



**Rodney A. Maile**  
ADMINISTRATIVE DIRECTOR

**Brandon M. Kimura**  
DEPUTY ADMINISTRATIVE DIRECTOR

November 7, 2023

**Via electronic submission**

The Honorable Ronald D. Kouchi  
President of the Senate  
State Capitol, Room 409  
Honolulu, HI 96813

The Honorable Scott Saiki  
Speaker of the House of Representatives  
State Capitol, Room 431  
Honolulu, HI 96813

Dear President Kouchi and Speaker Saiki:

Pursuant to Section 291E-6.5, Hawai'i Revised Statutes (HRS), the Judiciary is transmitting a copy of the *Report on Continuous Alcohol Monitoring for Repeat Offenders*.

In accordance with Section 93-16, Hawai'i Revised Statutes, we are also transmitting a copy of this report to the Legislative Reference Bureau Library.

The public may view an electronic copy of this report on the Judiciary's website at the following link: [https://www.courts.state.hi.us/news\\_and\\_reports/reports/reports](https://www.courts.state.hi.us/news_and_reports/reports/reports).

Should you have any questions regarding this report, please feel free to contact Karen Takahashi of the Judiciary's Legislative Coordinating Office at 808-539-4896, or via e-mail at [Karen.T.Takahashi@courts.hawaii.gov](mailto:Karen.T.Takahashi@courts.hawaii.gov).

Sincerely,

A handwritten signature in blue ink that reads "Rodney A. Maile".

Rodney A. Maile  
Administrative Director of the Courts

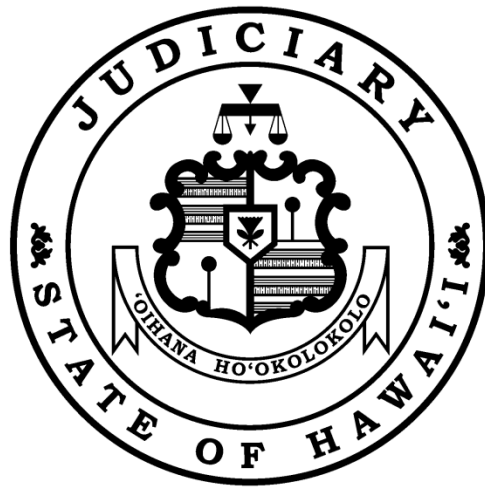
Attachment

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**ANNUAL REPORT TO THE THIRTY-SECOND LEGISLATURE  
2024 REGULAR SESSION**

**A Report on Continuous Alcohol Monitoring for Repeat Offenders**

**Pursuant to HRS § 291E-6.5**



**Prepared by:**

**The Judiciary, State of Hawai'i**

**November 2023**

**ANNUAL REPORT TO THE THIRTY-SECOND LEGISLATURE  
2024 REGULAR SESSION**

**A Report on Continuous Alcohol Monitoring for Repeat Offenders**

This report is submitted in accordance with HRS § 291E-6.5.

**Background:**

Pursuant to Hawai'i Revised Statutes (HRS) § 291E-6.5 and effective as of January 1, 2018, defendants charged with operating, or habitually operating, a vehicle under the influence of an intoxicant as a result of consuming alcohol may be ordered by the court to submit to a continuous alcohol monitoring (CAM) device for a period of no less than ninety days. HRS § 291E-6.5 mandates the Hawai'i State Judiciary's Administrative Director of the Courts to establish and administer a statewide program relating to the oversight of all CAM devices and to select a vendor to provide and monitor the CAM devices.

On July 1, 2022, the Judiciary executed a new contract with SCRAM of California (SCRAM) to furnish the CAM devices and provide monitoring services. SCRAM's contract is effective until June 30, 2024. SCRAM is responsible for installing and monitoring the CAM mobile devices that are strapped onto the ankles of court-ordered defendants. The State of Hawai'i is not charged for this service. Offenders who are ordered to use this service are responsible for making payments to SCRAM. SCRAM may complete a financial assessment for individuals who cannot afford the service. If the person meets qualification requirements, SCRAM will consider payment options such as a sliding scale or reduced rate, and/or payment schedule, to adjust the cost for the indigent population.

SCRAM's CAM device measures the alcohol levels found in the offender's perspiration every 30 minutes. If the CAM device provides a positive alcohol reading for an offender, SCRAM notifies the authorities with a violation report.

**Activities This Reporting Period:**

In Fiscal Year 2023 (FY 23), SCRAM provided CAM devices to 27 persons statewide. A breakdown of the usage by circuits is shown in Table No. 1 and a more detailed breakdown is attached as Exhibit No. 1. Since re-opening after the COVID-19 pandemic, court activities including access to courtrooms, probation offices, and attorneys have been limited; therefore, the pandemic may still have impacted the number of persons who were ordered to obtain CAM devices. Additionally, SCRAM reported that there continues to be a need for financial assistance for the clients.

SCRAM reported seven violations in FY 23. The violation reports confirm that the CAM devices are working as intended.

SCRAM provided equipment and services in a satisfactory manner. SCRAM was able to service equipment on the neighbor islands by traveling to the site to address maintenance issues.

There have been no reported problems using the CAM devices nor any problems with the services provided by SCRAM of Hawai'i. SCRAM reports that out of a total of 5,773 monitored days, 99.8% of those days were sober days.

**Table #1**

	No. of unduplicated Court order referrals	No. of unduplicated deft. enrolled onto CAM	Misdemeanor, Felony, or Other	List Other
First Circuit	5	11	0	8 habitual
Second Circuit	17	14	2 misdemeanor	12 habitual
Third Circuit	2	2	2 misdemeanor	
Fifth Circuit	0	0	0	0
<b>Total</b>	24	27	4 misdemeanor	20 habitual

**Challenges/Barriers to Consider:**

**Challenge 1:** In all the DUI cases ordered for CAM services, no immediate action can be taken to prevent a defendant from driving under the influence if a defendant consumes alcohol. There are legal procedures to bring a defendant back to court for a violation. The legal procedures delay the desired effects of the program.

**Challenge 2:** In pretrial habitual DUI cases, a court-ordered defendant must remain on the SCRAM-CAM service for no less than ninety (90) days. If a defendant is found not guilty before the 90-day period, then by statute, a defendant must still remain on the service.

**Challenge 3:** Some clients placed on CAM have trouble paying for the SCRAM services either due to lack of income or a resistance to pay. SCRAM of Hawai'i takes the time to build rapport with the clients to help support their sobriety and reinforce the importance of paying for the SCRAM services. Additionally, SCRAM has a flexible payment program to help clients overcome their financial challenges.

**Effects of CAM on Ignition Interlock Devices:**

The orders made for CAM services are discretionary orders by the courts. CAM services are ordered as a pretrial condition of bail. Ignition Interlock is a voluntarily service that offenders ask to be placed on as a post-adjudication service, to reinstate driving legally. CAM monitors alcohol consumption, and Ignition Interlock monitors driving under the influence of alcohol. The purpose of each service differs greatly. In FY 23, there were no effects of CAM on Ignition Interlock services.

**Exhibit #1**

**SCRAM-CAM Quarterly and Annual Data Collection**

<b>First Circuit, O'ahu (FY 2023)</b>	<b>Qtr 1 (July 1 to Sept 30)</b>	<b>Qtr 2 (Oct 1 to Dec 31)</b>	<b>Qtr 3 (Jan 1 to Mar 31)</b>	<b>Qtr 4 (Apr 1 to Jun 30)</b>	<b>Annual (total all Qtrs)</b>
Number of unduplicated court ordered referrals	2	0	2	1	5
Number of unduplicated individuals placed on SCRAM/CAM	2	0	5	4	11
Number of violations reported to probation and prosecuting attorneys	3	0	0	0	3
Number of unduplicated habitual cases placed on SCRAM/CAM	2	0	3	3	8
Number of unduplicated misdemeanor DUI cases placed on SCRAM/CAM	0	0	0	0	0
Number of individuals completed SCRAM/CAM for at least 90 days	2	2	1	3	8
Number of unduplicated court orders referrals for more than 90 days	0	1	0	1	2

<b>Second Circuit, Maui (FY 2023)</b>	<b>Qtr 1 (July 1 to Sept 30)</b>	<b>Qtr 2 (Oct 1 to Dec 31)</b>	<b>Qtr 3 (Jan 1 to Mar 31)</b>	<b>Qtr 4 (Apr 1 to Jun 30)</b>	<b>Annual (total all Qtrs)</b>
Number of unduplicated court ordered referrals	9	3	2	3	17
Number of unduplicated individuals placed on SCRAM/CAM	5	5	2	2	14
Number of violations reported to probation and prosecuting attorneys	0	1	1	2	4
Number of unduplicated habitual cases placed on SCRAM/CAM	5	4	1	2	12
Number of unduplicated misdemeanor DUI cases placed on SCRAM/CAM	0	1	1	0	2
Number of individuals completed SCRAM/CAM for at least 90 days	4	1	1	0	6
Number of unduplicated court orders referrals for more than 90 days	5	1	5	4	15

<b>Third Circuit, Big Island (FY 2023)</b>	<b>Qtr 1 (July 1 to Sept 30)</b>	<b>Qtr 2 (Oct 1 to Dec 31)</b>	<b>Qtr 3 (Jan 1 to Mar 31)</b>	<b>Qtr 4 (Apr 1 to Jun 30)</b>	<b>Annual (total all Qtrs)</b>
Number of unduplicated court ordered referrals	2	0	0	0	2
Number of unduplicated individuals placed on SCRAM/CAM	2	0	0	0	2
Number of violations reported to probation and prosecuting attorneys	0	0	0	0	0
Number of unduplicated habitual cases placed on SCRAM/CAM	0	0	0	0	0
Number of unduplicated misdemeanor DUI cases placed on SCRAM/CAM	2	0	0	0	2
Number of individuals completed SCRAM/CAM for at least 90 days	0	1	0	0	1
Number of unduplicated court orders referrals for more than 90 days	0	0	0	0	0

<b>Fifth Circuit, Kaua'i (FY 2023)</b>	<b>Qtr 1 (July 1 to Sept 30)</b>	<b>Qtr 2 (Oct 1 to Dec 31)</b>	<b>Qtr 3 (Jan 1 to Mar 31)</b>	<b>Qtr 4 (Apr 1 to Jun 30)</b>	<b>Annual (total all Qtrs)</b>
Number of unduplicated court ordered referrals	0	0	0	0	0
Number of unduplicated individuals placed on SCRAM/CAM	0	0	0	0	0
Number of violations reported to probation and prosecuting attorneys	0	0	0	0	0
Number of unduplicated habitual cases placed on SCRAM/CAM	0	0	0	0	0
Number of unduplicated misdemeanor DUI cases placed on SCRAM/CAM	0	0	0	0	0
Number of individuals completed SCRAM/CAM for at least 90 days	0	0	0	0	0
Number of unduplicated court orders referrals for more than 90 days	0	0	0	0	0



**Exhibit #2**

**Court CAM Data Collection Form**

FY 2023

Date: 9/27/2023

Indicate—Circuit: 1<sup>st</sup>, 2<sup>nd</sup>, 3<sup>rd</sup>, and 5<sup>th</sup>

		<b>No.</b>	<b>Comments:</b>
1	Total number of unduplicated SCRAM-CAM orders made by the court.	24	
2	Number of unduplicated <b>felony</b> DUI cases ordered onto SCRAM-CAM by the courts.	20	20 habitual cases
3	Number of unduplicated <b>misdemeanor</b> DUI cases, court ordered onto SCRAM-CAM.	4	
4	Number of unduplicated cases enrolled onto SCRAM-CAM.	27	
5	Number of violation reports sent by SCRAM.	7	
6	Number of cases who completed the SCRAM-CAM program.	15	

**Reporting Period:** July 1, 2022 to June 30<sup>th</sup>, 2023 (Fiscal Year 2023)

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