



**STATE OF HAWAII
DEPARTMENT OF HEALTH**

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**Testimony in SUPPORT of SB3208
RELATING TO HEALTHCARE PRECEPTORS.**

SENATOR JARRETT KEOHOKALOLE, CHAIR
SENATE COMMITTEE ON HEALTH

Hearing Date: February 16, 2022

Room Number: Videoconference

1 **Fiscal Implications:** N/A.

2 **Department Testimony:** The Department of Health (DOH) currently cooperates with partners
3 such as the University of Hawaii John A. Burns School of Medicine and Hawaii State Center for
4 Nursing on the healthcare preceptor tax credit. DOH supports the amendment to codify the
5 Director of Health or the director's designee as a formal member of the preceptor credit
6 assurance committee, and other amendments.

7 Thank you for the opportunity to testify.

DAVID Y. IGE
GOVERNOR

JOSH GREEN M.D.
LT. GOVERNOR



ISAAC W. CHOY
DIRECTOR OF TAXATION

STATE OF HAWAII
DEPARTMENT OF TAXATION
P.O. BOX 259
HONOLULU, HAWAII 96809
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To: The Honorable Jarrett Keohokalole, Chair;
The Honorable Rosalyn H. Baker, Vice Chair;
and Members of the Senate Committee on Health

From: Isaac W. Choy, Director
Department of Taxation

Date: Wednesday, February 16, 2022
Time: 1:00 P.M.
Place: Via Video Conference, State Capitol

Re: S.B. 3208, Relating to Healthcare Preceptors

The Department of Taxation (Department) appreciates the intent of S.B. 3208 and offers the following comments.

S.B. 3208 amends section 235-110.25, Hawaii Revised Statutes (HRS), specifically the definition of “preceptor” to remove the “primary care” requirement from the professional practice designation of eligible preceptors. The purpose of this amendment is to improve accessibility for providers to receive the tax credit, thus incentivizing volunteers to participate in the instruction, training, and supervision of student seeking careers in healthcare.

Additionally, this measure revises membership of the preceptor credit assurance committee to include the Director of the Department of Health or the Director’s designee. The measure takes effect on July 1, 2022, with changes to the tax credit applying to taxable years beginning after December 31, 2021.

The Department is able to administer this measure as currently as the proposed amendments will not have a significant administrative impact.

Thank you for the opportunity to provide testimony on this measure.



**Written Testimony Presented Before the
Senate Committee on Health
Wednesday, February 16, 2022 at 1:00 PM
By
Laura Reichhardt, APRN, AGPCNP-BC
Hawai'i State Center for Nursing
University of Hawai'i at Mānoa**

TESTIMONY IN STRONG SUPPORT on SB 3208

Chair Keohokalole, Vice Chair Baker, and members of the Senate Committee on Health, thank you for the opportunity to testify in **strong support of this measure**. By way of this measure, the Hawai'i State Center for Nursing does not ask for new or expanded appropriations to the tax credit program.

This measure, SB 3208, proposes to clarify the definition of preceptor to allow a broader array of specialty providers who engage teaching future primary care providers, to clarify the definition of "volunteer-based supervised clinical training rotation" related to both time spent teaching students and what constitutes compensation for precepting, and to amend the Preceptor Credit Assurance Committee to improve administration and roles.

In 2018, the Hawai'i Legislature, in their great wisdom, enacted Act 43, which authorized and funded \$1.5 million in tax credits, annually for five years, for advanced practice registered nurse, physician, and pharmacist professionals who train in-state students in their respective practice areas. This program was intended to help alleviate the bottleneck within health education programs related to a shortage of clinical education sites and preceptors. Though the tax credits were secured for five years, fewer advanced practiced registered nurses, physicians, and pharmacists are eligible for the tax credit than the number that are actually teaching our local students.

This program allocated 371 tax credits (\$371K) to 181 preceptors in 2019 and 368 tax credits (\$368K) to 185 preceptors in 2020 despite nearly double the amount of rotations being record into the tax credit record system. 2021 secured 559 tax credits (\$559K) for 253 preceptors; however, the number of preceptors who were eligible for tax credits and met all criteria to earn tax credits were approximately 2/3 of the total APRNs, physicians, and pharmacists on record for providing voluntary clinical teaching or being interested in teaching. After many conversations with providers and the academic program partners of the Preceptor Credit Assurance Committee, it is clear that there is a much larger population of preceptors and clinical rotations that support the development of a primary care provider but were ineligible for the preceptor tax credit. The main barriers identified were 1) uncertainty about what uncompensated for precepting means and 2) specializing in a supportive role to primary care, not primary care itself.

The Hawai'i State Center for Nursing respectfully asks the Committee on Health to pass SB 3208 through your committee. The Center thanks your committee for its commitment to the people of Hawai'i and ensuring access to high-quality health care by supporting local healthcare education and training initiatives.

The mission of the Hawai'i State Center for Nursing is that through collaborative partnerships, the Center provides accurate nursing workforce data for planning, disseminates nursing knowledge to support excellence in practice and leadership development; promotes a diverse workforce and advocates for sound health policy to serve the changing health care needs of the people of Hawai'i.

Testimony of
Jonathan Ching
Government Relations Director

Before:
Senate Committee on Health
The Honorable Jarrett Keohokalole, Chair
The Honorable Rosalyn H. Baker, Vice Chair

February 16, 2022
1:00 p.m.
Via Videoconference

Re: SB 3208, Relating to Healthcare Preceptors

Chair Keohokalole, Vice Chair Baker, and committee members, thank you for this opportunity to provide testimony on SB 3208, which amends the definition of "preceptor" and "volunteer-based supervised clinical training rotation" to improve accessibility for providers to receive income tax credits for acting as preceptors.

Kaiser Permanente Hawai'i SUPPORTS SB 3208.

Kaiser Permanente Hawai'i is Hawai'i's largest integrated health system that provides care and coverage for approximately 265,000 members. Each day, more than 4,400 dedicated employees and more than 650 Hawai'i Permanente Medical Group physicians and providers come to work at Kaiser Permanente Hawai'i to care for our members at our 20 medical facilities, including Moanalua Medical Center, providing high-quality care for our members and delivering on our commitment to improve the health of the 1.4 million people living in the communities we serve.

Kaiser Permanente Hawai'i supports SB 3208 because it would expand the definition of "preceptor" to acknowledge the many medical specialists that support the training of primary care students and who would be eligible for the credit but for the narrow definition of the term. Training for primary care requires precepting experiences with both primary care providers and specialist providers. In 2021, our preceptors supported over 367 individual rotations in internal medicine, family medicine, pediatrics, obstetrics and gynecology, geriatrics, continuing care, and sports medicine. Since the enactment of Act 43, Session Laws of Hawai'i 2018, fewer advanced practiced registered nurses, physicians and pharmacists are eligible for the tax credit than the number that are teaching our local students.

Mahalo for the opportunity to testify on this important measure.



THE QUEEN'S HEALTH SYSTEMS

To: The Honorable Jarrett Keohokalole, Chair
The Honorable Rosalyn Baker, Vice Chair
Members, Senate Committee on Health

From: Jacce Mikulanec, Director, Government Relations, The Queen's Health Systems

Date: February 16, 2022

Re: Support for SB 3208: Relating to Healthcare Preceptors

The Queen's Health Systems (Queen's) is a nonprofit corporation that provides expanded health care capabilities to the people of Hawai'i and the Pacific Basin. Since the founding of the first Queen's hospital in 1859 by Queen Emma and King Kamehameha IV, it has been our mission to provide quality health care services in perpetuity for Native Hawaiians and all of the people of Hawai'i. Over the years, the organization has grown to four hospitals, and more than 1,600 affiliated physicians and providers statewide. As the preeminent health care system in Hawai'i, Queen's strives to provide superior patient care that is constantly advancing through education and research.

Queen's supports SB 3208, which amends the definition of "preceptor" and "volunteer-based supervised clinical training rotation" to improve accessibility for providers to receive income tax credits for acting as preceptors and includes the Director of Health on the Preceptor Credit Assurance Committee.

Queen's supported the creation of the preceptor tax credit in 2018 as one of several methods to address the shortage of primary, community-based and acute care providers in the state of Hawai'i. One successful avenue to incentivize providers to participate as preceptors is a tax credit for practitioners willing to volunteer their time and provide their expertise as mentors. Queen's alone has approximately 111 residents and fellows in our residency program supported by preceptors. We support the amended definition of "preceptor" to include specialists which will further expand the diversity of preceptors in our residency and fellowship programs.

Thank you for the opportunity to testify in support of SB 3208.

The mission of The Queen's Health Systems is to fulfill the intent of Queen Emma and King Kamehameha IV to provide in perpetuity quality health care services to improve the well-being of Native Hawaiians and all of the people of Hawai'i.

TAX FOUNDATION OF HAWAII

126 Queen Street, Suite 305

Honolulu, Hawaii 96813 Tel. 536-4587

SUBJECT: INCOME, Healthcare Preceptor Tax Credit Clarifications

BILL NUMBER: HB 1975, SB 3208

INTRODUCED BY: HB by JOHANSON, KITAGAWA, SB by BAKER, INOUE, KEITH-AGARAN, Acasio, Kidani, Nishihara, Riviere, San Buenaventura

EXECUTIVE SUMMARY: Amends the definition of "preceptor" and "volunteer-based supervised clinical training rotation" to improve accessibility for providers to receive income tax credits for acting as preceptors. Includes the Director of Health on the Preceptor Credit Assurance Committee.

SYNOPSIS: Amends section 235-110.25, HRS, to redefine a "preceptor" as a practitioner "who is a resident of Hawaii, maintains a professional practice in this State, and whose specialty supports the development and training of an eligible student in primary care.

Changes the definition of "Volunteer-based supervised clinical training rotation" to be a period of supervised clinical training to an eligible student that totals at least eighty hours of supervisory time annually, in which a preceptor provides personalized instruction, training, and supervision to an eligible student to enable the eligible student to obtain an eligible professional degree or training certificate; provided that, while a preceptor may be compensated for providing standard clinical services, the preceptor shall be: (1) Uncompensated for the clinical training above or beyond clinical salary or reimbursements for clinical services; or (2) Uncompensated for the provision of clinical training services from tuition funds or from state general funds.

Amends section 321-2.7, HRS, which governs the preceptor credit assurance committee, to add the requirement that credit applications include itemized specialties that support the development and training of the eligible student in primary care.

Adds the director of health or a designee thereof as a member of the committee.

Makes other technical and conforming amendments.

EFFECTIVE DATE: July 1, 2022; Section 2 applicable to taxable years after December 31, 2021.

STAFF COMMENTS: The credit for healthcare preceptors was added by Act 43, SLH 2018. This act requires the department of health to evaluate the efficacy of this credit and report to the 2024 legislature.

The bill appears to make technical changes in the law and does not appear to have significant revenue impact.

Digested: 2/1/2022

DAVID Y. IGE
GOVERNOR



CRAIG K. HIRAI
DIRECTOR

GLORIA CHANG
DEPUTY DIRECTOR

EMPLOYEES' RETIREMENT SYSTEM
HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND
OFFICE OF THE PUBLIC DEFENDER

STATE OF HAWAII
DEPARTMENT OF BUDGET AND FINANCE
P.O. BOX 150
HONOLULU, HAWAII 96810-0150

ADMINISTRATIVE AND RESEARCH OFFICE
BUDGET, PROGRAM PLANNING AND
MANAGEMENT DIVISION
FINANCIAL ADMINISTRATION DIVISION
OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

WRITTEN ONLY
TESTIMONY BY CRAIG K. HIRAI
DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE
TO THE SENATE COMMITTEE ON HEALTH
ON
SENATE BILL NO. 3208

February 16, 2022
1:00 p.m.
Via Videoconference

RELATING TO HEALTHCARE PRECEPTORS

The Department of Budget and Finance (B&F) offers comments on this bill.

Senate Bill No. 3208 amends Section 235-110.25, HRS, to change the definitions of “preceptor” and “volunteer-based supervised clinical training rotation” to improve accessibility for providers to receive income tax credits for acting as preceptors; and amends Section 321-2.7, HRS, to include the Director of the Department of Health or the director’s designee on the Preceptor Credit Assurance Committee.

B&F notes that the federal American Rescue Plan (ARP) Act restricts states from using ARP Coronavirus State Fiscal Recovery Funds (CSFRF) to directly or indirectly offset a reduction in net tax revenue resulting from a change in law, regulation, or administrative interpretation beginning on March 3, 2021, through the last day of the fiscal year in which the CSFRF have been spent. If a state cuts taxes during this period, it must demonstrate how it paid for the tax cuts from sources other than the CSFRF, such as:

- By enacting policies to raise other sources of revenue;
- By cutting spending; or

- Through higher revenue due to economic growth.

If the CSFRF provided have been used to offset tax cuts, the amount used for this purpose must be repaid to the U.S. Treasury.

The U.S. Department of Treasury has issued rules governing how this restriction is to be administered. B&F will be working with the money committees of the Legislature to ensure that the State of Hawai'i complies with this ARP restriction.

Thank you for your consideration of our comments.

**Written Testimony Presented Before the
Senate Committee on Health**

**Hearing: February 16, 2022 @1:00 PM
State Capitol, Via Videoconference**

By Hawai‘i – American Nurses Association (Hawai‘i-ANA)



SB3208 RELATING TO HEALTHCARE PRECEPTORS

Chair Jarrett Keohokalole, Vice Chair Rosalyn H. Baker and members of the Senate Committee on Health, for this opportunity to provide **strong support for SB3208 Relating to HealthCare Preceptors**. This measure does not ask for new or expanded appropriations to this previously established tax credit program, but proposes to improve the program based on experience garnered during its implementation. Clearly, there is a much larger population of preceptors and clinical rotations that support the development of a primary care provider who have been ineligible for the preceptor tax credit as it is currently defined.

This measure therefore seeks to clarify the definition of preceptor to allow a broader array of specialty providers who engage in teaching future primary care providers; to clarify the definition of “volunteer-based supervised clinical training rotation”; and, to amend the Preceptor Credit Assurance Committee to improve administration and roles.

We are Hawai‘i - American Nurses Association (Hawai‘i-ANA) and we speak for over 15,000 Registered Nurses in our state. As a point of information, all nursing educators and licensed advanced practice nurses (APRNs) in Hawai‘i are Registered Nurses in our state: hence our interest in this measure. Hawai‘i-ANA respectfully asks the Committee on Health to pass SB 3208, through your committee. We thank your committee for its commitment to supporting local healthcare education and training initiatives for the development of future primary care providers for our healthcare system.

Contact information for Hawaii – American Nurses Association

President: Katie Kemp, BAN, RN-BC
ana.org

[president@hawaii-](mailto:president@hawaii-ana.org)

Executive Director: Dr. Linda Beechinor, APRN-Rx, FNP-BC
executivedirector@hawaii-ana.org

phone (808) 779-3001

500 Lunalilo Home Road, #27-E

Honolulu Hawaii USA 96825

Thursday, February 16, 2022 at 1:00 PM
Via Video Conference

Senate Committee on Health

To: Senator Jarrett Keohokalole, Chair
Senator Rosalyn Baker, Vice Chair

From: Michael Robinson
Vice President, Government Relations & Community Affairs

**Re: Testimony in Support of SB 3208
Relating to Healthcare Preceptors**

My name is Michael Robinson, and I am the Vice President of Government Relations & Community Affairs at Hawai'i Pacific Health. Hawai'i Pacific Health is a not-for-profit health care system comprised of its four medical centers – Kapi'olani, Pali Momi, Straub and Wilcox and over 70 locations statewide with a mission of creating a healthier Hawai'i.

HPH writes in SUPPORT of SB 3208 which amends the definition of "preceptor" and "volunteer-based supervised clinical training rotation" to improve accessibility for providers to participate in the preceptor tax credit program.

Preceptors are Advanced Practice Registered Nurses (APRN), physicians (MD), pharmacists (PH), and other healthcare professionals who volunteer their clinical time to teach and train students. The lack of sufficient numbers of healthcare professionals to act as preceptors impacts many of the University of Hawai'i's programs in nursing, medicine and pharmacy in terms of the programs' ability to train students. Passed in 2018, the preceptor tax credit has helped to increase the pool of health profession training programs and alleviate the crisis of the preceptor shortage. The preceptor tax credit offers state income tax credits for APRN, MD, DO, and PH providers who volunteer as preceptors.

While the tax credit provides an incentive to the preceptors, the current statutory definitions have limited the number of preceptors who are eligible for the credit. Physicians who maintain a primary care practice in the state provide a valuable service, however, physicians in other fields of practice also are vital to providing training in primary care. Expanding the definition of "preceptor" to include other fields of practice would expand the pool of available preceptors to train new healthcare providers. Additionally, clarifying the definition of the form of compensation allowable enables more healthcare providers to act as preceptors.

Thank you for the opportunity to testify.



**Testimony to the Senate Committee on Health
Wednesday, February 16, 2022; 1:00 p.m.
Via Videoconference**

RE: SENATE BILL NO. 3208, RELATING TO HEALTHCARE PRECEPTORS.

Chair Keohokalole, Vice Chair Baker, and Members of the Committee:

The Hawaii Primary Care Association (HPCA) is a 501(c)(3) organization established to advocate for, expand access to, and sustain high quality care through the statewide network of Community Health Centers throughout the State of Hawaii. The HPCA **SUPPORTS** Senate Bill No. 3208, RELATING TO HEALTHCARE PRECEPTORS

By way of background, the HPCA represents Hawaii's FQHCs. FQHCs provide desperately needed medical services at the frontlines in rural and underserved communities. Long considered champions for creating a more sustainable, integrated, and wellness-oriented system of health, FQHCs provide a more efficient, more effective and more comprehensive system of healthcare.

This bill, as received by your Committee, would clarify laws that incentivize volunteer preceptors to offer professional instruction, training, and supervision to students and residents seeking careers as healthcare providers. Among other things, this bill would clarify the definition of "preceptor" for income tax credit eligibility to specify that the preceptor maintain a professional practice in the State whose specialty supports the development and training of an eligible student in primary care.

The State of Hawaii is experiencing a severe shortage of health care professionals in the workforce, especially in rural areas. Recent studies note that the current shortage of physicians is at 20% of the total full-time equivalent positions throughout the State. The shortage is especially severe in the fields of primary care, infectious diseases, colorectal surgery, pathology, general surgery, pulmonology, neurology, neurosurgery, orthopedic surgery, family medicine, cardiothoracic surgery, rheumatology, cardiology, hematology/oncology, and pediatric subspecialties of endocrinology, cardiology, neurology, hematology/oncology, and gastroenterology.

This bill would create a financial incentive to enhance the quality and stock of Hawaii's future healthcare workforce. Accordingly we commend this effort and wish to participate in any and all discussions concerning workforce development.

Testimony on Senate Bill No. 1975
Wednesday, February 16, 2022; 1:00 p.m.
Page 2

We urge your favorable consideration of this bill.

Thank you for the opportunity to testify. Should you have any questions, please do not hesitate to contact Public Affairs and Policy Director Erik K. Abe at 536-8442, or eabe@hawaiiipca.net.

SB-3208

Submitted on: 2/12/2022 3:05:15 AM

Testimony for HTH on 2/16/2022 1:00:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
Kathleen Yokouchi	Individual	Support	No

Comments:

in support

SB-3208

Submitted on: 2/14/2022 9:01:40 AM

Testimony for HTH on 2/16/2022 1:00:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
Anne Scharnhorst	Individual	Support	No

Comments:

Mahalo!

SB-3208

Submitted on: 2/14/2022 10:21:20 AM

Testimony for HTH on 2/16/2022 1:00:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
stephanie marshall	Individual	Support	No

Comments:

I fully support the preceptor tax credit amendment to encourage the preceptors who are critical to the future health care workforce.

Stephanie Marshall RN, FAAN

SB-3208

Submitted on: 2/14/2022 3:16:48 PM

Testimony for HTH on 2/16/2022 1:00:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
Katherine Finn Davis	Individual	Support	No

Comments:

I fully support this bill.

Hawai'i Association of Professional Nurses (HAPN)



To: The Honorable Senator Jarrett Keohokalole, Chair of the Senate Committee on Health

From: Hawaii Association of Professional Nurses (HAPN)
Subject: SB3208 – Relating to Healthcare Preceptors

Hearing: February 16, 2022, 1p.m.



Aloha Senator Keohokalole, Chair; Senator Baker, Vice Chair, and Committee Members,

Thank you for the opportunity to submit testimony regarding SB3208. HAPN is in **strong support** of this measure. This measure will broaden the array of specialists who contribute to the education and development of Hawaii's future healthcare providers.

This measure is supported by a wide coalition of community, academic entities, and students and HAPN joins in the support for this bill. Our interest is to ensure that all APRNs who participate in the education and training of APRN students experience the same benefits as a result of precepting students and mentoring them while they continue their education.

APRNs have played an important role in the healthcare of our communities and have a vast base of knowledge and experience that we can share with tomorrow's new professionals. While precepting students is important, it is also something that takes time. Sharing with these preceptors these benefits could ensure that more preceptors are available to help train our students. This will in turn improve access to care for all patients as we have competent providers in our communities providing much needed care.

Thank you for the opportunity to share the perspective of HAPN with your committee. Thank you for your enduring support of the nursing profession in the Aloha State.

Respectfully,
Dr. Jeremy Creekmore, APRN
HAPN President

Dr. Bradley Kuo, APRN
HAPN Legislative Committee, Chair
HAPN Past President