# HAWAI'I STATE AFL-CIO



Hawai'i's Labor Unions

888 Mililani Street Suite 501, Honolulu, Hawai'i 96813

The Thirty-Second Legislature, State of Hawai'i Hawai'i State House of Representatives Committee on Labor & Government Operations

Testimony by Hawai'i State AFL-CIO March 16, 2023

S.B. 435 S.D. 1 – RELATING TO PUBLIC WORKS

The Hawai'i State AFL-CIO is a state federation of 74 affiliate local unions and councils with over 68,000 members across both public and private sectors. We appreciate the opportunity to testify in **support** of S.B. 435 S.D. 1.

Holding both persons and firms accountable for violations of Chapter 104, Hawaii Revised Statutes, is important to avoid repeat offenses by bad actors who persistently violate Chapter 104 through new legal entities. This measure effectively puts unscrupulous persons and firms on notice that repeat offenders will lose the privilege of working on public works projects.

When enacted this will also protect workers from having to recover unpaid wages.

We appreciate your consideration of our testimony in <u>support</u> of S.B. 435 S.D. 1.

RP/dd

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## March 16, 2023

TO:

HONORABLE SCOT MATAYOSHI, CHAIR, HONORABLE ANDREW TAKUYA GARRETT, VICE CHAIR, COMMITTEE ON LABOR AND GOVERNMENT OPERATIONS

SUBJECT:

COMMENTS ON S.B. 435 SD1, RELATING TO PUBLIC WORKS. Imposes the penalty on both the person and the firm upon the finding of repeat violations of the state law governing wages and hours of employees on public works. Requires each notice of violation to contain the names of the person and the firm. Makes conforming amendments.

### **HEARING**

DATE: Thursday, March 16, 2023

TIME: 9:30 a.m.

PLACE: Capitol Room 309

Dear Chair Matayoshi, Vice Chair Garrett and Members of the Committee,

The General Contractors Association of Hawaii (GCA) is an organization comprised of approximately five hundred (500) general contractors, subcontractors, and construction related firms. The GCA was established in 1932 and is the largest construction association in the State of Hawaii. Our mission is to elevate Hawaii's construction industry and strengthen the foundation of our community.

GCA provides <u>comments</u> on S.B. 435 SD1, which imposes the penalty on both the person and the firm upon the finding of repeat violations of the state law governing wages and hours of employees on public works. Requires each notice of violation to contain the names of the person and the firm. Makes conforming amendments.

GCA understands the issue the measure attempts to address, but is concerned of the unintended consequences of this bill. First, an individual may be an RME for more than one contracting entity. This measure could indirectly impose a penalty on another contracting entity who was not involved with the project.

Second, this measure would attempt to close one loophole by not allowing the principal RME to start another firm and bid on public works projects, but it would not prevent subordinate RME's from doing so.

Thank you for the opportunity to provide comments.

JADE T. BUTAY DIRECTOR

WILLIAM G. KUNSTMAN DEPUTY DIRECTOR



#### STATE OF HAWAI'I KA MOKU'ĀINA O HAWAI'I DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS KA 'OIHANA PONO LIMAHANA

March 16, 2023

To: The Honorable Scot Z. Matayoshi, Chair,

The Honorable Andrew Takuya Garrett, Vice Chair, and

Members of the House Committee on Labor & Government Operations

Date: Thursday, March 16, 2023

Time: 9:30 a.m.

Place: Conference Room 309, State Capitol

From: Jade T. Butay, Director

Department of Labor and Industrial Relations (DLIR)

# Re: S.B. 435 S.D.1 RELATING TO PUBLIC WORKS

## I. OVERVIEW OF PROPOSED LEGISLATION

The **DLIR supports the intent and suggests an amendment**. SB435 SD1 proposes to amend Sections 104-24 and 104-25, Hawaii Revised Statues (HRS) by imposing progressively increasing penalties on both the person **and** firm upon finding of repeat violations of Hawaii's Wages and Hours of Employees on Public Works Law (Chap. 104). Subsection 104-24(f) defines the term "Person" to include a sole proprietor and the principal responsible managing employee that holds the construction license of the firm; provided that for subsection (c)(2), "person" also includes all subordinate responsible managing employees.

## II. CURRENT LAW

Sections 104-24(b) and (c), and Section 104-25, HRS, imposes progressively increasing penalties on the person <u>or</u> firm upon finding repeat violations of Hawaii's Wages and Hours of Employees on Public Works Law.

## III. COMMENTS ON THE SENATE BILL

This proposal seeks to eliminate the circumvention of the law by entities that transfer key personnel to a separate company and continue business under a new name to avoid the suspension from work provision of Chapter 104.

The DLIR suggests that the proposed definition of "person" on Page 3, lines 15 through 19 should state "contractors license" instead of "construction license" and clarify that the subordinate responsible managing employees are those employed during the calendar period being investigated.



Hawaii Operating Engineers Industry Stabilization Fund PAC 2181 Lauwiliwili Street Kapolei, HI 96707 Phone: (808) 845-6221

Website: www.hoeisf.com

March 15, 2023

House Committee on Labor & Government Operations
Representative Scot Matayoshi, Chair
Representative Andrew Garrett, Vice Chair

### **TESTIMONY IN SUPPORT**

Senate Bill 435, SD1 Relating to Public Works

Aloha Chair Matayoshi, Vice Chair Garrett, and Members of the Committee:

Thank you for the opportunity to submit testimony on behalf of the Hawaii Operating Engineers Industry Stabilization Fund Political Action Committee (HOEISF PAC). The HOEISF PAC is a non-profit labor management organization whose core mission is to represent the interests of the Operating Engineers Local Union No. 3 and Hawaii's leading contractors and ensure that the industry is thriving and sustainable for the future.

We are writing in **support of SB435**, **SD1** which imposes the penalty on both the person and the firm upon the finding of repeat violations of the state law governing wages and hours of employees on public works and requires each notice of violation to contain the names of the person and the firm.

As you know, Hawaii is a national leader in prevailing wage laws. However, there are still occurrences where contractors do not pay workers their fair and entitled wage on public works projects. In those instances, a "three strike" policy is in statute to allow the contractor the opportunity to correct this practice, but if a contractor receives a third strike, they are suspended from being able to bid on public works projects for three years.

While the law has generally served its purpose as a deterrent, there have been recent examples of companies receiving a third strike and then moving their key personnel into a new company in order to continue bidding on public works projects. This undermines the important purpose of the "three strike" policy.

What SB435, SD1 seeks to do is end this practice by ensuring that the violation is attached to both the firm and the person. The bill also clearly defines "person", so the appropriate individual(s) are held responsible and there are not unintended consequences of attaching violations to people who are connected to the firm but not responsible for the specific violation.

Thank you for the opportunity to provide our testimony in support and we strongly urge you to pass this measure.