JOSH GREEN, M.D. GOVERNOR KE KIA'ĀINA





OFFICE OF ENTERPRISE TECHNOLOGY SERVICES KE'ENA HO'OLANA 'ENEHANA

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August 21, 2024

The Honorable Ronald D. Kouchi President of the Senate and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu. Hawai'i 96813

The Honorable Scott K. Saiki Speaker and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu. Hawai'i 96813

Aloha Senate President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation (IV&V) reports to the Legislature within ten days of receiving the report, please find attached the report the Office of Enterprise Technology Services received for the State of Hawai'i, Department of Commerce and Consumer Affairs, Business Registration Modernization Project.

In accordance with HRS section 93-16, this report may be viewed electronically at http://ets.hawaii.gov (see "Reports").

Sincerely,

Christine M. Sukuda Chief Information Officer

State of Hawai'i

Attachment

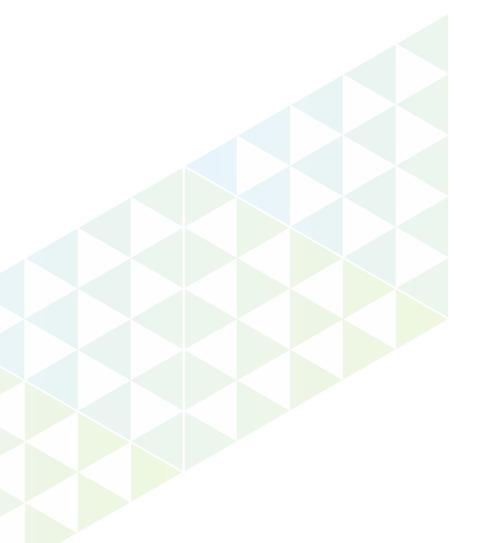


MONTHLY IV&V REVIEW REPORT

May 31, 2024 | Version 1.0



Table of Contents



EXECUTIVE SUMMARY	
Background	3
IV&V Dashboard	4
IV&V Summary	5
IV&V OBSERVATIONS	7
Appendix A: IV&V Criticality and Severity Ratings	9
Appendix B: Industry Standards and Best Practices	11
Appendix C: Prior Observations Log	14
Appendix D: Comment Log on Draft Report	28



Document History

DATE	DESCRIPTION	AUTHOR	VERSION
06/07/24	Monthly IV&V Review Report Draft created	Julia Okinaka	0.0
06/17/24	Monthly IV&V Review Report finalized with no changes. No comments submitted in Appendix D.	Julia Okinaka	1.0



BACKGROUND

The State of Hawaii (State), Department of Commerce and Consumer Affairs (DCCA) contracted Century Computers, Inc. (Pacxa) on July 1, 2022 to provide services for the Business Registration Modernization (BRM) Project to redesign the Business Registration (BREG) Division's business registration processes and modernize its systems. DCCA contracted Aalta LLC (Aalta) to provide project management services for DCCA and also contracted Accuity LLP (Accuity) to provide Independent Verification and Validation (IV&V) services for the BRM Project. The project had a three-month pause to reassess the technology solution and design, and restarted on November 20, 2023.

Our initial assessment of project health was provided in the first Monthly IV&V Review Report as of August 31, 2022. IV&V's contract was extended to match the revised project timeline, and Monthly IV&V Review Reports will be issued through July 2024 to continually update and evaluate project progress and performance.

Our IV&V Assessment Areas include People, Process, and Technology. Each month we select specific IV&V Assessment Areas to perform more focused IV&V activities on a rotational basis. The focus of our IV&V activities for this report included the completion of a two-month assessment of Technology and the beginning of a two-month assessment of People. IV&V has areas of limited visibility or access to all project activities that may prevent a complete identification of project risks.

The IV&V Dashboard and IV&V Summary provide a quick visual and narrative snapshot of both the project status and project assessment as of May 31, 2024. Ratings are provided monthly for each IV&V Assessment Area (refer to Appendix A: IV&V Criticality and Severity Ratings). The overall rating is assigned based on the criticality ratings of the IV&V Assessment Categories and the severity ratings of the underlying observations.

WORKING TOGETHER

"None of us are as SMART as ALL OF US."

- Ken Blanchard



PROJECT ASSESSMENT

MAY 2024

SUMMARY RATINGS

OVERALL RATING



Incomplete information available for conclusive observations and recommendations.

PEOPLE



PROCESS





CRITICALITY RATINGS

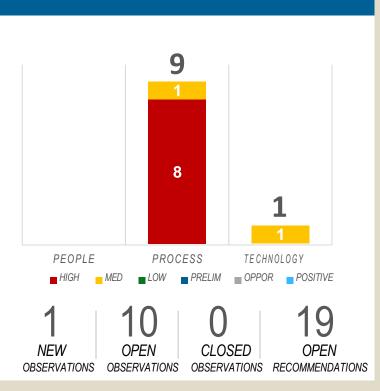


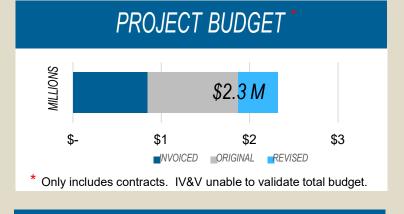






IV&V OBSERVATIONS







KEY PROGRESS & RISKS

- IV&V still lacks adequate information to evaluate the current and future state of the project due to the ongoing suspension of most project meetings and activities, except for data migration and sprint development.
- The project has been partially paused for two months as project leadership assesses the change request and its impact on the potential revised timeline, scope, and costs.
- The suspension of project management and governance activities while technical activities continue may result in lack of clear direction, reduced efficacy, and potential quality issues.
- Data migration activities continued completing data test loads and enhancing data cleansing scripts.



MAY 2024 · BRM PROJECT

MAR	APR	MAY	IV&V ASSESSMENT AREA	IV&V SUMMARY
R	NA	NA	Overall	The suspension of project management and governance activities while technical activities continue may result in lack of clear direction, reduced efficacy, and potential quality issues (2024.05.001). Additionally, the discontinuation of these activities has resulted in the IV&V team having insufficient data to assess the status and risks of the project. Project Schedule: The July 2024 Go-Live date will not be met and the new project timeline is highly dependent on the pending change request and resulting decisions on the path forward (2024.01.001). Project Costs: The project's extension, scope, and impacted costs are being assessed as part of the change request submitted by Pacxa/AST, which included different options with varying cost estimates. Quality: While the project is on partial pause, quality metrics are not being reported to ensure proper oversight (2023.08.001 and 2024.05.001). While technical activities continue, the analysis of metrics helps to ensure the quality of processes and the overall solution. Project Success: The development of project success metrics is also on pause as project management resources and activities are limited (2022.08.006).
R	NA	NA	People Team, Stakeholders, & Culture	 Steering committee and project status meetings have not convened for two months during the project's partial project pause (2024.05.001). The OCM team released a newsletter with updates on the data migration and system development activities, noting that senior leadership continues to evaluate adjusted project timeline and Go-Live options. Participation by project resources is limited. Project leaders continue to evaluate the change request and essential resources are involved in sprint development and data migration. When the project resumes to full capacity, a practical resource plan must be established with adequate time to complete project activities (2024.01.001). It is imperative that the project evaluates its resources, including an analysis of whether augmenting resources and expertise could resolve any fundamental project-related problems. IV&V is unable to assign a rating for this category without additional insight and analysis to determine whether insufficient resources is one of the key underlying factors responsible for the ongoing challenges faced by this project.

MAY 2024 · BRM PROJECT

MAR	APR	MAY	IV&V ASSESSMENT AREA	IV&V SUMMARY
R	NA	NA	Process Approach & Execution	 Most project activities were halted in April and May 2024. This constitutes the second pause that the project has experienced, as the team is currently engaged in a careful evaluation of the project's path forward. The suspension of project management and governance activities while technical activities continue may result in lack of clear direction, reduced efficacy, and potential quality issues (2024.05.001). This suspension of project management and governance activities can lead to misalignment with project goals, wasted time, and resources, and subpar results due to a lack of quality control measures. The resources and activities dedicated to project management were limited leading to the suspension of critical project management tasks including risk management (2023.02.001), schedule management (2024.01.001), quality management (2023.08.001), sprint management (2024.01.002), and overall project management (2023.02.002). Documenting and integrating lessons learned and knowledge gained from previous project phases can help prevent the repetition of the same project challenges (2024.04.001). Before the break, the project team was in the process of reviewing the project deliverables and schedule to ascertain their relevance and alignment with project needs. It is imperative to continue these discussions to ensure that the deliverables remain effective in keeping the project on track and aligned with the new path forward. IV&V is unable to assign a rating for this category as recurring project management meetings were paused and there was limited visibility to the process to analyze the change request.
R	NA	NA	Technology System, Data, & Security	 Some system development work is currently underway to address defects from previous sprints and build user stories that have been approved. However, the absence of reporting and quality metrics makes it difficult to ascertain the extent of work in progress, completed, and remaining (2024.01.002 and 2024.05.001). The demos for Sprint 7, Sprint 8, and other completed sprints are on hold until the pending change request is approved. Data migration activities continued completing data test loads, mapping, and sequencing tasks. The data migration team met three times a week, focusing on enhancing data cleansing scripts and working through data errors and open items with DCCA. The overall status of data migration between all the legacy data and target systems is unclear due to the lack of reporting and overdue data migration dashboard (2024.05.001). A governance structure is needed for DCCA's single-org Salesforce architecture (2023.05.002). IV&V is unable to assign a rating for this category as limited information and visibility into key technology activities, except for data migration, were provided.

IV&V ASSESSMENT AREAS

People

Process

Technology

OBSERVATION#: 2024.05.001

STATUS: OPEN

TYPE: RISK

SEVERITY:

TITLE: SUSPENSION OF PROJECT MANAGEMENT AND GOVERNANCE

Observation: The suspension of project management and governance activities while technical activities continue may result in lack of clear direction, incomplete functionality, project delays, and potential quality issues.

Industry Standards and Best Practices: PMBOK emphasizes the importance of project governance throughout all phases of the project life cycle to ensure successful project outcomes. It identifies key stakeholders who should be involved in project governance, including the project sponsor, steering committee, and project manager.

Analysis: Project management and governance activities were halted for two months due to the analysis of a change request submitted by Pacxa on April 5, 2024 requesting additional time and resources for the BRM project. DCCA and Pacxa sponsors and leaders are actively discussing the change request; however, increased transparency and communications with IV&V and the full Steering Committee is recommended.

Although critical project management tasks such as risk, schedule, quality, and overall project management were suspended, key technical activities in the areas of data migration and system development continued. For example, as the success of technical activities such as sprint development hinges on several key factors such as sprint planning, sprint goal approvals, and requirement management and traceability that require project management and oversight, the project is facing several risks that can lead to incomplete functionality, delayed delivery, and increased costs and time to fix the issues that are likely to arise.

To ensure that the project remains on track and aligned with its goals, resuming project meetings and communications can ensure project team members, leadership, and other stakeholders clearly understand what work is being performed, and can raise questions, issues, or concerns timely. In addition, the resumption of these activities is crucial to monitor progress, address issues and risks, perform requirements traceability, and ensure quality control measures. This is also a good opportunity for project managers and leadership to meet regularly to properly prepare for the plan forward so the team is productive as soon as the pause is lifted.

Recommendation: 2024.05.001.R1 – During the partial pause, maintain a balance between technical, project management and governance activities to ensure effective project execution.

- If project resources are a concern during the pause, determine the right method of oversight and reporting such as less meetings, streamlined reporting, and utilizing technology tools to help summarize meeting minutes.
- Ensure that any issues or concerns that arise during the pause are addressed in a timely manner, and that stakeholders remain engaged and committed to the project.

IV&V ASSESSMENT AREAS

People

Process

Technology

OBSERVATION#: 2024.05.001

STATUS: OPEN

TYPE: RISK



TITLE: SUSPENSION OF PROJECT MANAGEMENT AND GOVERNANCE (CONTINUED)

2024.05.001.R2 – Provide oversight and processes for ongoing technical activities to prevent wasted effort and resources.

- Confirm that all work being prioritized and done aligns with project goals and the approved scope and project requirements to prevent rework.
- Have clear communication channels and reporting in place to communicate status and ensure team members, leadership, and other stakeholders can raise questions, issues, or concerns.
- Develop processes to ensure that the quality of the work is maintained and data migration and system development work is not compromised.

2024.05.001.R3 – Proactively prepare for the plan forward so the team is productive once the change request is approved.

- Develop a plan to re-establish and communicate the project objectives, scope, and requirements and make sure that everyone on the team is clear about what they are working towards.
- Review project plans and determine an approach to update them with the revised schedule, resources, and scope.

Appendix A: IV&V Criticality and Severity Ratings

IV&V CRITICALITY AND SEVERITY RATINGS

Criticality and severity ratings provide insight on where significant deficiencies are observed and immediate remediation or risk mitigation is required. Criticality ratings are assigned to the overall project as well as each IV&V Assessment Area. Severity ratings are assigned to each risk or issue identified.

TERMS

RISK

An event that has not happened yet.

ISSUE

An event that is already occurring or has already happened.

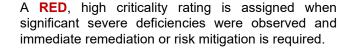
Criticality Rating

The criticality ratings are assessed based on consideration of the severity ratings of each related risk and issue within the respective IV&V Assessment Area, the overall impact of the related observations to the success of the project, and the urgency of and length of time to implement remediation or risk mitigation strategies. Arrows indicate trends in the project assessment from the prior report and take into consideration areas of increasing risk and approaching timeline. Up arrows indicate adequate improvements or progress made. Down arrows indicate a decline, inadequate progress, or incomplete resolution of previously identified observations. No arrow indicates there was neither improving nor declining progress from the prior report.



















A YELLOW, medium criticality rating is assigned when deficiencies were observed that merit attention. Remediation or risk mitigation should be performed in a timely manner.







A **GREEN**, low criticality rating is assigned when the activity is on track and minimal deficiencies were observed. Some oversight may be needed to ensure the risk stays low and the activity remains on track.



A GRAY rating is assigned when the category being assessed has incomplete information available for a conclusive observation and recommendation or is not applicable at the time of the IV&V review.



Severity Rating

Once risks are identified and characterized, Accuity will examine project conditions to determine the probability of the risk being identified and the impact to the project, if the risk is realized. We know that a risk is in the future, so we must provide the probability and impact to determine if the risk has a Risk Severity, such as Severity 1 (High), Severity 2 (Moderate), or Severity 3 (Low).

While a risk is an event that has not happened yet, an issue is something that is already occurring or has already happened. Accuity will examine project conditions and business impact to determine if the issue has an Issue Severity, such as Severity 1 (High/Critical Impact/System Down), Severity 2 (Moderate/Significant Impact), or Severity 3 (Low/Normal/Minor Impact/Informational).

Observations that are positive, preliminary concerns, or opportunities are not assigned a severity rating.



SEVERITY 1: High/Critical level



SEVERITY 2: Moderate level



SEVERITY 3: Low level



TERMS

POSITIVE

Celebrates high

performance or

PRELIMINARY CONCERN

project successes.



Appendix B: Industry Standards and Best Practices

STANDARD	DESCRIPTION
ADA	Americans with Disabilities Act
ADKAR®	Prosci ADKAR: Awareness, Desire, Knowledge, Ability, and Reinforcement
BABOK® v3	Business Analyst Body of Knowledge
DAMA-DMBOK® v2	DAMA International's Guide to the Data Management Body of Knowledge
PMBOK® v7	Project Management Institute (PMI) Project Management Body of Knowledge
SPM	PMI The Standard for Project Management
PROSCI ADKAR®	Leading organization providing research, methodology, and tools on change management practices
SWEBOK v3	Guide to the Software Engineering Body of Knowledge
IEEE 828-2012	Institute of Electrical and Electronics Engineers (IEEE) Standard for Configuration Management in Systems and Software Engineering
IEEE 1062-2015	IEEE Recommended Practice for Software Acquisition
IEEE 1012-2016	IEEE Standard for System, Software, and Hardware Verification and Validation
IEEE 730-2014	IEEE Standard for Software Quality Assurance Processes
ISO 9001:2015	International Organization for Standardization (ISO) Quality Management Systems – Requirements
ISO/IEC 25010:2011	ISO/International Electrotechnical Commission (IEC) Systems and Software Engineering – Systems and Software Quality Requirements and Evaluation (SQuaRE) – System and Software Quality Models
ISO/IEC 16085:2021	ISO/IEC Systems and Software Engineering – Life Cycle Processes – Risk Management
IEEE 16326-2019	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Project Management
IEEE 29148-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Requirements Engineering



STANDARD	DESCRIPTION
IEEE 15288-2023	ISO/IEC/IEEE International Standard – Systems and Software Engineering – System Life Cycle Processes
IEEE 12207-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Software Life Cycle Processes
IEEE 24748-1-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Management – Part 1: Guidelines for Life Cycle Management
IEEE 24748-2-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Management – Part 2: Guidelines for the Application of ISO/IEC/IEEE 15288 (System Life Cycle Processes)
IEEE 24748-3-2020	IEEE Guide: Adoption of ISO/IEC TR 24748-3:2011, Systems and Software Engineering – Life Cycle Management – Part 3: Guide to the Application of ISO/IEC 12207 (Software Life Cycle Processes)
IEEE 14764-2021	ISO/IEC/IEEE International Standard for Software Engineering – Software Life Cycle Processes – Maintenance
IEEE 15289-2019	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Content of Life Cycle Information Items (Documentation)
IEEE 24765-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Vocabulary
IEEE 26511-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Requirements for Managers of Information for Users of Systems, Software, and Services
IEEE 23026-2015	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Engineering and Management of Websites for Systems, Software, and Services Information
IEEE 29119-1-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 1: Concepts and Definitions
IEEE 29119-2-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 2: Test Processes
IEEE 29119-3-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 3: Test Documentation
IEEE 29119-4-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 4: Test Techniques
IEEE 1484.13.1-2012	IEEE Standard for Learning Technology – Conceptual Model for Resource Aggregation for Learning, Education, and Training
ISO/IEC TR 20000- 11:2021	ISO/IEC Information Technology – Service Management – Part 11: Guidance on the Relationship Between ISO/IEC 20000-1:2011 and Service Management Frameworks: ITIL®
ISO/IEC 27002:2022	Information Technology – Security Techniques – Code of Practice for Information Security Controls



STANDARD	DESCRIPTION
FIPS 199	Federal Information Processing Standard (FIPS) Publication 199, Standards for Security Categorization of Federal Information and Information Systems
FIPS 200	FIPS Publication 200, Minimum Security Requirements for Federal Information and Information Systems
NIST 800-53 Rev 5	National Institute of Standards and Technology (NIST) Security and Privacy Controls for Federal Information Systems and Organizations
NIST Cybersecurity Framework v1.1	NIST Framework for Improving Critical Infrastructure Cybersecurity
LSS	Lean Six Sigma



Appendix C: Prior Observations Log

Appendix C: Prior Observations Log

SSESSMENT	OBSERVATION	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
icess	2024.04.001	Issue	High	High	The failure to capture and integrate	Lessons learned sessions provide a valuable opportunity to reflect on the	2024.04.001.R1 – Conduct formal lessons learned meetings.	Open	05/31/24: Per the Project Sponsor, the PMs will not conduct activities such as	CLUSED DATE	CLUSURE REASON
			3	3	lessons learned from earlier project	project and identify areas for improvement, which can lead to more efficient	Encourage open and honest discussion so stakeholders share their experiences		lessons learned sessions until the partial pause is lifted.		
					phases and restarts, is leading to the	and effective project processes and project management in the future. The	and perspectives on what could have been done differently and what they				
					repetition of the same project challenges.	BRM project was initially paused in August 2023 for three months as the	learned.		IV&V will continue to monitor the project's progress related to capturing and		
						decision on the new solution architecture and design was being assessed. The project restarted in November 2023 which resulted in Pacxa's new	Analyze the collected information, look for common themes, and identify the root causes of issues that need to be addressed.		addressing lessons learned.		
						technology partner, AST, and new members being added to the project	root causes of issues that need to be addressed.				
						management team.	2024.04.001.R2 – Incorporate lessons learned and any resulting actions into the				
							new revised schedule and processes.				
						The project encountered multiple obstacles and delays since its restart,	Prioritize based on relevance to upcoming activities.				
						which can be attributed to several factors, including the absence of a	Develop high-level timeline and tasks for addressing deficiencies and begin				
						comprehensive project schedule, misalignment of workload and scope	tracking progress.				
						expectations, unclear roles and responsibilities, need for greater project					
						management support, and ambiguity surrounding development methodologies and reporting (2023.08.001, 2023.02.002, 2023.02.001,					
						2024.01.001, 2024.01.002, and 2024.02.001). As this project is partially					
						paused again, if lessons learned and the root causes of challenges are not					
						captured from the previous project implementation phases, the project will					
						lose the opportunity to incorporate process improvements for future phases					
						and projects.					
ess	2024.02.001	Issue	High	High	A lack of agreement on a path forward	The project has faced a number of challenges and setbacks since its restart,	2024.02.001.R1 – Improve communication and collaboration.	Open	03/31/24: DCCA and Pacxa discussed and are working to address twelve		
	202 1.02.00 1	10040	9	g	and the critical changes needed for	which can be attributed to various factors such as lack of detailed project	Establish clear communication channels and protocols to ensure that project	Орол	concerns raised regarding project methodology, reporting, and development		
					course correction, may hinder the	schedule with clear assignments, misinterpretation of workload expectations,	stakeholders are on the same page.		progress. Team Pacxa is providing daily summaries of activities performed in		
					likelihood of overall project success and	unclear roles and responsibilities among project managers, and confusion	Obtain agreement on project status reports and metrics to help keep		development, testing, design, data migration and integrations. A clear, defined		
					result in the recurrence of the same	regarding development methodologies and approaches.	everyone informed with the relevant and valuable information to monitor if the		action plan may be needed to make significant improvements.		
					project issues.		project is on track.				
						DCCA communicated twelve concerns to Pacxa related to many areas including project methodology, reporting, development progress,	CLOSED: 2024.02.001.R2 – Develop an action plan to achieve project success.		04/30/24: Accuity converted this from a risk to an issue. The DCCA Project Sponsor informed IV&V that most SI and PM activities have been paused.		
						participation of project resources, data migration, etc. Pacxa provided a	Review lessons learned from previous sprints and develop a plan to prevent		Accuity closed the recommendations related to reviewing lessons learned and		
						preliminary written response to all twelve concerns, which reflected	the same issues from recurring.		developing an action plan and opened separate IV&V observation to capture		
						differences between DCCA and Pacxa's view of the current challenges. The	Determine root causes of issues identified by DCCA and identify actions and		the issue (2024.04.001).		
						project team must strive to find common ground and work collaboratively to					
						address the fundamental project challenges.	Come together and increase efforts to support one another and agree on a		05/31/24: Due to the project's partial pause and suspension of project		
							more effective way of working together to achieve success.		management and governance activities, IV&V does not have any updated		
						In addition to the recommendations below, IV&V made additional recommendations in previous reports that address outstanding risks and are			information.		
						included in Appendix C: Prior Observations Log.			IV&V will continue to monitor this as the project determines and work together		
						initiaded in Appendix 6. Their Observations Log.			towards a path forward.		
									'		
ess	2024.01.001	Issue	Moderate	High	Project is lacking rigorous schedule	The current high-level project schedule lacks sufficient detail to ensure that	2024 01 001 R1 – Improve the project schedule by creating a WRS broken	Open	02/29/24: Accuity converted this from a risk to an issue, and increased the		
	202 1.0 1.00 1	10040	moderate	g	management practices which may impact	the project team has a comprehensive understanding of all project activities,	down into smaller, more manageable components.	Орол	severity rating from Level 2 (Moderate) to Level 1 (High). The Go-Live date of		
					the ability to properly manage resources,	and the project managers can better estimate the time and resources	Provide the appropriate detail of tasks, durations, due dates, milestones, and		July 2024 is not feasible and under revision. The project's lack of rigorous		
					quality, and timeliness of project	required for each task. Given that there are less than six months before	key work products. Both DCCA- and Pacxa-assigned tasks and resources		schedule management practices led to the inability to plan and execute against		
					execution.	system deployment and the project is experiencing some delays, it is vital	should be clearly reflected in the project schedule, including data validation		its planned project timeline.		
						that a detailed work breakdown structure (WBS) of the project scope and	and user acceptance testing.				
						requirements is broken down into smaller, components that can be easily	Obtain agreement on the baseline schedule and then hold parties accountable for tasks and deadlines.		03/31/24: The revised Go-Live date of July 2024 will not be met and the project's revised schedule is expected in April. Careful planning and analysis		
				1		scheduled and tracked. For example, the current schedule is too high-level. It is unclear who is preforming key critical project activities related to data	accountable for tasks and deadilines.		will be needed to develop a realistic timeline.		
				1		extraction, cleansing, conversion, and validation. Based on ongoing	2024.01.001.R2 – Assess the need for additional Pacxa resources for project		The second to develop a realistic timeline.		
						discussions, a meeting is planned in February to build the schedule out with	1		04/30/24: The project will be delayed and the revised schedule is highly		
						additional detail.	The current Pacxa project manager is actively facilitating functional design		dependent on the revised change request and resulting decisions on the path		
							sessions and other key activities, which may impact his ability to focus on		forward. Without significant changes made to actively monitor the project		
							project management execution.		schedule and key metrics, delays will continue, and the same issues will continue		
									to hinder project performance even under a revised project schedule.		
									05/31/24: The July 2024 Go-Live date will not be met and the new project		
				1					timeline is highly dependent on the pending change request and resulting		
				1					decisions on the path forward. Due to the project's partial pause and		
	İ	1		1					suspension of project management and governance activities, IV&V does not		
									have any updated information.		

ASSESSMENT AREA	OBSERVATION ID		CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
								IV&V will continue to monitor the project's schedule management processes.		

ASSESSMENT	OBSERVATION		ORIGINAL	CURRENT							
AREA	ID	TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
Process	2024.01.002	Issue	Moderate	High	Unclear sprint planning and execution may result in misalignment of sprint goals and objectives, low quality of work, and potential rework.	The project executed Sprints 1 and 2 without providing a clear understanding of sprint goals. Pacxa provided a preliminary report showing 13 items completed, 10 items in progress, 4 to be started and 1 blocked item. For the first two sprints, the team did not review the product backlog, discuss priorities and dependencies, or agree upon the sprint goal. As a result, there is not a clearly defined sprint goal, a prioritized and refined backlog, a clear understanding of the total number of development items, or a detailed plan for the remaining sprints. Furthermore, the project did not hold a sprint review meeting to demonstrate the work completed, share testing or quality assurance results, or hold a retrospective to reflect on ways to improve future sprints. For future Sprints, Pacxa will work more closely with DCCA stakeholders for greater transparency and collaboration. Meetings have been scheduled to refine requirements, review acceptance criteria, and prioritize the backlog. Pacxa is proposing skipping Sprint 3 from the total of 8 planned sprints to allow for more sprint planning starting with Sprint 4, allowing DCCA to have more involvement in the requirements prioritization and a shared understanding among the team of the work to be completed. It will be important to evaluate the tradeoffs of increasing sprint velocity within fewer sprints and maintaining the development and testing team's quality of work.	2024.01.002.R1 - Implement Agile ceremonies and reporting for greater transparency Implement Agile ceremonies such as daily stand-ups, sprint planning, sprint review, and retrospective meetings. These meetings will help to promote transparency and communication among team members and ensure that everyone is aligned with the goals and objectives of the sprint. Provide more sprint reporting such as burn-down charts, velocity, and test summary reports. 2024.01.002.R2 – Evaluate if the remaining number of sprints is realistic and achievable. Consider if the number of backlog items left to complete, the team's velocity, the complexity of the remaining items, any dependencies, and any external factors could impact the team's ability to complete the work in the number of remaining sprints.		02/29/24: Acculty converted this from a risk to an issue, and increased the severity rating from Level 2 (Moderate) to Level 1 (High). More rigor on sprint planning and execution is needed to get the project back on track, prevent further delays, and increase mutual understanding. 03/31/24: The project completed approximately 34% of known development work, with only two sprints remaining. Given the current pace of development, a significant number of additional sprints may be required to complete the new BRM solution. A Sprint 6 demo was conducted and Sprint 7 development is in progress. The total number of remaining sprints to complete development still needs to be determined. 04/30/24: System development is significantly delayed. Sprint 8 is the last planned sprint and almost complete. The number of additional sprints needed to complete development is still unknown. 05/31/24: Some system development work is currently underway; however, the absence of reporting and quality metrics makes it difficult to ascertain the extent of work in progress, completed, and remaining. Refer to observation 2024.05.001 related to the suspension of project management and governance activities while technical activities continue.		
									IV&V will continue to monitor the planning and execution of sprints.		
Technology	2023.05.002	Risk	N/A	Moderate	The lack of a formal governance structure to oversee multiple applications in a single Salesforce organization may lead to errors with application development, data management, integration, maintenance, and operations of the applications.	This was originally reported in the May 2023 Monthly IV&V Report as a preliminary concern but is upgraded to a risk in this report. The BRM application is in DCCA's main Salesforce instance with DCCA's other applications. Besides a Salesforce Governance whitepaper and best practices document that was provided in December 2023, there has been no other significant progress made to address this gap. An effective governance model is important to provide proper oversight and management of DCCA's business structure, priorities, IT roadmap, and application development and maintenance practices such as data management and production releases. This is especially important considering there will be two different vendors responsible for the operations and maintenance of the separate applications.	2023.05.002.R1 – Create a plan and assign responsibilities to develop a formal governance structure. * Clearly define the scope of the governance structure, which applications it will oversee, and what activities it will cover. * Identify all stakeholders who will be impacted by the governance structure. * Determine the governance structure, policies, and guidelines that will govern the development, change management, issue resolution, security, maintenance, and operations of the applications.		06/30/23: The discovery of the Salesforce application in DCCA's main organization was completed. In July, the Discovery analysis of the remaining application's code will be completed in order for DCCA leaders to make an informed decision regarding the overall solution design and architecture. 07/31/23 and 08/31/23: The Discovery Assessment Report outlining the impacts of moving the current implementation to DCCA's main Salesforce Org was completed; however, additional information and the final decision is still pending. 12/31/23: With the project restart, the project will move forward with placing the BRM application in DCCA main Salesforce organization. As the revised System Architectures and Design Documentation of the solution is due in late January, IV&V will continue to monitor this observation. 01/31/24 and 02/29/24: Pacxa is conducting meetings to address questions regarding integrations with the payment processing system and other applications within DCCA's main Salesforce organization. 03/31/24: This observation was changed from a preliminary concern to a risk as enough time has passed knowing the BRM solution will be housed in DCCA's existing salesforce instance. The planning around the development of a formal governance structure should begin. 04/30/24 and 05/31/24: Due to the partial project pause placed on many project activities this month by the DCCA executive sponsor, IV&V does not believe any progress was made on addressing this risk. IV&V will continue to monitor the plan to create a formal governance structure.		

SSESSMENT	OBSERVATION		ORIGINAL	CURRENT							
REA	ID	TYPE		SEVERITY	OBSERVATION	ANALYSIS		STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
rocess	2023.02.001	Issue	Moderate	High		The lack of adequate communication around risks and potential changes,	2023.02.001.R1 – Foster an open, transparent culture where it is safe and	Open	03/31/23: Strong risk management is required as the project continues to be		
					communicating risks or executing risk	could result in unanticipated consequences. IV&V has observed many	comfortable to discuss risks.		confronted by technology challenges, unanticipated changes, and delays.		
					mitigating tasks early enough which may	instances where delays and risks are not proactively communicated. For	Foster a culture of having candid dialogue, discussing potential risks, asking		Additional focus on identifying root causes of risks and challenges, and		
					impact project scope, schedule, and	example, although risks are discussed at weekly status meetings; the risk	difficult questions, and holding each other accountable.		executing mitigation plans timely will help reduce ongoing concerns.		
					costs.	regarding adequate data storage was not communicated for three weeks					
						after initial discovery. Also, the project was not made aware that 25 out of	2023.02.001.R2 – In instances where changes are unavoidable, the project team		04/30/23: Accuity observed more active discussion and logging of project risks;		
						111 (23%) user stories tagged for Sprint 2 were at risk of not being completed until after the Sprint was completed.	should initiate change management processes early.		however, improvement still needs to be made in the development of risk		
						completed until after the Sprint was completed.	Risks, costs, schedule, and quality impacts should be assessed and clearly communicated.		mitigation strategies, change management processes, communication of risks by		
						Alaba	communicated.		all stakeholders, and accountability. As the project direction shifts and multiple		
						Although IV&V has observed some initial improvement in recent meetings and the earlier communication of technology uncertainties and exploration			workstreams reassess their tasks and responsibilities, it is paramount that risks		
						of alternatives, it is imperative to foster an open, transparent culture where			continue to be discussed openly and timely.		
						the discussion of risks and issues is expected and encouraged.			05/24/22 and 06/20/22. Desired visits and militardian plans about the auditoria		
						and discussion of risks and issues is expected and encoulayed.			05/31/23 and 06/30/23: Project risks and mitigation plans should be actively discussed during this period of transition and replanning. As the project's		
	1	1							Discovery phase is prolonged, it is critical that the team promote a healthy		
									culture of transparency to support the active identification of risks and		
									development of risk mitigation plans.		
									development of flor magation plans.		
									07/31/23 and 08/31/23: As the project pivots direction, it is important that any		
									potential risks and issues are promptly identified and addressed.		
									potential note and locate are premptly labriance and data occor.		
									12/31/23: Closed due to the restart of the project. Accuity will reassess the risk		
									management process when project activities and meetings commence.		
									01/31/24: Reopened due to the need for more formalized risk management		
									processes given the aggressive timeline and current project delays. As there are		
									no separate risk meetings, the team needs to ensure risks are identified,		
									addressed, and mitigated timely. There are risks raised in January and there		
									appear to be differences in the understanding and plan for mitigating risks.		
									02/29/24: Accuity converted this from a risk to an issue, and increased the		
	1	1							severity rating from Level 2 (Moderate) to Level 1 (High). Current risk		
	1	1							management practices did not prevent this project from reaching this state. Risk		
	1	1							management processes need to be revisited and improved to actively prevent		
									and mitigate current and future project risks.		
									CONTRACT TO Description of the state of the		
	1	1							03/31/24: The Pacxa team formalized the use of a team risk log to track and		
	1	1							report risks starting in March. Improvements are still needed in this area to		
									proactively identify, discuss, and mitigate risks.		
									04/30/24 and 05/31/24: As limited project activities are still executed, risk		
									management activities should also continue to identify any risks and issues that		
									need to be mitigated or addressed.		
									1007		
									IV&V will continue to monitor risk management activities.		
	1	1	l								

ESSMENT	OBSERVATION		ORIGINAL	CURRENT							
SSMENT	ID OBSERVATION	TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
	2023.02.002	Issue	N/A	High	Untimely and insufficient completion of	Aalta was contracted to provide various project, oversight, risk, and quality	2023.02.002.R1 – Clarify roles and expectations of DCCA PM	Open	Refer to prior Monthly IV&V Reports for status updates before May 2023.		
						management services to DCCA. Aalta's deliverables were defined; however,	Clarify and prioritize purpose and expectations of project manager contracted				
						many key deliverables are still pending including the criticality and risk	services in light of project risks and lessons learned		05/31/23 and 06/30/23: Aalta's progress on outstanding responsibilities is still		
						assessment (CARA) report, interim User Acceptance Testing (UAT) Plan,			unclear. More active project management support is needed to optimize project		
						project success metrics, and performance work statement (PWS) dashboard.			resources, reduce project stress for employees, communicate expectations, and		
						Although some preliminary drafts and demos have been provided,	deliverables		improve resource planning for project activities. A formalized approach and		
						additional information is needed on how to implement those plans and	Provide the appropriate detail of tasks, durations, due dates, milestones, and		process for adequately reviewing and approving project deliverables such as		
						processes to successfully execute upcoming project activities.	deliverables.		design documentation is also needed (2023.05.001).		
							Consider either developing a separate schedule or incorporating into Pacxa's				
							project schedule.		07/31/23 and 08/31/23: Aalta's new project manager is getting up to speed on		
						the turnover and adequacy of project management resources, and project			the project and helping to coordinate the results of the Discovery Analysis and		
						complexity. The Aalta Project Manager is collaborative and a team player;			next steps. The Project PM's need to work together to address systemic project		
						however, may not have adequate time to perform all of the required project management tasks. DCCA and Aalta will need to work together to establish			challenges such as ongoing project delays, resource management, and the need for more formalized processes.		
						appropriate project management processes and clarify the priority of project			for more formalized processes.		
						management deliverables and activities.			12/31/23: Accuity decreased the severity rating from Level 1 (High) to Level 3		
				1		management deliverables and activities.			(Low) with the restart of the project. Although project deliverables and		
									activities appear to be delayed in the first six weeks, Aalta's role in supporting		
									project oversight and execution is unknown.		
									project oversight and execution is unknown.		
									01/31/24: Aalta is meeting regularly with the project sponsor and Pacxa PM;		
									however, IV&V has limited visibility into those interactions. As some deliverables		
									need improvement or appear identical to the ones submitted in the original		
									project phase, DCCA and Aalta should carefully review them to avoid previous		
									project issues. Aalta did not complete formal deliverable review checklists on		
									submitted deliverables. Review of Pacxa deliverables using the comment log		
									was not provided timely, and the deliverable review process is being		
									reevaluated by DCCA and Aalta.		
									02/29/24: Accuity increased the severity rating from Level 3 (Low) to Level 2		
									(Moderate). The role of the PM is to actively identify and address risks before		
									they become issues.		
									03/31/24: The PMs are working closer together to address concerns; however,		
									DCCA's PM should take a more proactive approach to ensuring the project is		
									back on track even before the revised schedule is approved. Laying the		
									groundwork now will allow the project to recover more quickly once the path		
									forward is determined.		
									04/30/24: Accuity converted this from a risk to an issue, and increased the		
									severity rating from Level 2 (Moderate) to Level 1 (High). More rigor on project		
									management activities is critical during this time in reviewing the change		
									request, projected revised timeline, and requirements traceability especially as		
									Sprints 7 and 8 conclude.		
									Spring range of sociologic.		
									05/31/24: The resources and activities dedicated to project management were		
									limited leading to the suspension of critical project management tasks. Refer to		
				1					observation 2024.05.001 related to the suspension of project management and		
									governance activities while technical activities continue.		
									IV&V will continue to review project management processes and the rigor with		
									which project deliverables are reviewed.		

ASSESSMENT	OBSERVATION		ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION						
AREA	2022.08.006	TYPE				ANALYSIS				CLOSED DATE	CLOSURE REASON
Process	2022.08.006	Risk	Low	Moderate		Project goals were drafted; however, quantitative success metrics were not	ı	Open	Refer to prior Monthly IV&V Reports for status updates before February 2023.		
					lead to differences in the interpretation of project success.	yet defined. Clear and measurable success metrics ensure that everyone is	Consider financial, nonfinancial, tangible, and intangible metrics such as		03/09/03. Aiti		
					project success.	working to the same definition of success, that progress can be monitored,			02/28/23: Accuity increased the severity rating from Level 3 (Low) to Level 2		
						and corrective actions can be taken if necessary.	satisfaction, user adoption, return on investment, or cycle or processing times.		(Moderate). Project success metrics are delayed and may lead to differences in		
							Consider benefits realization management objectives as well as alignment to		the interpretation of project success. The DCCA PM plans to finalize the metrics		
							BREG goals.		in March 2023.		
							0000 00 000 PO		00/04/00 Paris days a series of the series of		
							2022.08.006.R2 – Collect baseline data and monitor progress.		03/31/23: Project success metrics are still not defined and an updated target		
							Consider methods for collecting data such as process mining, surveys, queries,		date is not available.		
							observation, or open forums.		04/00/00 P		
							 Consider sources of data such as legacy systems, operations, and internal and external stakeholders. 		04/30/23: Project success metrics are under development and expected in May 2023.		
							external stakeholders.		2023.		
									05/31/23: Draft project success metrics were provided in May and are being		
									updated to reflect comments received. A target date for finalization is unknown.		
									appeared to renect comments received. A target date for finalization is driknown.		
									06/30/23, 07/31/23, and 08/31/23: Project success metrics are overdue and still		
									pending finalization.		
									perfulling initialization.		
									12/31/23: Accuity decreased the severity rating from Level 2 (Moderate) to		
									Level 3 (Low) with the project restart. IV&V reviewed this finding with both PMs		
									in December 2023, emphasizing the importance to define project success		
									metrics considering lessons learned from the past efforts. The project did define		
									critical success factors as part of the Project Restart Kick-off meeting, and should		
									now develop specific metrics that will be used to measure project success and to		
									monitor how well the project is meeting its goals and objectives.		
									monitor now from the project to meeting the goals and objectives.		
									01/31/24 and 02/29/24: Accuity reviewed the Project Management Plan DED		
									and commented on the need for project success metrics.		
									03/31/24: The development of project success metrics is being tracked as an		
									action item for the project managers.		
									04/30/24 and 05/31/24: The development of project success metrics is on		
									pause and would be important to establish to ensure the project team holds the		
1									same definition of future success.		
									IV&V will review the development and communication of success metrics in the		
									upcoming months.		
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ASSESSMENT AREA	OBSERVATION	TYPE		CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
Process	2023.08.001	Risk	High	High		Quality Management is a vital part of project management involving	2023.08.001.R1 - Improve the execution of the project's quality plans.	Open	12/31/23: Closed due to the restart of the project. Accuity will reassess quality	CLOSED DATE	CLOSURE REASON
1100655	2023.00.001	Non	riigii	riigii	may lead to rework and impact the	planning, executing, and monitoring to ensure activities and deliverables	Clarify project team's quality roles and responsibilities and assign specific	Орен	management process and practices when applicable.		
						meet project requirements and customer needs. A number of project	quality tasks.		management process and processes mich applicable.		
					the solution.	deliverables were provided; however, more rigor is needed to ensure	Increase the frequency of quality reports to monitor adherence to quality		03/31/24: Reopened as the project has completed five sprints; however, has not		
						stronger execution of quality activities:	standards.		developed a Quality Management Plan or started reporting on key metrics such		
						Quality Management Plan: Pacxa developed a quality plan in December	If quality standards are not being met, document the gap, the quality		as quality assurance testing metrics.		
						2022 describing the approach, processes, and controls put in place to	improvements that need to be made, and take corrective action.				
						ensure the BRM project objectives are met and expected results are			04/30/24: Detailed quality metrics, including testing metrics for sprint		
						achieved.	2023.08.001.R2 - Conduct periodic technical reviews to increase visibility of		development, are overdue. Sprint 7 development work was completed and		
						Quality Assurance Surveillance Plan: Aalta provided their quality plan in	development best practices.		Sprint 8 is in progress.		
						December 2022 with guidelines DCCA will use in evaluating the technical	Consider discussing development practices updates and key development				
						performance of the system integrator. As the DCCA project manager, it	metrics (e.g., % of configuration using out-of-the-box features; % of code		05/31/24: While the project is on partial pause, quality metrics are not being		
						outlines its quality responsibilities as overseeing the quality aspects of the	customized, % of apex code considered to be high complexity, etc.) at technical		reported to ensure proper oversight. While technical activities continue, the		
						project, servicing as the technical liaison, and being responsible for the final	reviews.		analysis of metrics help ensure the quality of processes and the overall solution.		
						inspection and acceptance of all reports.	Consider including technical SMEs from all stakeholder groups for meaningful				
						Quality Management Reports: Quality Management reports were provided			IV&V will review the development and communication of quality metrics.		
						once in May 2023 with plans to update it with results form the Client Interim					
						Review.					
						Quality management is a shared responsibility and involves all stakeholders					
						in the project, including project managers, team members, vendors, and					
						users. All stakeholders must work together to establish clear quality objectives, define the quality standards, and implement quality control					
						processes. Roles and responsibilities should be clearly communicated and					
						reinforced so stakeholders know their role in executing plans and utilizing					
						quality metrics effectively. Despite the delivered quality plans and reports,					
						the project still displayed signs that the execution of quality activities could					
						be improved. Some examples include:					
						The project does not have a clear requirements management process in					
						place and did not identify noncompliance with the FedRAMP-certified					
						environment requirement until March 2023.					
						Based on the results of an independent Salesforce Health Check, a					
						substantial quantity of code with high complexity was identified, along with					
						opportunities to enhance coding practices.					
						The Client Interim Review resulted in over 40 defects and 105					
						enhancements. Defects are items not working per the approved design and					
						enhancements are items to be added into the backlog for redesign and					
						development.					
						The insufficient review and unclear review process of design					
						documentation led to inaccurate development of system functionality.					
Process	2023.12.001	Prelim	N/A	N/A	Slow project restart may impact the	Not having any formal team meetings for the first seven weeks of a project	N/A for preliminary concerns.	Closed	01/31/24: Closed as formal weekly project meetings started in January. Risks	01/31/24	Closed as project activities started in
				,	timeliness of project activities and	may make it difficult to meet an ambitious timeline. As Sprint 1 is scheduled		2.5000	and recommendations regarding schedule management practices were		January. The need for more rigorous
					deliverables	to begin January 2, 2024 and be completed by January 22, 2024, it is			incorporated into 2024.01.001.		schedule management practices was
						unclear if the current timeline is realistic or achievable. Sprint 1's prioritized					incorporated into 2024.01.001.
						backlog of user stories or features that will be worked on is unknown.					The state of the s
						Possible root causes or contributing factors is a new Pacxa project manager,					
						availability of resources during the holidays, delayed access to the Salesforce					
						sandbox environment, and need for additional project management					
						support. DCCA and Pacxa's project managers are working closely to discuss					
						project timeline and deliverable expectations.					

logy 2l	TYPE Risk	SEVERITY High	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSURE REASON
		J	Insufficient review of design documentation may lead to inaccurate	DCCA testers reported approximately 250 findings during the Client Interim Review (CIR) executed in May 2023. DCCA and Pacxa are jointly reviewing		Closed	06/30/23: DCCA completed thorough reviews of JAD 13 and 14 design documents timely. The Pacxa functional team will conduct additional design	Closed due to the restart of the project with a new project team and
				these findings to properly categorize them for appropriate future action.	JAD 1 to JAD 12.		sessions to address the design gaps discovered in the previously approved	processes.
			solution.	These are some preliminary CIR results and are subject to change pending	Clarify and prioritize purpose, responsibilities, and expectations of project		design documentation.	
				additional clarification and information:	members in light of resource constraints.		•	
				67 Enhancements: The item is not working per the approved design	Consider sharing the workload with more DCCA project team members to		07/31/23: DCCA reviewed JAD 15 and 16 design documentation timely. For	
				specification, or there are small changes needed to correct the item.	assist with the workload and who will be involved in future CIR and user		JAD 1 to JAD 12, Pacxa plans to update the previously approved design	
				47 Worked as Designed: The items worked as intended.	acceptance testing.		documents based on information gathered during the CIR triage sessions and	
				34 More Information Needed: The items require additional information	Aalta conduct an independent review of deliverables based on best practices		send them to DCCA for review and approval.	
				from DCCA for Pacxa to properly categorize them.	and JAD sessions, support DCCA's review process, and consider holding			
				33 Defects: The items were not working per design.	sessions with key SMEs to walkthrough/discuss design documentation.		08/31/23: All project resources are on hold, including updating and reviewing	
				19 Triage in process: Findings are being discussed and triaged by the			design documents.	
				DCCA and Pacxa.	2023.05.001.R2 – Develop a process for reviewing design documentation for			
					current and future JAD sessions.		12/31/23: Closed due to the restart of the project. Accuity will reassess this	
				During these meetings to triage and understand the CIR findings, IV&V	Consider sharing the workload with more DCCA project team members to		process of design documentation review when applicable.	
				observed a gap between the way Pacxa thought some items should function				
				according to approved design documentation, and how DCCA expected the				
				item to work according to internal operations, policies, rules, or a	DCCA and Pacxa continue to work collaboratively during JAD sessions to			
				combination of these. IV&V recommended that Pacxa perform a walkthrough of JAD 13 design documentation and what DCCA needed to	actively give feedback, call out areas of complexity, and clearly work through business scenarios.			
				review as part of their quality review and acceptance process of design	Aalta should conduct an independent review of deliverables and continuously			
				documentation. It was discovered that the process for deliverable review	look for ways to facilitate and improve the deliverable review process. Aalta's			
				and acceptance was not actively coordinated with key DCCA SMES and	deliverable review checklists should check the quality of Pacxa's deliverables			
					against predefined standards, criteria, requirements, DCCA business rules, and			
					other best practices.			
				and unclear review process of design documentation may lead to inaccurate	outor poor practices.			
				development impacting the quality of the solution. Pacxa extended the time				
				period for DCCA to review and approve JAD 13 and 14 design documents.				
				Furthermore, Aalta was contracted to provide various project oversight				
				services including requirements management and review of project				
				deliverables. More rigor reviewing project deliverables and a formalized				
				requirements management process is needed for the review of design				
				documentation (2023.02.002, 2022.09.001, and 2023.01.001).				
				Aalta has been forwarding DCCA's approval of the design documentation;				
				however, was not following their own process of reviewing deliverables and				
				completing review checklists to ensure quality. Aalta should work with				
				DCCA to develop a reasonable process and schedule for performing these				
				reviews. As JAD 15 starts next week, the amount of design documentation				
				outstanding for review will continue to increase.				

ASSESSMENT OBSERVA	ERVATION	ORIGINAL	CURRENT	RENT						
REA ID	TYPE	SEVERITY	SEVERITY	RITY OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
ASSESSMENT DESERVA- REA ID 2023.03.0	TYPE		SEVERITY	RITY OBSERVATION	A lack of clarity around the platform and architecture decisions made at the beginning of the project, and the impacts of the outstanding technical questions is resulting in lack of confidence that the stakeholders have a full understanding of the systems, requirements, and integrations. • A requirement of the solution was that the solution be hosted by a "FedRAMP Certified" Cloud Service Provider. Pacxa is in discussions with Clariti as they are not confident that the right licenses were procured. • DocuSign does not support all the required, critical features required by DCCA and will require implementation of other tools or other workaround solutions. • Pacxa identified the need for more data storage in Salesforce to continue with their migration activities. • There is no documentation available for the validation and logic embedded within DCCA's current Kofax scanners, so Pacxa must reverse engineer and confirm user requirements.		Closed	STATUS UPDATE 04/30/23: DCCA and Pacxa are reviewing different options for the overall solution architecture and design, including options to meet the FedRAMP cloud requirement. The decision is expected in May. We added two additional recommendations, 2023.03.001.R3 and 2023.03.001.R4, to document the technology decisions, follow the project's established change management process, and conduct a lessons learned meeting. 05/31/23: Pacxa completed 60% of their Discovery session to determine the impacts of a single-org Salesforce architecture and other technical decisions on the timeline, costs, resources, and other project activities. The Discovery session is delayed as Pacxa waits for additional administrative access and separate environment to complete the remaining analysis. Pacxa needs to complete their Discovery session as part of the change management process. Aalta requested that key DCCA members document their evaluation of the technology options using the Decision Analysis and Resolution (DAR) Process and this is targeted for completion in June. 06/30/23: There is still no decision on the new solution architecture and design. The discovery of the Salesforce application in DCCA's main organization was completed. In July, the Discovery analysis of the remaining application's code will be completed resulting in a report of findings, solution options, and estimated costs in order for DCCA leaders to make an informed decision. 07/31/23: The Discovery Assessment Report outlining the impacts of moving the current implementation to the DCCA Main Salesforce Org was completed; however, additional information and the final decision are still pending.	12/31/23	CLOSURE REASON Closed due to the restart of the project with a new project team and processes.

MENT OBSERVATI	ON	ORIGINAL SEVERITY	CURRENT	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
2023.01.001		N/A	High	The DCCA PM's delay in developing		2023.01.001.R1 – DCCA PM to formalize and communicate a clear process to	Closed	02/28/23: This was originally reported in the January 2023 IV&V Monthly Report		Closed due to the restart of the
2023.01.001	I Non	IN/A	nigii	processes to trace, test, and approve	preliminary concern but is upgraded to a risk in this report. Since our initial	review and accept project requirements and deliverables.	Ciosed	as a preliminary concern but is upgraded to a risk in the February 2023 report.	12/31/23	project with a new project team an
				requirements may impact the ability to	preliminary concern but is appraised to a risk in this report. Since our little preliminary observation, Pacxa provided access to the Azure DevOps (ADO)	Define roles and responsibilities of project team members to eliminate		as a preliminary concern but is upgraded to a risk in the Pebruary 2023 report.		project with a new project team at
						duplication of efforts or process gaps.		03/31/23: Aalta provided a high-level walkthrough of the Smartsheets		processes.
				requirements and expectations.	tool used for requirements traceability and scheduled training on the tool in early March 2023. The tool includes acceptance criteria, test cases, defect			tool showing how Pacxa's contract requirements will be tracked. The		
				requirements and expectations.	tracking, and reporting and dashboard capabilities.	satisfaction.		Smartsheets tool is still being refined and access is still pending. Furthermore, a		
					tracking, and reporting and dashboard capabilities.	Communicate DCCA PM and SME roles and responsibilities for reviewing the		process for traceability and validation against the requirements traceability		
					Per contract requirements, the Aalta PM is responsible for working with	fulfillment of requirements after JAD Sessions and Sprint Demonstrations.		matrix (RTM) is also being developed. For deliverable tracking, Deliverable		
					DCCA to develop objective and measurable standards that are traceable to	Tullillinent of requirements after JAD Sessions and Sprint Demonstrations.		Review Checklists are still pending for Pacxa deliverables.		
					the objectives of the system integrator (SI) contract and reconcile the gap on	2023.01.001.R2 – Develop clear traceability and understanding of all contract		The view Checklists are still perfuling for Facka deliverables.		
					an ongoing basis. Aalta is developing a requirements dashboard using	requirements.		04/30/23: Accuity increased the severity rating from Level 2 (Moderate) to Level		
					Smartsheets for tracking Pacxa's contract requirements. Although the	The DCCA and Aalta PMs should reference and track all contractual		1 (High). As the FedRAMP cloud requirement gap should have been caught		
					project kicked-off Development Sprint 3, the Smartsheets tool is still	requirements and vendor responsibilities contained within the Request for		earlier, the importance of timely and active tracing of requirements is an		
					incomplete, has not been put into use, and DCCA's processes to trace, test,	i i		important lesson learned for this project. The process to trace, test, and		
					and approve requirements are still not defined.	Proposal, KTM, proposals, best and final offer documents, and contracts.		approve requirements is still pending.		
					and approve requirements are still not defined.			approve requirements is still pending.		
					Furthermore, as there are currently four separate tools with various project			05/31/23: IV&V and the project managers brainstormed ways to trace, test, and		
					requirements, clarifying who is cross-referencing the requirements, contract			approve requirements. A formalized requirements management process is still		
					deliverables, and project objectives is paramount to ensuring there is no			urgently needed.		
					duplication of efforts or gaps in the process.			urgenity needed.		
					Smartsheets Tool: Aalta loaded Pacxa's contract requirements into			06/30/23, 07/31/23, and 8/31/23: Pacxa and DCCA worked together to		
					Smartsheets. It has contract requirements, but does not include all			develop an approach to tracking DCCA's solution requirements in the ADO tool.		
					functional/technical requirements or project deliverables.			DCCA's PM now needs to formalize and communicate a clear process to review		
					ADO Tool: Pacxa uses this tool to track their development work including			and accept project requirements.		
					user stories, bugs, features, test cases, and defects.			and accept project requirements.		
					Requirements Traceability Matrix (RTM): The RTM maps the projects			12/31/23: Closed due to the restart of the project. Accuity will reassess		
					functional and technical requirements to each epic and feature in the ADO			requirements management processes when applicable.		
					Tool. The one-to-many mapping of requirements to user stories may			requirements management processes when applicable.		
					increase the complexity of testing, approving, and validating requirements.					
					Microsoft Project Schedule Tool: Pacxa's document deliverables are					
					being traced in both the Smartsheets tool and Microsoft Project Schedule.					
					Aalta's deliverables are not being tracked in any tool.					
					rana c dont crabios are not being traction in any took					
					The project has completed 8 of 19 planned JAD sessions. After each JAD					
					session, Pacxa provides design documents with process flow diagrams, use					
					cases, use case diagrams, and other information for the SI to build and test					
					the solution. It is unclear if these documents are being thoroughly reviewed					
					by DCCA and cross-checked against the contractual documents and the					
					RTM to ensure requirements are being met. Furthermore, the					
					demonstrations for Sprint 1 and 2 were completed but there is currently no					
					process to review the user stories in connection with each Sprint for					
					satisfaction against the requirements and acceptance criteria.					

ASSESSMENT AREA	OBSERVATION	TYPE	ORIGINAL SEVERITY	CURRENT	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
Technology	2023.01.002	Risk	Moderate	Moderate	Multiple outstanding data conversion items are preventing the timely execution	There are multiple phases and iterations of Data and Document Conversion happening concurrently. Although good progress has been made in some areas, there are a number of outstanding items that were planned to begin already, that are delayed such as: -HBE Portal to Clariti: The project planned on receiving the database	address all the outstanding data conversion issues. - Risks, costs, and schedule impacts of delays and decisions must be clearly communicated and understood. - The action items should identify the persons responsible and target dates to ensure timely resolution of open items.	Closed	02/28/23: Some data conversion activities are progressing; however, there are continued delays due to the reliance on third-party vendors and other pending decisions. 03/31/23: Progress continues to be made for the various data conversion phases; however, they are behind schedule. The largest risk remains with the RDPMS to DocuSign Conversion. There is a currently a DocuSign limitation with the bulk import process, and alternative bulk upload approaches are being investigated and developed. Pacxa needs to develop an approach to test that all documents are uploading to DocuSign in the correct folder with the proper metadata. An approach to address how previously scanned documents can be converted to consumable format for the new Clariti solution is still pending. 04/30/23, 05/31/23, 06/30/23, and 07/31/23: Limited progress continues to be made for the various data conversion phases. Some phases and activities are dependent on storage and other technical decisions. 08/31/23: The DCCA BRM Project Sponsor officially put the project on hold on August 17, 2023, suspending all project meetings and activities, including data conversion.		Closed due to the restart of the project with a new project team and technology solution.
Process	2022.09.001	Risk	Low	High	Current project delays may impact the overall project timeline.	The Planning and Discovery stages were expected to be completed in early October 2022 but are estimated to be two weeks behind schedule. The detailed project schedule is a deliverable of the Planning stage and the information gathered during the Discovery stage to-date will be used to better estimate the work for the remaining stages of the Project. As such, it is unclear if the two week delay will have any impact on the overall timeline. Improvements to the schedule management processes are needed to better estimate time needed to complete tasks, more quickly detect when tasks are falling behind schedule, and openly discuss options and strategies for minimizing delays. Strong schedule management practices help to keep the project on track and prevent reoccurring delays.	Identify and address the root causes of the delays. Implement processes to monitor and report task delays. Consider using project performance metrics to better detect schedule trends.	Closed	Refer to prior Monthly IV&V Reports for status updates before December 2022. 12/31/22: The baseline project schedule was approved; however, there are some delayed tasks. Additional improvements are needed to more closely monitor the schedule and project progress. 01/31/23: There are some delayed technology activities that may impact future JAD sessions and the overall timeline if not addressed in the upcoming weeks. These delays are being tracked on the RAID Log. 02/28/23 and 03/31/23: Accuity increased the severity rating from Level 2 (Moderate) to Level 1 (High). It is unclear if ongoing schedule delays will impact the overall timeline. Additionally, key pending decisions and technical issues could significantly impact the ability to meet the aggressive December 2023 Go-Live date. 04/30/23, 05/31/23, 06/30/23, and 07/31/23: The change in architecture and design will push back the December 2023 Go-Live date. The project schedule will be re-baselined upon making key technical decisions. Some project deliverables and activities are on hold, delayed, or will need to be updated based on the technology direction selected. 08/31/23: Due to the full pause and time taken to complete a comprehensive review, the project costs and schedule will be impacted. 12/31/23: Closed due to the restart of the project. Accuity will reassess schedule management processes when applicable.	12/31/23	Closed due to the restart of the project with a new project team and processes.

ASSESSMENT OBS	SERVATION		ORIGINAL	CURRENT							
AREA ID		TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS		STATUS UPDATE		CLOSURE REASON
People 202	22.08.002	Risk	Low	Moderate	Insufficient DCCA project resources may lead to project delays, reduced project performance, or turnover of project resources.	It is unclear at this time if there are adequate DCCA project resources to efficiently perform project work to achieve the aggressive high-level timeline. DCCA did contract an external full-time Project Manager (Aalta) who officially onboarded at the end of August 2022. Having a dedicated and experienced resource in the Project Manager role has been shown to increase project success compared to a resource who is often pulled back to increase project success compared to a resource who is often pulled back to perform regular job duties. DCCA also appointed resources for the OCM and communications lead roles; however, other project roles and resources are not yet identified. The new DCCA Project Manager is working to identify the additional DCCA workstream lead roles (e.g., data conversion lead, testing lead) needed to efficiently and effectively perform project work as well as identify potential candidates within DCCA to fill these lead roles. A common issue in SOH modernization project is that assigned resources must often balance competing priorities of project work and ongoing operational work. Additionally, assigned resources don't always have the necessary experience or knowledge of how to perform the project tasks. It is critical that a resource plan to backfill and train DCCA resources is developed to prevent project delays.	resources. - Estimate resource time requirements and identify required knowledge or skillsets. - Develop a plan to minimize the impact to operations (e.g., backfill, reassign work) so that assigned project resources are not pulled back from project work. - Get commitments from resources and management for the time needed to perform project work. 2022.08.002.R2 — Provide adequate training and support to assigned resources to be able to perform role. - Consider performing general project management training so that resources understand general project processes and the purpose of project activities. - Consider providing additional support and information to resources regarding best practices and common approaches for assigned tasks or areas of	Closed	Refer to prior Monthly IV&V Reports for status updates before December 2022. 12/31/22: Project team members are generally able to keep up with current project activities. Additional project activities involving DCCA team members will begin to run in parallel with development Sprint 1 in January 2023. 01/31/23: Project managers are working closely together and developed an approach to proactively communicate project activities and better facilitate the coordination of DCCA project resources. With growing technology delays, it is important to clarify technical lead roles to ensure tasks are assigned and completed timely (See 2023.01.002). 02/28/23: Progress continues to be made in many project workstreams, but stronger task management, communication, and coordination of resources may help facilitate the completion of action items and ongoing delays. 03/31/23: Accuity increased the severity rating from Level 3 (Low) to Level 2 (Moderate). The Client Interim Review and JAD 13 sessions are going to occur simultaneously in May. IV&V has raised the concern regarding resource constraints during this period, but the PMs feel confident that the DCCA resources will be adequate to perform these tasks at the same time. A schedule and resource plan for the Client Interim Review including assigned test scripts is still pending. 04/30/23: Proper resource management planning is still a need. The impact of the pending technical decisions on resources should be carefully assessed, including the need for a revised resource management plan. 05/31/23: Accuity increased the severity rating from Level 2 (Moderate) to Level 1 (High). With the need to revisit and review JAD 1 to JAD 12 design documents, and stay current with reviewing current JAD sessions, a clearly defined process and reasonable schedule is needed to support project staff given their heavy workloads (2023.05.001). 06/30/23: DCCA project members actively participated in Joint Application Design (JAD) sessions, completed a detailled review of JAD 13 and 14 design	12/31/23	Closed due to the restart of the project with a new project team and schedule.

ASSESSMENT	OBSERVATION		ORIGINAL	CURRENT							
Process	2022.11.001	TYPE Risk	SEVERITY Moderate	SEVERITY Moderate	for the contracted DCCA project manager	In August 2022, DCCA contracted Aalta to provide project management services for the BRM Project. Aalta's proposal provides the details of their approach for performing the high-level scope of work outlined in their contract. The following is a summary of IV&V observations regarding the Aalta contract: - A number of reports, activities, and work products were discussed in Aalta's methodology as described in their proposal; however, it is unclear if these are to be performed. - Based on the description of the activities and work products from Aalta's proposal, it seems that some of these tasks would have been already performed as a part of the planning stage. - A project schedule of Aalta tasks (e.g., reports, work products, deliverables) is pending. - Some of Aalta's scope of work and deliverables overlap with Pacxa's contract (e.g., organizational change management plan, training plan) In the first three months of Aalta's contract, Aalta's lead project manager changed three times which may have contributed to the delayed execution of tasks. A clear understanding of the Aalta's scope of work, approach, and timeline in necessary to ensure a smooth execution of project management activities for optimal team and project performance.	Consider whether contract deliverables and activities still make sense for the areas of overlapping scope of work. 2022.11.001.R2 – Provide schedule information for Aalta tasks. Provide the appropriate detail of tasks, durations, due dates, milestones, and deliverables. Consider either developing a separate schedule or incorporating into Pacxa's project schedule.	Closed	INTURE UPDATE 1/2/31/22: Accuity decreased the severity rating from Level 2 (Moderate) to Level 3 (Low) as Aalta clarified and delivered some of their contract deliverables including monthly reports, project management plan, and quality assurance surveillance plan. Additional clarification of Aalta's contract requirements and deliverables is needed. 01/31/23: Aalta confirmed their contract deliverables. A timeline and schedule for open deliverables is still pending. 02/28/23: Accuity increased the severity rating from Level 3 (Low) to Moderate as many key PM deliverables are still pending including the criticality and risk assessment (CARA) report, interim User Acceptance Testing (UAT) Plan, project success metrics, and performance work statement (PWS) dashboard. Although some preliminary drafts and demos have been provided, additional information is needed on how to implement those plans and processes to successfully execute upcoming project activities (see preliminary concern 2023.02.002). 03/31/23: Although the UAT Plan is still high level, Aalta held several meetings to walk through UAT responsibilities and processes. A high-level walkthrough of the PWS dashboard was provided showing how Pacxa's contract requirements will be tracked.	03/31/23	CLOSURE REASON Closed as Aalta's project deliverables were defined. The recommendation to provide schedule information for Aalta's tasks was incorporated into observation 2023.02.002.
People	2022.08.003	Risk	Low	Low	A delay in formalizing the executive steering committee may limit the strategic guidance and support to the project.	The Pacxa kickoff presentation noted that a governance model will be developed. The topic of a steering committee was also raised during meetings. However, the selection of the steering committee members and kickoff of the committee meetings are still pending.	2022.08.003.R1 – Assemble and formalize an executive steering committee. • The size and selection of committee members should balance the representation of key stakeholders with the need for efficient decision making. • Formalize the committee mission, responsibilities, and the types and the thresholds of decisions that need committee approval in a steering committee charter.	Closed	09/30/22: DCCA is still in the process of formalizing steering committee members and documenting the governance model. 10/31/22: The steering committee members were selected and the first meeting is expected to be scheduled in November 2022. Committee meetings should commence soon to ensure there is adequate guidance, support, and oversight of the project. 11/30/22: The project governance model was established and the first executive steering committee (ESC) meeting was held.	11/30/22	Closed as the governance model was established.
Process	2022.08.004	Risk	Low	Low	A lack of cost management practices may lead to unexpected or improper costs.	Major project costs were finalized for the system implementor (Pacxa), project manager (Aalta), and IV&V (Accuity) contracts. However, it is unclear how the complete project budget will be managed and how additional costs outside of the major contracts will be identified. For example, certain assumptions were made regarding the use of existing enterprise licensing for DocuSign CLM and Salesforce community licenses. As additional information and clarification of technical requirements is obtained, these assumptions and the potential additional costs must be closely managed. Other costs for project tools (e.g., code repository, project management, testing) should also be considered and managed.	long-term operational costs (e.g., licenses, subscriptions, maintenance, cloud	Closed	09/30/22: The contracted DCCA Project Manager will be responsible for monitoring and reporting costs for the project contracts. DCCA still needs to determine who will be responsible for managing and procuring other project costs (e.g., additional licensing, project tools). 10/31/22: Processes for monitoring contract costs and tracking a comprehensive project budget still need to be formalized. 11/30/22: The additional procurement for licensing was completed. Other costs related to a conversion tool for proprietary format files and the project management tool will be covered by Pacxa's contract and are not additional project costs. The contracted DCCA project manager will identify potential project costs and will be responsible for monitoring Pacxa contract deliverables for milestone payments.	11/30/22	Closed as sufficient cost management processes are in place.

ASSESSMENT AREA	OBSERVATION ID		ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE		CLOSURE REASON
Process	2022.08.007	Risk	Prelim		Key technical decisions are pending and may impact the project schedule and costs (Updated).	This was originally reported in the August 2022 IV&V Monthly Report as a preliminary concern but was upgraded to a risk in September 2022. There are some key technical decisions that are pending (e.g., DocuSign repository, Salesforce org, NIC). Pending decisions could impact progress for configuring the solution for the upcoming Joint Application Design (JAD) sessions in late October 2022 as well as the development of the data conversion plan. These key technical decisions need to be made in a timely manner to prevent impact to the project schedule. Further discussions are still needed to understand potential costs, project impact, and risk mitigation options. A plan of action needs to be developed and closely monitored to manage the many individual but critical tasks needed for timely resolution.		Closed	09/30/22: This was originally reported in the August 2022 IV&V Monthly Report as a preliminary concern but was upgraded to and rewritten as a risk this month with recommendations. The project team did discuss a couple possible mitigation strategies to minimize the potential impact to the project schedule of the pending technical decisions. However, there may be other risks that these strategies will create. While it is critical that the decisions are made in a timely manner, it is also important that these options and associated risks must be thoroughly discussed and fully understood by the Project. 10/31/22: Progress was made on key technical decisions but final resolution is still pending. 11/30/22: Key technical decisions were made regarding the system architecture of the DocuSign and Salesforce orgs. Decisions were also made regarding data conversion (e.g., conversion tool, NIC) allowing data conversion planning activities to move forward.		Closed as key decisions were made. Although this risk was addressed, the execution and implementation of the decisions will continue to be monitored for impact to the project. Additionally, as the speed of execution to make these decisions could be improved, we will continue to evaluate schedule management processes in observation 2022.08.002.
People	2022.08.001	Positive	N/A	N/A	The project team environment between Pacxa and DCCA is collaborative and respectful.	The project team members regularly seek feedback, input, and clarification in an open and respectful manner. The experience and knowledge of Pacxa team members combined with the dedication and high level of engagement from DCCA SMEs support the positive project team environment.	N/A	Closed	N/A	09/30/22	Closed as this is a positive observation.
Process	2022.08.005	Opportunity	N/A		Implementation of recurring meetings help to promote frequent and focused discussions.	Recurring meetings help to promote collaboration and transparency, engage project team members, and coordinate various workstreams. They also provide regular touchpoints and communication channels to help keep critical project activities moving forward. Recurring project management meetings provide visibility of all project activities to Pacxa, DCCA, as well as IV&V. Recurring technical meetings have worked well in other projects as standing meeting to discuss different technical issues or topics. Recurring risk meetings promote regular and focused discussion of risks and mitigation strategies.	2022.08.005.R1 – Implement recurring meetings. - Ensure meetings are productive and fosters open and safe communication. - Adjust the cadence as needed depending on the needs and activities of the project.	Closed	09/30/22: Weekly project manager and team meetings were implemented. DCCA also plans to kickoff recurring technical meetings in October 2022. Risks will be discussed in the weekly team meetings. The need for separate risk-focused meetings will be reassessed later.		Closed as the Project established a plan for recurring meetings and began to implement meetings.

Appendix D: Comment Log on Draft Report

Comment Log on Draft Report

BRM Project: IV&V Document Comment Log





ID#	Page #	Comment	Commenter's Organization	Accuity Resolution
1		No DCCA or Pacxa/AST comments received.		
2				
3				
4				
5				



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