A BILL FOR AN ACT

RELATING TO HISTORIC PRESERVATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that it is critically
- 2 important to preserve Hawaii's cultural resources, including
- 3 historic properties and burial sites, as integral elements of
- 4 the State's heritage. The legislature also recognizes the
- 5 pressing need to expedite housing development, particularly in
- 6 transit-oriented development areas, to address the housing
- 7 crisis and create more housing opportunities in close proximity
- 8 to transportation.
- 9 Accordingly, the purpose of this Act is to:
- 10 (1) Create a process for expediting the review of
- 11 residential transit-oriented development on certain
- 12 parcels within county-designated transit oriented
- development zones that have a low risk of affecting
- historically significant resources;
- 15 (2) Further empower lead agencies, including county
- governments, to make determinations on the potential
- 17 effects of a project;

1	(3)	Create a ninety-day limit to concur or not concur with
2		project effect determinations; and
3	(4)	Ensure that projects with written concurrence are
4		exempt from further review unless there is a
5		significant change to the project.
6	SECT:	ION 2. Section 6E-8, Hawaii Revised Statutes, is
7	amended by	y amending subsection (a) to read as follows:
8	"(a)	Before any agency or officer of the State or its
9	political	subdivisions commences any project [which] that may
10	affect his	storic property, <u>an</u> aviation artifact, or a burial
11	site, the	<u>lead</u> agency [or officer] shall [advise the department]
12	render a d	determination on the potential effect of the project
13	and allow	the department an opportunity for review of the effect
14	of the pro	oposed project on historic properties, aviation
15	artifacts,	or burial sites, consistent with section 6E-43,
16	especially	y those listed on the Hawaii register of historic
17	places. 1	The proposed project shall not be commenced, or if it
18	has alread	dy begun, continued, until the department has [given
19	its writte	en concurrence.] been afforded the opportunity to
20	review the	e project in compliance with this subsection. If:

1	(1)	The proposed project consists of corridors or large	
2		land areas;	
3	(2)	Access to properties is restricted; or	
4	(3)	Circumstances dictate that construction be done in	
5		stages,	
6	the depar	tment may give its written concurrence based on a	
7	phased re	view of the project; provided that there shall be a	
8	programma	tic agreement between the department and the project	
9	applicant that identifies each phase and the estimated timelines		
10	for each	phase.	
11	The	department shall provide written concurrence or non-	
12	concurren	ce within ninety days after the filing of a request	
13	with the	department. [The] If the department fails to provide	
14	written c	oncurrence or non-concurrence with a project effect	
15	determina	tion within ninety days, the project may move to the	
16	next step	in the compliance process.	
17	<u>The</u>	agency or officer seeking to proceed with the project,	
18	or any pe	rson, may appeal the department's concurrence or non-	
19	concurren	ce to the Hawaii historic places review board. An	
20	agency, o	fficer, or other person who is dissatisfied with the	
21	decision	of the review board may apply to the governor, who may	

- 1 take action as the governor deems best in overruling or
- 2 sustaining the department.
- 3 Once the department has provided written concurrence on the
- 4 project effect determination and any necessary mitigation
- 5 measures have been identified and agreed upon for a proposed
- 6 project, the appropriate agency or officer of the State or any
- 7 of its political subdivisions may commence the project, and the
- 8 project shall be exempt from further review by the department
- 9 unless there is a significant change to the project's scope of
- 10 work or project area or unless additional historic properties,
- 11 aviation artifacts, or burial sites are identified within the
- 12 project area."
- 13 SECTION 3. Section 6E-10, Hawaii Revised Statutes, is
- 14 amended by amending subsection (a) to read as follows:
- "(a) Before any construction, alteration, disposition or
- 16 improvement of any nature, by, for, or permitted by a private
- 17 landowner may be commenced [which] that will affect an historic
- 18 property on the Hawaii register of historic places, the
- 19 landowner shall notify the department of the construction,
- 20 alteration, disposition, or improvement of any nature and allow
- 21 the department opportunity for review of the effect of the



1	proposed	construction, alteration, disposition, or improvement	
2	of any na	ture on the historic property. The proposed	
3	construct	ion, alteration, disposition, or improvement of any	
4	nature shall not be commenced, or in the event it has already		
5	begun, continue, until the department shall have given its		
6	concurrence or ninety days have elapsed. Within ninety days		
7	after notification, the department shall:		
8	(1)	Commence condemnation proceedings for the purchase of	
9		the historic property if the department and property	
10		owner do not agree upon an appropriate course of	
11		action;	
12	(2)	Permit the owner to proceed with the owner's	
13		construction, alteration, or improvement; or	
14	(3)	In coordination with the owner, undertake or permit	
15		the investigation, recording, preservation, and	
16		salvage of any historical information deemed necessary	
17		to preserve Hawaiian history, by any qualified agency	
18		for this purpose.	
19	Once	the department has provided written concurrence on the	
20	project e	ffect determination and any necessary mitigation	
21	measures	have been identified and agreed upon for a proposed	

1 project, the property owner may commence the project, and the 2 project shall be exempt from further review by the department 3 unless there is a significant change to the project's scope of 4 work or project area or unless additional historic properties, 5 aviation artifacts, or burial sites are identified within the 6 project area." 7 SECTION 4. Section 6E-42, Hawaii Revised Statutes, is 8 amended to read as follows: 9 "§6E-42 Review of proposed projects. (a) Except as 10 provided in section 6E-42.2, before any agency or officer of the 11 State or its political subdivisions approves any project 12 involving a permit, license, certificate, land use change, 13 subdivision, or other entitlement for use, which may affect 14 historic property, aviation artifacts, or a burial site, the agency or office shall advise the department and prior to any 15 16 approval allow the department an opportunity for review and 17 comment on the effect of the proposed project on historic 18 properties, aviation artifacts, or burial sites, consistent with 19 section 6E-43, including those listed in the Hawaii register of

historic places. If:

20

1	(1)	The proposed project consists of corridors or large
2		land areas;
3	(2)	Access to properties is restricted; or
4	(3)	Circumstances dictate that construction be done in
5		stages,
6	the depar	tment's review and comment may be based on a phased
7	review of	the project; provided that there shall be a
8	programma	tic agreement between the department and the project
9	applicant	that identifies each phase and the estimated timelines
10	for each	phase.
11	Once	the department has provided written concurrence on the
12	project e	ffect determination and any necessary mitigation
13	measures :	have been identified and agreed upon for a proposed
14	project,	the appropriate agency or officer of the State or any
15	of its po	litical subdivisions may commence the project, and the
16	project s	hall be exempt from further review by the department
17	unless the	ere is a significant change to the project's scope of
18	work or p	roject area or unless additional historic properties,
19	aviation	artifacts, or burial sites are identified within the
20	project a	rea.

1	(b) The department sharr intorm the public of any project
2	proposals submitted to it under this section that are not
3	otherwise subject to the requirement of a public hearing or
4	other public notification.
5	(c) Counties deriving and expending revenues on mass
6	transit stations pursuant to section 46-16.8 may request
7	programmatic review by the department for residential transit-
8	oriented development where a permit, license, certificate, land
9	use change, subdivision, or other entitlement may be required.
10	(d) No later than January 1, 2026, the counties shall work
11	with the department to identify and provide to the department
12	specific parcels in proximity to mass transit stations where
13	residential transit-oriented development is specifically
14	consistent with a comprehensive general plan adopted pursuant to
15	section 46-4; provided that:
16	(1) The counties shall first consult with the department
17	and agree through memorandum on the mass transit
18	stations, and specific transit-oriented development
19	parcels, scoping the potential area for initiating
20	programmatic review; and

1	(2)	The counties shall then solicit requests and consent
2		from non-county landowners to have their parcels
3		within the scoped area of the memorandum initiating
4		programmatic review to proceed with the programmatic
5		review process.
6	<u>(e)</u>	The department shall review all parcels submitted by
7	the count	ies pursuant to the scoping memorandum and classify
8	each parc	el, within six months of submittal, according to the
9	risk that	residential transit-oriented development may pose to
10	historic	properties into three categories in order of potential
11	effect le	vel from high to low in the categories of architecture,
12	archaeolo	gy, and history and culture; provided that:
13	(1)	All county and non-county parcels for programmatic
14		review shall include the county's assessment of
15		whether development on each parcel may affect historic
16		property, aviation artifacts, or a burial site; and
17	(2)	This assessment is based on:
18		(A) The Hawaii or national register of historic
19		places;
20		(B) The age of above-surface structures;

1	<u>(C)</u>	Any existing archaeological inventory surveys
2		previously accepted by the department;
3	(D)	Any burial treatment plans accepted by the
4		department;
5	(E)	The type of substrate known to typically contain
6		burials; and
7	<u>(F)</u>	Any other literary review relevant to the area.
8	(f) The	department shall work with the county that made
9	the submittal	to develop and agree on permitting memoranda
10	within three m	nonths of classification regarding development best
11	practices, inc	luding continued identification, addressing levels
12	of risk for th	e lower two effect levels in each of the
13	categories, in	cluding but not limited to creating photo
14	inventories an	d the presence of onsite archaeological
15	monitoring, an	d consider these best practices as standardized
16	for activities	conducted under this section.
17	A county	shall incorporate by reference these best
18	practices as c	onditions of approval for any project involving a
19	permit, licens	e, certificate, land use change, subdivision, or
20	other entitlem	ment for use.

1	<u>(g)</u>	Parcels identified by the department where all
2	categorie	es are rated in the lower two effect levels shall be
3	considere	ed to comply with subsection (a) or section $6E-8$
4	regarding	state or county lands or projects, and any subsequent
5	permit, l	icense, certificate, land use change, subdivision, or
6	other ent	itlement for use shall not require referral to the
· 7	departmen	nt; provided that:
8	(1)	The project is only residential transit-oriented;
9	(2)	The project has reached substantial construction by
10		June 30, 2036; and
11	(3)	Development activities have commenced consistent with
12		best practices to address the applicable level of
13		risk.
14	(h)	Any parcels characterized as highest risk shall
15	require r	referral to the department pursuant to subsection (a).
16	<u>(i)</u>	Section 6E-43.6 shall apply in the event of an
17	inadverte	ent discovery of a burial site.
18	<u>(j)</u>	The Hawaii housing finance and development corporation
19	may submi	t to the department any additional parcels for
20	programma	tic review if the counties do not provide a submittal
21	pursuant	to subsection (d); provided that the same analysis



1	SHATT DE	conducted pursuant to subsection (e), and the
2	departmen	t shall classify the submittal within six months of
3	receipt.	
4	(k)	The Hawaii community development authority may submit
5	parcels w	ithin its jurisdiction to the department for review,
6	and any p	arcels identified by the department for which all
7	categorie	s are rated in the lower two effect levels shall be
8	considere	d to comply with subsection (a) or section 6E-8
9	regarding state or county lands or projects, and any subsequent	
10	permit, license, certificate, land use change, subdivision, or	
11	other ent	itlement for use shall not require referral to the
12	departmen	t; provided that:
13	(1)	The project is only residential transit-oriented;
14	(2)	The project has reached substantial construction by
15		June 30, 2036;
16	<u>(3)</u>	Development activities have commenced consistent with
17		best practices to address the applicable level of
18		risk; and
19	(4)	The department shall classify the submittal within six
20		months of receipt.

- [+(c)] (1) The department shall adopt rules in accordance 1
- 2 with chapter 91 to implement this section."
- SECTION 5. This Act does not affect rights and duties that 3
- matured, penalties that were incurred, and proceedings that were 4
- 5 begun before its effective date.
- 6 SECTION 6. Statutory material to be repealed is bracketed
- 7 and stricken. New statutory material is underscored.
- 8 SECTION 7. This Act shall take effect on July 1, 2025.

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INTRODUCED BY: 2116.

JAN 17 2025

2025-0554 HB HMSO-2

Report Title:

Historic Preservation; County-designated Transit-oriented Development; SHPD Review; Historic Property

Description:

Creates a process for expediting the review of residential transit-oriented development on certain parcels within county-designated transit oriented development zones that have a low risk of affecting historically significant resources.

Authorizes lead agencies, including county governments, to make determinations on the potential effects of a project. Creates a ninety-day limit to concur or not concur with project effect determinations. Provides that projects with written concurrence are exempt from further review unless there is a significant change to the project or additional historic properties, aviation artifacts, or burial sites are identified within the project area.

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