HOUSE OF REPRESENTATIVES THIRTY-THIRD LEGISLATURE, 2025 STATE OF HAWAII

H.B. NO. 62

A BILL FOR AN ACT

RELATING TO HEALTHCARE FACILITY NURSE STAFFING.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The Hawaii Revised Statutes is amended by
2	adding a new chapter to be appropriately designated and to read
3	as follows:
4	"CHAPTER
5	HEALTHCARE FACILITY STAFFING
6	PART I. GENERAL PROVISIONS
7	§ -1 Definitions. As used in this chapter, unless the
8	context otherwise requires:
9	"Ancillary staff person" means any person who supports
10	patient care services in a healthcare facility through regular,
11	delegated tasks performed under the coordination of a registered
12	nurse for the delivery of safe, therapeutic, and effective
13	patient care.
14	"Declared state of emergency" means an emergency declared
15	by the president, the governor, or a mayor, relating to
16	circumstances that are unpredictable and unavoidable, affect the
17	delivery of medical care, and require an immediate or

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1	exceptional level of emergency or other medical services at a
2	particular healthcare facility. "Declared state of emergency"
3	shall not include an emergency relating to a labor dispute in
4	the healthcare industry or consistent understaffing in a
5	healthcare facility.
6	"Department" means the department of health.
7	"Registered nurse" means a registered nurse licensed under
8	section 457-7 or an advanced practice registered nurse licensed
9	under section 457-8.5.
10	"Health care facility" means:
11	(1) A hospital licensed under section 321-14.5;
12	(2) A home care agency licensed under section 321-14.8;
13	(3) An adult residential care home licensed under section
14	321-15.6; and
15	(4) An expanded adult residential care home under
16	section 321-15.62.
17	"Patient care unit" means any area of a healthcare facility
18	where a patient receives care.
19	§ -2 Application and construction. (a) All healthcare
20	facilities shall be subject to the requirements of this chapter;
21	provided that this chapter shall not be construed to:

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1	(1)	Chan	ge the scope of practice of any registered nurse;
2		or	
3	(2)	Prov	ide an exemption from the minimum staffing
4		requ	irements established by any other law, rule, or
5		stan	dard.
6	ş -	-3 M:	inimum staffing requirements of registered nurses.
7	(a) Excep	pt as	provided in section -4, a healthcare facility
8	shall ass	ign at	t least the number of registered nurses at all
9	times dur	ing e	very shift consistent with the minimum
10	requiremer	nts es	stablished in this section.
11	(b)	Each	healthcare facility shall assign a registered
12	nurse to r	no mo:	re than:
13	(1)	One p	patient when:
14		(A)	The patient is receiving critical care or
15			intensive care; or
16	ς.	(B)	The nurse is assigned to a patient care unit,
17			other than a unit providing emergency services,
18			that receives patients requiring critical care or
19			intensive care, including a critical care unit,
20			an intensive care unit, or a patient care unit

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1		with neonatal intensive care or pediatric
2		intensive care patients;
3	(2)	One patient when:
4		(A) The patient is in an operating room; or
5		(B) The nurse is assigned to an operating room;
6		provided that the healthcare facility shall also
7		assign a minimum of one scrub assistant for each
8		patient in an operating room in addition to the
9		assigned registered nurse;
10	(3)	One patient when the patient is receiving conscious
11		sedation;
12	(4)	One patient when:
13		(A) The patient is receiving postanesthesia care; or
14		(B) The nurse is assigned to a patient care unit that
15		receives patients who require post-anesthesia
16		care, including a pediatric postanesthesia care
17		unit;
18	(5)	Three patients when:
19		(A) The patients are receiving step-down or
20		intermediate care; or

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1		(B) The nurse is assigned to a patient care unit that
2		receives patients requiring step-down or
3		intermediate care, including a step-down or
4		intermediate care unit;
5	. (6)	Three patients when:
6		(A) The patients are receiving emergency medical
7		services and do not require critical care or
8		trauma services; or
9		(B) The nurse is assigned to a patient care unit that
10		receives patients requiring emergency medical
11		services, including an emergency department or
12		emergency room;
13	(7)	One patient when the patient is receiving emergency
14		services and requires critical care;
15	(8)	One patient when the patient is receiving emergency
16		services and requires trauma services;
17	(9)	Three patients when the patients are antepartum and
18		not in active labor;
19	(10)	Two patients when the patients are antepartum and
20		require continuous fetal monitoring;

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1	(11)	One patient when the nurse is assigned to initiate the
2		patient for epidural anesthesia or the nurse is
3		assigned as the circulating nurse for cesarean
4		delivery;
5	(12)	One patient when the patient is in active labor;
6	(13)	One patient who is giving birth when the nurse has
7		been assigned only to that patient and one newborn
8		patient when the nurse has been assigned only to that
9		newborn patient;
10	(14)	One newborn patient when the patient is unstable, as
11		determined by the nurse;
12	(15)	One patient couplet of one parent and one newborn when
13		the parent has given birth within the previous two
14		hours; provided that in the case of multiple births,
15		one registered nurse shall be assigned for each
16		additional newborn when the registered nurse has been
17		assigned only to that newborn;
18	. (16)	Two patient couplets of one parent and one newborn
19		when the patients are postpartum;
20	(17)	Four patients when the patients are receiving
21		postpartum or postoperative gynecological care and

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1		when the nurse has been assigned only to patients
2		receiving postpartum or postoperative gynecological
3		care;
4	(18)	Two newborn patients when:
5		(A) The patients are receiving intermediate care; or
6		(B) The nurse has been assigned to a patient care
7		unit that receives newborn patients requiring
8		intermediate care;
9	(19)	Three patients when:
10		(A) The patients are minors; or
11		(B) The nurse is assigned to a patient care unit that
12		receives patients who are minors;
13	(20)	Two patients who are minors when:
14		(A) The patients are receiving bone marrow transplant
15		services; or
16		(B) The nurse is assigned to a patient care unit that
17		receives bone marrow transplant patients who are
18		minors;
19	(21)	One patient when:
20		(A) The patient is receiving coronary care services;
21		or



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1		(B) The nurse is assigned to a patient care unit that
2		receives patients requiring coronary care
3		services;
4	(22)	One patient when:
5		(A) The patient requires burn care services; or
6		(B) The nurse is assigned to a patient care unit that
7		receives patients requiring burn care services;
8	(23)	One patient when:
9		(A) The patient is receiving acute respiratory care
10		services; or
11		(B) The nurse is assigned to a patient care unit that
12		receives patients requiring acute respiratory
13		care services;
14	(24)	Three patients when:
15		(A) The patients are receiving telemetry services; or
16		(B) The nurse is assigned to a patient care unit that
17		receives patients requiring telemetry services;
18	(25)	Four patients when:
19		(A) The patients are receiving medical surgical care
20		services; or



1		(B)	The nurse is assigned to a patient care unit that
2			receives patients requiring medical surgical care
3			services;
4	(26)	Thre	e patients when:
5		(A)	The patients are receiving observational care
6			services; or
7		(B)	The nurse is assigned to a patient care unit that
8			receives patients requiring observational care
9			services;
10	(27)	Four	patients when:
11		(A)	The patients are receiving acute rehabilitation
12			services; or
13		(B)	The nurse is assigned to a patient care unit that
14			receives patients requiring acute rehabilitation
15	·		services;
16	(28)	Four	patients when:
17		(A)	The patients are receiving specialty care
18			services; or
19		(B)	The nurse is assigned to a patient care unit
20			receiving patients requiring specialty care
21			services, including a specialty care unit,

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1			neurological care unit, gastrointestinal unit,
2			orthopedic unit, or any other unit that is
3			organized, operated, and maintained to provide
4			care for a specific medical condition or a
5			specific patient population;
6	(29)	Four	patients when:
7		(A)	The patients are receiving presurgical admissions
8			services; or
9		(B)	The nurse is assigned to a patient care unit that
10			receives patients requiring presurgical
11			admissions services;
12	(30)	Four	patients when:
13		(A)	The patients are receiving ambulatory surgical
14			care services or procedures; or
15		(B)	The nurse is assigned to a patient care unit that
16			provides ambulatory surgical care services or
17			procedures;
18	(31)	Four	patients when:
19		(A)	The patients are receiving psychiatric treatment
20			or services; or



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1	(B) The nurse is assigned to a patient care unit that
2	receives patients requiring psychiatric treatment
3	or services; and
4	(32) Four patients in any other patient care unit or for
5	any other patient condition.
6	(c) A healthcare facility may assign a registered nurse to
7	patients receiving triage services if the nurse is performing
8	only triage functions and can be immediately available to
9	patients requiring triage services arriving in a patient care
10	unit that receives patients requiring emergency medical
11	services.
12	(d) A healthcare facility shall assign registered nurses
13	in a patient care unit under subsection (a) to meet the highest
14	level of intensity and type of care provided in the patient care
15	unit. When more than one requirement in subsection (a) applies
16	to a patient, a healthcare facility shall assign a registered
17	nurse according to the lowest numerical patient assignment
18	applicable to the patient.

19 (e) If in the professional judgment of the registered
20 nurse, a patient requires the assignment of more than the number
21 of registered nurses required under this section, a healthcare



1 facility shall assign additional registered nurses to the 2 patient consistent with the registered nurse's professional 3 judgment.

4 § -4 Exceptions to staffing requirements. (a) The
5 registered nurse staffing assignments required under
6 section -3 shall not apply during a declared state of
7 emergency.

8 (b) It shall be a defense to a complaint alleging a
9 violation of section -3 filed against a healthcare facility
10 that the healthcare facility demonstrates that it undertook
11 prompt and diligent efforts to maintain the staffing assignments
12 required under section -3 despite the declared state of
13 emergency.

14 § -5 Staffing calculation requirements. (a) A patient 15 shall be assigned to a registered nurse. A patient shall be 16 considered to be assigned to a registered nurse if the nurse 17 accepts responsibility for the patient's care and meets the 18 requirements under section -6.

(b) A healthcare facility shall not average the number of
patients or number of registered nurses in a patient care unit
for purposes of this chapter.



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1	(C)	A healthcare facility shall not include in the				
2	nurse-to-	patient ratios required under this chapter an ancillary				
3	staff per	son or a nurse who does not provide direct, in-person,				
4	hands-on	care to a patient, including a nurse administrator,				
5	nurse sup	ervisor, nurse manager, charge nurse, or case manager.				
6	A registe	red nurse who is also a nurse administrator, nurse				
7	superviso	r, nurse manager, charge nurse, case manager, or any				
8	other hea	lthcare facility administrator or supervisor may be				
9	included	in the calculation of the registered nurse staffing				
10	assignments required under section -3 if the registered					
11	nurse:					
12	(1)	Has a current and active direct patient care				
13		assignment;				
14	(2)	Provides direct patient care in compliance with the				
15		requirements of this chapter;				
16	(3)	Has demonstrated current competency in providing care				
17		in the assigned patient care unit and has received				
18		orientation to the unit sufficient to provide				
19		competent, safe, therapeutic, and effective care to				
20		patients in the unit;				

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1	(4)	Has the principal responsibility of providing direct	
2		patient care and has no additional job duties when the	
3		nurse has a patient assignment; and	
4	(5)	Is providing relief for a registered nurse during	
5		breaks, meals, or other routine absences from the	
6		unit.	
7	(d)	A healthcare facility shall not assign an ancillary	
8	staff per	son to perform tasks that involve professional judgment	
9	or the sk	ill of a registered nurse, including patient	
10	assessmen [.]	t, evaluation, and implementation of a nursing care	
11	plan and administration of medications, even if the provision of		
12	care is under the supervision of a registered nurse.		
13	(e)	A healthcare facility shall not include a registered	
14	nurse in t	the calculation unless the nurse has the principal	
15	responsib:	ility of providing direct patient care to the assigned	
16	patient a	nd has no additional job duties other than direct	
17	patient care, such as a nurse with triage, external		
18	communications, or emergency transport duties.		
19	(f)	A healthcare facility shall not impose a mandatory	
20	overtime	requirement on a registered nurse.	



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(g) A healthcare facility shall not lay off or otherwise
 reduce the availability of ancillary staff persons to meet the
 registered nurse staffing assignments required under

4 section -3.

5 (h) A healthcare facility shall not use any form of
6 electronic monitoring, including video monitoring or other
7 remote monitoring, to fulfill staffing requirements under this
8 chapter.

9 (i) Each healthcare facility shall plan for routine
10 fluctuations in the number of patients being treated in the
11 facility resulting from circumstances such as admissions,
12 discharges, and transfers of patients to maintain staffing
13 ratios under section -3.

14 § -6 Assignment of registered nurses. (a) No less than
15 once each shift, each healthcare facility shall assign to a
16 patient a registered nurse responsible for the provision of care
17 to the patient under this section.

18 (b) Each healthcare facility shall not assign a registered
19 nurse to a patient unless the nurse has demonstrated current
20 competency in providing care to patients in the patient care



unit and has also received orientation to the unit sufficient to
 provide care to patients.

3 (c) A healthcare facility may assign a registered nurse to
4 relieve the originally assigned registered nurse for breaks,
5 meals, and other routine, expected absence only if the relieving
6 nurse has demonstrated to the facility competency in providing
7 care to patients in the patient care unit and received
8 orientation to the unit sufficient to provide care to patients.

9 (d) Each healthcare facility shall include in its policies
10 and procedures its criteria for making a staffing assignment
11 under this section.

12 § -7 Use of technology. (a) A healthcare facility 13 shall not use electronic monitoring, including video monitoring 14 or other remote monitoring, to substitute for the direct 15 observation by a registered nurse or an ancillary staff person 16 required for patient protection.

17 (b) For purpose of this chapter, a healthcare facility18 shall not adopt policies or practices that:

19 (1) Employ:

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(A) Health information technology;

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1		(B)	Algorithms used to achieve a medical or nursing
2			care objective,
3		(C)	Systems based on artificial intelligence or
4			clinical practice guidelines that limit or
5			substitute for the direct care provided by an
6			assigned registered nurse in the performance of
7			functions that are part of the nursing process,
8			including the full exercise of independent
9			professional judgment; or
10		(D)	Systems that limit a registered nurse from acting
11			as a patient advocate in the exclusive interests
12			of the patient; or
13	(2)	Pena	lize a registered nurse for overriding technology
14		or g	uidelines prohibited in paragraph (1) if in the
15		regi	stered nurse's professional judgment and in
16		acco	rdance with the registered nurse's scope of
17		prac	tice is in the best interest of the patient to do
18		so.	
19	S	-8 P	atient advocacy. (a) A registered nurse shall
20	have the	duty (and right to:
21	(1)	Act]	cased on the nurse's professional judgment;

1	(2)	Provide care in the exclusive interests of the
2		patient; and
3	(3)	Act as the patient's advocate.
4	(b)	A registered nurse shall exercise professional
5	judgment	in the performance of the nurse's duties within the
6	nurse's s	scope of practice in accordance with chapter 457 in the
7	exclusive	e interests of the patient. A registered nurse's
8	actions u	under this subsection shall not be considered, relied
9	upon, or	represented as a job function, authority,
10	responsik	oility, or activity undertaken for the purpose of
11	serving t	the business, commercial, operational, or other
12	instituti	onal interests of the employer.
13	(C)	A registered nurse shall provide competent, safe,
14	therapeut	ic, and effective nursing care to an assigned patient.
15	Before ac	ccepting a patient assignment, a registered nurse shall:
16	.(1)	Have the necessary knowledge, judgment, skills, and
17		ability to provide the required care;
18	(2)	Determine using the nurse's professional judgment
19		whether the nurse is competent to perform the nursing
20		care needed by a patient who is in a particular
21		patient care unit or who has a particular diagnosis,



1 condition, prognosis, or other determinative 2 characteristic affecting nursing care; and 3 (3) Determine using the nurse's professional judgment 4 whether acceptance of a patient assignment would 5 expose the patient or registered nurse to the risk of 6 harm. 7 (d) As part of a registered nurse's patient advocacy, a 8 registered nurse may object to or refuse to accept or 9 participate in any activity, policy, practice, assignment, or 10 task in a healthcare facility if the registered nurse: 11 (1) Believes, based on the nurse's professional judgment, 12 that the activity, policy, practice, assignment, or 13 task would violate chapter 457 or be outside the 14 nurse's scope of practice; 15 (2) Believes, based on the nurse's professional judgment, 16 that the activity, policy, practice, assignment, or 17 task would violate the staffing requirements under 18 section -3 or would violate any other provision of 19 this chapter; or 20 Believes, based on the nurse's professional judgment, (3) 21 that the nurse is not prepared by education, training,



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1		or experience to fulfill the assignment without
2		compromising the safety of a patient or jeopardizing
3		the license of the registered nurse.
4	(e)	A healthcare facility, an employee of a healthcare
5	facility	who is primarily responsible for managing the facility,
6	or an emp	loyee of the facility who is primarily responsible for
7	providing	patient care services shall not:
8	(1)	Interfere with or prevent a registered nurse from
9		exercising professional judgment under this section;
10	(2)	Limit a registered nurse in performing duties that are
11	·	a part of the nursing process, including full exercise
12		of professional judgment in assessment, planning,
13		implementation, and evaluation of care;
14	(3)	Limit a registered nurse in acting as a patient
15		advocate in the exclusive interests of the patient; or
16	(4)	Discharge from duty, threaten, or otherwise retaliate
17		against a registered nurse who reports an unsafe
18		practice or violation of policy, federal or state law,
19		federal regulation, or state rule.
20	S	-9 Record and notice requirements. (a) A healthcare
21	facility	shall maintain and disclose records relating to actual

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staffing assignments and any method used to meet the 1 2 requirements of this chapter under this section and rules 3 adopted by the department. 4 (b) Records maintained and disclosed under this section 5 shall include: The number of patients in each patient care unit 6 (1)7 during each shift; The identity and duty hours of each registered nurse 8 (2) 9 assigned to each patient in each patient care unit 10 during each shift; 11 The identity and duty hours of each ancillary staff (3) 12 person for each patient care unit during each shift; 13 (4) Certification that each registered nurse received rest 14 and meal breaks and the identity and duty hours of 15 each registered nurse who provided relief during the 16 breaks; and 17 (5) A copy of each notice required under subsection (d). 18 Records under this section shall be maintained for at (C) 19 least three years. 20 (d) 'Each healthcare facility shall submit all records 21 under this section to the department. The chief nursing officer

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1	shall certify that the records submitted to the department under			
2	this subsection completely and accurately reflect staffing			
3	assignmen	assignments in each patient care unit. The certification shall		
4	be executed under penalty of perjury and shall contain an			
5	express acknowledgment that any false statement constitutes			
6	fraud and	is subject to criminal prosecution or civil penalties.		
7	(e)	A healthcare facility shall post in each patient care		
8	unit a notice in a form specified by the department that:			
9	(1)	Explains the requirements of record maintenance under		
10		this section;		
11	(2)	Includes actual registered nurse staffing assignments		
12		in each patient care unit during each shift;		
13	(3)	Includes the actual number of ancillary staff persons		
14		and the skill mix of the ancillary staff persons in		
15		each patient care unit during each shift;		
16	(4)	Identifies the variance between the required and		
17		actual staffing assignments in each patient care unit		
18		during each shift; and		
19	(5)	Is visible, conspicuous, and accessible to healthcare		
20		facility staff, patients, and the public.		



(f) Records maintained under this section shall be
 available on the healthcare facility's website.

3 § -10 Audits. The department shall conduct periodic
4 audits to ensure that a healthcare facility has implemented the
5 registered nurse staffing requirement under this chapter.

6 § -11 Administrative sanctions; investigation. (a) The .
7 department may direct a healthcare facility to correct any
8 violations under this chapter in a manner and within a time
9 frame that the department determines appropriate to ensure
10 compliance or protect public health.

11 (b) A healthcare facility found in violation of:

12 (1) Section -3, -5, -6, -7, or -9, shall be 13 assessed a fine of not more than \$10,000; and

14 (2) Section -8, shall be assessed a fine of not more
15 than \$25,000.

16 Each day of violation shall be considered a separate offense.
17 § -12 Complaints. An individual may file a complaint
18 with the department against a healthcare facility for violations
19 of this chapter.

20 § -13 Rulemaking. The department may adopt rules under
21 chapter 91 for purposes of this chapter."



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1 SECTION 2. This Act shall take effect on January 1, 2026.

INTRODUCED BY:

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Report Title:

Healthcare Facilities; Hospitals; Care Homes; Nurses; Ratios

Description:

Implements various nurse-to-patient ratios at hospitals and care homes. Requires the Department of Health to audit healthcare facility compliance.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

