

# Child Welfare Services Senate Briefing

Ryan Yamane, Director Daisy Hartsfield, Social Services Division Administrator Elladine Olevao, Child Welfare Services Branch Administrator

# CWS Then, Now, and Looking Forward

# **Priorities:**

- Keeping our Keiki safe
- Supporting the Ohana unit
- Engage our community
- Build resiliency
- Support our Hawaiian culture and values

# CWS Moving Forward

# **Action Items:**

- > Hiring and Retention
- > Training
- Update our Policies and Procedures

# FUTURE: 2024 and beyond

Hiring and Retention

Plan is to decrease vacancy rate from 30% By 10% by prioritizing hiring and utilizing other expedited processes available to onboard new hires.

- Shortage differentials for CWS staffs
- Increase safety of staffs at all locations and during visits
- Provide training and support to staffs to promote their knowledge in the division

# FUTURE: 2024 and beyond

# Staffs Training

Plan is to develop and provide various trainings to all levels of CWS staffs both for job requirements, professional development, cultural practices and leadership.

- Currently partnering with AG's Office to develop trainings on current laws and best practices.
- Specialized trainings for staffs in direct contact with children and families, trauma informed care trainings and culturally appropriate practices.
- Conferences for National best practices
- Develop trainings for court related reporting and testifying

FUTURE: 2024 and beyond

Update policies and procedures

Work with the Department of the Attorney General and others to prioritize what needs to be updated and develop new rules and policies.

- Assess and update current forms (3-6 months)
- Working group to review policies and procedures

## **TIMELINE**

6 months

- Retained approximately 15 new CAPs and ongoing recruitment to reduce the vacancy rate
- Ongoing expanded recruitment efforts
- Procure provider to assist in building curriculum and other training
- Identify additional training needs
- Working towards achieving at least identifying 10% of policies and procedures that need to be updated
- Executed either 89-day hires or procured a vendor to perform the update

2 years

- Differentials -\$3M
- Ongoing recruitment, partnering with other agencies and participating in job fairs or programs such as, Hele Imua
- Contracting for clerical support
- Budget request for nursing positions
- Identify online training
- Identify resources to send staff to training/conferences for training
- Review more tech assistance
- Commence assessments for staff training needs
- Develop plan to update policies and procedures

1 year

- Reduced the vacancy rate to 20%
- Ongoing expanded recruitment efforts
- Ongoing curriculum development
- Training schedule implemented (ongoing)
- Availability of training extended to current employees and automatically recorded for within employee records
- 50% of the policies and procedures have been updated

# 6 Month Objectives:

- Seek Staffing Differentials of \$3.0 Million
- Increase ongoing recruitment including using Hele Imua and partnership with UH
- In limited instances use temporary contracted clerical support
- Explore budget support for adding nursing positions to assist with child safety assessments
- Identify additional trainings for staffs
- Develop plan on updating all rules and policies
   & procedures

# 1 Year Objectives:

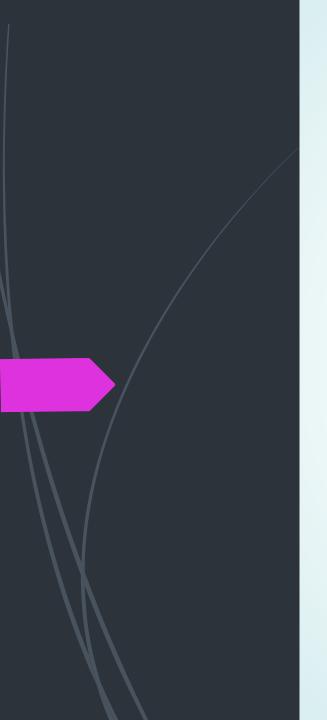
- Retain and hire 15 new CAPs staff
- Expand recruitment and on site interviews with DHRD
- Procure provider to build staff curriculum and other training objectives
- Achieve at least 10% policy and procedure updates and adoption

# 2 Year Objectives:

- Reduce vacancy rate to below 20%
- Expand recruitment and retention efforts to support staffs
- Ongoing staffing trainings both virtually and inperson annually
- 50% of policies and procedures have been updated

# CWS Corrective Action Plan to address the Auditor's recommendations

- The recommendations will likely take 2-4 years to fully implement.
- Years 1 and 2 Regarding licensing of child-specific homes:
  - Work in consultation with the Department of the Attorney General to review existing policies, procedures, laws, and administrative rules and identify needed changes to address the Auditor's findings.
  - Review current federal guidelines to identify any inconsistencies with state rules and statutes, and propose legislative amendments to align state law.
  - Seek out additional procurement and contract compliance strategies targeted at licensing and child well-being outcomes.



## Years 2 through 4 Regarding licensing of child-specific homes:

- Begin and complete amending appropriate policies and procedures, statutes and rules, in collaboration with Program Development and CWSB.
- Work with the Department of the Attorney General on amendments.
- Develop a centralized repository for amended policies, procedures, statutes, and rules.
- Issue notices of all amendments to CWSB staff and contracted providers.
- Train staff and relevant providers on new policies and procedures, rules, and statutes.
- Develop information packets for child-specific homes.

## Years 1 through 2 Regarding Contract Monitoring and Evaluation

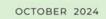
- Work with the Department of the Attorney General to identify areas of procurement where policies and procedures need updating.
- Work in consulttation with the Department of the Attorney General's to review and propose amendments that need to be made to the Child Welfare Services Procedures Manual.
- Draft amendments to policies and procedures in collaboration with Staff Support Office, Program Development, and CWSB.
- Work with the Department of the Attorney General to make amendments.

## Years 2 through 4 Regarding Contract Monitoring and Evaluation

- Develop the data system with the capability to improve tracking contract data for compliance.
- Include and maintain amendments in the central repository accessible to all staff.
- Issue notices of all amendments to CWSB staff and contracted providers.
- Train staff and relevant providers on new policies and procedures, rules, and statutes.
- Develop additional supervision and performance strategies to monitor whether staff are correctly following current policies and procedures.

## Years 1 and 2 Regarding Management

- Meet with the Department of the Attorney General to discuss training for legal requirements.
- Provide periodic training regarding legal requirements to CWSB licensing staff.
- Develop the data system with the capability to document legal requirements related to licensing.
- Develop monitoring and supervision strategies to ensure licensing staff are meeting licensing requirements timely.

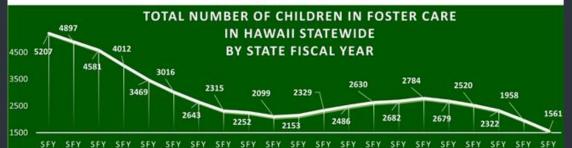




## **FAMILY FIRST HAWAI'I**

**KEEPING FAMILIES TOGETHER (FFH)** 

## Celebrating 3 years of FFH



2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024

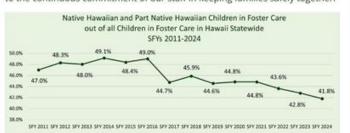
## DOWNWARD TRENDS

As we conclude our third year of FFH implementation, we are pleased to report a continued decrease in the number of children in foster care. Furthermore, the disproportionality rate of Native Hawaiian children in foster care is also trending downward.

## NATIVE HAWAIIAN DISPROPORTIONALITY

Please note that the lower percentages of disproportionality reflect true progress toward equity as they are based on the total number of children in foster care each year, whether high or low. Reducing Native Hawaiian disproportionality is a priority for Child Welfare Services (CWS).

The above graph shows the number of children in foster care statewide from State Fiscal Year (SFY) 2004 to SFY 2024 — a span of twenty-one years. *During this period, Hawaii CWS has safely reduced the number of children in foster care by 70%. The total number of children in foster care in Hawaii is currently the lowest it has been in over two decades.* Three major CWS initiatives have impacted this reduction of children in care and are essential to keeping the numbers from rising to previous heights: Hawaii's Differential Response System (DRS), implemented in 2005; the Title IV-E Waiver Demonstration Project, beginning in 2015 and ending in 2019; and most recently, Family First Hawai'i, initiated in October 2021. These impressive outcomes are largely due to the continuous commitment of our staff in keeping families safely together.



This figure shows the percentage of Native Hawaiian and part Native Hawaiian children in foster care across Hawaii from SFY 2011 to SFY 2024. Native Hawaiian children make up 34% of the state's general population, according to the 2021 U.S. Census Bureau Community Survey.

Ideally, this would be reflected in foster care, but the percentages consistently exceed 34%, ranging from a high of 49.0% in SFY 2016 to a low of 41.8% in SFY 2024, showing overrepresentation. However, Native Hawaiian disproportionality has decreased over the past 14 years, with the lowest rate in SFY 2024.

# FFH PROGRESS UPDATES



Lived Experience Engagement: Our efforts to engage individuals with lived experience is highlighted in this newsletter. We are currently looking at next steps to move forward with building this framework.



Equity Improvement Collaborative (EIC): The EIC aims to promote and improve equity for all people involved with CWS, with a current focus on eliminating racial disproportionality and providing appropriate supports for Native Hawaiian children and families. The EIC is working toward completing and implementing the Hawaii CWS Equity Action Plan in 2025.



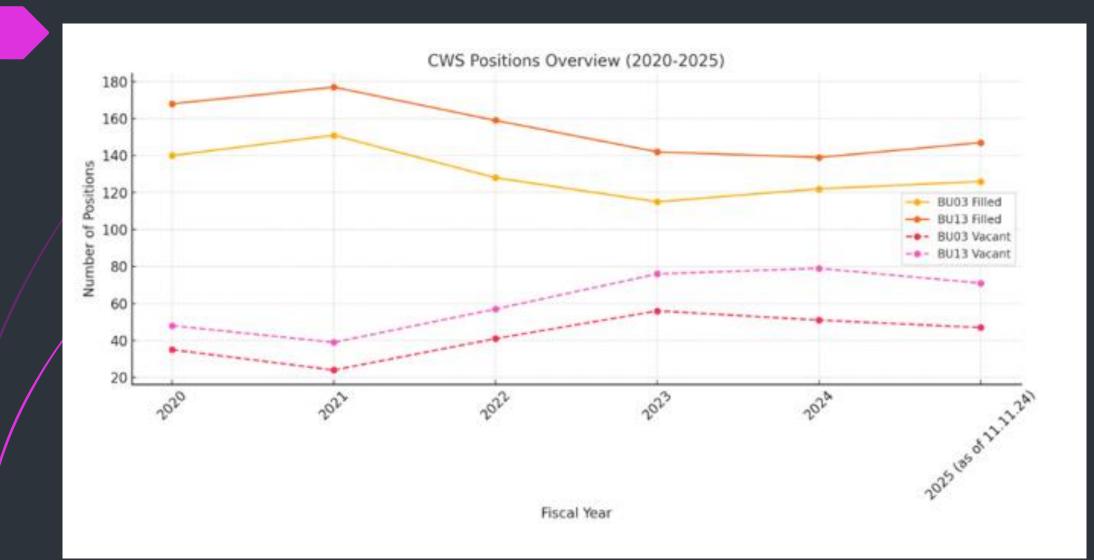
Family Supported Arrangements Continuum (FSAC): This initiative was formed to provide comprehensive guidance for CWS staff to encompass the spectrum of placement from prevention to foster custody. FSAC is charged with establishing clear definitions for placement options, assessment tools and terminology, and legal statuses; creating a Decision Tree to aid staff in navigating child placement decisions; and revising the Child Safety Assessment Tool and Instructions.



FFH Pathways: Family First Hawai'i implemented its first evidenced based service, HOMEBUILDERS® Intensive Home-Based Services, in October 2021. Home Visiting Services (Parents as Teachers and Healthy Families America models) were implemented in March 2022. In March 2023, a dedicated FFH pathway for Expectant and Parenting Young People (EPYP) in foster care was established. The development of a pathway for EPYP in extended foster care is underway.

# AREAS OF SUPPORT NEEDED BY CWS

- Recruitment and Retention of Staff
- Meeting the needs of youth with complex and special needs and their families
- Enhancing the ability to provide more training for staff
- Recruitment of qualified resource caregivers
- Highlight the good work and best practices



# STRENGTHS OF CWS

- Stable Administrative Leadership, national average is 1.5 years
- Current relationship with community partners and government agencies
- Recognition of culture and cultural practices
- Committed and dedicated staff

## The Weight of the Call

Two decades deep in the trenches of pain, Where hope feels fleeting, and shadows remain. The cries of the broken, the faces I see, Leave marks on my soul that will not let me be.

I craft words for trials, sleepless and worn, A shield for the helpless, a heart that's torn. Burnout creeps in, stealing my light, Leaving me numb in the darkest of nights

Secondary Trauma, an invisible thief, stealing my joy magnifying grief
Their nightmares echo, their pain I claim, In a role where my heart bears the blame.

I remember my first removal—how could I forget? The screams of children, my heart heavy with regret. Driving away with their cries in my ears, Behind me, the parents—helpless, drowning in tears. On July 3rd, at the 'Ohana conference table, I made a choice I believed was stable. I placed the newborn with family nearby, Trusting in love, suppressing the why.

But July 4th arrived with devastating news, A child's life lost, leaving no clues. I carry the weight, the unbearable blame, A decision that haunts, a scar with no name.

As a supervisor, I shoulder much more, The pain of my staff, the wounds they ignore. I see their fatigue, their silent cries, And I try to stand strong, though my own spirit dies.

Hair falls like leaves, stress takes its toll,
My body a map of the wounds on my soul.
Back pain whispers of financial strain,
Overworked, underpaid—it's a ruthless chain.

Stomach tightens with emotional stress, A knot of anguish I cannot suppress. I feel it all—every ache, every crack, Just to hear ~ it's part of the pack

Massages bring solace, but healing feels far, The wounds of this work cut deep as a scar. Flashbacks and fears, hypervigilant days, Lost in our suffering, caught in the maze.

Fatigue overwhelms, illness takes its toll, My body weakens under this heavy role. Emotionally numb, I begin to withdraw, Haunted by the pain and the trauma I saw.

Why do I return, again and again,
To a job that feels like a battle with pain?
Why do I keep trying, when it tears me apart,
When it takes from my family, my soul, my heart?

Why do I return, again and again,
To a job that feels like a battle with pain?
Why do I keep trying, when it tears me apart,
When it takes from my family, my soul, my heart?

Perhaps it's the hope, fragile yet real,
That one life saved is a wound I can heal.
Perhaps it's the calling, too loud to ignore,
Intakes, keep coming—
there's always one more.

I fear this job more than the weight of my name, Yet I shoulder it still, for it's not just a game. The burden I carry, though heavy, is clear—To fight for the voiceless, to hold them near

Two decades of stories, a lifetime of scars,
A journey that's taken me so very far.
Though trauma consumes, though I stumble and fall,
I rise every day to the weight of this call.



# Audit of the Department of Human Services' Child Welfare Services Branch

A Report to the Governor and the Legislature of the State of Hawai'i

Report No. 24-05 April 2024





# Audit of the Department of Human Services' Child Welfare Services Branch

Senate Committee on Health and Human Services

Office of the Auditor November 21, 2024

# Audit of the Department of Human Services' Child Welfare Services Branch

Impetus for the audit

A Report to the Governor and the Legislature of the State of Hawai'i

Report No. 24-05 April 2024





THE SENATE THIRTY-FIRST LEGISLATURE, 2022 STATE OF HAWAII S.C.R. NO. 5.D. 1 H.D. 1

# SENATE CONCURRENT RESOLUTION

REQUESTING THE OFFICE OF THE AUDITOR TO CONDUCT A PERFORMANCE AUDIT OF THE CHILD WELFARE SERVICES BRANCH OF THE DEPARTMENT OF HUMAN SERVICES.

WHEREAS, the Child Welfare Services Branch of the Department of Human Services has a responsibility to protect the well-being of the children of Hawaii, including children who are wards of the State and children who have allegedly been neglected or abused; and

WHEREAS, in November 2021, two individuals who were resource givers with the Child Welfare Services Branch, as well as adoptive parents, were arrested and charged with child abuse

## Audit of the Department of Services' Child Welfare Se Branch

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Report No. 24-05 April 2024 "So, when we go and remove, the expectation is that these children will be in homes that will keep them safe. And, I think we follow the rules and try to do our best with that and on occasion kids are being hurt in these homes."

- CWSB Administrator



## Audit of the Department of Services' Child Welfare Ser Branch

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Report No. 24-05





# **Objectives**

- Determine CWSB's compliance with the following certification requirements for the licensing of resource family homes for child pursuant to Hawai'i Revised Statutes and Hawai'i Administrative Rules, including:
  - Disposition of licensing applications within 120 days;
  - Granting of provisional certificates of approval for no more than 60 days or, if extended, no more than one additional 60-day extension; and
  - Renewal of unconditional licenses before the expiration date of the existing license;
- 2. Describe the administration of contracts for services relating to and intended to support CWSB, including the contract monitoring and contract evaluation requirements pursuant to Sections 3-149-401 and 3-149-501, Hawai'i Administrative Rules; and.
- 3. Make recommendations as needed.



## Audit of the Department of Huma Services' Child Welfare Services

The department's process to license child-specific homes did not comply with legal requirements. In addition, the department did not monitor or evaluate the performance of Catholic Charities Hawai'i, the contractor hired to complete documentation necessary for licensing. The question is: Were children at risk?

#### Introduction

HE STATE OF HAWAIT'S Department of Human Services (DHS) provides child welfare services for children who have been abused, neglected, or threatened with maltreatment, offering an array of services including foster care placement when circumstances require children to be removed from their homes. Once DHS assumes placement responsibility, it must ensure resource family homes! – private homes caring for foster children on the department's

## What did we find?

- CWSB's licensing of foster homes often did not comply with legal requirements, creating risks that foster children were in unsafe or inappropriate homes and causing the State to forgo federal reimbursements.
- DHS reimbursed contractors' personnel and administrative costs without assessing whether performance goals were met.

or all of that year in foster care, including 964 children who entered foster care and 1.033 who exited.

A resource family home means a home that has met the state licensing requirements "in which minor children are received for temporary substitute supervision, care and maintenance part from their legal custodians on a newnij-four-how basis for monetary payment." Hawait Revised Statutes and Hawait Administrative Rules also refer to resource family homes as "foster family boarding homes," Foster Sourding homes," and

# Finding No. 1

CWSB's licensing of foster homes often did not comply with legal requirements, creating risks that foster children were in unsafe or inappropriate homes and causing the State to forgo federal reimbursements.

MMARY ment of Human Services' ces Branch



THE DEPARTMENT OF HUMAN SERVICES (DHS) is charged with providing services "for the protection and care of abused or neglected children and children in danger of becoming delinquent to make paramount the safety and health of children who are harmed or are in life circumstances that threaten harm." The importance of that responsibility protecting Hawai's keiki – simply cannot be overstated. When children cannot remain safely in their homes, DHS' Child Welfare Services Branch (CWSB) places children in foster homes, which the department refers to as resource family homes, until those children can be reunited with their families or placed with adoptive parents or legal guardians.

Foster homes must have a license issued by the department to care for a child. The licensing requirements are contained in the administrative rules promulgated by DHS and are the standards of conditions, management, and competency that the department determined foster homes must meet to provide a safe, stable, and nurturing environment.

DHS recognizes two types of foster homes: homes in which the caregivers have no relation to the youth they foster, referred to as general license homes, and child-specific homes where the caregivers have an

"However, unless a home completed the requirements and was awarded an unconditional license, DHS did not know whether a home was a safe and healthy environment and children in that home were at risk of harm."

Report No. 24-05 / April 2024

§346-14 Duties generally. Except as otherwise provided by law, the department of human services shall:

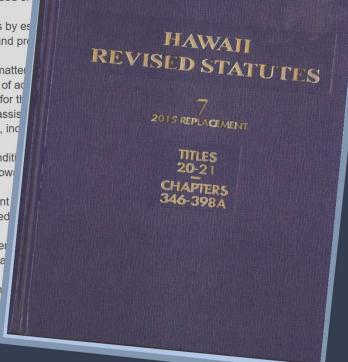
- (1) Establish and administer programs and standards, and adopt rules as deemed necessary for all public assistance programs;
- (2) Establish, extend, and strengthen services for the protection and care of abused or neglected children and children in danger of becoming delinquent to make

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- (2) Establish, extend, and strengthen services for the protection and care of abused or neglected children and children in danger of becoming delinquent to make paramount the safety and health of children who have been harmed or are in life circumstances that threaten harm;
- (3) Establish and administer programs, and adopt rules as deemed necessary, for the prevention of domestic and sexual violence and the protection and treatment victims of domestic and sexual violence:

the child;

- (7) Administer the medical assistance programs for eligible public welfare and other medically needy individuals by esparticipation rules, payment methodologies, reimbursement allowances, systems to monitor recipient and prefederal requirements to maximize federal financial participation;
- (8) Cooperate with the federal government in carrying out the purposes of the Social Security Act and in other matter public assistance, and child welfare services, including the making of reports, the adoption of methods of act the federal government, or any properly constituted authority thereunder, to be necessary or desirable for the assistance, and child welfare services or as may be necessary or desirable for the receipt of financial assis
- (9) Carry on research and compile statistics relative to public and private welfare activities throughout the State, inc delinquency, and related problems;
- (10) Develop plans in cooperation with other public and private agencies for the prevention and treatment of conditi
- (11) Adopt rules governing the procedure in hearings, investigations, recording, registration, determination of allow may be necessary or proper to carry out this chapter;
- (12) Supervise or administer any other activities authorized or required by this chapter, including the development and educational leave to attend schools and other appropriate measures, and any other activities placed law;
- (13) Make, prescribe, and enforce policies and rules governing the activities provided for in section 346-31 it deer available for assistance to persons assigned to work projects among the several counties or to particula pursuant to other provisions of law, if any, governing expenditures of the funds;
- (14) Determine the appropriate level for the Hawaii security net, by developing a tracking and monitoring system able to afford the basic necessities of life, and advise the legislature annually regarding the resources



TITLE 17

DEPARTMENT OF HUMAN SERVICES

SUBTITLE 11 CHILD WELFARE SERVICES PROGRAMS

CHAPTER 1625

LICENSING OF RESOURCE FAMILY

§17-1

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§17-1625-1 Goals. (a) The department shall provide temporary foster care placement of children and youth outside of their own home due to child abuse or neglect in a safe, stable and nurturing environment. (b) Foster care services shall be provided to the child and the child's family in a culturally competent

Hearing Confidentiality of resource rame. §17-1625-14 \$17-1625-15 §17-1625-16 records

# Subchapter 2 Licensing Requirements

personal qualifications required Health of resource family §17-1625-17 Employed resource family/caregiver §17-1625-18 Number of children in the home §17-1625-19 Housing and sanitation requirements §17-1625-20 Equipment and furnishings \$17-1625-21 \$17-1625-22 Sleeping arrangement \$17-1625-23 Review of licensing requirements \$17-1625-24 §17-1625-25 \$\$17-1625-28 to 17-1625-30 (Reserved)

#### TITLE 17

DEPARTMENT OF HUMA

SUBTITLE 11 CHILD WELFARE

CHAPTER 1

LICENSING OF RESO HOMES FOR CH

Goals Definitions §17-1625-1 §17-1625-2 Penalty Separability §17-1625-3 Exceptions §17-1625-4 Savings clause §17-1625-5 \$17-1625-6

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## Subchapter 2 Licensing Requirements ations required

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## SUBCHAPTER 1

## CERTIFICATE OF APPROVAL

§17-1625-7 Need for certificate of approval. A resource family home shall have a certificate of approval in order to care for children. The certificate of approval shall certify that the resource family home met all the requirements of this chapter. [Eff DEC 0 92013 ] (Auth: HRS §§346-14, 346-17) (Imp: HRS §346-17)

TITLE 17

DEPARTMENT OF HUMA

SUBTITLE 11 CHILD WELFARE

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Goals §17-1625-1 Definitions \$17-1625-2 Penalty

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§17-1625-3 Penalty. Any person who knowingly and voluntarily operates as a resource family home without a certificate of approval or who makes any false statement or violates the rules shall be fined not more than \$200 for each violation. The department shall notify violators in writing of their violation, and of the imposition and amount of a fine. [Eff NEC 0 9 2010 ] (Auth: HRS §§346-14, 346-17) (Imp: HRS §346-17)

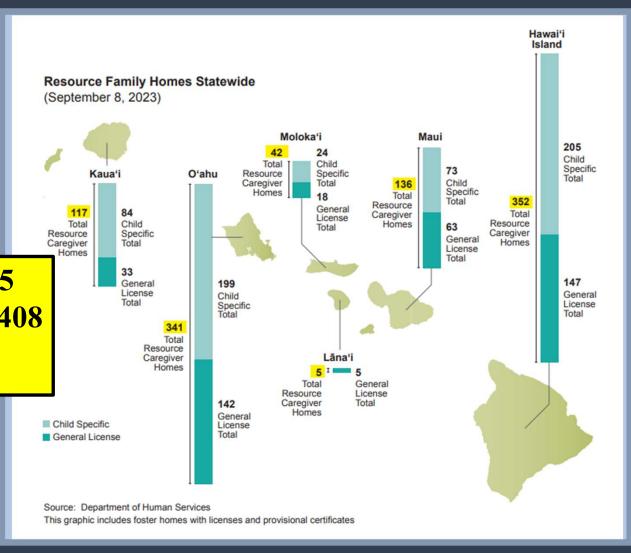
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## Audit of the Department of Human Services' Child Welfare Services Branch

A Report to the Governor and the Legislature of the State of Hawai'i

Child Specific: 585
General License: 408
TOTAL: 993





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DEPARTMENT OF HUMAN SERVICES

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CHAPTER 1625

LICENSING OF HOMES F

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#### §17-1625-2 Definitions.

for children for the purpose of foster care.

"Certificate of approval" or "license" means a certificate or license to operate a resource family home issued to the resource family by the department or a licensed child-placing organization.

"Child-caring institution" or "group home" means and physical custody of the child.

"Provisional certificate of approval" means a temporary certificate issued at the discretion of the department for a period usually not exceeding sixty days to any resource family home which has met the essential safety requirements but which has not fully met all licensing requirements at the time the certificate is issued.

"Resource family home" means a home which has met

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approved for a specific child.

- (b) If the resource family home under study will accept only a specific child or a child for whom service is requested is already living in the resource family home, the department may issue a certificate of approval for a specific child if the home satisfactorily meets licensing requirements.
  - Studies on all resource family homes for a specific child shall be initiated prior to or on the date the child is placed or prior to or on the date the department assumed placement responsibility of the child.
  - (2) A provisional certificate of approval, not to exceed sixty days, unless otherwise approved by the department may be issued to a resource family home that is unable to meet all the requirements at the time of the study, if it is reasonable to assume that all licensing requirements will be met within sixty days and that there are no risks to the health, safety, or well-being of a child.
  - (3) Placement preference shall be given to

requirements for a provisional certificate of approval.

C-08.01

Part IV - Licensing

## 1. Licensing of Resource Family Homes for Children

## 1.0 PURPOSE

The procedures provide the steps to license foster parents, including relative caregivers. The goal is to unconditionally approve all homes and to minimize the time a home is provisionally licensed. Therefore, all requirements need to be met as quickly as possible when a home is special licensed and a child placed. Effective 10/1/2000, the Department has not been able to claim any foster board reimbursement for otherwise eligible Title IV-E children when they are placed in homes that are provisionally licensed (not fully (unconditionally) licensed). In addition, effective 10/1/2002, the Department will not be able to claim any federal reimbursement for administrative costs for otherwise eligible Title IV-E children when they are placed in homes that are provisionally licensed (not fully licensed).

SUBTITLE

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\$17-1625-1 \$17-1625-2 \$17-1625-3 \$17-1625-4 \$17-1625-5 \$17-1625-6

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\$17-1625-7 \$17-1625-8 \$17-1625-9 \$17-1625-10 \$17-1625-11 \$17-1625-12 \$17-1625-13 \$17-1625-14 \$17-1625-15

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## 1.2.7 Licensing Workers Responsibilities-Child Specific

C-08.01

G. If the resource family has not met all the requirements by the expiration date of the provisional approval period, the child must be removed and the home closed. Exceptions:

- a. The family completed their FBI fingerprints but DHS did not receive the results yet;
- b. The family is still trying to obtain their marriage certificate;
- c. New household members entered the home since the application was submitted; or
- d. Other reasonable circumstances beyond the control of the family, which prevents the home from meeting all of the licensing requirements.

For these exceptions, the home <u>may</u> be provisionally licensed for another 60 days.

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10/1/2002, eral wise eligible s that are

REQUIREMENTS FOR A 1- OR 2-YEAR UNCONDITIONAL LICENSE	REQUIREMENTS FOR A 60-DAY PROVISIONAL CERTIFICATE	REQUIREMENTS FOR A 1- OR 2-YEAR	REQUIREMENTS FOR A 60-DAY
✓ Background Checks - Child Abuse and Neglect Registry, Hawai'i Criminal Justice Information System, Hawai'i Sex Offender Registry, and National Sex Offender Registry	✓ Background Checks - Child Abuse and Registry, Hawai'i Criminal Justice Informa Hawai'i Sex Offender Registry, and Natio Offender Registry	UNCONDITIONAL LICENSE	PROVISIONAL CERTIFICATE
Federal Bureau of Investigations (FBI) Clearances - Fingerprint-based FBI clearances for adult household members	Not required	<ul> <li>✓ Federal Bureau of Investigations (FBI)</li> <li>Clearances - Fingerprint-based FBI clearances</li> <li>for adult household members</li> </ul>	Not required
✓ Home Visit by CWSB	✓ Home Visit - Home visit and an in-perso to assess the appropriateness of the fam		
✓ Health Requirements - Physical examination within one year, tuberculosis (TB) clearances and other requirements	Not required	<ul> <li>Health Requirements - Physical examination within one year, tuberculosis (TB) clearances and other requirements</li> </ul>	Not required
✓ Financial Requirements - The income of the resource family home shall be sufficient to maintain an adequate standard of living for the family before the addition of a foster child	✓ Financial Requirements - The income of resource family home shall be sufficient that an adequate standard of living for the far the addition of a foster child.  ✓ Financial Requirements - The income of resource to the income of the i	✓ Employment History	Not required
✓ Employment History	Not required	✓ Marriage Verification - Marriage/divorce certificate	Not required
✓ Marriage Verification - Marriage/divorce certificate	Not required		$\sim$
✓ Identification Verification - Verification of identification of all adult household members	✓ Identification Verification - Verification identification of all adult household memt	<ul> <li>Home Study - Interview all household members and other requirements</li> </ul>	Not required
✓ Home Study - Interview all household members and other requirements	Not required	✓ Sanitation - The home shall comply with State	
✓ Sleeping and Other Arrangements - Suitable light, ventilation, and provision for proper rest, a safe and comfortable bed of a size and design to ensure safety and comfort with clean, comfortable bedding and linen, and equipment or appliances (e.g., wheelchairs, crutches, oxygen machines, etc.) are available and properly functioning ✓ Sanitation - The home shall comply with State	√ Sleeping and Other Arrangements - Soventilation, and provision for proper rest, comfortable bed of a size and design to ¢ and comfort with clean, comfortable bed linen, and equipment or appliances (e.g., crutches, oxygen machines, etc.) are avaproperly functioning	of Hawai'i standards on housing and sanitation including a kitchen with working equipment for safe food preparation, bath and shower with hot and cold water, rooms with adequate light, well-lit bedrooms, and fire escape exits	Not required
of Hawai'i standards on housing and sanitation including a kitchen with working equipment for safe food preparation, bath and shower with hot and cold water, rooms with adequate light, well-lit	Not required	✓ Fire Escape Plan	Not required
bedrooms, and fire escape exits  ✓ Fire Escape Plan	Not required	✓ Current Automobile Insurance - All Vehicles	Not required
✓ Current Automobile Insurance - All Vehicles	Not required	✓ Family Photograph - All Household Members	Not required
✓ Family Photograph - All Household Members	Not required	- Failing Friotograph - All Household Members	Not required
✓ Training - Year one pre-service Hawai'i Assures Nurturing and Involvement (H.A.N.A.I.) training	Not required	✓ Training - Year one pre-service Hawai'i Assures Nurturing and Involvement (H.A.N.A.I.) training	Not required
✓ Two References	Not required	✓ Two References	Not required
		· Two References	Not required

We found that CWSB had greatly expanded its ability to approve provisional certificates for child-specific homes, which has resulted in foster children staying in homes that have not completed the licensing requirements for far longer than 60 days.

mmary ment of Human Services' ces Branch

THE DEPARTMENT OF HUMAN SERVICES (DHS) is charged with providing services "for the protection and care of abused or neglected children and children in danger of becoming delinquent to make paramount the safety and health of children who are harmed or are in life circumstances that threaten harm." The importance of that responsibility protecting Hawai's keiki – simply cannot be overstated. When children cannot remain safely in their homes, DHS' Child Welfare Services Branch (CWSB) places children in foster homes, which the department refers to as resource family homes, until those children can be reunited with their families or placed with adoptive parents or legal guardians.

Foster homes must have a license issued by the department to care for a child. The licensing requirements are contained in the administrative rules promulgated by DHS and are the standards of conditions, management, and competency that the department determined foster homes must meet to provide a safe, stable, and nurturing environment.

DHS recognizes two types of foster homes: homes in which the caregivers have no relation to the youth they foster, referred to as general license homes, and child-specific homes where the caregivers have an "However, unless a home completed the requirements and was awarded an unconditional license, DHS did not know whether a home was a safe and healthy environment and children in that home were at risk of harm."

Report No. 24-05 / April 2024

# Internal Communication Form (ICF) (eff. August 12, 2019)

		D1-1.01b
INTERNAL		Suspense
COMMUNICATION FORM  DEPARTMENT OF HUMAN SERVICES	Effective	e August 12, 2019
Subject: CHILD SPECIFIC LICENSING	Originator:	Kintaro Yonekura 586-5669
To: ALL CWS SECTIONS From: CWSB-PDA	Date: 08/09/19	Memo No. 1

#### FOR INFORMATION:

Relatives play an important role in the lives of children, especially those who are being cared for by someone other than their parents. Children do better when they are placed with or are able to stay connected in other ways, to people who know and care about them. CWS makes an effort to place children with appropriate relatives when placement is necessary (CFSR Item 10).

The Department has temporarily revised the process of licensing child-specific applicants in order to lessen the trauma at the time of a child's placement and to be more efficient in assessing the child-specific applicants while helping them to become unconditionally licensed. It is important for children in care to obtain placement stability as quickly as possible after entering foster care. If child-specific applicants are not able to meet the licensing requirements within 90-days of a child's placement into foster care, the child will be moved to another child-specific applicant who can meet the licensing requirements within the time frame.

	Originator:	Kintaro Yonekura 586-5669
Date	08/09/19	Memo No. 1, Page 2

lentity cannot be confirmed, which will If the applicants do not have a valid driver's

d-Specific Resource Home Application" to CWS

Specific Resource Home Application" to 's placement with the child-specific resource

the Oahu Resource Home Licensing Unit d then send the original application via inal applications will be given to the Resource pervisor.

ecific resource caregiver(s) into the CPSS – ific Resource Home Application."

all referrals within 1 day to the appropriate

D1-1.01b

tor: Kintaro Yonekura 586-5669

/19 Memo No. 1, Page 3

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1 Administrator, at

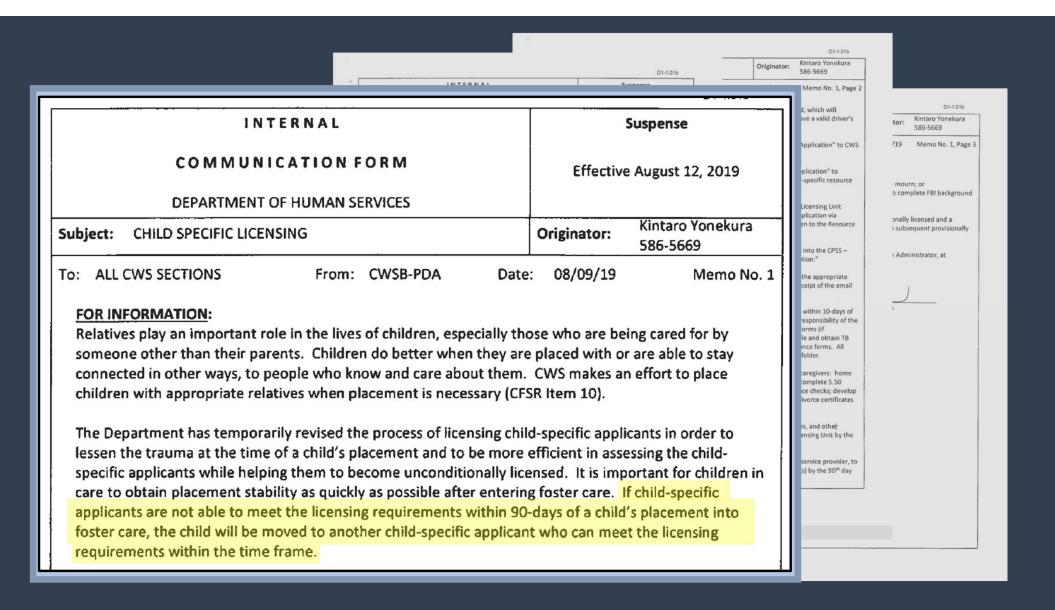
## FOR ACTION:

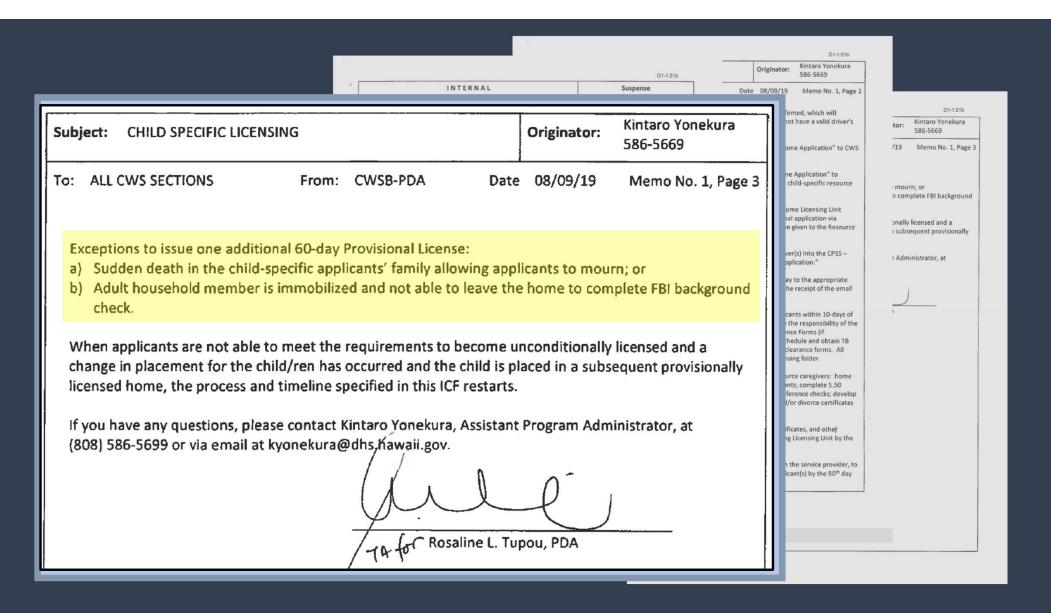
Effective August 12, 2019, all new child-specific applicants will be required to be unconditionally licensed by the 90<sup>th</sup> day from a child's placement into foster care. To achieve this, the Department will begin implementation of licensing child-specific resource caregivers using the following steps and attached documents:

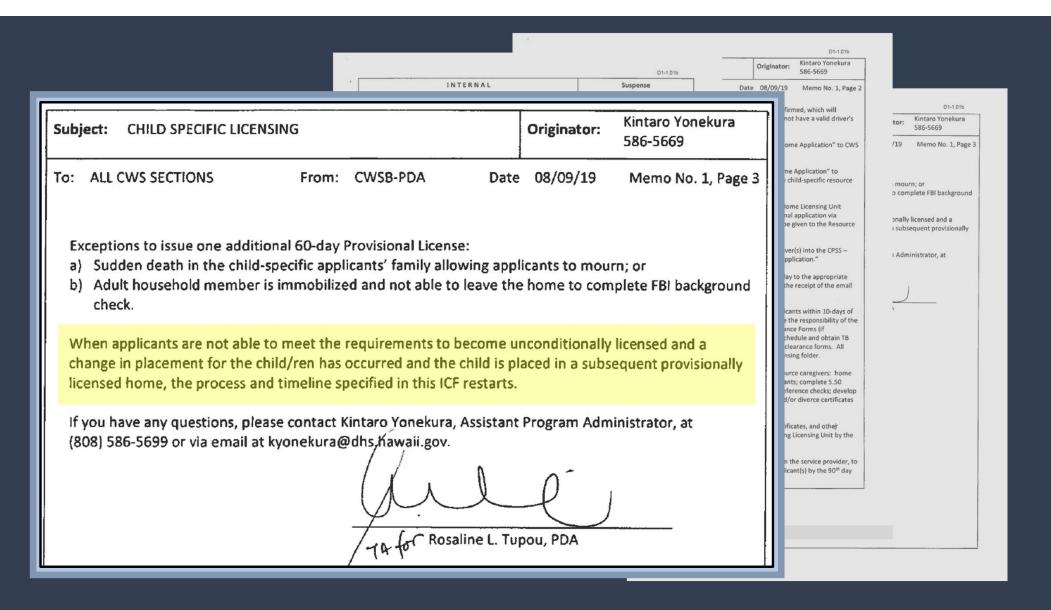
- The CWS Placement Worker will provide the child-specific applicants with the "Resource Family Basics" document and "Becoming a Relative Resource Caregiver" brochure.
- 4) The CWS Placement Worker will verify identification of Resource Caregiver(s) by looking at their state issued driver's license or ID card. If Resource Caregivers do not have a driver's license or ID card, child(ren) may not be placed in this home because the Resource Caregivers will not be able to

DHS 0615 (7/87)

tacket is received from the service provider, to the child-specific applicant(s) by the 90<sup>th</sup> day







STATE OF HAWAII SOCIAL SERVICES DIVISION DEPARTMENT OF HUMAN SERVICES CHILD WELFARE SERVICES



TYPE OF APPLICATION: C-08.02 General-License Applicant

- ☐ Child-Specific Provisional License Applicant
- Special License Home Provisional Applicant Relative <u>Placement Consideration</u> Applicant

# RESOURCE CAREGIVER LICENSING APPLICATION

- All licensing requirements must be completed within 90-days from the date you sign this application. Please refer to the "Resource Caregiver Licensing Checklist" to keep track of all required paperwork that you have submitted through the licensing portal and to see what outstanding information/documents is needed to complete your application.
- Unlough the methang portral and to see what outsending much majority documents is needed to complete your appropriation.

  Child Welfare Services (CWS) conducts the following background checks on all adults in the home prior to placement: CIS-Refore a final decision can be made on the application, applicants and all adult household members must complete FBI ारावणस्था पान वपुम्नवर्णायाः, वर्गमानवाभ्य वाम्य वा वर्णयाः गण्यव्यामानवाभ्यः । गण्यव्यामानवाभ्यः वाम्यवर्णया ना annicants and adult household members schedule and complete their fingerprinting within the

STATE OF HAWAII SOCIAL SERVICES DIVISION **DEPARTMENT OF HUMAN SERVICES** CHILD WELFARE SERVICES



#### DEPARTMENT OF HUMAN SERVICES CHILD WELFARE SERVICES BRANCH

#### AGREEMENT BETWEEN THE DEPARTMENT OF HUMAN SERVICES AND RESOURCE CAREGIVERS

This agreement between the Department of Human Services (DHS) and the Resource Caregiver (RCG) is for the purpose of establishing a foster care placement for the child named in this agreement. Foster care means placement which is apart from the child's legal custodian which provides twenty-four hour parenting care, including, but not limited to, placement in a licensed relative's home, a resource family home, or a

ed 18 years of age, the term shall include lependently. This agreement is effective d is no longer placed with the RCG as a

ate of Birth:

C-08.02

## RESOURCE CAREGIVER LICENSING APPLICATION

- All licensing requirements must be completed within 90-days from the date you sign this application.
- Please refer to the "Resource Caregiver Licensing Checklist" to keep track of all required paperwork that you have submitted

Effective	Date:	

#### A. RESOURCE CAREGIVERS (RCG):

I/We understand that the child's placement in our home is temporary and not for adoption, while the department is helping the child's parents with reunification and searching for relative placement. While the child is in our home, DHS has responsibility to develop and implement short and long-term plans for the child and will visit our home to coordinate the child's care. We understand that any form of corporal punishment in disciplining the child is not allowed and that the department has the authority to remove the child from our home if that is determined necessary. This agreement does not create an employer/employee relationship between the RCG and the DHS. This agreement may be revoked at any time with notice provided and does not create any rights for the RCG to have the child placed with them and does not create any rights or expectations not expressly provided by this agreement.

Resource Caregivers shall:

- 1. Meet all the licensing requirements within 90-days from placement per Hawaii Administrative Rules 17-1625:
  - a) Schedule FBI Fingerprinting appointment for ALL ADULT HOUSEHOLD MEMBERS within 7-days from placement
  - b) Obtain TB clearance FOR ALL HOUSEHOLD MEMBERS INCLUDING CHILDREN

DHS 1508 (1/21)

FOR CHILD SPECI	FIC/SPECIAL LICEN	NOT PLACED IN HOME	)
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AND ARER.	CASE NAME:	DATE OF BIRTH:	1641.01
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CHILD/YOUTH NAME:			
			Page 1 of 6

TYPE OF APPLICATION: C-08.02 General-License Applicant ☐ Child-Specific Provisional License Applicant Special License Home Provisional Applicant STATE OF HAWAII SOCIAL SERVICES DIVISION Relative Placement Consideration Applicant DEPARTMENT OF HUMAN SERVICES CHILD WELFARE SERVICES RESOURCE CAREGIVER LICENSING APPLICATION All licensing requirements must be completed within 90-days from the date you sign this application Please refer to the "Resource Caregiver Licensing Checklist" to keep track of all required paperwork that you have submitted. through the licensing portal and to see what outstanding information/documents is needed to complete your application. Unlough the lectioning portainant to see what outstanding miorimation/documents is needed to complete your approximation.

Child Welfare Services (CWS) conducts the following background checks on all adults in the home prior to placement: CIS-Before a final decision can be made on the application, applicants and all adult household members must complete FBI Defore a final decision can be made on the application, applicants and all adult nousehold members must complete the fingerprinting. (Please have all applicants and adult household members schedule and complete their fingerprinting within the CWS makes the final determination to approve (or deny) the resource caregivers licensing application. Information provided in Live makes the this determination to approve (or deny) the resource caregivers increasing expiritation. Information provides in background clearances, home study assessment, interviews, documents you provide, collateral contacts, employment, and other sources or reasone/vermance information are all used in the mail decision made by CWs.

Providing false information in this application, CWS forms, interviews and other contact with CWS and its contracted providers is immediate grounds of denial of your application. AND CO-APPLICANT NAME'S

STATE OF HAWAII
SOCIAL SERVICES DIVISION
DEPARTMENT OF HUMAN SERVICES
CHILD WELFARE SERVICES



DEPARTMENT OF HUMAN SERVICES

# CHILD WELFARE SERVICES BRANCH AGREEMENT BETWEEN THE DEPARTMENT OF HUMAN SERVICES AND RESOURCE CAREGIVERS

This agreement between the Department of Human Services (DHS) and the Resource Caregiver (RCG) is for the purpose of establishing a foster care placement for the child named in this agreement. Foster care means placement which is apart from the child's legal custodian which provides twenty-four hour parenting care, including, but not limited to, placement in a licensed relative's home, a reactive shome, a resource family home, or a child-caring institution, except in the case of a child who has attained 18 years of age, the term shall include an approved supervised setting in which the individual is living independently. This agreement is effective upon placement of the child in the home of the RCG until the child is no longer placed with the RCG as a foster care placement (HRS 17-1610; 17-1625).

ame of Resource Caregiver 1:		
ame of Resource Caregiver 2:		

## Resource Caregivers shall:

- Meet all the licensing requirements within 90-days from placement per Hawaii Administrative Rules 17-1625:
  - a) Schedule FBI Fingerprinting appointment for <u>ALL ADULT HOUSEHOLD</u> <u>MEMBERS</u> within 7-days from placement
  - b) Obtain TB clearance FOR ALL HOUSEHOLD MEMBERS INCLUDING CHILDREN within 30-days

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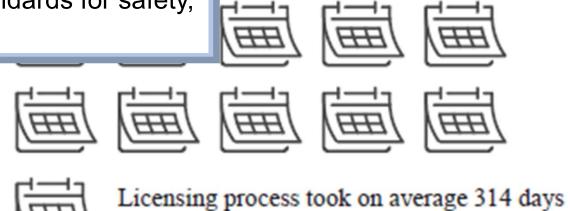
CHILD/YOUTH NAME:	DATE OF BIRTH: RELATIONSHIP TO STATE
CHILD/YOUTH NAME:	
	Page 1 of 6
DHS 1583 (9/22)	

Administrative Rules 17-1625

- a) Schedule FBI Fingerprinting appointment for <u>ALL ADULT HOUSEHOLD</u> MEMBERS within 7-days from placement
- b) Obtain TB clearance FOR ALL HOUSEHOLD MEMBERS INCLUDING CHILDREN within 30-days

DHS 1508 (1/21)

Based on **30 child-specific homes** that had achieved unconditional licensure prior to our file review, we found the licensing process too, on average, 314 days – **over 10 months** – to complete, meaning children stayed for months or longer in homes the department had not verified met State and DHS standards for safety, health, housing, and sanitation.



- over 10 months - to complete.



When we looked at all 49 homes we analyzed, we determined that 43 homes cared for children under provisional certificates for longer than 60 days, which is the legal deadline for child-specific homes to complete the licensing requirements in the department's administrative rules.



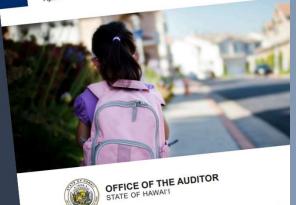
With the additional 30 days that DHS added to the length of a provisional certificate through its internal procedures, only three of the 49 child-specific homes completed licensing requirements within that expanded period, i.e., within 90 days.

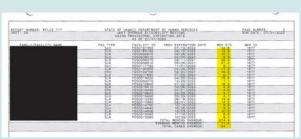
Those same procedures direct that the child will be removed from a foster home that is unable to complete the licensing requirements within that time period, which the department did not do.

## Audit of the Department of Human Services' Child Welfare Services Branch

A Report to the Governor and the Legislature of the State of Hawai'i

Report No. 24-05 April 2024





#### Overdue but Under-reported

One CWSB unit's Office of Information Technology report shows that 24 provisionally certified home extensions were overdue for nearly a year on average.

Source: Department of Human Services and the Office of the Auditor

## Monthly Reports Show Nearly Year-long Delays in Licensing

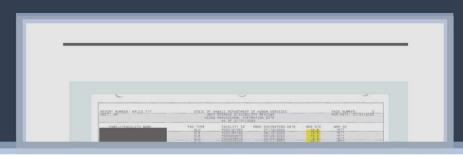
"OIT reports" are meant to be used in internal meetings to discuss the status of each provisionally licensed home and steps needed to get it fully licensed. Those meetings were not consistently held.

EACH MONTH, DHS' Office of Information
Technology (OIT) generates reports that CWSB
licensing workers use to track the expiration date
of provisional certificates and the recertification
date for foster home licenses. These 'OIT
reports,' which are circulated as paper printouts,
compile information about homes that will need
license renewals within the next few months,
provisionally certified homes that must be licensed
within 90 days, homes with lapsed licenses, and
homes with expired provisional certificates.

We received sample OIT reports from licensing units across the state, which only capture a snapshot in time, but still offer an illuminating image. For instance, one unit's report of 'overdue eligibility reviews using provisional expiration date," shows that on July 31, 2023, licensure for 24 provisionally eartified homes was overdue by 11.4 months (or approximately 342 days) on average. A closer look at that report shows that nine child-specific homes had at least one licensing requirement pending more than one year after their provisional certificate expired; two of those homes still had outstanding licensed.

licensing requirements after two years. An eligibility worker supervisor explained that the purpose of the report is to provide a running list of provisionally certified caregivers and indicate which homes need extensions to their provisional certification and which need a further push to meet requirements. Licensing workers use these reports daily, the worker sail.

According to the Resource Home Licensing Unit (RPHLU) Supervisor on O'ahu, the OIT reports are meant to be used in one-on-one meetings between the licensing worker and the supervisor to discuss the licensing status of each home and what steps are needed to get the home fully licensed. However, those meetings were not happening consistently when the Supervisor started the job in April 2023. In September, the Supervisor informed us via email that the unit was "re-establishing ongoing and consistent one-on-one monthly supervision with each of the RHLU Licensing staff to further discuss the OIT reports and actions to follow up with the support of the [resource caregivers] being unconditionally licensed."



REPORT NUMBER: KFLC3 717 STATE OF HAWAII DEPARTMENT OF HUMAN SERVICES UNIT: 39 UNIT OVERDUE ELIGIBILITY REVIEWS USING PROVISIONAL EXPIRATION DATE AS OF 07/31/2023					PAGE NUMBER: 3 RUN DATE: 07/31/2023
FAMILY/FACILITY NAME	FAC TYPE SLH SLR	FACILITY ID FOSO197350	PROV EXPIRATION DATE 07/13/2022	MOS 0/D 12.8	WKR ID 1877
A. ETU VER	SLR SLR SLH SLR	F050189160 F050200870 F050208010	06/10/2022 09/28/2022 02/04/2023 04/11/2021	13.9 10.2 5.9	1877 1877 1877
ES SO ICI	SLR SLR SLH SLR	F0S0208270 F0S0208510 F0S0117730	05/05/2021 11/01/2022	28.0 27.2 9.1	1877 1877 1877
KI NG,	CFH	F0S0130950 F0S0134700 F0S0217850	02/28/2022 03/20/2022 07/09/2023	17.3 16.6 0.7	1877 1877 1877
AU NS	SLR SLR SLR SLR	F0S0014200 F0S0050070 F0S0215840	04/20/2022 12/29/2022 01/22/2022	15.6 7.1 18.5	1877 1877 1877
PU NN IA	SLR CFH SLR SLH	F050216410 F050216430 F050216640	03/06/2023 04/01/2023 03/29/2023	4.9 4.0 4.1	1877 1877 1877
ANS RRI	SLH SLR SLR	F0S0216650 F0S0213330 F0S0213380	03/29/2023 06/18/2022 06/01/2022	4.1 13.6 14.2	1877 1877 1877
NI OM NG	SLH SLH SLR SLR	F0S0214750 F0S0214840	10/19/2022 10/25/2022 10/03/2022	9.5 9.3	1877 1877 1877
ER TA	SLR SLR	F0S0214800 F0S0215060 F0S0215080	10/03/2022 11/14/2022 10/29/2022 TOTAL MONTHS OVERDUE:	10.0 8.6 9.2 274.4	1877 1877
		AV	ERAGE MONTHS OVERDUE: TOTAL CASES OVERDUE:	11.4	

	21/2	023			1000		
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	00	04/11/202 05/05/202	1	28.0 27.2			
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S. AM	5	03/29/202	3	4.1	023	15.6	1877
AU NS	5	06/18/202	2	13.6	022	7.1	1877 1877 1877
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Report No. 24-05 / April 2024 31

JOSH GREEN, M.D. GOVERNOR KE NA'ĀNA



KAMOKI 'ANAO HAWAI'I DEPARTMENT OF HUMAN SERVICES KA 'OIHANA MĀLAMA LAWELAWE KANAKA Social Services Division Child Welfare Services Branch Oahu Child Welfare Services Section 3 Resource Home Licensing Unit 420 Waiakamio Road, Suite 3008 Hondulu, Hawaii 96817

February 9, 2023



CATHY BETTS DIRECTOR KALUNA HO'OKULE

JOSEPH CAMPOS II DEPUTY DIRECTOR
KA HOPE WINA HOTOKELE

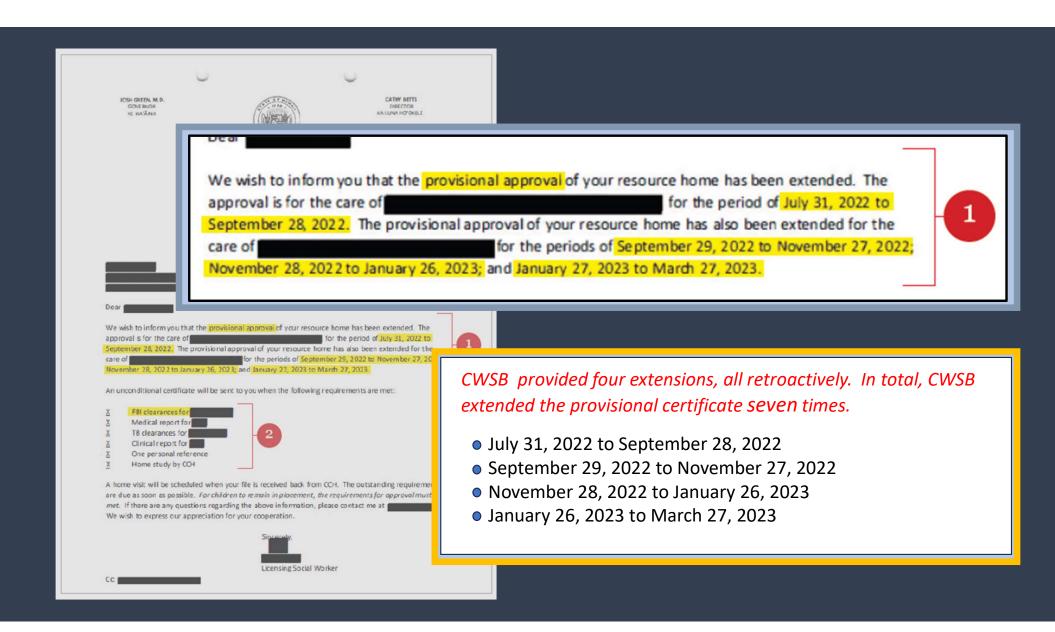
We wish to inform you that the provisional approval of your resource home has been extended. The approval is for the care of for the period of July 31, 2022 to September 28, 2022. The provisional approval of your resource home has also been extended for the for the periods of September 29, 2022 to November 27, 2022; November 28, 2022 to January 26, 2023; and January 27, 2023 to March 27, 2023.

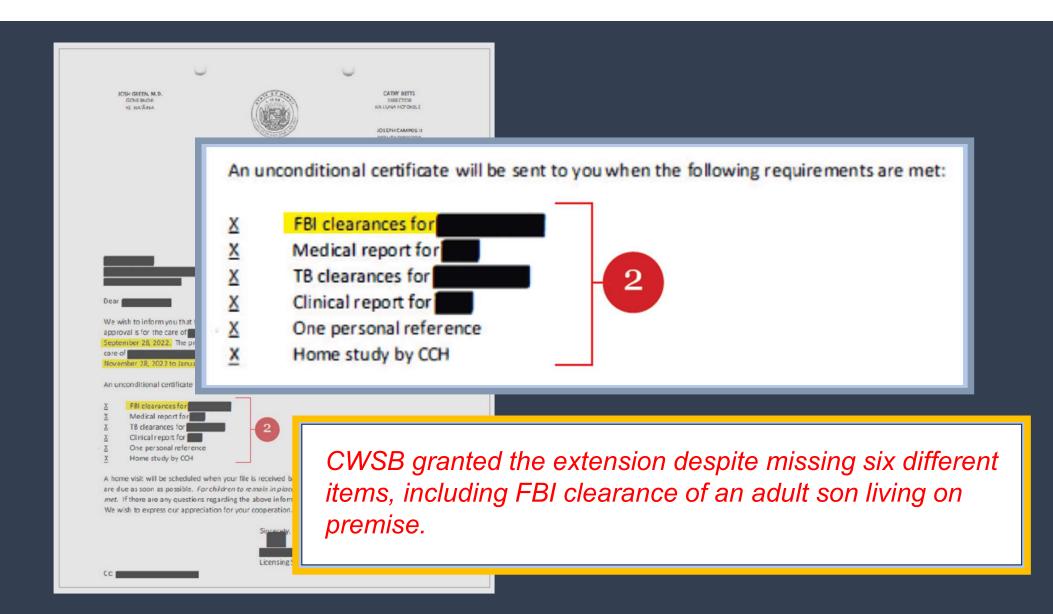
An unconditional certificate will be sent to you when the following requirements are met:

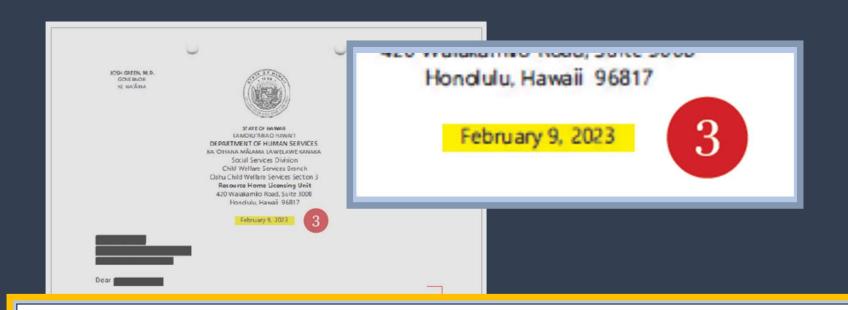
FBI clearances for X X Medical report for TB clearances for X Clinical report for One personal reference Home study by COH

A home visit will be scheduled when your file is received back from CCH. The outstanding requirements are due as soon as possible. For children to remain in placement, the requirements for approval must be met. If there are any questions regarding the above information, please contact me at We wish to express our appreciation for your cooperation.









Twelve days after the issuance of the letter, the kids were removed because of allegations of sexual abuse.

are due as soon as possible. For children to remain in placement, the requirements for approval must be met. If there are any questions regarding the above information, please contact me at We wish to express our appreciation for your cooperation.

Sinceptly,

Licensing Social Worker

## Why do these problems matter?

CWSB is responsible for "the safety and health of children who have been harmed or are in life circumstances that threaten harm." However, until a home completes the requirements and is issued an unconditional certificate, DHS does not know whether a home is a safe and healthy environment and whether children in that home are at risk of harm.

As the CWSB Administrator recognized, "If a child gets hurt in a home that's not licensed, it's devastating and the liability around that is huge.... You don't even place children in a home that is not licensed [or] licensable."

UMMary rtment of Human Services' vices Branch



S) is charged with providing glected children and aramount the safety and instances that threaten cting Hawai'i's keiki

nemain safely in their homes, which the department refers to as resource family shows, which the department refers to as resource family homes, until those children can be reunited with their families or placed with adoptive parents or legal guardians.

Foster homes must have a literuse issued by the department to care for a child. The licensing requirements are contained in the administrative rules promulgated by DHS and are the standards of conditions, management, and competency that the department primarile foster homes must meet to provide a safe, stable, and nurturing environment.

DHS recognizes two types of foster homes: homes in which the caregivers have no relation to the youth they foster, thereth to as general ficense homes, and child-specific homes where the caregivers have an

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"However, unless a home completed the requirements the requirements and was awarded an unconditional license Unconditional license Whether a home was whether a home was a safe and healthy a safe and healthy children in that home children in that home children in that home were at risk of harm."

Report No. 24-05 / April 2024

## Why do these problems matter?

The State lost a significant amount of Title IV-E federal funds. Those funds, which reimburse the State for eligible foster care payments, are accessible for payments to licensed homes; that State was not able to claim the Title IV-E funds for foster homes operating with provisional certificates.

## ditor's Summary of the Department of Human Services' Welfare Services Branch



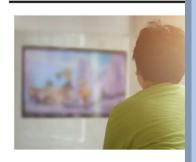
## THE DEPARTMENT OF HUMAN SERVICES (DHS) is charged with providing THE DEPARTMENT OF HUMAN SERVICES (DHS) is charged with provide services "for the protection and care of abused or neglected children and children in danger of becoming delinquent to make paramount the safety and because the safety and the safe children in danger of becoming delinquent to make paramount the safety and health of children who are harmed or are in life circumstances that threaten haari." The importance of that responsibility – protecting Hawai 'i's keepen – simply cannot be overstated. When children cannot remain safely in their houses. DHS: Child Wolfare Services Remark of WEIST whose schildren in four -simply cannot be overstated. When children cannot remain safely in their homes, DHS Child Welfare Services Branch (CWSB) places children in foster homes, which the department refers to as resource family homes, until those children can be reunited with their families or placed with adoptive parents or local accordance.

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"However, unless a home completed and was awarded an unconditional license, DHS did not know whether a home was a safe and healthy environment and children in that home were at risk of harm."

Report No. 24-05 / April 2024



## Audit of the Department of Services' Child Welfare Ser

The department's process to license child-specific homes did not comply with legal requirements. In addition, the department did not monitor or evaluate the performance of Catholic Charities Hawai'i, the contractor hired to complete documentation necessary for licensing. The question is: Were children at risk?

#### Introduction

HE STATE OF HAWAIT'S Department of Human Services (DHS) provides child welfare services for children who have been abused, neglected, or threatened with maltreatment, offering an array of services including foster care placement when circumstances require children to be removed from their homes. Once DHS assumes placement responsibility, it must ensure resource family homes' – private homes caring for foster children on the department's

## Finding No. 2

DHS reimbursed contractors' personnel and administrative costs without assessing whether performance goals were met.

In FY2022, DHS provided services to 2,322 children who spent some or all of that year in foster care, including 964 children who entered foster care and 1,033 who exited.

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<sup>&</sup>lt;sup>1</sup>A resource family home means a home that has met the state licensing requirements "in which minor children are received for temporary substitute supervision, care and maintenance part from their legal custodians on a twenty-four-hour basis for monetary payment. <sup>1</sup>Hawati Revised Statutes and Hawati Administrative Rules also refer to resource family homes as "foster family bounding homes," "foster boarding homes," and



CONTRACT I COMPE

This Contract, execu

(Name of

State of Hawai'i ("STATE"), by its

whose address is: 1390 Miller Street Honolulu, HI 968

and

("PROVIDER"), a Non-profit Corpo

under the laws of the State of

identification numbers are as follows

Business street address:

1822 Keeaumoku Street

Honolulu, Hawaii 96822

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Federal employer identification nu Hawai'i general excise tax number:

## C. Service goals

The goals of this service are to:

 Increase the number of resource caregivers who are willing and able to care for children under the DHS' placement responsibility and who also can support the work with the children's birth families towards reunification and/or relative placement and connections to include Shared Parenting to develop, strengthen and maintain long-term connections between resource caregivers, birth parents and their children.

4. Expedite child-specific trainings and licensure to provide support for resource caregivers, the children, and birth families as well as to maximize federal Social Security Act Title IV-E funding. IV-E funding is an essential component of the DHS/CWS budget, however, the funding may only be utilized for resource homes with completed, unconditional licensure.

## 2.4 Scope of Work

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	Page 1 of
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## 2. Licensing

Assessments (home studies) of resource caregiver homes for children in foster care:

- The assessment process shall include making initial contacts with potential resource families, assuring that applicant resource caregivers complete the
  - adult and child in the home) in accordance with the DHS' procedures.
- d. The Provider shall complete all other resource home certification requirements such as criminal history clearances, Child Abuse and Neglect (CA/N) clearances, medical clearances, tuberculosis (TB) clearances, and financial evaluations using the Hawaii Licensing Solution Website and Portal.
- e. All applicant resource caregivers (both general licensed and child-specific homes) shall meet the same professional and safety standards and undergo the same comprehensive examination of their suitability and fitness to care for foster children as defined in Hawaii Administrative Rules (HAR) 17-1625, Licensing of Resource Family Homes for Children, as well as any applicable federal requirements.
- f. The Provider shall complete reports on all resource caregiver applications

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Completed assessments within 90 days of placement for child-specific licensure shall provide the necessary support to the applicant resource families, foster children, and birth families as well as maximize federal IV-E funding. Applicant resource homes may be provisionally licensed for another 30 days under certain conditions and with the approval of the DHS.

g. The Provider shall ensure that there is no waitlist for H.A.N.A.I. training and

# Catholic Charities' Proposal



Proposal to administer Licensing and Support Services – Since 2006, CCH has provided services that are part of the Licensing and Support Service portions of this project. This proposal seeks to provide Licensing is submitted alongside a separate proposal to provide Support Services. Management of both these contracts will enable CCH to significantly improve the efficiency and timeliness of services: the initial visit and assessment will be coordinated; recordkeeping will be maintained in common files; the need for consent forms between the two programs will not be required; and importantly, resource families will not need to go through two separate agencies and procedures. This will facilitate the requirement for meeting the 90-day deadline for licensing resource families, and importantly, will promote a seamless delivery of services for resource caregivers.

In the event CCH is only awarded the Licensing contract and not the Support Services contract, the ability to meet the 90-day deadline for licensing will be dependent upon the timeliness of the contractor for Support Services.

Performance Measures - CCH will seek to meet or exceed all of the required outputs and outcomes required by DHS in this project:

- Certification/approval and home studies to 75 General Licensed (GL) homes and 325 Child Specific (CS) homes.
- 100% of GL and CS resource families will be licensed within 90 days. (With the award of both contracts, 100% is reasonable and achievable.)
- 75% of GL and CS resource families will be active 15 months following licensure/approval.



State of Hawai'i ("STATE"), by its Director whose address is: 1390 Miller Street, Room 209
Honolulu, HI 98813 ("PROVIDER"), a Non-profit Corporation under the laws of the State of identification numbers are as follows: Business street address: 1822 Keeaumoku Street Honolulu, Hawaii 96822 Mailing address if different than business st Federal employer identification number: 99-0073547

Hawai'i general excise tax number: W-20270798-01

COMPETITIVE POS Page 1 of 5

AG Form 103F1 (10/08)

LICENSING	Annual Goal for Contract Year		
FORM C: OUTCOMES	DHS' PROJECTED GOALS	APLICANT'S PROJECTED GOALS	
GENERAL LICENSE			
1. % of new GL resource families who are unconditionally licensed within 90 days	100%	100%	
% of resource families who are still active with the department 15 months following licensure or approval	75%	75%	
CHILD SPECIFIC LICENSE			
<ol> <li>% of new CS resource families who are unconditionally licensed within 90 days</li> </ol>	100%	100%	
% of CS resource families who are still active with the department 15 months following licensure or approval	75%	75%	

HAWAII ADMINISTRATIVE RULES

DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES

SUBTITLE 11

PROCUREMENT POLICY BOARD

CHAPTER 149

CONTRACTING

Subchapter 1 Purpose and Scope

scope §3-149-101 Purpose \$3-149-102

Subchapter 2 Contract Forms and

Contracts subject to app of state funds Contracts subject to the §3-149-201 of federal funds §3-149-202 Contract requirement Termination of contract

§3-149-203 §3-149-204 Miscellaneous Contracting Proce

Subchapter 3 Extension of existing procurement process Multi-term contract u §3-149-301 and procedures §3-149-302 Amendment of contract Parceling forbidden §3-149-303 §3-149-304

149-1

#### SUBCHAPTER 1

### PURPOSE AND SCOPE

§3-149-101 Scope. The provisions of this chapter shall apply to all contracts awarded under chapter 103F, HRS, and these rules. [Eff 6/19/99; comp JAN 2 3 2006 ] (Auth: HRS \$103F-106) (Imp: HRS \$\$103F-408 to 103F-414)

§3-149-102 Purpose. The purpose of this chapter is to provide for uniform practices and procedures for drafting, monitoring, and evaluating contracts awarded under chapter 103F, HRS. [Eff 6/19/99; comp !AN 2 3 2006 ] (Auth: HRS \$103F-106) (Imp: HRS §§103F-408 to 103F-414)

HAWAII ADMINISTRATIVE RULES

DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES

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Contract Forms and Subchapter 2 Conditions

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of federal funds §3-149-202 Contract requirement

Termination of contracts §3-149-203 \$3-149-204

Miscellaneous Contracting Procedures Subchapter 3

Extension of existing contract during producement process
Multi-term contract use, requirements §3-149-301

and procedures Amendment of contracts §3-149-302 Parceling forbidden §3-149-303 §3-149-304

## SUBCHAPTER 4

## MONITORING OF CONTRACTS

§3-149-401 Contract monitoring. (a) Each purchasing agency shall formulate and implement a monitoring plan consisting of the following components:

- (1) A manual or other set of guidelines that includes the objectives, procedures, and requirements of the monitoring process;
- (2) Procedures for documentation of reporting problems or recommendations between the provider and the purchasing agency; and
- (3) A clear procedure for follow-up on recommendations, problems, and items requiring corrective action including deadlines for both reporting and responding to such items.

## HAWAII ADMINISTRATIVE RULES

TITLE 3

DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES

SUBTITLE 11

PROCUREMENT POLICY BOARD

CHAPTER 149

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Subchapter 1 Purpose and Scope

scope §3-149-101 Purpose \$3-149-102

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Termination of contracts §3-149-203 \$3-149-204

Miscellaneous Contracting Procedures Subchapter 3

Extension of existing contract du procurement process Multi-term contract use, require §3-149-301

and procedures Amendment of contracts \$3-149-302 parceling forbidden §3-149-303 §3-149-304

### SUBCHAPTER 5

## EVALUATION OF CONTRACTS

- §3-149-501 Contract evaluation. (a) Each purchasing agency shall establish contract evaluation criteria and procedures. The administrator may coordinate with purchasing agencies to develop uniform criteria and procedures.
- (b) Minimum requirements for evaluation process. Each contract awarded under the competitive or restrictive purchase of service method shall be evaluated. A final written evaluation shall be completed within 120 days after the expiration or termination of the contract and shall include an analysis of the extent to which defined performance outcomes were met. As applicable, a discussion of any problems with or adjustments to, the performance outcomes shall also be addressed.
- (c) Provider response to report. The provider shall be given an opportunity to respond in writing to all evaluation reports. The evaluation report and provider response shall be included in the contract file. [Eff 6/19/99; am and comp JAN 2 3 2006 (Auth: HRS \$103F-106) (Imp: HRS \$103F-408)

## CONTRACT NO. DHS-22-POS-0008



# STATE OF HAWAI'I CONTRACT FOR HEALTH AND HUMAN SERVICES: COMPETITIVE PURCHASE OF SERVICES

COMPETITIVE PURC	na-
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	Page 1 of 5
	ontract, executed on the res July 01 . 2 Department of Numer of the state department STATE"), by its Director 1390 Miller Street, Room 209 Honolulu, HI 98813



#### STATE OF HAWAII

### COMPENSATION AND PAYMENT SCHEDULE

## **Cost Reimbursement Pricing**

This Original Contract provides funding for FY 2022 and FY 2023 for the delivery of one (2) years of Licensing Services from July 01, 2021 through June 30, 2023.

The Provider's final budget, including all amendments and revisions which have been accepted by the State, shall be incorporated into this Contract as part of this Attachment 3. All terms and conditions of this Compensation and Payment Schedule are valid and enforceable.

### 1. Payment Conditions and Sum

Subject to the continuing availability of State and Federal funds, the State agrees to pay the Provider:

- For the maintenance of the capacity to fully deliver services in compliance with the terms and conditions, and throughout the term, of this Contract.
- b. For the services satisfactorily performed under this Contract.
- c. For the expenditures actually and appropriately incurred in the performance of this Contract, according to a budget for costs approved by the State, by the submittal of invoices supported by the required documentation specified by the State.

The total sum, unless otherwise agreed, shall not exceed:

### TWELVE MILLION DOLLARS AND 00/100 DOLLARS (\$12,000,000.00)

This sum shall be allocated as follows for the specified fiscal years:

	FY 2022		FY 2023	FY 2024		
	Amount	%	Amount	%	Amount	%
State Funds	\$2,000.000.00	100.00	\$2,000.000.00	100.00	\$2,000.000.00	100.00
Total Federal Funds	\$0.00	0.00	\$0.00	0.00	\$0.00	0.00
Annual Maximum						
Contract Amount	\$2,000,000.00	100.00	\$2,000,000.00	100.00	\$2,000,000.00	100.00

## Why do these problems matter?

CWSB did not hold Catholic Charities accountable for performing the contracted services, one of which was to "expedite" the licensing of child-specific homes. We found DHS' licensing of child-specific homes was not expedited or in compliance with legal requirements. Without any monitoring program and confusion between offices as to which was responsible for ensuring performance of the contract, DHS essentially reimbursed Catholic Charities' personnel and administrative costs without ensuring satisfactory performance under the contract.

That approach resulted in a waste of State funds.

## IMARY nt of Human Services' Branch



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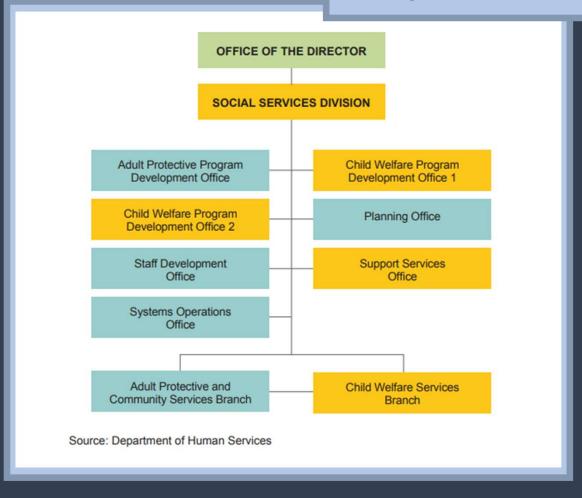
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Foster homes must have a license issued by the department to care for a child. The licensing requirements are contained in the administrative rules promulgated by DHS and are the standards of conditions, management, and competency that the department determined foster homes must meet to provide a safe, stable, and nutruring environment.

DHS recognizes two types of foster homes: homes in which the caregivers have no relation to the youth they foster, referred to as general license homes, and child-specific homes where the caregivers have an "However, unless a home completed the requirements and was awarded an unconditional license, DHS did not know whether a home was a safe and healthy environment and children in that home were at risk of harm."

Report No. 24-05 / April 2024

## Why do these problems happen?



# Audit of the Department of Human Services' Child Welfare Services Branch

A Report to the Governor and the Legislature of the

Report No. 24-05

## https://files.hawaii.gov/auditor/Reports/2024/24-05.pdf





