

## GOV. MSG. NO. 39

### EXECUTIVE CHAMBERS HONOLULU

NEIL ABERCROMBIE GOVERNOR

October 22, 2013

The Honorable Donna Mercado Kim President of the Senate Twenty-Seventh State Legislature State Capitol Honolulu, Hawaii 96813

Dear President Kim:

In anticipation of the upcoming special session of the Legislature, a proposed draft of the marriage equity bill is attached for your consideration.

Thank you for your attention to this matter.

Sincerely,

NEIL ABERCROMBIE Governor, State of Hawaii

Attachment

cc: Honorable Clayton Hee

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### A BILL FOR AN ACT

RELATING TO EQUAL RIGHTS.

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#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. This Act shall be known as the Hawaii Marriage

Equality Act of 2013.

The legislature acknowledges the recent decision of the

United States Supreme Court in United States v. Windsor, 133 S.

- 5 Ct. 2675 (2013), which held that Section 3 of the Defense of
- 6 Marriage Act, Public Law 104-199, unlawfully discriminated
- 7 against married same-sex couples by prohibiting the federal
- 8 government from recognizing those marriages and by denying
- 9 federal rights, benefits, protections, and responsibilities to
- 10 those couples. The legislature has already extended to same-sex
- 11 couples the right to enter into civil unions that provide the
- 12 same rights, benefits, protections, and responsibilities under
- 13 state law as afforded to opposite-sex couples who marry.
- 14 However, these civil unions are not recognized by federal law
- 15 and will not be treated equally to a marriage under federal law.
- 16 Therefore, it is the intent of the legislature:
- 17 (1) To ensure that same-sex couples are able to take full
- 18 advantage of federal rights, benefits, protections,

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1	and responsibilities granted to married opposite-sex
2	couples by allowing same-sex couples to marry under
3	the laws of this State;
4 (2)	To ensure that there be no legal distinction between
5	same-sex married couples and opposite-sex married
6	couples with respect to marriage under the laws of
7	this State by applying all provisions of law regarding
8	marriage equally to same-sex couples and opposite-sex
9	couples, regardless of whether this Act does or does
10	not amend any particular provision of law; and
11 (3)	To protect religious freedom and liberty by:
12	(A) Ensuring, in accordance with the Hawaii State
13	Constitution and the United States Constitution,
14	that no clergy or other officer of any religious
15	organization will be required to solemnize any
16	marriage; and
17	(B) Clarifying that a religious organization that
18	does not need to make its facilities or grounds
19	available for marriage solemnization if the
20	religious organization uses its facilities or
21	grounds for religious purposes, limits the use of
22	its facilities or grounds for marriages to its
23	members or affiliated persons or organizations,

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1	and does not operate the religious facilities or
2	grounds as a for-profit business.
3	Accordingly, the purpose of this Act is to recognize
4	marriages between individuals of the same sex in the State of
5	Hawaii.
6	SECTION 2. Chapter 572, Hawaii Revised Statutes, is
7	amended by adding six new sections to be appropriately
8	designated and to read as follows:
9	"§572-A Continuity of rights; civil union and reciprocal
10	beneficiary relationships. (a) Two individuals who are civil
11	union partners or reciprocal beneficiaries with each other and
12	who seek to marry each other shall be permitted to apply for a
13	marriage license under section 572-6 and to marry each other
14	under this chapter without first terminating their civil union
15	or reciprocal beneficiary relationship; provided that the two
16	individuals are otherwise eligible to marry under this chapter.
17	(b) The couple's civil union or reciprocal beneficiary
18	relationship shall continue uninterrupted until the
19	solemnization of the marriage consistent with this chapter, and
20	the solemnization of the couple's marriage shall automatically
21	terminate the couple's civil union or reciprocal beneficiary
22	relationship.

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1	(c) The act of seeking a license for or entering into a
2	marriage under this chapter shall not diminish any of the
3	rights, benefits, protections, and responsibilities that existed
4	previously due to the couple's earlier status as civil union
5	partners or reciprocal beneficiaries.
6	(d) The rights, benefits, protections, and
7	responsibilities created by the civil union or reciprocal
8	beneficiary relationship shall be continuous through the
9	marriage and deemed to have accrued as of the first date these
10	rights existed under the civil union or reciprocal beneficiary
11	relationship; provided that the civil union or reciprocal
12	beneficiary relationship was in effect at the time of the
13	solemnization of the couple's marriage to each other.
14	(e) Any rights, benefits, protections, and
15	responsibilities created by the solemnization of a marriage that
16	were not included within the reciprocal beneficiary relationship
17	shall be recognized as of the date the marriage was solemnized.
18	(f) Property held by the couple in tenancy by the entirety
19	shall be subject to section 509-3.
20	§572-B Interpretation of terminology to be gender neutral.
21	When necessary to implement the rights, benefits, protections,
22	and responsibilities of spouses under the laws of this State,
23	all gender-specific terminology, such as "husband", "wife",

- 1 "widow", "widower", or similar terms, shall be construed in a
- 2 gender-neutral manner. This interpretation shall apply to all
- 3 sources of law, including statutes, administrative rules, court
- 4 decisions, common law, or any other source of law.
- 5 §572-C Right of parents. Parentage rights, benefits,
- 6 protections, and responsibilities based on marriage shall be the
- 7 same for all married spouses regardless of the gender of the
- 8 spouses. These rights, benefits, protections, and
- 9 responsibilities shall include paternity, maternity, and
- 10 parentage presumptions based on marriage.
- 11 §572-D Reliance on federal law. Any law of this State
- 12 that refers to, adopts, or relies upon federal law shall apply
- 13 to all marriages recognized under the laws of this State as if
- 14 federal law recognized such marriages in the same manner as the
- 15 laws of this State, so that all marriages receive equal
- 16 treatment.
- 17 §572-E Refusal to solemnize a marriage. Nothing in this
- 18 chapter shall be construed to require any clergy, minister,
- 19 priest, rabbi, officer of any religious denomination or society,
- 20 or religious society not having clergy but providing
- 21 solemnizations that is authorized to perform solemnizations
- 22 pursuant to this chapter to solemnize any marriage. No such
- 23 person who fails or refuses for any reason to solemnize any

1	marriage	under this section shall be subject to any fine,
2	penalty,	injunction, administrative proceeding, or other civil
3	liability	for the failure or refusal.
4	<u>§572</u>	-F Religious organizations and facilities; liability
5	exemption	under certain circumstances. (a) A religious
6	organizat:	ion shall not be required to make a religious facility
7	or grounds	s owned or leased by the religious organization
8	available	for the solemnization of a marriage; provided that:
9	(1)	The religious facility or grounds are regularly used
10		by the religious organization for its religious
11		purposes;
12	(2)	For solemnization of marriages pursuant to this
13	·	chapter, the religious organization restricts use of
14		the religious facility or grounds to marriages
15		involving its members, or affiliated persons or
16		religious organizations; and
<b>17</b>	(3)	The religious organization does not operate the
18		religious facility or grounds primarily as a for-
19		profit business.
20	(b)	A religious organization that refuses to make its
21	religious	facility or grounds available for solemnization of a

marriage as provided in subsection (a) shall not be subject to

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any fine, penalty, injunction, administrative proceeding, or 1 2 civil liability for the refusal. 3 (c) Nothing in this section shall be interpreted to exempt 4 the owner or operator of any religious facility or grounds from 5 the requirements of chapter 489 if the religious facility or grounds is a place of public accommodation as defined in section 6 7 489-2." 8 SECTION 3. Section 572-1, Hawaii Revised Statutes, is 9 amended to read as follows: 10 "§572-1 Requisites of valid marriage contract. In order to make valid the marriage contract, which shall be [only 11 **12** between a man and a woman, permitted between two individuals 13 without regard to gender, it shall be necessary that: 14 The respective parties do not stand in relation to (1) 15 each other of ancestor and descendant of any degree 16 whatsoever, [brother and sister] two siblings of the 17 half as well as to the whole blood, uncle and niece, 18 uncle and nephew, aunt and nephew, or aunt and niece,

23 (2) Each of the parties at the time of contracting the

partners in a civil union;

whether the relationship is the result of the issue of

parents married or not married to each other or

parents who are partners in a civil union or not

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	marriage is at least sixteen years of age; provided
	that with the written approval of the family court of
	the circuit within which the minor resides, it shall
	be lawful for a person under the age of sixteen years,
. •	but in no event under the age of fifteen years, to
	marry, subject to section 572-2;
(3)	[The man does not at the time have any lawful wife or
	civil union partner living and that the woman does not
	at the time have any lawful husband or civil union
	partner living; Neither party has at the time any
	lawful wife, husband, or civil union partner living,
	except as provided in section 572-A;
(4)	Consent of neither party to the marriage has been
	obtained by force, duress, or fraud;
(5)	Neither of the parties is a person afflicted with any
	loathsome disease concealed from, and unknown to, the
	other party;
(6)	The [man and woman] parties to be married in the State
	shall have duly obtained a license for that purpose
	from the agent appointed to grant marriage licenses;
	and
(7)	The marriage ceremony be performed in the State by a
	(4) (5)

1	person or society with a valid license to solemnize
. 2	marriages and the [man and the woman] parties to be
3	married and the person performing the marriage
4	ceremony be all physically present at the same place
5	and time for the marriage ceremony."
6	SECTION 4. Section 572-3, Hawaii Revised Statutes, is
7	amended to read as follows:
8	"§572-3 Contracted without the State. Marriages between
9	[a man and a woman] two individuals regardless of gender and
10	legal [in the country] where contracted shall be held legal in
11	the courts of this State."
12	SECTION 5. Section 572-6, Hawaii Revised Statutes, is
13	amended to read as follows:
14	"§572-6 Application; license; limitations. To secure a
15	license to marry, the persons applying for the license shall
16	appear personally before an agent authorized to grant marriage
17	licenses and shall file with the agent an application in
18	writing. The application shall be accompanied by a statement
19	signed and sworn to by each of the persons, setting forth: the
20	person's full name, date of birth, social security number,
21	residence; their relationship, if any; the full names of
22	parents; and that all prior marriages[ $_{7}$ ] or civil unions, if
23	any, other than an existing civil union between the persons

- 1 applying for the marriage license, have been dissolved by death
- 2 or dissolution. If all prior marriages or civil unions, other
- 3 than an existing civil union between the persons applying for
- 4 the marriage license, have been dissolved by death or
- 5 dissolution, the statement shall also set forth the date of
- 6 death of the last prior spouse or the date and jurisdiction in
- 7 which the last decree of dissolution was entered. Any other
- 8 information consistent with the standard marriage certificate as
- 9 recommended by the Public Health Service, National Center for
- 10 Health Statistics, may be requested for statistical or other
- 11 purposes, subject to approval of and modification by the
- 12 department of health; provided that the information shall be
- 13 provided at the option of the applicant and no applicant shall
- 14 be denied a license for failure to provide the information. The
- 15 agent shall indorse on the application, over the agent's
- 16 signature, the date of the filing thereof and shall issue a
- 17 license which shall bear on its face the date of issuance.
- 18 Every license shall be of full force and effect for thirty days
- 19 commencing from and including the date of issuance. After the
- 20 thirty-day period, the license shall become void and no marriage
- 21 ceremony shall be performed thereon.
- It shall be the duty of every person, legally authorized to
- 23 grant licenses to marry, to immediately report the issuance of

- 1 every marriage license to the agent of the department of health
- 2 in the district in which the license is issued, setting forth
- 3 all facts required to be stated in such manner and on such form
- 4 as the department may prescribe."
- 5 SECTION 6. Section 572-13, Hawaii Revised Statutes, is
- 6 amended by amending subsections (a) and (b) to read as follows:
- 7 "(a) Recordkeeping. Every person authorized to solemnize
- 8 marriage shall make and preserve a record of every marriage by
- 9 the person solemnized, comprising the names of the [man and
- 10 woman] parties married, their place of residence, and the date
- 11 of their marriage.
- 12 Every person authorized to solemnize marriage, who neglects
- 13 to keep a record of any marriage by the person solemnized shall
- 14 be fined \$50.
- 15 (b) Marriages, reported by whom. It shall be the duty of
- 16 every person, legally authorized to perform the marriage
- 17 ceremony, to report within three business days every marriage
- 18 ceremony, performed by the person, to the agent of the
- 19 department of health in the district in which the marriage takes
- 20 place setting forth all facts required to be stated in a
- 21 standard certificate of marriage, the form and contents of which
- 22 shall be prescribed by the department of health[-]; provided
- 23 that if any person who has solemnized a marriage fails to report

1 it to the agent of the department of health, the parties married 2 may provide the department of health with a notarized affidavit 3 attesting to the fact that they were married and stating the 4 date and place of the solemnization of the marriage. Upon the 5 receipt of that affidavit by the department of health, the 6 marriage shall be deemed to be valid as of the date of the 7 solemnization of the marriage stated in the affidavit; provided 8 that the requirements of section 572-1 are met." 9 SECTION 7. Section 572C-2, Hawaii Revised Statutes, is **10** amended to read as follows: 11 "[+] §572C-2[+] Findings. [The legislature finds that the 12 people of Hawaii choose to preserve the tradition of marriage as 13 a unique social institution based upon the committed union of 14 one man and one woman. The legislature further finds that 15 because of its unique status, marriage provides access to a 16 multiplicity of rights and benefits throughout our laws that are **17** contingent upon that status. As such, marriage should be 18 subject to restrictions such as prohibiting respective parties 19 to a valid marriage contract from standing in relation to each **20** other, i.e., brother and sister of the half as well as to the 21 whole blood, uncle and niece, aunt and nephew. 22 However, the legislature concurrently The legislature 23 acknowledges that there are many individuals who have

- 1 significant personal, emotional, and economic relationships with
- 2 another individual yet are prohibited by [such] legal
- 3 restrictions from marrying. For example, two individuals who
- 4 are related to one another, such as a widowed mother and her
- 5 unmarried son[, or two individuals who are of the same gender].
- 6 Therefore, the legislature believes that certain rights and
- 7 benefits presently available only to married couples should be
- 8 made available to couples comprised of two individuals who are
- 9 legally prohibited from marrying one another."
- 10 SECTION 8. Section 580-1, Hawaii Revised Statutes, is
- 11 amended to read as follows:
- 12 "§580-1 Jurisdiction; hearing. (a) Exclusive original
- 13 jurisdiction in matters of annulment, divorce, and separation,
- 14 subject to section 603-37 as to change of venue, and subject
- 15 also to appeal according to law, is conferred upon the family
- 16 court of the circuit in which the applicant has been domiciled
- 17 or has been physically present for a continuous period of at
- 18 least three months next preceding the application therefor [-],
- 19 except as provided in subsection (b). No absolute divorce from
- 20 the bond of matrimony shall be granted for any cause unless
- 21 either party to the marriage has been domiciled or has been
- 22 physically present in the State for a continuous period of at
- 23 least six months next preceding the application therefor [-],

1	except as	s provided in subsection (b). A person who may be
2	residing	on any military or federal base, installation, or
3	reservati	on within the State or who may be present in the State
4	under mil	itary orders shall not thereby be prohibited from
5	meeting t	he requirements of this section. The family court of
6	each circ	uit shall have jurisdiction over all proceedings
7	relating	to the annulment, divorce, and separation of civil
8	unions en	tered into in this State or unions recognized as civil
9	unions in	this State in the same manner as marriages.
10	(b)	An action for annulment, divorce, or separation may be
11	commenced	where neither party to the marriage meets the domicile
12	or physic	al presence requirements of subsection (a) at the time
13	the actio	n is commenced, if:
14	(1)	The marriage was solemnized under chapter 572 in this
15		State; and
16	(2)	Neither party to the marriage is able to pursue an
17		action for annulment, divorce, or separation where the
18		parties are domiciled, because both parties are
19		domiciled in a jurisdiction or jurisdictions that do
20		not recognize their marriage.
21	There sha	ll be a rebuttable presumption that a jurisdiction will
22	not maint	ain an action for annulment, divorce, or separation if

- 1 the jurisdiction or jurisdictions where the parties are
- 2 domiciled do not recognize the parties' marriage.
- 3 (c) Actions brought under subsection (b) shall be
- 4 commenced in the circuit where the marriage was solemnized and
- 5 the law of this State shall govern. Jurisdiction over actions
- 6 brought under subsection (b) shall be limited to decrees
- 7 granting annulment, divorce, or separation that address the
- 8 status or dissolution of the marriage alone; provided that if
- 9 both parties to the marriage consent to the family court's
- 10 personal jurisdiction or if jurisdiction otherwise exists by
- 11 law, the family court shall adjudicate child custody, spousal
- 12 support, child support, property division, or other matters
- 13 related to the annulment, divorce, or separation."
- 14 SECTION 9. Notwithstanding any other provision of law,
- 15 nothing in this Act shall invalidate any civil union or
- 16 reciprocal beneficiary relationship in existence before the
- 17 effective date of this Act. Any such civil union or reciprocal
- 18 beneficiary relationship shall continue until terminated in
- 19 accordance with applicable law.
- 20 SECTION 10. The department of health may, in its
- 21 discretion, make any changes that it deems necessary to internal
- 22 procedures or forms, to aid in the implementation of this Act.

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1	SECTION 11. If any provision of this Act, or the
2	application thereof to any person or circumstance, is held
3	invalid, the invalidity does not affect other provisions or
4	applications of the Act that can be given effect without the
5	invalid provision or application, and to this end the provisions
6	of this Act are severable.
7	SECTION 12. In codifying the new sections added by section
8	2 of this Act, the revisor of statutes shall substitute
9	appropriate section numbers for the letters used in designating
10	the new sections in this Act.
11	SECTION 13. Statutory material to be repealed is bracketed
12	and stricken. New statutory material is underscored.
13	SECTION 14. This Act shall take effect on November 18,
14	2013.
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16	INTRODUCED BY:
17	BY REQUEST

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#### Report Title:

Marriage Equality

### Description:

Recognizes marriages between individuals of the same sex. Extends to same-sex couples the same rights, benefits, protections, and responsibilities of marriage that opposite-sex couples receive. Effective November 18, 2013.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.