A BILL FOR AN ACT

RELATING TO WATER RESOURCES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that protection of the
- 2 environment and underground sources of drinking water is in the
- 3 best interest of public health and safety and a requirement
- 4 defined under section 7 of Article XI of the state Constitution.
- 5 The Red Hill bulk fuel storage facility is a
- 6 field-constructed underground storage tank system on Oahu that
- 7 is owned and operated by the United States Department of the
- 8 Navy. The facility consists of twenty systems that sit
- 9 approximately one hundred feet above Oahu's sole-source
- 10 groundwater aquifer, with the southern Oahu basal aquifer as the
- 11 principal source of drinking water for the island.
- 12 Twenty systems, as well as pipelines and other
- 13 infrastructure, were constructed during the early 1940s and,
- 14 since then, multiple contaminant releases have occurred,
- 15 negatively impacting the environment and threatening public
- 16 health. The nature and extent of the reported release in
- 17 January 2014 of approximately twenty-seven thousand gallons of



- 1 fuel from one of the tanks into the rocks and groundwater
- 2 beneath the facility is still unknown. The May 2021 department
- 3 of health hearings officer's decision found that approximately
- 4 one thousand six hundred gallons of jet fuel from the supply
- 5 piping was released into the environment. According to the
- 6 department of health's Emergency Order Docket No. 22-UST-EA-01,
- 7 a release and recovery of approximately fourteen thousand
- 8 gallons of a fuel mixture occurred on November 20, 2021. The
- 9 fuel release flowed from the Red Hill facility to occupied
- 10 structures, including the homes of residents through the water
- 11 pipelines. The release resulted in "a humanitarian and
- 12 environmental emergency and disaster."
- It is estimated that up to 1,500,000 gallons of fuel has
- 14 been released from the facility during its eighty years of
- 15 operation. The underground storage tanks have been gravity
- 16 defueled and are planned for closure, but remnant fuel and
- 17 sludge remain. Contaminants from the facility can migrate to
- 18 the west and northwest direction, reaching various well sources
- 19 managed by the board of water supply and landmarks.
- 20 Furthermore, the department of health's analysis on the
- 21 amount of fuel contaminants at different points in time and

- 1 different locations showed movement of the fuel through a total
- 2 petroleum hydrocarbon. The total petroleum hydrocarbon in the
- 3 Red Hill monitoring wells exceed existing environmental action
- 4 limits set by the department for gross contamination and
- 5 drinking water toxicity.
- 6 According to the November 8, 2024 Management Advisory:
- 7 Concerns with the Navy's Handling of Incidents Involving Aqueous
- 8 Film-Forming Foam at Joint Base Pearl Harbor-Hickam Office
- 9 Report No. DODIG-2025-013, one thousand three hundred gallons of
- 10 aqueous film-forming foam concentrate that contains per- and
- 11 polyfluoroalkyl substances spilled from the facility on
- 12 November 29, 2022. The persistence of the substances in the
- 13 environment poses serious risks to the groundwater resources in
- 14 Oahu and undesirable health effects.
- The legislature finds that more information is needed to
- 16 inform and protect the people of Hawaii. Additional wells that
- 17 monitor the condition of the aquifer and alert in the presence
- 18 of an underground fuel plume and other contaminants from the Red
- 19 Hill facility must be installed. Also, the furtherance of a
- 20 monitoring grid between the facility and water production wells,
- 21 consisting of up to one hundred twenty-two monitoring wells over



- 1 sixty-one sites, is critical to assess immediate and future
- 2 risks and to inform trend and directional analyses necessary for
- 3 remediation planning. Past fuel releases from the facility
- 4 could migrate to and impact critical drinking water receptors.
- 5 Without the data derived from the monitoring grid, there can be
- 6 no reliable predictions of where contamination may migrate in
- 7 the subsurface.
- 8 The purpose of this Act is to authorize the issuance of
- 9 general obligation bonds for the board of water supply to
- 10 install two monitoring wells for the purpose of collecting
- 11 important data to understand the condition of the groundwater
- 12 aquifer underneath and surrounding the Red Hill facility and its
- 13 implications to the drinking water supply in Oahu.
- 14 SECTION 2. The director of finance is authorized to issue
- 15 general obligation bonds in the sum of \$20,000,000 or so much
- 16 thereof as may be necessary and the same sum or so much thereof
- 17 as may be necessary is appropriated for fiscal year 2025-2026
- 18 for the purpose of a capital improvement project to plan,
- 19 design, and construct two groundwater aquifer monitoring wells.

- 1 The sum appropriated shall be expended by the board of
- 2 water supply of the city and county of Honolulu for the purposes
- 3 of this Act.
- 4 SECTION 3. The appropriation made for the capital
- 5 improvement project authorized by this Act shall not lapse at
- 6 the end of the fiscal biennium for which the appropriation is
- 7 made; provided that all moneys from the appropriation
- 8 unencumbered as of June 30, 2028, shall lapse as of that date.
- 9 SECTION 5. This Act shall take effect on July 1, 2025.

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INTRODUCED BY:

JAN 2 3 2025

Report Title:

Water Resources; Monitoring Wells; BWS; GO Bonds; Appropriation

Description:

Appropriates general obligation bonds to the Board of Water Supply for the planning, design, and construction of two monitoring wells.

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