A BILL FOR AN ACT

RELATING TO PROPERTY FORFEITURE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECT	ION 1. The purpose of this Act is to make the State's
2	property	forfeiture process more just by:
3	(1)	Increasing transparency and accountability surrounding
4		property forfeiture;
5	(2)	Restricting civil asset forfeiture to cases involving
6		the commission of a felony offense where the property
7		owner has been convicted of an underlying felony
8		offense;
9	(3)	Directing any forfeiture proceeds to the general fund;
10	(4)	Amending the allowable expenses for moneys in the
11		criminal forfeiture fund;
12	(5)	Requiring the attorney general to adopt rules
13		necessary to carry out the purposes of the Hawaii
14		omnibus criminal forfeiture act; and
15	(6)	Repealing language that requires the Hawaii omnibus
16		criminal forfeiture act to be construed liberally.

1	SECT	10N 2. Chapter /12A, Hawaii Revised Statutes, is
2	amended b	y adding two new sections to be appropriately
3	designate	d and to read as follows:
4	" <u>§71</u>	2A- Records of seized or forfeited property. (1)
5	Each seiz	ing agency shall maintain the following records for all
6	property	seized for purposes of forfeiture:
7	<u>(a)</u>	The authority under which the property was seized or
8		<pre>forfeited;</pre>
9	<u>(b)</u>	The date on which each item of property was seized or
10		<pre>forfeited;</pre>
11	<u>(c)</u>	The department or agency that has possession of the
12		seized or forfeited property;
13	<u>(d)</u>	A description of each item of seized or forfeited
14		property; and
15	<u>(e)</u>	The estimated value of each item of seized or
16		forfeited property.
17	(2)	The seizing agency shall:
18	<u>(a)</u>	Maintain all records of seized or forfeited property;
19	<u>(b)</u>	Make the records open to inspection; and
20	(c)	Post the records on a publicly accessible website.

1	<u>§712</u>	2A- Equitable sharing program; restrictions.
2	<u>No</u> twithst	anding the provisions of section 712A-7, a seizing
3	agency or	prosecuting attorney shall not enter into an agreement
4	to transf	fer or refer property seized under section 712A-6 to a
5	federal a	agency directly, indirectly, through adoption, through
6	an interg	governmental joint task force, or by other means that
7	circumver	nt the provisions of this section, unless the seized
8	property	includes United States currency in excess of \$100,000."
9	SECT	TION 3. Section 712A-5, Hawaii Revised Statutes, is
10	amended t	to read as follows:
11	"§71	2A-5 Property subject to forfeiture; exemption. (1)
12	The follo	owing is subject to forfeiture:
13	(a)	Property described in a statute authorizing
14		forfeiture;
15	(b)	Property used or intended for use in the commission
16		of, attempt to commit, or conspiracy to commit a
17		covered offense, or [which] that facilitated or
18		assisted [such] the activity;
19	(c)	Any firearm [which] that is subject to forfeiture
20		under any other subsection of this section or [which]
21		is carried during, visible, or used in furtherance of

1		the commission, attempt to commit, or conspiracy to
2		commit a covered offense, or any firearm found in
3		proximity to contraband or to instrumentalities of an
4		offense;
5	(d)	Contraband or untaxed cigarettes in violation of
6		chapter 245, shall be seized and summarily forfeited
7		to the State without regard to the procedures set
8		forth in this chapter;
9	(e)	Any proceeds or other property acquired, maintained,
10		or produced by means of or as a result of the
11		commission of the covered offense;
12	(f)	Any property derived from any proceeds [which] that
13		were obtained directly or indirectly from the
14		commission of a covered offense;
15	(g)	Any interest in, security of, claim against, or
16		property or contractual right of any kind affording a
17		source of influence over any enterprise [which] that
18		has been established, participated in, operated,
19		controlled, or conducted in order to commit a covered
20		offense; and

1	(h)	All books, records, bank statements, accounting
2		records, microfilms, tapes, computer data, or other
3		data [which] that are used, intended for use, or
4		[which] that facilitated or assisted in the commission
5		of a covered offense, or [which] that document the use
6		of the proceeds of a covered offense.
7	[(2)	- Except that:
8	(a)	Real property, or an interest therein, may be
9		forfeited under the provisions of this chapter only in
10		cases in which the covered offense is chargeable as a
11		<pre>felony offense under state law;]</pre>
12	(2)	The following is not subject to forfeiture; provided
13	that noth	ing in this paragraph shall be construed to prevent the
14	seizure o	f property before conviction pursuant to section
15	712A-6:	
16	[-(d) -]	(a) No property shall be forfeited under this chapter
17		[to the extent of an interest of an owner,] by reason
18		of [any act or omission established by that owner to
19		have been committed or omitted without the knowledge
20		and consent of that owner;] the commission of any
21		covered offense unless:

1		(i) The covered offens	e is chargeable as a felony
2		offense under stat	e law; and
3		ii) The owner has been	convicted of the covered
4		offense by a verdi	ct or plea, including a no
5		contest plea or a	deferred acceptance of guilty
6		plea or no contest	plea;
7	<u>(b)</u>	No property shall be fo	rfeited under this chapter by
8		reason of any act or om	ission established by the owner
9		to have been committed	or omitted without the
10		knowledge and consent o	f the owner;
11	(c)	No conveyance used by a	ny person as a common carrier
12		in the transaction of a	business as a common carrier
13		is subject to forfeitur	e under this section unless it
14		appears that the owner	or other person in charge of
15		the conveyance is a con	senting party or privy to a
16		violation of this chapt	er;
17	(d)	No conveyance is subjec	t to forfeiture under this
18		section by reason of an	y act or omission established
19		by the owner thereof to	have been committed or omitted
20		without the owner's kno	wledge or consent; and

1	(e) A forfeiture of a conveyance encumbered by a bona fide
2	security interest is subject to the interest of the
3	secured party if the secured party neither had
4	knowledge of nor consented to the act or omission.
5	(3) This chapter shall not apply to the forfeiture of an
6	animal before disposition of criminal charges pursuant to
7	section 711-1109.2.
8	(4) This section shall not prohibit or restrict
9	forfeitures authorized by law other than this chapter."
10	SECTION 4. Section 712A-16, Hawaii Revised Statutes, is
11	amended to read as follows:
12	"§712A-16 Disposition of property forfeited. (1) All
13	property forfeited to the State under this chapter shall be
14	transferred to the attorney general, who $[+]$ may:
15	[(a) May transfer property, other than currency, which
16	shall be distributed in accordance with subsection (2)
17	to any local or state government entity, municipality,
18	or law enforcement agency within the State;
19	(b) May sell (a) Sell forfeited property to the public
20	by public sale; provided that for leasehold real
21	property:

1	(i)	The attorney general shall first offer the holder
2		of the immediate reversionary interest the right
3		to acquire the leasehold interest and any
4		improvements built or paid for by the lessee for
5		the then fair market value of the leasehold
6		interest and improvements. The holder of the
7		immediate reversionary interest shall have thirty
8		days after receiving written notice within which
9		to accept or reject the offer in writing;
10		provided that the offer shall be deemed to be
11		rejected if the holder of the immediate
12		reversionary interest has not communicated
13		acceptance to the attorney general within the
14		thirty-day period. The holder of the immediate
15		reversionary interest shall have thirty days
16		after acceptance to tender to the attorney
17		general the purchase price for the leasehold
18		interest and any improvements, upon which tender
19		the leasehold interest and improvements shall be
20		conveyed to the holder of the immediate
21		reversionary interest[-];

1	(ii)	If the holder of the immediate reversionary
2		interest fails to exercise the right of first
3		refusal provided in subparagraph (i), the
4		attorney general may proceed to sell the
5		leasehold interest and any improvements by public
6		sale[-]; and
7	(iii)	Any dispute between the attorney general and the
8		holder of the immediate reversionary interest as
9		to the fair market value of the leasehold
10		interest and improvements shall be settled by
11		arbitration pursuant to chapter 658A;
12	[(c) May	sell] (b) Sell or destroy all raw materials,
13	prod	ucts, and equipment of any kind used or intended
14	for	use in manufacturing, compounding, or processing a
15	cont	rolled substance or any untaxed cigarettes in
16	viol	ation of chapter 245;
17	[(d) May	compromise] (c) Compromise and pay valid claims
18	agai	nst property forfeited pursuant to this chapter;
19	or	
20	[(e) May	make] (d) Make any other disposition of forfeited
21	prop	erty authorized by law.

1	(2)	All forfeited property and the sale proceeds thereof,
2	[up to a	maximum of three million dollars per year, not
3	previousl	y transferred pursuant to [subsection] (1)(a) of this
4	section,	shall, after payment of expenses of administration and
5	sale, [be	-distributed-as-follows:
6	(a)	One quarter shall be distributed to the unit or units
7		of state or local government [whose] -officers or
8		employees conducted the investigation and caused the
9		arrest of the person whose property was forfeited or
10		seizure of the property for forfeiture;
11	(d)	One quarter shall be distributed to the prosecuting
12		attorney who instituted the action producing the
13		forfeiture; and
14	(e)	One half shall be deposited into the criminal
15		forfeiture fund established by this chapter.
16	(3)	Property and money distributed to units of state and
17	local gov	ernment shall be used for law enforcement purposes, and
18	shall com	plement but not supplant the funds regularly
19	appropria	ted for such purposes. including reimbursement for any
20	costs inc	urred by the department of the attorney general related

1	to the seizure or storage of seized property, shall be deposited		
2	to the credit of the state general fund.		
3	$[\frac{(4)}{(3)}]$ There is established in the department of the		
4	attorney general a special fund to be known as the criminal		
5	forfeiture fund, hereinafter referred to as the "fund", [in]		
6	into which shall be deposited [one-half of the proceeds of a		
7	forfeiture and any penalties paid pursuant to section 712A-		
8	10(6).] a portion of the proceeds of each sale made pursuant to		
9	this section that is sufficient to cover expenses of		
10	administration and sale. All moneys in the fund shall be		
11	expended by the attorney general and are hereby appropriated for		
12	the [following purposes:		
13	(a) The] payment of any expenses necessary to seize,		
14	detain, appraise, inventory, safeguard, maintain,		
15	advertise, or sell property seized, detained, or		
16	forfeited pursuant to this chapter or of any other		
17	necessary expenses incident to the seizure, detention,		
18	or forfeiture of [such] property and [such] contract		
19	services and payments to reimburse any federal, state,		
20	or county agency for any expenditures made to perform		
21	the foregoing functions $[\div]$.		

1	(d)]	The payment of awards for information or assistance
2		leading to a civil or criminal proceeding;
3	(c)	The payment of supplemental sums to state and county
4		agencies for law enforcement purposes;
5	(d)	The payment of expenses arising in connection with
6		programs for training and education of law enforcement
7		officers; and
8	(e)	The payment of expenses arising in connection with
9		enforcement pursuant to the drug nuisance abatement
10		unit in the department of the attorney general.
11	(5)]	(4) The attorney general [may, without regard to the
12	requiremen	nts of chapter 91, promulgate] shall adopt rules [and
13	regulation	as] necessary to carry out the purpose of this chapter,
14	including	rules concerning the disposition of property, the use
15	of the fur	nd, and compromising and paying valid claims against
16	property :	forfeited [pursuant to this chapter].
17	[(6)]	(5) Not less than [twenty] forty days prior to the
18	convening	of each regular session, the attorney general shall
19	provide to	the legislature a report on the use of the Hawaii
20	omnibus c	riminal forfeiture act during the fiscal year preceding
21	the legis	lative session. The report shall include:

1	(a)	The total amount and type of property seized by law
2		enforcement agencies;
3	(b)	The total number of administrative and judicial
4		actions filed by prosecuting attorneys and the
5		disposition thereof[; for each action;
6	(c)	The total number of claims or petitions for remission
7		or mitigation filed in administrative actions and the
8		dispositions thereof[; for each action;
9	(d)	The total amount and type of property forfeited and
10		the sale proceeds thereof;
11	(e)	The total amount and type of property distributed to
12		units of state and local government;
13	(f)	The amount of money deposited into the [criminal
14		<pre>forfeiture] fund; [and]</pre>
15	<u>(g)</u>	The amount of money deposited into the general fund;
16		and
17	[-(g) -]	(h) The amount of money expended by the attorney
18		general from the criminal forfeiture fund under
19		subsection $\left[\frac{(5)}{(4)}\right]$ and the reason for the
20		expenditures."

- 1 SECTION 5. Section 712A-19, Hawaii Revised Statutes, is
- 2 repealed.
- 3 ["[\$712A-19] Construction. It is the intent of the
- 4 legislature that this chapter be liberally construed so as to
- 5 effect the purposes of this chapter."]
- 6 SECTION 6. This Act does not affect rights and duties that
- 7 matured, penalties that were incurred, and proceedings that were
- 8 begun before its effective date.
- 9 SECTION 7. Statutory material to be repealed is bracketed
- 10 and stricken. New statutory material is underscored.
- 11 SECTION 8. This Act shall take effect on July 1, 2025.

Report Title:

Hawaii Omnibus Criminal Forfeiture Act; Civil Asset Forfeiture; Property Forfeiture

Description:

Increases transparency and accountability surrounding property forfeiture. Restricts civil asset forfeiture to cases involving the commission of a felony offense where the property owner has been convicted of an underlying felony offense. Directs forfeiture proceeds to the general fund. Amends the allowable expenses for moneys in the Criminal Forfeiture Fund. Requires the Attorney General to adopt rules necessary to carry out the purpose of the Hawaii Omnibus Criminal Forfeiture Act. Limits the transfer of certain forfeiture property to federal agencies. Establishes records requirements. Repeals language that requires the Hawaii Omnibus Criminal Forfeiture Act to be construed liberally. (SD1)

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