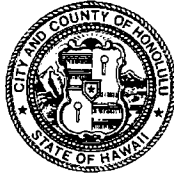


DEPARTMENT OF CUSTOMER SERVICES
CITY AND COUNTY OF HONOLULU

MISSION MEMORIAL BUILDING
550 SOUTH KING STREET, HONOLULU, HAWAII 96813
TELEPHONE: (808) 768-3391 FAX: (808) 768-1591
<http://www.honolulu.gov>

RICK BLANGIARDI
MAYOR



KIMBERLY M. HASHIRO
ACTING DIRECTOR

February 16, 2022

The Honorable Sharon Y. Moriwaki, Chair
The Honorable Donovan M. Dela Cruz, Vice Chair
And Members of the Committee on Government Operations
State Capitol, Conference Room 223
415 South Beretania Street
Honolulu, Hawaii 96813

Dear Chair Sharon Y. Moriwaki, Vice Chair Donovan M. Dela Cruz, and Members of the Committee on Government Operations,

SUBJECT: S.B. 2456 – Relating to Identification Cards

The City and County of Honolulu, Department of Customer Services (CSD), Motor Vehicles, Licensing and Permitting Division, strongly supports S.B. 2456 Relating to Identification Cards, which would authorize the issuance of limited purpose identification cards that do not meet the REAL ID requirements.

CSD handles all requests and inquiries for new and renewal of driver licenses as well as state identification cards for the island of Oahu. We are committed to upholding high standards of service to our communities. This bill will allow us to increase service to the public by providing a government issued identification card to a wider range of residents including young adults, elderly or houseless, who do not possess a driver's license and are unable to provide proof of residency.

Thank you for this opportunity to provide testimony on S.B. No. 2456.

Sincerely,

A handwritten signature in black ink, appearing to read "Kimberly M. Hashiro".

Kimberly M. Hashiro
Acting Director



www.hicir.org | Instagram @hicir
hicoalitionforimmigrantrights@gmail.com

Testimony in SUPPORT of SB 2456 RELATING TO IDENTIFICATION CARDS

Committee on Government Operations
Senator Sharon Y. Moriwaki, Chair
Senator Donovan M. Dela Cruz, Vice Chair

Hearing Date: 2/17/2022

Room Number: Via Videoconference

Dear Committee Members,

We write to SUPPORT SB 2456, which authorizes the issuance of limited purpose identification cards for certain residents. This bill provides the opportunity for a Hawai`i state ID card to individuals who are unable to get a “Gold Star” ID card because they cannot access their vital documents to meet the strict federal requirements. It will provide non-drivers with the same kind of ID as the limited purpose driver’s license, which Hawai`i has already implemented successfully. This is critical to allow non-driving members of our community access to public services and businesses during the pandemic, as many entities now require a proof of identification.

It is difficult for many Hawai`i residents to obtain the “Gold Star” ID.

The federal REAL ID Act requirements for a “Gold Star” ID are stringent, requiring strict documentation of proof of authorized presence in the United States, and this can be difficult to obtain for many community members, including some immigrants, kūpuna, houseless individuals, and others. First, undocumented immigrants are explicitly excluded from the “Gold Star” ID, because they are unable to show proof of authorized presence. However, they are not the only group excluded by the REAL ID Act requirements. Many U.S. citizens also struggle to obtain the “Gold Star” ID, because of the practical barriers to obtaining the required documents—especially during the COVID-19 pandemic where offices across the country are facing closures and record-setting backlogs.

We have heard many stories of individuals who have struggled to obtain such paperwork, particularly among kūpuna. There is the story of a U.S. national who has lived in Hawai`i for half a century. She was unsure about how to even begin to obtain the documents showing proof of authorized presence, and she used her ID only at the bank. She experienced a sudden and confusing disruption to her decades-long routine when her ID expired, and she was turned away at the DMV. There is the story of a U.S. citizen who has experienced homelessness for many years and has struggled to obtain any of his vital documents—despite his ongoing best efforts.

IDs are necessary for many aspects of daily life during the COVID-19 pandemic.

All individuals, including non-drivers, should have access to identification, which is increasingly required for access to day-to-day needs, like accessing some businesses during the COVID-19



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pandemic. IDs are requested by state agencies, banks, pharmacies, and accessing businesses as a Kama`āina like at museums, hotels, and public parks such as Hanauma Bay. During the COVID-19 pandemic, many spaces require a valid ID and proof of vaccination. And finally, IDs are critical during emergencies, so that emergency personnel can easily identify injured and distressed individuals.

This bill is about inclusion for all members of our community.

In addition to the practical benefits of the limited purpose State ID, this bill is also necessary for inclusion for all members of our community. The inability to overcome the federal REAL ID Act's obstacles for a "Gold Star" ID should not prevent individuals from being full members of our Hawai`i community. The inability to access documents needed for a "Gold Star" ID has wide-ranging effects on all members of our community regardless of immigration status. It does of course have an outsized effect on undocumented immigrant communities.

Inclusion is important because these communities contribute greatly to our economy and society. There are about 41,246 undocumented individuals in Hawai`i as of 2018, and they are estimated to have paid a total of 110.5 million dollars in taxes that year (\$65.7 million in federal taxes paid, and \$44.8 million in state and local taxes paid).¹ With mechanisms towards greater inclusion, these contributions can be even greater. More than just economic statistics, these individuals are also our friends, neighbors, and family members. This bill recognizes that.

The limited purpose state ID is a simple expansion from the successful limited purpose driver's license.

Finally, a limited purpose state ID would not be an entirely new enterprise. Recognizing the challenges of the federal REAL ID Act requirements and the importance of not leaving behind members of our community, the Hawai`i legislature created the limited purpose driver's license in 2015. It has been successfully implemented since then. We have heard stories of individuals who have obtained a limited purpose driver's license, allowing them to engage with the economy and community in new, expanded ways. Non-drivers deserve the same chance.

We fully SUPPORT SB 2456. Thank you for your support and consideration.

Catherine Chen, Co-chair, Hawai`i Coalition for Immigrant Rights
Liza Ryan Gill, Co-chair, Hawai`i Coalition for Immigrant Rights

¹ New American Economy, *Immigrants and Migrants in Hawai`i* (May 2021), at 26, https://research.newamericaneconomy.org/wp-content/uploads/sites/2/2021/05/NAE_Hawaii_V7_FINAL.pdf.

SB-2456

Submitted on: 2/16/2022 12:50:04 PM

Testimony for GVO on 2/17/2022 3:05:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
Liza Ryan Gill	Testifying for HI Coalition for Immigrant Rights	Support	Yes

Comments:

HCIR is in strong support of this bill.



TESTIMONY IN SUPPORT OF SENATE BILL 2456
Relating to Identification Cards

SENATE COMMITTEE ON GOVERNMENT AFFAIRS
Chair, Sharon Y. Moriwaki
Vice-Chair, Donovan M. Dela Cruz

Video Conference Hearing Date: February 17, 2022

Chair Moriwaki, Vice-Chair Dela Cruz, and Members of the Committee,

The Hawai'i Friends of Civil Rights stands in **STRONG SUPPORT** of **SB 2456** with a suggested conforming amendment to Section 2(h) as follows: “(h) Documents and information collected pursuant to an application for, denial of, or issuance of a limited purpose identification card shall be confidential and shall not be disclosed by the examiner of drivers or the **department of transportation** except as required by law.”

The federal REAL ID Act of 2005, Pub. L. No. 109-13 requires states to comply with federally mandated eligibility criteria in issuing driver licenses and identification cards. These documents are often referred to as “REAL ID compliant.” The REAL ACT does not, however, prohibit states and local governments from issuing non-compliant driver's licenses and identification cards. In 2015, the Hawai'i Legislature created a limited purpose driver's license, a limited purpose provisional driver's license, and a limited purpose instruction permit. Act of June 30, 2015, c 172, (codified at HRS §286-104.5).

Many young adults, elderly residents, houseless persons, undocumented immigrants, and lawfully present non-immigrants who do not drive and cannot meet the heightened standards for a REAL ID-compliant identification card are unable to access state-issued identification.

Proving your identity is a necessity that has been turned into an obstacle for many immigrants and non-immigrants and further heightened by COVID-19. Restaurants, theaters, and other public venues now require proof of valid vaccination and identification. Our public libraries require the same. And, even before the onset of COVID-19, state office buildings including Queen Liliuokalani Building (DHS & DOE) and the Princess Ruth Keelikolani building (DLIR, DoTax, HCRC, OCS, and DCD) required valid proof of identity.

Additional benefits of a limited purpose identification card include:

- Helping emergency personnel, including police and emergency response teams, identify the person in distress;
- Providing basic access to **public** services including filling prescriptions at a local pharmacy, picking up packages at a post office, accessing Kamaaina discounts at museums, hotels, and public parks such as Hanauma Bay;
- Promoting public safety by diminishing an undocumented immigrant's fear of interacting with local police due to the lack of identification and also helps local police to properly identify individuals they come into contact with; and
- Providing access to financial services at banks that will honor state identification cards and permit holders to open accounts. Many individuals unable to open bank accounts carry large sums of cash and can be targeted for theft. Others, who cannot access a bank account must rely upon check-cashing businesses which may charge a fee of up to 5% or \$5.00 whichever is greater. See, HRS §480F-3.

Thank you for the opportunity to testify on this measure,

Amy Agbayani, Co-Chair

Pat McManaman, Co-Chair

Barbara Yamashita, Co-Chair



An Affiliate of
National Justice
for Our Neighbors

February 16, 2022

COMMITTEE ON GOVERNMENT OPERATIONS

Senator Sharon Y. Moriwaki, Chair

Senator Donovan M. Dela Cruz, Vice Chair

Hearing Date: February 17, 2022, 3:05 pm

Via Videoconference

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**Testimony in Support of Senate Bill 2456
Relating to Identification Cards**

Chair Moriwaki, Vice-Chair Dela Cruz, and Members of the Committee:

The Legal Clinic (“TLC”) submits this testimony in support of SB 2456, which would authorize the issuance of limited purpose identification cards for certain residents.

TLC provides legal and related services to Hawai'i's low- and moderate-income immigrant community.

In the course of our work, we have learned that there are many in the immigrant and other marginalized communities, such as the homeless, the elderly and others, who cannot obtain the documents necessary to qualify for a “Gold Star” identification card. Many also do not drive and are not eligible to obtain the limited purpose driver’s license. And yet, these residents have just as much need as others to access public services and businesses during the pandemic, but cannot do so since some form of proof of identification is required.

While the limited purpose identification card will not satisfy all identification requirements, like the limited purpose driver’s license, it will at least help the considerable number of non-drivers access public services and businesses like virtually everyone else.

We urge you to pass SB 2456 out of committee.

Thank you.

Corey Park
President, Board of Directors
The Legal Clinic



TO: Chair Moriwaki, Vice Chair Dela Cruz, and Members of the Senate Committee on Government Operations

FROM: Ryan Kusumoto, President & CEO of Parents And Children Together (PACT)

DATE/LOCATION: February 17, 2022; 3:05 p.m., Video Conference

RE: TESTIMONY IN SUPPORT OF SB 2456– RELATING TO IDENTIFICATION CARDS

We ask you to support SB 2456 which authorizes the issuance of limited purpose identification cards for certain residents. We strongly support this bill which will help to eliminate some of the barriers that migrant and immigrant residents face while navigating our systems. Access to a limited purpose identification card would create equal opportunity for migrant and immigrant residents to access health care, benefits, banking, and other services.

Navigating local systems is challenging for families who are new to Hawaii -- Compact Of Free Association (COFA) Citizens and other immigrants -- and already struggling with limited English proficiency, unemployment, lack of affordable housing, food insecurity, little access to technology and inadequacy of support systems or even information about support systems that they might be eligible for. The inequities that were easily observable pre-COVID are now exacerbated, particularly for these residents, and have increased exponentially. Barriers preventing access to acceptable forms of identification complicates things further by making it virtually impossible for these residents to thrive. Issuing limited purpose identification cards would allow our residents to engage more readily in our communities and continue to contribute positively to our economies and society.

Founded in 1968, Parents And Children Together (PACT) is one of Hawaii's not-for-profit organizations providing a wide array of innovative and educational social services to families in need. Assisting more than 17,000 people across the state annually, PACT helps families identify, address and successfully resolve challenges through its 20 programs. Among its services are: early education programs, domestic violence prevention and intervention programs, child abuse prevention and intervention programs, childhood sexual abuse supportive group services, child and adolescent behavioral health programs, sex trafficking intervention, poverty prevention and community building programs.

Thank you for the opportunity to testify in **support of SB 2456**, please contact me at (808) 847-3285 or rkusumoto@pacthawaii.org if you have any questions.

Robert K. Merce
2467 Aha Aina Place
Honolulu, HI 96821

TESTIMONY IN SUPPORT OF SENATE BILL 2456

Relating to Identification Cards

SENATE COMMITTEE ON GOVERNMENT AFFAIRS

Chair, Sharon Y. Moriwaki
Vice-Chair, Donovan M. Dela Cruz

Video Conference Hearing Date: February 17, 2022

Chair Moriwaki, Vice-Chair Dela Cruz, and Members of the Committee,

My name is Robert Merce. I am a retired lawyer and previously served as vice-chair of the HCR 85 Task Force on Prison Reform. In 2018 I was appointed to the Reentry Commission by House Speaker Scott Saiki and served on the Commission until its responsibilities were transferred to the Hawaii Correctional System Oversight Commission pursuant to Act 179 SLH 2019.

I strongly support SB 2456, and for the reasons stated below **request a simple amendment** that would allow formerly incarcerated people to obtain a limited purpose identification card.

Many people who are incarcerated find themselves without government identification when they are released because their previous identification expired, or was lost or damaged while they were incarcerated.

Leaving prison without proper identification can make reentry into the community much more difficult by blocking access to adequate housing, employment, transportation, financial services, and government benefit programs such as SNAP, Medicaid, Medicare, Social Security, and veterans' benefits. Lack of identification can make complying with the many conditions of probation or parole more difficult, and it prevents formerly incarcerated people from gaining a modicum of stability while they adjust to life outside of prison.

In 2017 the Legislature passed Act 56, SLH 2017 (codified as HRS §353H-32) which requires the Department of Public Safety (DPS) to inform inmates that departmental assistance is available to obtain a civil identification card, and upon request, issue civil identification cards to inmates who have one year or less remaining on their sentence.

It also requires the Department to inform inmates of the availability of departmental assistance to obtain relevant identification documents such as a birth certificate or social security card to facilitate their reentry into the community, and upon request, assist them in obtaining these documents as they are nearing the end of their sentence

Despite the clear requirements of HRS §353H-32, *over the past six years DPS had not issued any civil identification cards to inmates*. The project stalled for a variety of reasons¹ and instead DPS has issued inmates a Certificate of Discharge, an Order of Parole (for inmates who are paroled), and a departmental printout which has the inmate's photograph, name, date of birth, and social security number.

Hopefully DPS it will begin issuing civil identification cards in the near future, but until it does, a limited purpose identification card would be an enormous help to the many men and women who are returning to the community from prison.

Even if DPS begins issuing civil identification cards, some inmate may fail to request the card or for a variety of reasons be released without a card. In those cases the limited identification card would serve as a safety net for formerly incarcerated individuals.

Accordingly, I recommend that the Committee amend SB 2456 by inserting the following language in the section listing the documents that can be accepted for the purpose of issuing a limited identification card:

A Certificate of Discharge or Order of Parole issued by the Hawaii Department of Public Safety, or a printout prepared by the Department of Public Safety with the person's photograph, name, date of birth, and social security number.

Thank you for allowing me to testify on this matter.

¹The problems DPS has encountered in setting up the program are discussed in their Annual Report to the Legislature on Civil Identification Documents, April 21, 2021. <https://dps.hawaii.gov/wp-content/uploads/2021/05/Reentry-Coordination-Report-on-ID-Documents-Act-56-SLH-2017-210421.pdf>

SB-2456

Submitted on: 2/16/2022 8:37:32 AM

Testimony for GVO on 2/17/2022 3:05:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
amy agbayani	Individual	Support	Yes

Comments:

My name is Amy Agbayani, co-chair of the Filipina Advocacy Network (FAN)

Thank you to the Filipino Legislative Caucus for including SB 2456 in their package and to this committee for hearing the bill. This bill is similar to the Limited Purpose Driver's License which has proven to be very helpful to community members who need to drive and need an acceptable Identification Card. It only makes sense to allow individuals who cannot or do not want to drive a car to also to have Limited Purpose Identification Cards. Having a Limited Purpose ID will be helpful to many citizens (including kupuna citizens) and non-citizens to fully and more easily participate in various activities (e.g. covid-19 regulations require IDs and proof of vaccination or negative test).

I respectfully request you to pass sb2456.

Amy Agbayani

SB-2456

Submitted on: 2/14/2022 9:19:08 PM

Testimony for GVO on 2/17/2022 3:05:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
Thaddeus Pham	Individual	Support	No

Comments:

Aloha, Chair Moriwaki and Vice Chair Dela Cruz and GVO Committee Members,

I write to SUPPORT SB2456, which authorizes the issuance of limited purpose identification cards for certain residents. Hawai'i has already successfully implemented a limited purpose driver's license, and this bill will provide non-drivers with the same kind of ID. As a result, the non-driving members of our community will be able to access public services and businesses during the pandemic, as many entities now require a proof of identification.

It can be difficult to obtain the documents necessary for a "Gold Star" ID, which must be compliant with federal REAL ID Act requirements, including strict documentation of proof of authorized presence in the United States. This can be difficult to obtain for many community members, including some immigrants, kūpuna, houseless individuals, and others.

The inability to overcome these obstacles for a "Gold Star" ID should not prevent individuals from being full members of our community, as the legislature recognized when it created the limited purpose driver's license in 2015.

All individuals, including non-drivers, should have access to identification, which is increasingly required for access to day-to-day needs, like accessing some businesses during the COVID-19 pandemic. As a public health professional working with many of our most vulnerable communities in Hawai'i, I have witnessed how the lack of ID becomes a major barrier to essentials health and social services.

This bill simply extends the limited purpose driver's license, already successfully implemented, to a limited purpose state ID, so that non-drivers can have the same opportunities as drivers in Hawai'i.

With gratitude,

Thaddeus Pham (he/him)

SB-2456

Submitted on: 2/15/2022 9:19:59 AM

Testimony for GVO on 2/17/2022 3:05:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
Samuel Mitchell	Individual	Support	No

Comments:

I fully support SB2456: Because Hawaii has an Identification problem when it comes to Homelessness. In the last 3 years, I've had to help 6 people get new IDs because of Honolulu dumping of persons belonging. The City used to throw away people's legal papers and if they are not born in Hawaii it was hard to get foreign-born or mainland documents.

This bill would help a lot

Samuel Mitchell Member Makiki NB-10

SB-2456

Submitted on: 2/15/2022 9:21:18 AM

Testimony for GVO on 2/17/2022 3:05:00 PM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
John Egan	Individual	Support	No

Comments:

Committee on Government Operations

Senator Sharon Y. Moriwaki, Chair

Senator Donovan M. Dela Cruz, Vice Chair

HEARING DATE: Thursday, February 17, 2022

TIME: 3:05pm

PLACE: Via Videoconference

Aloha Committee Members:

I write in strong support of SB2456, which authorizes the issuance of limited purpose identification cards for certain residents. Hawai'i has recognized the need for limited purpose driver's licenses, but that well-considered and appropriate measure did not include any provision for people who need ID (and who does not?) but do not need or want to drive. This measure is a commonsense extension of that same successful program.

I strongly SUPPORT SB2456.

Thank you for your support and consideration.

John Robert Egan, Immigration lawyer and educator

Dina Shek
Honolulu, HI 96822

COMMITTEE ON GOVERNMENT OPERATIONS

Senator Sharon Y. Moriwaki, Chair
Senator Donovan M. Dela Cruz, Vice Chair

Hearing Date: February 17, 2022

Re: SUPPORT for SB 2456: Relating to Identification Cards

Dear Committee Members,

I offer this testimony in my personal capacity to strongly support SB 2456, which authorizes the issuance of limited purpose identification cards for certain residents. In my professional capacity as the Legal Director of the Medical-Legal Partnership for Children in Hawai'i (MLP), most of our clients are immigrants and migrants from Pacific Islander communities. Since 2009, through the MLP, I have partnered with low-income families in community health and public housing settings to provide free, direct legal services, professional and community education, and systemic advocacy. Many of my clients, including both immigrants and U.S. citizens and nationals, face significant challenges in accessing vital documents.

The federal REAL ID Act requirements for a "Gold Star" ID are stringent, requiring strict documentation of proof of authorized presence in the United States. In my experience with clients, obtaining the documentation needed can be extremely difficult, including for immigrants, kūpuna, houseless individuals, those re-entering the community from incarceration, and others. In addition to undocumented immigrants, who are explicitly excluded from the REAL ID requirements, many others struggle to obtain the necessary documents in a timely manner. This is particularly true now during the COVID-19 pandemic where offices across the country are facing closures and record-setting backlogs. For example, for documented immigrants applying for copies of their documentation, USCIS is facing extreme delays.¹ I often see these problems particularly among the elderly, some of whom had not needed their paperwork to regularly renew their Hawai'i state IDs for many decades and now struggle to access paperwork stored with agencies in states and countries from over half a century ago.

Inability to timely obtain these papers should not prevent these individuals from accessing their day-to-day needs, as more and more businesses now require IDs. For example, IDs are requested by state agencies, banks, pharmacies, and even local businesses for Kama`āina access at museums, hotels, and public parks such as Hanauma Bay. During the COVID-19 pandemic, many more everyday spaces require a valid ID and proof of vaccination.

This bill simply extends the limited purpose driver's license, already successfully implemented, to a limited purpose state ID, so that non-drivers can have the same opportunities as drivers in Hawai'i. Many clients have found the limited purpose driver's license to be extremely helpful.

¹ See, e.g., *With Paperwork Locked Underground, Thousands of U.S. Citizenship Applicants Wait and Wait*, THE WALL STREET JOURNAL, Jan. 25, 2022, <https://www.wsj.com/articles/with-paperwork-locked-underground-thousands-of-u-s-citizenship-applicants-wait-and-wait-11643025603>

But many others are barred from access to this ID and would need to learn to drive to obtain it—a task that is impractical for them for many reasons, from age to disability to lack of access to a car or lessons. Non-drivers deserve the same chance as drivers to have a limited purpose Hawai`i state ID.

Thank you for this opportunity to submit testimony in support of SB 2456.

/s/

Dina Shek

SB-2456

Submitted on: 2/15/2022 4:12:26 PM

Testimony for GVO on 2/17/2022 3:05:00 PM

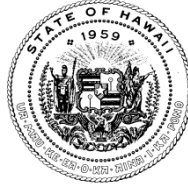
Submitted By	Organization	Testifier Position	Remote Testimony Requested
Gerard Silva	Individual	Oppose	No

Comments:

If you are not an American Citizen you do not need and ID Only Americans Should have Ids.

Anyone Eles should be aressted and Removed from America!!

No more chases if the Government does not act the the people will have to!!!



JADE T. BUTAY
DIRECTOR

Deputy Directors
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EDUARDO P. MANGLALLAN
PATRICK H. MCCAIN
EDWIN H. SNIFFEN

STATE OF HAWAII
DEPARTMENT OF TRANSPORTATION
869 PUNCHBOWL STREET
HONOLULU, HAWAII 96813-5097



February 17, 2022
3:05 P.M.
State Capitol, Teleconference

S.B. 2456
RELATING TO IDENTIFICATION CARDS

Senate Committee on Government Operations

The Department of Transportation (DOT) **supports** the intent of S.B. 2456, which authorizes the issuance of a limited purpose state identification card (LP-SID).

The DOT points out that the provisions of this bill are not aligned with the limited-purpose driver's license application requirements which may also make it easier to obtain the LP-SID with fraudulent documents. This may reduce the credibility and acceptability of the LP-SID by institutions/businesses.

Additionally, the bill should require any individual who holds a REAL ID driver's license or REAL ID state identification card, issued by Hawaii or another state, to be ineligible to apply for the LP-SID.

The DOT recognizes this bill would not convey immigration benefits, but it would help determine who these folks are which is an important objective of the government. It would also help alleviate an immeasurable amount of suffering for folks who have lost their belongings or have limited documentation.

For continuity and to avoid confusion, we would like to recommend that the bill be amended to have the same documentary requirements for the limited purpose state identification cards to match the requirements of the limited purpose driver's license.

In addition, Section 2, (8) A United States Customs and Immigration Services Deferred Action for Childhood Arrival Approval Letter; should reference the Department of Homeland Security for clarification.

Thank you for the opportunity to provide testimony.