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# A BILL FOR AN ACT

RELATING TO THE HAWAII COMMUNITY DEVELOPMENT AUTHORITY.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

PART I

SECTION 1. The legislature finds that Act 184, Session Laws of Hawaii 2022 (Act 184), which established transit-oriented development infrastructure improvement districts, could be more efficient. The transit-oriented development infrastructure improvement districts were comprised of the land within county-designated transit-oriented development zones or within a one-half mile radius of a proposed or existing transit station if the county has not designated transit-oriented development zones, as designated by the board. Act 184 also established the transit-oriented development infrastructure improvement district boards for each county, under the Hawaii community development authority for administrative purposes. To date these boards have not been constituted, due in part to a lack of community volunteers willing to serve.



1 The purpose of this part is to streamline transit-oriented  
2 development infrastructure improvements by making chapter 206E,  
3 part X, Hawaii Revised Statutes, relating to transit-oriented  
4 development infrastructure improvements, a program under the  
5 Hawaii community development authority, rather than districts to  
6 be overseen by a board.

7 SECTION 2. Chapter 206E, Hawaii Revised Statutes, is  
8 amended by adding two new sections to be appropriately  
9 designated and to read as follows:

10 **"§206E- Issuance of bonds for the development of**  
11 **infrastructure.** (a) Notwithstanding section 206E-21 and  
12 206E-225, the authority, pursuant to and in accordance with this  
13 subpart and section 46-80.1(a), may issue bonds for the purpose  
14 of financing the development of infrastructure for:

15 (1) Land owned by the authority or land within a community  
16 development district established under this chapter or  
17 the stadium development district established in  
18 section 206E-223; and

19 (2) Transit-oriented development infrastructure projects  
20 under section 206E-246.



1        (b) All bonds issued by the authority for improvements by  
2        assessments, and the interest thereon, shall be exempt from all  
3        state, county, and municipal taxation, except inheritance,  
4        transfer, and estate taxes.

5        **§206E-**    **Condemnation of real property.**    The authority,  
6        upon making a finding that it is necessary to acquire any real  
7        property for its immediate or future use for the purposes of  
8        this part, may acquire the property by condemnation pursuant to  
9        chapter 101. The property shall not thereafter be taken for any  
10       other public use without the consent of the authority. No award  
11       of compensation shall be increased by reason of any increase in  
12       the value of real property caused by the designation of the  
13       transit-oriented development infrastructure improvement program  
14       areas, or the actual or proposed acquisition, use, or  
15       disposition of any other real property by the authority."

16       SECTION 3. Section 206E-1, Hawaii Revised Statutes, is  
17       amended to read as follows:

18       **"§206E-1 Findings and purpose.** The legislature finds that  
19       many areas of the State are substantially undeveloped, blighted,  
20       or economically depressed, and are or are potentially in need of  
21       renewal, renovation, or improvement to alleviate such conditions



1 as dilapidation, deterioration, age, and other such factors or  
2 conditions [~~which~~] that make [~~such~~] the areas an economic or  
3 social liability.

4 The legislature further finds that there exists within the  
5 State vast, unmet community development needs. These include,  
6 but are not limited to, a lack of suitable affordable housing;  
7 insufficient commercial and industrial facilities for rent;  
8 residential areas [~~which~~] that do not have facilities necessary  
9 for basic liveability, such as parks and open space; [~~and~~] areas  
10 [~~which~~] that are planned for extensive land allocation to one,  
11 rather than mixed uses[-]; a lack of infrastructure necessary to  
12 facilitate community development; and insufficient culturally  
13 appropriate agriculture, education, and natural-resource  
14 restoration and management.

15 It is further determined that the lack of planning and  
16 coordination in such areas has given rise to these community  
17 development needs and that existing laws and public and private  
18 mechanisms have either proven incapable or inadequate to  
19 facilitate timely redevelopment and renewal[-], or restoration  
20 and management, as the case may be.



1       The legislature finds that a new and comprehensive  
2 authority for community development must be created to join the  
3 strengths of private enterprise, public development, and  
4 regulation into a new form capable of long-range planning and  
5 implementation of improved community development. The purpose  
6 of this chapter is to establish such a mechanism in the Hawaii  
7 community development authority, which is a public entity  
8 ~~[which]~~ that shall determine community development programs and  
9 projects and cooperate with private enterprise and the various  
10 components of federal, state, and county governments in bringing  
11 plans and projects to fruition. ~~[For such areas designated as~~  
12 ~~community development districts, the]~~ The legislature believes  
13 that the planning and implementation ~~[program]~~ expertise of the  
14 Hawaii community development authority will result in  
15 communities ~~[which]~~ that serve the highest needs and aspirations  
16 of Hawaii's people.

17       The legislature finds that the creation of the Hawaii  
18 community development authority, the establishment of community  
19 development districts~~[, and]~~ and program areas, the issuance of  
20 bonds pursuant to this chapter to finance public facilities, and  
21 the ability of the Hawaii community development authority to



1 cooperate with or assist public and private sector entities to  
2 engage in projects that improve the State, serve the public  
3 interest and are matters of statewide concern.

4 The legislature also finds that there are many areas of the  
5 State, outside of the Hawaii community development authority's  
6 community development districts, where this comprehensive  
7 planning, and redevelopment agency should use its powers to  
8 facilitate timely redevelopment, renewal, community building,  
9 and economic development."

10 SECTION 4. Chapter 206E, part X, Hawaii Revised Statutes,  
11 is amended to read as follows:

12 "[+]PART X.[+] TRANSIT-ORIENTED DEVELOPMENT INFRASTRUCTURE  
13 IMPROVEMENT [DISTRICT] PROGRAM

14 "[+]§206E-241[+] Findings and purpose. The legislature  
15 finds that construction, installation, and improvement of  
16 certain infrastructure is necessary and desirable to facilitate  
17 renewal and redevelopment of areas designated by the State and  
18 the counties for transit-oriented development. Transit-oriented  
19 development is a powerful tool that can ultimately deliver a  
20 wide range of social, environmental, and economic benefits.  
21 Transit-oriented development promotes development patterns that



1 support quality of life, preserves the natural environment,  
2 provides a range of housing choices for residents, and  
3 encourages walking, biking, and use of mass transit. The State  
4 plays an important role in overcoming barriers to  
5 transit-oriented development, including encouraging needed  
6 investments in improving regional infrastructure such as roads,  
7 sewers, water, power, communication, and storm water management  
8 systems. This part is intended to move transit-oriented  
9 development planning efforts forward into infrastructure  
10 improvements that benefit the community. The legislature  
11 further finds that, currently, no single state agency has the  
12 authority to improve infrastructure along a transit corridor in  
13 the best interest of the State. This part will enable the  
14 delivery of infrastructure needed to support development on  
15 lands within designated transit-oriented development zones.

16 Accordingly, [~~the purpose of this part is to establish~~]  
17 there shall be established the transit-oriented development  
18 infrastructure improvement [~~districts~~] program to be  
19 administered by the authority to foster community development by  
20 strategically investing in infrastructure improvements.

21 **[+]~~§206E-242~~[+]** **Definitions.** As used in this part:



1 ~~["Board" means the transit-oriented development~~  
2 ~~infrastructure improvement district board.~~

3 ~~"District" means the transit-oriented development~~  
4 ~~infrastructure improvement district within each county-~~  
5 ~~designated transit-oriented development zone, or within a one-~~  
6 ~~half mile radius of a proposed or existing transit station if~~  
7 ~~the county has not designated transit-oriented development~~  
8 ~~zones, as determined by the board.]~~

9 "Fund" means the transit-oriented development  
10 infrastructure improvement ~~[district]~~ program special fund  
11 established under section 206E-247.

12 "Program" means the transit-oriented development  
13 infrastructure improvement ~~[district]~~ program developed by the  
14 ~~[board]~~ authority pursuant to section 206E-246.

15 ~~[{ }\$206E-243[{ } District established; boundaries.]~~

16 Transit-oriented development infrastructure improvement program  
17 areas; established. ~~[-(a) The transit-oriented development~~  
18 ~~infrastructure improvement district is hereby established under~~  
19 ~~the authority.~~

20 ~~-(b)]~~ (a) The ~~[district]~~ transit-oriented development  
21 infrastructure improvement program areas shall comprise the





1 parcels of land either within county-designated transit-oriented  
2 development zones, or within a one-half mile radius of a  
3 proposed or existing transit station if the county has not  
4 designated transit-oriented development zones, as determined by  
5 the ~~[board]~~ authority, which shall take into account proximity,  
6 walkability, adopted county plans, and other relevant factors~~[-~~  
7 ~~provided that in a county with a population in excess of five~~  
8 ~~hundred thousand, a transit-oriented development zone shall~~  
9 ~~include a rail station or a planned rail station]~~. The  
10 ~~[district shall]~~ program areas may include all parcels of land  
11 of which any portion of the parcels are located within the  
12 county-designated transit-oriented development zones, or within  
13 a one-half mile radius around proposed or existing transit  
14 stations if the county has not designated transit-oriented  
15 development zones.

16 (b) The authority may establish and administer  
17 transit-oriented development infrastructure improvement program  
18 areas.

19 ~~[[S206E-244] Transit-oriented development infrastructure~~  
20 ~~improvement district board; established; members; terms;~~  
21 ~~vacancies. (a) There is established the transit-oriented~~



~~development infrastructure improvement district board, which shall be placed under the authority within the department of business, economic development, and tourism for administrative purposes. The board shall carry out the duties and responsibilities as set forth in this part.~~

~~(b) The board shall consist of the following voting members:~~

~~(1) The director of finance or the director's designee;~~

~~(2) The director of transportation or the director's designee;~~

~~(3) The director of the office of planning and sustainable development or the director's designee;~~

~~(4) The director of planning and permitting of the county in which each district is located or the director's designee; and~~

~~(5) The following members, who shall be appointed by the governor pursuant to section 26-34:~~

~~(A) A cultural specialist;~~

~~(B) An at-large member, to be selected from a list of three nominees submitted by the president of the senate;~~



1           ~~(C) An at-large member, to be selected from a list of~~  
2           ~~three nominees submitted by the speaker of the~~  
3           ~~house of representatives;~~

4           ~~(D) A resident of the county where the district is~~  
5           ~~located, to be selected from a list of three~~  
6           ~~nominees submitted by the president of the~~  
7           ~~senate; and~~

8           ~~(E) A resident of the county where the district is~~  
9           ~~located, to be selected from a list of three~~  
10          ~~nominees submitted by the speaker of the house of~~  
11          ~~representatives.~~

12          ~~(c) The terms of the appointed members shall be for four~~  
13          ~~years, commencing on July 1 and expiring on June 30; provided~~  
14          ~~that the governor shall provide for staggered terms of the~~  
15          ~~initially appointed members so that the initial terms of one at-~~  
16          ~~large member and one district member selected by lot shall be~~  
17          ~~for three years, the initial terms of one at-large member and~~  
18          ~~one district member selected by lot shall be for four years, and~~  
19          ~~the term of the cultural specialist shall be for two years.~~

20          ~~(d) If a vacancy occurs, a member shall be appointed to~~  
21          ~~fill the vacancy in the same manner as the original appointment~~



~~within thirty days of the vacancy or within ten days of the senate's rejection of a previous appointment, as applicable.~~

~~(e) The terms of the director of finance, director of transportation, director of the office of planning and sustainable development, and the county directors of planning and permitting, or their respective designees, shall run concurrently with each director's term of office.~~

~~(f) Notwithstanding section 92-15, a majority of all eligible voting members as specified in this section shall constitute a quorum to do business, and the concurrence of a majority of all eligible voting members present shall be necessary to make any action of the board valid. All members shall continue in office until their respective successors have been appointed and received advice and consent of the senate. Except as provided herein, no member appointed under this section shall be an officer or employee of the State or its political subdivisions.~~

~~(g) The members of the board shall serve without compensation but each shall be reimbursed for expenses, including travel expenses, incurred in the performance of their duties.~~



1       ~~[\$206E-245] Transit-oriented development infrastructure~~  
2   ~~improvement district board; powers; generally.~~ Except as  
3   otherwise limited by this part, with respect to the development,  
4   construction, and improvement of infrastructure within the  
5   districts, the board may:

- 6       (1)   ~~Establish and administer districts and programs;~~  
7       (2)   ~~Make and execute contracts and all other instruments~~  
8           ~~necessary or convenient for the exercise of its powers~~  
9           ~~and functions under this part;~~  
10      (3)   ~~Prepare or cause to be prepared an infrastructure~~  
11           ~~improvement plan for the district;~~  
12      (4)   ~~Acquire, reacquire, or contract to acquire or~~  
13           ~~reacquire, by grant or purchase, real, personal, or~~  
14           ~~mixed property, or any interest therein, and own,~~  
15           ~~hold, clear, improve, rehabilitate, sell, assign,~~  
16           ~~exchange, transfer, convey, lease, or otherwise~~  
17           ~~dispose of or encumber the same;~~  
18      (5)   ~~Acquire or reacquire by condemnation real, personal,~~  
19           ~~or mixed property, or any interest therein, for~~  
20           ~~infrastructure improvement;~~



- ~~(6) By itself or in partnership with qualified persons,  
acquire, reacquire, construct, reconstruct,  
rehabilitate, improve, alter, or repair or provide for  
the construction, reconstruction, improvement,  
alteration, or repair of any infrastructure and own,  
hold, sell, assign, transfer, convey, exchange, lease,  
or otherwise dispose of or encumber any infrastructure  
improvement;~~
- ~~(7) Arrange or contract for the planning, replanning,  
opening, grading, or closing of streets, roads,  
roadways, alleys, or other places, or the furnishing  
of facilities, or for the acquisition of property or  
property rights, or for the furnishing of property or  
services in connection with an infrastructure  
improvement project;~~
- ~~(8) Prepare or cause to be prepared plans, specifications,  
designs, and estimates of costs for the construction,  
reconstruction, rehabilitation, improvement,  
alteration, or repair of any infrastructure  
improvement project, and, from to time, modify the~~



~~plans, specifications, designs, or estimates of any  
infrastructure improvement project;~~

~~(9) Provide advisory, consultative, training, and  
educational services; technical assistance; and advice  
to any person, partnership, or corporation, either  
public or private, to carry out the purposes of this  
part, and engage the services of consultants on a  
contractual basis for rendering professional and  
technical assistance and advice;~~

~~(10) Procure insurance against any loss in connection with  
its property and other assets and operations in  
amounts and from insurers as it deems desirable;~~

~~(11) Contract for and accept gifts or grants in any form  
from any public agency or from any other source; and~~

~~(12) Do any and all things necessary to carry out its  
purposes and exercise the powers given and granted in  
this part.~~

**[ ]§206E-246[ ] Transit-oriented development infrastructure  
improvement [distriet] program; assessment; rules. (a) The  
[board] authority shall develop a transit-oriented development  
infrastructure improvement [distriet] program to identify**



1 infrastructure improvements within each ~~[district.]~~ program  
2 area. In determining the required infrastructure improvements  
3 to be undertaken, the ~~[board]~~ authority shall consider the  
4 strategic plan prepared and the prioritization of  
5 transit-oriented development projects established by the Hawaii  
6 interagency council for transit-oriented development pursuant to  
7 section 226-63(c) and subsequent plans and studies prepared by,  
8 or approved by, an appropriate governmental agency to further  
9 implement the strategic plan and the transit-oriented  
10 development projects therein.

11 (b) ~~[Whenever the board determines to undertake, or causes~~  
12 ~~to be undertaken, any infrastructure improvement as part of the~~  
13 ~~program,]~~ The authority may assess all beneficiaries of the  
14 program a user fee for their fair share of the cost of providing  
15 ~~[the]~~ any infrastructure improvement the user may be ~~[assessed~~  
16 ~~against the real property in each district]~~ specially benefiting  
17 from ~~[the infrastructure improvement]~~. The ~~[board]~~ authority  
18 shall determine the program areas ~~[of each district]~~ that will  
19 benefit from the infrastructure improvement to be undertaken,  
20 and if less than the entire ~~[district]~~ transit-oriented  
21 development zone benefits, the ~~[board]~~ authority may establish





1 ~~[assessment]~~ user fee areas within the ~~[district.]~~ program area.

2 The ~~[board]~~ authority may issue and sell bonds in amounts as may  
3 be authorized by the legislature to provide funds to finance the  
4 infrastructure improvements. ~~[The board may fix the assessments~~  
5 ~~against real property specially benefited. All assessments made~~  
6 ~~pursuant to this section shall be a statutory lien against each~~  
7 ~~lot or parcel of land assessed from the date of the notice~~  
8 ~~declaring the assessment until the assessment is paid, and the~~  
9 ~~lien shall have priority over all other liens except the lien of~~  
10 ~~property taxes. As between liens of assessments, the earlier~~  
11 ~~lien shall be superior to the later lien.]~~

12 (c) Bonds issued to provide funds to finance  
13 transit-oriented development infrastructure improvements shall  
14 be secured ~~[solely by the real properties benefited or improved,~~  
15 ~~the assessments thereon,]~~ in a manner to be determined through  
16 the bond issuance process, or the revenues derived from the  
17 program for which the bonds are issued, including reserve  
18 accounts and earnings thereon, insurance proceeds, and other  
19 revenues, or any combination thereof. The bonds may be  
20 additionally secured by the pledge or assignment of loans and  
21 other agreements or any note or other undertaking, obligation,



1 or property held by the [~~board~~] authority. Bonds issued  
2 pursuant to this section and the income therefrom shall be  
3 exempt from all state and county taxation, except transfer and  
4 estate taxes. The bonds shall be issued subject to rules  
5 adopted by the [~~board~~] authority pursuant to this section.

6 ~~[(d) Notwithstanding any other law to the contrary, in~~  
7 ~~assessing real property for transit-oriented development~~  
8 ~~infrastructure improvement, the board shall assess the real~~  
9 ~~property within an assessment area according to the special~~  
10 ~~benefits conferred upon the real property by the infrastructure~~  
11 ~~improvement. These methods may include assessment on a frontage~~  
12 ~~basis or according to the area of real property within an~~  
13 ~~assessment area or any other assessment method that assesses the~~  
14 ~~real property according to the special benefit conferred, or any~~  
15 ~~combination thereof. No assessment levied against real property~~  
16 ~~specially benefited as provided by this part shall constitute a~~  
17 ~~tax on real property within the meanings of any constitutional~~  
18 ~~or statutory provisions. No assessment shall be levied against~~  
19 ~~real property owned by the federal government, the State, or a~~  
20 ~~county, or an agency thereof, without the prior written consent~~  
21 ~~of the owner.~~



1       ~~(e)]~~ (d) The ~~[board shall]~~ authority may adopt rules for  
2 the purposes of this part pursuant to chapter 91, and to provide  
3 for the method of undertaking and financing transit-oriented  
4 development infrastructure improvement in ~~[an assessment area or~~  
5 ~~an entire district. The rules adopted pursuant to this section~~  
6 ~~shall include but not be limited to:~~

7       ~~(1) The methods by which the board shall establish~~  
8       ~~assessment areas;~~

9       ~~(2) The method of assessment of real properties specially~~  
10       ~~benefited;~~

11       ~~(3) The costs to be borne by the board, the county in~~  
12       ~~which districts are situated, and the property owners;~~

13       ~~(4) The procedures before the board relating to the~~  
14       ~~creation of the assessment areas by the owners of real~~  
15       ~~property therein, including provisions for petitions,~~  
16       ~~bids, contracts, bonds, and notices;~~

17       ~~(5) Provisions relating to assessments;~~

18       ~~(6) Provisions relating to financing, including bonds,~~  
19       ~~revolving funds, advances from available funds,~~  
20       ~~special funds for payment of bonds, payment of~~  
21       ~~principal and interest, and sale and use of the bonds;~~



1       ~~(7) Provisions relating to funds and refunding of~~  
2           ~~outstanding debts;~~

3       ~~(8) Provisions relating to limitations on time to sue; and~~

4       ~~(9) Other related provisions.]~~ a program area or  
5           transit-oriented development zone.

6       ~~[(f)]~~ (e) Notwithstanding any other provisions to the  
7       contrary, the ~~[board]~~ authority may, in its discretion, enter  
8       into any agreement with the county in which the ~~[districts]~~  
9       program areas are located to implement all or part of the  
10      purposes of this section.

11      ~~[(g)]~~ (f) All sums collected under this section shall be  
12      deposited into the transit-oriented development infrastructure  
13      improvement ~~[district]~~ program special fund established under  
14      section 206E-247 and shall be applied solely to:

15      (1) The payment of the principal and interest on the bonds  
16           and the cost of administering, operating, and  
17           maintaining the program;

18      (2) The establishment of reserves; and

19      (3) Other purposes as may be authorized in the proceedings  
20           providing for the issuance of the bonds.



1 If any surplus remains in the fund after the payment of the  
2 bonds chargeable against the fund, it shall be credited to and  
3 become a part of the fund.

4 ~~[(h)]~~ (g) The transit-oriented development infrastructure  
5 improvements ~~[to be financed through bonds issued by the board]~~  
6 may be dedicated to the county in which the infrastructure  
7 improvements are to be located. The ~~[board]~~ authority shall  
8 ensure that the infrastructure improvements are designed and  
9 constructed to meet county requirements and shall enter into an  
10 agreement with the county for dedication of the public  
11 facilities.

12 ~~[(i)]~~ (h) Notwithstanding any law to the contrary,  
13 whenever it becomes necessary to remove, relocate, replace, or  
14 reconstruct public utility facilities that are part of a  
15 program, the ~~[board]~~ authority shall establish by rule the  
16 allocation of cost between the ~~[board]~~ authority, the affected  
17 public utilities, and the ~~[properties]~~ users that may specially  
18 benefit from the improvement, if any. In determining the  
19 allocation of cost, the ~~[board]~~ authority shall consider the  
20 cost allocation policies for districts established by the county



1 in which the removal, relocation, replacement, or reconstruction  
2 is to take place.

3 ~~[§]~~206E-247~~[§]~~ Transit-oriented development  
4 infrastructure improvement ~~[district]~~ program special fund. (a)

5 There ~~[is]~~ shall be established in the state treasury the  
6 transit-oriented development infrastructure improvement  
7 ~~[district]~~ program special fund, into which shall be deposited:

8 (1) All revenues, income, and receipts from the  
9 transit-oriented development infrastructure  
10 improvement ~~[district]~~ program;

11 (2) Moneys directed, allocated, or disbursed to the  
12 ~~[district]~~ program from government agencies or private  
13 individuals or organizations, including grants, gifts,  
14 awards, and donations~~[, and assessments of landowners]~~  
15 for costs to administer and operate the ~~[district,]~~  
16 program;

17 (3) ~~[Assessments]~~ User fees collected under section  
18 206E-246; and

19 (4) Moneys appropriated to the fund by the legislature.

20 (b) Moneys in the fund shall be used only for the purposes  
21 of this part.



(c) Investment earnings credited to the assets of the fund shall become part of the fund.

**[+]§206E-248[+]** **Memorandum of agreement.** The ~~[board]~~ authority may execute memoranda of agreement with appropriate governmental agencies~~[-]~~ for purposes of this part.

**[+]§206E-249[+]** **Annual comprehensive report.** The ~~[board]~~ authority shall submit an annual comprehensive report on the progress of ~~[development within]~~ the ~~[district]~~ program to the legislature no later than twenty days prior to the convening of each regular session."

SECTION 5. The Hawaii community development authority is authorized to issue revenue bonds from time to time to finance the development of infrastructure within transit-oriented development infrastructure improvement program areas, lands within community development districts established under this chapter or the stadium development district established in section 206E-223, and lands owned by the authority. The total principal amount of the revenue bonds authorized by this Act shall not exceed \$ ; provided that neither revenue bonds issued to refund revenue bonds heretofore issued, to the extent that the refunding revenue bonds do not exceed the



1 principal amount of the revenue bonds being refunded, nor  
2 revenue bonds of the Hawaii community development authority  
3 outstanding at the effective date of this Act shall cause the  
4 amount of the above authorization to be decreased. The revenue  
5 bonds shall be issued pursuant to section 206E-246, Hawaii  
6 Revised Statutes. The principal and interest on the revenue  
7 bonds, to the extent not paid from the proceeds of the bonds,  
8 shall be paid solely from, and secured solely by the revenue of  
9 the Hawaii community development authority as defined in chapter  
10 206E-2, Hawaii Revised Statutes.

11 SECTION 6. There is appropriated out of the revenue bond  
12 proceeds and interest earned thereon authorized by this part the  
13 sum of \$ or so much thereof as may be necessary for  
14 the fiscal year 2025-2026 to carry out the purposes of section 5  
15 of this part; provided that any unexpected and unencumbered  
16 balance of the appropriation shall not lapse at the end of the  
17 fiscal year 2025-2026 and shall lapse instead on June 30, 2030.

18 SECTION 7. The Hawaii community development authority  
19 shall notify the legislature upon the issuance of the revenue  
20 bonds authorized by section 5 of this part, including a detailed





1 list and description of all projects to be funded through the  
2 revenue bonds authorized by this Act.

3 PART II

4 SECTION 8. The legislature finds that the best proven  
5 models of successful, affordable, healthy, and vibrant  
6 communities in transit-oriented development areas require  
7 sufficient water, sewer, and power infrastructure; significant  
8 affordable housing; safe, comfortable, and convenient pedestrian  
9 and multi-modal transit connectivity; meaningful community  
10 amenities such as parks, recreational facilities, and event  
11 venues; and community programs that provide for culture, arts,  
12 communication, safety, security, and cleanliness.

13 The legislature further finds that while significant effort  
14 has been made to plan for and prioritize affordable housing in  
15 transit-oriented development areas, too often the rest of the  
16 community infrastructure, multi-modal connectivity, public  
17 spaces, and amenities required for successful, livable  
18 communities are not the top priority for any one department or  
19 agency. As a result, these are often not planned for or  
20 constructed, ending up an afterthought once people move in and  
21 discover the gaps in their quality of life. This results in



1 communities that are often sufficient for transient investment  
2 units and vacation properties, but not best suited for local  
3 families and permanent residents. Inevitably, this leads to  
4 costly retrofits, inferior community amenities, and diminished  
5 quality of life.

6 The legislature also finds that the two highest costs  
7 contributing to the cost of living are housing and  
8 transportation. By broadening the State's focus to develop  
9 affordable communities with fully built community infrastructure  
10 and amenities, rather than just affordable housing, the cost of  
11 a single unit can be reduced by as much as \$75,000, and the cost  
12 of transportation for families living there can be reduced by  
13 \$15,000 or more per year.

14 Units in many recent housing projects have become  
15 prohibitively expensive. On average, about \$50,000 is added to  
16 the cost of a unit per parking stall built for it, and as much  
17 as \$25,000 per unit for building amenities. Numerous cities  
18 have begun separating and aggregating parking stalls and  
19 building amenities, lowering the cost of each unit produced by  
20 as much as \$75,000.



1       The legislature further finds that building separate  
2   parking garages allows residents in an area to lease space or  
3   use a parking stall as may be needed, rather than having the  
4   cost forced upon them through their mortgage. This is important  
5   considering Hawaii's next generation is driving considerably  
6   less than previous generations. Since 2000, the percentage of  
7   eighteen- to twenty-nine-year-olds with a driver's license has  
8   plummeted nearly forty per cent. Many desire to live in  
9   walkable, bikeable communities where they can get around without  
10   the average costly expense of \$10,000 per year for each  
11   additional car in a family.

12       Additionally, relieving housing developers of the burden of  
13   building excessive amenities and gathering spaces in each  
14   building lowers the cost of living. Aggregating public spaces  
15   for open plazas, gathering spaces, parks, and green spaces  
16   available to everyone creates and fosters a better sense of  
17   community and opportunities for better mixed-use commercial,  
18   retail, and food options at a lower overall cost.

19       The legislature believes that tasking an agency with a  
20   primary mission to prioritize, plan, and build community  
21   infrastructure and amenities such as parks, public spaces,



1 markets, and other amenities that make communities livable,  
2 desirable, and lower the cost of living should be a priority,  
3 not an afterthought. This approach, utilized by countless  
4 successful jurisdictions around the country and world, can  
5 reduce the cost of living, and, equally importantly, improve the  
6 quality of life and mental health and well-being for residents  
7 of all ages.

8       The legislature additionally finds that incorporating  
9 mixed-use commercial and retail space into the ground floors of  
10 buildings not only puts daily needs within walking distance of  
11 residents, but also provides lease rent and revenue generating  
12 opportunities that can help pay for maintenance, security, and  
13 similar expenses to lower maintenance fees and cost of living  
14 for residents in each building by thousands of dollars per year.

15       The legislature notes that some state agencies, such as the  
16 Hawaii housing finance and development corporation and Hawaii  
17 public housing authority, have a primary focus on building  
18 affordable communities, and other agencies, such as the Hawaii  
19 community development authority, have a broad focus on urban  
20 planning and development, but must compromise between achieving  
21 numerous goals, often leaving critical community amenities and



1 infrastructure unfulfilled. Currently, no agency is tasked with  
2 a primary mission to plan for and construct the rest of the  
3 community infrastructure and amenities necessary to fill the  
4 gaps in recent development projects to ensure communities are  
5 being planned and built from the start with the public spaces,  
6 safe connectivity, and everything else the public tends to  
7 desire and need to reduce the cost of living, improve the  
8 quality of life, and ensure that affordable communities end up  
9 as more than transient investment or vacation properties, but  
10 rather as an ideal home for local residents to live, work, and  
11 play within.

12 Accordingly, the purpose of this part is to establish the  
13 transit-oriented community improvement partnership, with a  
14 primary focus on prioritizing and implementing the community  
15 improvements and amenities desired by local residents necessary  
16 for affordable, healthy, and vibrant communities. The  
17 partnership shall:

- 18 (1) Coordinate with transit-oriented community development  
19 agencies and other stakeholders to ensure communities  
20 are planned and built with full transit



1 infrastructure, communities, amenities, and workforce  
2 housing needed for success;

3 (2) Build community infrastructure, amenities, and address  
4 other needs to lower the cost of living and improve  
5 the quality of life; and

6 (3) Establish programs that communities desire, such as  
7 community and business improvement districts, to  
8 promote community engagement, keep public spaces safe  
9 and clean, and provide better opportunities and  
10 pathways for local economic development.

11 SECTION 9. The Hawaii Revised Statutes is amended by  
12 adding a new chapter to be appropriately designated and to read  
13 as follows:

14 **"CHAPTER**

15 **TRANSIT-ORIENTED COMMUNITY IMPROVEMENT PARTNERSHIP**

16 § -1 **Definitions.** As used in this chapter:

17 "Board" means the board of directors of the  
18 transit-oriented community improvement partnership.

19 "Coordinating entrepreneur" means a qualified person  
20 capable of organizing, operating, and assuming the risk for  
21 enterprises, including securing land and seed capital,



1 developing, or managing commercial or recreational facilities or  
2 projects, arranging concession agreements, supplying materials,  
3 maintaining equipment and infrastructure, and providing for the  
4 processing and marketing of services or products.

5 "Coventure" means an investment by the partnership in  
6 qualified securities of an enterprise in which a substantial  
7 investment is also being made or has been made by a professional  
8 investor to provide seed capital to an enterprise. A guarantee  
9 by the partnership of qualified securities provided by a  
10 professional investor shall be classified as a coventure. A  
11 direct investment may later be classified as a coventure upon an  
12 investment by a professional investor.

13 "Development rights" means the rights allowed under a law  
14 or an ordinance relating to permitted uses of a property, the  
15 density or intensity of use, and the maximum height and size of  
16 improvements thereon.

17 "Direct investment" means an investment by the partnership  
18 in qualified securities of an enterprise where no investment is  
19 being or has been made by a professional investor to provide  
20 seed capital to the enterprise.



1 "Enterprise" means a business that has its principal place  
2 of business in Hawaii and that is or proposes to be engaged in  
3 recreational or commercial area development, development of new  
4 value-added products, enhancement of existing recreational or  
5 commercial commodities, or the application of existing  
6 recreation or commercial areas and appurtenant facilities to  
7 productive uses.

8 "Fund" means the community improvement special fund.

9 "Partnership" means the transit-oriented community  
10 improvement partnership.

11 "Professional investor" means any bank; bank holding  
12 company; savings institution; farm credit institution; trust  
13 company; insurance company; investment company registered under  
14 the federal Investment Company Act of 1940, as amended;  
15 financial services loan company; pension or profit-sharing trust  
16 or other financial institution or institutional buyer; licensee  
17 under the federal Small Business Investment Act of 1958, as  
18 amended; or any person, partnership, or other entity of whose  
19 resources a substantial amount is dedicated to investing in  
20 securities or debt instruments, and whose net worth exceeds  
21 \$250,000.





1 "Project" means a specific undertaking, improvement, or  
2 system consisting of work or improvement, including personal  
3 property or any interest therein acquired, constructed,  
4 reconstructed, rehabilitated, improved, altered, or repaired by  
5 the partnership.

6 "Project facility" includes improvements, roads and  
7 streets, utility and service corridors, utility lines where  
8 applicable, water and irrigation systems, lighting systems,  
9 security systems, sanitary sewerage systems, and other community  
10 facilities where applicable.

11 "Qualified person" means any individual, corporation,  
12 partnership, or public agency possessing the competence,  
13 expertise, experience, and resources, including financial,  
14 personnel, and tangible qualifications, as may be deemed  
15 desirable by the partnership in administering this chapter.

16 "Qualified security" means any note, stock, treasury stock  
17 bond, debenture, evidence of indebtedness, certificate of  
18 interest or participation in any profit-sharing agreement,  
19 pre-organization certificate of subscription, transferable  
20 share, investment contract, certificate of deposit for a  
21 security, certificate of interest or participation in a patent



1 or patent application, or in royalty or other payments under a  
2 patent or application, or, in general, any interest or  
3 instrument commonly known as a "security" or any certificate  
4 for, receipt for, or option, warrant, or right to subscribe to  
5 or purchase any of the foregoing.

6 "Revenue bonds" means bonds, notes, or other evidence of  
7 indebtedness of the partnership issued to finance any project  
8 facility.

9 "Seed capital" means financing that is provided for the  
10 development, refinement, or commercialization of a product or  
11 process and other working capital needs.

12 "Transit-oriented community improvement area" means those  
13 lands within one-half of a mile of a rail line design.

14 "Trust indenture" means an agreement by and between the  
15 partnership and a trustee that sets forth the duties of the  
16 trustee with respect to the revenue bonds, the security thereof,  
17 and other provisions as may be deemed necessary or convenient by  
18 the partnership to secure the revenue bonds.

19 "Trustee" means a national or state bank or trust company,  
20 within or outside the State, that enters into a trust indenture.



1 "Value-added" means any activity that increases, by means  
2 of development or any other means, the value of public lands.

3 "Walkable community" means a primarily residential area  
4 with mixed uses appurtenant to the residences wherein the  
5 services, commodities, and amenities necessary for residents to  
6 enjoy a complete and fulfilled life are within walking or bike  
7 riding distance along protected or grade-separated paths with  
8 minimal conflicts with other modes of transportation, for both  
9 bicycles and pedestrians, with convenient access to mass  
10 transit.

11 § -2 **Transit-oriented community improvement partnership;**  
12 **established.** (a) There is established the transit-oriented  
13 community improvement partnership, which shall be a public body  
14 corporate and politic and an instrumentality and agency of the  
15 State. The partnership shall be headed by the board. The  
16 partnership shall be placed within the Hawaii community  
17 development authority for administrative purposes only.

18 (b) The partnership shall:

19 (1) Plan, coordinate, and administer projects and programs  
20 to develop meaningful infrastructure, housing, and  
21 amenities to create walkable communities along



1 transit-oriented corridors for working families that  
2 are affordable, livable, healthy, happy, equitable,  
3 and secure;

4 (2) Identify and designate each transit-oriented community  
5 improvement area, and may assist other communities  
6 with individual projects as may be appropriate;

7 (3) Plan and coordinate with any stakeholders necessary,  
8 or negotiate with and seek support or concessions from  
9 any stakeholders as may be prudent, and develop and  
10 execute projects or enter into a public-private  
11 partnership to develop and execute projects, to  
12 provide for:

13 (A) Infrastructure for utilities including sewer,  
14 water, power, and similar needs;

15 (B) Transportation infrastructure; provided that the  
16 transportation infrastructure shall be designed  
17 to have the capacity to enable at least seventy  
18 per cent of all daily commutes to, from, and  
19 within the area to be safely and comfortably made  
20 by walking, biking, micro-mobility, or public  
21 transit, between common destinations, as well as



1 for long-distance daily commuting without  
2 interruption pursuant to section 264-142 and  
3 shall include amenities such as rest stops,  
4 secure bicycle and micro-mobility device parking,  
5 and emergency support stations with tools and  
6 other resources as may be appropriate;  
7 (C) Public parking hubs of meaningful capacity,  
8 including charging for electric vehicles, a  
9 reasonable distance from which the partnership  
10 may waive requirements for or limit the number of  
11 parking stalls required by the State or counties;  
12 provided that of the parking stalls developed as  
13 part of the public parking hubs pursuant to this  
14 subparagraph, twenty per cent shall be electric  
15 vehicle-ready.

16 For purposes of this subparagraph, "electric  
17 vehicle-ready" means having a full-circuit  
18 installation that includes two hundred eight volt  
19 three phase or two hundred forty volt single  
20 phase power, forty-ampere panel capacity,



1 raceway, wiring, receptacle, and overprotection  
2 devices similar to a dryer circuit;

3 (D) Affordable housing and related infrastructure;  
4 provided that at a minimum, a majority of the  
5 ground floor frontage facing each street shall  
6 include commercial space;

7 (E) Public spaces of meaningful scale and access with  
8 an overall ratio of residents to public spaces  
9 and accessible natural green spaces that shall  
10 include:

11 (i) Public parks and gathering spaces;

12 (ii) Public spaces for hosting markets and  
13 events;

14 (iii) Natural areas with open green space and  
15 water for passive relaxation;

16 (iv) Public spaces for active recreation; and

17 (v) Public spaces for pets and animals;

18 (F) Facilities for public arts and culture that  
19 include:

20 (i) Public libraries;

21 (ii) Public works of art;



- 1 (iii) Galleries, museums, and exhibitions;  
2 (iv) Spaces for performances and events;  
3 (v) Accessible education and narratives on the  
4 history, culture, and people of the area;  
5 and  
6 (vi) Flexible spaces and infrastructure for  
7 seasonal, rotating, and evolving programming  
8 and engagement;  
9 (G) Space for local economic development and  
10 community empowerment; provided that the primary  
11 focus shall be assisting local residents,  
12 entrepreneurs, and brands, including:  
13 (i) Community-based economic development hubs  
14 and cooperative spaces such as public  
15 commercial kitchens, processing facilities,  
16 or similar work hubs available to the  
17 community and small businesses;  
18 (ii) Cooperative commercial and retail locations  
19 capable of supporting and aggregating  
20 products and services from numerous small  
21 businesses;



(iii) Spaces for hosting micro-businesses such as food trucks, market stalls, and similar temporary business fronts;

(iv) Spaces for hosting growing small businesses in permanent micro or small commercial locations or rotating pop-up locations; and

(v) Spaces for hosting larger maturing businesses in regular food, retail, and commercial locations; and

(H) Opportunities for revenue generation from any facility, lease, program, or other means as may be appropriate to help fund the projects, programs, and operations of the partnership, with a focus on financially sustaining the communities the partnership was created to support; provided that revenue generation shall not be the primary mission of the partnership; and

(4) Address established and adopted goals of the State, including the Aloha+ challenge, sustainable development goals, and other statutory goals.

(c) The partnership may:





1 (1) Adopt rules pursuant to chapter 91 to:

2 (A) Establish and implement a business or community  
3 improvement district, to be governed by an  
4 approved independent entity with a board  
5 represented by stakeholders from the community  
6 with the purpose of providing additional services  
7 or improvements to the district; and

8 (B) Establish a fee mechanism to provide long-term  
9 funding for a business or community improvement  
10 district, subject to approval by a majority of  
11 property owners, contributors, or other  
12 stakeholders which it is designed to serve;

13 (2) Provide grant funding to support the establishment and  
14 up to one year of operations of a business or  
15 community improvement district;

16 (3) Establish regular communications to and between  
17 residents and businesses within a transit-oriented  
18 community improvement area, or within another  
19 community as may be appropriate, to provide regular  
20 updates, information, or similar communication that  
21 builds relations and a sense of community amongst



1           those living and working in the area. The partnership  
2           may designate or contract with another entity to carry  
3           out this function; and

- 4           (4) Require all or a portion of commercial lease rent to  
5           be used to subsidize the cost of property maintenance,  
6           security, or similar needs for residents in the  
7           building.

8           §   **-3 Board of directors.** (a) The board shall consist  
9 of the following voting members:

- 10          (1) The director of finance, or the director's designee;  
11          (2) The department of transportation multimodal  
12             transportation coordinator, or the coordinator's  
13             designee;  
14          (3) The director of the office of planning and sustainable  
15             development, or the director's designee;  
16          (4) The head of the community-based economic development  
17             program of the department of business, economic  
18             development, and tourism;  
19          (5) The chairperson of the board of land and natural  
20             resources, or the chairperson's designee;



- 1 (6) Two individuals with history and expertise in  
2 affordable housing, to be appointed by the president  
3 of the senate;
- 4 (7) Two individuals with history and expertise in public  
5 spaces, to be appointed by the president of the  
6 senate;
- 7 (8) Two individuals with history and expertise in:  
8 (A) Urban planning and building design; or  
9 (B) Architecture as a licensed architect in the  
10 State,  
11 to be appointed by the speaker of the house of  
12 representatives;
- 13 (9) Two individuals with history and expertise in  
14 community-based economic development, to be appointed  
15 by the speaker of the house of representatives; and
- 16 (10) The chairs of the house of representatives and senate  
17 standing committees with primary jurisdiction over  
18 transportation and housing, who shall serve as  
19 ex-officio non-voting members.



1 (b) No member shall have a financial interest or conflict  
2 of interest in any project, parcel, business, or development  
3 located in the community improvement district.

4 (c) The term of office of the voting members appointed by  
5 the speaker of the house of representatives and president of the  
6 senate shall be four years each.

7 (d) The board shall appoint an executive director, who  
8 shall serve at the pleasure of the board and be exempt from  
9 chapter 76. The salary of the executive director shall be set  
10 by the board.

11 (e) The board, through its executive director, may appoint  
12 officers, agents, and employees and:

13 (1) Prescribe their duties and qualifications; and

14 (2) Fix their salaries, without regard to chapter 76.

15 § -4 Powers; generally. (a) Except as otherwise  
16 limited by this chapter, the partnership may:

17 (1) Sue and be sued;

18 (2) Have a seal and alter the same at its pleasure;

19 (3) Make and alter bylaws for its organization and  
20 internal management;



- 1 (4) Adopt rules under chapter 91 necessary to effectuate  
2 this chapter in connection with its projects,  
3 programs, operations, and properties;
- 4 (5) Make and execute contracts and all other instruments  
5 necessary or convenient for the exercise of its powers  
6 and functions under this chapter;
- 7 (6) Carry out surveys, research, investigations, site  
8 visits, and similar examinations into technological,  
9 business, financial, consumer trends, and other  
10 aspects of affordable housing, transportation,  
11 walkable communities, public spaces, leisure or  
12 recreational land uses;
- 13 (7) Acquire or contract to acquire by grant, purchase, or  
14 condemnation pursuant to chapter 101:
- 15 (A) All privately owned real property or any interest  
16 therein and the improvements thereon, if any,  
17 that are determined by the partnership to be  
18 necessary or appropriate for its purposes under  
19 this chapter, including real property together  
20 with improvements, if any, in excess of that  
21 needed for use in cases where small remnants



1 would otherwise be left or where other  
2 justifiable cause necessitates the acquisition to  
3 protect and preserve the contemplated  
4 improvements, or public policy demands the  
5 acquisition in connection with the improvements;  
6 and

7 (B) Encumbrances, in the form of leases, licenses, or  
8 otherwise, needed by the partnership or any state  
9 department or agency for public purposes; and the  
10 disposition of subdivided lots, house lots,  
11 apartments or other economic units, or economic  
12 development;

13 (8) Own, hold, improve, and rehabilitate any real,  
14 personal, or mixed property acquired; and sell,  
15 assign, exchange, transfer, convey, lease, or  
16 otherwise dispose of, or encumber the same;

17 (9) By itself or in partnership with qualified persons or  
18 other governmental agencies:

19 (A) Acquire, construct, reconstruct, rehabilitate,  
20 improve, alter, or repair any infrastructure or



1           accessory facilities in connection with any  
2           project;

3           (B) Own, hold, sell, assign, transfer, convey,  
4           exchange, lease, or otherwise dispose of, or  
5           encumber any project; and

6           (C) Develop or manage, by itself, or in partnership  
7           with qualified persons or other governmental  
8           agencies, any project that meets the purposes of  
9           this chapter;

10       (10) In cooperation with any governmental agency, or  
11       otherwise through direct investment or coventure with  
12       a professional investor or enterprise or any other  
13       person, or otherwise, acquire, construct, operate, and  
14       maintain public land facilities, including but not  
15       limited to leisure, recreational, commercial,  
16       residential, hotel, office space, and business  
17       facilities, at rates or charges determined by the  
18       partnership;

19       (11) Assist developmental, transit-oriented, recreational,  
20       and visitor industry related enterprises, or projects  
21       developed or managed by the partnership, by conducting



1 detailed marketing analysis and developing marketing  
2 and promotional strategies to strengthen the position  
3 of those enterprises and to better exploit local,  
4 national, and international markets;

5 (12) Receive, examine, and determine the acceptability of  
6 applications of qualified persons for allowances or  
7 grants for the development of new recreation and  
8 community-related products, the expansion of  
9 established recreation and visitor industry or land  
10 development enterprises, and the altering of existing  
11 recreational, visitor industry related, or land  
12 development enterprises;

13 (13) Coordinate its activities with any federal or state  
14 programs;

15 (14) Grant options to purchase any project or to renew any  
16 lease entered into by the partnership in connection  
17 with any of its projects or programs, on the terms and  
18 conditions it deems advisable;

19 (15) Provide advisory, consultative, training, and  
20 educational services and technical assistance to any  
21 person or partnership, either public or private, to





1 carry out the purposes of this chapter, and engage the  
2 services of consultants on a contractual basis for  
3 rendering professional and technical assistance and  
4 advice;

5 (16) Procure insurance against any loss in connection with  
6 its property and other assets and operations in  
7 amounts and from insurers as it deems desirable;

8 (17) Accept gifts or grants in any form from any public  
9 agency or other source;

10 (18) Issue bonds to finance the cost of a project and  
11 provide for the security thereof, in the manner and  
12 pursuant to the procedure prescribed in this chapter;

13 (19) Subject to approval by the board, assume management  
14 responsibilities for transit centers, infrastructure,  
15 parks, and water features;

16 (20) Recommend to the department of transportation and the  
17 board of land and natural resources the purchase of  
18 any privately owned properties that may be appropriate  
19 for development; and

20 (21) Do all things necessary or proper to carry out the  
21 purposes of this chapter.



1 (b) Notwithstanding any provisions under subsection (a) to  
2 the contrary, the partnership shall not acquire, contract to  
3 acquire by grant or purchase, own, hold, sell, assign, exchange,  
4 transfer, convey, lease, or otherwise dispose of, or encumber  
5 any real, personal, or mixed property that is owned by the  
6 department of transportation as of July 1, 2025, except as  
7 expressly provided in this chapter.

8 (c) The powers conferred in this section shall be  
9 liberally construed to effectuate the purposes of this chapter.

10 **§ -5 Community improvement projects; development plans**  
11 **and implementation.** (a) The partnership may develop and  
12 implement plans for community improvement projects and, where  
13 appropriate, create projects that meet the mission of the  
14 partnership.

15 (b) The partnership may enter into cooperative agreements  
16 with other stakeholders deemed necessary and appropriate to  
17 execute the mission of the partnership.

18 (c) Notwithstanding any provisions of this chapter to the  
19 contrary, when leasing partnership-controlled land or  
20 facilities, the partnership may contract with a financial  
21 institution chartered pursuant to chapter 412 or a federal



1 financial institution, as defined under section 412:1-109, that  
2 transacts business in the State to provide lease management  
3 services. For the purposes of this subsection, "lease  
4 management services" includes the collection of lease rent and  
5 any other moneys owed to the partnership related to the lease of  
6 land or facilities under the partnership's control.

7 (d) The partnership may amend the community improvement  
8 plans as may be necessary or appropriate.

9 § -6 **Project facility program.** (a) The partnership may  
10 develop a project to identify necessary project facilities  
11 within a project area.

12 (b) Unless and except as otherwise provided by law,  
13 whenever the partnership undertakes, or causes to be undertaken,  
14 any project facility as part of a project, the cost of providing  
15 the project facilities may be assessed against the real property  
16 in the project area specially benefiting from the project  
17 facilities. Subject to the express written consent of the  
18 landowners directly affected, the partnership shall determine  
19 the properties that will benefit from the project facilities to  
20 be undertaken and may establish assessment areas that include  
21 the properties specially benefiting from the project facilities.



1 The partnership shall fix the assessments against the real  
2 property specially benefited.

3 (c) Unless and except as otherwise provided by law, the  
4 partnership may adopt rules pursuant to chapter 91 to establish  
5 the method of undertaking and financing project facilities in a  
6 project area.

7 (d) Notwithstanding any other law to the contrary, in  
8 assessing real property for project facilities, the partnership  
9 shall assess the real property within a project area according  
10 to the special benefits conferred upon the real property by the  
11 project facilities. These methods may include an assessment on  
12 a frontage basis or according to the area of real property  
13 within a project area, or any other assessment method that  
14 assesses the real property according to the special benefit  
15 conferred, or any combination thereof. No assessment levied  
16 under this section against real property specially benefited  
17 under this chapter shall constitute a tax on real property  
18 within the meaning of any law.

19 (e) Notwithstanding any other law to the contrary, the  
20 partnership, at its discretion, may enter into any agreement



1 with the county in which project facilities are located, to  
2 implement the purposes of this section.

3 (f) If all or a part of the project facilities to be  
4 financed through revenue bonds by the partnership are dedicated  
5 to the county in which the project facilities will be located,  
6 the partnership shall ensure that the project facilities or  
7 applicable portions thereof are designed and constructed to meet  
8 county requirements.

9 § -7 **Approval of projects, plans, and programs.** Every  
10 project, plan, and project facility program developed by the  
11 partnership shall be approved by the board.

12 § -8 **Revenue bonds.** (a) The partnership, with the  
13 approval of the governor, may issue, from time to time, revenue  
14 bonds in amounts not exceeding the total amount of bonds  
15 authorized by the legislature for the purpose of:

16 (1) Constructing, acquiring, remodeling, furnishing, and  
17 equipping any project facility, including the  
18 acquisition of the site of the facility; or

19 (2) Acquiring non-public lands through purchase to sustain  
20 and preserve leisure or recreational enterprises  
21 within a contiguous geographic area.



1 (b) All revenue bonds shall be issued pursuant to part III  
2 of chapter 39, except as provided in this chapter.

3 (c) The revenue bonds shall be issued in the name of the  
4 partnership and not in the name of the State. The final  
5 maturity date of the revenue bonds may be any date not exceeding  
6 thirty years from the date of issuance.

7 § -9 Revenue bonds; payment and security. (a) The  
8 revenue bonds shall be payable from and secured by the  
9 improvements to real properties specially benefited or improved  
10 and the assessments thereon, or by the revenues derived from the  
11 project facility for which the revenue bonds were issued,  
12 including revenue derived from insurance proceeds and reserve  
13 accounts, and earnings thereon.

14 (b) The partnership may pledge revenues derived from the  
15 project facility financed from the proceeds of the revenue bonds  
16 to the punctual payment of the principal, interest, and  
17 redemption premiums, if any, on the revenue bonds.

18 (c) The revenue bonds may be additionally secured by the  
19 pledge or assignment of the loans and other agreements or any  
20 note or other undertaking, obligation, or property held by the  
21 partnership to secure the loans.



(d) Any pledge made by the partnership shall create a perfected security interest in the revenues, moneys, or property pledged and thereafter received by the partnership, from and after the time that the financing statement with respect to the revenues, moneys, or property pledged and thereafter received are filed with the bureau of conveyances. Upon the filing, the revenues, moneys, or property pledged and thereafter received by the partnership shall immediately be subject to a lien of any pledge without any physical delivery thereof or having claims of any kind in tort, contract, or otherwise against the partnership, irrespective of whether the parties have notice thereof. This section shall apply to any financing statement filed on or after the effective date of this Act with the bureau of conveyances with respect to any pledge made to secure revenue bonds issued under this chapter.

**§ -10 Revenue bonds; interest rate, price, and sale.**

(a) The revenue bonds issued pursuant to this chapter shall bear interest at a rate or rates and shall be payable on a date or dates, as the partnership determines.

(b) The partnership shall include the costs of undertaking the project facility for which the revenue bonds are issued in



1 determining the principal amount of revenue bonds to be issued.

2 In determining the cost of undertaking the project facility, the  
3 partnership may include:

4 (1) The cost of constructing, acquiring, remodeling,  
5 furnishing, and equipping the project facility,  
6 including the acquisition of the site of the facility;

7 (2) The cost of purchasing or funding loans or other  
8 agreements entered into for the project facility;

9 (3) The costs of studies and surveys;

10 (4) Insurance premiums;

11 (5) Underwriting fees;

12 (6) Financial consultant, legal, accounting, and marketing  
13 services incurred;

14 (7) Reserve account, trustee, custodian, and rating agency  
15 fees; and

16 (8) Any capitalized interest.

17 (c) The revenue bonds may be sold at public or private  
18 sale, and for a price as may be determined by the partnership.

19 **§ -11 Revenue bonds; investment of proceeds and**  
20 **redemption.** Subject to any agreement with the holders of its  
21 revenue bonds, the partnership may:





(1) Invest moneys not required for immediate use, including proceeds from the sale of revenue bonds, in any investment in accordance with procedures prescribed in a trust indenture; and

(2) Purchase revenue bonds out of any fund or money of the partnership available therefor, and hold, cancel, or resell the revenue bonds.

§ -12 **Revenue bonds; subaccounts.** A separate subaccount shall be established for each project facility financed from the proceeds of the revenue bonds secured under the same trust indenture. Each subaccount shall be designated a project facility revenue bond subaccount and shall bear additional designation as the partnership deems appropriate to properly identify the fund.

§ -13 **Trustee; designation; duties.** (a) The partnership shall designate a trustee for each issue of revenue bonds secured under the same trust indenture.

(b) The trustee shall be authorized by the partnership to hold and administer the project facility revenue bond subaccount established pursuant to section -12, to receive and receipt for, hold, and administer the revenues derived by the



1 partnership from the project facility for which the revenue  
2 bonds were issued, and to apply these revenues to the payment of  
3 the cost of:

4 (1) Undertaking the project facility;

5 (2) Administering and operating the proceedings providing  
6 for the issuance of the revenue bonds;

7 (3) The principal or interest on these bonds;

8 (4) The establishment of reserves; and

9 (5) Other purposes as may be authorized in the proceedings  
10 providing for the issuance of the revenue bonds.

11 (c) Notwithstanding section 39-68 to the contrary, the  
12 director of finance may appoint the trustee to serve as fiscal  
13 agent for the:

14 (1) Payment of the principal of and interest on the  
15 revenue bonds; and

16 (2) Purchase, registration, transfer, exchange, and  
17 redemption of the bonds.

18 (d) The trustee shall perform additional functions with  
19 respect to the payment, purchase, registration, transfer,  
20 exchange, and redemption of the bonds, as the director of  
21 finance may deem necessary, advisable, or expeditious, including



1 the holding of the revenue bonds and coupons that have been paid  
2 and the supervision of the destruction thereof in accordance  
3 with applicable law.

4 (e) Nothing in this chapter shall limit or be construed to  
5 limit the powers granted to the director of finance in sections  
6 36-3, 39-13, and 39-68(a), to appoint the trustee or others as  
7 fiscal agents, paying agents, and registrars for the revenue  
8 bonds or to authorize and empower those fiscal agents, paying  
9 agents, and registrars to perform the functions referred to in  
10 those sections.

11 § -14 **Trust indenture.** (a) A trust indenture may:

12 (1) Contain covenants and provisions authorized by part  
13 III of chapter 39, and as may be deemed necessary or  
14 convenient by the partnership for the purposes of this  
15 chapter;

16 (2) Allow the partnership to pledge and assign to the  
17 trustee loans and other agreements related to the  
18 project facility, and the rights of the partnership  
19 thereunder, including the right to receive revenues  
20 thereunder and to enforce the provisions thereof; and



1 (3) Contain provisions deemed necessary or desirable by  
2 the partnership to obtain or permit, by grant,  
3 interest, subsidy, or otherwise, the participation of  
4 the federal government in the financing of the costs  
5 of undertaking the project facility.

6 (b) A trust indenture shall also contain provisions as to:

7 (1) The investment of the proceeds of the revenue bonds,  
8 the investment of any reserve for the bonds, the  
9 investment of the revenues of the project facility,  
10 and the use and application of the earnings from  
11 investments; and

12 (2) The terms and conditions upon which the holders of the  
13 revenue bonds or any portion of the revenue bonds or  
14 any trustee thereof may institute proceedings for the  
15 foreclosure of any loan or other agreement or any note  
16 or other undertaking, obligation, or property securing  
17 the payment of the bonds and the use and application  
18 of the moneys derived from the foreclosure.

19 § -15 **Transfer of public lands.** (a) Notwithstanding  
20 chapter 171 or any provisions of this chapter to the contrary,  
21 any department may transfer development rights for lands under



1 its jurisdiction to the partnership for purposes of this  
2 chapter.

3 (b) If the partnership finds that state lands under the  
4 control and management of any department or other public agency  
5 are suitable for its purposes under this chapter, the  
6 partnership may lease the lands from the agency having the  
7 control and management of those lands, upon the terms and  
8 conditions as may be agreed to by the parties.

9 (c) Notwithstanding the provisions of subsection (b) to  
10 the contrary, no public lands shall be leased to the partnership  
11 if the lease would impair any covenant between the State or any  
12 county, or any department or board thereof, and the holders of  
13 bonds issued by the State or the county, or any department or  
14 board thereof.

15 § -16 Community improvement special fund; established;  
16 use of partnership funds. (a) There is established the  
17 community improvement special fund within the state treasury, to  
18 which shall be credited any state appropriations to the fund,  
19 any sums collected as a result of bonds issued pursuant to this  
20 chapter, any revenues generated from the facilities, or other



1 moneys made available to the fund, to be expended as directed by  
2 the partnership.

3 (b) Notwithstanding any provisions of this chapter to the  
4 contrary, revenues, income, and receipts derived from the  
5 project facilities shall be set apart in a separate subaccount  
6 and applied solely for the following purposes:

7 (1) The principal and interest on the bonds;

8 (2) The cost of administering, operating, and maintaining  
9 the project not to exceed fifteen per cent of the sums  
10 collected, net of principal and interest payments, on  
11 account of assessments and interest for any specific  
12 project facility;

13 (3) The establishment of program reserves not to exceed  
14 eighty-five per cent of the sums collected, net of  
15 principal and interest payments, on account of  
16 assessments and interest for any specific project  
17 facility; provided that accumulated reserves shall be  
18 credited to and become a part of the special land and  
19 development fund, established under section 171-19,  
20 except in the case of a specific project facility that  
21 is situated in part or wholly within a small boat



1 harbor, in which case those accumulated reserves  
2 attributable to the portions of the facility situated  
3 in the small boat harbor shall be credited to and  
4 become a part of the boating special fund, established  
5 under section 248-8; and

6 (4) Other purposes as may be authorized in the proceedings  
7 providing for the issuance of the bonds.

8 If any surplus remains in any subaccount after the payment  
9 of the bonds chargeable against that subaccount, the surplus  
10 shall be credited to and become a part of the fund, except as  
11 provided in paragraph (3). Notwithstanding any other law to the  
12 contrary, moneys in the fund may be used to make up any  
13 deficiencies in the subaccount.

14 (c) The partnership shall hold the fund in an account or  
15 accounts separate from other funds. Except as otherwise  
16 provided in subsection (b), the partnership shall invest and  
17 reinvest the fund and the income thereof to:

18 (1) Purchase qualified securities issued by enterprises  
19 for the purpose of raising seed capital; provided that  
20 the investment shall comply with the requirements of  
21 this chapter;



1           (2) Make grants, loans, and provide other monetary forms  
2           of assistance necessary to carry out the purposes of  
3           this chapter; and

4           (3) Purchase securities as may be lawful investments for  
5           fiduciaries in the State.

6           All appropriations, grants, contractual reimbursements, and  
7 other funds not designated for this purpose may be used to pay  
8 for the proper general expenses and to carry out the purposes of  
9 the partnership.

10          (d) The partnership shall purchase qualified securities  
11 issued by an enterprise only after:

12          (1) Receiving:

13               (A) An application from the enterprise containing a  
14               business plan that is consistent with the  
15               business and public land development plan,  
16               including a description of the enterprise and its  
17               management, product, and market;

18               (B) A statement of the amount, timing, and projected  
19               use of the capital required;





1 (C) A statement of the potential economic impact of  
2 the enterprise, including the number, location,  
3 and types of jobs expected to be created; and

4 (D) Any other information as the partnership shall  
5 require;

6 (2) Determining, based upon the application submitted,  
7 that:

8 (A) The proceeds of the investment will be used only  
9 to cover the seed capital needs of the  
10 enterprise, except as authorized in this section;

11 (B) The enterprise has a reasonable chance of  
12 success;

13 (C) The enterprise has the reasonable potential to  
14 create employment within the State and offers  
15 employment opportunities to residents;

16 (D) The coordinating entrepreneur and other founders  
17 of the enterprise have already made or are  
18 prepared to make a substantial financial and time  
19 commitment to the enterprise;

20 (E) The securities to be purchased are qualified  
21 securities;



1 (F) There is a reasonable possibility that the  
2 partnership will recoup at least its initial  
3 investment; and

4 (G) Binding commitments have been made to the  
5 partnership by the enterprise for adequate  
6 reporting of financial data to the partnership,  
7 which shall include a requirement for an annual  
8 or other periodic audit of the books of the  
9 enterprise, and for control by the partnership  
10 that the partnership considers prudent over the  
11 management of the enterprise, in order to protect  
12 the investment of the partnership, including  
13 membership on the board of directors of the  
14 enterprise, ownership of voting stock, input in  
15 management decisions, and the right of access to  
16 the financial and other records of the  
17 enterprise; and

18 (3) Entering into a binding agreement with the enterprise  
19 concerning the manner of payback by the enterprise of  
20 the funds advanced, granted, loaned, or received from  
21 the partnership. The manner of payback may include



1 the payment of dividends, returns from the public sale  
2 of corporate securities or products, royalties, and  
3 other methods of payback acceptable to the  
4 partnership. In determining the manner of payback the  
5 partnership shall establish a rate of return or rate  
6 of interest to be paid on any investment, loan, or  
7 grant of partnership funds under this section.

8 (e) If the partnership makes a direct investment, the  
9 partnership shall also find that a reasonable effort has been  
10 made to find a professional investor to make an investment in  
11 the enterprise as a coventure, and that the effort was  
12 unsuccessful. The findings, when made by the partnership, shall  
13 be conclusive.

14 (f) The partnership shall make investments in qualified  
15 securities issued by an enterprise in accordance with the  
16 following limits:

17 (1) No more than \$500,000 shall be invested in the  
18 securities of any one enterprise, except that more  
19 than a total of \$500,000 may be invested in the  
20 securities of any one enterprise if the partnership  
21 finds, after its initial investment, that additional



1 investments in that enterprise are required to protect  
2 the initial investment of the partnership, and the  
3 other findings set forth in subsection (d) and this  
4 subsection are made as to the additional investment;

5 (2) The partnership shall not own securities representing  
6 more than forty-nine per cent of the voting stock of  
7 any one enterprise at the time of purchase by the  
8 partnership after giving effect to the conversion of  
9 all outstanding convertible securities of the  
10 enterprise, except that if a severe financial  
11 difficulty of the enterprise occurs, threatening the  
12 investment of the partnership in the enterprise, a  
13 greater percentage of those securities may be owned by  
14 the partnership; and

15 (3) No more than fifty per cent of the assets of the  
16 partnership shall be invested in direct investments at  
17 any time.

18 (g) No investment, loan, grant, or use of corporate funds  
19 for the purposes of this chapter shall be subject to  
20 chapter 42F.



1       §   -17   Standards for the award of grants. Applications  
2 for grants shall be made to the partnership and contain the  
3 information as shall be required by rules adopted thereunder.

4 At a minimum, the applicant shall:

5       (1) Be licensed or accredited, in accordance with federal,  
6 state, or county laws, rules, or ordinances, to  
7 conduct the activities or provide the services for  
8 which a grant is awarded;

9       (2) Provide a detailed plan outlining the scope,  
10 objectives, and projected impact of the project and a  
11 clear breakdown of how grant funds will be utilized;

12       (3) Agree to use state funds exclusively for the purposes  
13 of this chapter;

14       (4) Indicate capability to properly use the grant for the  
15 purpose of the grant program;

16       (5) Comply with all applicable federal and state laws  
17 prohibiting discrimination against any person on the  
18 basis of race, color, national origin, religion,  
19 creed, sex, age, sexual orientation, disability, or  
20 any other characteristic protected under applicable  
21 federal or state law;



1 (6) Agree not to use state funds for purposes of  
2 entertainment or perquisites;

3 (7) Comply with other requirements as the partnership may  
4 prescribe;

5 (8) Comply with all applicable federal, state, and county  
6 laws, rules, and ordinances;

7 (9) Agree to indemnify and save harmless the State and its  
8 officers, agents, and employees from and against any  
9 and all claims arising out of or resulting from  
10 activities carried out or projects undertaken with  
11 funds provided under this chapter and procure  
12 sufficient insurance to provide this indemnification  
13 if requested to do so by the partnership; and

14 (10) Agree to make available to the partnership all records  
15 the applicant may have relating to the grant to allow  
16 state agencies to monitor the applicant's compliance  
17 with this section.

18 § -18 **Exemption from taxation.** The partnership shall  
19 not be required to pay state taxes of any kind.

20 § -19 **Exemption from requirements.** Notwithstanding  
21 section 171-42 and except as otherwise provided in this chapter,



1 projects undertaken pursuant to this chapter shall be exempt  
2 from all statutes, ordinances, charter provisions, and rules of  
3 any government agency relating to special improvement district  
4 assessments or requirements; land use, zoning, and construction  
5 standards for development, and improvement of land; provided  
6 that the community improvement planning activities of the  
7 partnership shall be coordinated with:

8 (1) All relevant state permitting and regulatory agencies  
9 and programs; and

10 (2) The county planning departments and county land use  
11 plans, policies, and ordinances.

12 **§ -20 The issuance of bonds for the development of**

13 **infrastructure.** (a) Notwithstanding section 206E-21 and  
14 206E-225, the partnership, pursuant to and in accordance with  
15 this subpart and section 46-80.1(a), may issue bonds for the  
16 purpose of financing the development of infrastructure.

17 (b) All bonds issued by the partnership for improvements  
18 by assessments, and the interest thereon, shall be exempt from  
19 all state, county, and municipal taxation, except inheritance,  
20 transfer, and estate taxes.



1       §    **-21 Annual report.** The partnership shall submit to  
2 the governor and legislature a complete and detailed report of  
3 its plans and activities no later than twenty days prior to the  
4 convening of each regular session."

5       SECTION 10. The transit-oriented community improvement  
6 partnership is authorized to issue revenue bonds from time to  
7 time to finance the development of infrastructure. The total  
8 principal amount of the revenue bonds authorized by this part  
9 shall not exceed \$                   ; provided that neither revenue  
10 bonds issued to refund revenue bonds heretofore issued, to the  
11 extent that the refunding revenue bonds do not exceed the  
12 principal amount of the revenue bonds being refunded, nor  
13 revenue bonds of the transit-oriented community improvement  
14 partnership outstanding at the effective date of this Act shall  
15 cause the amount of the above authorization to be decreased.  
16 The revenue bonds shall be issued pursuant to section 206E-246,  
17 Hawaii Revised Statutes. The principal and interest on the  
18 revenue bonds, to the extent not paid from the proceeds of the  
19 bonds, shall be paid solely from, and secured solely by the  
20 revenue of the transit-oriented community improvement  
21 partnership.





1       SECTION 11. There is appropriated out of the revenue bond  
2 proceeds and interest earned thereon authorized by this part the  
3 sum of \$                   or so much thereof as may be necessary for  
4 the fiscal year 2025-2026 to carry out the purposes of  
5 section 10 of this part; provided that any unexpected and  
6 unencumbered balance of the appropriation shall not lapse at the  
7 end of the fiscal year 2025-2026 and shall lapse instead on  
8 June 30, 2030.

9       SECTION 12. The transit-oriented community improvement  
10 partnership shall notify the legislature upon the issuance of  
11 the revenue bonds authorized by section 10 of this part,  
12 including a detailed list and description of all projects to be  
13 funded through the revenue bonds authorized by this part.

14       SECTION 13. There is appropriated out of the general  
15 revenues of the State of Hawaii the sum of \$                   or so  
16 much thereof as may be necessary for fiscal year 2025-2026 and  
17 the same sum or so much thereof as may be necessary for fiscal  
18 year 2026-2027 to be deposited into the community improvement  
19 special fund established under section     -16.

20       SECTION 14. There is appropriated out of the community  
21 improvement special fund the sum of \$                   or so much



1 thereof as may be necessary for fiscal year 2025-2026 and the  
2 same sum or so much thereof as may be necessary for fiscal year  
3 2026-2027 for:

4 (1) The establishment and operation of the  
5 transit-oriented community improvement partnership;  
6 and

7 (2) The establishment of four positions as follows:

8 (A) One permanent full-time equivalent (1.0 FTE)  
9 executive director position;

10 (B) One permanent full-time equivalent (1.0 FTE)  
11 planner or licensed architect position;

12 (C) One permanent full-time equivalent (1.0 FTE)  
13 project development specialist position; and

14 (D) One permanent full-time equivalent (1.0 FTE)  
15 administrative assistant position.

16 The sums appropriated shall be expended by the  
17 transit-oriented community improvement partnership for the  
18 purposes of this Act.

19 PART III

20 SECTION 15. If any provision of this Act, or the  
21 application thereof to any person or circumstance, is held



1 invalid, the invalidity does not affect other provisions or  
2 applications of the Act that can be given effect without the  
3 invalid provision or application, and to this end the provisions  
4 of this Act are severable.

5 SECTION 16. Statutory material to be repealed is bracketed  
6 and stricken. New statutory material is underscored.

7 SECTION 17. This Act shall take effect on July 1, 3000.



**Report Title:**

HCDA; Department of Business, Economic Development, and Tourism;  
Transit-Oriented Development Infrastructure Improvement Program;  
Program; Transit-Oriented Community Improvement Partnership;  
Special Fund; Appropriations

**Description:**

Part I: Authorizes the Hawaii Community Development Authority to cooperate with or assist public and private sector entities to engage in projects that improve the State. Establishes the Transit-oriented Development Infrastructure Improvement Program under the HCDA. Repeals the Transit-oriented Development Infrastructure Improvement District and Board. Authorizes the HCDA to issue bonds to finance the development of infrastructure outside of HCDA's community development districts. Part II: Establishes the Transit-Oriented Community Improvement Partnership within the HCDA. Establishes the Community Improvement Special Fund. Requires annual reports to the Legislature. Appropriates funds into and out of the special fund for the Partnership and positions. Effective 7/1/3000. (SD1)

*The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.*

