

OFFICE OF ENTERPRISE TECHNOLOGY SERVICES

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May 31, 2024

The Honorable Ronald D. Kouchi President of the Senate and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813 The Honorable Scott K. Saiki Speaker and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Aloha Senate President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation (IV&V) reports to the Legislature within ten days of receiving the report, please find attached the report the Office of Enterprise Technology Services received for the State of Hawai'i, Department of Commerce and Consumer Affairs, Business Registration Modernization Project.

In accordance with HRS section 93-16, this report may be viewed electronically at http://ets.hawaii.gov (see "Reports").

Sincerely,

Tom The

Tom Ku

Acting Chief Information Officer State of Hawai'i

Attachment



April 30, 2024 | Version 1.0



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Document History

DATE	DESCRIPTION	AUTHOR	VERSION
05/10/24	Monthly IV&V Review Report Draft created	Julia Okinaka	0.0
05/23/24	Monthly IV&V Review Report finalized with no changes. No comments submitted in Appendix D.	Julia Okinaka	1.0



BACKGROUND

The State of Hawaii (State), Department of Commerce and Consumer Affairs (DCCA) contracted Century Computers, Inc. (Pacxa) on July 1, 2022 to provide services for the Business Registration Modernization (BRM) Project to redesign the Business Registration (BREG) Division's business registration processes and modernize its systems. DCCA contracted Aalta LLC (Aalta) to provide project management services for DCCA and also contracted Accuity LLP (Accuity) to provide Independent Verification and Validation (IV&V) services for the BRM Project. The project had a three-month pause to reassess the technology solution and design, and restarted on November 20, 2023.

Our initial assessment of project health was provided in the first Monthly IV&V Review Report as of August 31, 2022. IV&V's contract was extended to match the revised project timeline, and Monthly IV&V Review Reports will be issued through July 2024 to continually update and evaluate project progress and performance.

Our IV&V Assessment Areas include People, Process, and Technology. Each month we select specific IV&V Assessment Areas to perform more focused IV&V activities on a rotational basis. The focus of our IV&V activities for this report included the completion of a two-month assessment of Process and the beginning of a two-month assessment of Technology. IV&V has areas of limited visibility or access to all project activities that may prevent a complete identification of project risks.

The IV&V Dashboard and IV&V Summary provide a quick visual and narrative snapshot of both the project status and project assessment as of April 30, 2024. Ratings are provided monthly for each IV&V Assessment Area (refer to Appendix A: IV&V Criticality and Severity Ratings). The overall rating is assigned based on the criticality ratings of the IV&V Assessment Categories and the severity ratings of the underlying observations.

LESSONS LEARNED

"The only REAL MISTAKE is the one from which we learn NOTHING."

- Henry Ford



PROJECT ASSESSMENT

APRIL 2024

SUMMARY RATINGS

OVERALL RATING

NA

Incomplete information available for conclusive observations and recommendations.

PEOPLE

NA

PROCESS

NA

TECHNOLOGY NA

CRITICALITY RATINGS

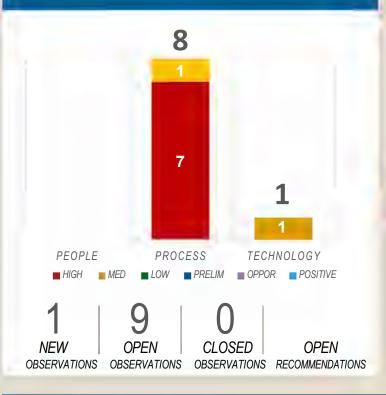








IV&V OBSERVATIONS



\$2.3 M \$- \$1 \$2 \$3 NVOICED ORIGINAL REVISED * Only includes contracts. IV&V unable to validate total budget. PROJECT PROGRESS 23% ACTUAL PROGRESS

** Updated % completion not available and revised project

schedule pending (2024.01.001).

KEY PROGRESS & RISKS

- IV&V does not have sufficient information to assess the current and future state of the project due to the partial
 project pause and DCCA's pending decision regarding the change request.
- DCCA is assessing the change request and its impact on the potential revised timeline, scope, and costs.
- The DCCA BRM Sponsor initiated a partial project pause suspending most meetings and activities, except for sprint development and data migration activities.
- The failure to capture and integrate lessons learned from earlier project phases and restarts is leading to the repetition of the same project challenges.



APRIL 2024 · BRM PROJECT

FEB	MAR	APR	IV&V ASSESSMENT AREA	IV&V SUMMARY
R	R	NA	Overall	IV&V does not have sufficient information to assess the current and future state of the project due to the partial project pause and DCCA's pending decision regarding the change request. The DCCA BRM Sponsor initiated a partial project pause suspending most meetings and activities, except for sprint development and data migration activities. In light of the significant delays and challenges encountered in the course of the BRM project, lessons learned sessions and resulting action plans would be essential for the future success of this project (2024.04.001).
				Project Schedule: The project will be delayed and the revised schedule is highly dependent on the revised change request and resulting decisions on the path forward (2024.01.001).
				Project Costs: The project's extension, scope, and impacted costs are being assessed as part of the change request submitted by Pacxa/AST. Several options with varying cost estimates were presented.
				Quality: Detailed quality testing metrics for sprint development are overdue (2023.08.001). Quality management practices and metrics are important to ensure the quality of processes and the overall solution.
				Project Success: The development of project success metrics is on pause (2022.08.006). Prior to the pause, DCCA disseminated a draft project governance framework to assist with project alignment that included draft metrics for discussion purposes.
Y	R	NA	People Team, Stakeholders,	 Steering Committee Meetings and project status meetings are on hold during the project's partial project pause. Many project resources are on hold, except key project leaders who continue to work through the
			& Culture	change request, and technical resources working on sprint development and data migration. • If the project resumes, the project should ensure a realistic resource plan and carefully plan out
				 stakeholder communications to address any concerns. As part of the assessment of the change order and lessons learned, the project should also evaluate the project's resources. This should involve an examination of whether increasing resources and expertise would effectively address any underlying project issues. IV&V is unable to assign a rating for this category without additional insight and analysis to determine whether insufficient resources is one of the key underlying factors responsible for the ongoing challenges faced by this project.
				5

APRIL 2024 · BRM PROJECT

FEB	MAR	APR	IV&V ASSESSMENT AREA	IV&V SUMMARY
R	R	NA	Process Approach & Execution	 Most project activities were paused during April 2024 as the change request is being assessed by project leadership. This marks the second pause that the project has encountered. The inability to capture and integrate lessons learned and knowledge gained from previous project phases and restarts is leading to the repetition of the same project obstacles (2024.04.001). Upon finalization of the change request, it will be imperative for the project to establish robust fundamental project processes, identify the root causes of challenges, and explore mitigation strategies to address systemic project concerns (2023.08.001, 2023.02.002, 2023.02.001, 2024.01.001, 2024.01.002, and 2024.02.001). The project's lack of rigorous schedule management practices led to the inability to plan and execute against its project timeline (2024.01.001). Without significant changes made to actively monitor the project schedule and key metrics, delays will continue, and the same issues will continue to hinder project performance even under a revised project schedule. As limited project activities are still executed, risk management activities should also continue to identify any risks and issues that need to be mitigated or addressed (2023.02.001). The development of project success metrics is on pause (2022.08.006). Prior to the pause, DCCA disseminated a draft project governance framework to assist with project alignment that included draft metrics and key processes for discussion purposes. IV&V is unable to assign a rating for this category as recurring project management meetings were paused and there was limited access to the process to analyze the change request.
R	R	NA	Technology System, Data, & Security	 System development continues but is significantly delayed. Sprint 7 development work is completed, and Sprint 8 is in progress. Sprint 8 is the last planned sprint and the number of additional sprints needed to complete development is still unknown (2024.01.002). The Sprint 7 demo has been postponed, and the Sprint 8 demo will be ready once the pause is lifted. The project is continuing to hold regular data migration meetings. Data Conversion activities are in progress including data mapping, relationships and sequencing, load script optimization, and object/entity loading. The data conversion scorecard to better track progress is still pending. A governance structure is needed for DCCA's single-org Salesforce architecture (2023.05.002). IV&V is unable to assign a rating for this category as limited information and visibility into key technology activities was provided.



Technology

OBSERVATION #: 2024.04.001

STATUS: OPEN

TYPE: ISSUE

SEVERITY:

TITLE: NEED FOR FORMAL LESSONS LEARNED

Observation: The failure to capture and integrate lessons learned from earlier project phases and restarts, is leading to the repetition of the same project challenges.

Industry Standards and Best Practices: PMBOK emphasizes that conducting lessons learned meetings is an important part of project closure, and it involves identifying the root causes of issues and developing recommendations for future projects. During lessons learned meetings, the project team should reflect on the successes and challenges of the project, identify areas for improvement, and document lessons learned for better results in the future.

Analysis: Lessons learned sessions provide a valuable opportunity to reflect on the project and identify areas for improvement, which can lead to more efficient and effective project processes and project management in the future. The BRM project was initially paused in August 2023 for three months as the decision on the new solution architecture and design was being assessed. The project restarted in November 2023 which resulted in Pacxa's new technology partner, AST, and new members being added to the project management team.

The project encountered multiple obstacles and delays since its restart, which can be attributed to several factors, including the absence of a comprehensive project schedule, misalignment of workload and scope expectations, unclear roles and responsibilities, need for greater project management support, and ambiguity surrounding development methodologies and reporting (2023.08.001, 2023.02.002, 2023.02.001, 2024.01.001, 2024.01.002, and 2024.02.001). As this project is partially paused again, if lessons learned and the root causes of challenges are not captured from the previous project implementation phases, the project will lose the opportunity to incorporate process improvements for future phases and projects.

Recommendation: 2024.04.001.R1 – Conduct formal lessons learned meetings.

- Encourage open and honest discussion so stakeholders share their experiences and perspectives on what could have been done differently and what they learned.
- Analyze the collected information, look for common themes, and identify the root causes of issues that need to be addressed.

2024.04.001.R2 – Incorporate lessons learned and any resulting actions into the new revised schedule and processes.

- Prioritize based on relevance to upcoming activities.
- Develop high-level timeline and tasks for addressing deficiencies and begin tracking progress.

Appendix A: IV&V Criticality and Severity Ratings

IV&V CRITICALITY AND SEVERITY RATINGS

Criticality and severity ratings provide insight on where significant deficiencies are observed and immediate remediation or risk mitigation is required. Criticality ratings are assigned to the overall project as well as each IV&V Assessment Area. Severity ratings are assigned to each risk or issue identified.

TERMS

RISK

An event that has not happened yet.

ISSUE

An event that is already occurring or

has selfeed y

Criticality Rating

The criticality ratings are assessed based on consideration of the severity ratings of each related risk and issue within the respective IV&V Assessment Area, the overall impact of the related observations to the success of the project, and the urgency of and length of time to implement remediation or risk mitigation strategies. Arrows indicate trends in the project assessment from the prior report and take into consideration areas of increasing risk and approaching timeline. Up arrows indicate adequate improvements or progress made. Down arrows indicate a decline, inadequate progress, or incomplete resolution of previously identified observations. No arrow indicates there was neither improving nor declining progress from the prior report.



A RED, high criticality rating is assigned when significant severe deficiencies were observed and immediate remediation or risk mitigation is required.









A YELLOW, medium criticality rating is assigned when deficiencies were observed that merit attention. Remediation or risk mitigation should be performed in a timely manner.



A GREEN, low criticality rating is assigned when the activity is on track and minimal deficiencies were observed. Some oversight may be needed to ensure the risk stays low and the activity remains on track.



A GRAY rating is assigned when the category being assessed has incomplete information available for a conclusive observation and recommendation or is not applicable at the time of the IV&V review.



Severity Rating

Once risks are identified and characterized, Accuity will examine project conditions to determine the probability of the risk being identified and the impact to the project, if the risk is realized. We know that a risk is in the future, so we must provide the probability and impact to determine if the risk has a Risk Severity, such as Severity 1 (High), Severity 2 (Moderate), or Severity 3 (Low).

While a risk is an event that has not happened yet, an issue is something that is already occurring or has already happened. Accuity will examine project conditions and business impact to determine if the issue has an Issue Severity, such as Severity 1 (High/Critical Impact/System Down), Severity 2 (Moderate/Significant Impact), Severity or (Low/Normal/Minor Impact/Informational).

Observations that are positive, preliminary concerns, or opportunities are not assigned a severity rating.



SEVERITY 1: High/Critical level



SEVERITY 2: Moderate level



SEVERITY 3: Low level



TERMS

POSITIVE

Celebrates high

performance or

PRELIMINARY CONCERN

Potential risk

requiring further analysis.

project successes.

Appendix B: Industry Standards and Best Practices

STANDARD	DESCRIPTION
ADA	Americans with Disabilities Act
ADKAR®	Prosci ADKAR: Awareness, Desire, Knowledge, Ability, and Reinforcement
BABOK® v3	Business Analyst Body of Knowledge
DAMA-DMBOK® v2	DAMA International's Guide to the Data Management Body of Knowledge
PMBOK® v7	Project Management Institute (PMI) Project Management Body of Knowledge
SPM	PMI The Standard for Project Management
PROSCI ADKAR®	Leading organization providing research, methodology, and tools on change management practices
SWEBOK v3	Guide to the Software Engineering Body of Knowledge
IEEE 828-2012	Institute of Electrical and Electronics Engineers (IEEE) Standard for Configuration Management in Systems and Software Engineering
IEEE 1062-2015	IEEE Recommended Practice for Software Acquisition
IEEE 1012-2016	IEEE Standard for System, Software, and Hardware Verification and Validation
IEEE 730-2014	IEEE Standard for Software Quality Assurance Processes
ISO 9001:2015	International Organization for Standardization (ISO) Quality Management Systems – Requirements
ISO/IEC 25010:2011	ISO/International Electrotechnical Commission (IEC) Systems and Software Engineering – Systems and Software Quality Requirements and Evaluation (SQuaRE) – System and Software Quality Models
ISO/IEC 16085:2021	ISO/IEC Systems and Software Engineering – Life Cycle Processes – Risk Management
IEEE 16326-2019	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Project Management
IEEE 29148-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Requirements Engineering



STANDARD	DESCRIPTION
IEEE 15288-2023	ISO/IEC/IEEE International Standard – Systems and Software Engineering – System Life Cycle Processes
IEEE 12207-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Software Life Cycle Processes
IEEE 24748-1-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Management – Part 1: Guidelines for Life Cycle Management
IEEE 24748-2-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Management – Part 2: Guidelines for the Application of ISO/IEC/IEEE 15288 (System Life Cycle Processes)
IEEE 24748-3-2020	IEEE Guide: Adoption of ISO/IEC TR 24748-3:2011, Systems and Software Engineering – Life Cycle Management – Part 3: Guide to the Application of ISO/IEC 12207 (Software Life Cycle Processes)
IEEE 14764-2021	ISO/IEC/IEEE International Standard for Software Engineering – Software Life Cycle Processes – Maintenance
IEEE 15289-2019	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Content of Life Cycle Information Items (Documentation)
IEEE 24765-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Vocabulary
IEEE 26511-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Requirements for Managers of Information for Users of Systems, Software, and Services
IEEE 23026-2015	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Engineering and Management of Websites for Systems, Software, and Services Information
IEEE 29119-1-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 1: Concepts and Definitions
IEEE 29119-2-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 2: Test Processes
IEEE 29119-3-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 3: Test Documentation
IEEE 29119-4-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 4: Test Techniques
IEEE 1484.13.1-2012	IEEE Standard for Learning Technology – Conceptual Model for Resource Aggregation for Learning, Education, and Training
ISO/IEC TR 20000-	ISO/IEC Information Technology – Service Management – Part 11: Guidance on the Relationship
11:2021	Between ISO/IEC 20000-1:2011 and Service Management Frameworks: ITIL®
ISO/IEC 27002:2022	Information Technology – Security Techniques – Code of Practice for Information Security Controls



STANDARD	DESCRIPTION
FIPS 199	Federal Information Processing Standard (FIPS) Publication 199, Standards for Security Categorization of Federal Information and Information Systems
FIPS 200	FIPS Publication 200, Minimum Security Requirements for Federal Information and Information Systems
NIST 800-53 Rev 5	National Institute of Standards and Technology (NIST) Security and Privacy Controls for Federal Information Systems and Organizations
NIST Cybersecurity Framework v1.1	NIST Framework for Improving Critical Infrastructure Cybersecurity
LSS	Lean Six Sigma



Appendix C: Prior Observations Log

Appendix C: Prior Observations Log

SSESSMENT	OBSERVATION	TYPE	ORIGINAL SEVERITY	CURRENT	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
ess	2024.02.001	Issue	High	High	A lack of agreement on a path forward and the critical changes needed for course correction, may hinder the likelihood of overall project success and result in the recurrence of the same project issues.	The project has faced a number of challenges and setbacks since its restart, which can be attributed to various factors such as lack of detailed project schedule with clear assignments, misinterpretation of workload expectations, unclear roles and responsibilities among project managers, and confusion regarding development methodologies and approaches. DCCA communicated twelve concerns to Pacxa related to many areas including project methodology, reporting, development progress, participation of project resources, data migration, etc. Pacxa provided a preliminary written response to all twelve concerns, which reflected differences between DCCA and Pacxa's view of the current challenges. The project team must strive to find common ground and work collaboratively to address the fundamental project challenges. In addition to the recommendations below, IV&V made additional recommendations in previous reports that address outstanding risks and are included in Appendix C: Prior Observations Log.	2024.02.01.R1 – Improve communication and collaboration. - Establish clear communication channels and protocols to ensure that project stakeholders are on the same page. - Obtain agreement on project status reports and metrics to help keep everyone informed with the relevant and valuable information to monitor if the project is on track. CLOSED: 2024.02.001.R2 – Develop an action plan to achieve project success. - Review lessons learned from previous sprints and develop a plan to prevent the same issues from recurring. - Determine root causes of issues identified by DCCA and identify actions and responsibilities to address the causes. - Come together and increase efforts to support one another and agree on a more effective way of working together to achieve success.	Open	03/31/24: DCCA and Pacxa discussed and are working to address twelve concerns raised regarding project methodology, reporting, and development progress. Team Pacxa is providing daily summaries of activities performed in development, testing, design, data migration and integrations. A clear, defined action plan may be needed to make significant improvements. 04/30/24: Accuity converted this from a risk to an issue. The DCCA Project Sponsor informed IV&V that most SI and PM activities have been paused. Accuity closed the recommendations related to reviewing lessons learned and developing an action plan and opened separate IV&V observation to capture the issue (2024.04.001). IV&V will continue to monitor this as the project determines and works together towards a path forward.	1	
cess	2024.01.001	Issue	Moderate	High	resources, quality, and timeliness of project execution.	the project team has a comprehensive understanding of all project activities, and the project managers can better estimate the time and resources required for each task. Given that there are less than six months	resources should be clearly reflected in the project schedule, including data validation and user acceptance testing. • Obtain agreement on the baseline schedule and then hold parties	Open	02/29/24: Accuity converted this from a risk to an issue, and increased the severity rating from Level 2 (Moderate) to Level 1 (High). The Go-Live date of July 2024 is not feasible and under revision. The project's lack of rigorous schedule management practices led to the inability to plan and execute against its planned project timeline. 03/31/24: The revised Go-Live date of July 2024 will not be met and the project's revised schedule is expected in April. Careful planning and analysis will be needed to develop a realistic timeline. 04/30/24: The project will be delayed and the revised schedule is highly dependent on the revised change request and resulting decisions on the path forward. Without significant changes made to actively monitor the project schedule and key metrics, delays will continue, and the same issues will continue to hinder project performance even under a revised project schedule.		
ess	2024.01.002	Issue	Moderate	High	work, and potential rework.	The project executed Sprints 1 and 2 without providing a clear understanding of sprint goals. Pacxa provided a preliminary report showing 13 items completed, 10 items in progress, 4 to be started and 1 blocked item. For the first two sprints, the team did not review the product backlog, discuss priorities and dependencies, or agree upon the sprint goal. As a result, there is not a clearly defined sprint goal, a prioritized and refined backlog, a clear understanding of the total number of development items, or a detailed plan for the remaining sprints. Furthermore, the project did not hold a sprint review meeting to demonstrate the work completed, share testing or quality assurance results, or hold a retrospective to reflect on ways to improve future sprints. For future Sprints, Pacxa will work more closely with DCCA stakeholders for greater transparency and collaboration. Meetings have been scheduled to refine requirements, review acceptance criteria, and prioritize the backlog. Pacxa is proposing skipping Sprint 3 from the total of 8 planned sprints to allow for more sprint planning starting with Sprint 4, allowing DCCA to have more involvement in the requirements prioritization and a shared understanding among the team of the work to be completed. It will be important to evaluate the tradeoffs of increasing sprint velocity within fewer sprints and maintaining the development and testing team's quality of work.	Consider if the number of backlog items left to complete, the team's velocity, the complexity of the remaining items, any dependencies, and any external factors could impact the team's ability to complete the work in the number of remaining sprints.	Open	02/29/24: Accuity converted this from a risk to an issue, and increased the severity rating from Level 2 (Moderate) to Level 1 (High). More rigor on sprint planning and execution is needed to get the project back on track, prevent further delays, and increase mutual understanding. 03/31/24: The project completed approximately 34% of known development work, with only two sprints remaining. Given the current pace of development, a significant number of additional sprints may be required to complete the new BRM solution. A Sprint 6 demo was conducted and Sprint 7 development is in progress. The total number of remaining sprints to complete development still needs to be determined. 04/30/24: System development is significantly delayed. Sprint 8 is the last planned sprint and almost complete. The number of additional sprints needed to complete development is still unknown. IV&V will continue to monitor the planning and execution of sprints.		

			7							
ASSESSMENT	OBSERVATION		ORIGINAL	CURRENT						
AREA	ID	TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE CLOSURE REASON
	ID			SEVERITY Moderate	The lack of a formal governance structure to oversee multiple applications in a single Salesforce organization may lead to errors with application development, data management, integration, maintenance, and operations of the applications.	This was originally reported in the May 2023 Monthly IV&V Report as a preliminary concern but is upgraded to a risk in this report. The BRM application is in DCCA's main Salesforce instance with DCCA's other applications. Besides a Salesforce Governance whitepaper and best practices document that was provided in December 2023, there has been to other significant progress made to address this gap. An effective governance model is important to provide proper oversight and management of DCCA's business structure, priorities, IT roadmap, and application development and maintenance practices such as data management and production releases. This is especially important considering there will be two different vendors responsible for the operations and maintenance of the separate applications.	RECOMMENDATIONS 2023.05.002.R1 – Create a plan and assign responsibilities to develop a formal governance structure. • Clearly define the scope of the governance structure, which applications it will oversee, and what activities it will cover. • Identify all stakeholders who will be impacted by the governance structure. • Determine the governance structure, policies, and guidelines that will govern the development, change management, issue resolution, security, maintenance, and operations of the applications.	Open -	51ATUS UPDATE 06/30/23: The discovery of the Salesforce application in DCCA's main organization was completed. In July, the Discovery analysis of the remaining application's code will be completed in order for DCCA leaders to make an informed decision regarding the overall solution design and architecture. 07/31/23 and 08/31/23: The Discovery Assessment Report outlining the impacts of moving the current implementation to DCCA's main Salesforce Org was completed; however, additional information and the final decision is still pending. 12/31/23: With the project restart, the project will move forward with placing the BRM application in DCCA main Salesforce organization. As the revised System Architectures and Design Documentation of the solution is due in late January, IV&V will continue to monitor this observation. 01/31/24 and 02/29/24: Pacxa is conducting meetings to address questions regarding integrations with the payment processing system and other applications within DCCA's main Salesforce organization. 03/31/24: This observation was changed from a preliminary concern to a risk as enough time has passed knowing the BRM solution will be housed in DCCA's existing salesforce instance. The planning around the development of a formal governance structure should begin. 04/30/24: Due to the partial project pause placed on many project activities this month by the DCCA executive sponsor, IV&V does not believe any progress was made on addressing this risk.	CLOSED DATE CLOSURE REASON

				100				17			1
ASSESSMENT	OBSERVATION		ORIGINAL	CURRENT							
ASSESSMENT	OBSERVATION	TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
Process	2023.02.001	Issue	Moderate	High	Current risk management processes	The lack of adequate communication around risks and potential changes,	2023.02.001.R1 – Foster an open, transparent culture where it is safe and	Open	03/31/23: Strong risk management is required as the project continues to be	CLUSED DATE	LLUSURE REASON
100033	2020.02.001	13340	Woderate	1 11911	,	could result in unanticipated consequences. IV&V has observed many	comfortable to discuss risks.	Орон	confronted by technology challenges, unanticipated changes, and delays.		
					9	instances where delays and risks are not proactively communicated. For	Foster a culture of having candid dialogue, discussing potential risks, asking		Additional focus on identifying root causes of risks and challenges, and		
					1	example, although risks are discussed at weekly status meetings; the risk	difficult questions, and holding each other accountable.		executing mitigation plans timely will help reduce ongoing concerns.		
					costs.	regarding adequate data storage was not communicated for three weeks	difficult questions, and flording each other accountable.		Coccounty magation plans unitry will help reduce originity concerns.		
						after initial discovery. Also, the project was not made aware that 25 out of	2023 02 001 R2 – In instances where changes are unavoidable, the project		04/30/23: Accuity observed more active discussion and logging of project		
						111 (23%) user stories tagged for Sprint 2 were at risk of not being	team should initiate change management processes early.		risks; however, improvement still needs to be made in the development of risk		
						completed until after the Sprint was completed.	Risks, costs, schedule, and quality impacts should be assessed and clearly		mitigation strategies, change management processes, communication of risks		
						sompoted until alter the opinit has completed.	communicated.		by all stakeholders, and accountability. As the project direction shifts and		
						Although IV&V has observed some initial improvement in recent meeting			multiple workstreams reassess their tasks and responsibilities, it is paramount		
						and the earlier communication of technology uncertainties and exploration			that risks continue to be discussed openly and timely.		
						of alternatives, it is imperative to foster an open, transparent culture wher			and this continue to be discussed openly and amory.		
						the discussion of risks and issues is expected and encouraged.	Š		05/31/23 and 06/30/23: Project risks and mitigation plans should be actively		
				1		and discussion of risks and issues is expected and encouraged.			discussed during this period of transition and replanning. As the project's		
				1					Discovery phase is prolonged, it is critical that the team promote a healthy		
									culture of transparency to support the active identification of risks and		
									development of risk mitigation plans.		
									acrosphicit of risk minigation plane.		
									07/31/23 and 08/31/23: As the project pivots direction, it is important that		
									any potential risks and issues are promptly identified and addressed.		
									potential risks and issues are promptly identified and addressed.		
									12/31/23: Closed due to the restart of the project. Accuity will reassess the		
									risk management process when project activities and meetings commence.		
									nisk management process when project activities and meetings commence.		
									01/31/24: Reopened due to the need for more formalized risk management		
									processes given the aggressive timeline and current project delays. As there		
									are no separate risk meetings, the team needs to ensure risks are identified,		
									addressed, and mitigated timely. There are risks raised in January and there		
									appear to be differences in the understanding and plan for mitigating risks.		
									appear to be affected in the analysianang and plant of magazing field.		
									02/29/24: Accuity converted this from a risk to an issue, and increased the		
				1					severity rating from Level 2 (Moderate) to Level 1 (High). Current risk		
				1					management practices did not prevent this project from reaching this state.		
									Risk management processes need to be revisited and improved to actively		
									prevent and mitigate current and future project risks.		
									F		
				1					03/31/24: The Pacxa team formalized the use of a team risk log to track and		
				1					report risks starting in March. Improvements are still needed in this area to		
									proactively identify, discuss, and mitigate risks.		
				1					, ,,,		
				1					04/30/24: As limited project activities are still executed, risk management		
									activities should also continue to identify any risks and issues that need to be		
									mitigated or addressed.		
				1					magazoa or adarosood.		
				1					IV&V will continue to monitor risk management activities.		
				1					Trace Time committee to thomate management delivates.		
			1					1			

SSESSMENT	OBSERVATION		ORIGINAL	CURRENT							
cess	2023.02.002	Issue	SEVERITY N/A	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS 2023.02.002.R1 – Clarify roles and expectations of DCCA PM	STATUS	Refer to prior Monthly IV&V Reports for status updates before May 2023.	CLOSED DATE	CLOSURE REASON
ess	2023.02.002	issue	IN/A	High	Untimely and insufficient completion of project management responsibilities may	Aalta was contracted to provide various project, oversight, risk, and quality management services to DCCA. Aalta's deliverables were defined;	Clarify and prioritize purpose and expectations of project manager	Open	Refer to prior Monthly IV&V Reports for status updates before May 2023.		
					impact effective project execution.	however, many key deliverables are still pending including the criticality	contracted services in light of project risks and lessons learned		05/31/23 and 06/30/23: Aalta's progress on outstanding responsibilities is		
					impact effective project execution.	and risk assessment (CARA) report, interim User Acceptance Testing (UAT)	Software Services in light of project risks and lessons learned		still unclear. More active project management support is needed to optimize		
						Plan, project success metrics, and performance work statement (PWS)	2023.02.002.R2 – Develop a project schedule to manage Aalta tasks and		project resources, reduce project stress for employees, communicate		
							deliverables		expectations, and improve resource planning for project activities. A		
						provided, additional information is needed on how to implement those	Provide the appropriate detail of tasks, durations, due dates, milestones,		formalized approach and process for adequately reviewing and approving		
						plans and processes to successfully execute upcoming project activities.	and deliverables.		project deliverables such as design documentation is also needed		
						, , , , , ,	Consider either developing a separate schedule or incorporating into		(2023.05.001).		
						Possible root causes or contributing factors are an aggressive project	Pacxa's project schedule.				
						pace, the turnover and adequacy of project management resources, and			07/31/23 and 08/31/23: Aalta's new project manager is getting up to speed		
						project complexity. The Aalta Project Manager is collaborative and a			on the project and helping to coordinate the results of the Discovery Analysis		
						team player; however, may not have adequate time to perform all of the			and next steps. The Project PM's need to work together to address systemic		
						required project management tasks. DCCA and Aalta will need to work			project challenges such as ongoing project delays, resource management,		
						together to establish appropriate project management processes and			and the need for more formalized processes.		
						clarify the priority of project management deliverables and activities.					
									12/31/23: Accuity decreased the severity rating from Level 1 (High) to Level 3		
									(Low) with the restart of the project. Although project deliverables and		
									activities appear to be delayed in the first six weeks, Aalta's role in supporting		
									project oversight and execution is unknown.		
									01/31/24: Aalta is meeting regularly with the project sponsor and Pacxa PM;		
									however, IV&V has limited visibility into those interactions. As some		
									deliverables need improvement or appear identical to the ones submitted in		
									the original project phase, DCCA and Aalta should carefully review them to		
									avoid previous project issues. Aalta did not complete formal deliverable		
									review checklists on submitted deliverables. Review of Pacxa deliverables		
									using the comment log was not provided timely, and the deliverable review		
									process is being reevaluated by DCCA and Aalta.		
									02/29/24: Accuity increased the severity rating from Level 3 (Low) to Level 2		
									(Moderate). The role of the PM is to actively identify and address risks before		
									they become issues.		
									03/31/24: The PMs are working closer together to address concerns; however,		
									DCCA's PM should take a more proactive approach to ensuring the project is	1	
									back on track even before the revised schedule is approved. Laying the		
									groundwork now will allow the project to recover more quickly once the path		
									forward is determined.		
									04/30/24: Accuity converted this from a risk to an issue, and increased the		
									severity rating from Level 2 (Moderate) to Level 1 (High). More rigor on		
									project management activities is critical during this time in reviewing the		
									change request, projected revised timeline, and requirements traceability		
									especially as Sprints 7 and 8 conclude.		
									IV&V will continue to review project management processes and the rigor with		
									which project deliverables are reviewed.		

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ASSESSMENT ORSER	RVATION		ORIGINAL	CURRENT							
AREA ID				SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE CLOSURE F	REASON
AREA ID		YPE :	ORIGINAL SEVERITY LOW	CURRENT SEVERITY Moderate	OBSERVATION A lack of quantitative success metrics may lead to differences in the interpretation of project success.	Project goals were drafted; however, quantitative success metrics were not zeyet defined. Clear and measurable success metrics ensure that everyone is working to the same definition of success, that progress can be monitored, and corrective actions can be taken if necessary.		Open	Refer to prior Monthly IV&V Reports for status updates before February 2023. 02/28/23: Accuity increased the severity rating from Level 3 (Low) to Level 2 (Moderate). Project success metrics are delayed and may lead to differences in the interpretation of project success. The DCCA PM plans to finalize the metrics in March 2023. 03/31/23: Project success metrics are still not defined and an updated target date is not available. 04/30/23: Project success metrics are under development and expected in May 2023. 05/31/23: Draft project success metrics were provided in May and are being updated to reflect comments received. A target date for finalization is unknown. 06/30/23, 07/31/23, and 08/31/23: Project success metrics are overdue and still pending finalization. 12/31/23: Accuity decreased the severity rating from Level 2 (Moderate) to Level 3 (Low) with the project restart. IV&V reviewed this finding with both PMs in December 2023, emphasizing the importance to define project success metrics considering lessons learned from the past efforts. The project did define critical success factors as part of the Project Restart Kick-off meeting, and should now develop specific metrics that will be used to measure project success and to monitor how well the project is meeting its		REASON
									meeting, and should now develop specific metrics that will be used to		

SSESSMENT	OBSERVATION		ORIGINAL	CURRENT	170						
REA	ID	TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
rocess	2023.08.001	Risk	High	High	Insufficient quality management	Quality Management is a vital part of project management involving	2023.08.001.R1 – Improve the execution of the project's quality plans.	Open	12/31/23: Closed due to the restart of the project. Accuity will reassess		1 =
						planning, executing, and monitoring to ensure activities and deliverables	Clarify project team's quality roles and responsibilities and assign specific		quality management process and practices when applicable.		
					the quality, performance, and	meet project requirements and customer needs. A number of project	quality tasks.				
					functionality of the solution.	deliverables were provided; however, more rigor is needed to ensure	Increase the frequency of quality reports to monitor adherence to quality		03/31/24: Reopened as the project has completed five sprints; however, has		
						stronger execution of quality activities:	standards.		not developed a Quality Management Plan or started reporting on key		
						Quality Management Plan: Pacxa developed a quality plan in December 2022 describing the approach, processes, and controls put in place to	If quality standards are not being met, document the gap, the quality improvements that need to be made, and take corrective action.		metrics such as quality assurance testing metrics.		
						ensure the BRM project objectives are met and expected results are	improvements that need to be made, and take corrective action.		04/30/24: Detailed quality metrics, including testing metrics for sprint		
						achieved.	2023.08.001.R2 – Conduct periodic technical reviews to increase visibility of		development, are overdue. Sprint 7 development work was completed and		
						Quality Assurance Surveillance Plan: Aalta provided their quality plan in			Sprint 8 is in progress.		
						December 2022 with guidelines DCCA will use in evaluating the technical	Consider discussing development practices updates and key development		Spring of the progression		
						performance of the system integrator. As the DCCA project manager, it	metrics (e.g., % of configuration using out-of-the-box features; % of code		IV&V will review the development and communication of quality metrics.		
						outlines its quality responsibilities as overseeing the quality aspects of the	customized, % of apex code considered to be high complexity, etc.) at		,,,,,,,,		
						project, servicing as the technical liaison, and being responsible for the	technical reviews.				
						final inspection and acceptance of all reports.	Consider including technical SMEs from all stakeholder groups for				
						Quality Management Reports: Quality Management reports were	meaningful review and feedback.				
						provided once in May 2023 with plans to update it with results form the					
						Client Interim Review.					
						Quality management is a shared responsibility and involves all					
						stakeholders in the project, including project managers, team members,					
						vendors, and users. All stakeholders must work together to establish clear					
						quality objectives, define the quality standards, and implement quality					
						control processes. Roles and responsibilities should be clearly					
						communicated and reinforced so stakeholders know their role in executing					
						plans and utilizing quality metrics effectively. Despite the delivered quality					
						plans and reports, the project still displayed signs that the execution of					
						quality activities could be improved. Some examples include:					
						• The project does not have a clear requirements management process in					
						place and did not identify noncompliance with the FedRAMP-certified environment requirement until March 2023.					
						Based on the results of an independent Salesforce Health Check, a					
						substantial quantity of code with high complexity was identified, along					
						with opportunities to enhance coding practices.					
						The Client Interim Review resulted in over 40 defects and 105					
						enhancements. Defects are items not working per the approved design					
						and enhancements are items to be added into the backlog for redesign					
						and development.					
						The insufficient review and unclear review process of design					
						documentation led to inaccurate development of system functionality.					
rocess	2023.12.001	Prelim	N/A	N/A	Slow project restart may impact the	Not having any formal team meetings for the first seven weeks of a project	N/A for preliminary concerns.	Closed	01/31/24: Closed as formal weekly project meetings started in January. Risks	Ø1/31/24	Closed as project activities starte
					timeliness of project activities and	may make it difficult to meet an ambitious timeline. As Sprint 1 is			and recommendations regarding schedule management practices were		in January. The need for more
					deliverables	scheduled to begin January 2, 2024 and be completed by January 22,			incorporated into 2024.01.001.		rigorous schedule management
						2024, it is unclear if the current timeline is realistic or achievable. Sprint					practices was incorporated into
						1's prioritized backlog of user stories or features that will be worked on is					2024.01.001.
						unknown.					
						Possible root causes or contributing factors is a new Pacxa project					
						manager, availability of resources during the holidays, delayed access to					
						the Salesforce sandbox environment, and need for additional project					
						management support. DCCA and Pacxa's project managers are working					
						closely to discuss project timeline and deliverable expectations.					

SSMENT	OBSERVATION ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
nology	2023.05.001	Risk	High	High	Insufficient review of design	DCCA testers reported approximately 250 findings during the Client	2023.05.001.R1 - Develop a process and reasonable schedule with adequate	Closed	06/30/23: DCCA completed thorough reviews of JAD 13 and 14 design	12/31/23	Closed due to the restart of the
					documentation may lead to inaccurate	Interim Review (CIR) executed in May 2023. DCCA and Pacxa are jointly	resources to revisit and review previously approved design deliverables from		documents timely. The Pacxa functional team will conduct additional design		project with a new project team an
					development impacting the quality of	reviewing these findings to properly categorize them for appropriate	JAD 1 to JAD 12.		sessions to address the design gaps discovered in the previously approved		processes.
					the solution.	future action. These are some preliminary CIR results and are subject to	Clarify and prioritize purpose, responsibilities, and expectations of project		design documentation.		
						change pending additional clarification and information:	members in light of resource constraints.				
						67 Enhancements: The item is not working per the approved design	Consider sharing the workload with more DCCA project team members to		07/31/23: DCCA reviewed JAD 15 and 16 design documentation timely. For		
						specification, or there are small changes needed to correct the item.	assist with the workload and who will be involved in future CIR and user		JAD 1 to JAD 12, Pacxa plans to update the previously approved design		
						47 Worked as Designed: The items worked as intended.	acceptance testing.		documents based on information gathered during the CIR triage sessions and		
							Aalta conduct an independent review of deliverables based on best		send them to DCCA for review and approval.		
						from DCCA for Pacxa to properly categorize them.	practices and JAD sessions, support DCCA's review process, and consider				
						33 Defects: The items were not working per design.	holding sessions with key SMEs to walkthrough/discuss design		08/31/23: All project resources are on hold, including updating and reviewing		
						19 Triage in process: Findings are being discussed and triaged by the DCCA and Pacxa.	documentation.		design documents.		
							2023.05.001.R2 – Develop a process for reviewing design documentation for		12/31/23: Closed due to the restart of the project. Accuity will reassess this		
						During these meetings to triage and understand the CIR findings, IV&V	current and future JAD sessions.		process of design documentation review when applicable.		
						observed a gap between the way Pacxa thought some items should	Consider sharing the workload with more DCCA project team members to				
						function according to approved design documentation, and how DCCA	assist with the workload and who will be involved in future CIR and user				
						expected the item to work according to internal operations, policies, rules,	acceptance testing.				
						or a combination of these. IV&V recommended that Pacxa perform a	DCCA and Pacxa continue to work collaboratively during JAD sessions to				
						walkthrough of JAD 13 design documentation and what DCCA needed to	actively give feedback, call out areas of complexity, and clearly work through				
						review as part of their quality review and acceptance process of design	business scenarios.				
						documentation. It was discovered that the process for deliverable review	Aalta should conduct an independent review of deliverables and				
						and acceptance was not actively coordinated with key DCCA SMES and	continuously look for ways to facilitate and improve the deliverable review				
						Aalta to ensure that accepted deliverables were adequately reviewed by	process. Aalta's deliverable review checklists should check the quality of				
						the business to accurately capture business requirements. The insufficient	Pacxa's deliverables against predefined standards, criteria, requirements,				
							DCCA business rules, and other best practices.				
						inaccurate development impacting the quality of the solution. Pacxa					
						extended the time period for DCCA to review and approve JAD 13 and					
						14 design documents.					
						Furthermore, Aalta was contracted to provide various project oversight					
						services including requirements management and review of project					
						deliverables. More rigor reviewing project deliverables and a formalized					
						requirements management process is needed for the review of design					
						documentation (2023.02.002, 2022.09.001, and 2023.01.001).					
						Aalta has been forwarding DCCA's approval of the design documentation;					
						however, was not following their own process of reviewing deliverables					
						and completing review checklists to ensure quality. Aalta should work					
						with DCCA to develop a reasonable process and schedule for performing					
						these reviews. As JAD 15 starts next week, the amount of design					
						documentation outstanding for review will continue to increase.					

SSESSMENT OBSERVATION ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS		STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
echnology 2023.03.001	Issue	High	High	Uncertainty regarding the solution capabilities, architecture, and design could lead to corrective actions and impact project planning, costs, and schedule.	the beginning of the project, and the impacts of the outstanding technical questions is resulting in lack of confidence that the stakeholders have a full understanding of the systems, requirements, and integrations. A requirement of the solution was that the solution be hosted by a "FedRAMP Certified" Cloud Service Provider. Pacxa is in discussions with Clariti as they are not confident that the right licenses were procured. DocuSign does not support all the required, critical features required by i DCCA and will require implementation of other tools or other workaround solutions. Pacxa identified the need for more data storage in Salesforce to continue with their migration activities. There is no documentation available for the validation and logic embedded within DCCA's current Kofax scanners, so Pacxa must reverse engineer and confirm user requirements. The Architecture and Technical Design deliverable is not scheduled to be delivered until November 2023, which is only one month prior to the planned Go-live date of December 2023. In light of recent concerns, DCCA has requested that this deliverable be provided earlier; however, a completion date is still pending. It is crucial for DCCA and Pacxa to work closely together on an overall solution. The project schedule will need to reflect the path forward and	Perform a thorough review and tracking of technical requirements to identify all major gaps. Assign risk/criticality ratings for each identified gap. -Evaluate how each option addresses all major gaps. -Consider impacts to current phase as well as total solution/project; short-term costs and total cost of ownership (TCO); and impacts to the plementation plan and users. 2023.03.001.R2 – Review and agree on solution architecture and design. -Conduct a thorough review of the Architecture and Technical Design to ensure mutual understanding. 2023.03.001.R3 – Formally document the technology decisions and follow the project's established change management process. -Formally document the decision. Consider using Aalta's proposed Decision Analysis and Resolution (DAR) Process to analyze and document the pending technology options.		oki/30/23: DCCA and Pacxa are reviewing different options for the overall solution architecture and design, including options to meet the FedRAMP cloud requirement. The decision is expected in May. We added two additional recommendations, 2023.03.001.R3 and 2023.03.001.R4, to document the technology decisions, follow the project's established change management process, and conduct a lessons learned meeting. 05/31/23: Pacxa completed 60% of their Discovery session to determine the impacts of a single-org Salesforce architecture and other technical decisions on the timeline, costs, resources, and other project activities. The Discovery session is delayed as Pacxa waits for additional administrative access and separate environment to complete the remaining analysis. Pacxa needs to complete their Discovery session as part of the change management process. Aalta requested that key DCCA members document their evaluation of the technology options using the Decision Analysis and Resolution (DAR) Process and this is targeted for completion in June. 06/30/23: There is still no decision on the new solution architecture and design. The discovery of the Salesforce application in DCCA's main organization was completed. In July, the Discovery analysis of the remaining application's code will be completed resulting in a report of findings, solution options, and estimated costs in order for DCCA leaders to make an informed decision. 07/31/23: The Discovery Assessment Report outlining the impacts of movir the current implementation to the DCCA Main Salesforce Org was complete however, additional information and the final decision are still pending. 08/31/23: Due to the full pause placed on all project activities this month by the DCCA executive sponsor, Accuity changed this observation type from a Risk to an Issue as the project costs and schedule are impacted.	g ::	Closed due to the restart of the project with a new project team as processes.

 OBSERVATION	TYPE	ORIGINAL SEVERITY	CURRENT	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
2023.01.001	Risk	N/A	High	The DCCA PM's delay in developing		2023.01.001.R1 – DCCA PM to formalize and communicate a clear process to C		02/28/23: This was originally reported in the January 2023 IV&V Monthly		Closed due to the restart of the
				processes to trace, test, and approve	preliminary concern but is upgraded to a risk in this report. Since our	review and accept project requirements and deliverables.		Report as a preliminary concern but is upgraded to a risk in the February 2023		project with a new project team a
				requirements may impact the ability to	initial preliminary observation, Pacxa provided access to the Azure	•Define roles and responsibilities of project team members to eliminate		report.		processes.
				ensure the overall BRM solution fulfills all	DevOps (ADO) tool used for requirements traceability and scheduled	duplication of efforts or process gaps.				
				requirements and expectations.	training on the tool in early March 2023. The tool includes acceptance	Streamline the use of tools and clearly define the steps to ensure		03/31/23: Aalta provided a high-level walkthrough of the Smartsheets		
					criteria, test cases, defect tracking, and reporting and dashboard	requirements satisfaction.		tool showing how Pacxa's contract requirements will be tracked. The		
					capabilities.	Communicate DCCA PM and SME roles and responsibilities for reviewing		Smartsheets tool is still being refined and access is still pending.		
						the fulfillment of requirements after JAD Sessions and Sprint Demonstrations.		Furthermore, a process for traceability and validation against the		
					Per contract requirements, the Aalta PM is responsible for working with			requirements traceability matrix (RTM) is also being developed. For		
					DCCA to develop objective and measurable standards that are traceable	2023.01.001.R2 – Develop clear traceability and understanding of all contract		deliverable tracking, Deliverable Review Checklists are still pending for Pacxa		
					to the objectives of the system integrator (SI) contract and reconcile the	requirements.		deliverables.		
					gap on an ongoing basis. Aalta is developing a requirements dashboard	The DCCA and Aalta PMs should reference and track all contractual				
					using Smartsheets for tracking Pacxa's contract requirements. Although	requirements and vendor responsibilities contained within the Request for		04/30/23: Accuity increased the severity rating from Level 2 (Moderate) to		
					the project kicked-off Development Sprint 3, the Smartsheets tool is still	Proposal, RTM, proposals, best and final offer documents, and contracts.		Level 1 (High). As the FedRAMP cloud requirement gap should have been		
					incomplete, has not been put into use, and DCCA's processes to trace,			caught earlier, the importance of timely and active tracing of requirements is		
					test, and approve requirements are still not defined.			an important lesson learned for this project. The process to trace, test, and		
								approve requirements is still pending.		
					Furthermore, as there are currently four separate tools with various project			05/04/00 1/07/		
					requirements, clarifying who is cross-referencing the requirements,			05/31/23: IV&V and the project managers brainstormed ways to trace, test,		
					contract deliverables, and project objectives is paramount to ensuring			and approve requirements. A formalized requirements management process		
					there is no duplication of efforts or gaps in the process. 1) Smartsheets Tool: Aalta loaded Pacxa's contract requirements into			is still urgently needed.		
					Smartsheets. It has contract requirements, but does not include all			06/30/23, 07/31/23, and 8/31/23: Pacxa and DCCA worked together to		
					functional/technical requirements or project deliverables.			develop an approach to tracking DCCA's solution requirements in the ADO		
					ADO Tool: Pacxa uses this tool to track their development work			tool. DCCA's PM now needs to formalize and communicate a clear process		
					including user stories, bugs, features, test cases, and defects.			to review and accept project requirements.		
					3) Requirements Traceability Matrix (RTM): The RTM maps the projects					
					functional and technical requirements to each epic and feature in the ADO			12/31/23: Closed due to the restart of the project. Accuity will reassess		
					Tool. The one-to-many mapping of requirements to user stories may			requirements management processes when applicable.		
					increase the complexity of testing, approving, and validating					
					requirements.					
					4) Microsoft Project Schedule Tool: Pacxa's document deliverables are					
					being traced in both the Smartsheets tool and Microsoft Project Schedule.					
					Aalta's deliverables are not being tracked in any tool.					
					The project has completed 8 of 19 planned JAD sessions. After each JAD					
					session, Pacxa provides design documents with process flow diagrams,					
					use cases, use case diagrams, and other information for the SI to build					
					and test the solution. It is unclear if these documents are being					
					thoroughly reviewed by DCCA and cross-checked against the contractual					
					documents and the RTM to ensure requirements are being met.					
					Furthermore, the demonstrations for Sprint 1 and 2 were completed but					
					there is currently no process to review the user stories in connection with					
					each Sprint for satisfaction against the requirements and acceptance					
					criteria.					

ASSESSMENT	OBSERVATION		ORIGINAL	CURRENT							
AREA	ID 2022 04 002	TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS		STATUS UPDATE		E CLOSURE REASON
Technology		Risk	Moderate	Moderate	Multiple outstanding data conversion items are preventing the timely execution of data activities which may have impacts on the project schedule.	There are multiple phases and iterations of Data and Document Conversion happening concurrently. Although good progress has been made in some areas, there are a number of outstanding items that were planned to begin already, that are delayed such as: - HBE Portal to Clariti: The project planned on receiving the database extract at the end of December 2022; however, due to reliance on a third-party vendor, the data is expected to be delivered in February 2023. (Risk ID #9.00; Action Item #117) - RDPMS to DocuSign CLM Instance: The project planned on starting the migration of documents in January 2023. There is a currently a limitation with the bulk import process, and alternative bulk upload approaches need to be investigated with DocuSign, if available. (Action Item #114) - Migration of Documents from Old DocuSign Instance to New DocuSign CLM Instance: The project must find a mechanism to migrate over the documents to the new instance; however, the responsibility for the migration is still unclear. Furthermore, the project needs to create procedures to have the documents reorganized so that it is consumable by the new system. Additional meetings are being scheduled with	2023.01.002.R1 — Enhance management and execution of the action items to address all the outstanding data conversion issues. *Risks, costs, and schedule impacts of delays and decisions must be clearly communicated and understood. *The action items should identify the persons responsible and target dates to ensure timely resolution of open items.	Closed	02/28/23: Some data conversion activities are progressing; however, there are continued delays due to the reliance on third-party vendors and other pending decisions. 03/31/23: Progress continues to be made for the various data conversion phases; however, they are behind schedule. The largest risk remains with the RDPMS to DocuSign Conversion. There is a currently a DocuSign limitation with the bulk import process, and alternative bulk upload approaches are being investigated and developed. Pacxa needs to develop an approach to test that all documents are uploading to DocuSign in the correct folder with the proper metadata. An approach to address how previously scanned documents can be converted to consumable format for the new Clariti solution is still pending. 04/30/23, 05/31/23, 06/30/23, and 07/31/23: Limited progress continues to be made for the various data conversion phases. Some phases and activities are dependent on storage and other technical decisions.	12/31/23	Closed due to the restart of the project with a new project team and technology solution.
						DocuSign to resolve this matter. (Risk ID #2.00; Action Item #115 and #116) Status and steps to address the open data conversion issues are tracked in the RAID Log as open risks and actions.			lo8/31/23: The DCCA BRM Project Sponsor officially put the project on hold on August 17, 2023, suspending all project meetings and activities, including data conversion. 12/31/23: Closed due to the restart of the project. Accuity will reassess data conversion processes and activities when applicable.	1	
Process	2022.09.001	Risk	Low	High	Current project delays may impact the overall project timeline.	The Planning and Discovery stages were expected to be completed in early October 2022 but are estimated to be two weeks behind schedule. The detailed project schedule is a deliverable of the Planning stage and the information gathered during the Discovery stage to-date will be used to better estimate the work for the remaining stages of the Project. As such, it is unclear if the two week delay will have any impact on the overall timeline.	Implement processes to monitor and report task delays. Consider using project performance metrics to better detect schedule trends and issues.	Closed	Refer to prior Monthly IV&V Reports for status updates before December 2022. 12/31/22: The baseline project schedule was approved; however, there are some delayed tasks. Additional improvements are needed to more closely monitor the schedule and project progress.	12/31/23	Closed due to the restart of the project with a new project team and processes.
						Improvements to the schedule management processes are needed to better estimate time needed to complete tasks, more quickly detect when tasks are falling behind schedule, and openly discuss options and strategies for minimizing delays. Strong schedule management practices help to keep the project on track and prevent reoccurring delays.			01/31/23: There are some delayed technology activities that may impact future JAD sessions and the overall timeline if not addressed in the upcoming weeks. These delays are being tracked on the RAID Log. 02/28/23 and 03/31/23: Accuity increased the severity rating from Level 2 (Moderate) to Level 1 (High). It is unclear if ongoing schedule delays will impact the overall timeline. Additionally, key pending decisions and technical issues could significantly impact the ability to meet the aggressive December 2023 Go-Live date.		
									04/30/23, 05/31/23, 06/30/23, and 07/31/23: The change in architecture and design will push back the December 2023 Go-Live date. The project schedule will be re-baselined upon making key technical decisions. Some project deliverables and activities are on hold, delayed, or will need to be updated based on the technology direction selected. 08/31/23: Due to the full pause and time taken to complete a comprehensive review, the project costs and schedule will be impacted.		
									12/31/23: Closed due to the restart of the project. Accuity will reassess schedule management processes when applicable.		

ESSMENT	OBSERVATION		ORIGINAL	CURRENT							
		TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
ole	2022.08.002	Risk	Low	Moderate	Insufficient DCCA project resources may	t is unclear at this time if there are adequate DCCA project resources to	2022.08.002.R1 – Evaluate project resource needs and acquire additional	Closed	Refer to prior Monthly IV&V Reports for status updates before December	12/31/23	Closed due to the restart of the
					lead to project delays, reduced project	efficiently perform project work to achieve the aggressive high-level	resources.		2022.		project with a new project team
					performance, or turnover of project	timeline. DCCA did contract an external full-time Project Manager (Aalta)	Estimate resource time requirements and identify required knowledge or				schedule.
					resources.	who officially onboarded at the end of August 2022. Having a dedicated	skillsets.		12/31/22: Project team members are generally able to keep up with current		
						and experienced resource in the Project Manager role has been shown to	Develop a plan to minimize the impact to operations (e.g., backfill, reassign		project activities. Additional project activities involving DCCA team members		
						increase project success compared to a resource who is often pulled back	work) so that assigned project resources are not pulled back from project		will begin to run in parallel with development Sprint 1 in January 2023.		
	1000					to perform regular job duties. DCCA also appointed resources for the	work.				
						OCM and communications lead roles; however, other project roles and	Get commitments from resources and management for the time needed to		01/31/23: Project managers are working closely together and developed an		
						resources are not yet identified. The new DCCA Project Manager is	perform project work.		approach to proactively communicate project activities and better facilitate		
						working to identify the additional DCCA workstream lead roles (e.g., data			the coordination of DCCA project resources. With growing technology		
						conversion lead, testing lead) needed to efficiently and effectively perform	2022.08.002.R2 – Provide adequate training and support to assigned		delays, it is important to clarify technical lead roles to ensure tasks are		
						project work as well as identify potential candidates within DCCA to fill	resources to be able to perform role.		assigned and completed timely (See 2023.01.002).		
						these lead roles. A common issue in SOH modernization projects is that	Consider performing general project management training so that resources				
						assigned resources must often balance competing priorities of project	understand general project processes and the purpose of project activities.		02/28/23: Progress continues to be made in many project workstreams, but		
						work and ongoing operational work. Additionally, assigned resources	Consider providing additional support and information to resources		stronger task management, communication, and coordination of resources		
						don't always have the necessary experience or knowledge of how to	regarding best practices and common approaches for assigned tasks or areas		may help facilitate the completion of action items and ongoing delays.		
						perform the project tasks. It is critical that a resource plan to backfill and	of responsibility.				
						train DCCA resources is developed to prevent project delays.			03/31/23: Accuity increased the severity rating from Level 3 (Low) to Level 2		
							2022.08.002.R3 - Develop a plan and processes to optimize utilization of		(Moderate). The Client Interim Review and JAD 13 sessions are going to occur		
							DCCA project resources.		simultaneously in May. IV&V has raised the concern regarding resource		
							Ensure that only the necessary resources are attending each of the various		constraints during this period, but the PMs feel confident that the DCCA		
							Build and Validation stage sessions.		resources will be adequate to perform these tasks at the same time. A		
							• Plan out resources assigned to the various sessions that will be running in		schedule and resource plan for the Client Interim Review including assigned		
							parallel to ensure there will be adequate resources and that resources are not		test scripts is still pending.		
							overbooked.				
									04/30/23: Proper resource management planning is still a need. The impact		
									of the pending technical decisions on resources should be carefully assessed,		
									including the need for a revised resource management plan.		
									05/04/00 A		
									05/31/23: Accuity increased the severity rating from Level 2 (Moderate) to		
									Level 1 (High). With the need to revisit and review JAD 1 to JAD 12 design documents, and stay current with reviewing current JAD sessions, a clearly		
									defined process and reasonable schedule is needed to support project staff		
									given their heavy workloads (2023.05.001).		
									given their neavy workloads (2023.00.001).		
									06/30/23: DCCA project members actively participated in Joint Application		
									Design (JAD) sessions, completed a detailed review of JAD 13 and 14 design		
									documents, and met their deadline to update 60 new business registration		
									forms. Despite heavy workloads, DCCA employees are committed and		
									continue to meet target deadlines. To ensure that this level of project effort is		
									sustainable into the future, the revised project schedule should carefully		
									evaluate project resource needs and develop a realistic plan to ensure		
									resources are not overbooked.		
									07/31/23: Accuity decreased the severity rating from Level 1 (High) to Level 2		
									(Moderate). Despite heavy workloads, DCCA employees are committed and		
									reviewed Joint Application Design (JAD) 15 and 16 design documentation		
									timely		
									08/31/23: Due to the full project pause, all project resources are currently on		
									hold, except key project leaders who continue to work through the technical		
									decisions.		
									12/31/23: Closed due to the restart of the project with a new project team		
									and schedule. Accuity will reassess the adequacy and management of project		
									resources when applicable.		

								1			
SESSMENT	OBSERVATION		ORIGINAL	CURRENT							
EA .	ID	TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE		CLOSURE REASON
cess	2022.11.001	Risk	Moderate	Moderate	Unclear project deliverables and	In August 2022, DCCA contracted Aalta to provide project management		Closed	12/31/22: Accuity decreased the severity rating from Level 2 (Moderate) to	03/31/23	Closed as Aalta's project
					schedule for the contracted DCCA		Discuss the reports and work products from Aalta's proposal and classify as		Level 3 (Low) as Aalta clarified and delivered some of their contract		deliverables were defined.
					project manager could impact the execution of Aalta and DCCA's project	approach for performing the high-level scope of work outlined in their contract. The following is a summary of IV&V observations regarding the	either 1) contract deliverables or 2) activities that Aalta only assists the project		deliverables including monthly reports, project management plan, and quality assurance surveillance plan. Additional clarification of Aalta's contract		The recommendation to provide schedule information for Aalta
					management responsibilities and	Aalta contract:	For each contract deliverable, clarify purpose, content, and expectations.		requirements and deliverables is needed.		tasks was incorporated into
					activities.	Adita contract.	•For activities that Aalta only assists with, clearly outline the respective roles		requirements and deliverables is needed.		observation 2023.02.002.
					activities.	•A number of reports, activities, and work products were discussed in	and responsibilities of each party.		01/31/23: Aalta confirmed their contract deliverables. A timeline and		ODS61 VALIOTI 2023.02.002.
							*Consider whether contract deliverables and activities still make sense for the		schedule for open deliverables is still pending.		
						if these are to be performed.	areas of overlapping scope of work.				
						Based on the description of the activities and work products from Aalta's			02/28/23: Accuity increased the severity rating from Level 3 (Low) to		
						proposal, it seems that some of these tasks would have been already	2022.11.001.R2 – Provide schedule information for Aalta tasks.		Moderate as many key PM deliverables are still pending including the		
						performed as a part of the planning stage.	•Provide the appropriate detail of tasks, durations, due dates, milestones,		criticality and risk assessment (CARA) report, interim User Acceptance Testing		
						•A project schedule of Aalta tasks (e.g., reports, work products,	and deliverables.		(UAT) Plan, project success metrics, and performance work statement (PWS)		
						deliverables) is pending.	Consider either developing a separate schedule or incorporating into		dashboard. Although some preliminary drafts and demos have been		
						Some of Aalta's scope of work and deliverables overlap with Pacxa's	Pacxa's project schedule.		provided, additional information is needed on how to implement those plans		
						contract (e.g., organizational change management plan, training plan).			and processes to successfully execute upcoming project activities (see		
						In the first three months of Aalta's contract, Aalta's lead project manager changed three times which may have contributed to the delayed			preliminary concern 2023.02.002).		
						execution of tasks.			03/31/23: Although the UAT Plan is still high level, Aalta held several		
									meetings to walk through UAT responsibilities and processes. A high-level		
						A clear understanding of the Aalta's scope of work, approach, and			walkthrough of the PWS dashboard was provided showing how Pacxa's		
						timeline is necessary to ensure a smooth execution of project			contract requirements will be tracked.		
						management activities for optimal team and project performance.					
ple	2022.08.003	Risk	Low	Low	A delay in formalizing the executive	The Pacxa kickoff presentation noted that a governance model will be		Closed	09/30/22: DCCA is still in the process of formalizing steering committee	11/30/22	Closed as the governance mo
					steering committee may limit the	developed. The topic of a steering committee was also raised during	The size and selection of committee members should balance the		members and documenting the governance model.		was established.
					strategic guidance and support to the	meetings. However, the selection of the steering committee members	representation of key stakeholders with the need for efficient decision				
					project.	and kickoff of the committee meetings are still pending.	making.		10/31/22: The steering committee members were selected and the first		
							•Formalize the committee mission, responsibilities, and the types and the		meeting is expected to be scheduled in November 2022. Committee		
							thresholds of decisions that need committee approval in a steering committee charter.		meetings should commence soon to ensure there is adequate guidance, support, and oversight of the project.		
									11/30/22: The project governance model was established and the first		
									executive steering committee (ESC) meeting was held.		
		B1.1								1.1100100	
cess	2022.08.004	ITISK	Low	Low	A lack of cost management practices	Major project costs were finalized for the system implementor (Pacxa),	2022.08.004.R1 – Prepare a comprehensive project budget and a schedule of	Liosea	09/30/22: The contracted DCCA Project Manager will be responsible for	11/30/22	Closed as sufficient cost
					may lead to unexpected or improper	project manager (Aalta), and IV&V (Accuity) contracts. However, it is unclear how the complete project budget will be managed and how	long-term operational costs (e.g., licenses, subscriptions, maintenance, cloud services).		monitoring and reporting costs for the project contracts. DCCA still needs to determine who will be responsible for managing and procuring other project		management processes are in
					costs.	additional costs outside of the major contracts will be identified. For	services).		costs (e.g., additional licensing, project tools).		piace.
						example, certain assumptions were made regarding the use of existing	2022.08.004.R2 – Develop DCCA cost management processes.		costs (c.g., additional licensing, project tools).		
						enterprise licensing for DocuSign CLM and Salesforce community licenses.			10/31/22: Processes for monitoring contract costs and tracking a		
						As additional information and clarification of technical requirements is	Develop processes to prepare cost variance analysis and reports. Develop processes to monitor contract deliverables against payment terms.		comprehensive project budget still need to be formalized.		
						obtained, these assumptions and the potential additional costs must be	, ,		, , -,		
						closely managed. Other costs for project tools (e.g., code repository,			11/30/22: The additional procurement for licensing was completed. Other		
						project management, testing) should also be considered and managed.			costs related to a conversion tool for proprietary format files and the project		
									management tool will be covered by Pacxa's contract and are not additional		
									project costs. The contracted DCCA project manager will identify potential		
									project costs and will be responsible for monitoring Pacxa contract		
									deliverables for milestone payments.		

ASSESSMENT AREA	OBSERVATION ID		ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS		STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
Process	2022.08.007	Risk	Prelim	Moderate	Key technical decisions are pending and may impact the project schedule and costs (Updated).	his was originally reported in the August 2022 IV&V Monthly Report as a 2 preliminary concern but was upgraded to a risk in September 2022. There are some key technical decisions that are pending (e.g., DocuSign repository, Salesforce org, NIC). Pending decisions could impact progress for configuring the solution for the upcoming Joint Application Design (JAD) sessions in late October 2022 as well as the development of the data conversion plan. These key technical decisions need to be made in a timely manner to prevent impact to the project schedule. Further discussions are still needed to understand potential costs, project impact, and risk mitigation options. A plan of action needs to be developed and closely monitored to manage the many individual but critical tasks needed for timely resolution.	Risks, costs, and impacts for each option must be clearly communicated and understood.	Closed	. 1093/0/22: This was originally reported in the August 2022 IV&V Monthly Report as a preliminary concern but was upgraded to and rewritten as a risk this month with recommendations. The project team did discuss a couple possible mitigation strategies to minimize the potential impact to the project schedule of the pending technical decisions. However, there may be other risks that these strategies will create. While it is critical that the decisions are made in a timely manner, it is also important that these options and associated risks must be thoroughly discussed and fully understood by the Project. 10/31/22: Progress was made on key technical decisions but final resolution is still pending. 11/30/22: Key technical decisions were made regarding the system architecture of the DocuSign and Salesforce orgs. Decisions were also made regarding data conversion (e.g., conversion tool, NIC) allowing data conversion planning activities to move forward.		Closed as key decisions were made Although this risk was addressed, the execution and implementation of the decisions will continue to be monitored for impact to the projec Additionally, as the speed of execution to make these decision: could be improved, we will continu to evaluate schedule managemen processes in observation 2022.08.002.
People	2022.08.001	Positive	N/A	N/A	The project team environment between Pacxa and DCCA is collaborative and respectful.	The project team members regularly seek feedback, input, and clarification in an open and respectful manner. The experience and knowledge of Pacxa team members combined with the dedication and high level of engagement from DCCA SMEs support the positive project team environment.	N/A	Closed	N/A		Closed as this is a positive observation.
Process	2022.08.005	Opportunity	N/A	N/A	Implementation of recurring meetings help to promote frequent and focused discussions.	Recurring meetings help to promote collaboration and transparency, engage project team members, and coordinate various workstreams. They also provide regular touchpoints and communication channels to help keep critical project activities moving forward. Recurring project management meetings provide visibility of all project activities to Pacxa, DCCA, as well as IV&V. Recurring technical meetings have worked well in other projects as standing meeting to discuss different technical issues or topics. Recurring risk meetings promote regular and focused discussion of risks and mitigation strategies.	2022.08.005.R1 – Implement recurring meetings. - Ensure meetings are productive and fosters open and safe communication. - Adjust the cadence as needed depending on the needs and activities of the project.	Closed	09/30/22: Weekly project manager and team meetings were implemented. DCCA also plans to kickoff recurring technical meetings in October 2022. Risks will be discussed in the weekly team meetings. The need for separate risk-focused meetings will be reassessed later.	09/30/22	Closed as the Project established a plan for recurring meetings and began to implement meetings.

Appendix D: Comment Log on Draft Report

BRM Project: IV&V Document Comment Log





ID#	Page #	Comment	Comm enter's Organization	Accuity Resolution
1		No DCCA or Pacxa/AST comments.		
2				
3				
4				
5				



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