JOSH GREEN, M.D.

SYLVIA LUKE LIEUTENANT GOVERNOR

OFFICE OF THE PUBLIC DEFENDER

EMPLOYEES' RETIREMENT SYSTEM HAWAI'I EMPLOYER-UNION HEALTH BENEFITS TRUST FUND

OF HAMA

LUIS P. SALAVERIA

SABRINA NASIR

DEPUTY DIRECTOR

OFFICE OF FEDERAL AWARDS MANAGEMENT

ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION

STATE OF HAWAI'I DEPARTMENT OF BUDGET AND FINANCE Ka 'Oihana Mālama Mo'ohelu a Kālā

P.O. BOX 150 HONOLULU, HAWAI'I 96810-0150

## **WRITTEN ONLY**

TESTIMONY BY LUIS P. SALAVERIA
DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE
TO THE SENATE COMMITTEE ON HIGHER EDUCATION
ON
SENATE BILL NO. 1530

February 11, 2025 3:10 p.m. Room 229 and Videoconference

## RELATING TO THE UNIVERSITY OF HAWAII

The Department of Budget and Finance (B&F) offers comments on this bill.

Senate Bill (S.B.) No. 1530 adds a new section to Chapter 304A, HRS, to:

1) allow the University of Hawaiʻi (UH) Board of Regents to transfer general fund

appropriations to UH Program IDs in accordance with performance-based outcomes;

2) grant authority to expend such funds to the head of the UH college, campus, or school of that Program ID; 3) require the President of UH to devise metrics and standards for the performance-based outcomes; 4) specify that any amounts not transferred to Program IDs at the end of each fiscal year (FY) shall lapse to the general fund; and 5) require the President of UH to submit a report of findings,

recommendations, and proposed legislation to the Legislature each FY. The bill further requires the President of UH to propose at least three efficiency measures to the Director of Finance for review and approval and submit reports on efficiency measures to the Legislature in 2026 and 2027.

B&F notes that while S.B. No. 1530 states that any amounts not transferred to a UH Program ID shall lapse at the end of each FY, it does not address transferred amounts remaining unexpended and unencumbered. It remains unclear whether the intent of the bill is for funds that have been transferred to other Program IDs but remain unexpended and unencumbered at the end of the FY shall or shall not lapse in accordance with Section 37-41, HRS. Currently, all unexpended and unencumbered UH general fund balances lapse at the end of each FY unless otherwise specified by proviso.

Thank you for your consideration of our comments.

Testimony Presented to the Senate Committee on Higher Education

Tuesday, February 11, 2025, at 3:10 p.m.

By

Kalbert K. Young

Vice President for Budget and Finance/Chief Financial Officer

And

Debora Halbert

Vice President for Academic Strategy

University of Hawaii System

SB 1530 - RELATING TO THE UNIVERSITY OF HAWAII

Chair Kim, Vice Chair Kidani, and Members of the Committee:

The University of Hawai'i (UH) appreciates the opportunity to provide its position on Senate Bill 1530, which seeks to implement a performance-based funding model for the entirety of the UH budget. UH has significant concerns with this measure.

Approximately \$6 million of the annual appropriation to the University of Hawai'i is provided based on targeting achieving certain performance metrics. Since the establishment of this funding approach, UH has offered campuses the opportunity to access this funding based on achieving a number of metrics such as improving graduation rates, student transfer rates, etc. Over the years, there has been an improvement in these areas for all campuses. The availability of performance funding provides for investment in initiatives, programs, and approaches that contribute to achieving metric targets.

Senate Bill 1530, proposes to replace the UH budget with one entirely based upon performance metrics. While the UH certainly is not against performance improvements, or even incentivizing improvements, making a department's entire budget based on performance is not recommended or practical. Performance-based models in public sector agencies, cannot be as broadly applied as in private sector enterprises because there are services and cost drivers that have varied qualitative and quantitative measurements for performance.

Providing or eliminating funding to the University of Hawai'i based entirely on performance outcomes does not fully recognize the multifaceted nature of higher education and, the complexity of the University of Hawai'i. Factors such as research, community and civic engagement, and student well-being contribute to the value of the institution for the State of Hawai'i. Additionally, the one-size-fits-all approach can fail to

account for the unique challenges that institutions like UH face, such as serving a diverse, nontraditional student population and the specific needs of our local communities.

Over the past decade, UH has seen remarkable increases in their graduation and retention rates in part due to the allocation and strategic use of funds to improve these metrics. More can be done to refine the use of these funds to encourage student success. However, shifting the entirety of the UH budget towards this model will be disruptive while opening UH up to the unintended consequences other states have seen.

Thank you for your time and consideration.