## A BILL FOR AN ACT

RELATING TO THE DETENTION OF MINORS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 571-32, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "§571-32 Detention; shelter; release; notice. (a) If a
- 4 minor who is believed to come within section 571-11(1) is not
- 5 released as provided in section 571-31 and is not deemed
- 6 suitable for diversion, then the minor shall be taken without
- 7 unnecessary delay to the court or to the place of detention or
- 8 shelter designated by the court. If a minor who is believed to
- 9 come within section 571-11(2) is not released as provided in
- 10 section 571-31, and is not deemed suitable for diversion, then
- 11 the minor shall be taken without unnecessary delay to the court
- 12 or to the place of shelter designated by the court. If the
- 13 court determines that the minor requires care away from the
- 14 minor's own home but does not require secure physical
- 15 restriction, the minor shall be given temporary care in any
- 16 available nonsecure minor caring institution, foster family
- 17 home, or other shelter facility.



1 (b) The officer or other person who brings a minor to a 2 detention or shelter facility shall give notice to the court at 3 once, stating the legal basis therefor and the reason why the minor was not released to the minor's parents. If the facility 4 5 to which the minor is taken is not an agency of the court, the 6 person in charge of the facility in which the minor is placed 7 shall promptly give notice to the court that the minor is in 8 that person's custody. Before acceptance of the minor for 9 detention or shelter care, a prompt inquiry shall be made by a 10 duly authorized staff member of the detention or shelter 11 facility or officer of the court. Where it is deemed in the 12 best interests of the minor, the judge, officer, staff member, 13 or director of detention services may then order the minor to be 14 released, if possible, to the care of the minor's parent, 15 quardian, legal custodian, or other responsible adult, or the 16 judge may order the minor held in the facility subject to 17 further order or placed in some other appropriate facility. 18 (c) As soon as a minor is detained, the minor's parents, 19 guardian, or legal custodian shall be informed, by personal 20 contact or by notice in writing on forms prescribed by the 21 court, that they may have a prompt hearing held by a circuit

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1
    judge or district family judge regarding release or detention.
    A minor may be released on the order of the judge with or
 2
    without a hearing. The director of detention services may order
 3
    the release of the minor if an order of detention has not been
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 5
    made.
 6
         (d) No minor shall be held in a detention facility for
 7
    juveniles or shelter longer than twenty-four hours, excluding
    weekends and holidays, unless a petition or motion for
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9
    revocation of probation [\tau] or motion for revocation of
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    protective supervision has been filed, or unless the judge
    orders otherwise after a court hearing. No ex parte motions
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12
    shall be considered. [For the purposes of this section:
13
         (1) Unless a court finds, after a hearing and in writing,
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              that it is in the interest of justice as provided for
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              in subsection (g)(2), a minor believed to come within
              section 571-11(1), or a minor awaiting trial or
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17
              another legal process, who is treated as an adult for
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              purposes of prosecution in criminal court and housed
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              in a secure facility shall not:
20
              (A) Have sight or sound contact with adult inmates;
21
                   <del>or</del>
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| 1  |                 | (B) Be held in any jail or lockup for adults,      |
|----|-----------------|--|
| 2  |                 | except as provided in subsection (g) (3); and      |
| 3  | <del>-(2)</del> | Detention in a jail or lockup for adults may be    |
| 4  |                 | permitted for:                                     |
| 5  |                 | (A) A minor accused of a non-status offense who is |
| 6  |                 | held for a period not to exceed six hours;         |
| 7  |                 | provided that the minor is being held:             |
| 8  |                 | (i) For processing or release;                     |
| 9  |                 | (ii) While awaiting transfer to a juvenile         |
| 10 |                 | facility; or                                       |
| 11 |                 | (iii) For a court appearance that occurs within    |
| 12 |                 | the period of detention; or                        |
| 13 |                 | (B) A minor accused of a non-status offense who is |
| 14 |                 | awaiting an initial court appearance that will     |
| 15 |                 | occur within forty-eight hours of the minor being  |
| 16 |                 | taken into custody, excluding weekends and         |
| 17 |                 | holidays, and where the jail or lockup for adults  |
| 18 |                 | <del>is in a location:</del>                       |
| 19 |                 | (i) Outside a metropolitan statistical area, as    |
| 20 |                 | defined by the Office of Management and            |

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| 1  |                       | Budget, and no acceptable alternative         |
|----|-----------------------|---|
| 2  |                       | placement is available;                       |
| 3  | <del>(ii)</del>       | Where the distance to be traveled or the      |
| 4  |                       | lack of highway, road, or transportation      |
| 5  |                       | does not allow for court appearances within   |
| 6  |                       | forty-eight hours, excluding weekends and     |
| 7  |                       | holidays, such that a brief delay of no more  |
| 8  |                       | than an additional forty-eight hours is       |
| 9  |                       | excusable; or                                 |
| 10 | <del>(iii)</del>      | Where safety concerns exist, such as severe   |
| 11 |                       | and life-threatening weather conditions that  |
| 12 |                       | do not allow for reasonably safe travel, in   |
| 13 |                       | which case the time for an appearance may be  |
| 14 |                       | delayed until twenty-four hours after the     |
| 15 |                       | time that conditions allow for reasonably     |
| 16 |                       | safe-travel;                                  |
| 17 | <del>provided :</del> | that the minor shall not have sight or sound  |
| 18 | contact w             | ith adult inmates; provided further that the  |
| 19 | State sha             | ll have a policy in effect that requires      |
| 20 | <del>individua</del>  | ls who work with both minor and adult inmates |

| 1  | in-collocated facilities to be trained and certified               |
|----|--|
| 2  | to work with juveniles.  |
| 3  | (e) No minor $[may]$ shall be held after the filing of a           |
| 4  | petition or motion, as specified in subsection (d), unless an      |
| 5  | order for continued detention or shelter has been made by a        |
| 6  | judge after a court hearing. If there is probable cause to         |
| 7  | believe that the minor comes within section 571-11(1), the minor   |
| 8  | may be securely detained, following a court hearing, in a          |
| 9  | detention facility for juveniles or may be held in a shelter.      |
| 10 | If there is probable cause to believe that the minor comes         |
| 11 | within section $281-101.5$ or $571-11(2)$ , the minor may be held, |
| 12 | following a court hearing, in a shelter but shall not be           |
| 13 | securely detained in a detention facility for juveniles for        |
| 14 | longer than twenty-four hours, excluding weekends and holidays,    |
| 15 | unless the minor is subject to the provisions of chapter 582,      |
| 16 | Interstate Compact on Juveniles, or chapter 582D, Interstate       |
| 17 | Compact for Juveniles, or is allegedly in or has already been      |
| 18 | adjudicated for a violation of a valid court order, as provided    |
| 19 | under the federal Juvenile Justice and Delinquency Prevention      |
| 20 | Act of 1974, as amended.   |

| 1  | (±)            | No minor shall be released from detention except in   |
|----|----------------|---|
| 2  | accordanc      | e with this chapter.                                  |
| 3  | (g)            | When a minor is ordered to be held or detained by the |
| 4  | court[÷        |   |
| 5  | <del>(1)</del> | Where a minor transferred for criminal proceedings    |
| 6  |                | pursuant to a waiver of family court jurisdiction is  |
| 7  |                | detained, the minor shall not:                        |
| 8  |                | (A) Have sight or sound contact with adult inmates;   |
| 9  |                | <del>or</del>   |
| 10 |                | (B) Be held in any jail or lockup for adults,         |
| 11 |                | unless a court finds, after a hearing and in writing, |
| 12 |                | that it is in the interest of justice;                |
| 13 | <del>(2)</del> | In determining whether it is in the interest of       |
| 14 |                | justice to permit a minor to be held in any jail or   |
| 15 |                | lockup for adults, or to have sight or sound contact  |
| 16 |                | with adult inmates, a court shall consider:           |
| 17 |                | (A) The age of the minor;                             |
| 18 |                | (B) The physical and mental maturity of the minor;    |
| 19 |                | (C) The present mental state of the minor, including  |
| 20 |                | whether the minor presents an imminent risk of        |
| 21 |                | self-harm;  |

| 1  |                | <del>(D)</del>  | The nature and circumstances of the alleged       |
|----|----------------|-----------------|---|
| 2  |                |                 | offense;  |
| 3  |                | <del>(E)</del>  | The-minor's history of prior delinquent acts;     |
| 4  |                | <del>(F)</del>  | The relative ability of the available adult and   |
| 5  |                |                 | juvenile detention facilities to meet the         |
| 6  |                |                 | specific needs of the minor and protect the       |
| 7  |                |                 | safety of the public as well as other detained    |
| 8  |                |                 | minors; and                                       |
| 9  |                | <del>(G)</del>  | Any other relevant factor; and                    |
| 10 | <del>(3)</del> | <del>If a</del> | -court determines that it is in the interest of   |
| 11 |                | <del>just</del> | ice to permit a minor to be held in any jail or   |
| 12 |                | <del>lock</del> | up for adults, or to have sight or sound contact  |
| 13 |                | with            | adult inmates:                                    |
| 14 |                | <del>(A)</del>  | The court shall hold a hearing no less frequently |
| 15 |                |                 | than once every thirty days, or in the case of a  |
| 16 |                |                 | rural jurisdiction, no less frequently than once  |
| 17 |                |                 | every forty-five-days, to review whether it       |
| 18 |                |                 | remains in the interest of justice to permit the  |
| 19 |                |                 | minor to be held in a jail or lockup for adults   |
| 20 |                |                 | or to have sight or sound contact with adult      |
| 21 |                |                 | inmates; and                                      |
|    |                |                 |   |

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|    |           | (D)    | The minor sharr not be nerd in any jair or rockup         |
|----|-----------|--------|---|
| 2  |           |        | for adults, or permitted to have sight or sound           |
| 3  |           |        | contact with adult inmates, for more than one             |
| 4  |           |        | hundred eighty days, unless the court, in                 |
| 5  |           |        | writing, determines there is good cause for an            |
| 6  |           |        | extension, or the minor expressly waives this             |
| 7  |           |        | <pre>limitation.</pre>                                    |
| 8  | , the min | or sha | all not be held in any jail, lockup, or prison for        |
| 9  | adults.   |        |   |
| 10 | (h)       | A mir  | nor may be placed in room confinement in a                |
| 11 | juvenile  | detent | cion [ <del>or adult jail</del> ] facility only under the |
| 12 | following | condi  | tions:  |
| 13 | (1)       | Room   | confinement may only be used as a temporary               |
| 14 |           | respo  | onse to a minor's behavior, and only if:                  |
| 15 |           | (A)    | The behavior poses an immediate and substantial           |
| 16 |           |        | risk of danger to the minor's self or another             |
| 17 |           |        | individual, or a serious and immediate threat to          |
| 18 |           |        | the safety and orderly operation of the facility;         |
| 19 |           |        | provided that any decision to hold a minor in             |
| 20 |           |        | room confinement due to a mental health emergency         |
| 21 |           |        | shall be made by a mental health professional and         |

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| examination of the minor; or                           |
|--|
| (B) The minor is an imminent escape risk;              |
| Because of the potential impact on a minor's mental or |
| physical health, room confinement may only be used for |
| the minimum time necessary for the minor to regain     |
| self-control, and only after less restrictive options  |
| or techniques, including de-escalation, conflict and   |
| behavioral management techniques, and intervention by  |
| a mental health professional, have been attempted,     |
| exhausted, and failed;                                 |
| If a minor is placed in room confinement, the reasons  |
| for the room confinement shall be explained to the     |
| minor. The minor shall also be informed that release   |
| from room confinement will occur immediately when the  |
| minor exhibits self-control and is no longer deemed a  |
| threat to the minor's safety or the safety of others;  |
| If a minor is placed in room confinement, the          |
| following individuals shall be notified on the next    |
| business day and provided the reasons for the room     |
|  |

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| 1  |     | confinement as well as the location and duration of    |  |
|----|-----|--|--|
| 2  |     | the confinement:                                       |  |
| 3  |     | (A) The senior judge of the family court;              |  |
| 4  |     | (B) The presiding judge who ordered the minor to be    |  |
| 5  |     | held at the facility;                                  |  |
| 6  |     | (C) The deputy chief court administrator; and          |  |
| 7  |     | (D) The social services manager of the juvenile        |  |
| 8  |     | client services branch for the circuit court of        |  |
| 9  |     | the first circuit;                                     |  |
| 10 | (5) | Room confinement shall not be used for purposes of     |  |
| 11 |     | punishment or disciplinary sanction, coercion,         |  |
| 12 |     | convenience, or retaliation, or to address staffing    |  |
| 13 |     | shortages at the facility;                             |  |
| 14 | (6) | A minor may be held in room confinement for no more    |  |
| 15 |     | than three hours unless the minor is a danger to       |  |
| 16 |     | themselves or another, or the on-call judge grants an  |  |
| 17 |     | extension of no more than three additional hours of    |  |
| 18 |     | confinement. Thereafter, the minor shall be returned   |  |
| 19 |     | to the general population; provided that if a minor is |  |
| 20 |     | held in room confinement for more than three hours, a  |  |
| 21 |     | hearing shall be held before the family court on the   |  |

| 1  |     | next business day, at which time the minor shall be    |
|----|-----|--|
| 2  |     | provided legal representation;                         |
| 3  | (7) | A minor shall not be returned to room confinement      |
| 4  |     | immediately after returning to the general population  |
| 5  |     | from room confinement for the purposes of evading the  |
| 6  |     | reporting requirements and room confinement            |
| 7  |     | restrictions pursuant to this section;                 |
| 8  | (8) | If the minor is not returned to the general population |
| 9  |     | following a hearing pursuant to paragraph (6), the     |
| 10 |     | minor shall be transferred to a location where         |
| 11 |     | services may be provided to the minor without the need |
| 12 |     | for room confinement; provided that if a mental health |
| 13 |     | professional determines that the level of crisis       |
| 14 |     | service needed is not presently available at the       |
| 15 |     | location, the superintendent or deputy superintendent  |
| 16 |     | of the facility shall initiate a referral to a         |
| 17 |     | facility that can meet the needs of the minor;         |
| 18 | (9) | All rooms used for room confinement shall have         |
| 19 |     | adequate and operational lighting, ventilation for the |
| 20 |     | comfort of the minor, and shall be clean and resistant |
| 21 |     | to suicide and self-harm;                              |

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| 1  | (10) | The minor shall have access to drinking water, toilet |  |
|----|------|---|--|
| 2  |      | facilities, hygiene supplies, and reading materials   |  |
| 3  |      | approved by a mental health professional;             |  |
| 4  | (11) | The minor shall have the same access as provided to   |  |
| 5  |      | minors in the general population of the facility to   |  |
| 6  |      | meals, contact with parents or legal guardians, legal |  |
| 7  |      | assistance, educational programs, and medical and     |  |
| 8  |      | mental health services;                               |  |
| 9  | (12) | The minor shall be continuously monitored by facility |  |
| 10 |      | staff; and  |  |
| 11 | (13) | The judiciary shall post quarterly on the judiciary's |  |
| 12 |      | website a report of its detention center detailing    |  |
| 13 |      | their compliance with this section. Each report shall |  |
| 14 |      | include:  |  |
| 15 |      | (A) The number of incidents of room confinement every |  |
| 16 |      | year;   |  |
| 17 |      | (B) The number of minors impacted;                    |  |
| 18 |      | (C) The age, gender identity, and race of minors      |  |
| 19 |      | impacted;   |  |
| 20 |      | (D) Any alternative strategies employed before the    |  |
| 21 |      | use of room confinement, the reasons those            |  |

| 1  | alternative strategies failed, and why room                      |
|----|--|
| 2  | confinement was necessary; and                                   |
| 3  | (E) The incidence of mental illness.                             |
| 4  | For the purposes of this subsection:                             |
| 5  | "Mental health professional" means a qualified mental            |
| 6  | health professional or mental health professional supervised by  |
| 7  | a qualified mental health professional.                          |
| 8  | "Room confinement" means the placement of a minor in a           |
| 9  | room, cell, or area with minimal or no contact with persons      |
| 10 | other than court staff and attorneys. "Room confinement" does    |
| 11 | not include confinement of a minor in a single-person room or    |
| 12 | cell for brief periods of locked room time as necessary for      |
| 13 | required institutional operations and does not include           |
| 14 | confinement during sleep hours.                                  |
| 15 | (i) Provisions regarding bail shall not be applicable to         |
| 16 | minors detained in accordance with this chapter[, except];       |
| 17 | provided that bail may be allowed after a minor has been         |
| 18 | transferred for criminal prosecution pursuant to waiver of       |
| 19 | family court jurisdiction.                                       |
| 20 | [(j) The official in charge of a facility for the                |
| 21 | detention of adult offenders or persons charged with crime shall |



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inform the court immediately when a minor who is or appears to
 1
 2
    be under eighteen years of age is received at the facility.
 3
         (k) (j) Any other provision of law to the contrary
 4
    notwithstanding, any person otherwise subject to proceedings
 5
    under chapter 832 and who is under the age of eighteen may be
 6
    confined in a juvenile detention facility [or correctional
 7
    facility] by order of a judge for the purposes set forth in
 8
    section 832-12, 832-15, or 832-17.
9
         \left[\frac{1}{1}\right] (k) A minor may temporarily be held for processing
10
    or while in transit to court in an adult jail or lockup in a
11
    county that does not have a juvenile detention facility if the
12
    minor is:
13
         (1)
              Separated by sight and sound from adult inmates; and
14
         (2) Held no longer than is necessary to be transported to
15
              court or the nearest juvenile detention facility.
16
         The department of human services through the office of
17
    youth services shall certify police station cellblocks and
18
    community correctional centers that provide sight and sound
19
    separation between minors and adults in temporary secure
    custody[-] pursuant to this subsection. Only cellblocks and
20
21
    centers certified under this subsection shall be authorized to
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- 1 [detain] temporarily hold juveniles pursuant to [section 571-
- 2 32-(d).] this subsection. The office of youth services may
- 3 develop sight and sound separation standards, issue
- 4 certifications, monitor and inspect facilities for compliance,
- 5 cite facilities for violations, withdraw certifications, and
- 6 require certified facilities to submit data and information as
- 7 requested. In addition, the office of youth services may
- 8 monitor and inspect all cellblocks and centers for compliance
- 9 with [section 571-32(d).] this subsection."
- 10 SECTION 2. Statutory material to be repealed is bracketed
- 11 and stricken. New statutory material is underscored.
- 12 SECTION 3. This Act shall take effect on July 1, 3000.

### Report Title:

Minors; Detention; Adult Correctional Facilities; Prohibition

### Description:

Prohibits minors from being held in jails, lockups, or prisons for adults, except temporarily under certain circumstances. Effective 7/1/3000. (HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.