JOSH GREEN, M.D.

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OFFICE OF THE PUBLIC DEFENDER

EMPLOYEES' RETIREMENT SYSTEM HAWAI'I EMPLOYER-UNION HEALTH BENEFITS TRUST FUND

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ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION OFFICE OF FEDERAL AWARDS MANAGEMENT

WRITTEN ONLY

TESTIMONY BY LUIS P. SALAVERIA
DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE
TO THE SENATE COMMITTEE ON WAYS AND MEANS
ON
HOUSE BILL NO. 341, H.D. 1, S.D. 1

March 28, 2025 10:02 A.M. Room 211 and Videoconference

RELATING TO THE ISSUANCE OF SPECIAL PURPOSE REVENUE BONDS TO ASSIST HAWAII ISLAND COMMUNITY HEALTH CENTER

The Department of Budget and Finance (B&F) offers the following comments on House Bill (H.B.) No. 341, H.D. 1, S.D. 1, which authorizes the issuance of Special Purpose Revenue Bonds (SPRB) to assist the West Hawaii Community Health Center, Inc., a Hawaii nonprofit corporation doing business as Hawaii Island Community Health Center, to purchase or lease land on the island of Hawaii and develop primary care health care facilities pursuant to Part II, Chapter 39A, Hawaii Revised Statutes. The amount of the authorization is unspecified.

B&F would like to inform the Legislature and prospective SPRB parties that should the legislation be approved, approval of the SPRB issuance and conduit loan will require further review of the financing proposal to ensure compliance with all federal, state and credit underwriting requirements. For additional information, please consult our FAQ located at the following link:

http://budget.hawaii.gov/wp-content/uploads/2012/11/SPRB-FAQ.pdf.

Thank you for your consideration of our comments.



Testimony to the Senate Committee on Ways and Means Friday, March 28, 2025; 10:02 a.m. State Capitol, Conference Room 211 Via Videoconference

RE: HOUSE BILL NO. 0341, HOUSE DRAFT 1, SENATE DRAFT 1, RELATING TO ISSUANCE OF SPECIAL PURPOSE REVENUE BONDS TO ASSIST HAWAII ISLAND COMMUNITY HEALTH CENTER.

Chair Dela Cruz, Vice Chair Moriwaki, and Members of the Committee:

The Hawaii Primary Care Association (HPCA) is a 501(c)(3) organization established to advocate for, expand access to, and sustain high quality care through the statewide network of Community Health Centers throughout the State of Hawaii. The HPCA <u>SUPPORTS</u> House Bill No. 0341, House Draft 1, Senate Draft 1, RELATING TO ISSUANCE OF SPECIAL PURPOSE REVENUE BONDS TO ASSIST HAWAII ISLAND COMMUNITY HEALTH CENTER.

By way of background, the HPCA represents Hawaii's Federally Qualified Health Centers (FQHCs). FQHCs provide desperately needed medical services at the frontlines to over 150,000 patients each year who live in rural and underserved communities. Long considered champions for creating a more sustainable, integrated, and wellness-oriented system of health, FQHCs provide a more efficient, more effective and more comprehensive system of healthcare.

This measure, as received by your Committee, would authorize the issuance of an unspecified amount of Special Purpose Revenue Bonds (SPRBs) to assist Hawaii Island Community Health Center (HICHC) with the financing of the following capital improvement projects:

- (1) A 45,000 square foot medical, dental, behavioral health, pharmacy, and specialty care campus to serve the residents of Kailua-Kona;
- (2) A 10,000 square foot facility to transform an existing administrative space into a one-stop primary health care facility for women's health, pediatric care, and family medicine;
- (3) A new 10,000 square foot primary care facility to serve the residents of Pahoa and surrounding communities in Puna District; and

Testimony on House Bill No. 0341, House Draft 1, Senate Draft 1 Friday, March 28, 2025; 10:02 a.m. Page 2

(4) A 3,600 square foot building to house health care workers working at HICHC facilities located in Naalehu, Kau District.

This measure would take effect on July 1, 2026.

In 2022, Bay Clinic and West Hawaii Community Health Center, both non-profit Federally Qualified Health Centers and members of the HPCA, merged operations to become HICHC. This created an integrated system focused on quality care and the delivery of medical, dental, and behavioral health services throughout the Island of Hawaii.

Bay Clinic served patients on the east side of Hawaii Island since 1983. It was first opened as a women's health clinic in Hilo but expanded over the 40 years in service to include primary care, pediatrics, dental, mobile clinics, street medicine, and pharmacy. Over the years, Bay Clinic grew from one location with a staff of six to over 200 employees across nine facilities serving nearly 20,000 patients per year.

West Hawaii Community Health Center was established in 2003 and began operations in 2005 with an initial focus on primary care. Based on community demand, West Hawaii Community Health Center expanded its services to include behavioral health, pediatrics, dental, street medicine, substance use treatment, and clinical pharmacy services while growing from a three-exam-room clinic to 5 facilities with over 200 employees serving over 17,000 patients per year.

HICHC is an vital health care provider on Hawaii Island. The issuance of SPRBs for HICHC's capital improvements serves the public good with low risk to the people. SPRBs serve as a guarantee that assists the subject obtain financing (i,e., loans from commercial lenders). The SPRBs would only be issued if the subject defaults on the loan. SPRBs are usually issued for the financing of very large projects where it is very difficulties in finding willing lenders. By providing a guarantee that the loans will be repaid, SPRBS help private entities build facilities that ultimately will be used to service the public.

Because of this, we commend HICHC for their commitment to expanding services on Hawaii Island, and urge your favorable consideration of this measure.

Thank you for the opportunity to testify. Should you have any questions, please do not hesitate to contact Public Affairs and Policy Director Erik K. Abe at 536-8442, or eabe@hawaiipca.net.



To: The Honorable Donovan M. Dela Cruz, Chair

The Honorable Sharon Y. Moriwaki, Vice Chair

Senate Committee on Ways and Means

From: Paula Arcena, External Affairs Vice President

Mike Nguyen, Director of Public Policy Sarielyn Curtis, External Affairs Specialist

Hearing: Friday, March 28, 2025, 10:02 a.m., Conference Room 211

RE: HB 341 HD1 SD1 Relating to the Issuance of Special Purpose

Revenue Bonds to Assist Hawai'i Island Community Health Center

AlohaCare appreciates the opportunity to provide testimony in **support** of **HB341 HD1 SD1**, which authorizes the issuance of special purpose revenue bonds to assist Hawai'i Island Community Health Center (HICHC) to purchase or lease land on the island of Hawai'i and develop primary care health care facilities.

Founded in 1994 by Hawai'i's community health centers, AlohaCare is a community-rooted, non-profit health plan serving over 70,000 Medicaid and dual-eligible health plan members on all islands. Approximately 37 percent of our members are keiki. We are Hawai'i's only health plan exclusively dedicated to serving Medicaid and Medicaid-Medicare dually-eligible beneficiaries. Our mission is to serve individuals and communities in the true spirit of aloha by ensuring and advocating for access to quality, whole-person care for all.

AlohaCare is committed to improving access to care, and this measure would support efforts to address long-standing disparities in access to care on Hawai'i Island. According to the 2022 and 2024 Hawai'i Physician Workforce Assessments, Hawai'i has a shortage of almost 800 doctors. Second to 0'ahu, Hawai'i has the second largest physician shortage falling short of the demand by over 200 doctors. The Assessment further indicates that based on today's needs, Hawai'i Island is in need of at least an additional 20 primary care providers, not taking into account our state's aging population with the number of residents over the age of 80 expected to increase significantly in the next decade. Workforce shortages are also seen across the spectrum of healthcare workers. This shortage means that in certain areas, residents are unable to obtain timely and appropriate healthcare.

This bill would be a proactive measure to improve access to care and address the growing shortage of healthcare providers on the neighbor islands—in this case Hawai'i Island. This financing mechanism would enable HICHC to open new facilities



and expand existing facilities on Big Island, adding 32 new primary care exam rooms and serving an additional 15,000 patients annually.

HICHC is a non-profit, federally quality health center; a critical safety-net provider. As a safety-net health plan, AlohaCare is very appreciative of the critical services our fellow safety-net partners provide for the health and well-being of our community. AlohaCare is grateful for the high-quality, comprehensive care that HICHC provides to our members on Big Island. HICHC currently serves about 6,500 of our members annually, which is approximately half of our membership on Big Island. We support this measure as a critical and effective way to strengthen the healthcare safety net, expand provider capacity, and improve access to care for the residents of Hawai'i Island, especially in underserved urban and rural communities.

We are grateful to this Committee for considering this measure. Mahalo for this opportunity to testify in **support** of **HB341 HD1 SD1**.

HB-341-SD-1

Submitted on: 3/25/2025 3:44:04 PM

Testimony for WAM on 3/28/2025 10:02:00 AM

Submitted By	Organization	Testifier Position	Testify
Daisy Chung	Individual	Support	Written Testimony Only

Comments:

Aloha Chair Dela Cruz, Vice Chair Moriwaki, and Members of the Ways and Means Committee,

I am writing to express my support for HB341. Hawai'i Island Community Health Center. (HICHC) plays a crucial role in providing high-quality, comprehensive, integrated, culturally responsive, and accessible healthcare services to our Hawai'i Island community, including primary and family medical care, dental care, behavioral health services, substance use treatment, pediatric care, women's health, pharmacy services, and specialized programs such as school-based health centers, street medicine outreach, tobacco cessation, confidential visits for teens, and WIC food and nutrition support.

The issuance of special purpose revenue bonds will enable HICHC to expand its facilities and services. This is particularly important for underserved areas on Hawai'i Island, where access can be limited. By supporting HB341, we are investing in the health and well-being of our community, reducing healthcare disparities, and promoting a healthier future for all.

Mahalo nui for the opportunity to provide testimony.