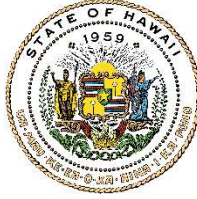


JOSH GREEN, M.D.  
GOVERNOR | KE KIA'ĀINA

SYLVIA LUKE  
LIEUTENANT GOVERNOR | KA HOPE KIA'ĀINA



**DEPT. COMM. NO. 116**

**DAWN N.S. CHANG**  
CHAIRPERSON  
BOARD OF LAND AND NATURAL RESOURCES  
COMMISSION ON WATER RESOURCE  
MANAGEMENT

**RYAN K.P. KANAKA'OLE**  
FIRST DEPUTY

**CIARA W.K. KAHAHANE**  
DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES  
BOATING AND OCEAN RECREATION  
BUREAU OF CONVEYANCES  
COMMISSION ON WATER RESOURCE  
MANAGEMENT  
CONSERVATION AND COASTAL LANDS  
CONSERVATION AND RESOURCES  
ENFORCEMENT  
ENGINEERING  
FORESTRY AND WILDLIFE  
HISTORIC PRESERVATION  
KAHOOLAWE ISLAND RESERVE COMMISSION  
LAND  
STATE PARKS

**STATE OF HAWAII | KA MOKU'ĀINA 'O HAWAI'I  
DEPARTMENT OF LAND AND NATURAL RESOURCES  
KA 'OIHANA KUMUWAIWAI 'ĀINA**

P.O. BOX 621  
HONOLULU, HAWAII 96809

December 13, 2024

The Honorable Ronald D. Kouchi,  
President  
and Members of the Senate  
Thirty-Third State Legislature  
State Capitol, Room 409  
Honolulu, Hawaii 96813

The Honorable Nadine K. Nakamura,  
Speaker  
and Members of the House of  
Representatives  
Thirty-Third State Legislature  
State Capitol, Room 431  
Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Nakamura, and Members of the Legislature:

For your information and consideration, I am transmitting a copy of Revenues Generated from General Administrative Penalties Imposed Under Chapter 183, Hawaii Revised Statutes report as required by Section 183-5, Hawaii Revised Statutes (HRS). In accordance with Section 93-16, HRS, a copy of this report has been transmitted to the Legislative Reference Bureau and the report may be viewed electronically at <https://files.hawaii.gov/dlnr/reports-to-the-legislature/2025/FW25-Forestry-Penalty-Revenue-Rpt-FY24.pdf>.

Sincerely,

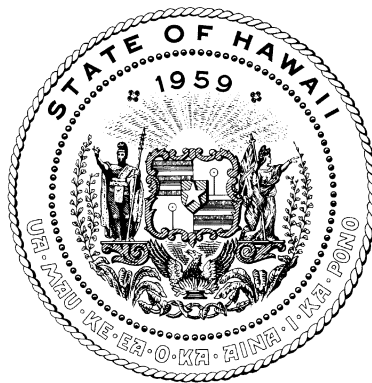
A handwritten signature in black ink, appearing to read "Dawn N.S. Chang".

DAWN N.S. CHANG  
Chairperson

Enclosure

**REPORT TO THE THIRTY-THIRD LEGISLATURE  
STATE OF HAWAII  
2025 REGULAR SESSION**

**REVENUES GENERATED FROM GENERAL ADMINISTRATIVE PENALTIES  
IMPOSED UNDER CHAPTER 183, HAWAII REVISED STATUTES**



Prepared by

THE STATE OF HAWAII  
DEPARTMENT OF LAND AND NATURAL RESOURCES  
DIVISION OF FORESTRY AND WILDLIFE

In response to Section 183-5, Hawaii Revised Statutes

Honolulu, Hawaii  
December 2024

## REVENUES GENERATED FROM GENERAL ADMINISTRATIVE PENALTIES IMPOSED UNDER CHAPTER 183, HAWAII REVISED STATUTES

### PURPOSE

This report complies with Section 183-5, Hawaii Revised Statutes (HRS), and covers specific topics related to protecting the State Forest Reserve System (FRS). Act 174, Session Laws of Hawaii (SLH) 2006, in part, amended Chapter 183, HRS, by adding a new section entitled “General Administrative Penalties.” This section authorizes the Board of Land and Natural Resources (Board) or its authorized representative to impose administrative penalties in fines, fees, and other costs for violations of Chapter 183, HRS, and associated rules. The Department of Land and Natural Resources (Department) must also submit an annual report to the Hawaii State Legislature outlining revenues generated by these administrative penalties. This annual report covers the period from July 1, 2023, to June 30, 2024.

### BACKGROUND

The administrative penalties for violations of Chapter 183, HRS, became effective in June of 2006 through Act 174, SLH 2006. This Act authorizes the Board or its authorized representative to impose administrative penalties in the form of fines, fees, and other costs for violations of Chapter 183, HRS, and associated rules. The Department sought this change to HRS due to a notable increase in the occurrence and severity of violations, particularly the theft or unpermitted harvest of highly valuable koa timber resources from the FRS. The Department appreciates the attention this report and related laws have drawn to this important issue.

Before Act 174, SLH 2006, the existing language within Chapter 183, HRS, created a situation whereby certain penalties for violations, particularly large-scale theft of timber or other resources on FRS lands, did not effectively deter illegal harvesting because the potential value of the resources taken far exceeded any penalties that the State could impose upon a violator. With Act 174, SLH 2006, a framework for effective enforcement of penalties and timely prosecution of those violating Chapter 183, HRS, and associated rules was established.

Act 174, SLH 2006, has helped to protect public resources by, among other things:

- 1) Allowing the Board to set and collect administrative penalties, including bringing legal action to recover fines, fees, and other costs resulting from violations of Chapter 183, HRS, and associated rules;
- 2) Increasing the criminal fine amount for timber trespass, including the removal of any timber within the FRS; and
- 3) Establishing specific administrative penalty levels for repeat offenders or violations of varying severity.

Since the Act's onset, the value of forest products, including koa and sandalwood, has significantly increased. Penalties and fines of Chapter 183, HRS, have been amended by Act 193, SLH 2021, to an amount up to three times the market value at the time and place of the violation for each tree or plant and the cost of restoration or replacement of the habitat. This provides a stronger deterrent for unauthorized and illegal use of public resources. Several reports of theft or attempted thefts have occurred in recent years across both public and private forest lands of these valuable forest resources.

Act 193, SLH 2021, also establishes penalties for anyone violating vehicular parking or traffic movement rules and zoning laws. It authorizes the State to pursue civil legal action and criminal action against a person violating forest reserves, water development, and zoning laws and rules, and it establishes criminal penalties for violations of all forest reserves laws or rules.

#### REVENUES GENERATED

The Board did not issue any administrative fines or fees in Fiscal Year 2024. The Department continues to pursue an administrative fine issued in Fiscal Year 2019 that has not been received as of this report.

#### RECOMMENDATION

The enforcement of administrative penalties remains a cornerstone for the protection of public resources within the FRS. The amended fines for destroying or harvesting trees and plants on lands within the forest reserves provide a stronger deterrent to unauthorized and illegal use of public resources.