JOSH GREEN, M.D. GOVERNOR



KEITH T. HAYASHI SUPERINTENDENT

STATE OF HAWAI'I DEPARTMENT OF EDUCATION KA 'OIHANA HO'ONA'AUAO P.O. BOX 2360 HONOLULU, HAWAI'I 96804

> Date: 02/05/2025 Time: 03:05 PM Location: CR 229 & Videoconference Committee: Senate Education

Department: Education

Person Testifying: Keith T. Hayashi, Superintendent of Education

Bill Title: SB 0449 RELATING TO CAPITAL IMPROVEMENT.

Purpose of Bill: Establishes a school capital improvement project modernization initiative in the School Facilities Authority to create a planning database for school facilities. Appropriates funds.

Department's Position:

The Hawaii State Department of Education (Department) appreciates the opportunity to offer comments to SB 449.

This bill intends to establish a school capital improvement project (CIP) modernization initiative in the school facilities authority to create a planning database for school facilities.

Although the School Facilities Authority (SFA) is charged with the planning, development, and construction as assigned by the Legislature, Governor, or Board of Education, the Department continues to serve as the overall lead for its own CIP and deferred maintenance projects (DMP). Within the last several years, the Department has contracted with various consultants to assist with the modernization of its CIP and DMP planning, prioritization, design, and construction.

To meet its educational and operational objectives, the Department is best suited to oversee the overall planning, development and construction of its facilities and to develop systems to support this endeavor. The Department requests that the proposed funding for the continued development of a planning database be appropriated to the Department and not have this function duplicated under the SFA.

Thank you for this opportunity to offer comments to SB 449.



ON THE FOLLOWING MEASURE: S.B. NO. 449, RELATING TO CAPITAL IMPROVEMENT.

BEFORE THE: SENATE COMMITTEE ON EDUCATION

DATE:	Wednesday, February 5, 2025	TIME: 3:05 p.m.
LOCATION:	State Capitol, Room 229	
TESTIFIER(S	(S): Anne E. Lopez, Attorney General, or Anne T. Horiuchi or Randall M. Wat, Deputy Attorneys General	

Chair Kidani and Members of the Committee:

The Department of the Attorney General provides the following comments.

This bill seeks to: (1) establish a school capital improvement project modernization initiative in the School Facilities Authority (SFA) to create a planning database for school facilities; and (2) appropriate funds.

We recommend clarifying that the term "board" in subsections (c) and (d) of the proposed new section refers to the Board of Education (BOE).

The bill places this section within chapter 302A, Hawaii Revised Statutes (HRS), part VI, subpart C (sections 302A-1701 through -1707), which pertains to the SFA. Although section 302A-1701, HRS, defines terms for subpart C, it does not define "board." In the absence of a specific definition, the term "board" would typically default to the definition in section 302A-101, HRS, which refers to the BOE.

Additionally, subsection (d) of the proposed new section states that the SFA will "assist the board in decision making on: (1) Opening new schools or closing existing schools, pursuant to section 302A-1129; and (2) Repurposing schools or unused public school facilities, pursuant to section 302A-1151.5." (Page 5, lines 3-10.) Because both sections 302A-1129 and 302A-1151.5, HRS, outline powers vested in the BOE, it is reasonable to interpret the "board" in subsection (d) to mean the BOE.

Testimony of the Department of the Attorney General Thirty-Third Legislature, 2025 Page 2 of 2

However, section 302A-1704, HRS, refers to the SFA Board as "the board," which could cause confusion about whether "board" refers to the SFA Board or the BOE.

To resolve this ambiguity and clarify that "board" in subsections (c) and (d) refers to the BOE, we recommend adding "of education" after "board" on page 4, line 10, and page 5, lines 5-6, of the bill as follows:

(c) No later than August 15 of each year, the authority shall submit a report to the legislature, governor, board[,] <u>of education</u>, and superintendent to assist with statewide planning and decision-making on school facilities projects. The report shall include:

. . . .

. . . .

(d) The authority shall report information and analysis from the school capital improvement project modernization initiative to the board <u>of</u> <u>education</u> as necessary, but no less than once a year, to assist the board <u>of education</u> in decision making on:

Thank you for the opportunity to provide comments on this bill.

JOSH GREEN, M.D. GOVERNOR RIKI FUJITANI EXECUTIVE DIRECTOR



STATE OF HAWAII SCHOOL FACILITIES AUTHORITY 2759 S. KING STREET, ROOM H201 HONOLULU, HAWAI'I 96826

Senate Committee on Education

Wednesday, February 5, 2025 3:05 p.m. Hawai'i State Capitol, Room 229

Senate Bill 449, Relating to Capital Improvement

Dear Chair Kidani, Vice Chair Kim, and Members of the Committee:

The School Facilities Authority (SFA) **supports** Senate Bill 449, which would establish a school capital improvement project modernization initiative in the SFA to create a planning database for school facilities.

The school capital improvement project (CIP) modernization initiative contemplated by this measure would provide the Legislature, Governor, Board of Education, Department of Education, SFA, and the public with data and information to help answer fundamental school CIP questions:

• Why Build?

- o What do we have? (Asset inventory)
- o What is the condition? (Facilities Condition Index)
- o What is the utilization? (Enrollment to Capacity Ratio)

• What to Build?

- o Key Infrastructure
- o Capacity
- o Functional Adequacy
- o Legal Compliance

• How and Where to Repurpose?

- o Should underutilized classrooms, buildings, facilities, and land be used for other purposes?
 - Charter schools?
 - Early learning or child care programs?
 - Workforce housing projects?
 - State agency offices?

In addition, this information should be presented using a geographic interface based upon legislative districts (25 Senate districts and 52 House districts). With sufficient funding and access to existing information and data sources, SFA estimates a prototype version of a database application that meets the intent of this measure could be ready by the 2026 legislative session.

We offer one recommended change. On Page 3, Line 2, we recommend updating the condition rating of a school facility to no less than every five years instead of three. We believe an update every five years for any school facility still provides relatively accurate information for a facilities condition index while using fewer resources.

The Legislature established the SFA to "be responsible for the development, planning, and construction of public school capital improvement projects and help improve the efficiency of school construction while more directly addressing the education needs of students" (Conference Committee Rep. No. 148, 2021). The school CIP modernization initiative could be game changing in how SFA fulfills its role.

Sincerely,

Riki Fujitani Executive Director



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> Osa Tui, Jr. President

Logan Okita Vice President

Cheney Kaku Secretary-Treasurer

> Ann Mahi Executive Director

TESTIMONY TO THE HAWAI'I SENATE COMMITTEE ON EDUCATION

Item: SB 449 - CAPITAL IMPROVEMENT PROJECTS

Position: **SUPPORT**

Hearing: 2/5/2025, Conference Room 229, 3:05pm

Submitter: Osa Tui, Jr. – President, Hawai'i State Teachers Association

Chair Kidani, Vice Chair Kim, and members of the committee,

The Hawai'i State Teachers Association stands in <u>strong support</u> of SB 449 which establishes a school capital improvement project modernization initiative in the School Facilities Authority to create a planning database for school facilities.

Our members have shared stories of schools buildings that lack properly-working fire alarms, have mold or structural issues that make them unsafe, deal with flooding and water damage, lack air conditioning, and many more issues that aren't being promptly handled.

We support any efforts that would allow for schools to be modernized, and repaired in a more prompt manner than they are receiving presently.

The Hawai'i State Teachers Association asks your committee to support this bill.