
A BILL FOR AN ACT

RELATING TO TOURISM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Section 76-16, Hawaii Revised Statutes, is
2 amended by amending subsection (b) to read as follows:

3 "(b) The civil service to which this chapter applies shall
4 comprise all positions in the State now existing or hereafter
5 established and embrace all personal services performed for the
6 State, except the following:

- 7 (1) Commissioned and enlisted personnel of the Hawaii
8 National Guard and positions in the Hawaii National
9 Guard that are required by state or federal laws or
10 regulations or orders of the National Guard to be
11 filled from those commissioned or enlisted personnel;
- 12 (2) Positions filled by persons employed by contract where
13 the director of human resources development has
14 certified that the service is special or unique or is
15 essential to the public interest and that, because of
16 circumstances surrounding its fulfillment, personnel
17 to perform the service cannot be obtained through



- 1 normal civil service recruitment procedures. Any
2 contract may be for any period not exceeding one year;
- 3 (3) Positions that must be filled without delay to comply
4 with a court order or decree if the director
5 determines that recruitment through normal recruitment
6 civil service procedures would result in delay or
7 noncompliance, such as the Felix-Cayetano consent
8 decree;
- 9 (4) Positions filled by the legislature or by either house
10 or any committee thereof;
- 11 (5) Employees in the office of the governor and office of
12 the lieutenant governor, and household employees at
13 Washington Place;
- 14 (6) Positions filled by popular vote;
- 15 (7) Department heads, officers, and members of any board,
16 commission, or other state agency whose appointments
17 are made by the governor or are required by law to be
18 confirmed by the senate;
- 19 (8) Judges, referees, receivers, masters, jurors, notaries
20 public, land court examiners, court commissioners, and



1 attorneys appointed by a state court for a special
2 temporary service;

3 (9) One bailiff for the chief justice of the supreme court
4 who shall have the powers and duties of a court
5 officer and bailiff under section 606-14; one
6 secretary or clerk for each justice of the supreme
7 court, each judge of the intermediate appellate court,
8 and each judge of the circuit court; one secretary for
9 the judicial council; one deputy administrative
10 director of the courts; three law clerks for the chief
11 justice of the supreme court, two law clerks for each
12 associate justice of the supreme court and each judge
13 of the intermediate appellate court, one law clerk for
14 each judge of the circuit court, two additional law
15 clerks for the civil administrative judge of the
16 circuit court of the first circuit, two additional law
17 clerks for the criminal administrative judge of the
18 circuit court of the first circuit, one additional law
19 clerk for the senior judge of the family court of the
20 first circuit, two additional law clerks for the civil
21 motions judge of the circuit court of the first



1 circuit, two additional law clerks for the criminal
2 motions judge of the circuit court of the first
3 circuit, and two law clerks for the administrative
4 judge of the district court of the first circuit; and
5 one private secretary for the administrative director
6 of the courts, the deputy administrative director of
7 the courts, each department head, each deputy or first
8 assistant, and each additional deputy, or assistant
9 deputy, or assistant defined in paragraph (16);

10 (10) First deputy and deputy attorneys general, the
11 administrative services manager of the department of
12 the attorney general, one secretary for the
13 administrative services manager, an administrator and
14 any support staff for the criminal and juvenile
15 justice resources coordination functions, and law
16 clerks;

17 (11) (A) Teachers, principals, vice-principals, complex
18 area superintendents, deputy and assistant
19 superintendents, other certificated personnel,
20 and no more than twenty noncertificated



- 1 administrative, professional, and technical
2 personnel not engaged in instructional work;
- 3 (B) Effective July 1, 2003, teaching assistants,
4 educational assistants, bilingual or bicultural
5 school-home assistants, school psychologists,
6 psychological examiners, speech pathologists,
7 athletic health care trainers, alternative school
8 work study assistants, alternative school
9 educational or supportive services specialists,
10 alternative school project coordinators, and
11 communications aides in the department of
12 education;
- 13 (C) The special assistant to the state librarian and
14 one secretary for the special assistant to the
15 state librarian; and
- 16 (D) Members of the faculty of the [~~University~~
17 university] of Hawaii, including research workers,
18 extension agents, personnel engaged in
19 instructional work, and administrative,
20 professional, and technical personnel of the
21 university;



- 1 (12) Employees engaged in special, research, or
- 2 demonstration projects approved by the governor;
- 3 (13) (A) Positions filled by inmates, patients of state
- 4 institutions, and persons with severe physical or
- 5 mental disabilities participating in the work
- 6 experience training programs;
- 7 (B) Positions filled with students in accordance with
- 8 guidelines for established state employment
- 9 programs; and
- 10 (C) Positions that provide work experience training
- 11 or temporary public service employment that are
- 12 filled by persons entering the workforce or
- 13 persons transitioning into other careers under
- 14 programs such as the federal Workforce Investment
- 15 Act of 1998, as amended, or the Senior Community
- 16 Service Employment Program of the Employment and
- 17 Training Administration of the United States
- 18 Department of Labor, or under other similar state
- 19 programs;
- 20 (14) A custodian or guide at Iolani Palace, the Royal
- 21 Mausoleum, and Hulihee Palace;



1 (15) Positions filled by persons employed on a fee,
2 contract, or piecework basis, who may lawfully perform
3 their duties concurrently with their private business
4 or profession or other private employment and whose
5 duties require only a portion of their time, if it is
6 impracticable to ascertain or anticipate the portion
7 of time to be devoted to the service of the State;
8 (16) Positions of first deputies or first assistants of
9 each department head appointed under or in the manner
10 provided in section 6, article V, of the Hawaii State
11 Constitution; three additional deputies or assistants
12 either in charge of the highways, harbors, and
13 airports divisions or other functions within the
14 department of transportation as may be assigned by the
15 director of transportation, with the approval of the
16 governor; one additional deputy in the department of
17 human services either in charge of welfare or other
18 functions within the department as may be assigned by
19 the director of human services; four additional
20 deputies in the department of health, each in charge
21 of one of the following: behavioral health,



1 environmental health, hospitals, and health resources
2 administration, including other functions within the
3 department as may be assigned by the director of
4 health, with the approval of the governor; two
5 additional deputies in charge of the law enforcement
6 programs, administration, or other functions within
7 the department of law enforcement as may be assigned
8 by the director of law enforcement, with the approval
9 of the governor; three additional deputies each in
10 charge of the correctional institutions,
11 rehabilitation services and programs, and
12 administration or other functions within the
13 department of corrections and rehabilitation as may be
14 assigned by the director of corrections and
15 rehabilitation, with the approval of the governor; two
16 administrative assistants to the state librarian; and
17 an administrative assistant to the superintendent of
18 education;

19 (17) Positions specifically exempted from this part by any
20 other law; provided that:



- 1 (A) Any exemption created after July 1, 2014, shall
2 expire three years after its enactment unless
3 affirmatively extended by an act of the
4 legislature; and
- 5 (B) All of the positions defined by paragraph (9)
6 shall be included in the position classification
7 plan;
- 8 (18) Positions in the state foster grandparent program and
9 positions for temporary employment of senior citizens
10 in occupations in which there is a severe personnel
11 shortage or in special projects;
- 12 (19) Household employees at the official residence of the
13 president of the [~~University~~] university of Hawaii;
- 14 (20) Employees in the department of education engaged in
15 the supervision of students during meal periods in the
16 distribution, collection, and counting of meal
17 tickets, and in the cleaning of classrooms after
18 school hours on a less than half-time basis;
- 19 (21) Employees hired under the tenant hire program of the
20 Hawaii public housing authority; provided that no more
21 than twenty-six per cent of the authority's workforce



1 in any housing project maintained or operated by the
2 authority shall be hired under the tenant hire
3 program;

4 (22) Positions of the federally funded expanded food and
5 nutrition program of the [University] university of
6 Hawaii that require the hiring of nutrition program
7 assistants who live in the areas they serve;

8 (23) Positions filled by persons with severe disabilities
9 who are certified by the state vocational
10 rehabilitation office that they are able to perform
11 safely the duties of the positions;

12 (24) The sheriff;

13 (25) A gender and other fairness coordinator hired by the
14 judiciary;

15 (26) Positions in the Hawaii National Guard youth and adult
16 education programs;

17 (27) In the Hawaii state energy office in the department of
18 business, economic development, and tourism, all
19 energy program managers, energy program specialists,
20 energy program assistants, and energy analysts;



- 1 (28) Administrative appeals hearing officers in the
2 department of human services;
- 3 (29) In the Med-QUEST division of the department of human
4 services, the division administrator, finance officer,
5 health care services branch administrator, medical
6 director, and clinical standards administrator;
- 7 (30) In the director's office of the department of human
8 services, the enterprise officer, information security
9 and privacy compliance officer, security and privacy
10 compliance engineer, security and privacy compliance
11 analyst, information technology implementation
12 manager, assistant information technology
13 implementation manager, resource manager, community or
14 project development director, policy director, special
15 assistant to the director, and limited English
16 proficiency project manager or coordinator;
- 17 (31) The Alzheimer's disease and related dementia services
18 coordinator in the executive office on aging;
- 19 (32) In the Hawaii emergency management agency, the
20 executive officer, public information officer, civil
21 defense administrative officer, branch chiefs, and



1 emergency operations center state warning point
2 personnel; provided that for state warning point
3 personnel, the director shall determine that
4 recruitment through normal civil service recruitment
5 procedures would result in delay or noncompliance;
6 (33) The executive director and seven full-time
7 administrative positions of the school facilities
8 authority;
9 (34) Positions in the Mauna Kea stewardship and oversight
10 authority;
11 (35) In the office of homeland security of the department
12 of law enforcement, the statewide interoperable
13 communications coordinator;
14 (36) In the social services division of the department of
15 human services, the business technology analyst;
16 (37) The executive director and staff of the 911 board;
17 [+](38)[+] Senior software developers in the department of
18 taxation;
19 [+](39)[+] In the department of law enforcement, five
20 Commission on Accreditation for Law Enforcement
21 Agencies, Inc., coordinator positions;



1 [+] (40) [+] The state fire marshal; [~~and~~
2 +] (41) [+] The administrator for the law enforcement standards
3 board[-]; and
4 (42) All positions filled by the Hawaii tourism authority
5 within the department of business, economic
6 development, and tourism.

7 The director shall determine the applicability of this
8 section to specific positions.

9 Nothing in this section shall be deemed to affect the civil
10 service status of any incumbent as it existed on July 1, 1955."

11 SECTION 2. Section 201B-1, Hawaii Revised Statutes, is
12 amended by amending the definition of "convention center
13 facility" to read as follows:

14 "Convention center facility" or "convention center" means
15 any combination of land, buildings, and improvements thereon,
16 acquired or developed by the State, and includes exhibition
17 halls, meeting rooms, a plenary session hall, and support space
18 that reflect a [~~Hawaiian~~] Hawaii sense of place; any other
19 structure or facility required or useful for the operation of a
20 convention center, including commercial, office, community
21 service, parking, garage, and other supporting service



1 structures; and, all necessary, useful, and related equipment,
2 furnishings, and appurtenances."

3 SECTION 3. Section 201B-2, Hawaii Revised Statutes, is
4 amended as follows:

5 1. By amending subsection (b) to read:

6 "(b) The authority shall be headed by [~~a policy making~~] an
7 advisory board of directors that shall consist of twelve
8 members; provided that:

9 (1) The members shall be appointed by the governor as
10 provided in section 26-34, except as provided by this
11 section;

12 (2) The members shall include at least one representative
13 each from the city and county of Honolulu and the
14 counties of Hawaii, Kauai, and Maui;

15 (3) [~~Three members~~] One member shall be appointed by [~~the~~
16 ~~governor from a list of three names submitted for each~~
17 ~~appointment by~~] the president of the senate, and
18 [~~three members~~] one member shall be appointed by [~~the~~
19 ~~governor from a list of three names submitted for each~~
20 ~~appointment by~~] the speaker of the house of
21 representatives [~~; provided that if fewer than three~~



1 ~~names are submitted for each appointment, the governor~~
2 ~~may disregard the list];~~

3 (4) At least six members shall have knowledge, experience,
4 and expertise in the area of accommodations,
5 transportation, retail, entertainment, or attractions,
6 and at least one member appointed by the governor
7 shall have knowledge, experience, and expertise in the
8 area of Hawaiian cultural practices [~~provided that no~~
9 ~~more than three members shall represent, be employed~~
10 ~~by, or be under contract to any sector of the industry~~
11 ~~represented on the board];~~

12 (5) [~~One member shall be the director of business,~~
13 ~~economic development, and tourism, or the director's~~
14 ~~designee, who shall be an ex officio voting member,]~~
15 At least one member shall represent a tourism-impacted
16 entity;

17 (6) The governor shall make appointments to ensure the
18 fulfillment of all requirements of paragraphs (2) and
19 (4); provided that upon the occurrence of a vacancy
20 subject to paragraph (3), the governor shall notify
21 the president of the senate and the speaker of the



1 house of representatives of any unfulfilled
2 requirements pursuant to paragraphs (2) and (4), and
3 the president of the senate or the speaker of the
4 house of representatives, as appropriate, shall
5 ~~[submit nominees]~~ appoint a member who ~~[fulfill]~~
6 fulfills those requirements; and

7 (7) No person who has served as a member of the board of
8 directors of the Hawaii Visitors and Convention Bureau
9 shall be eligible to sit as a member of the board of
10 directors of the Hawaii tourism authority until at
11 least two years have expired between the person's
12 termination from service on the Hawaii Visitors and
13 Convention Bureau board and the person's appointment
14 to the authority's board of directors."

15 2. By amending subsection (f) to read:

16 "(f) The board shall ~~[appoint one person]~~ submit a nominee
17 to the governor who shall transmit a governor's message with the
18 name of the nominee to the senate within ten days of receipt,
19 and shall, subject to the advice and consent of the senate,
20 appoint the nominee to serve as president and chief executive
21 officer, exempt from chapters 76 and 88, who shall oversee the



1 authority staff; provided [~~further~~] that the compensation
2 package shall not include private sector moneys or other
3 contributions. Notwithstanding any law to the contrary, the
4 president and chief executive officer shall report to the
5 governor.

6 The board shall set the president and chief executive
7 officer's duties, responsibilities, holidays, vacations, leaves,
8 hours of work, and working conditions. It may grant other
9 benefits as it deems necessary. The board shall set the length
10 of the president and chief executive officer's term of service
11 pursuant to written contract."

12 SECTION 4. Section 201B-3, Hawaii Revised Statutes, is
13 amended by amending subsection (a) to read as follows:

14 "(a) Except as otherwise [~~limited by this chapter,~~]
15 provided by law, the authority may:

- 16 (1) Sue and be sued;
- 17 (2) Have a seal and alter the same at its pleasure;
- 18 (3) Through its president and chief executive officer,
19 make and execute contracts and all other instruments
20 necessary or convenient for the exercise of its powers
21 and functions under this chapter; provided that the



1 authority may enter into contracts and agreements for
2 a period of up to five years, subject to the
3 availability of funds; provided further that the
4 authority may enter into agreements for the use of the
5 convention center facility for a period of up to ten
6 years;

7 (4) Make and alter bylaws for its organization and
8 internal management;

9 (5) Unless otherwise provided in this chapter, adopt rules
10 in accordance with chapter 91 with respect to its
11 projects, operations, properties, and facilities;

12 (6) Through its president and chief executive officer,
13 represent the authority in communications with the
14 governor and legislature;

15 (7) Through its president and chief executive officer,
16 provide for the appointment of officers, agents, a
17 sports coordinator, and employees, subject to the
18 approval of the board, prescribing their duties and
19 qualifications, and fixing their salaries, without
20 regard to chapters 76 and 78, if funds have been



- 1 appropriated by the legislature and allotted as
2 provided by law;
- 3 (8) Through its president and chief executive officer,
4 purchase supplies, equipment, or furniture;
- 5 (9) Through its president and chief executive officer,
6 allocate the space or spaces that are to be occupied
7 by the authority and appropriate staff;
- 8 (10) Through its president and chief executive officer,
9 engage the services of qualified persons to implement
10 the State's strategic tourism management plan or
11 portions thereof as determined by the authority;
- 12 (11) Through its president and chief executive officer,
13 engage the services of consultants on a contractual
14 basis for rendering professional and technical
15 assistance and advice;
- 16 (12) Procure insurance against any loss in connection with
17 its property and other assets and operations in
18 amounts and from insurers as it deems desirable;
- 19 (13) Contract for or accept revenues, compensation,
20 proceeds, and gifts or grants in any form from any
21 public agency or any other source;



- 1 (14) Develop, coordinate, and implement state policies and
2 directions for tourism and related activities taking
3 into account the economic, social, and physical
4 impacts of tourism on the State, Hawaii's natural
5 environment, and areas frequented by visitors;
- 6 (15) Have a permanent, strong focus on Hawaii brand
7 management;
- 8 (16) Coordinate all agencies and advise the private sector
9 in the development of tourism-related activities and
10 resources;
- 11 (17) Work to eliminate or reduce barriers to travel to
12 provide a positive and competitive business
13 environment, including coordinating with the
14 department of transportation on issues affecting
15 airlines and air route development;
- 16 (18) Market and promote sports-related activities and
17 events;
- 18 (19) Coordinate the development of new products with the
19 counties and other persons in the public sector and
20 private sector, including the development of sports,



- 1 culture, health and wellness, education, technology,
2 agriculture, and nature tourism;
- 3 (20) Establish a public information and educational program
4 to inform the public of tourism and tourism-related
5 problems;
- 6 (21) Coordinate the development of tourism educational,
7 training, and career counseling programs;
- 8 (22) Establish a program to monitor, investigate, and
9 respond to complaints about problems resulting
10 directly or indirectly from the tourism industry and
11 taking appropriate action as necessary;
- 12 (23) Develop and implement emergency measures to respond to
13 any adverse effects on the tourism industry, pursuant
14 to section 201B-9;
- 15 (24) Set and collect rents, fees, charges, or other
16 payments for the lease, use, occupancy, or disposition
17 of the convention center facility without regard to
18 chapter 91;
- 19 (25) Notwithstanding chapter 171, acquire, lease as lessee
20 or lessor, own, rent, hold, and dispose of the
21 convention center facility in the exercise of its



- 1 powers and the performance of its duties under this
2 chapter;
- 3 (26) Acquire by purchase, lease, or otherwise, and develop,
4 construct, operate, own, manage, repair, reconstruct,
5 enlarge, or otherwise effectuate, either directly or
6 through developers, a convention center facility;
- 7 (27) Enhance the tourism industry in the State to grow its
8 positive contributions to residents of the State;
9 provided that the authority's initiatives shall follow
10 destination management practices and integrate
11 regenerative tourism; and
- 12 (28) Focus on perpetuating the uniqueness of the Hawaiian
13 culture and community and their significance to the
14 quality of the visitor experience by ensuring that:
- 15 (A) The Hawaiian culture is accurately portrayed by
16 Hawaii's visitor industry;
- 17 (B) The Hawaiian language is supported and normalized
18 as an official language of the State;
- 19 (C) Hawaiian cultural practitioners and cultural
20 sites are supported, nurtured, and engaged in
21 sustaining the visitor industry; and



1 (D) A Hawaiian cultural education and training
2 program is provided for the members of the
3 visitor industry workforce who have direct
4 contact with visitors."

5 SECTION 5. Section 226-8, Hawaii Revised Statutes, is
6 amended by amending subsection (b) to read as follows:

7 "(b) To achieve the visitor industry objective, it shall
8 be the policy of the State to:

- 9 (1) Support and assist in the promotion of Hawaii's
10 visitor attractions and facilities;
- 11 (2) Ensure that visitor industry activities are in keeping
12 with the social, economic, and physical needs and
13 aspirations of Hawaii's people;
- 14 (3) Improve the quality of existing visitor destination
15 areas by utilizing Hawaii's strengths in science and
16 technology;
- 17 (4) Encourage cooperation and coordination between the
18 government and private sectors in developing and
19 maintaining well-designed, adequately serviced visitor
20 industry and related developments that are sensitive
21 to neighboring communities and activities;



- 1 (5) Develop the industry in a manner that will:
- 2 (A) Continue to provide new job opportunities and
- 3 steady employment for Hawaii's people;
- 4 (B) Commit to building the capacity of Hawaii's
- 5 people; and
- 6 (C) Offer career opportunities to ultimately increase
- 7 the percentage of Hawaii's people who hold
- 8 management and leadership positions in the
- 9 visitor industry;
- 10 (6) Provide opportunities for Hawaii's people to obtain
- 11 job training and education that will allow for upward
- 12 mobility within the visitor industry;
- 13 (7) Foster a recognition of the contribution of the
- 14 visitor industry to Hawaii's economy and the need to
- 15 perpetuate the aloha spirit;
- 16 (8) Foster an understanding by visitors of the aloha
- 17 spirit and of the unique and sensitive character of
- 18 Hawaii's cultures and values;
- 19 (9) [~~Form~~] Allow the formation of community partnerships
- 20 to ensure Native Hawaiian cultural integrity by:



- 1 (A) Supporting Hawaii's people and communities and
2 their efforts to care for the land and protect
3 the cultural and natural resources of the land,
4 oceans, streams, and skies;
- 5 (B) Strengthening the relationships between the place
6 and Hawaii's people and visitors alike;
- 7 (C) Engaging in collaborative efforts that provide
8 visitors with genuine and meaningful experiences
9 in Hawaii;
- 10 (D) Ensuring that kapu (prohibited) and
11 environmentally sensitive contexts are protected
12 from visitor traffic;
- 13 (E) Positioning local business owners and
14 entrepreneurs in the economic value chain to
15 ensure more meaningful visitor and resident
16 engagement as well as economic benefit to local
17 communities; and
- 18 (F) Acknowledging and, where appropriate, protecting
19 Native Hawaiian cultural intellectual property,
20 traditional knowledge, and traditional cultural
21 expressions that contribute to Hawaii's economy;



- 1 (10) Apply innovative financial policies as well as data
2 collection and analysis to incentivize and facilitate
3 a shift to a regenerative visitor industry that has a
4 smaller ecological footprint by implementing policies
5 such as decreasing the impacts on beaches, reefs, and
6 ocean life, and that aims to sustain and improve the
7 quality of life for Hawaii's people by implementing
8 policies such as decreasing the impacts of transient
9 accommodations, vacation rentals, bed and breakfast
10 operations, and rental cars;
- 11 (11) Target markets that have a high probability of
12 alignment with the goal of cultivating a regenerative
13 visitor industry;
- 14 (12) Actively support and encourage other economic sectors
15 and clusters to reduce the State's dependence on
16 tourism to support Hawaii's overall economic
17 prosperity;
- 18 (13) Minimize negative economic, environmental, and social
19 impacts to the State;
- 20 (14) Generate greater economic benefits for Hawaii's
21 people, enhance the well-being of Hawaii's indigenous



1 communities, and improve the working conditions of and
2 access to the visitor industry;

3 (15) Involve Hawaii's people in decisions that affect their
4 lives and life changes;

5 (16) Make positive contributions to the conservation of
6 natural and cultural heritage for the maintenance of
7 Hawaii's diversity;

8 (17) Provide more enjoyable experiences and a greater
9 understanding of local cultural, social, and
10 environmental issues for visitors through more
11 meaningful connections with Hawaii's people; and

12 (18) Provide equitable access for individuals with
13 disabilities and sociologically disadvantaged people
14 that is culturally sensitive, engenders respect
15 between visitors and Hawaii's people, and builds pride
16 and confidence in Hawaii."

17 SECTION 6. Statutory material to be repealed is bracketed
18 and stricken. New statutory material is underscored.

19 SECTION 7. This Act shall take effect upon its approval.



Report Title:

Hawaii Tourism Authority; Positions; Civil Service Exemption; Convention Center; Hawaii Sense of Place; Board of Directors; President and CEO

Description:

Exempts all positions filled by the Hawaii Tourism Authority within the Department of Business, Economic Development, and Tourism from the state civil service law. Amends the definition of "convention center facility" for purposes of chapter 201B, HRS, to clarify that the facilities must reflect a Hawaii sense of place. Designates the Hawaii Tourism Authority Board of Directors (Board) as an advisory board. Removes the Director of Business, Economic Development, and Tourism as a member of the Board. Requires a member of the Board to represent a tourism-impacted entity. Provides that the President of the Senate and Speaker of the House of Representatives each appoints a member of the Board. Makes the President and CEO of the Hawaii Tourism Authority a position appointed by the Board, with the advice and consent of the Senate. Requires the President and CEO of the Hawaii Tourism Authority to report to the Governor. Amends the eligibility requirements to serve on the Board. Provides that the President and CEO of the Hawaii Tourism Authority's length of term of service shall be set by written contract by the Board. (CD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

