

March 7, 2025

VIA EMAIL

The Honorable Ronald D. Kouchi
Senate President
415 South Beretania Street
Hawai'i State Capitol, Room 409
Honolulu, Hawai'i 96813

VIA EMAIL

The Honorable Nadine K. Nakamura
Speaker, House of Representatives
415 South Beretania Street
Hawai'i State Capitol, Room 431
Honolulu, Hawai'i 96813

Re: *Analyses of Proposed Special and Revolving Funds 2025, Report No. 25-05*

Dear President Kouchi and Speaker Nakamura:

Pursuant to Section 23-11, Hawai'i Revised Statutes, the Office of the Auditor reviewed 127 Senate and House bills from the 2025 legislative session proposing 82 new special and revolving funds. We are attaching a copy of the report compiling our analyses of new special and revolving funds proposed by 2025 legislative bills. The report and summary have also been uploaded to the Legislature's web-based application.

The report is accessible through the Office of the Auditor's website at:
<https://files.hawaii.gov/auditor/Reports/2025/25-05.pdf>.

The summary is also accessible through the Office of the Auditor's website at:
<https://files.hawaii.gov/auditor/Overviews/2025/25-05AuditorSummary.pdf>.

If you have any questions about the report, please contact me.

Very truly yours,

Leslie H. Kondo
State Auditor

lml

Attachments

cc/attach: Members of the Senate
Members of the House of Representatives
Carol Taniguchi, Senate Chief Clerk
Brian Takeshita, House Chief Clerk

Auditor's Summary

Analyses of Proposed Special and Revolving Funds 2025

Report No. 25-05

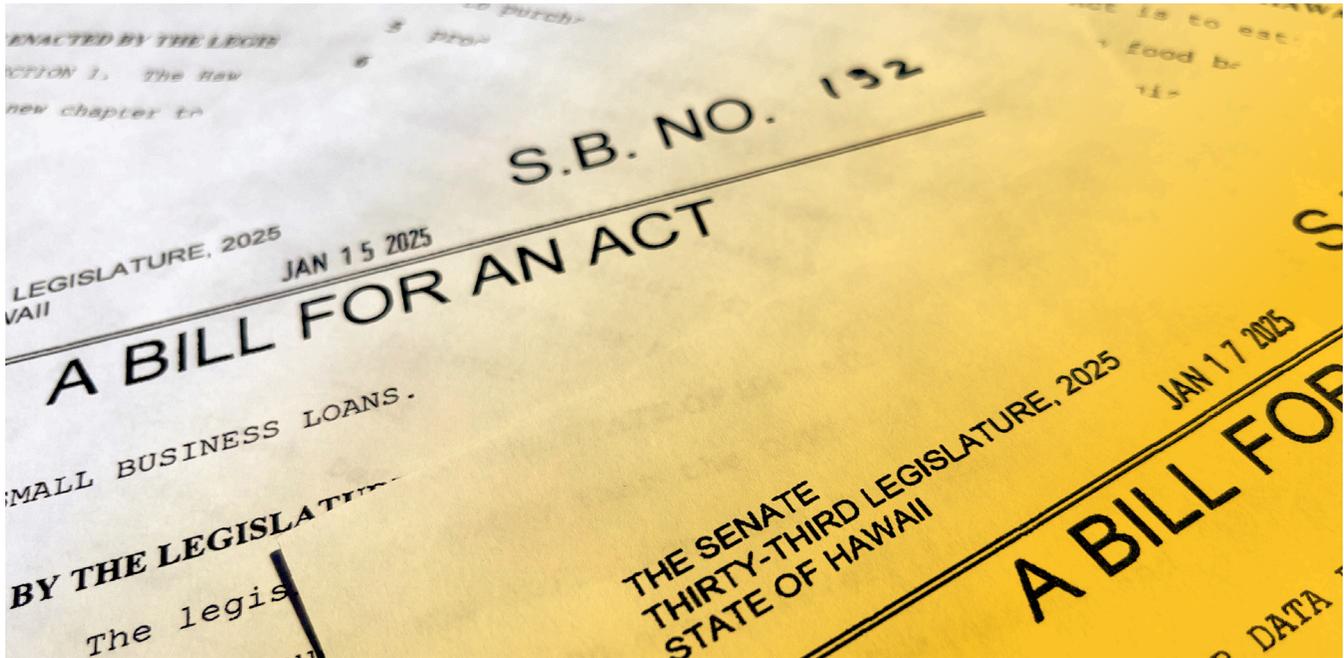


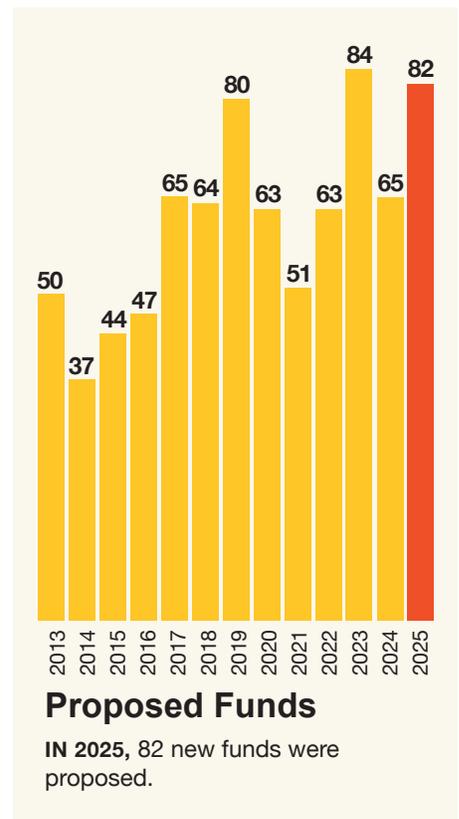
PHOTO: OFFICE OF THE AUDITOR

Eighty-two of the funds proposed in 2025 did not meet criteria.

We reviewed 127 House and Senate bills proposing 82 special and revolving funds during the 2025 legislative session of which none met criteria.

ONLY ABOUT HALF OF THE MONEY the State spends each year comes from its main financial account, the General Fund. The other half of expenditures are financed by special, revolving, federal, and trust funds. Between 2008 and 2012, the number of these non-general funds and the amount of money contained in them substantially increased. Much of that upward trend had been caused by an increase in special funds, which are funds set aside by law for a specified object or purpose.

In 2013, the Legislature amended Section 23-11, Hawai'i Revised Statutes (HRS), after the Auditor recommended changes to stem a trend in the proliferation of special and revolving funds over the past 30 years. Such funds erode the Legislature's ability to control the State budget through the general fund appropriation process. General funds, which made up about two-thirds of state operating budget outlays in the late 1980s, had dwindled to about half of outlays.



By 2011, special funds amounted to \$2.48 billion, or 24.3 percent, of the State’s \$10.2 billion operating budget. Also ballooning were revolving funds, which are used to pay for goods and services and are replenished through charges to users of the goods and services or transfers from other accounts or funds. By 2011, revolving funds made up \$384.2 million, or 3.8 percent, of the State’s operating budget. Further hampering the Legislature’s control over the budget process was a 2008 court case. In *Hawai‘i Insurers Council v. Linda Lingle, Governor of the State of Hawai‘i*, the Hawai‘i Supreme Court determined that under only certain conditions could the Legislature “raid” special funds to balance the State budget. In 2013, in order to gain more control over the budget process, the Legislature built new safeguards into the criteria for establishing special and revolving funds.

This year, applying the criteria required by Section 23-11, HRS, we reviewed 127 Senate and House bills introduced during the 2025 legislative session that propose 82 new special and revolving funds. We determined that none of the proposed special and revolving funds satisfied the criteria established by the Legislature.

The Criteria

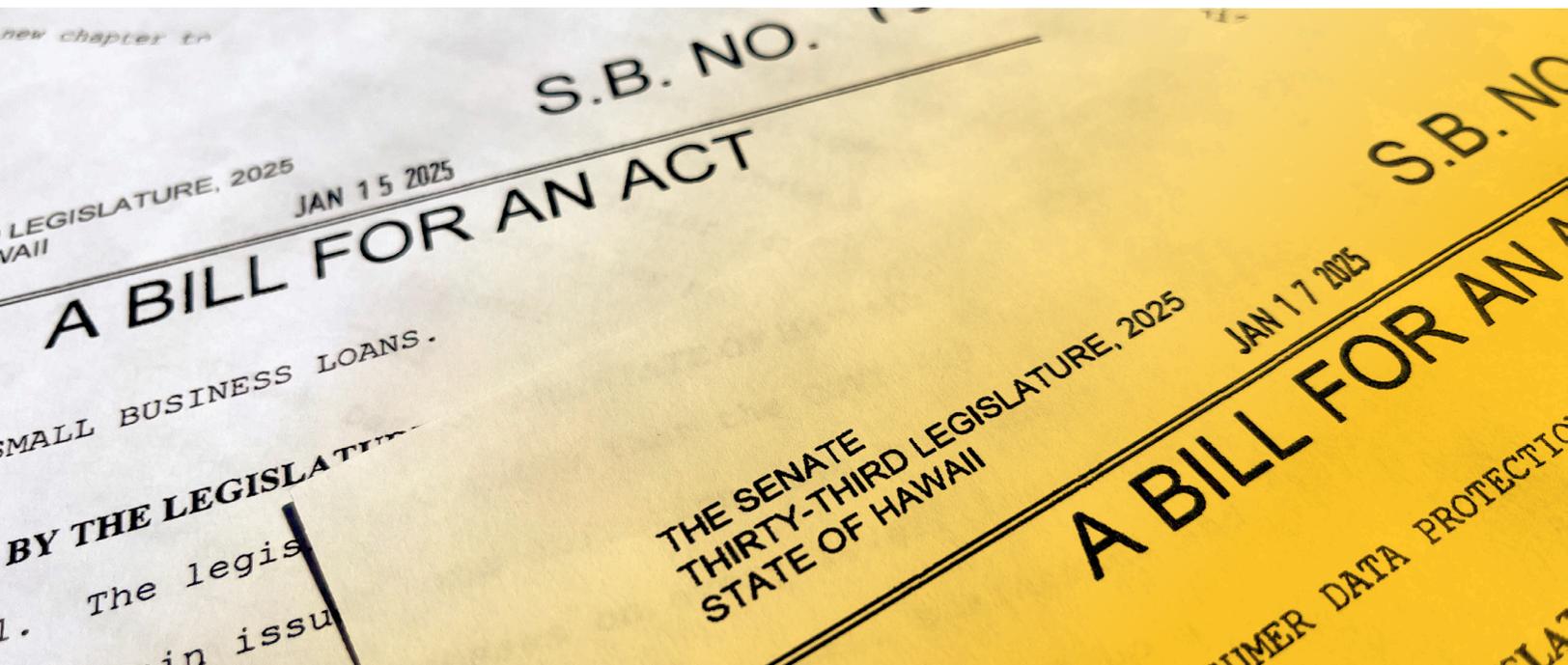
SECTION 23-11, HRS, requires the Auditor to analyze all bills proposing to establish new special or revolving funds according to the following criteria:

1. The need for the fund, as demonstrated by:
 - The purpose of the program to be supported by the fund;
 - The scope of the program, including financial information on fees to be charged, sources of projected revenue, and costs; and
 - An explanation of why the program cannot be implemented successfully under the general fund appropriation process; and
2. Whether there is a clear nexus between the benefits sought and charges made upon the program users or beneficiaries or a clear link between the program and the sources of revenue, as opposed to serving primarily as a means to provide the program or users with an automatic means of support that is removed from the normal budget and appropriation process.

Analyses of Proposed Special and Revolving Funds 2025

Section 23-11, Hawai'i Revised Statutes requires the Auditor to analyze all legislative bills introduced each session that propose to establish new special or revolving funds

Report No. 25-05
March 2025



OFFICE OF THE AUDITOR
STATE OF HAWAII



OFFICE OF THE AUDITOR STATE OF HAWAII

Constitutional Mandate

Pursuant to Article VII, Section 10 of the Hawai'i State Constitution, the Office of the Auditor shall conduct post-audits of the transactions, accounts, programs and performance of all departments, offices, and agencies of the State and its political subdivisions.

The Auditor's position was established to help eliminate waste and inefficiency in government, provide the Legislature with a check against the powers of the executive branch, and ensure that public funds are expended according to legislative intent.

Hawai'i Revised Statutes, Chapter 23, gives the Auditor broad powers to examine all books, records, files, papers and documents, and financial affairs of every agency. The Auditor also has the authority to summon people to produce records and answer questions under oath.

Our Mission

To improve government through independent and objective analyses.

We provide independent, objective, and meaningful answers to questions about government performance. Our aim is to hold agencies accountable for their policy implementation, program management and expenditure of public funds.

Our Work

We conduct performance audits (also called management or operations audits), which examine the efficiency and effectiveness of government programs or agencies, as well as financial audits, which attest to the fairness of financial statements of the State and its agencies.

Additionally, we perform procurement audits, sunrise analyses and sunset evaluations of proposed regulatory programs, analyses of proposals to mandate health insurance benefits, analyses of proposed special and revolving funds, analyses of existing special, revolving and trust funds, and special studies requested by the Legislature.

We report our findings and make recommendations to the Governor and the Legislature to help them make informed decisions.

For more information on the Office of the Auditor, visit our website:
<https://auditor.hawaii.gov>

Foreword

This report compiles our analyses of new special and revolving funds proposed by 2025 legislative bills. The analyses were prepared in accordance with Section 23-11, Hawai‘i Revised Statutes, which requires the Auditor to analyze all legislative bills introduced each session that propose to establish new special or revolving funds.

Our work was performed from January to February 2025.

Leslie H. Kondo
State Auditor

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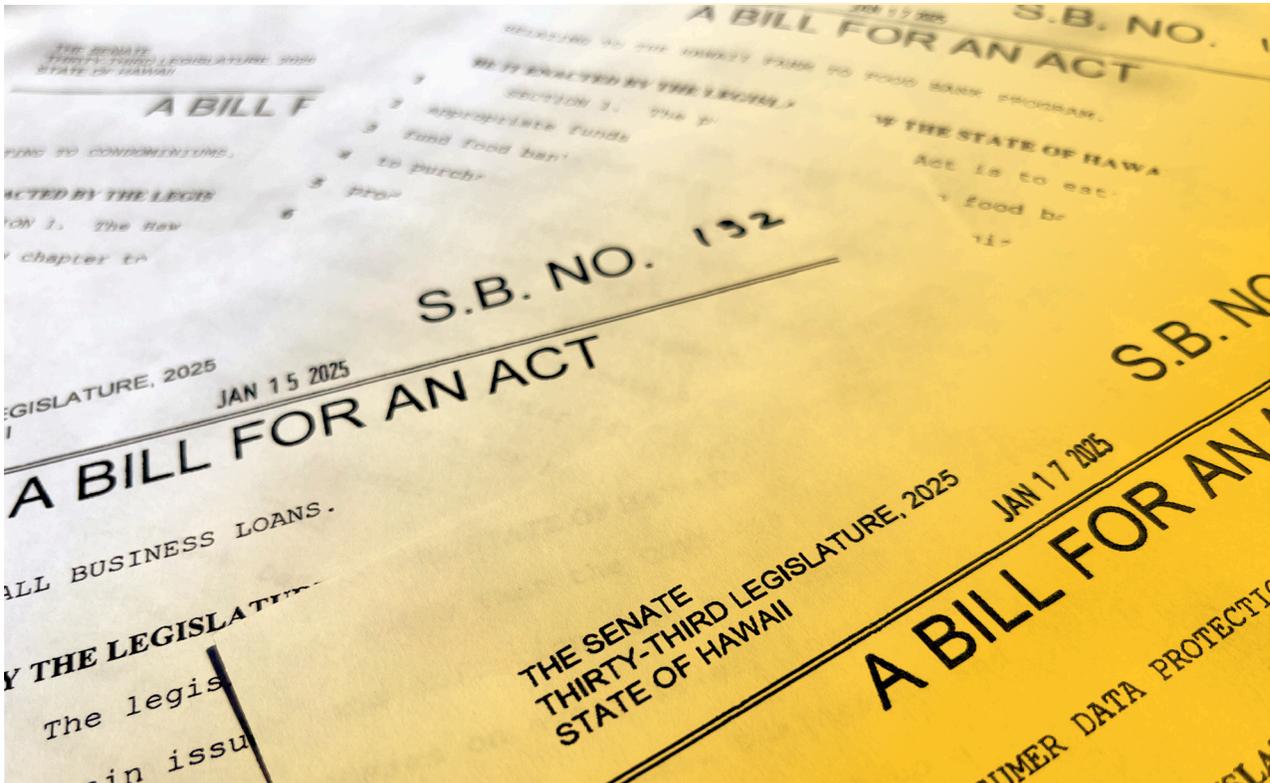


PHOTO: OFFICE OF THE AUDITOR

Analyses of Proposed Special and Revolving Funds 2025

SECTION 23-11, HAWAII REVISIONS STATUTES (HRS), requires the Auditor to analyze all legislative bills introduced each session that propose to establish new special or revolving funds. Specifically, the Auditor's analysis of each bill must be based on the following criteria:

1. The need for the fund, as demonstrated by:
 - a. The purpose of the program to be supported by the fund;
 - b. The scope of the program, including financial information on fees to be charged, sources of projected revenue, and costs; and
 - c. An explanation of why the program cannot be implemented successfully under the general fund appropriation process; and
2. Whether there is a clear nexus between the benefits sought and charges made upon the program users or beneficiaries or a clear link between the program and the sources of revenue, as opposed to serving primarily as a means to provide the program or users with an automatic means of support that is removed from the normal budget and appropriation process.

We reviewed 127 Senate and House bills proposing 82 special and revolving funds during the 2025 legislative session.

For any new fund proposed, additional administrative costs associated with the fund may be incurred by central services agencies of state government. Also, undetermined amounts of revenue will be deposited into the fund and will not be subject to normal lapsing requirements. From a legislative perspective, special and revolving funds may be less desirable because the funding stream is not controlled by the appropriation process. Moreover, special and revolving funds distort the State's financial picture by making revenues and expenditures appear to be less than they are.

In accordance with Section 23-11, HRS, the Senate and House clerk offices sent copies of legislative bills within five days after the deadline for bill introduction. We used those lists to identify the bills introduced that propose to establish new special and revolving funds. We reviewed 127 House and Senate bills, introduced during the 2025 legislative, proposing 82 distinct special and revolving funds. None of the proposed funds satisfied the criteria in Section 23-11, HRS, for proposed special and revolving funds.

Exhibit 1 summarizes the results of our analyses.

Exhibit 1
Analyses of Proposed Special and Revolving Funds 2025

First Bill	Fund Name	Only Funding Source HRS § 23-11(b)(1)	Nexus HRS § 23-11(b)(2)	Meets Criteria
SB415 and HB1269	Accessible Wilderness and State Parks Trails Program Special Fund	N	P	N
HB516	Accessory Dwelling Unit Housing Development Program Special Fund	N	P	N
SB1249 and HB859	Agricultural Crime Prevention Special Fund	N	P	N
SB633, SB685, HB760, and HB1375	Agricultural Development and Food Security Special Fund	N	P	N
SB678 and SB1155	Agricultural Development and Food Security Special Fund	N	P	N
SB763 and HB501	Agricultural Enforcement Special Fund	N	P	N
SB1518 and HB1257	Alternative Energy Research and Development Revolving Fund	N	N	N
HB1458	Broadband and Digital Equity Special Fund	N	Y	N
SB1613 and HB1246	Cannabis Regulation and Enforcement Special Fund	N	P	N
SB633, SB685, HB760, and HB1375	Carbon Emissions Tax and Dividend Special Fund	N	Y	N

Y = Yes N = No P = Partial U = Unclear

Bill	Fund Name	Only Funding Source	Nexus	Meets Criteria
		HRS § 23-11(b)(1)	HRS § 23-11(b)(2)	
SB1512 and HB1421	Cesspool Conversion Loan Special Fund	N	P	N
SB241	Climate Health and Environmental Action Special Fund	N	N	N
SB1395, SB1396, HB1076, and HB1077	Climate Mitigation and Resiliency Special Fund	N	P	N
SB1103	Community District Special Fund	N	P	N
SB1669 and HB1484	Community Improvement Revolving Fund	N	P	N
SB1379 and HB1060	Community Readiness Centers Special Fund	N	P	N
SB744	Condominium Loan Program Special Fund	N	N	N
SB1601	Condominium Loan Revolving Fund	N	P	N
HB807	Condominium Loan Revolving Fund	N	P	N
SB1037	Consumer Privacy Special Fund	N	P	N
SB634	Cruise Ship Passenger Fee Special Fund	N	P	N
SB627	Current and Returning Resident Down Payment Special Fund	N	P	N
HB223	Daniel K. Inouye College of Pharmacy Special Fund	N	P	N
SB74 and HB971	Design Review Special Fund	N	P	N

Y = Yes N = No P = Partial U = Unclear

Bill	Fund Name	Only Funding Source	Nexus	Meets Criteria
		HRS § 23-11(b)(1)	HRS § 23-11(b)(2)	
SB1283	Emergency Home Loan Assistance Revolving Fund	N	P	N
SB673, SB1164, and HB752	Environmental Stewardship Fee Special Fund	N	P	N
SB1458 and HB1139	Environmental Stewardship Fee Special Fund	N	P	N
HB1264	Extended Producer Responsibility Special Fund	N	P	N
SB1235 and HB1298	Government Employee Housing Revolving Fund	N	P	N
SB774 and HB664	Gun Violence Prevention Special Fund	N	P	N
SB1184 and HB776	Hawai'i Agricultural Transportation Assistance Special Fund	N	P	N
SB1062 and HB934	Hawai'i Broadband and Digital Equity Special Fund	N	P	N
SB1045	Hawai'i Broadband Infrastructure Special Fund	N	U	N
HB1490	Hawai'i Care Special Fund	N	P	N
HB483	Hawai'i Covert Operations Against Smuggling and Transnational Threats Special Fund	N	P	N
SB1152	Hawai'i Food Assistance Program Special Fund	N	P	N
SB881 and HB704	Hawai'i Food Security Special Fund	N	P	N
SB598	Hawai'i Hope Card Program Special Fund	N	P	N

Y = Yes N = No P = Partial U = Unclear

Bill	Fund Name	Only Funding Source HRS § 23-11(b)(1)	Nexus HRS § 23-11(b)(2)	Meets Criteria
SB191	Hawai'i Low-Income Home Energy Assistance Program Special Fund	N	P	N
SB132, SB983, and HB455	Hawai'i Start-Up Business Loan Program Special Fund	N	P	N
SB719	Healthy 'Ohana Special Fund	N	P	N
HB261	Homeless Case Management Special Fund	N	P	N
SB469, SB1218, HB377, and HB1208	Homeless Services Special Fund	N	P	N
HB431	Kauhale Initiative Special Fund	N	P	N
SB1259	Land Dedication Special Fund	N	P	N
SB707 and HB20	Lava Zone Insurance Fund	N	P	N
SB1066 and HB351	Long Duration Clean Energy Storage Investment Capital Special Fund	N	P	N
SB1507 and HB1434	Lottery and Gaming Special Fund	N	P	N
SB1215	Mālama 'Āina Visitor Impact Tax Special Fund	N	P	N
SB1179	Mālama Care Special Fund	N	P	N
SB1043 and HB959	Maui Recovery Special Fund	N	P	N
SB1042	Mental Health Emerging Therapies Special Fund	N	P	N

Y = Yes N = No P = Partial U = Unclear

Bill	Fund Name	Only Funding Source	Nexus	Meets Criteria
		HRS § 23-11(b)(1)	HRS § 23-11(b)(2)	
SB517	Microbial Algae Soil Products Pilot Program Special Fund	N	P	N
SB1498 and HB837	Ombudsman's Office Special Fund	N	Y	N
SB1569 and HB1308	Problem Gambling Prevention and Treatment Special Fund	N	P	N
HB910	Rare Disease Advisory Council Special Fund	N	P	N
SB150, SB543, and HB505	Red Hill Remediation Special Fund	N	P	N
SB610	Rounding Up for Teachers' Salaries Special Fund	N	P	N
SB508	Search and Rescue Special Fund	N	P	N
SB1177	Search and Rescue Special Fund	N	P	N
HB608	Shipping Container Inspection Program Special Fund	N	P	N
HB649	Small Boat Harbor Commercial Vessel Special Fund	N	P	N
HB197	Space Exploration and Aeronautics Research Special Fund	N	P	N
SB394	Spay and Neuter Special Fund	N	P	N
SB566	Spay and Neuter Special Fund	N	P	N
SB1023 and HB547	Spay and Neuter Special Fund	N	P	N
HB364	Spay and Neuter Special Fund	N	P	N
SB1294 and HB867	Special Needs Recreational Playground Equipment Special Fund	N	N	N

Y = Yes N = No P = Partial U = Unclear

Bill	Fund Name	Only Funding Source	Nexus	Meets Criteria
		HRS § 23-11(b)(1)	HRS § 23-11(b)(2)	
SB1211 and HB233	State Breast Milk Bank Special Fund	N	P	N
SB1306 and HB987	State Procurement Automation System Special Fund	N	P	N
SB1375 and HB1056	Strengthen Hawai'i Homes Program Special Fund	N	P	N
SB1560 and HB1467	Strengthen Hawai'i Homes Program Special Fund	N	P	N
SB515	Sugar-Sweetened Beverages Fee Special Fund	N	P	N
HB431	Supportive Housing Special Fund	N	P	N
HB1410	Supportive Housing Special Fund	N	P	N
SB388	Teacher Loan Program Revolving Fund	Y	P	N
SB628	Teacher Salary Special Fund	N	P	N
SB1434 and HB1115	Universal Immunization Purchase Special Fund	N	P	N
SB1488 and HB1169	University of Hawai'i Conference Center Revolving Fund	N	P	N
SB1214 and HB489	Vacant Homes Special Fund	N	P	N
SB493	Veterinary Workforce Development Special Fund	N	P	N
SB1078 and HB818	Waiākea Community Development District Special Fund	N	P	N

Y = Yes N = No P = Partial U = Unclear

Accessible Wilderness and State Parks Trails Program Special Fund S.B. No. 415 and H.B. No. 1269 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Land and Natural Resources
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Accessible Wilderness and State Parks Trails Program and the Accessible Wilderness and State Parks Trails Program Special Fund. The purpose of the program is to develop, construct, and maintain accessible trails within the State’s wilderness areas and state parks and provide equipment for individuals with disabilities to enhance accessibility to state parks. The purpose of the fund is for the implementation of the program. Moneys in the fund will be used to fund personnel to administer the program and fund, program operations, and construction or modification of wilderness areas or state parks to meet the needs of individuals with disabilities.
Revenue	Revenues for the fund are from legislative appropriations; gifts, donations, and grants from public agencies, including the United States government, and private persons; and interest earned or accrued. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and gifts, donations, and grants from public agencies, including the United States government, and private persons; and interest earned on or accrued to moneys deposited in the fund. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Accessory Dwelling Unit Housing Development Program Special Fund H.B. No. 516 Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Community Development Authority
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Accessory Dwelling Unit Housing Development Program and the Accessory Dwelling Unit Housing Development Program Special Fund. The purpose of the program is to encourage the construction of accessory dwelling units by providing a construction subsidy and temporary general excise tax exemption to individuals who build accessory dwelling units. The purpose of the fund is to award matching funds for homeowners who construct or contract to construct an accessory dwelling unit.
Revenue	Revenues for the fund are from legislative appropriations; public or private contributions; interest earned or accrued; and other sources. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and the contributions from public or private partners and interest earned on or accrued to moneys deposited in the fund. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Agricultural Crime Prevention Special Fund

S.B. No. 1249 and H.B. No. 859

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Agriculture
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Agricultural Crime Prevention Program and the Agricultural Crime Prevention Special Fund. The purpose of the program is to provide grants to agricultural property owners to deter, prevent, and prosecute agricultural crimes. The purpose of the fund is to support implementation and administration of the program. Moneys in the fund will be used to provide grants to assist agricultural property owners with procuring or providing signage, cameras, fencing, and other protective or surveillance equipment; provide grants to assist community-based organizations or law enforcement agencies to develop, implement, and support programs for deterring or preventing agricultural crimes; provide personnel and administrative support to the program; and contract work to carry out the program.
Revenue	Revenues for the fund are from legislative appropriations; fines, fees and costs for violations collected by the program; interest; and grants, donations, and contributions from private or public sources.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and fines, fees and costs for violations collected by the program; interest; and grants, donations, and contributions from private or public sources. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Agricultural Development and Food Security Special Fund S.B. No. 633, S.B. No. 685, H.B. No. 760, and H.B. No. 1375 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Agriculture
Fund Type	Special fund
Purpose of Proposed Fund	The bills reenact the Agricultural Development and Food Security Special Fund. The fund was repealed in 2021 in response to the COVID-19 pandemic. The purpose of the fund is to support activities that would increase agricultural production or processing that may lead to reduced importation of food, fodder, or feed from outside the State. Moneys in the fund will be used to award grants to farmers for agricultural production or processing; acquisition of real property for agricultural production and processing; improvement of real property, dams, reservoirs, irrigation systems, and transportation networks necessary to promote agricultural production or processing; purchase of equipment for agricultural production or processing; conduct research on and testing of agricultural products and markets; funding of agricultural inspector positions within the department; promotion and marketing of agricultural products grown or raised in the State; and any other activity intended to increase agricultural production or processing.
Revenue	Revenues for the fund are from legislative appropriations; \$3,000,000 allocated annually from the Environmental Response, Energy, Carbon Emissions, and Food Security Tax; grants or donations; and interest.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities and projects described by the bills. An explanation of why the activities and projects described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and grants or donations; a portion of the Environmental Response, Energy, Carbon Emissions, and Food Security Tax; and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.

Self-Sustaining

It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Additional Information

The bills also establish the Carbon Emission Tax and Dividend Special Fund.

Agricultural Development and Food Security Special Fund S.B. No. 678 and S.B. No. 1155 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Agriculture
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Agricultural Development and Food Security Special Fund. The purpose of the fund is to support activities that would increase agricultural production or processing that may lead to reduced importation of food, fodder, or feed from outside the State. Moneys in the fund will be used to award grants to farmers for agricultural production or processing; acquisition of real property for agricultural production and processing; improvement of real property, dams, reservoirs, irrigation systems, and transportation networks necessary to promote agricultural production or processing; purchase of equipment for agricultural production or processing; conduct research on and testing of agricultural products and markets; funding of agricultural inspector positions within the department; promotion and marketing of agricultural products grown or raised in the State; water quality testing and improvement; and any other activity intended to increase agricultural production or processing.
Revenue	Revenues for the fund are from legislative appropriations; an annual unspecified portion of the Environmental Response, Energy and Food Security Tax; grants or donations; and interest.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities and projects described by the bills. An explanation of why the activities and projects described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and grants or donations; a portion of the Environmental Response, Energy, Carbon Emissions, and Food Security Tax; and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Agricultural Enforcement Special Fund

S.B. No. 763 and H.B. No. 501

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Law Enforcement
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Agricultural Enforcement Program and the Agricultural Enforcement Special Fund. The purpose of the program is to fund personnel including an assistant chief, state law enforcement officers, and investigators to focus on offenses involving the theft of an agricultural product or commodity. The purpose of the fund is to support the activities of the program. Moneys in the fund will be used for training; research; equipment; preparation and dissemination of information to the public; data collection and development; safety; management; consultants related to the enforcement of laws and rules; and work performed in cooperation with enforcement authorities of the federal, state, and county governments.
Revenue	Revenues for the fund are from grants, awards, donations, gifts, transfers, or moneys derived from public or private sources; fees, reimbursements, administrative charges, and penalties collected for activities related to the enforcement of laws and rules applicable to protecting agricultural products or commodities; interest or dividends; and legislative appropriations. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and grants, awards, donations, gifts, transfers, or money derived from public or private sources; fees, reimbursements, administrative charges, and penalties collected for activities related to the enforcement of laws and rules applicable to protecting agricultural products or commodities; and interest or dividends. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.

Self-Sustaining

It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Alternative Energy Research and Development Revolving Fund S.B. No. 1518 and H.B. No. 1257 Does Not Meet Criteria

Fund Analysis

Department/agency	Department of Business, Economic Development, and Tourism
Fund Type	Revolving fund
Purpose of Proposed Fund	The bills temporarily re-establish the Hawai'i Office of Naval Research Grant Program and establish the Alternative Energy Research and Development Revolving Fund. The purpose of the program is to promote research and development of alternative energy in the State by authorizing the Hawai'i Technology Development Corporation to provide matching grants to qualified Hawai'i businesses that have been awarded an alternative energy research grant from the United States Department of Defense, Office of Naval Research. The purpose of the fund is to award grants to qualified Hawai'i businesses, not to exceed fifty percent of the amount of the grant awarded by the United States Department of Defense, Office of Naval Research. Moneys in the fund will be used to fund the grants.
Revenue	Revenues are from the General Fund. The bills appropriate an unspecified amount of general funds to the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a revolving fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a revolving fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.4, HRS, revolving funds must demonstrate the capacity to be financially self-sustaining.

Broadband and Digital Equity Special Fund

H.B. No. 1458

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Business, Economic Development, and Tourism
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Broadband and Digital Equity Special Fund. The purpose of the fund is to allocate State income taxes on advertising revenue earned by major social media platforms from content created within the State or from audiences located in the State. Moneys in the fund will be used to support the expansion of broadband access and local journalism initiatives.
Revenue	Revenues for the fund are from an unspecified State corporate income tax on all major social media platforms earning advertising revenue from content created within the State or from audiences located in the State. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the expansion of broadband access and to support local journalism initiatives. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and collections from income tax on all major social media platforms earning advertising revenue from content created within the State or from audiences located in the State.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Cannabis Regulation and Enforcement Special Fund

S.B. No. 1613 and H.B. No. 1246

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Health
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Social Equity Grant Program, Public Health and Education Grant Program, Public Safety Grant Program, Hawai'i Hemp Grant Program, and the Cannabis Regulation and Enforcement Special Fund. The Social Equity Grant Program provides grants to social equity grant applicants. The Public Health and Education Grant Program provides grants to substance abuse prevention and treatment programs. The Public Safety Grant Program provides grants to state and county agencies and private entities to assist with public safety resources relating to cannabis, including law enforcement resources. The Hawai'i Hemp Grant Program provides grants to local hemp farmers and hemp projects. The purpose of the fund is to support the implementation and administration of the grant programs. Moneys in the fund will be used to support office operational costs and the implementation, administration, and enforcement of the Hawai'i Cannabis Law.
Revenue	Revenues for the fund are from fees, fines, and civil penalties; taxes collected on the retail sale of cannabis and medical cannabis; interest; contributions, grants, endowments, or gifts in cash or otherwise from any source; and legislative appropriations.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the programs. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between programs and fees, fines, and civil penalties; taxes; interest; and contributions, grants, endowments, or gifts in cash or otherwise from any source to be deposited into the special fund. However, nexus or linkage does not exist between the programs and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Carbon Emissions Tax and Dividend Special Fund S.B. No. 633, S.B. No. 685, H.B. No. 760, and H.B. No. 1375 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Taxation
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Carbon Emissions Tax and Dividend Special Fund. The purpose of the fund is to support additional taxes on fossil fuels and refundable tax credits to mitigate the effect of the tax for Hawai‘i’s lower-income taxpayers. Moneys in the fund will be used for salaries, contracted services, supplies, and other administrative expenses to administer the Environmental Response, Energy, Carbon Emissions, and Food Security Tax and administer and increase public awareness of the refundable tax credits established by the bills.
Revenue	Revenues for the fund are from an annual \$1,000,000 allocation from the Environmental Response, Energy, Carbon Emissions, and Food Security Tax. S.B. No. 633 and H.B. No. 760 also propose that an unspecified amount of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities of the department. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and the Environmental Response, Energy, Carbon Emissions, and Food Security Tax.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.
Additional Information	The bills also establish the Agricultural Development and Food Security Special Fund.

Cesspool Conversion Loan Special Fund

S.B. No. 1512 and H.B. No. 1421

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Green Infrastructure Authority
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Cesspool Conversion Loan Special Fund. The purpose of the fund is to create a new financing mechanism for Hawai‘i homeowners to accelerate the conversion of cesspools. Moneys in the fund will be used to provide low-interest loans or other authorized financial assistance to eligible low and moderate-income households to upgrade or convert existing cesspools to Department of Health-approved wastewater systems or connect to sewage systems; and to cover administrative and legal costs of fund management and management associated with individual loans.
Revenue	Revenues for the fund are from legislative appropriations; federal, state, county, private or other funding sources; repayment of loans and interest payments; and any other fees collected by the authority from funds advanced from proceeds of the fund. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between activities and federal, state, county, private, or other funding sources; repayment of loans and interest payments; and fees collected by the authority from funds advanced from proceeds of the fund. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Climate Health and Environmental Action Special Fund

S.B. No. 241

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Land and Natural Resources
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Climate Health and Environmental Action Special Fund. The purpose of the fund is to mitigate the impacts of, and respond to, climate crises. Moneys in the fund will be used for wildfire prevention and response strategies; flood prevention; coastal reef protection and restoration; emergency drinking water supplies; emergency sources of electricity; heat management; shoreline restoration and coastal management; preparation of climate crises prevention and response strategies and plans; perpetuation of indigenous Hawaiian land, water, ocean, and cultural site stewardship practices; and administrative costs related to this effort. The bill also proposes that at least 25 percent of the funds each year should be provided as grants to counties and nonprofit organizations for climate crisis prevention projects.
Revenue	Revenues for the fund are from a \$25 monthly tax on transient accommodations; revenues directed to the fund by the Chairperson of the Board of Land and Natural Resources; and legislative appropriations. The bill also proposes that \$500,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities and projects described in the fund. An explanation of why the activities and projects described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage does not exist between the activities and the \$25 monthly tax on transient accommodations, revenues directed to the fund by the Chairperson of the Board of Land and Natural Resources, or continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Climate Mitigation and Resiliency Special Fund

S.B. No. 1395, S.B. No. 1396, H.B. No. 1076, and H.B. No. 1077

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Defense
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Climate Mitigation and Resiliency Special Fund. The purpose of the fund is to address the impacts of climate change on the State and mitigate further impacts. Moneys in the fund will be used to develop and implement projects addressing climate change impacts, including projects that mitigate, adapt to, or increase resiliency against climate change.
Revenue	Revenues for the fund are from legislative appropriations; a portion of the revenues from the transient accommodations tax; fees, grants, and donations made by private individuals or organizations; interest; and interest earned from the Emergency and Budget Reserve Fund. S.B. No. 1396 and H.B. No. 1077 also propose that \$50 million of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the projects. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the projects and fees, grants, donations made by private individuals or organizations, and interest earned from the fund itself. However, nexus or linkage does not exist between the projects and the transient accommodations tax, interest earned by the Emergency and Budget Reserve Fund, or continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Community District Special Fund

S.B. No. 1103

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Business, Economic Development, and Tourism
Fund Type	Special fund
Purpose of Proposed Fund	The bill would allow the Legislature to establish, by concurrent resolution, community districts and community district boards that would be required to create and implement community plans for improving their community districts in coordination with stakeholders. In addition, they would have the power to establish and administer programs as well as make and execute contracts for their community district. The bill establishes Community District Special Funds for each community district established. The purpose of each fund is to fund the operational costs, programs, and activities of the established community district boards.
Revenue	Revenues for the funds are from revenues, income, and receipts; moneys directed, allocated, or disbursed to a district from individuals or organizations, including grants, gifts, awards, donations, and assessments of landowners for costs to administer and operate a district; legislative appropriations; and investment earnings credited to the assets of the fund.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate special funds are needed to support the activities. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between activities of the established community boards and revenues, income, and receipts of the board for the district; moneys directed, allocated, or disbursed to districts from individuals or organizations, including grants, gifts, awards, donations, and assessments of landowners for costs to administer and operate a district; and investment earnings credited to the assets of the fund. However, nexus or linkage does not exist between the activities of the established community boards and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Community Improvement Revolving Fund

S.B. No. 1669 and H.B. No. 1484

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Transportation
Fund Type	Revolving fund
Purpose of Proposed Fund	The bills establish the Transit Oriented Community Improvement Partnership and the Community Improvement Revolving Fund. The purpose of the partnership is to coordinate transit oriented community development to ensure communities are planned and built with full amenities and infrastructure needed for success; build missing amenities, parking, and other needs to lower the cost of housing and improve the quality of life in transit oriented communities; and establish programs and support that communities desire. The purpose of the fund is to support initiatives and projects of the partnership for transit oriented community development. Moneys in the fund will be used for the establishment and operation of the partnership.
Revenue	Revenues for the fund are from legislative appropriations; bond proceeds; revenues generated from facilities; and other moneys made available. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a revolving fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between partnership and bond proceeds; revenues generated from facilities; and other moneys made available to the fund. However, nexus or linkage does not exist between the partnership and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.4, HRS, revolving funds must demonstrate the capacity to be financially self-sustaining.

Community Readiness Centers Special Fund S.B. No. 1379 and H.B. No. 1060 Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Emergency Management Agency, Department of Defense
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Community Readiness Centers Program and the Community Readiness Centers Special Fund. The purpose of the program is to establish community readiness centers in various communities to ensure emergency preparedness by providing training and emergency information, supplies, and basic medical care during and after an emergency event. The purpose of the fund is to implement and administer the program. Moneys in the fund will be used for the purchase or lease, design, and construction of community readiness center sites; the installation of solar panels and back-up battery storage; the installation of electrical charging stations, internet access, and refrigeration for medical supplies; purchase of emergency supplies; and administration and maintenance of the centers.
Revenue	Revenues for the fund are from legislative appropriations; interest; and moneys from the Environmental Response, Energy, Food Security, and Resilience Tax.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the program described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and interest and moneys from the Environmental Response, Energy, Food Security, and Resilience Tax. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Condominium Loan Program Special Fund

S.B. No. 744

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Green Infrastructure Authority
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Condominium Loan Program and the Condominium Loan Program Special Fund. The purpose of the program is to fund essential repairs, address deferred maintenance and structural issues, and improve property conditions to enhance the insurability of condominiums. The purpose of the fund is to make loans to private entities for purposes of addressing deferred maintenance.
Revenue	Revenues for the fund are from legislative appropriations. The bill proposes that \$30,000,000 of general funds be appropriated to the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage does not exist between the program and legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	No. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Condominium Loan Revolving Fund

S.B. No. 1601

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Green Infrastructure Authority
Fund Type	Revolving fund
Purpose of Proposed Fund	The bill establishes the Condominium Loan Program, the Condominium Loan Loss Reserves Program, and the Condominium Loan Revolving Fund. The purpose of the Condominium Loan Program is to provide qualified condominium associations with low-cost financing or refinancing for loans previously obtained, for maintenance or repair projects. The Condominium Loan Loss Reserves Program is to provide credit enhancements to incentivize lenders to provide loans at competitive rates and terms to condominium associations to allow condominium associations to make necessary maintenance or repairs. The purpose of the fund is to provide loans in accordance with the Condominium Loan Program. Moneys in the fund will be used for loans and to make deposits into a lender’s reserve account for reimbursement for losses attributable to loans in the Condominium Loan Loss Reserves Program.
Revenue	Revenues for the fund are from repayments of loans and interest, legislative appropriations, and interest and investment earnings. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a revolving fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a revolving fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the programs and repayments of loans and interest and interest and investment earnings. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.4, HRS, revolving funds must demonstrate the capacity to be financially self-sustaining.

Condominium Loan Revolving Fund

H.B. No. 807

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Green Infrastructure Authority
Fund Type	Revolving fund
Purpose of Proposed Fund	The bill establishes the Condominium Loan Program, the Condominium Loan Loss Reserves Program, and the Condominium Loan Revolving Fund. The purpose of the Condominium Loan Program is to provide qualified condominium associations with low-cost financing, or refinancing for loans previously obtained, for maintenance or repair projects. The purpose of the Condominium Loan Loss Reserves Program is to provide credit enhancements to incentivize lenders to provide loans at competitive rates and terms to condominium associations to allow condominium associations to make necessary maintenance or repairs. The purpose of the fund is to provide loans in accordance with the Condominium Loan Program. Moneys in the fund will be used for loans, the administration of the Condominium Loan Program, and to make deposits into a lender’s reserve account for reimbursement for losses attributable to loans in the Condominium Loan Loss Reserves Program.
Revenue	Revenues for the fund are from repayments of loans and interest, legislative appropriations, and interest and investment earnings. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a revolving fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a revolving fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the programs and repayments of loans and interest and interest and investment earnings. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.4, HRS, revolving funds must demonstrate the capacity to be financially self-sustaining.

Consumer Privacy Special Fund

S.B. No. 1037

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of the Attorney General
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Consumer Data Protection Act and the Consumer Privacy Special Fund. The purpose of the program is to establish a framework to regulate controllers and processors with access to personal consumer data. The purpose of the fund is to support the department’s activities required by the Consumer Data Protection Act. Moneys in the fund will be used for department activities required by the Act such as receiving consumer complaints, evaluation of data protection assessments for compliance, investigations of alleged violations, and enforcement of the Act.
Revenue	Revenues for the fund are from all civil penalties, expenses, and attorney fees collected pursuant to the Consumer Data Protection Act; interest; and legislative appropriations. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities of the department. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and all civil penalties, expenses, and attorney fees collected pursuant to the Consumer Data Protection Act and interest. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Cruise Ship Passenger Fee Special Fund

S.B. No. 634

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Transportation
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Cruise Ship Passenger Fee Special Fund. The purpose of the fund is to collect cruise ship passenger fees for port infrastructure projects that benefit cruise ships with an emphasis on climate change mitigation and adaptation. Moneys in the fund will be used for port infrastructure projects that benefit cruise ships.
Revenue	Revenues for the fund are from cruise ship passenger fees. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the infrastructure projects. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between infrastructure projects and cruise ship passenger fees. However, nexus or linkage does not exist between the projects and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Current and Returning Resident Down Payment Special Fund

S.B. No. 627

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Housing Finance and Development Corporation
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Current and Returning Resident Down Payment Program and the Current and Returning Resident Down Payment Special Fund. The purpose of the program is to encourage former Hawai‘i residents to return to Hawai‘i and to assist current Hawai‘i residents in coping with the State’s high cost of living, by awarding grants to assist with the down payment for the purchase of a primary residence, which shall be among other things, an owner-occupied, single-family residence. The purpose of the fund is to provide down payments to eligible current and returning residents. Moneys in the fund will be used to award grants to provide down payments for eligible current and returning residents.
Revenue	Revenues for the fund are from legislative appropriations and repayments to the fund from applicants who received awards but failed to satisfy the eligibility requirements of the program, plus 8 percent interest. The bill also proposes an unspecified amount of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and repayments to the fund from awardees who did not meet the eligibility requirements of the program. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Daniel K. Inouye College of Pharmacy Special Fund

H.B. No. 223

Does Not Meet Criteria

Fund Analysis	
Department/agency	University of Hawai‘i
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Daniel K. Inouye College of Pharmacy Special Fund. The purpose of the bill is to establish a pharmacist workforce assessment fee and to fund activities of the Daniel K. Inouye College of Pharmacy. Moneys in the fund will be used to support the Daniel K. Inouye College of Pharmacy’s activities related to pharmacist workforce assessment and planning, including the recruitment and retention of pharmacists for rural and medically underserved areas of the state.
Revenue	Revenues for the fund are from pharmacist workforce assessment fees assessed upon every license and permit issued by the Board of Pharmacy; legislative appropriations; grants, donations, gifts, or other income; and interest earned. The bill also proposes that an unspecified amount from the Department of Commerce and Consumer Affairs’ Compliance Resolution Fund be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and the pharmacist workforce assessment fees assessed upon every license and permit issued by the Board of Pharmacy; grants, donations, and gifts; and interest earned. However, nexus or linkage does not exist between the program and continued support from legislative appropriations or the Compliance Resolution Fund.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Design Review Special Fund S.B. No. 74 and H.B. No. 971 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Accounting and General Services
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Office of the State Architect and the Design Review Special Fund. The purpose of the Office of the State Architect is to organize, manage, and oversee the design review of all state construction projects and issue design approvals before any state construction projects commence. The purpose of the fund is to collect fees for architectural review services provided to state agencies. It is unclear how moneys in the fund will be used.
Revenue	Revenues for the fund are from payments for services provided to state agencies, legislative appropriations, and interest. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the Office of the State Architect. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between architectural review services and fees received for those services. However, nexus or linkage does not exist between services provided and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Emergency Home Loan Assistance Revolving Fund

S.B. No. 1283

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Housing Finance and Development Corporation
Fund Type	Revolving fund
Purpose of Proposed Fund	The bill establishes the Emergency Home Loan Assistance Revolving Fund. The purpose of the fund is to provide emergency mortgage and housing assistance that supports homeowners facing short-term financial hardships. Moneys in the fund will be used to issue loans for emergency home loan assistance payments to Hawai‘i residents who are in default, or at risk of being in default, on their home loan.
Revenue	Revenues for the fund are from legislative appropriations, private contributions, and repayments of loans. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a revolving fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a revolving fund is needed to support the activities. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and the repayment of loans and private contributions. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.4, HRS, revolving funds must demonstrate the capacity to be financially self-sustaining.

Environmental Stewardship Fee Special Fund S.B. No. 673, S.B. No. 1164, and H.B. No. 752 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Land and Natural Resources
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Environmental Stewardship Fee Program and the Environmental Stewardship Fee Special Fund. The purpose of the program is to provide sustained funding for the protection, restoration, regeneration, enhancement, and care of Hawai‘i’s natural and outdoor recreational resources and to build resilience of these resources to withstand the impacts of increased visitor use. The purpose of the fund is to support the program and collect moneys received from fees and fines. Moneys in the fund will be used for projects that help offset adverse environmental impacts caused by visitors, to administer the program, to provide grants to counties and nonprofit organizations, enforcement, and creation of an environmental stewardship fee strategic plan. S.B. No. 673 and H.B. No. 752 specify the fund will be used to pay program personnel which will include two program specialists, an office assistant, a clerk, and an accountant.
Revenue	Revenues for the fund are from environmental stewardship fees, fines, legislative appropriations, and grants and gifts made to the fund. S.B. No. 673 and H.B. No. 752 propose that an unspecified portion of the transient accommodation tax be deposited into the fund. S.B. No. 1164 proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and environmental stewardship fees; fines; grants and gifts; and a portion of the transient accommodation tax proposed by S.B. No. 673 and H.B. No. 752. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Environmental Stewardship Fee Special Fund

S.B. No. 1458 and H.B. No. 1139

Does Not Meet Criteria

Fund Analysis	
Department/agency	Board of Land and Natural Resources, Department of Land and Natural Resources
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Environmental Stewardship Fee Program and the Environmental Stewardship Fee Special Fund. The purpose of the program is to collect a fee from visitors through an environmental license and allocate the revenue to protect, restore, and manage state-owned designated beaches, parks, forests, trails, recreational natural areas, and coastlines impacted by visitors. The purpose of the fund is to allow the board to allocate moneys in the special fund to be expended by state agencies for projects that are intended to offset adverse environmental impacts caused by visitors, establish and administer the program, and provide grants to nonprofit organizations and local government projects. Moneys in the fund will be used for the operation and administration of the program.
Revenue	Revenues for the fund are from licenses; fines; legislative appropriations; earnings on moneys in the fund; and private donations, gifts, contributions, or grants from individuals, foundations, corporations, or other private or public entities. The bills also propose that \$3,000,000 of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and licenses; fines; earnings on moneys in the fund; and private donations, gifts, contributions, or grants from individuals, foundations, corporations, or other private or public entities. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Extended Producer Responsibility Special Fund

H.B. No. 1264

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Health
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes an Extended Producer Responsibility Program and establishes the Extended Producer Responsibility Special Fund. The purpose of the program is to engage producers to eliminate packaging waste in the state. Moneys in the fund will be used for each county for the costs of creating a countywide needs assessment, administration of the program, and awards to qualified applicants for projects and programs that eliminate packaging waste through the development of reuse and refill systems within the State.
Revenue	Revenues are from fees, payments, and penalties; grants or donations; legislative appropriations; and interest. The bill also proposes that an unspecified amount of general funds be appropriated for fiscal year 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the program described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and fees, payments, and penalties; grants or donations; and interest. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Government Employee Housing Revolving Fund

S.B. No. 1235 and H.B. No. 1298

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai'i Housing Finance and Development Corporation
Fund Type	Revolving fund
Purpose of Proposed Fund	The bills establish the Government Employee Ninety-Nine Year Leasehold Rent-to-Own Program and the Government Employee Housing Revolving Fund. The purpose of the program is to provide low-cost, leasehold residential condominium units for rent and subsequent sale to government employees on state-owned lands within a transient-oriented development site. The purpose of the fund is to provide interim and permanent financing for the infrastructure, pre-development, development, and construction costs of projects developed under the affordable rental housing and affordable ninety-nine year leasehold rent-to-own programs. Moneys in the fund will be used for administering government employee housing development programs and infrastructure programs; to provide loans or grants for the development, pre-development, construction, acquisition, preservation, and rehabilitation of rental housing units and units developed under the government employee ninety-nine year leasehold rent-to-own program.
Revenue	Revenues for the fund are from legislative appropriations, private contributions, repayment of loans, interest, other returns, and other sources.
Analysis	The bills do not satisfy criteria for establishing a revolving fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and private contributions, repayment of loans, interest, and other returns. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.4, HRS, revolving funds must demonstrate the capacity to be financially self-sustaining.

Gun Violence Prevention Special Fund

S.B. No. 774 and H.B. No. 664

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Law Enforcement
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Office of Gun Violence Prevention, the Gun Violence Prevention Grant Program, and the Gun Violence Prevention Special Fund. The purpose of the office is to conduct public awareness campaigns about state and federal laws relating to gun violence prevention; administer a grant program for organizations to conduct community-based gun violence intervention initiatives; create and maintain a resource bank for data, research, and statistical information regarding gun violence in Hawai‘i; and develop a plan to address gun violence in Hawai‘i. The purpose of the program is to award grants to organizations to conduct community-based gun violence intervention initiatives. The purpose of the fund is to apply for and receive and disburse grants and donations for gun violence prevention. Moneys in the fund will be used to award grants to organizations to conduct community-based gun violence intervention initiatives.
Revenue	Revenues for the fund are from grants, donations, and legislative appropriations. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities of the office and grants and donations. However, nexus or linkage does not exist between the activities of the office and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai'i Agricultural Transportation Assistance Special Fund S.B. No. 1184 and H.B. No. 776 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Agriculture
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Hawai'i Agricultural Transportation Assistance Program and the Hawai'i Agricultural Transportation Assistance Special Fund. The purpose of the program is to support the agricultural industry and economic growth in Hawai'i. The purpose of the fund is to support the program. Moneys in the fund will be used to provide geographically disadvantaged farmers and livestock producers with reimbursements to mitigate the high costs of transportation for agricultural products, inputs, and supplies, and to provide grants to assist small-scale farmers, ranchers, and agricultural producers in rural or underserved areas with transportation costs directly related to the production and distribution of agricultural commodities.
Revenue	Revenues for the fund are from legislative appropriations; applicable federal funds; private contributions, grants, or donations; and unspecified other sources.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the program described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and federal funds, private contributions, grants, and donations. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai‘i Broadband and Digital Equity Special Fund

S.B. No. 1062 and H.B. No. 934

Does Not Meet Criteria

Fund Analysis	
Department/agency	Office of Enterprise Technology Services
Fund Type	Special fund
Purpose of Proposed Fund	The bills transfer the Hawai‘i Broadband and Digital Equity Office from the Department of Business, Economic Development, and Tourism to the Office of Enterprise Technology Services in the Department of Accounting and General Services and establish the Hawai‘i Broadband and Digital Equity Special Fund. The purpose of the office is to develop and implement strategies and plans to increase broadband affordability, penetration, and competitive availability in the State; support the efforts to enhance or facilitate the deployment of and access to competitively priced, advanced electronic communications services; promote the landing of trans-pacific submarine cable; promote, advocate, and facilitate the implementation of the findings and recommendations of the Hawai‘i Broadband Task Force established by Act 2, First Special Session 2007, and the 2020 Hawai‘i Broadband Strategic Plan; support the findings of community-based groups; administer grant programs in support of broadband infrastructure; actively seek out funding; and provide repository, aggregation point, and governance framework for broadband mapping and digital equity data from various sources. The purpose of the fund is to support the activities of the office. Moneys in the fund will be used for supporting broadband projects, defraying the cost of internet services, and funding positions for personnel to provide technical assistance to the community.
Revenue	Revenues for the fund are from proceeds of leases of broadband infrastructure owned by the State; legislative appropriations; interest; and gifts, donations, and grants from public agencies and private persons. The bills also propose that \$200,000 of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities of the Office. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and proceeds of leases of broadband infrastructure owned by the State; interest; and gifts, donations, and grants from public agencies and private persons. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.

Probable Effects of the Proposed Fund

It is unclear from the information provided what the probable effects of establishing this fund are.

Alternative Forms of Funding

The General Fund.

Self-Sustaining

It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai‘i Broadband Infrastructure Special Fund

S.B. No. 1045

Does Not Meet Criteria

Fund Analysis	
Department/agency	Office of Enterprise Technology Services
Fund Type	Special fund
Purpose of Proposed Fund	The bill transfers the Hawai‘i Broadband and Digital Equity Office to the Office of Enterprise Technology Services of the Department of Accounting and General Services and establishes the Hawai‘i Broadband Infrastructure Special Fund. The purpose of the office is to promote and encourage use of telework alternatives for public and private employees; advise and assist state agencies and counties in planning, developing, and administering programs, projects, plans, policies, and other activities to promote telecommuting by employees; support the efforts of both public and private entities in Hawai‘i to enhance or facilitate the deployment of competitively priced electronic communications services; make recommendations to establish affordable, accessible broadband services to unserved and underserved areas; advocate for, facilitate the development and deployment of expanded broadband applications, program, services; serve as broadband information and applications clearinghouse for the State; and promote, advocate, and facilitate the implementations of the findings and recommendations of the Hawai‘i Broadband Task Force established by Act 2, First Special Session 2007. The purpose of the fund is to support activities of the office. Moneys in the fund will be used for administrative, operational, and personnel costs related to the office; expanding broadband infrastructure, including the renewal or upgrading of the infrastructure system; and additional investments to support broadband in Hawai‘i.
Revenue	Revenues for the fund are from “any receipts of the office.” It is unclear what revenue will support this fund.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the office. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	It is unclear whether nexus or linkage exists between the activities and revenues collected from the office. The bill does not provide enough information to determine what the fund will be used for.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.

Alternative Forms of Funding

The General Fund.

Self-Sustaining

It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai'i Care Special Fund

H.B. No. 1490

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai'i Health Authority
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes Hawai'i Care and the Hawai'i Care Special Fund. The purpose of Hawai'i Care is to develop a universal, single payer health care system. The purpose of the fund is to support Hawai'i Care's expenses. Moneys in the fund will be used for salaries and overhead, outside contractors, reimbursements for health care providers, capital improvement projects, and community-based specialized services for patients with complex care needs.
Revenue	Revenues for the fund are from legislative appropriations; gifts, donations, and grants from private individuals or organizations; and federal funds.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and federal funds, gifts, donations, and grants from private contributions. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai'i Covert Operations Against Smuggling and Transnational Threats Special Fund

H.B. No. 483

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Law Enforcement
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Hawai'i Covert Operations Against Smuggling and Transnational Threats Program and the Hawai'i Covert Operations Against Smuggling and Transnational Threats Special Fund. The purpose of the program is to reduce transnational crime, including human trafficking and the smuggling of drugs and firearms. The purpose of the fund is to support the program. Moneys in the fund will be used to finance classified operations focused on intelligence gathering, analysis, and covert actions to combat smuggling and transnational crime.
Revenue	Revenues for the fund are from appropriations from "black budget" funds that are not publicly disclosed, and fines collected from enhanced criminal penalties that the measure would impose for certain transnational crimes.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and enhanced fines imposed on certain transnational crimes. It is unclear whether nexus or linkage exists between the program and "black budget" funds. The bill does not provide enough information to determine what the funds are.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai'i Food Assistance Program Special Fund

S.B. No. 1152

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Agriculture
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Hawai'i Farm to Food Bank Program and the Hawai'i Food Assistance Program Special Fund. The program will provide funds to food banks and emergency feeding organizations so they can provide locally grown food to food insecure communities. The purpose of the fund is to support the operations of the program. Moneys in the fund will be used to support food banks and emergency feeding organizations.
Revenue	Revenues for the fund are from legislative appropriations; gifts, donations, or grants from public or private entities; and interest. The bill also proposes that \$5,000,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and gifts or grants from public or private entities and interest. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai'i Food Security Special Fund

S.B. No. 881 and H.B. No. 704

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Human Services
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Hawai'i Food Security Special Fund. The purpose of the fund is to address the immediate needs of food-insecure families and support Hawai'i's local food system and economy. Moneys in the fund will be used to supplement existing monthly federal benefits to eligible Supplemental Nutrition Assistance Program (SNAP) households in the state.
Revenue	Revenues for the fund are from legislative appropriations; grants, gifts, and awards; and interest, dividends, or other sources. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support supplemental payments to SNAP recipients. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between supplemental payments to SNAP recipients and grants, gifts, awards, interest, and dividends. However, nexus or linkage does not exist between supplemental payments to SNAP recipients and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai'i Hope Card Program Special Fund

S.B. No. 598

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of the Attorney General
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Hawai'i Hope Card Program and the Hawai'i Hope Card Program Special Fund. The purpose of the program is to issue Hope Cards to holders of a long-term protective order that allows law enforcement to easily verify and obtain information about the order. The purpose of the fund is to support the program. Moneys in the fund will be used to cover the program's operating costs, including staffing, materials, and equipment.
Revenue	Revenues for the fund are from fees attached to the issuance of Hope Cards; gifts, donations, and grants from public or private sources; and legislative appropriations. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and fees collected from the issuance of Hope Cards and gifts, donations, and grants from public or private sources. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai'i Low-Income Home Energy Assistance Program Special Fund S.B. No. 191 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Human Services
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Hawai'i Low-Income Home Energy Assistance Program and the Hawai'i Low-Income Home Energy Assistance Program Special Fund. The purpose of the program is to assist eligible low-income households with their energy costs, bill payment assistance, energy crisis assistance, weatherization, and energy-related home repairs. The purpose of the fund is to support the program.
Revenue	Revenues are from legislative appropriations; moneys assessed and collected by utilities from ratepayers through a demand-side management surcharge; contributions from public or private partners, interest; and moneys from other sources. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the program cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and moneys assessed and collected by utilities from ratepayers, interest earned, and contributions from public or private partners. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Hawai‘i Start-Up Business Loan Program Special Fund S.B. No. 132, S.B. No. 983, and H.B. No. 455 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Business, Economic Development, and Tourism
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Hawai‘i Start-Up Business Loan Program and the Hawai‘i Start-Up Business Loan Program Special Fund. The purpose of the program is to boost the local economy and create new jobs by providing loans to Hawai‘i start-up businesses to encourage entrepreneurship and economic diversification and resilience. The purpose of the fund is to support the program. Moneys in the fund will be used to provide loans to start-up businesses.
Revenue	Revenues for the fund are from the repayment of loans, interest and fees from loans, and legislative appropriations. The bills also propose that \$500,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and the repayment of loans, and fees and interest from the loans. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Healthy ‘Ohana Special Fund

S.B. No. 719

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Health
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Sugar-Sweetened Beverage Fee Program and the Healthy ‘Ohana Special Fund. The purpose of the program is to impose on every distributor or retailer a fee on all sales of sugar-sweetened beverages made on a periodic basis. The purpose of the fund is to collect the fees and penalties collected by the program and to administer the program. Moneys in the fund will be used for implementation of the program to address obesity prevention and oral health promotion services; supporting primary prevention and chronic disease prevention programs; and allocating funds to the Healthy ‘Ohana Trust Fund also established by this bill.
Revenue	Revenues for the fund are from legislative appropriations, revenues collected from sugar-sweetened beverage fees, revenues collected from program penalties, and interest and investment earnings. The bill also proposes that \$250,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027, which will be required to be repaid by July 1, 2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and revenues collected from sugar-sweetened beverage fees, program penalties, and interest and investment earnings. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Homeless Case Management Special Fund

H.B. No. 261

Does Not Meet Criteria

Fund Analysis	
Department/agency	Judiciary
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Homeless Case Management Special Fund. The purpose of the fund is to provide law enforcement with funds necessary to limit the habitation of public places by individuals experiencing homelessness. Moneys in the fund will be used for the Judiciary’s Homeless Case Management Program, including purchases of services to support the program.
Revenue	Revenues for the fund are from interest and investment earnings; grants, donations, and contributions from private or public sources; and legislative appropriations. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and interest, investment earnings, grants, donations, and contributions from private or public sources. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Homeless Services Special Fund

S.B. No. 469, S.B. No. 1218, H.B. No. 377, and H.B. No. 1208

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Human Services
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Homeless Services Special Fund. The purpose of the fund is to collect a portion of conveyance taxes to use on affordable housing, land conservation, and homeless services. Moneys in the fund will be used for homeless services and supportive housing, including facilities programs for the homeless authorized by the department.
Revenue	Revenues for the fund are from 10 percent of the conveyance tax, legislative appropriations, interest, and money from any other private or public source.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the programs. An explanation of why the activities cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the programs and interest and money from private or public sources. However, nexus or linkage does not exist between the programs and continued support from legislative appropriations or a portion of the conveyance tax on real property sales.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Kauhale Initiative Special Fund

H.B. No. 431

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Human Services
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Kauhale Initiative Special Fund. The purpose of the fund is to support the Kauhale Initiative that would create affordable spaces for housing and healing the houseless. Moneys in the fund will be used for the activities of the Kauhale Initiative which includes creating temporary emergency shelters, medical respite, and mobile outreach and navigation, as well as long term solutions such as supportive housing and affordable housing targeting extremely low-income households and partnering with the community to provide affordable spaces for housing and healing.
Revenue	Revenues for the fund are from legislative appropriations, program revenues, private contributions, interest, and moneys from other sources.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and proceeds from program revenues, private contributions, and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.
Additional Information	H.B. No. 431 also establishes the Supportive Housing Special Fund.

Land Dedication Special Fund

S.B. No. 1259

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Education
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Land Dedication for Agricultural Education Program and the Land Dedication Special Fund. The purpose of the program is to require real estate developers to dedicate a portion of land for agricultural education programs within the Department of Education. The purpose of the fund is to encourage creative solutions to local agricultural challenges. Moneys in the fund will be used for innovative agricultural projects proposed by students and educators and the establishment and operation of the program.
Revenue	Revenues for the fund are from legislative appropriations; gifts, donations, and grants from public agencies and private persons; and interest, dividends, or other sources. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program.
Nexus or Linkage	Nexus or linkage exists between the program and gifts, donations, grants, interest, fees, and dividends. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Lava Zone Insurance Fund

S.B. No. 707 and H.B. No. 20

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Commerce and Consumer Affairs
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Lava Zone Subsidy Program and the Lava Zone Insurance Fund. Although not stated in the bills, we believe the purpose of the program is to implement the program and administer the fund. The purpose of the fund is to hold funds to be expended by the commissioner to subsidize the cost of insurance premiums for homeowners in properties in lava zones 1 and 2. Moneys in the fund will be used to subsidize insurance premiums for eligible low-income homeowners.
Revenue	Revenues for the fund are from gifts, donations, and grants from public agencies and private persons; fees; civil, criminal, and administrative penalties, fines, and other charges; interest; and legislative appropriations. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and revenues derived from associated fees, penalties, fines, or other charges. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Long Duration Clean Energy Storage Investment Capital Special Fund

S.B. No. 1066 and H.B. No. 351

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i State Energy Office
Fund Type	Special fund
Purpose of Proposed Fund	The bills expand the scope of the Hawai‘i Renewable Hydrogen Program, to be renamed the Hawai‘i Long Duration Clean Energy Storage Program, and establish the Long Duration Clean Energy Storage Investment Capital Special Fund. The purpose of the program is to design, implement, and administer activities to support development and storage resilient, sustainable, and locally produced clean energy in the State. The purpose of the fund is to provide seed capital and venture capital investments for private sector and federal projects and will replace previous funding from the Hydrogen Investment Special Fund. Moneys in the fund will be used for seed capital for venture capital investments in the private sector and federal sector projects for research, development, testing, and implementation of the program.
Revenue	Revenues for the fund are from public or private partner contributions; interest; other moneys from other sources; and legislative appropriations.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and contributions from public or private partners and other sources, and between the program and interest. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Lottery and Gaming Special Fund

S.B. No. 1507 and H.B. No. 1434

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai'i Lottery and Gaming Corporation*
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Hawai'i Lottery and Gaming Corporation and the Lottery and Gaming Special Fund. The purpose of the corporation is to conduct and regulate wagering and gaming for the benefit of the State and for community betterment purposes. The purpose of the fund is to support the activities of the corporation. Moneys in the fund will be allocated to various community betterment purposes, including 25 percent for Department of Education shortage differentials; 20 percent for Department of Education capital improvements; 20 percent for University of Hawai'i System capital improvements; 15 percent for watershed protection, wildfire protection, or climate resilience; 10 percent for scholarships and education loan repayments for medical students who commit to practice medicine in Hawai'i for 10 years after completion of their residency; 5 percent for problem gambling reduction and prevention programs; and 5 percent for administration of the program and special fund.
Revenue	Revenues for the fund are from net proceeds derived from wagering and gaming activities, borrowed moneys from any source, and income from the corporation's operations.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities of the corporation. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities of the corporation and net proceeds from wagering and gaming activities and income from the corporation's operations. It is unclear whether nexus or linkage exists between the activities of the corporation and moneys borrowed or accepted from any source.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	It is unclear from the information provided about the corporation what alternative forms of funding are available.

Self-Sustaining

It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Additional Information*

The Hawai'i Lottery and Gaming Corporation would be deemed to be an instrumentality of the State but not be deemed a state agency.

Mālama ‘Āina Visitor Impact Tax Special Fund

S.B. No. 1215

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Business, Economic Development, and Tourism
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Mālama ‘Āina Visitor Impact Tax Program and the Mālama ‘Āina Visitor Impact Tax Special Fund. The purpose of the program is to allocate funds to agencies for projects that provide resources to the visitor industry; improve the quality of visitor experiences for sustained economic benefits; offset adverse environmental impacts caused by visitors; and maintain the State’s natural resources. The purpose of the fund is to support the program. Moneys in the fund will be used to implement and administer the program, including development of a visitor impact fee strategic plan with a timetable for implementation, and to fund appropriate state agency projects.
Revenue	Revenues for the fund are from legislative appropriations; a one percent increase of the transient accommodations tax from January 1, 2026 to December 31, 2030; grants, gifts, and donations from public agencies and private persons; and interest.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and the temporary increase of the transient accommodations tax, gifts, grants, donations, and interest. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Mālama Care Special Fund

S.B. No. 1179

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Health Authority
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes Mālama Care and the Mālama Care Special Fund. The purpose of Mālama Care is to provide comprehensive health care benefits to all residents of Hawai‘i through a universal, single payer health care system. The purpose of the fund is to pay for expenses incurred in the execution of Mālama Care. Moneys in the fund will be used for salaries and overhead, payments to third party contractors, reimbursements to health care providers, and capital improvement projects.
Revenue	Revenues for the fund are from legislative appropriations; federal funds; and gifts, donations, and grants.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support Mālama Care. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between Mālama Care’s activities and federal funds, gifts, donations, and grants. However, nexus or linkage does not exist between Mālama Care’s activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Maui Recovery Special Fund S.B. No. 1043 and H.B. No. 959 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Budget and Finance
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Maui Recovery Special Fund. The purpose of the fund is to collect and provide money for assistance to those impacted by the 2023 Maui wildfires. Moneys in the fund will be used for recovery programs, capital improvement projects, and assistance.
Revenue	Revenues for the fund are from legislative appropriations, contributions from public or private partners, and interest. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the programs and activities described by the bills. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and contributions from public or private partners and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Mental Health Emerging Therapies Special Fund

S.B. No. 1042

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Health
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Mental Health Emerging Therapies Special Fund. The purpose of the fund is to support clinical research and development of emerging therapies for treatment of mental health and behavioral health disorders. Moneys in the fund will be used for establishing public-private partnerships to jointly fund phase three clinical trials of United States Food and Drug Administration breakthrough therapies; funding investor-initiated clinical trials; establishing compassionate use programs; funding education and training opportunities for mental health professionals; supporting public education and harm reduction; developing patient access pilot programs; establishing community programs to provide long-term patient support services; and funding implementation studies, including research and analyses of best practices, cost effectiveness, and methods to reduce treatment costs.
Revenue	Revenues for the fund are from legislative appropriations; gifts, donations, and grants from public agencies and private persons; and interest. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities and projects described in the bill. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and gifts, donations, and grants from public agencies and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Microbial Algae Soil Products Pilot Program Special Fund S.B. No. 517 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Agriculture
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Microbial Algae Soil Products Pilot Program and the Microbial Algae Soil Products Pilot Program Special Fund. The purpose of the program is to introduce microbial algae on agricultural lands in the State to address agricultural soil health while improving nutrient cycling, reducing fertilizer dependency, and enhancing overall soil health. The purpose of the fund is to support the administration of the program. Moneys in the fund will be used for program activities such as: data collection and analysis of soil from participating farms; soil testing, bacterial counts, water retention, and crop yielding from participating farms; equipment, algae-based products, and farming supplies necessary to carry out the program; and educational outreach, including materials and informational seminars to recruit prospective farmers to the program.
Revenue	Revenues for the fund are from legislative appropriations; gifts, donations, and grants; and other proceeds. The bill also proposes that \$1,500,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and gifts, donations, and grants. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Ombudsman’s Office Special Fund

S.B. No. 1498 and H.B. No. 837

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Commerce and Consumer Affairs
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Ombudsman’s Office for Homeowner Associations within the Department of Commerce and Consumer Affairs’ Office of Consumer Protection, and the Ombudsman’s Office Special Fund. The purpose of the office is to address and resolve complaints and disputes involving homeowners and their associations, provide education to association board members, and provide access to association documents. The purpose of the fund is to cover the costs of the office.
Revenue	Revenues for the fund are from administrative penalties, fines, and other charges; fees deposited into the Condominium Education Trust Fund; fees and assessments collected for administrative costs, personnel, and related equipment and materials of the office under Chapters 421I and 421J, HRS; and interest. The bills also propose that an unspecified amount from the Condominium Education Trust Fund be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities of the office. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and administrative penalties, fees, and other charges; fees deposited into the Condominium Education Trust Fund; and fees collected for administrative costs of the office.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund or the Condominium Education Trust Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Problem Gambling Prevention and Treatment Special Fund S.B. No. 1569 and H.B. No. 1308 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Health
Fund Type	Special fund
Purpose of Proposed Fund	The bills allows for the regulation of sports wagering by Department of Business, Economic Development, and Tourism and establish a Problem Gambling Prevention and Treatment Special Fund and provide for moneys in the fund to be expended by the Department of Health for counseling and other support services for disordered and problem gamers; developing and implementing gaming treatment and prevention programs; and creating and disseminating responsible gaming education and messages.
Revenue	Revenues for the fund are from legislative appropriations; an undefined percentage of taxes collected from sports wagering operators; and interest and investment earnings.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities of the Department of Health. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and taxes collected from sports wagering operators and interest and investment earnings. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Rare Disease Advisory Council Special Fund

H.B. No. 910

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Health
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Rare Disease Advisory Council and the Rare Disease Advisory Council Special Fund. The purpose of the council is to provide guidance and recommendations to educate the public, the Legislature, and other government agencies and departments on the needs of individuals with rare diseases living in Hawai'i. The purpose of the fund is to support the activities of the council. Moneys in the fund will be used for council activities such as convening public hearings and consulting with experts on rare diseases to develop policy recommendations.
Revenue	Revenues for the fund are from grants and other outside sources; interest; and legislative appropriations included in the bill. The bill proposes that \$50,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities of the council. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and grants and interest. However, nexus or linkage does not exist between the activities and the legislative appropriation in the bill.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Red Hill Remediation Special Fund S.B. No. 150, S.B. No. 543, and H.B. No. 505 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Land and Natural Resources
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish a Red Hill Water Alliance Initiative (WAI) policy coordinator position and the Red Hill Remediation Special Fund. The purpose of WAI’s policy coordinator is to, among other things, facilitate implementation and monitoring and interface with federal entities on WAI initiatives outlined in the WAI’s November 2023 report. The purpose of the fund is to address contamination resulting from the Red Hill Bulk Fuel Storage Facility. Moneys in the fund will be used for monitoring, applied research, public outreach and education, and evaluation; provided that the cost of remediation of the aquifer shall be borne by the federal government.
Revenue	Revenues for the fund are from legislative appropriations; gifts, donations, and grants from public agencies and private persons; and interest.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and gifts, donations, and grants from public agencies and private persons; and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Rounding Up for Teachers' Salaries Special Fund

S.B. No. 610

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Education
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Rounding Up for Teachers Program and the Rounding Up for Teachers' Salaries Special Fund. The purpose of the program is to allow residents to voluntarily round up the amount due on a utility bill and designate the additional amounts to be used to provide additional compensation for teachers. The purpose of the fund is to collect and disburse moneys designated on utility bills for the purpose of providing additional compensation for teachers. Moneys in the fund will be used to provide additional compensation for teachers, including through increases in salaries or bonuses.
Revenue	Revenues for the fund are from voluntary contributions from utility customers who may either round up their utility bill to the nearest dollar or contribute a specific donation amount of their choice; appropriations; grants; and donations.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. Additionally, an explanation of why the program cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and voluntary contributions from utility customers, grants, and donations received by the department and designated for deposit into the fund. Nexus or linkage does not exist between the program and "other appropriations."
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Search and Rescue Special Fund

S.B. No. 508

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Land and Natural Resources
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Hike Safe Card Program and the Search and Rescue Special Fund. The purpose of the program is to make available a hike safe card for public purchase that will exempt persons who possess a card from government entities seeking reimbursement for search and rescue expenses not caused by a reckless act. The purpose of the fund is to defray the search and rescue expenses and cover the administrative costs related to the program.
Revenue	Revenues for the fund are proceeds from the sale of hike safe cards with an annual fee of \$25 for each individual and \$35 for families, and legislative appropriations. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and sales of hike safe cards. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Search and Rescue Special Fund

S.B. No. 1177

Does Not Meet Criteria

Fund Analysis	
Department/agency	Office of the State Fire Marshal
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Office of the State Search and Rescue Coordinator within the Office of the State Fire Marshal and the Search and Rescue Special Fund. The purpose of the office is to oversee all statewide search and rescue operations, including coordination among participating agencies. The purpose of the fund is to support operations, training, and public education initiatives. Moneys in the fund will be used for operational and administrative expenses of the office; procurement of tools, equipment, and technology necessary for search and rescue operations; development and implementation of training and certification programs; support for interagency coordination and communication systems; and public outreach and education efforts aimed at reducing the need for search and rescue operations.
Revenue	Revenues for the fund are from legislative appropriations, federal grants designated for search and rescue operations, private donations, and charitable contributions. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities of the coordinator. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities of the office and federal grants, private donations, and charitable contributions. However, nexus or linkage does not exist between the activities of the office and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Shipping Container Inspection Program Special Fund H.B. No. 608 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Transportation
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Shipping Container Inspection Program and Shipping Container Inspection Program Special Fund. The purpose of the program, which is a collaborative effort between the Department of Law Enforcement, the Department of Defense, and Department of Transportation, is to randomly inspect shipping containers arriving in Hawai‘i for illegal fireworks and explosives. The purpose of the fund is to collect shipping container import fees and support the program. Moneys in the fund will be used for the support and administration of the program, which includes x-ray machines, the use of no less than two explosive-sniffing dogs to inspect incoming shipping containers, and the coordination of random inspections of shipping containers.
Revenue	Revenues are from legislative appropriations; gifts, donations, and grants from public agencies and private persons; and proceeds collected by the Department of Transportation from shipping container import fees.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and gifts, donations, and grants from public agencies and private persons; and proceeds collected by the Department of Transportation from shipping container import fees. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Small Boat Harbor Commercial Vessel Special Fund

H.B. No. 649

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Land and Natural Resources
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Small Boat Harbor Commercial Vessel Special Fund. The purpose of the fund is exclusively for improvements that primarily benefit commercial vessels that utilize State small boat harbors.
Revenue	Revenues for the fund are from legislative appropriations; 40 percent of a monthly fee charged to permittees using vessels for commercial purposes; interest, dividends, and other sources.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the projects. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between projects and a monthly fee charged to permittees using vessels for commercial purposes, interest, dividends, and other sources. However, nexus or linkage does not exist between the projects and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Space Exploration and Aeronautics Research Special Fund H.B. No. 197 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Business, Economic Development, and Tourism
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Hawai‘i Space Commission, Hawai‘i Space Commission Board, and the Space Exploration and Aeronautics Research Special Fund. The purpose of the Hawai‘i Space Commission is to promote innovation in the fields of space exploration and commercial aerospace, including the integration of the space, aeronautics, and aviation industries into the economy of the State. The purpose of the board is to oversee the commission, the development of a strategic plan, and the establishment of appropriate standards to ensure the proper use of funds. The purpose of the fund is to provide grants to eligible entities. Moneys will be used for grants for the development of emerging technologies required for any aspect of human space flight; research involving any aspect of space exploration and space flight; workforce training to promote space exploration and space flight; curation of post-mission materials involved in space exploration and space flight; and development of infrastructure useful or necessary for the establishment or maintenance of a spaceport.
Revenue	Revenues for the fund are from gifts, grants, donations, and legislative appropriations. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between activities and gifts, grants, and donations. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Spay and Neuter Special Fund

S.B. No. 394

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Budget and Finance
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Spay and Neuter Special Fund Advisory Committee and the Spay and Neuter Special Fund. The purpose of the committee is to establish eligibility criteria and procedures for disbursements from the Spay and Neuter Special Fund. The purpose of the fund is to reduce pet overpopulation, including the free-roaming cat population, by providing spaying and neutering surgery and associated veterinary care, provided that the uses and expenditures follow eligibility criteria established by the committee.
Revenue	Revenues for the fund are from state income tax refund designations, legislative appropriations, and interest. The bill also proposes that \$50,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations or state income tax refund designations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Spay and Neuter Special Fund

S.B. No. 566

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Budget and Finance
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Spay and Neuter Special Fund Advisory Committee and the Spay and Neuter Special Fund. The purpose of the committee is to develop eligibility criteria and to oversee disbursements from the Spay and Neuter Special Fund. The purpose of the fund is to provide moneys for spay and neuter efforts. Moneys in the fund will be used to pay for spay and neuter surgeries and associated veterinary care; to help reduce animal overpopulation and the reproduction of free-roaming cats; and to support eligible nonprofit organizations carrying out spay and neuter efforts. Expenditures are to be in accordance with the eligibility criteria developed by the committee.
Revenue	Revenues for the fund are from state income tax refund designations, legislative appropriations, and interest. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations or state income tax refund designations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Spay and Neuter Special Fund S.B. No. 1023 and H.B. No. 547 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Budget and Finance
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Spay and Neuter Special Fund. The purpose of the fund is to reduce pet overpopulation and the reproduction of free-roaming cats by providing spaying and neutering surgery and associated veterinary care. An advisory committee shall establish eligibility criteria and procedures.
Revenue	Revenues for the fund are from state income tax refund designations; revenue generated by the fundraising fees from special number license plates; legislative appropriations; private gifts or donations and other sources; and interest. The bills also propose that \$50,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and fundraising fees from special number license plates; private gifts or donations and other sources; and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations or state income tax refund designations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Spay and Neuter Special Fund

H.B. No. 364

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Budget and Finance
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Spay and Neuter Special Fund. The purpose of the fund is to reduce pet overpopulation, including the free-roaming cat population, by providing spaying and neutering surgery and associated veterinary care, provided that the spayed or neutered animals are not re-released into the environment. An advisory committee shall assist the department with eligibility criteria and procedures for disbursements from the fund.
Revenue	Revenues for the fund are from state income tax refund designations; revenue generated by the fundraising fees from special number license plates; annual fees from cat breeders of \$250 per breeding cat; legislative appropriations; private gifts or donations and other sources; and interest. The bill also proposes that \$500,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and fundraising fees from special number license plates; annual fees from cat breeders; private gifts or donations and other sources; and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations or state income tax refund designations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Special Needs Recreational Playground Equipment Special Fund S.B. No. 1294 and H.B. No. 867 Does Not Meet Criteria

Fund Analysis

Department/agency	Department of Land and Natural Resources
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Special Needs Recreational Playground Equipment Special Fund. The purpose of the fund is to appropriate funds to purchase and install special needs playground equipment at all playgrounds located in state and county parks and on public school grounds. Moneys in the fund will be used for the acquisition, installation, and maintenance of special needs recreational playground equipment.
Revenue	Revenues for the fund are from legislative appropriations. The bills propose that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	No. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

State Breast Milk Bank Special Fund

S.B. No. 1211 and H.B. No. 233

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Health
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the State Breast Milk Bank and the State Breast Milk Bank Special Fund. The purpose of the State Breast Milk Bank is to accept and provide breast milk to assist parents and guardians in providing breast milk to their infant children. Moneys in the fund will be used for operating and administering the State Breast Milk Bank or contracting with a qualified entity to operate and administer the State Breast Milk Bank.
Revenue	Revenues for the fund are from fees collected from users of the State Breast Milk Bank; federal funds granted by Congress or Executive Order; legislative appropriations; and interest. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between program and fees collected; federal funds granted by Congress or Executive Order; and interest. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

State Procurement Automation System Special Fund

S.B. No. 1306 and H.B. No. 987

Does Not Meet Criteria

Fund Analysis	
Department/agency	State Procurement Office
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the State Procurement Automation System Special Fund. The purpose of the fund is to receive transaction fees from the State Procurement Automation System pursuant to Section 103D-206(7), HRS. Fees will be used to pay for the system’s administration, management, operation, maintenance, and upgrade. The transaction fees are currently being held in trust by the vendor who developed the Procurement Automation System; the State Procurement Office has no direct control of the fees.
Revenue	Revenues for the fund are from vendor-collected transaction fees collected in accordance with Section 103D-206(7), HRS, and legislative appropriations.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the State Procurement Automation System activities and vendor-collected transaction fees. However, nexus or linkage does not exist between the system and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Strengthen Hawai‘i Homes Program Special Fund S.B. No. 1375 and H.B. No. 1056 Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Commerce and Consumer Affairs
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Strengthen Hawai‘i Homes Program and the Strengthen Hawai‘i Homes Program Special Fund. The purpose of the program is to award grants to single-family homeowners to help offset the cost to retrofit against wind damage. The purpose of the fund is to support the program. Moneys in the fund will be used for program administration and to award grants to single-family homeowners to help offset the costs of retrofits to resist wind damage.
Revenue	Revenues for the fund are from federal grants or funds; grants or funds from other sources; and legislative appropriations. The bills propose that once the fund balance reaches an unspecified amount, no further deposits will be made to the fund until the fund balance drops below an unspecified amount, then 2.5 percent of the appropriations and grant money collected will be deposited into the fund until the balance equals an unspecified amount. The bills also propose that \$10,000,000 of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and federal grants or funds and grants or funds from other sources. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund or the Compliance Resolution Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Strengthen Hawai'i Homes Program Special Fund

S.B. No. 1560 and H.B. No. 1467

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Business, Economic Development, and Tourism
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Strengthen Hawai'i Homes Program and the Strengthen Hawai'i Homes Program Special Fund. The purpose of the program is to provide financial support to modify and strengthen existing residential properties located in historically vulnerable areas to improve their resilience to disasters and reduce potential insurance liabilities. The purpose of the fund is to implement the program. Moneys in the fund will be used for grants to persons that possess residential property located in a historically vulnerable area, make moneys available to nonprofit organizations that retrofit residential properties to resist loss due to disasters, and activities to be defined by the department through rulemaking.
Revenue	Revenues for the fund are from federal moneys, grants, or other funding sources; fees; legislative appropriations; interest; and other sources.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and federal moneys, grants or other funding sources, and interest. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Sugar-Sweetened Beverages Fee Special Fund

S.B. No. 515

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Agriculture
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Sugar-Sweetened Beverages Fee Program and the Sugar-Sweetened Beverages Fee Special Fund. The purpose of the program is to impose a fee on the distribution and sale of sugar-sweetened beverages in the State to discourage excess consumption of sugar-sweetened beverages and to increase access to affordable fresh produce. The purpose of the fund is to support the administration and enforcement of the program and the continued administration of the Hawai‘i Health Food Incentive Program.
Revenue	Revenues for the fund are from legislative appropriations; fees, administrative charges and penalties collected related to the program; and interest. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the programs. An explanation of why the programs described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the programs and fees, administrative charges and penalties collected related to the programs; and interest. However, nexus or linkage does not exist between the programs and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund or the Compliance Resolution Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Supportive Housing Special Fund

H.B. No. 431

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Housing Finance and Development Corporation
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Supportive Housing Special Fund. The purpose of the fund is to facilitate the development, operation, and maintenance of affordable, permanent housing and supportive services for individuals and families with special needs. Moneys in the fund will be used to make loans to finance new or rehabilitated supportive housing projects; make project-based rental assistance payments; make payments for supportive services and for other qualified housing services or activities; and administrative expenses.
Revenue	Revenues for the fund are from legislative appropriations, private contributions, proceeds from the repayment of loans, interest, fees, other returns, and other sources. The bill also proposes that \$12,000,000 of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and private contributions, proceeds from the repayment of loans, interest, fees, and other returns. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.
Additional Information	H.B. No. 431 also establishes the Kauhale Initiative Special Fund.

Supportive Housing Special Fund

H.B. No. 1410

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Housing Finance and Development Corporation
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Supportive Housing Special Fund. The purpose of the fund is to facilitate development, operation, and maintenance of affordable, permanent housing and supportive services for individuals or families with special needs. Moneys in the fund will be used to make loans to finance new or rehabilitated supportive housing projects; make project-based rental assistance payments; make payments for supportive services and other qualified housing services or activities; and administrative expenses.
Revenue	Revenues for the fund are from the lesser of eight percent or \$10,000,000 of the conveyance tax; legislative appropriations; private contributions; proceeds from the repayment of loans; interest, fees, other returns, and other sources.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between activities and a portion of the conveyance tax, proceeds from repayment of loans, interest, fees, and other returns. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Teacher Loan Program Revolving Fund

S.B. No. 388

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Education
Fund Type	Revolving fund
Purpose of Proposed Fund	The bill establishes the Teacher Loan Program and the Teacher Loan Program Revolving Fund. The purpose of the program is to provide loans for teachers who relocate to Hawai'i or to an area in Hawai'i with hard-to-fill teaching positions. Loans may be forgiven in enumerated circumstances. The purpose of the fund is to provide loans under the program. Moneys in the fund will be used to provide loans for teachers under certain criteria and administrative expenses.
Revenue	Revenues for the fund are from legislative appropriations; private contributions; repayment of loans, including interest and payments received on account of principal; and other sources. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a revolving fund.
Demonstrated Need For the Fund	The fund is needed to support the program, which cannot be successfully implemented with general fund appropriations because the repayment of the principal and interest for program will continue to be the funding source after the initial legislative appropriation.
Nexus or Linkage	Nexus or linkage exists between the program and private contributions and repayment of loans. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.4, HRS, revolving funds must demonstrate the capacity to be financially self-sustaining.

Teacher Salary Special Fund

S.B. No. 628

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Education
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Teacher Salary Special Fund. The purpose of the fund is to allocate increased general excise taxes to be used for teacher salaries and compensation. Moneys in the fund will be used for teacher salaries and compensation.
Revenue	Revenues are from 50 percent of the additional revenues generated and collected from an increase of the general excise tax rates, as provided by Section 237-31, HRS; and moneys from other private or public sources.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the activities described in the bill. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and moneys from other public or private sources within the conditions established by the entity making the contribution. However, nexus or linkage does not exist between the activities described and the additional revenues generated and collected from an increase of the general excise tax.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Universal Immunization Purchase Special Fund

S.B. No. 1434 and H.B. No. 1115

Does Not Meet Criteria

Fund Analysis	
Department/agency	Department of Health
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Universal Immunization Funding Program and the Universal Immunization Purchase Special Fund. The purpose of the program is to provide state-purchased access to some or all recommended immunizations to children and adults in Hawai‘i. The purpose of the fund is to support the program. Moneys in the fund will be used to purchase immunizations and to administer the program, at no cost to providers, to administer to individuals who are not eligible to receive immunizations at no cost through other programs.
Revenue	Revenues for the fund are from fees, fines, and cost reimbursements paid by assessed entities. The bills also propose that an unspecified amount of general funds be appropriated into the fund for fiscal year 2025-2026.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and fees, fines, and cost reimbursements paid by assessed entities. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

University of Hawai‘i Conference Center Revolving Fund S.B. No. 1488 and H.B. No. 1169 Does Not Meet Criteria

Fund Analysis	
Department/agency	University of Hawai‘i
Fund Type	Revolving fund
Purpose of Proposed Fund	The bills establish the University of Hawai‘i Conference Center Revolving Fund. The purpose of the fund is to facilitate the administration of conference center programs conducted by the University of Hawai‘i among various campuses and operating units of the University of Hawai‘i system. Moneys in the fund will be used for conducting conferences, seminars, and courses provided by the conference center programs. The bills also repeal the existing Conference Center Revolving Fund – University of Hawai‘i at Hilo and the Community College Conference Center Revolving Fund.
Revenue	Revenues for the fund are from fees, charges, and other moneys collected in conjunction with conference center programs of the University of Hawai‘i. The bills also propose transferring the ending balances in the Conference Center Revolving Fund – University of Hawai‘i at Hilo and the Community College Conference Center Revolving Fund to the University of Hawai‘i Conference Center Revolving Fund.
Analysis	The bills do not satisfy criteria for establishing a revolving fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and fees, charges, and other moneys collected in conjunction with conference center programs. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.4, HRS, revolving funds must demonstrate the capacity to be financially self-sustaining.

Vacant Homes Special Fund

S.B. No. 1214 and H.B. No. 489

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Housing Finance and Development Corporation
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Vacant Homes Special Fund. The purpose of the fund is to use revenues from a vacancy surcharge on vacant second homes for a rental assistance program similar to the federal Section 8 Tenant-Based Housing Assistance Program. Moneys in the fund may be appropriated to the counties for enforcement of the Department of Taxation’s vacancy surcharge and support rental assistance programs similar to the federal Section 8 Tenant-Based Housing Assistance Payment Program of the United States Housing Act of 1937, subject to legislative authorization.
Revenue	Revenues for the fund are from legislative appropriations; gifts, donations, and grants from public agencies and private persons; all vacancy surcharge proceeds collected by the Department of Taxation; and interest.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bills cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the activities and gifts, donations, and grants from public agencies and private persons; all vacancy surcharge proceeds collected by the Department of Taxation; and interest. However, nexus or linkage does not exist between the activities and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Veterinary Workforce Development Special Fund

S.B. No. 493

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Board of Veterinary Medicine, Department of Commerce and Consumer Affairs
Fund Type	Special fund
Purpose of Proposed Fund	The bill establishes the Veterinary Workforce Development Loan Repayment and Scholarship Program and the Veterinary Workforce Development Special Fund. The purpose of the program is to provide financial support to veterinary students and practicing veterinarians who agree to work as a full-time veterinarian in shortage areas of the State for a period of time. The purpose of the fund is to support the program and veterinary workforce assessment and planning efforts, including the recruitment and retention of veterinarians in the State. Moneys in the fund will be used to maintain accurate veterinarian workforce assessment information and provide or update personal and professional information, provide loan repayment to veterinarians who commit to working in shortage areas of the State, and provide scholarships to qualifying veterinarians.
Revenue	Revenues for the fund are from legislative appropriations; a \$60 licensing fee for each veterinarian license issued; grants, donations, gifts, or other income; and interest. The bill also proposes that an unspecified amount of general funds be appropriated into the fund for fiscal years 2025-2026 and 2026-2027.
Analysis	The bill does not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the program. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the program and a licensing fee for each veterinarian license issued; grants, donations, gifts, or other income; and interest. However, nexus or linkage does not exist between the program and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.

Waiākea Community Development District Special Fund

S.B. No. 1078 and H.B. No. 818

Does Not Meet Criteria

Fund Analysis	
Department/agency	Hawai‘i Community Development Authority
Fund Type	Special fund
Purpose of Proposed Fund	The bills establish the Waiākea Peninsula Community Development District and the Waiākea Community Development District Special Fund. The purpose of the district is to enhance the economic, cultural, and social value of the area through renewal, renovation, or other improvements. The purpose of the fund is to support activities related to infrastructure development, area-wide drainage improvements, business and industrial relocation, and other activities deemed necessary to carry out redevelopment of the district. Moneys in the fund will be used to administer and operate the district.
Revenue	Revenues for the fund are from revenues, income, and receipts for the district; grants, gifts, awards, and donations from government agencies or private individuals and organizations; assessments and fees from the district improvement and maintenance program; investment earnings; and legislative appropriations.
Analysis	The bills do not satisfy criteria for establishing a special fund.
Demonstrated Need For the Fund	There is insufficient information to demonstrate a special fund is needed to support the Waiākea Peninsula Community Development District. An explanation of why the activities described in the bill cannot be successfully implemented through the general fund appropriation process was not provided.
Nexus or Linkage	Nexus or linkage exists between the district activities and revenues, income, and receipts for the district; grants, gifts, awards, and donations from government agencies or private individuals and organizations; assessments and fees from the district improvement and maintenance program; and investment earnings. However, nexus or linkage does not exist between the district and continued support from legislative appropriations.
Probable Effects of the Proposed Fund	It is unclear from the information provided what the probable effects of establishing this fund are.
Alternative Forms of Funding	The General Fund.
Self-Sustaining	It is unclear whether the fund will be self-sustaining. Pursuant to Section 37-52.3, HRS, special funds must demonstrate the capacity to be financially self-sustaining.