#### A BILL FOR AN ACT

RELATING TO HOUSING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that many kupuna in
- 2 Hawaii with limited retirement income who may have equity in
- 3 their home are facing challenges in meeting increased costs
- 4 related to homeownership; whether it's rising maintenance fees,
- 5 community assessments, or insurance costs. Establishing a
- 6 state-administered home equity conversion mortgage program,
- 7 similar to the federal Department of Housing and Urban
- 8 Development program for eligible retirees, could provide housing
- 9 security and relief for some kupuna. Such a program would
- 10 provide a pathway to affordable rental housing for kupuna who
- 11 have exhausted their home equity, helping to prevent elder
- 12 displacement and homelessness.
- Accordingly, the purpose of this Act is to establish the
- 14 kupuna home equity conversion mortgage program.
- 15 SECTION 2. Chapter 201H, Hawaii Revised Statutes, is
- 16 amended by adding a new subpart to part III to be appropriately
- 17 designated and to read as follows:



1	" . Kupuna Home Equity Conversion Mortgage Program
2	§201H-A Definitions. For purposes of this subpart:
3	"First mortgage" means such classes of first liens as are
4	commonly given to secure advances on, or the unpaid purchase
5	price of, real estate or a first or subordinate lien on all
6	stock allocated to a dwelling unit in a residential cooperative
7	housing corporation, together with the credit instruments, if
8	any, secured thereby.
9	"Home equity conversion mortgage" means a first mortgage
10	that provides for future payments to the kupuna homeowner based
11	on accumulated equity and which a housing creditor is authorized
12	to make:
13	(1) Under any law of the United States or applicable
14	agency regulations thereafter; or
15	(2) Under any law of the State.
16	"Kupuna homeowner" means any homeowner who is, or whose
17	spouse is, at least sixty-two years of age or older.
18	"Mortgage" means a:
19	(1) First mortgage or first lien on real estate, in fee
20	simple;

1	(2)	Firs	t or subordinate mortgage or lien on all stock
2		allo	cated to a dwelling unit in a residential
3		coop	erative housing corporation; or
4	(3)	Firs	t mortgage or first lien on a leasehold under a
5		leas	e:
6		(A)	For no less than ninety-nine years that is
7			renewable; or
8		(B)	That has a term that ends no earlier than the
9			minimum number of years, as specified by the
10			corporation, beyond the actuarial life expectancy
11			of the mortgagor or co-mortgagor, whichever is
12			the later date.
13	§2011	H-B	Insurance authority. The corporation may, upon
14	application	on by	a mortgagee, insure any home equity conversion
15	mortgage 6	eligi	ble for insurance under this subpart and, upon
16	terms and	cond	itions as the corporation may prescribe, make
17	commitment	ts fo	r the insurance of mortgages before the date of
18	their exec	cutio	n or disbursement to the extent that the
19	corporation	on de	termines that the mortgages:

1	( 1 )	have promise for improving the financial situation or
2		otherwise meeting the special needs of kupuna
3		homeowners;
4	(2)	Will include appropriate safeguards for mortgagors to
5		offset the special risks of the mortgage; and
6	(3)	Have a potential for acceptance in the mortgage
7		market.
8	§ <b>201</b> 1	H-C Eligibility requirements. To be eligible for
9	insurance	under this subpart, a mortgage shall:
10	(1)	Have been originated by a mortgagee approved by the
11		corporation;
12	(2)	Have been executed by a mortgagor who:
13		(A) Qualifies as a kupuna homeowner;
14		(B) Has received adequate counseling, as provided in
15		section 201H-E by an independent third party that
16		is not, either directly or indirectly, associated
17		with or compensated by a party involved in:
18		(i) Originating or servicing the mortgage;
19		(ii) Funding the load underlying the mortgage; or

•		(111) The sale of annulcies, investments, long-
2		term care insurance, or any other type of
3		financial or insurance product;
4		(C) Has received full disclosure, as prescribed by
5		the corporation, of all costs charged to the
6		mortgagor, including costs of estate planning,
7		financial advice, and other services that are
8		related to the mortgage but are not required to
9		obtain the mortgage. The disclosure shall
10		clearly state which charges are required to
11		obtain the mortgage and which are not required to
12		obtain the mortgage; and
13		(D) Meets any additional requirements prescribed by
14		the corporation;
15	(3)	Be secured by a dwelling in which the mortgagor
16		occupies one of the units;
17	(4)	Provide that prepayment, in whole or in part, may be
18		made without penalty at any time during the period of
19		the mortgage;
20	(5)	Provide for a fixed or variable interest rate or
21		future sharing between the mortgager and the mortgager

	of the appreciation in the value of the property, as
-	agreed upon by the mortgagor and mortgagee;
(6)	Contain provisions for satisfaction of the obligation
	satisfactory to the corporation;
(7)	Provide that the kupuna homeowner shall not be liable
	for any difference between the net amount of the
	remaining indebtedness of the kupuna homeowner under
	the mortgage and the amount recovered by the mortgagee
	from:
	(A) The net sales proceeds from the dwelling that are
	subject to the mortgage, based upon the amount of
	the accumulated equity selected by the mortgagor
	to be subject to the mortgage, as agreed upon by
	the mortgagor and mortgagee; or
	(B) The insurance benefits paid pursuant to section
	201H-H(a)(3);
(8)	Contain terms and provisions with respect to
	insurance, repairs, alterations, payment of taxes,
	default reserve, delinquency charges, foreclosure
	proceedings, anticipation of maturity, additional and
	(7)

1		seco	ondary liens, and other matters as the corporation
2		may	prescribe;
3	(9)	Prov	vide for future payments to the mortgagor based on
4		accu	mulated equity, minus any applicable fees and
5		char	ges, according to the method that the mortgagor
6		shal	.l select from among the methods under this
7		para	graph, by payment of the amount:
8		(A)	Based upon a line of credit;
9		(B)	On a monthly basis over a term specified by the
10			mortgagor;
11		(C)	On a monthly basis over a term specified by the
12			mortgage and based upon a line of credit;
13		(D)	On a monthly basis over the tenure of the
14			mortgagor;
15		(E)	On a monthly basis over the tenure of the
16	•		mortgage and based upon a line of credit; or
17		(F)	On any other basis that the corporation considers
18			appropriate;
19	(10)	Prov	ride that the mortgagor may convert the method of
20		paym	ent under paragraph (9) to any other method during
21		the	term of the mortgage, except that in the case of a

1		fixed rate mortgage, the corporation may, by rules
2		adopted pursuant to chapter 91, limit such
3		convertibility; and
4	(11)	Have been made with restrictions as the corporation
5		determines to be appropriate to ensure that the
6		mortgagor does not fund any unnecessary or excessive
7		costs for obtaining the mortgage, including any costs
8		of estate planning, financial advice, or other related
9		services.
10	§201	H-D Disclosures by mortgagee. The corporation shall
11	require e	ach mortgagee of a mortgage insured under this subpart
12	to make a	vailable to the kupuna homeowner:
13	(1)	At the time of the loan application, a written list of
14		the names and addresses of third-party information
15		sources who are approved by the corporation as
16		responsible and able to provide the information
17		required by section 201H-E;
18	(2)	At least ten days before loan closing, a statement
19		informing the kupuna homeowner that the liability of
20		the kupuna homeowner under the mortgage is limited and
21		explaining the kupuna homeowner's rights, obligations,

1		and remedies with respect to temporary absences from
2		the home, late payments, and payment default by the
3		lender, all conditions requiring satisfaction of the
4		loan obligation, and any other information that the
5		corporation may require;
6	(3)	On an annual basis, but no later than January 31 of
7		each year, a statement summarizing the:
8		(A) Total principal amount paid to the kupuna
9		homeowner under the loan secured by the mortgage;
10		(B) Total amount of deferred interest added to the
11		principal; and
12		(C) Outstanding loan balance at the end of the
13		preceding year; and
14	(4)	Before loan closing, a statement of the projected
15		total cost of the mortgage to the kupuna homeowner
16		based on the projected total future loan balance, such
17		cost expressed as a single average annual interest
18		rate for at least two different appreciation rates for
19		the term of the mortgage, for no less than two
20		projected loan terms, as the corporation shall
21		determine, which shall include the cost for a:

1		(A) Short-term mortgage; and
2		(B) Loan term equaling the actuarial life expectancy
3		of the mortgagor.
4	§2011	H-E Counseling services and information for
5	mortgagor	s. (a) The corporation shall provide or cause to be
6	provided a	adequate counseling for the mortgagor. Counseling
7	shall be p	provided by counselors that meet qualification
8	standards	and follow uniform counseling protocols, as
9	establishe	ed by the corporation. The protocols shall require, at
10	a minimum,	, a qualified counselor to discuss with each mortgagor
11	informatio	on that shall include:
12	(1)	Options other than a home equity conversion mortgage
13	Ψ.	that are available to the kupuna homeowner, including
14		other housing, social service, health, and financial
15		options;
16	(2)	Other home equity conversion options that are or may
17		become available to the kupuna homeowner, including
18		sale-leaseback financing, deferred payment loans, and
19		property tax deferral;
20	(3)	The financial implications of entering into a home
21		equity conversion mortgage;

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2	may have tax consequences, affect eligibility for
3	assistance under federal and state programs, and have
4	an impact on the estate and heirs of the kupuna
5	homeowner; and
6	(5) Any other information the corporation may require.
7	(b) The corporation shall consult with consumer groups,
8	industry representatives, representatives of counseling
9	organizations, and other interested parties to identify
10	alternative approaches to providing consumer information
11	required by this section that may be feasible and desirable for
12	home equity conversion mortgages insured under this subpart and
13	other types of reverse mortgages. The corporation may, in lieu
14	of providing the consumer education required by this section,
15	adopt alternative approaches to consumer education that may be
16	developed as a result of such consultations only if the
17	alternative approaches provide all of the information required
18	under this section.
19	§201H-F Limitation on insurance authority. The aggregate
20	number of mortgages insured under this subpart shall not exceed

(4) A disclosure that a home equity conversion mortgage

1	2/5,000.	In no case shall the benefits of insurance under this
2	subpart e	xceed \$ for a one-family residence.
3	§201	H-G Administrative authority. The corporation may:
4	(1)	Enter into contracts and agreements with federal,
5		state, and local agencies, public and private
6		entities, and other persons as the corporation deems
7		necessary or desirable to carry out the purposes of
8		this subpart;
9	(2)	Make investigations and studies of data, and publish
10		and distribute such reports, as the corporation deems
11		appropriate; and
12	(3)	Establish, by notice or mortgagee letter, any
13		additional or alternative requirements that the
14		corporation determines are necessary to improve the
15		fiscal safety and soundness of the kupuna reverse
16		mortgage program.
17	§201	H-H Protection of kupuna homeowner and lender. (a)
18	Notwithst	anding any other law to the contrary, the corporation
19	may take	any action necessary to:
20	(1)	Provide any mortgagor under this subpart with funds to
21		which the mortgagor is entitled under the insured

1		mortgage or ancillary contracts but that the mortgagor
2		has not received because of the default of the party
3		responsible for payment;
4	(2)	Obtain repayment of disbursements provided under
5		paragraph (1) from any source; and
6	(3)	Provide any mortgagee under this subpart with funds
7		not to exceed the limitations in section 201H-F to
8		which the mortgagee is entitled under the terms of the
9		insured mortgage or ancillary contracts authorized in
10		this subpart.
11	(d)	Actions under subsection (a) may include:
12	(1)	Disbursing funds to the mortgager or mortgagee;
13	(2)	Accepting an assignment of the insured mortgage
14		notwithstanding that the mortgagor is not in default
15		under its terms, and calculating the amount and making
16		the payment of the insurance claim on such assigned
17		mortgage;
18	(3)	Requiring a subordinate mortgage from the mortgagor at
19		any time in order to secure repayments of any funds
20		advanced or to be advanced to the mortgagor;

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1	(4)	Requiring a subrogation to the corporation of the
2		rights of any parties to the transaction against any
3		defaulting parties; and

(5) Imposing premium charges.

#### §201H-I Safeguard to prevent displacement of kupuna

- 6 homeowner. (a) The corporation shall not insure a home equity
- 7 conversion mortgage under this subpart unless the mortgage
- 8 provides that the kupuna homeowner's obligation to satisfy the
- 9 loan obligation is deferred until the kupuna homeowner's death,
- 10 the sale of the home, or the occurrence of other events
- 11 specified in rules adopted by the corporation.
- 12 (b) When equity in the dwelling unit owned by the kupuna
- 13 homeowner is exhausted, the corporation shall coordinate with
- 14 and assist the kupuna homeowner to relocate into an affordable
- 15 rental housing unit under the corporation and commence the sale
- 16 of the dwelling unit. The kupuna homeowner shall not have any
- 17 debt after sale of the dwelling. The rent of an affordable
- 18 rental housing unit shall be similar to rent rates under tenant-
- 19 based housing choice voucher program under section 8 of the
- 20 United States Housing Act of 1973, as amended.

1	§201	H-J Insurance authority for refinancing. (a) The
2	corporati	on may, upon application by a mortgagee, insure under
3	this subp	art any mortgage given to refinance an existing home
4	equity co	nversion mortgage insured under this subpart.
5	(d)	The corporation shall require, by rules adopted
6	pursuant	to chapter 91, that the mortgagee of a mortgage insured
7	under thi	s subpart provide to the mortgagor, within an
8	appropria	te time period and in a manner prescribed by the
9	corporati	on, a good faith estimate of the:
10	(1)	Total cost of refinancing; and
11	(2)	Increase in the mortgagor's principal limit as
12		measured by the estimated initial principal limit on
13		the mortgage to be insured under this subpart less the
14		current principal limit on the home equity conversion
15		mortgage that is being refinanced and insured under
16		this subpart.
17	(c)	The mortgagor under a mortgage insured pursuant to
18	this subp	art may waive the applicability with respect to such
19	mortgage,	of the counseling requirements under section 201H-
20	C(2)(B) i	f the:

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1	(1)	Mortgagor	has	received	the	disclosure	required	under
2		subsection	n (b)	;				

- (2) Increase in the principal limit described in subsection (b) exceeds the amount of the total cost of refinancing by an amount to be determined by the corporation; and
- 7 (3) Time between closing of the original home equity
  8 conversion mortgage that is refinanced through the
  9 mortgage insured under this subpart and the
  10 application for a refinancing mortgage insured under
  11 this section does not exceed five years.
- (d) Notwithstanding any other law to the contrary, the corporation may reduce the amount of the single premium payment otherwise collected at the time of the insurance of a mortgage refinanced under this section. The amount of the single premium for mortgages refinanced under this section shall be determined by the corporation based on the actuarial study required under subsection (e).
- (e) No later than one hundred eighty days after the
  effective date of this Act, the corporation shall conduct an
  actuarial analysis to determine the adequacy of the insurance

1	bremrams	collected under the program under this subpart with
2	respect t	o:
3	(1)	A reduction in the single premium payment collected at
4		the time of the insurance of a mortgage refinanced and
5		insured under this section;
6	(2)	The establishment of a single limit on the benefits of
7		insurance under section 201H-F; and
8	(3)	The combined effect of reduced insurance premiums and
9		a single limitation on insurance authority.
10	(f)	The corporation may establish a limit on the
11	originati	on fee that may be charged to a mortgagor under a
12	mortgage	insured under this subpart, except that such limitation
13	shall pro	vide that the origination fee may be fully financed
14	with the	mortgage and shall include any fees paid to
15	correspon	dent mortgagees approved by the corporation.
16	§201	H-K Funding for counseling. The corporation may use a
17	portion of	f the mortgage insurance premiums collected under this
18	subpart to	o adequately fund the counseling and disclosure
19	activitie	s required under section 201H-E, including counseling
20	for those	kupuna homeowners who elect not to take out a home

	equity co	uiver 2	ton moregage, provided that the use of the funds
2	is based	upon	accepted actuarial principles.
3	§201	H-L	Requirements on mortgage originators. (a) The
4	mortgagee	and	any other party that participates in the
5	originati	on of	a mortgage to be insured under this subpart
6	shall:		
7	(1)	Not	participate in, be associated with, or employ any
8	,	part	y that participates in or is associated with any
9		othe	r financial or insurance activity; or
10	(2)	Demo	nstrates to the corporation that the mortgagee or
11		othe	r party maintains, or will maintain, firewalls and
12		othe	r safeguards designed to ensure that:
13		(A)	Individuals participating in the origination of
14			the mortgage shall have no involvement with, or
15			incentive to provide the mortgagor with, any
16			other financial or insurance product; and
17		(B)	The mortgagor shall not be required, directly or
18			indirectly, as a condition of obtaining a
19			mortgage under this subpart, to purchase any
20			other financial or insurance product.

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(b) All parties that participate in the origination of a 2 mortgage to be insured under this subpart shall be approved by 3 the corporation. 4 \$201H-M Prohibition against requirements to purchase 5 additional products. The mortgagor or any other party shall not 6 be required by the mortgagee or any other party to purchase an 7 insurance, annuity, or other similar product as a requirement or 8 condition of eligibility for insurance under section 201H-B, 9 except for title insurance, hazard, flood, or other peril insurance, or other such products that are customary and normal 10 under section 201H-B, as determined by the corporation. 11 12 §201H-N Study to determine consumer protections and underwriting standards. The corporation shall conduct a study 13 14 to examine and determine appropriate consumer protections and 15 underwriting standards to ensure that the purchase of products in section 201H-M is appropriate for the consumer. In 16 17 conducting the study, the corporation shall consult with 18 consumer advocates, including recognized experts in consumer 19 protection, industry representatives, representatives of 20 counseling organizations, and other interested parties.

T	\$201	H-O Limitation on origination fees. The corporation
2	shall est	ablish limits on the origination fee that may be
3	charged t	o a mortgagor under a mortgage insured under this
4	subpart,	which limitations shall:
5	(1)	Be equal to two per cent of the maximum claim amount
6		of the mortgage, up to a maximum claim amount of
7		\$200,000 plus one per cent of any portion of the
8		maximum claim amount that is greater than \$200,000,
9		unless adjusted thereafter on the basis of an analysis
10		of:
11		(A) The cost to mortgagors; and
12		(B) The impact on the reverse mortgage market;
13	(2)	Be subject to a minimum allowable amount;
14	(3)	Provide that the origination fee may be fully financed
15		with the mortgage;
16	(4)	Include any fees paid to correspondent mortgagees
17		approved by the corporation; and
18	(5)	Be subject to a maximum origination fee of \$6,000,
19		except that the maximum limit shall be adjusted in
20		accordance with the annual percentage increase in the
21		Consumer Price Index of the Bureau of Labor Statistics

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1	of the United States Department of Labor in increments
2	of \$500 only when the percentage increase in the
3	index, when applied to the maximum origination fee,
4	produces dollar increases that exceed \$500."
5	SECTION 3. In codifying the new sections added by section
6	1 of this Act, the revisor of statutes shall substitute
7	appropriate section numbers for the letters used in designating
8	the new sections in this Act.
9	SECTION 4. This Act shall take effect upon its approval.
10	$M \cap \Omega \longrightarrow$
	INTRODUCED BY:

#### Report Title:

HHFDC; Kupuna Home Equity Conversion Mortgage Program

#### Description:

Establishes the Kupuna Home Equity Conversion Mortgage Program under the Hawaii Housing Finance and Development Corporation.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.