JOSH GREEN, M.D. GOVERNOR KE KIA'ĀINA



GOV. MSG. NO. 139

EXECUTIVE CHAMBERS KE KE'ENA O KE KIA'ĂINA

July 3, 2025

The Honorable Ronald D. Kouchi President of the Senate, and Members of the Senate Thirty-Third State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813 The Honorable Nadine Nakamura Speaker, and Members of the House of Representatives Thirty-Third State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Aloha President Kouchi, Speaker Nakamura, and Members of the Legislature:

This is to inform you that on July 3, 2025, the following bill was signed into law:

H.B. NO. 126, H.D. 1, S.D. 2, C.D. 1 RELATING TO PROPERTY FORFEITURE. ACT 288

Mahalo,

Ynen M.D.

Josh Green, M.D. Governor, State of Hawai'i

Approved by the Governor

on <u>JUL 3 2025</u>

HOUSE OF REPRESENTATIVES THIRTY-THIRD LEGISLATURE, 2025 STATE OF HAWAII

ACT 288 H.B. NO. ¹²⁶ H.D. 1 S.D. 2 C.D. 1

A BILL FOR AN ACT

RELATING TO PROPERTY FORFEITURE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECT	ION 1. The purpose of this Act is to make the State's
2	property	forfeiture process more just by:
3	. (1)	Increasing transparency and accountability surrounding
4		<pre>property forfeiture;</pre>
5	(2)	Clarifying which property is subject to forfeiture;
6	(3)	Amending the authorized disposition of forfeited
7		property and the proceeds thereof;
8	(4)	Requiring the attorney general to adopt rules
9		necessary to carry out the purpose of the Hawaii
10		Omnibus Criminal Forfeiture Act; and
11	(5)	Repealing language that requires the Hawaii Omnibus
12		Criminal Forfeiture Act to be construed liberally.
13	SECT	ION 2. Chapter 712A, Hawaii Revised Statutes, is
14	amended b	y adding two new sections to be appropriately
15	designate	d and to read as follows:

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1	" <u>§71</u>	2A- Records of seized or forfeited property. (1)
2	<u>Each seiz</u>	ing agency shall maintain the following records for all
3	property	seized for purposes of forfeiture:
4	<u>(a)</u>	The authority under which the property was seized or
5		<pre>forfeited;</pre>
6	<u>(b)</u>	The date on which each item of property was seized or
7		forfeited;
8	<u>(c)</u>	The department or agency that has possession of the
9		seized or forfeited property;
10	<u>(d)</u>	A description of each item of seized or forfeited
11		property; and
12	<u>(e)</u>	The estimated value of each item of seized or
13		forfeited property.
14	(2)	The seizing agency shall:
15	<u>(a)</u>	Maintain all records of seized or forfeited property;
16	(d)	Make the records open to inspection; and
17	<u>(c)</u>	Post the records on a publicly accessible website.
18	<u>§712</u>	A- Equitable sharing program; restrictions.
19	Notwithst	anding the provisions of section 712A-7, a seizing
20	agency or	prosecuting attorney shall not enter into an agreement
21	to transf	er or refer property seized under section 712A-6 to a

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1	<u>federal a</u>	gency directly, indirectly, through adoption, through			
2	an intergovernmental joint task force, or by any other means				
3	that woul	d circumvent the provisions of this chapter, unless the			
4	seized pr	operty includes United States currency in excess of			
5	\$100,000.	11			
6	SECT	ION 3. Section 712A-5, Hawaii Revised Statutes, is			
7	amended t	o read as follows:			
8	"§71	2A-5 Property subject to forfeiture; exemption . (1)			
9	The follo	wing [is] <u>shall be</u> subject to forfeiture:			
10	(a)	Property described in a statute authorizing			
11		forfeiture;			
12	(b)	Property used or intended for use in the commission			
13		of, attempt to commit, or conspiracy to commit a			
14		covered offense, or [which] <u>that</u> facilitated or			
15		assisted [such] <u>the</u> activity;			
16	(c)	Any firearm [which] <u>that</u> is subject to forfeiture			
17		under any other subsection of this section or [which]			
18		that is carried during, visible, or used in			
19		furtherance of the commission, attempt to commit, or			
20		conspiracy to commit a covered offense, or any firearm			

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1		found in proximity to contraband or to
2		instrumentalities of an offense;
3	(d)	Contraband or untaxed cigarettes in violation of
4		chapter 245, shall be seized and summarily forfeited
5		to the State without regard to the procedures set
6		forth in this chapter;
7	(e)	Any proceeds or other property acquired, maintained,
8		or produced by means of or as a result of the
9		commission of the covered offense;
10	(f)	Any property derived from any proceeds [which] that
11		were obtained directly or indirectly from the
12		commission of a covered offense;
13	(g)	Any interest in, security of, claim against, or
14		property or contractual right of any kind affording a
15		source of influence over any enterprise [which] <u>that</u>
16		has been established, participated in, operated,
17		controlled, or conducted in order to commit a covered
18		offense; and
19	(h)	All books, records, bank statements, accounting
20		records, microfilms, tapes, computer data, or other
21		data [which] <u>that</u> are used, intended for use, or

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1	[which] that facilitated or assisted in the commission
2	of a covered offense, or [which] <u>that</u> document the use
3	of the proceeds of a covered offense.
4	[(2) Except that:
5	(a) (2) Real property, or an interest therein, may be
6	forfeited under the provisions of this chapter only is
7	cases in which the covered offense is chargeable as a
8	felony offense under state law[+].
9	(3) The following limitations shall apply to the
10	Forfeiture of property under this chapter; provided that nothin
11	in this subsection shall be construed to prevent the seizure of
12	property before conviction pursuant to section 712A-6:
13	[(b)] <u>(a)</u> No property shall be forfeited under this chapte
14	[to the extent of an interest of an owner,] by reason
15	of [any act or omission established by that owner to
16	have been committed or omitted without the knowledge
17	and consent of that owner;] the commission of any
18	covered offense unless the owner has received a charg
19	for the covered offense. If no such charge is filed
20	within one year from the date of seizure, all propert
21	seized shall be returned to the legal owner, as

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1		determined by the department or agency in possession
2		of the property, one year from the date of seizure;
3		provided that property that is contraband or otherwise
4		unlawful shall not be returned and shall be disposed
5		of pursuant to rules adopted by the attorney general;
6		provided further that if the legal owner cannot be
7		determined or located, the department or agency in
8		possession of the property shall follow procedures set
9		forth in rules adopted by the attorney general to
10		determine or locate the owner;
11	(b)	No property shall be forfeited under this chapter by
12		reason of any act or omission established by the owner
13		to have been committed or omitted without the
14		knowledge and consent of the owner;
15	(c)	No conveyance used by any person as a common carrier
16		in the transaction of a business as a common carrier
17		[is] <u>shall be</u> subject to forfeiture under this section
18		unless it appears that the owner or other person in
19		charge of the conveyance is a consenting party or
20		privy to a violation of this chapter;

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1	(d)	No conveyance [is] <u>shall be</u> subject to forfeiture
2		under this section by reason of any act or omission
3		established by the owner thereof to have been
4		committed or omitted without the owner's knowledge or
5		consent; and
6	(e)	A forfeiture of a conveyance encumbered by a bona fide
7		security interest [is] <u>shall be</u> subject to the
8		interest of the secured party if the secured party
9		neither had knowledge of nor consented to the act or
10		omission.
11	(4)	This chapter shall not apply to the forfeiture of an
12	animal pu	rsuant to section 711-1109.2.
13	(5)	This section shall not prohibit or restrict
14	forfeitur	es authorized by law other than this chapter."
15	SECT	ION 4. Section 712A-11, Hawaii Revised Statutes, is
16	amended by	y amending subsection (10) to read as follows:
17	"(10) All property, including all interest in such
18	property,	declared forfeited under this chapter vests in this
19	State on	the commission of the act or omission giving rise to
20	forfeitur	e under this chapter together with the proceeds of the
21	property	after the act or omission. Any property or proceeds

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1 transferred to any person after the act or omission are subject
2 to forfeiture and thereafter shall be ordered forfeited unless
3 the transferee claims and establishes in a hearing pursuant to
4 this chapter the showings set out in section 712A-5(2) [-] and
5 (3)."

6 SECTION 5. Section 712A-16, Hawaii Revised Statutes, is
7 amended to read as follows:

8 "\$712A-16 Disposition of property forfeited. (1) All
9 property forfeited to the State under this chapter shall be
10 transferred to the attorney general, who[+] may:

11 [-(a) May transfer property, other than currency, which

shall be distributed in accordance with subsection (2)
 to any local or state government entity, municipality,

14 or law enforcement agency within the State;

15 (b) May sell] (a) Sell forfeited property to the public
16 by public sale; provided that for leasehold real
17 property:

18 (i) The attorney general shall first offer the holder
19 of the immediate reversionary interest the right
20 to acquire the leasehold interest and any
21 improvements built or paid for by the lessee for

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1		the then fair market value of the leasehold
2		interest and improvements. The holder of the
3		immediate reversionary interest shall have thirty
4		days after receiving written notice within which
5		to accept or reject the offer in writing;
6		provided that the offer shall be deemed to be
7		rejected if the holder of the immediate
8		reversionary interest has not communicated
9		acceptance to the attorney general within the
10		thirty-day period. The holder of the immediate
11		reversionary interest shall have thirty days
12		after acceptance to tender to the attorney
13		general the purchase price for the leasehold
14		interest and any improvements, upon which tender
15		the leasehold interest and improvements shall be
16		conveyed to the holder of the immediate
17		reversionary interest[+];
18	(ii)	If the holder of the immediate reversionary
19		interest fails to exercise the right of first
20		refusal provided in subparagraph (i), the
21		attorney general may proceed to sell the

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1		leasehold interest and any improvements by public
2		<pre>sale[-]; and</pre>
3	(iii) Any dispute between the attorney general and the
4		holder of the immediate reversionary interest as
5		to the fair market value of the leasehold
6		interest and improvements shall be settled by
7		arbitration pursuant to chapter 658A;
8	[(c) Ma	y sell] (b) Sell or destroy all raw materials,
9	pro	oducts, and equipment of any kind used or intended
10	fo	r use in manufacturing, compounding, or processing a
11	co	ntrolled substance or any untaxed cigarettes in
1 2	vi	olation of chapter 245;
13	[(d) Ma	y compromise] (c) Compromise and pay valid claims
14	aga	ainst property forfeited pursuant to this chapter;
15	or	
16	[(e) - Ma	y make] (d) Make any other disposition of forfeited
17	pro	operty authorized by law.
18	(2) Al.	l forfeited property and the sale proceeds thereof[$ au$
19	up-to-a-maxi	num of three million dollars per year, not
20	previously t:	ransferred pursuant to [subsection] (1)(a) of this

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1	section,]	shall, after payment of expenses of administration and
2	sale, be	distributed or retained as follows:
3	(a)	One quarter shall be distributed to the unit or units
4		of state or local government <u>law enforcement</u>
5		[+]whose[+] officers or employees conducted the
6		investigation and caused the arrest of the person
7		whose property was forfeited or seizure of the
8		property for forfeiture;
9	(b)	One quarter shall be distributed to the prosecuting
10		attorney who instituted the action producing the
11		forfeiture; and
12	(c)	One half shall be [deposited into] <u>retained in</u> the
13		criminal forfeiture fund established by this chapter.
14	(3)	[Property] All property and money distributed to units
15	of state	[and] or local government pursuant to subsection (2)(a)
16	and (b) s	hall be used for law enforcement purposes, <u>including</u>
17	<u>but not l</u>	imited to drug recognition expert training and public
18	awareness	or outreach efforts, and shall complement but not
19	supplant	the funds regularly appropriated for [such] <u>these</u>
20	purposes.	

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1	(4) There [is] shall be established in the department of
2	the attorney general a special fund to be known as the criminal
3	forfeiture fund[, hereinafter referred to as the "fund" in] into
4	which shall be deposited [one-half of] the proceeds of a
5	forfeiture and any penalties paid pursuant to section 712A-
6	10(6). All moneys in the criminal forfeiture fund except for
7	those disbursements provided for in subsection (2)(a) and (b)
8	shall be expended by the attorney general and are hereby
9	appropriated for the following purposes:
10	(a) The payment of any expenses necessary to seize,
11	detain, appraise, inventory, safeguard, maintain,
12	advertise, or sell property seized, detained, or
13	forfeited pursuant to this chapter or of any other
14	necessary expenses incident to the seizure, detention,
15	or forfeiture of [such] property and [such] contract
16	services and payments to reimburse any federal, state,
17	or county agency for any expenditures made to perform
18	the foregoing functions;
19	[(b) The payment of awards for information or assistance

20 leading to a civil or criminal proceeding;

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1	(c)	The payment of supplemental sums to state and county
2		agencies for law enforcement purposes;
3	-(d)]	(b) The payment of expenses arising in connection
4		with programs for training and education of law
5		enforcement officers; and
6	[-(e)]] <u>(c)</u> The payment of expenses arising in connection
7		with enforcement pursuant to the drug nuisance
8		abatement unit in the department of the attorney
9		general.
10	(5)	The attorney general [may, without regard to the
11	requiremen	its of chapter 91, promulgate] <u>shall adopt</u> rules [and
12	regulatio r	necessary to carry out the purpose of this chapter,
13	including	rules concerning the return of seized property, the
14	dispositio	on of property, the use of the criminal forfeiture
15	fund, and	compromising and paying valid claims against property
16	forfeited	[pursuant-to-this-chapter].
17	(6)	[Not] <u>No</u> less than [twenty] <u>forty</u> days [prior to]
18	before the	e convening of each regular session, the attorney
19	general sh	hall provide to the legislature a report on the use of

20 the Hawaii omnibus criminal forfeiture act during the fiscal

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		C.D. 1

1	year prec	eding the legislative session. The report shall
2	include:	
3	(a)	The total amount and type of property seized by law
4		enforcement agencies;
5	(b)	The total number of administrative and judicial
6		actions filed by prosecuting attorneys and the
7		disposition thereof[+] for each action;
8	(c)	The total number of claims or petitions for remission
9		or mitigation filed in administrative actions and the
10		dispositions thereof [+] for each action;
11	(d)	The total amount and type of property forfeited and
12		the sale proceeds thereof;
13	(e)	The total amount and type of property distributed to
14		units of state and local government;
15	(f)	The amount of money deposited into the criminal
16		forfeiture fund; and
17	(g)	The amount of money expended by the attorney general
18		from the criminal forfeiture fund under subsection (5)
19		and the reason for the expenditures."
20	SECT	ION 6. Section 712A-19, Hawaii Revised Statutes, is
21	repealed.	

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1 ["[\$712A-19] Construction. It is the intent of the 2 legislature that this chapter be liberally construed so as to effect the purposes of this chapter."] 3 4 SECTION 7. This Act does not affect rights and duties that 5 matured, penalties that were incurred, and proceedings that were 6 begun before its effective date. 7 SECTION 8. Statutory material to be repealed is bracketed 8 and stricken. New statutory material is underscored.

9 SECTION 9. This Act shall take effect upon its approval.

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APPROVED this 3rd day of July , 2025

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In Dreen no

GOVERNOR OF THE STATE OF HAWAII

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: April 30, 2025 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-Third Legislature of the State of Hawaii, Regular Session of 2025.

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Mudie K. Muth

Nadine K. Nakamura Speaker House of Representatives

MiL. ihte

Brian L. Takeshita Chief Clerk House of Representatives

H.B. No. 126, H.D. 1, S.D. 2, C.D. 1

THE SENATE OF THE STATE OF HAWAI'I

Date: April 30, 2025 Honolulu, Hawai'i 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate

of the Thirty-Third Legislature of the State of Hawai'i, Regular Session of 2025.

President of the Senate

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Clerk of the Senate