



STATE OF HAWAII
DEPARTMENT OF HEALTH
KA 'OIHANA OLAKINO
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doh.testimony@doh.hawaii.gov

WRITTEN
TESTIMONY ONLY

**Testimony COMMENTING on HB0750 HD2 SD1
RELATING TO THE ENVIRONMENT**

SENATOR DONAVAN M. DELA CRUZ, CHAIR
SENATE COMMITTEE ON WAYS AND MEANS

April 4, 2025; 10:46 AM; Room Number: 211

1 **Fiscal Implications:** The Department of Health (Department) requests that this measure be
2 considered as a vehicle to provide this needed funding so long as it does not supplant the
3 priorities and requests outlined in the Governors executive budget request.

4 **Department Position:** The Department supports Parts I and III of this measure, strongly
5 opposes Part II of this measure, and offers comments.

6 **Department Testimony:** The Environmental Management Division, Solid and Hazardous Waste
7 Branch (EMD-SHWB) is providing testimony on behalf of the Department.

8 The Department supports Parts I and III of this measure to conduct a statewide needs
9 assessment to inform the implementation of a packaging materials and paper products
10 Extended Producer Responsibility (EPR) program. We agree that it is important to fully
11 understand the current waste composition, existing infrastructure, and recycling markets,
12 before designing a packaging and paper products EPR program.

13 However, we strongly oppose Part II of the measure which pertains to the Electronic
14 Device Recycling and Recovery Program administered by the Department. Specifically, we
15 object to the provision that would deem manufacturers compliant if their plan meets the
16 requirements of HRS §339D-23(b)(2) without meeting the recycling goal by: (1) providing onsite

1 collection services for residents of every zip code containing twenty-five thousand or more
2 residents; (2) providing one on-site collection service location on Molokai; and (3) providing at
3 least four collection events annually on the county of Hawaii outside of Kona and Hilo. While
4 the Department recognizes the need for more collection sites and increased collection activity,
5 we disagree that a manufacturer's recycling obligation is satisfied by simply meeting their
6 minimum plan requirements and removing the recycling incentive.

7 The Department notes that prior to the change in this law in 2022, recycling rates of
8 electronic devices steadily decreased from a high of 4.2 million pounds in 2014 to 2.8 million
9 pounds in 2022. However after the law change in 2022 that implemented an incentive on
10 manufacturers to recycle 50% of the weight of electronics sold two years prior, we saw an
11 immediate increase to 4.3 million pounds in 2023. Thus, based on this information, it appears
12 that some sort of incentive is appropriate.

13 Based on our conversations with Consumer Technology Association, we understand that
14 manufacturers are concerned that there are not enough available electronic devices to meet a
15 70% recycling rate, however, the Department is not aware of specific data currently available to
16 demonstrate this or that sufficient effort has been made to collect the material. Therefore, the
17 Department, in coordination with the Consumer Technology Association, proposed revised
18 language that has generally been adopted in SB1298 SD2 HD1 to extend the time to reach the
19 ultimate recycling goal of 70% while collecting additional data to better evaluate the program.
20 Given that Part II of this measure is entirely unrelated to the needs assessment, and that a
21 measure exists with negotiated language, we respectfully request removal of Part II from this
22 measure.

23 Finally, while this measure funds the needs assessment from the Deposit Beverage
24 Container (DBC) Deposit Special Fund, we note upcoming DBC Program studies on segregated
25 rates and handling fees. Both of these DBC studies have the possibility of increasing program
26 expenditures in the form of higher redemption rates and handling fees. Should the DBC

1 Program costs conflict those of the needs assessment, the Department may require
2 supplemental funding for its operational costs.

3 **Offered Amendments:**

4 1. Remove Part II (Page 12, Line 8 to Page 27, Line 17).

5 2. Rename the existing Part III to Part II.

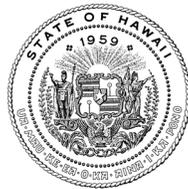
6 3. Rename the existing Section 10 to Section 4.

7 4. Rename the existing Section 11 to Section 5.

8 5. Rename the existing Section 12 to Section 6.

9 6. Rename the existing Section 13 to Section 7.

10 Thank you for the opportunity to testify on this measure.



JOSH GREEN, M.D.
GOVERNOR

SYLVIA LUKE
LIEUTENANT GOVERNOR

EMPLOYEES' RETIREMENT SYSTEM
HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND
OFFICE OF THE PUBLIC DEFENDER

LUIS P. SALAVERIA
DIRECTOR

SABRINA NASIR
DEPUTY DIRECTOR

STATE OF HAWAII
DEPARTMENT OF BUDGET AND FINANCE
Ka 'Oihana Mālama Mo'ohelu a Kālā
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ADMINISTRATIVE AND RESEARCH OFFICE
BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION
FINANCIAL ADMINISTRATION DIVISION
OFFICE OF FEDERAL AWARDS MANAGEMENT

WRITTEN ONLY
TESTIMONY BY LUIS P. SALAVERIA
DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE
TO THE SENATE COMMITTEE ON WAYS AND MEANS
ON
HOUSE BILL NO. 750, H.D. 2, S.D. 1

April 4, 2025
10:46 a.m.
Room 211 and Videoconference

RELATING TO THE ENVIRONMENT

The Department of Budget and Finance (B&F) offers comments on this bill.

House Bill (H.B.) No. 750, H.D. 2, S.D. 1, does the following: 1) amends the authorized uses of the Deposit Beverage Container Deposit Special Fund (DBCDSF); 2) requires the Department of Health (DOH) to conduct a statewide needs assessment (NA) to determine what will be needed to reduce waste generation, increase reuse, improve recycling collection services, and expand local processing of materials through an Extended Producer Responsibility Program for packaging materials and paper products; 3) establishes an advisory council to review the draft NA and propose recommendations throughout the assessment process; 4) requires DOH to hold a public hearing on the draft NA and complete and submit the NA to the Legislature by December 31, 2028; 5) allows manufacturers to coordinate activities directly related to the recycling of covered electronic devices; 6) expands the scope of covered electronic devices to include electronic device peripherals and certain legacy devices; 7) requires manufacturers to provide free collection service locations and collection events;

8) appropriates \$3,000,000 out of the DBCDSF for FY 26 with an extended lapse date of June 30, 2029, for DOH to conduct the statewide NA; and 9) declares that the DBCDSF expenditure ceiling is exceeded.

B&F notes that Section 9 of Article VII of the Constitution of the State of Hawai'i and Sections 37-91 and 37-93, HRS, relate to appropriations and expenditure ceilings related to general funds. H.B. No. 1296, H.D. 2, S.D. 1, provides special fund appropriations for which these laws do not apply; hence, the declaration in Part III, Section 10, of this measure notifying that the appropriations in this bill will cause the DBCDSF expenditure ceiling to be exceeded by 4.2% for FY 26 to FY 29 does not appear necessary.

Thank you for your consideration of our comments.



STATE OF HAWAII
HAWAII CLIMATE CHANGE MITIGATION & ADAPTATION
COMMISSION
POST OFFICE BOX 621
HONOLULU, HAWAII 96809

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Chair, DLNR
Director, OPSD

Commissioners:
Chair, Senate AEN
Chair, Senate WTL
Chair, House EEP
Chair, House WAL
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Director, C+C DPP
Director, Maui DP
Director, Hawai'i DP
Director, Kaua'i DP
The Adjutant General
Manager, CZM

Testimony of
LEAH LARAMEE
Climate Change Coordinator on behalf of
Climate Change Mitigation and Adaptation Commission Co-Chair Mary Alice Evans and
Co-Chair Dawn N.S. Chang

Before the Senate Committee on
WAYS AND MEANS

Friday, April 4, 2025
10:46 AM
State Capitol, Conference Room 211 & Videoconference

In consideration of
HOUSE BILL 750 HD2, SD1
RELATING TO THE ENVIRONMENT

House Bill 750 HD2 SD1 requires the Department of Health to conduct a statewide needs assessment to determine what will be needed to reduce waste generation, increase reuse, improve recycling collection services, and expand local processing of materials through an extended producer responsibility program for packaging materials and paper products. It establishes an advisory council to review the draft needs assessment and propose recommendations throughout the assessment process. This bill also allows manufacturers to coordinate activities directly related to the recycling of covered electronic devices, expands the scope of covered electronic devices to include electronic device peripherals and certain legacy devices, requires manufacturers to provide free collection service locations and collection events and appropriates funds out of the Deposit Beverage Container Deposit Special Fund.

The Hawai'i Climate Change Mitigation and Adaptation Commission (Commission) **supports** this bill provided that its passage does not replace or adversely impact priorities indicated in the Executive Budget request. The Commission consists of a multi-jurisdictional effort between 20 different departments, committees and counties with the purpose of promoting ambitious, climate-neutral, culturally responsive strategies for climate change adaptation and mitigation in a manner that is clean, equitable and resilient.

Much of the plastic waste that is disposed of in landfills results in the release of both methane and carbon dioxide. Per the most recent Inventory Report, U.S. landfills released an estimated 122.6 million metric tons of carbon dioxide equivalent (MMTCO₂e) of methane into the atmosphere in 2021; this represents 16.9 percent of the total U.S. anthropogenic methane emissions across all

sectors.¹ Materials consumption contributes directly to climate change because it requires energy to mine, extract, harvest, process and transport raw materials; more energy to manufacture, transport and dispose of waste products.

While nationally, landfills are considered one of the top human-caused sources of methane and the incineration of waste produces carbon dioxide as a by-product, in Hawaii landfilling of organic waste differs by county. The City and County of Honolulu sends most of its organic waste to H-Power which does not result in methane emissions. The Neighbor Island counties do not have the volume of municipal solid waste to make incineration economically feasible.

Methane is more than 28 times as potent as carbon dioxide at trapping heat in the atmosphere. Those items that can be recycled often are not for a variety of factors. One way to reduce greenhouse emission from products is to eliminate packaging waste as much as possible. EPA estimates by cutting the amount of waste we generate by just 5 percent, we could reduce greenhouse gas emissions by 10.2 million metric tons.²

The December 2023 *Hawai'i Pathways to Decarbonization* identifies reducing emissions in the waste sector as a key strategy to meet 2045 emission goals.¹ Reducing waste generation demonstrates continuity in our emphasis on reducing negative lifecycle impacts of materials, including climate impacts, and reducing the use of harmful materials. This bill would create an outline of a vision to help the State address the full impacts of materials on our communities and set out a transformative vision for our waste management system – one that is inclusive, more equitable, and reflects the urgency of the climate crisis.

Mahalo for the opportunity to provide testimony in support of this measure.



To: The Honorable Senator Donovan DelaCruz, Chair, the Honorable Senator Sharon Moriwaki, Vice Chair, and Members of the Committee on Ways and Means.

From: Hawai'i Reef and Ocean Coalition (by Ted Bohlen)

Re: Hearing HB750 HD2 SD1 RELATING TO THE ENVIRONMENT

Friday April 4, 2025, at 10:46 a.m. CR211

Aloha Chair DelaCruz, Vice Chair Moriwaki, and Members of the Committee on Ways and Means!

The Hawai'i Reef and Ocean Coalition (HIROC) is a group of scientists, educators, filmmakers and environmental advocates who have been working since 2017 to protect Hawaii's coral reefs and ocean.

The Hawai'i Reef and Ocean Coalition COMMENTS THAT THE SD1 version should be amended back to HB750 HD2!

HB750 is about assessing the needs of counties in moving toward a more circular waste handling system with extended producer responsibility for some portion of waste handling costs, thereby saving county taxpayers money. **The SD1 inserted unrelated provisions about electronic waste** from SB1298, including **gutting the weight requirements that were just passed in 2022—without documenting a trend or need for such a change based on weight data. Please restore this bill to its proper focus on making packaging waste handling more circular.**

Please pass the HD2 version of this bill, not the SD1.

Mahalo!

Hawai'i Reef and Ocean Coalition (by Ted Bohlen)



Date: April 3rd, 2025

To: Chair Dela Cruz, Vice Chair Keith-Agaran, and Members of the Committee
From: Hawaii Environmental Change Agents (HECA) - Solid Waste Reduction Task Force
Re: HB750 HB2 SD1

Chair Dela Cruz, Vice Chair Keith-Agaran, and Members of the Committee,

I am writing to strongly urge the Committee **to restore HB750 to the version reflected in HB750 HD2**. The current language of HB750 HD2 SD1 includes provisions from an unrelated bill, SB1298, which **undermines Hawai'i's existing Extended Producer Responsibility (EPR) program for electronic waste**. The insertion of this language appears to be an effort to pass **SB1298, a bill that has faced significant opposition due to its failure to serve the public interest**.

SB1298 SD2 weakens accountability measures for electronics manufacturers by removing weight-based recycling targets and penalties. This shift is not supported by data and would significantly diminish the effectiveness of Hawai'i's e-waste recycling efforts.

The current EPR structure encourages manufacturers to take responsibility for the end-of-life management of their products, fostering innovation and sustainable materials management. The inserted language from SB1298 SD2 would weaken these provisions, leaving manufacturers with fewer incentives to improve recycling systems.

Rather than weakening producer obligations, we should strengthen our EPR policies to drive progress toward waste reduction and a circular economy. **I urge the Committee to remove the language of SB1298 SD2 from HB750 - which is an unrelated bill intended to address packaging waste through a needs assessment**. SB1298 has already made it through all its committees and was amended to address some of the issues around weight in previous versions of the bill.

Mahalo for your time and consideration.

~HECA Solid Waste Reduction Task Force

Jennifer Navarra



1919 S. Eads St.
Arlington, VA 22202
703-907-7600
CTA.tech

April 3, 2025

Senator Donovan M. Dela Cruz, Chair
Senator Sharon Y. Moriwaki
Senate Committee on Ways and Means

Conference Room 211
State Capitol
415 South Beretania Street
Honolulu, HI 96813

Re: Comments regarding H.B. 750, H.D.2, S.D.1; Relating to the Environment

Dear Chair Dela Cruz, Vice Chair Moriwaki, and Committee Members:

The Consumer Technology Association (CTA)¹, **provides comments** regarding HB 750 H.D.2, S.D.1, and is **neutral regarding Part I of the bill, but strongly supports Part II**. The bill seeks to 1) amend the authorized uses of the Deposit Beverage Container Deposit Special Fund, 2) require the Department of Health to conduct a statewide needs assessment to determine what will be needed to reduce waste generation, increase reuse, improve recycling collection services, 3) expand local processing of materials through an extended producer responsibility program for packaging materials and paper products, 4) establish an advisory council to review the draft needs assessment and propose recommendations throughout the assessment process, 5) appropriate funds and 6) amend the Electronic Device Recycling and Recovery Act.

CTA is neutral regarding Part I of the bill (items 1-5 noted above) which relate to an extended producer responsibility (EPR) program study and generally supports a robust needs assessment as the first critical step to understanding how EPR for packaging could be implemented in Hawaii. We encourage a comprehensive stakeholder engagement process in developing these policies to achieve a successful program. CTA cautions against the development of standardized performance goals

¹ CTA is the trade association representing the U.S. consumer technology industry – including manufacturers of televisions and computer equipment who pay for the electronics recycling program which is the subject of this legislation. CTA also represent retailers of these and other consumer technology products.

April 3, 2025

across all product categories. CTA approaches the packaging conversation from the unique perspective that accompanies complex durable goods. Packaging design flexibility for producers to achieve desired environmental outcomes – including the reduction of damage to products during transport, which is critical for the consumer technology industry – should be encouraged.

CTA strongly supports Part II of the bill which amends the Electronic Device Recycling and Recovery Act. The provisions in H.B. 750, H.D.2, S.D.1 offer a win-win solution that should result in increased e-waste recycling throughout Hawaii, while providing an alternative to the escalating weight targets that are a concern for CTA members. Starting this year, manufacturers are required to collect and recycle 70% of the weight of new products they sell in Hawaii. Simply put, there are not enough scrap electronics for every manufacturer to collect/recycle 70% of pounds sold in the State due to, amongst other factors, the lightening of newer electronic devices.

Currently there are only 11 ongoing “no-charge” drop off locations across the State according to the Department of Health’s program website. H.B. 750, H.D.2, S.D.1 provides an alternative for companies who cannot reach the 70% weight target to instead arrange for at least 25 no-charge collection sites around the State. Under this bill, every zip code with at least 25,000 residents would have a free collection site including the Island of Molokai. Additionally, there will be a minimum of four collection events outside Kona and Hilo on Hawaii Island. Importantly, these locations will be paid for by manufacturers, not by taxpayers.

H.B. 750, H.D.2, S.D.1 would additionally expand the scope of the definition of electronics allowing for electronic device peripherals such as keyboards, mice, cords, power supplies and adapters, speakers, sound bars, and video game consoles to also be recycled under the law. The result of this bill, if enacted, will significantly expand the items accepted and collection opportunities currently available under the program to residents of Hawaii.

Thank you again for the opportunity to testify and provide our comments. If you have any questions, please do not hesitate to contact me at kreilly@cta.tech.

Sincerely,



Katie Reilly

Vice President, Environmental Affairs and Industry Sustainability

kreilly@cta.tech

(571) 684-1895

**Testimony to the Senate Committee on Ways and Means
Senator Donovan M. Dela Cruz, Chair
Senator Sharon Y. Moriwaki, Vice Chair**

**Friday, April 4, 2025, at 10:46AM
Conference Room 211 & Videoconference**

RE: HB750 HD2 SD1 Relating to the Environment

Aloha e Chair Dela Cruz, Vice Chair Moriwaki, and Members of the Committee:

My name is Sherry Menor, President and CEO of the Chamber of Commerce Hawaii ("The Chamber"). The Chamber supports the intent of House Bill 650 House Draft 1 Senate Draft 1 (HB650 HD1 SD1), which amends the authorized uses of the Deposit Beverage Container Deposit Special Fund. Requires the Department of Health to conduct a statewide needs assessment to determine what will be needed to reduce waste generation, increase reuse, improve recycling collection services, and expand local processing of materials through an Extended Producer Responsibility Program for packaging materials and paper products. Establishes an advisory council to review the draft needs assessment and propose recommendations throughout the assessment process. Requires the Department of Health to hold a public hearing on the draft needs assessment and complete and submit the needs assessment to the Legislature by 12/31/2028. Allows manufacturers to coordinate activities directly related to the recycling of covered electronic devices. Expands the scope of covered electronic devices to include electronic device peripherals and certain legacy devices. Requires manufacturers to provide free collection service locations and collection events. Appropriates funds out of the Deposit Beverage Container Deposit Special Fund. Declares that the Deposit Beverage Container Deposit Special Fund expenditure ceiling is exceeded.

HB750 HD3 SD1 aligns with our 2030 Blueprint for Hawaii: An Economic Action Plan, specifically under the policy pillar for Business Services. This bill promotes policies that drive economic growth, enhance workforce opportunities, and improve the quality of life for Hawaii's residents.

The Chamber supports the intent of the proposed extended producer responsibility (EPR) needs assessment in the measure, recognizing it as a strategic step toward long-term waste reduction and sustainable materials management. While the assessment extends the timeline to December 2028, it provides a valuable opportunity for the Department of Health to engage stakeholders, evaluate infrastructure needs, and develop a data-driven, locally appropriate EPR framework.

The measure also seeks to strengthen Hawaii's electronic waste recycling system by building upon Act 151 (2022). It expands the definition of covered electronic devices to include peripherals and legacy products and introduces new obligations for manufacturers to provide no-cost, accessible collection services in densely populated areas and underserved communities such as Molokai and rural Hawai'i Island. The measure also promotes efficiency by allowing manufacturer collaboration and providing antitrust protections to support program implementation.

However, the Chamber strongly believes that HI-5 funds should not be used to pay for the EPR needs assessment, especially in light of the Department of Health's increase in the estimated

cost from \$1 million to \$3 million once funding was shifted away from the general fund. At a minimum, the Chamber urges the Legislature not to amend the statutory language governing the use of HI-5 funds, to avoid setting a precedent that could allow future efforts to utilize the fund for unrelated projects. Preserving the integrity of the HI-5 program is critical to maintaining public trust and ensuring the continued success of one of Hawaii's most established and effective recycling initiatives.

The Chamber of Commerce Hawaii is the state's leading business advocacy organization, dedicated to improving Hawaii's economy and securing Hawaii's future for growth and opportunity. Our mission is to foster a vibrant economic climate. As such, we support initiatives and policies that align with the 2030 Blueprint for Hawaii that create opportunities to strengthen overall competitiveness, improve the quantity and skills of available workforce, diversify the economy, and build greater local wealth.

We respectfully ask to pass House Bill 750 House Draft 3 Senate Draft 1. Thank you for the opportunity to testify.



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Eddie Asato, Pint Size Hawaii, *Advisor*
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TO: Committe on Ways and Means
FROM: HAWAII FOOD INDUSTRY ASSOCIATION
Lauren Zirbel, Executive Director

LATE

DATE: April 4, 2025
TIME: 10:46am

RE: HB750 HD2 SD1 Relating to the Environment
Position: Comments

The Hawaii Food Industry Association is comprised of two-hundred-member companies representing retailers, suppliers, producers, manufacturers and distributors of food and beverage related products in the State of Hawaii.

HFIA has concerns about redirecting funds from the Deposit Beverage Container program away from enacting the goals of the program and towards evaluation and promotion activities for other programs. Taking funds away from this program could compromise its effectiveness.

HFIA strongly believes that HI-5 funds should not be used to pay for the EPR needs assessment, especially in light of the Department of Health's increase in the estimated cost from \$1 million to \$3 million once funding was shifted away from the general fund. At a minimum, HFIA urges the Legislature not to amend the statutory language governing the use of HI-5 funds, to avoid setting a precedent that could allow future efforts to utilize the fund for unrelated projects. Preserving the integrity of the HI-5 program is critical to maintaining public trust and ensuring the continued success of one of Hawai'i's most established and effective recycling initiatives.

We thank you for the opportunity to testify.

HB-750-SD-1

Submitted on: 4/3/2025 10:04:50 AM

Testimony for WAM on 4/4/2025 10:46:00 AM

Submitted By	Organization	Testifier Position	Testify
Kamanamaikalani Beamer	Testifying for Poai Ke Aloha Aina: Center for Ancestral Circular Economy	Support	Written Testimony Only

Comments:

O au o Dr. Kamanamaikalani Beamer,

My name is Kamanmaikalani Beamer, I am a professor and lead a team of researchers working at the intersections of aloha aina and the Circular Economy. I am a founder and Board Chair of Aina Aloha Economic Futures and have worked at the local and international scales toward achieving a more just and regenerative economy for our place, people and aina.

I am in strong support of this bill as it would provide a venue for Hawai'i to reduce and turn "waste" into resource.

Please pass this initiative,

Kamanamaikalani Beamer

LATE

HB-750-SD-1

Submitted on: 4/3/2025 12:29:33 PM

Testimony for WAM on 4/4/2025 10:46:00 AM

Submitted By	Organization	Testifier Position	Testify
chris c.	Individual	Oppose	Written Testimony Only

Comments:

STRONG OPPOSITION.

The proposed legislation does not include sufficient minimum convenience requirements (days of operation/hours of operation) for neighbor island communities in ZCTA >25K in exchange for evading the electronics recycling goals in the current law. Current law requires the electronics manufacturers to provide collection service of "a minimum of once per month," **this is totally insufficient and inconvenient**. The current required recycling goals encouraged the current registered collector to increase their days of operation to 5 days per week in Kona. The proposed legislation essentially eliminates the financial incentives for the manufacturers to responsibly recycle their electronic devices and would likely result in a **decrease of service to the County of Hawai'i**. The manufacturers have not promoted their collections and in this proposed law there is even less financial incentive for them to promote their collections or collect anything.

The absolutely deceptive way the language that was removed from SB1298 SD2 by the House Committee on Energy & Environmental Protection was now inserted into a completely unrelated bill on packaging EPR needs assessment shows the underhanded means lobbyists will employ to avoid an open hearing on their proposal to undermine the electronics recycling goals in the current law.

LATE

HB-750-SD-1

Submitted on: 4/3/2025 4:54:09 PM

Testimony for WAM on 4/4/2025 10:46:00 AM

Submitted By	Organization	Testifier Position	Testify
Dorothy Norris	Individual	Support	Written Testimony Only

Comments:

Please understand that our island is drowning in plastic and non-recyclable materials. For the continued well-being of our keiki, please direct the DOH to take action on this problem.

LATE

HB-750-SD-1

Submitted on: 4/3/2025 9:14:54 PM

Testimony for WAM on 4/4/2025 10:46:00 AM

Submitted By	Organization	Testifier Position	Testify
Michael A. Cobb Jr	Individual	Oppose	Written Testimony Only

Comments:

I oppose this bill. Why are we raiding the HI5 redemption funds for this make work project? This is not the intended purpose of this program. The money should be returned to the people.