

#### STATE OF HAWAI'I DEPARTMENT OF EDUCATION KA 'OIHANA HO'ONA'AUAO

P.O. BOX 2360 HONOLULU, HAWAI'I 96804

**Date:** 01/30/2024 **Time:** 02:00 PM

Location: 309 VIA VIDEOCONFERENCE

**Committee:** House Education

**Department:** Education

Person Testifying: Keith T. Hayashi, Superintendent of Education

Title of Bill: HB 1648 RELATING TO SCHOOL PSYCHOLOGY.

**Purpose of Bill:** Establishes licensure requirements for school psychologists to be

administered by the board of psychology. Requires all school psychologists to be licensed by 7/1/2026. Increases the composition of the board of psychology to include two school

psychologists.

### **Department's Position:**

The Hawaii State Department of Education (Department) respectfully provides comments on HB1648.

The Department supports the intent of this bill. However, there may be a significant impact on current staff as all existing school psychologist employees may not be able to meet requirements by July 1, 2026. According to the National Association of School Psychologists (NASP) site, only 32% of current staff are Nationally Certified School Psychologist (NCSP) credentialed, one of the proposed pathways to licensure. To ensure the continuation of services for students, either grandfather clauses or training pathways would need to be established for the potentially 68% of employees who currently qualify as Department school psychologists but may not meet newly established requirements.

Regarding "Without licensing, the State cannot ensure that functioning school psychologists are properly qualified and delivering appropriate services." referenced in paragraph two (2) lines 10 to 12, the Department utilizes a yearly performance appraisal system for all employees. Regarding "the State is unable to seek reimbursements from the federal Medicaid program for the use of school psychologists in an educational

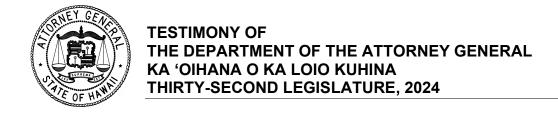
setting" referenced in paragraph two (2) lines 14 to 16, school psychologists are included in the Department's administrative reimbursements.

Additionally, Senate Concurrent Resolution No. 122, Senate Draft 1, adopted by the 2022 Legislature, directed the Office of the Auditor to assess whether the regulation of school psychologists proposed through Senate Bill No. 1274 (2021 Regular Session) was supported by the State's policy regarding professional and vocational licensure. It was determined that regulation as proposed did not sufficiently define the practice of school psychology to allow the Auditor to assess the proposal." (Source: Report No. 22-13 Sunrise Analysis: Regulation of School Psychologists).

Without a determination, the Department respectfully requests an opportunity to collaborate with the Department of Commerce and Consumer Affairs (DCCA) on the development of appropriate credentialing, rather than licensure, and associated regulation of this professional group.

This request aligns with the recent recommended amendments to SB 958, which proposed similar licensure requirements for school psychologists. SB 958 was heard on Friday, January 26, 2024, by the Senate Committee on Health and Human Services, whose decision was to delete the current contents of the bill and insert language to create a working group to provide a report prior to the 2025 Legislative Session. The Department supports this decision and would request similar amendments for HB 1648.

Thank you for the opportunity to provide testimony on this measure.



### ON THE FOLLOWING MEASURE:

H.B. NO. 1648, RELATING TO SCHOOL PSYCHOLOGY.

**BEFORE THE:** 

HOUSE COMMITTEE ON EDUCATION

**DATE:** Tuesday, January 30, 2024 **TIME:** 2:00 p.m.

**LOCATION:** State Capitol, Room 309 and Via Videoconference

**TESTIFIER(S):** Anne E. Lopez, Attorney General, or

Andrew I. Kim or Bryan C. Yee, Deputy Attorneys General

Chair Woodson and Members of the Committee:

The Department of the Attorney General provides the following comments on this bill.

This bill establishes licensure requirements for school psychologists to be administered by the board of psychology.

This bill may contain an unlawful delegation of legislative power by incorporating future third-party publications into the statute. Page 4, line 19 to page 5, line 5, provides: "'Practice of school psychology' means the application of principles, methods, and procedures of measurement, prediction, evaluation, testing, counseling, consultation, and instruction related to, and consistent with, the national standards articulated by the most current Model for Comprehensive and Integrated School Psychological Services, as published by the National Association of School Psychologists or its successor, in a school setting." (emphasis added). Page 5, lines 7-12 provides: "'School psychologist' means a person licensed by the board who engages in the practice of school psychology consistent with the national standards articulated by the most current Model for Comprehensive and Integrated School Psychological Services as published by the National Association of School Psychologists or its successor." (emphasis added). Included in the qualifications for school psychologists at page 6, lines 17-20, is the requirement: "Has passed the School Psychology Praxis examination with a minimum score of one hundred forty-

seven or the <u>most current</u> standard of the National Association of School Psychologists . . . . ." (emphasis added). Allowable services at page 9, lines 10-17, include the requirement that: "Services delivered pursuant to this section are articulated under the domains of the National Association of School Psychologists' Model for Comprehensive and Integrated School Psychological Services, <u>as may be amended</u>, which represents the National Association of School Psychologists' official policy regarding the delivery of school psychological services and the ethical standards developed and published by the National Association of School Psychologists." (emphasis added).

As currently drafted, this bill would incorporate future hypothetical changes made by a third party into the law. This empowerment of private persons to dictate the substance of the law may be invalid as an unlawful delegation of legislative power. See State v. Christie, 70 Haw. 158, 171, 766 P.2d 1198, 1205 (1988) ("legislation empowering 'private persons to decide what the law shall be' may be invalid."); cf. State v. Tengan, 67 Haw. 451, 463, 691 P.2d 365, 373 (1984) ("state legislation which adopts by reference *future* legislation, rules, or regulations, or amendments thereof, which are enacted, adopted, or promulgated by another sovereign entity, [would constitute] an unlawful delegation of legislative power.").

Accordingly, we recommend revising the above phrases as follows:

- On page 4, line 19 to page 5, line 5: "Practice of school psychology' means the application of principles, methods, and procedures of measurement, prediction, evaluation, testing, counseling, consultation, and instruction related to, and consistent with, the national standards articulated by the [most current] Model for Comprehensive and Integrated School Psychological Services[,] (2020), as published by the National Association of School Psychologists [or its successor], in a school setting[,], or as may be provided by the board by rule."
- On page 5, lines 7-12: "'School psychologist' means a person licensed by the board who engages in the practice of school psychology consistent with the national standards articulated by the [most current]
   Model for Comprehensive and Integrated School Psychological

Testimony of the Department of the Attorney General Thirty-Second Legislature, 2024 Page 3 of 3

Services (2020) as published by the National Association of School Psychologists [or its successor.] or as may be provided by the board by rule."

- On page 6, lines 17-20: "Has passed the School Psychology Praxis
  examination with a minimum score of one hundred forty-seven or the
  [most current standard of] standard set by the National Association of
  School Psychologists[;] or the board by rule;".
- On page 9, lines 10-17: "Services delivered pursuant to this section are articulated under the domains of the National Association of School Psychologists' Model for Comprehensive and Integrated School Psychological Services [, as may be amended,] (2020), which represents the National Association of School Psychologists' official policy regarding the delivery of school psychological services and the ethical standards developed and published by the National Association of School Psychologists[-], or as may be provided by the board by rule."

Including provisions that would allow revision through agency rule-making as updates to the applicable publications become available would obviate the need for future legislation.

Thank you for the opportunity to offer comments.



JOSH GREEN, M.D. GOVERNOR | KE KIA'ĀINA

**SYLVIA LUKE**LIEUTENANT GOVERNOR | KA HOPE KIA'ĀINA

# STATE OF HAWAII | KA MOKUʻĀINA 'O HAWAI'I OFFICE OF THE DIRECTOR DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS KA 'OIHANA PILI KĀLEPA

NADINE Y. ANDO DIRECTOR | KA LUNA HO'OKELE

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### **Testimony of the Department of Commerce and Consumer Affairs**

Before the
Senate Committee on Health and Human Services
Tuesday, January 30, 2024
2:00 p.m.
Conference Room 309 and Videoconference

### On the following measure: H.B. 1648, RELATING TO SCHOOL PSYCHOLOGY

Chair Woodson and Members of the Committee:

My name is Ahlani Quiogue, and I am the Licensing Administrator of the Department of Commerce and Consumer Affairs' (Department) Professional and Vocational Licensing Division. I apologize for not being able to attend this hearing due to a conflicting meeting. The Department offers comments on this bill.

The purposes of this bill are to: (1) establish licensure requirements for school psychologists to be administered by the Board of Psychology (Board); (2) require all school psychologists to be licensed by July 1, 2025; and (3) increase the composition of the Board to include two school psychologists.

Similar to the testimony provided for S.B. 2281, S.D. 2, H.D. 1, Relating to Psychology (2022) and H.B. 1116, Relating to Relating to School Psychology (2023), the Department believes it is imperative to note the following concerns regarding this draft of the bill:

- (1) Page 6, line 6 to page 7, lines 1 to 13: sets forth eligibility for school psychologist licensure that provides for two tracks: (a) completion of degree, internship hours, and passage of an examination, or (b) holding a current unencumbered certificate as a nationally certified school psychologist or a valid license or credential in school psychology; provided that for those employed as a school psychologist in Hawaii as of July 1, 2024, an out-of-state license or credential that has expired for not more than ten years from July 1, 2024 shall also be accepted.
  - The Department has strong concerns about issuing a license based on expired licensure or credentials. Licensure or credentials may be expired for a variety of reasons some of which may be innocuous but some more serious. Hawaii State licensure is indicia that the State has vetted the professional for purposes of consumer protection. If the Legislature is inclined to pass this measure, the Department recommends that some other mechanism for authorizing continued practice of these individuals be provided such as a limited "grandfather" clause or exemption from licensure.
- (2) Page 9, lines 1 to 17, creates a new section referred to as "Description of services." The section defines practice of school psychology if the person delivers service to children and students from birth through college who are eligible to be enrolled in educational and intermediate educational units, special education programs, universities and colleges, early intervention programs, developmental centers, and approved private schools. Also, the section provides that school psychologists are limited to practicing within these settings, and licensure does not allow for private practice. The Department has concerns that this section is unclear. Terms such as "educational and intermediate educational units," "special education programs," "universities and colleges," and "early intervention programs" are not defined. The term "developmental center" is defined in the bill, but includes the term "developmentally appropriate." which is not defined.

The Department recommends that "eligible to be enrolled" on page 9, line 4 be defined.

In addition, the term "private practice" is not defined, and it is not clear whether private practitioners are exempted from licensure or precluded from practice. Also, as currently drafted, private practice could be interpreted to apply to professionals that provide services by contract.

- (3) Page 9, lines 18 to 21 continued to page 10, lines 1 to 17, provides for title protection for use of the title "licensed school psychologist" or "school psychologist," and establishes fines for violations of the section. This may be in direct conflict with HRS chapter 465 and/or Hawaii Administrative Rules chapter 16-98.
  - Also, the draft references school psychology interns or school psychology practicum students; this draft lacks any guidance on supervision requirements for students and interns, scope of practice of students and interns, documentation requirements, and limits on delegation.
- (4) Page 10, lines 18 to 21, requires that the Board of Psychology receive advice and review proposals from the Hawaii Association of School Psychologists. The Department recommends that this section undergo legal review to ascertain whether it is consistent with the guidelines for state action immunity set forth in North Carolina State Board of Dental Examiners v. Federal Trade Commission, 574 U.S. 494 (2015). The Department recognizes its responsibility for active supervision and is concerned that this section undermines the separation of the Board from the profession that it regulates.
- (5) The Department requests clarification of how the existing language in HRS section 465-13 applies in conjunction with the language of page 11, line 1 to page 13, line 18. Similarly, the Department requests clarification of how the existing HRS 465-3 applies in conjunction with the new exemption section.

Based on the aforementioned reasons, the Department respectfully requests that this bill be held in Committee. However, if the Committee is inclined to pass this

Testimony of DCCA H.B. 1648 Page 4 of 4

measure out, the Department respectfully requests the following to ensure proper implementation:

- 1. General fund appropriation to allow the Division:
  - a. To make the appropriate updates to its internal database. The required updates may take upwards of 300-500 support hours to create these new license types and the associated requirements. These hours would be added onto the already extensive daily work of the Division's developer, program analyst, and others outside of the division. Note that these updates would require additional support and maintenance outside of the budget request being made through Department of Commerce and Consumer Affairs' request. The sum of \$75,000 or so much thereof may be necessary to fund this request. The Department would then assess the applicant an appropriate fee to pay back said appropriation to the general fund.
- 2. Minimally, a delayed implementation date of July 1, 2026, to ensure that the appropriate updates are made to the database and applications are created. Thank you for the opportunity to testify on this bill.

### **Testimony of the Board of Psychology**

Before the
House Committee on Education
Tuesday, January 30, 2024
2:00 p.m.
Conference Room 309 and Videoconference

### On the following measure: H.B. 1648, RELATING TO SCHOOL PSYCHOLOGY

Chair Woodson and Members of the Committee:

My name is Christopher Fernandez, and I am the Executive Officer of the Board of Psychology (Board). The Board's Legislative Committee (Board Committee) offers comments on this bill.

The purposes of this bill are to: (1) establish licensure requirements for school psychologists to be administered by the Board; (2) require all school psychologists to be licensed by 7/1/2025; and (3) increase the composition of the Board to include two school psychologists.

The Board will review this bill at its scheduled meeting on February 2, 2024, after which, the Board can provide the Committee with its position. In the meantime, please accept the following comments by the Board Committee:

- The Board has consistently maintained a position against integrating school psychologist-specialists into the Board's regulatory responsibilities and composition.
- For the regulation of school psychologists, the Board has steadily recommended alternative licensing schemes such as that which can be found in the language of S.B. 818, S.D. 2, H.D. 1, which was considered during the 2019 legislative session. S.B. 818, S.D. 2, H.D. 1, placed the licensure and regulation of school psychologists under the Hawaii Teacher Standards Board (HTSB), while exempting from licensure under Hawaii Revised Statutes (HRS) chapter 465 school psychologists who are employed by an educational institution and practice only within a school setting. In other states, the regulation of school psychologists who hold master's level school psychology degrees, either

through credentialing, certification, or licensure, is as follows: forty-one (41) states regulate school psychologists within their department of education or equivalent; two (2) within their department of health; and four (4) states credential, certify, or license school psychologists under their board of psychology. The HTSB currently licenses counselors in the Department of Education (DOE) and charter schools.

- Regarding the Board's composition, the Board Committee continues to feel that the addition of two school psychologists who lack the equivalent level of training in clinical and counseling psychology will not allow the Board to adequately evaluate the credentials of applicants for licensure at the doctoral level in clinical and counseling psychology. Further, even with the proposed additions, the Board does not feel it would be prepared to evaluate the specialized knowledge of a school psychologist. For example, the Board is not familiar with the Praxis School psychologist exam and its content, or the requirements for becoming a "nationally certified school psychologist." The majority of the Board's members are not school psychologists, nor do they have the relative expertise with school systems and professional practice in a school setting that an HTSB board member would likely have.
- The Board Committee continues to have concerns regarding language included on page 10, lines 18 to 21, which states, "The board shall receive advice and review proposals from the Hawaii Association of School Psychologists regarding issues relating to school psychologists and the practice of school psychologists." The Board holds itself to be the sole authority on the licensure, regulation, and public protection of psychologists and thus believes the language should be "may consider the advice of the public, including professional associations promoting the profession," to properly reflect and retain the Board's legal authority.
- The Board Committee also has strong concerns that this bill will adversely affect the scope of practice of psychologists with training in school psychology, as

currently set forth in HRS section 465-1. Based on the current language, it is not clear whether a psychologist currently licensed under HRS chapter 465 would be required to obtain additional licensure as a school psychologist as well to practice within that scope. For example, page 9, lines 1 to 17, provides a description of services that psychologists who are currently licensed under HRS chapter 465 are trained to do, which appears to exclude doctoral-level clinical psychologists.

 The Committee has additional general concerns regarding the potential restriction of a licensed psychologist's scope of practice. HRS section 465-1 defines "Psychologist" to mean:

[A] person who offers to the public or renders to individuals or to groups of individuals services defined as the practice of psychology. A person represents to be a psychologist if the person uses any title or description of services incorporating the words "psychology," "psychological," "psychologist," or "psychotherapy," or if the person offers or renders to individuals or to groups of individuals services defined as the practice of psychology.

In the State Auditor's (Auditor) 1987 sunset evaluation of HRS chapter 465, it was noted that the title "certified psychologist" was a protected term. Only those licensed under HRS chapter 465 could be called a certified psychologist. In 1971, the term was generalized to "Psychologist" and exemptions were created. If the legislative intent was to protect the term "psychologist," it seems that the definition of "school psychologist" on page 5, lines 7 to 13 violates the current definition of "psychologist" as defined in HRS section 465-1. The term "school psychologist-specialist" is concerning as the term "psychologist" is already used by those with doctoral degrees currently licensed under HRS chapter 465, who have a vested interest in the protection of that term. If this measure's intent is to provide a pathway to licensure for those trained in school psychology, but who cannot meet the current requirements for licensure under HRS chapter 465, it should be made clear how the terms "psychologist" and "school psychologist," would possibly conflict with each other if this measure is

passed in its current form. It was testimony of the Board of Psychology noted by the Auditor in the Sunrise Analysis: Regulation of School Psychologists, Report No. 22-13, that the definition of the "practice of school psychology" in S.B. 1274 (2021), which is the exact language in H.B. 1116, page 4, line 19 to page 5, line 6:

[D]oes not sufficiently define the practice of school psychology that the Legislature proposes to regulate; it does not describe the work or type of work for which individuals will be required to obtain a state-issued license to perform. Without a clear definition of the practice of school psychology, we are unable to assess the proposed regulation against the criteria in Section 26H-2, HRS, to determine whether the regulation of school psychologists is consistent with state policy.

- If the Committee is inclined to pass this bill, the Board Committee and the Professional Vocational Licensing Division (Division) respectfully request amending the effective date to July 1, 2027, to provide time to: (1) update the Division's database with this new license type; (2) create a new method of licensure and the related license codes; (3) create new application forms; (4) promulgate rules; and (5) work with the Governor's Boards and Commissions office to find two eligible school psychologists who are qualified to serve on the Board. The Committee also notes that these changes will both require general fund seed money in order to complete these tasks and to establish the new license types. The Division will also be required to hire further staff to administrate the chapter and its new license types.
- Finally, the Board Committee notes that it is unclear whether this bill would allow school psychologists to meet the criteria for Medicaid reimbursement or if further amendments to the state's Medicaid plan would be required. This information, which is typically provided in a sunrise analysis, is absent since the Auditor could not determine whether the regulation of school psychologists is consistent with State policy based on the definition of "the practice of psychology." Currently, most states receive Medicaid reimbursements for school psychologists through

Testimony of the Board of Psychology H.B. 1648 Page 5 of 5

licensure in their departments of education, which is the method by which the majority of states currently license or credential school psychologists with master's level education and training.

Thank you for the opportunity to testify on this bill.



### HB1648

### Credentialing School Psychologists in Hawai'i

Aloha Chair Woodson and members of the committee:

The Hawai'i Association of School Psychologists believes that credentialing is important for all professionals that are entrusted to care for students, especially those with special needs. Hawai'i Revised Statutes (HRS) 465 protects the professional integrity of the term "psychology" by ensuring that non-licensed individuals cannot practice psychology. This public protection ensures that specialized training and expertise is required to practice psychology. Currently, School Psychologists are 'exempt' from needing such a credential to practice in the educational setting (HRS 465) and have no credentialing in the State. Hawai'i is the **only** State in the nation that allows this. This exemption has allowed individuals who do not have graduate training in school psychology and who do not meet the nationally accepted certification standard to practice "school psychology" within the educational setting. We are asking for the legislature's support to establish credentialing requirements for School Psychologists in the State, thereby ensuring that students receive services from highly qualified and properly licensed professionals. Additionally, recent updates to CMS now explicitly name licensed School Psychological services as billable, and would enable the DOE to generate additional funds under Medicaid. Finally, the proposed legislation aligns with the nationally adopted language and structure for credentialing School Psychologists.

Graduate training in school psychology and a supervised internship aligns with the Practice Model set forth by the National Association of School Psychologists (NASP). The Practice Model outlines the professional expectations of respecting the dignity and rights of all persons and maintaining professional competency and integrity in professional relationships to foster and maintain the public's trust. The NASP practice model outlines the training of school psychologists, which requires them to be forthright about their qualifications, competencies, and roles. We work in full cooperation with other professional disciplines to meet the needs of students and families and avoid multiple relationships that diminish their professional effectiveness. We maintain the public trust by respecting law and encouraging ethical conduct. When untrained and unqualified persons are employed as a school psychologist under this current exemption in HR 465, but do not meet the graduate level training requirements, the integrity of the profession is compromised and the public is not protected. The training of school psychologists is unique in that we have extensive training in cognitive, academic, social/emotional, behavioral, and adaptive assessment practices and training to ensure these measures are fair, reliable and valid. When these assessments are not utilized and administered as they were designed by properly trained professionals, the students are not being fairly assessed, which can result in inaccurate results. The research is clear that students who are identified with special learning needs are at a higher risk for a number of negative outcomes, such as dropping out of school, qualifying for lower-level jobs, or becoming involved in criminal activity. Raising the standards of practice for all school psychologists working in the state of Hawai'i will increase appropriate service delivery to those students most in need.

The Hawai'i Association of School Psychologists asks that you support the credentialing of school psychologists to ensure that all children in Hawai'i are afforded the same protection of a licensed and credentialed professional working within their scope of practice.

Respectfully Submitted:

Leslie Baunach, NCSP NASP Delegate-Hawaii



Hawai'i Children's Action Network Speaks! is a nonpartisan 501c4 nonprofit committed to advocating for children and their families. Our core issues are safety, health, and education.

To: House of Representatives Committee on Education

Re: HB 1648 - Relating to School Psychology

Hawai'i State Capitol, Conference Room 309 & Via Videoconference Tuesday January 30, 2:00 PM

Dear Chair Woodson, Vice Chair La Chica, and Committee Members,

On behalf of HCAN Speaks!, I am writing in support of HB 1648, relating to school psychology. This bill establishes licensure requirements for school psychologists to be administered by the board of psychology, requires all school psychologists to be licensed by July 2025, and increases the composition of the board of psychology to include two school psychologists.

Hawai'i is currently the only state in the nation without credentialing requirements for school psychologists. That puts our children and youth at risk, as individuals who lack adequate training can be hired to practice as school psychologists for the Department of Education (DOE).

And in the unfortunate event of malpractice against their keiki, parents do not have anywhere to take ethical complaints, since there is no licensing board for school psychologists in our state.

In addition, licensing school psychologists would be good for the state budget, as it would allow the DOE to bill Medicaid for school psychological services provided by school psychologists.

The American Academy of Pediatrics, American Academy of Child and Adolescent Psychiatry, and Children's Hospital Association declared a National State of Emergency in Children's Mental Health in October 2021.<sup>1</sup> To help reduce the increased rates of anxiety, depression, and potential suicides that occurred since the start of the pandemic, the Surgeon General recommends ensuring all children have access to high-quality and culturally competent mental health care in schools and other community-based settings.<sup>2,3</sup>

Please lookout for the mental health of our keiki and pass this bill.

Thank you, Noreen Kohl, Ph.D. Children's Health and Wellness Policy Advocate

 $<sup>^{1}\ \</sup>underline{\text{https://www.aap.org/en/advocacy/child-and-adolescent-healthy-mental-development/aap-aacap-cha-declaration-of-a-national-emergency-in-child-and-adolescent-mental-health/}$ 

https://news.feinberg.northwestern.edu/2023/01/25/shortage-of-mental-health-professionals-linked-to-increase-in-youth-suicides/

<sup>&</sup>lt;sup>3</sup> https://www.hhs.gov/sites/default/files/surgeon-general-youth-mental-health-advisory.pdf

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Web site: <a href="http://www.hysn.org">http://www.hysn.org</a> E-mail: <a href="mailto:info@hysn.org">info@hysn.org</a>

Vonnell Ramos, President Cyd Hoffeld, Vice President Sione Ford Naeata, Treasurer Greg Tjapkes, Secretary

Judith F. Clark, Executive Director Network Membership

Big Brothers Big Sisters Hawai'i
Big Island Substance Abuse
Council
Bobby Benson Center
Child and Family Service

Coalition for a Drug-Free Hawai'i
Collins Consulting, LLC
Domestic Violence Action Center
EPIC 'Ohana, Inc.

Family Programs Hawai'i
Family Support Hawai'i
Friends of the Children's Justice

Center of Maui
Get Ready Hawai'i
Hale Kipa, Inc.
Hale 'Opio Kaua'i, Inc.
Hawai'i Children's Action
Network

Network Hawai`i Health & Harm Reduction Center Hawaii Island Community'

Health Center Ho`ola Na Pua Ho`okele Coalition of Kaua`i

Ka Hale Pomaika i Kahi Mohala

Kokua Kalihi Valley Kaua'i Planning and Action Alliance

Maui Youth and Family Services Na Pu`uwai Molokai Native Hawaiian Health Care Systems

P.A.R.E.N.T.S., Inc.
Parents and Children Together
PHOCUSED

PFLAG – Kona, Big Island Planned Parenthood of the Great Northwest, Hawaii Alaska, Kentucky, Indiana

Residential Youth Services & Empowerment (RYSE) Salvation Army Family

Intervention Services
Sex Abuse Treatment Center
Susannah Wesley Community
Center

The Catalyst Group

January 27, 2024

Representative Justin Woodsoni, Chair And members of the Committee on Education

### TESTIMONY IN SUPPORT OF HB 1648 RELATING TO SCHOOL PSYCHOLOGY

Hawaii Youth Services Network (HYSN) supports SB 1648 Relating to School Psychology.

Following the Maui Wildfire disaster, the need for mental health services and supports for the survivors as well as for children living in other parts of the islands was huge. Because school psychologists are not licensed in Hawaii, they were denied access to the children and their families by the American Red Cross and FEMA. This should not have happened.

National standards call for a qualified mental health profession for every 250 students. Without licensure, it is difficult to fill vacant positions for school psychologists. Our ratio is far below standard.

35% of middle and high school youth in Hawai'i experience persistent depression; 7% of high school and 11% of middle school students in Hawai'i reported having attempted suicide. 23% of middle school students report that their mental health was most of the time or always "not good" in the prior 30 days. Youth mental health issues are a risk factor for high-risk substance use.

A Hawai'i Department of Health report using 2020 data estimates that 11,000 of Hawai'i's youth experienced at least one major depressive episode in the prior year. Of those who experienced a major depressive episode, approximately 6,000 did not receive mental health services in the prior year.

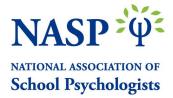
Licensing for school psychologists will help our children's mental health.

Thank you for this opportunity to testify.

Sincerely,

Judith F. Clark Executive Director





January 29, 2024

Dear Chair and Members of the Committee,

On behalf of the National Association of School Psychologists (NASP), I write in support of SB958/HB1648 which would establish credentialing standards for School Psychologists in Hawai'i. Every state in the U.S has established credentialing requirements, overseen by a state regulatory body, for the practice of and use of the title School Psychologist, with the sole exception of Hawai'i. The legislature's support of efforts to establish credentialing requirements for school psychologists in Hawai'i, aligned with the standards of the National Association of School Psychologists, would help ensure that students, families, and schools receive comprehensive school psychological services from the most highly qualified professionals; establish a common understanding of school psychologists among the public; and ensure that only those professionals who have proper training are able to use the title 'school psychologist' and be employed as such.

School Psychologists are uniquely qualified professionals who provide a comprehensive range of learning, mental, and behavioral health services in schools. Importantly, school psychologists are not interchangeable with other psychologists (or other professions), as they possess a specific set of knowledge and skills that are tailored to educational settings. It is for this reason that school psychology is a recognized specialty of psychology by the American Psychological Association (APA); and the APA's Model Licensure Act maintains the importance of a distinct license/certification for school psychologists separate and apart from other psychology professionals.

School psychologists possess graduate preparation experiences that are distinct from any other mental health professional. NASP maintains national standards for the credentialing of school psychologists, which are developed by experts in the field and formally recognized by the majority of states. The absence of a specific credential for school psychologists in Hawaii is tantamount to enabling non-qualified individuals to provide these critical services and falsely call themselves school psychologists, creating risk for students, families, and schools.

NASP fully supports the formal credentialing of school psychologists to ensure that all children, youth, families, and schools receive school psychological services from highly qualified professionals.

Sincerely,

Kathleen Minke, PhD, NCSP

Kathleen Minke

Executive Director

# A F S C M E

#### HAWAII GOVERNMENT EMPLOYEES ASSOCIATION

AFSCME Local 152, AFL-CIO

RANDY PERREIRA, Executive Director • Tel: 808.543.0011 • Fax: 808.528.0922

## The Thirty-Second Legislature, State of Hawaii The House of Representatives Committee on Education

Testimony by Hawaii Government Employees Association

January 30, 2024

H.B. 1648— RELATING TO SCHOOL PSYCHOLOGY

The Hawaii Government Employees Association, AFSCME Local 152, AFL-CIO supports the purpose and intent of H.B. 1648 which establishes licensing requirements for School Psychologists.

Hawaii remains the only State in the nation without credentialing requirements for School Psychologists. Without proper credentials, individuals with inappropriate training can qualify for and be hired to practice as a School Psychologist for the Department of Education, which places our keiki at particular risk for malpractice. The bill aligns with minimum training requirements as outlined by the National Association of School Psychologists. This would ensure that DOE School Psychologists have all the adequate training and certifications needed to perform their duties and responsibilities at a high level.

Thank you for the opportunity to testify in support of H.B. 1648.

Respectfully submitted,

Randy Perreira
Executive Director



Committee on Education Representative Justin Woodson, Chair Representative Trish La Chica, Vice Chair

January 30, 2024

Dear Chair Woodson, Vice Chair La Chica, and Members of the Committee,

We support HB 1648, which establishes licensure requirements for school psychologists to be administered by the Board of Psychology.

Properly licensed school psychologists provide effective services to help children and youth with their social-emotional learning (SEL) needs and can work with parents, educators, and other professionals to create supportive learning and social environments for all children.

Hui for Excellence in Education, or "HE'E," promotes a child-centered and strength-based public education system in which families, communities and schools are valued and empowered to help every student succeed. HE'E works to bring diverse stakeholders together to harness collective energy, share resources, and identify opportunities for progressive action in education.

Thank you for the opportunity to testify. Our support for this measure represents at least a 75% consensus of our voting membership.

Sincerely,

Cheri Nakamura HE'E Coalition Director



#### **Coalition Members and Participants**

Academy 21

Alliance for Place Based Learning

American Civil Liberties Union

Atherton YMCA

Education Institute of Hawai'i

\*Faith Action for Community Equity

Fresh Leadership LLC

Girl Scouts Hawai'i

\*HawaiiKidsCAN

\*Hawai'i Afterschool Alliance

\*Hawai'i Appleseed Center for Law and Economic Justice

\*Hawai'i Association of School Psychologists

Hawai'i Athletic League of Scholars

\*Hawai'i Children's Action Network

Hawai'i Education Association

Hawai'i Nutrition and Physical Activity Coalition

\* Hawai'i State PTSA

Hawai'i State Student Council

Hawai'i State Teachers Association

**Head Start Collaboration Office** 

It's All About Kids

\*INPEACE

Joint Venture Education Forum

Junior Achievement of Hawaii

Kamehameha Schools

Kanu Hawai'i

Kaua'i Ho'okele Council

Keiki to Career Kaua'i

Kupu A'e

\*Leaders for the Next Generation

**Learning First** 

McREL's Pacific Center for Changing the Odds

Native Hawaiian Education Council

Our Public School

\*Pacific Resources for Education and Learning

\*Parents and Children Together

\*Parents for Public Schools Hawai'i

Special Education Provider Alliance

\*Teach for America

The Learning Coalition

**US PACOM** 

University of Hawai'i College of Education

\* Youth Service Hawai'i

Voting Members (\*) Voting member organizations vote on action items while individual and non-voting participants may collaborate on all efforts within the

**Updated on: 1-27-2024** 

### Common Misunderstandings About Licensing School Psychologists HB1648/SB958

### 1. A Sunrise Analysis is required when expanding a regulatory body to include lower-level degrees

The Hawai'i Regulatory Licensing Reform Act (section 26H-2, Hawai'i Revised Statutes) requires the auditor to analyze proposed regulatory measures that, if enacted, would subject unregulated professions and vocations to licensing or other regulatory controls.

Case reviews of sunrise analyses and Acts passed by the Legislature suggest this law is intended for <u>new</u> regulatory measures and not for the expansion of <u>existing</u> regulatory measures. Please see below for case examples:

<u>Social Workers:</u> Social Workers were initially regulated in 1989 following two Sunrise Analyses that did not recommend regulatory measures. In the initial regulation, <u>Act 213</u>, registration requirements clarified that "the applicant has received a master's degree in social work". <u>HRS Chapter 467E</u> currently clarifies that bachelor's-level social workers (LBSW) are required to obtain a license to practice; however, there is no evidence that a Sunrise Analysis was completed to determine the necessity of regulating bachelor's-level social workers.

<u>Nurses:</u> Nurse Aides, Licensed Nurse Practitioners, and Registered Nurses received a sunset evaluation in 1984 that recommended continued regulatory measures. Though the training, qualifications, and scope of practice between them is different, separate sunrise or sunset analyses were not required to determine the continued need for regulating these titles (<u>HRS Chapter 457</u>).

2. A conclusive Sunrise Analysis is required to enact regulatory measures
Psychologists (Report No. 81-6), Marriage and Family Therapists (Report No. 95-26), Mental

Health Counselors (Report No. 99-21), and Social Workers (Report No. 86-9; Report No. 88-16) were all regulated despite Sunrise Analyses that did not recommend regulatory measures or were inconclusive.

### 3. School Psychologists do not belong under the Board of Psychology

School Psychologists are Psychologists. School Psychology, Clinical Psychology, and Counseling Psychology were recognized by the American Psychological Association (APA) as a speciality of psychology at the same time in 1998 (APA, 2020). School Psychology is not defined by the APA as a subset of Clinical or Counseling Psychology; Clinical Psychology, Counseling Psychology, and School Psychology are all specialties of psychology. The APA also currently defines Health Services Psychology as Clinical Psychology, Counseling Psychology, School Psychology, and other developed practice areas" (APA, 2019). In 2021 the APA's accreditation operating procedures (AOP) were amended to include education programs at the master's level, termed AOP-M. These standards do not meet the graduate preparation, practice, or credentialing of School Psychologists (APA, 2021), but would be eligible for accreditation and licensure under APA's guidance.

Additionally, there is precedent for varying degree levels being housed under one board, such as Social Work (<u>HRS, Ch. 467E</u>); Nursing (<u>HRS, Ch. 457</u>); Speech and Audiology (<u>HRS, Ch. 468E</u>); and Physical Therapy (<u>HRS, Ch. 461J</u>).

Additionally, there is precedent for School Psychologists being licensed under the State Board of Psychology: Louisiana, New Hampshire, Texas, Virginia, and West Virginia all include specialist level regulatory measures for School Psychologists under their Board of Psychology.

Finally, School Psychologists are already named in title by the Board of Psychology at the doctoral level in <a href="HRS Chapter 465">HRS Chapter 465</a>. Given that doctoral School Psychologists are eligible for licensure under the Board of Psychology, specialist level School Psychologists are most appropriately licensed there as well. The expansion of the Board to include two School Psychologists would provide the necessary expertise to effectively deliberate the qualifications of applicants resulting from the proposed legislation.

**4. School Psychologists belong under the Hawai'i Teacher Standards Board (HTSB)** School Psychologists cannot be regulated by the HTSB unless they are moved from HGEA to HSTA, which may require changes to current labor laws. School Psychologists are currently represented by HGEA under bargaining unit 13 (BU13). Other licensed educators in this unit are currently licensed under the DCCA (Speech-Language Pathologists, Occupational Therapists, Physical Therapists, Clinical Psychologists, and Social Workers).

### 5. Licensing School Psychologists would negatively impact the Department's ability to fill its vacancies

Licensing School Psychologists would streamline the hiring process for the Department for several reasons. First, it would allow for a faster vetting process which would reduce the current hiring window of 6 months or more. Second, it would allow the Department to bill Medicaid for School Psychologist's services, augmenting its overall budget. Third, the bill provides a two year grace period to allow the Department time to prepare. Fourth, School Psychologists positions would be more competitive because years of service would be transferable.

### 6. The scope of practice of School Psychology is not clearly defined enough, per the Auditor's report

As noted above under No. 2, Psychologists, Social Workers, Marriage and Family Therapists, Counselors, and Social Workers' auditor reports were inconclusive.

The scope of practice in the proposed legislation is written more narrowly than the current scope of practice for Clinical Psychologists under <u>HRS, Ch. 465, P. 2</u>. And, the NASP Practice Model is a more comprehensive definition of competencies than HRS, Ch. 465 is a definition of the scope of practice for Clinical Psychologists.

Additionally, in the State of Hawai'i, the scope of practice for School Counselors is defined by the performance standards outlined by the American School Counselor Association (ASCA;

<u>HTSB</u>). Other States have defined the scope of practice of School Psychologists in similar ways using the Practice Model of the National Association of School Psychologists (<u>Oregon example</u>).

Finally, the proposed legislation is aligned to nationally adopted and recognized standards and language regarding the licensure of School Psychologists.

### 7. Clinical and Counseling Psychologists are qualified to practice as Schools Psychologists

As noted in No.3 above, Clinical Psychology, Counseling Psychology and School Psychology are specialties of Psychology that were recognized at the same time (1998). Clinical and Counseling Psychology programs lack the K-12 education courses that are required in School Psychology programs. Clinical and Counseling Psychologists practicing as School Psychologists are doing so outside the scope of their training.

### 8. HB1648/SB958 would violate the protection of the title "Psychologist"

Because School Psychologists are not licensed, title protection violations that have the term "Psychologist" are already happening, as individuals who do not have appropriate training and were not able to obtain licensure to practice Clinical or Counseling Psychology are using the title of and employed by the Department of Education as a School Psychologist. HB1648 would strengthen title protections by expanding them to include "School Psychologist".

### 9. The Nationally Certified School Psychologist (NCSP) certification is a sufficient substitute for a School Psychologist license

While it is true that many States will accept an NCSP certification in the place of other application materials to obtain a credential to practice in the State, using an NCSP as the sole criteria for granting licensure and/or hiring of School Psychologists would exacerbate shortages because not all School Psychologists maintain their NCSP. This would prevent appropriately trained School Psychologists that do not maintain their NCSP from being eligible to practice as a School Psychologist in the State.

#### **HB-1648**

Submitted on: 1/29/2024 10:55:27 AM

Testimony for EDN on 1/30/2024 2:00:00 PM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Kari Arneson	Individual	Support	Written Testimony Only

#### Comments:

Hawai'i remains the only state in the nation without a credential for school psychologists.

- Without a licensing board, parents do not have anywhere to take ethical complaints related to malpractice.
- Without a proper credential, individuals who have not received the necessary training outlined by the nationally accepted certification standards put forth by the National Association of School Psychologists (NASP) can be employed as, and use the title, School Psychologist in Hawai'i.
- -Licensing School Psychologists will allow the DOE to bill Medicaid for School Psychological services provided by School Psychologists.
- The Every Student Succeeds Act explicitly recognizes School Psychologists as "specialized instructional support personnel".
- 2 prior sunset evaluations (1981 & 1987) concluded psychologists in the State should have proper credentialing. Neither evaluations precluded any specialty fields from their conclusions (such as School Psychology).

I support HB1648 to credential school psychologist in Hawai'i.

Kari Arneson

### **HB-1648**

Submitted on: 1/29/2024 11:24:59 AM

Testimony for EDN on 1/30/2024 2:00:00 PM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Kayla Doherty	Individual	Support	Remotely Via Zoom

#### Comments:

Aloha, my name is Kayla Doherty and I'm a Hawai'i Island resident and I enthusiastically support HB-1648. I watched the SB-958 hearing last week and an individual on the Hawai'i Board of Psychology shared that the Board has a major concern about school psychologists not having the appropriate background to prescribe or diagnose, which is both valid and irrelevant: School psychologists *do not seek* to prescribe medication, nor are they encouraged to under their national organization (NASP). Specifically, NASP states: "A few states have enacted legislation that allows *doctoral-level clinical* psychologists who have had additional training the authority to prescribe some medications. In some settings, school psychologists will work closely with medical doctors in helping to determine the appropriateness of medication." This concern can easily be regulated if not entirely avoided if HIDOE is clear in their position descriptions and job duties. As a constituent, I'd prefer a licensed school psychologist with the proper training assess my child, especially knowing Hawai'i is the last state to have licensure in place. Let's just figure out *how* to make this happen so our keiki get the support they deserve.

Testimony Support for HB1648 January 29, 2024

Aloha,

School Psychologists work to provide effective services to help children and youth succeed academically, socially, behaviorally, and emotionally by providing direct educational and mental health services for children and youth. Additionally, we work with parents, educators, and other professionals to create supportive learning and social environments for all children. As a practicing School Psychologist for the DOE and an executive board member (Treasurer) of the Hawai'i Association of School Psychologists (HASP), I am writing in support of licensure of School Psychologists in Hawai'i. Currently, Hawai'i is the *only* state in the country that does not have a credentialing process in place for School Psychologists, despite two sunset evaluations conducted regarding Psychologists that clarified all Psychologists should be licensed (Report No. 81-6, 1981; Report No. 87-22, 1987). There are a couple reasons this is extremely problematic. First and foremost, having no credentialing requirements may potentially result in unqualified individuals working in School Psychologist positions, which could potentially cause harm to our keiki. The majority of School Psychologists are either recruited from the mainland, coming in with varying qualifications, whereas others are individuals within the state of Hawaii who have earned a degree in a similar field, such as Counseling, Industrial/Organizational, or Clinical Psychology, hired into School Psychologist positions, even though they have not received adequate training to be working in these positions. It is clear that the state of Hawaii has a severe shortage of School Psychologists, and because of this, it is not surprising that unqualified individuals may be fulfilling School Psychologist roles; however, it is imperative to understand that this causes more harm than benefit to our keiki, as it places our keiki at particular risk for malpractice.

The reason this is problematic is showcased in the Every Student Succeeds Act (ESSA), which recognizes School Psychologists as "specialized instructional support personnel". School Psychology programs are unique from other mental health programs in their focus on the interpretation of assessment results, formulating educational implications from the results, and then linking those results to effective, research-based interventions that can be implemented in the school setting. School Psychologists also receive specific training in special education law and are trained in the special education eligibility process. They are trained as Psychologists, with the difference between their program and other Psychology programs being that they are specifically trained to practice within the school, rather than clinical setting. Although any mental health professional can be trained to administer assessments, the interpretation can be very problematic for those who are not trained, yet placed into a School Psychologist position, and this can produce damaging consequences for students. For instance, I was made aware of a past case in our state where an unqualified individual working in the role of a School Psychologist had misinterpreted cognitive (IQ) scores of a student who spoke English as a second language, when the cognitive test had been administered in English, a language in which this student was not fluent. The student scored within the extremely low range when tested in English, resulting in an educational classification of Mental Retardation at the time (now called Intellectual Disability), and the student consequently began to receive intensive special education services to meet what were determined to be his needs, based on the evaluation results.

Unfortunately, this was very inaccurate, as the student apparently had average intellectual abilities when later tested in his dominant language. Therefore, it appears this student received inaccurate programming for years until the error was realized, and by that time, he had missed years of receiving appropriate instruction/curriculum in school. This is just one example to highlight how an individual unqualified to practice as a School Psychologist may not be able to make accurate decisions to assist our keiki, as this professional had not received the appropriate and specialized training necessary to do so. It is critical to have qualified professionals working in our field.

Second, the state's failure to require licensure of its School Psychologists means that, by law, the state is unable to seek warranted reimbursements from the federal Medicaid program for most services provided by School Psychologists in an educational setting. If we had a licensing process in place, we would be able to bill for our services, and this money would be used to support the overall operating budget of the department.

It would make most sense for School Psychologists to be licensed and registered through the Board of Psychology to ensure delivery of quality service to students and the community, as it is a consumer protection agency. It would be the most seamless transition because School Psychology has already become a part of the Board of Psychology. It is important to consider that all Psychologists are indeed Psychologists, regardless of the setting we work in (i.e., school, private practice, hospital). Why should School Psychologists be the only area of Psychology exempt from having to follow professional standards in our practice? Licensure is a requirement for all other Psychologists. As School Psychologists, we work with children with special needs, as we have specialized training to do this. We must have credentialing standards in place to be held to higher standards and to protect our children.

In summary, credentialing is important for all professionals, but it is critical for professionals who work with keiki with special needs. Our keiki need to be protected through the implementation of a credentialing process.

Mahalo for your consideration.

Respectfully submitted,

Amanda Garrett, Psy.D., NCSP

(Imanda Mande

Nationally Certified School Psychologist

Treasurer of the Hawaii Association of School Psychologists (HASP)

#### **HB-1648**

Submitted on: 1/29/2024 1:38:08 PM

Testimony for EDN on 1/30/2024 2:00:00 PM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Melissa L Dawson	Individual	Support	Written Testimony Only

#### Comments:

I am writing this testimony in support of SB1648. I was born and raised here in Hawaii and moved away during college. I have been working as a School Psychologist on the mainland since 1994 and have recently returned home. As someone who has worked in this field on the mainland and now here, the differences between how the role of the School Psychologist is perceived and valued is very surprising. Most School Psychologists throughout the US have credentials and licenses which ensure only highly trained professionals are hired to work with our most valuable and precious asset, our keiki and their ohana. Without a proper credential, individuals with inappropriate training can qualify for and be hired to practice as a School Psychologist for the Department of Education, which places our keiki at particular risk for malpractice. Not only that, but credentialing School Psychologists will allow the DOE to bill Medicaid for services which will provide additional financial resources to the state. The Every Student Succeeds Act explicitly recognizes School Psychologists as "specialized instructional support personnel". Finally, the language of the bill is written to be aligned with the minimum training requirements as outlined by the National Association of School Psychologists. I hope you consider these points in your decision making as there is nothing more important to me than the development and education of our keiki and this bill will significantly impact the DOE's ability to provide highly trained School Psychologists to service and support their students, staff, and families.

### Mahalo

-Melissa Dawson

Testimony Support for HB1648 January 29, 2024

Aloha,

School Psychologists work to provide effective services to help children and youth succeed academically, socially, behaviorally, and emotionally by providing direct educational and mental health services for children and youth. Additionally, School Psychologists work with parents, educators, teachers, and other professionals to create supportive learning and social environments for all children. As a practicing School Psychologist for the DOE and a member of the legislative committee for the Hawai'i Association of School Psychologists (HASP), I am writing in support of licensure of School Psychologists in Hawai'i. Currently, Hawai'i is the *only* state in the country that does not have a credentialing process in place for School Psychologists, despite two sunset evaluations conducted regarding Psychologists that clarified all Psychologists should be licensed.

First and foremost, having no credentialing requirements may potentially result in unqualified individuals working in School Psychologist positions, which could potentially cause harm to our keiki. This means that individuals within the state of Hawaii who have earned a degree in a similar field, such as Counseling, Industrial/Organizational, or Clinical Psychology, are hired into School Psychologist positions, even though they have not received adequate training to work in these positions. It is clear that the state of Hawaii has a severe shortage of School Psychologists, and because of this, it is not surprising that unqualified individuals may be fulfilling School Psychologist roles; however, it is imperative to understand that this causes more harm than benefit to our keiki, as it places our keiki at particular risk for malpractice.

The reason this is problematic is showcased in the Every Student Succeeds Act (ESSA), which recognizes School Psychologists as "specialized instructional support personnel". School Psychology programs are unique from other mental health programs in their focus on the interpretation of assessment results, formulating educational implications from the results, and then linking those results to effective, research-based interventions that can be implemented in the school setting.

School Psychologists also receive specific training in special education law and are trained in the special education eligibility process. They are trained as Psychologists, with the difference between their program and other Psychology programs being that they are specifically trained to practice within the school, rather than clinical setting. Although any mental health professional can be trained to administer assessments, the interpretation can be very problematic for those who are not trained, yet placed into a School Psychologist position, and this can produce damaging consequences for students.

For example, a student who has not had appropriate research-based interventions implemented prior to special education, might be made eligible by an unqualified clinician who has not had the university training in pre-referral interventions, such as School Psychologists receive in their graduate studies. This student might have been ablaze to succeed educationally without the need for special educations services with the correct response to intervention efforts made by the team

and implemented by School Psychologists. This is just one example to highlight how an individual unqualified to practice as a School Psychologist may not be able to make accurate decisions to assist our keiki, as this professional had not received the appropriate and specialized training necessary to do so. It is critical to have qualified professionals working in our field.

Second, the state's failure to require licensure of its School Psychologists means that, by law, the state is unable to seek warranted reimbursements from the federal Medicaid program for most services provided by School Psychologists in an educational setting. If we had a licensing process in place, we would be able to bill for our services, and this money would be used to support the overall operating budget of the department.

It would make most sense for School Psychologists to be licensed and registered through the Board of Psychology to ensure delivery of quality service to students and the community, as it is a consumer protection agency. It would be the most seamless transition because School Psychology has already become a part of the Board of Psychology. It is important to consider that all Psychologists are indeed Psychologists, regardless of the setting we work in (i.e., school, private practice, hospital). Why should School Psychologists be the only area of Psychology exempt from having to follow professional standards in our practice? Licensure is a requirement for all other Psychologists. As School Psychologists, we work with children with special needs and we have received specialized training to do this. We must have credentialing standards in place to be held to higher standards and to protect our children.

In summary, credentialing is important for all professionals, but it is critical for professionals who work with keiki with special needs. Our keiki need to be protected through the implementation of a credentialing process.

Mahalo for your consideration.

Sincerely,

Traci Effinger, M.S., NCSP Nationally Certified School Psychologist

### **HB-1648**

Submitted on: 1/29/2024 1:55:22 PM

Testimony for EDN on 1/30/2024 2:00:00 PM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Keri Anacker	Individual	Support	Written Testimony Only

#### Comments:

Aloha, My name is Keri and I am writing in support of HB1648. Here are some important things to consider:

- We are currently the **only** state in the nation without a credential for School Psychs.
- Without a proper credential, individuals who have **not** received the necessary training outlined by the nationally accepted certification standards put forth by the National Association of School Psychologists (NASP) **can** be employed as, and use the title School Psychologist in Hawai'i
- Licensing School Psychologists will allow the DOE to bill Medicaid for School Psychological services provided by School Psychologists
- Without a licensing board, parents do not have anywhere to take ethical complaints related to malpractice
- 2 prior sunset evaluations (1981 & 1987) concluded psychologists in the State should have proper credentialing. Neither evaluation precluded any specialty fields from their conclusions (such as School Psychology)

I am also writing as the Student and Early Career Committee chair for the Hawai'i Association of School Psychologists. I often answer emails from possible new-hires who are looking to work on island. Some of the questions that get consistently asked include: "How do I get licensed in Hawai'i?" or, "What credential do I need to have to be a School Psych in Hawai'i?" It always saddens me to answer that we are the only state without formal credentialing requirements for School Psychologists. Other states license their SP's under their respective Boards of Psychology; our state should be no different. Our students deserve high quality school psychological services from experts that hold a valid credential in the state.

Thank you for your time and consideration, Keri Anacker

#### **TESTIMONY IN SUPPORT OF HB1648**

January 29, 2024

Dear House Committee on Education:

LATE

I support HB1648, a bill to license school psychologists in the state of Hawaii.

Hawaii remains the <u>only</u> state in the nation without a credential for school psychologists, despite two sunset evaluations conducted on the profession which clarified that all psychologists should be licensed (Report No. 81-6, 1981; Report No. 87-22, 1987). Because Hawaii does not have a school psychology license, individuals who do not have graduate training in school psychology and who do not meet the nationally accepted certification standards can provide school psychological services within the educational setting. We are asking that legislators enact the present legislation and require that school psychologists in Hawaii have proper credentialing. This will ensure that students receive services from highly qualified and licensed professionals.

The training of school psychologists is unique in that we have extensive training in cognitive, academic, social/emotional, behavioral, and adaptive assessment practices, as well as the training to ensure that these measures are fair, reliable and valid. When these assessments are not utilized and administered as they were designed - by properly trained professionals - the students are not being fairly assessed, which can result in inaccurate results. The research is clear that students who are identified with special learning needs are at a higher risk for a number of negative outcomes, such as dropping out of school, qualifying for lower-level jobs, or becoming involved in criminal activity. Raising the standards of practice for all school psychologists working in the state of Hawaii will in turn increase appropriate service delivery to those students most in need.

I am currently completing my 1200 hour internship in school psychology. Upon doing so, I will be licensed in the state of Kansas, where I completed my graduate degrees, but not my home state of Hawaii. I chose this profession because of my dedication to children and our public education system. Accordingly, this bill matters to me because I believe that our profession must be adequately recognized in the state of Hawaii. Without licensure, the state is effectively saying that they do not value or respect the profession, nor do they view our services as important enough to hold its practitioners to rigorous standards. It is embarrassing to be the only state in the country without licensure and it reflects negatively on all those who practice school psychology in Hawaii. By licensing school psychologists, the state of Hawaii will show their commitment to providing schools, students, and their families with high quality school psychological services, which will ultimately benefit the state and its communities as a whole.

It should also be noted that by licensing school psychologists, the Hawaii State Department of Education will be able to bill Medicaid for the services they provide within the schools. This will bring in additional funding which can be used to improve our state education system, which is undeniably important in the present climate where our public school system struggles to obtain adequate funds to address student and staff needs.

Respectfully submitted,

Alexis E. Jamison, M.S., Ed.S. HASP Treasurer-Elect School Psychology Intern Hawaii State DOE – Leeward District