
A BILL FOR AN ACT

RELATING TO THE LEGISLATURE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the house of
2 representatives adopted House Resolution No. 9 (2022) to
3 establish the commission to improve standards of conduct. The
4 resolution requests the commission ensure state laws and rules
5 relating to standards of conduct of public officers and
6 employees contain clear standards, enforcement, and penalties
7 and provide recommendations to increase awareness of, compliance
8 with, and deterrent effects of the code of ethics, lobbying
9 laws, campaign finance laws, and other relevant laws and rules.

10 Pursuant to House Resolution No. 9, the commission to
11 improve standards of conduct convened regularly throughout 2022
12 to diligently review, discuss, and consider the issues
13 presented, submitted an interim report to the house of
14 representatives outlining areas of immediate and long-term
15 focus, then continued its work with input from the public and
16 invited individuals and agencies to issue a final report with
17 various recommendations and accompanying proposed legislation.



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1 "Office" means the office of the public advocate
2 established pursuant to section -2.

3 "Public advocate" means the head of the office.

4 **§ -2 Office of the public advocate; establishment.** (a)

5 There is established within the department of the attorney
6 general for administrative purposes only the office of the
7 public advocate.

8 (b) The office shall be headed by the public advocate, who
9 shall be nominated and, by and with the advice and consent of
10 the senate, appointed by the governor; provided that the term of
11 the public advocate shall be coterminous with the term of the
12 governor.

13 **§ -3 Staff.** The public advocate shall hire staff
14 necessary to carry out the purposes of this chapter. The public
15 advocate and employees of the office shall be exempt from
16 chapter 76 and shall not be considered civil service employees
17 but shall be entitled to any employee benefit plan normally
18 inuring to civil service employees.

19 **§ -4 Judicial review; immunity.** No proceeding or
20 decision of the public advocate may be reviewed in any court,
21 unless it contravenes the provisions of this chapter. The



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1 public advocate has the same immunities from civil and criminal
2 liability as a judge of this State. The public advocate and the
3 public advocate's staff shall not testify in any court with
4 respect to matters coming to their attention in the exercise or
5 purported exercise of their official duties except as may be
6 necessary to enforce the provisions of this chapter.

7 § -5 **Penalty for obstruction.** A person who wilfully
8 hinders the lawful actions of the public advocate or the public
9 advocate's staff, or wilfully refuses to comply with their
10 lawful demands, shall be fined no more than \$1,000.

11 **PART II. RIGHTS OF THE PUBLIC RELATING TO THE LEGISLATURE**

12 § -11 **Rights.** All persons of the public shall have the
13 following rights:

- 14 (1) The right to expect that the person's elected state
15 representative or state senator will be treated with
16 fairness, equity, dignity, respect, and inclusion,
17 regardless of seniority, faction, or party;
- 18 (2) The right to be treated with fairness, equity,
19 dignity, respect, and honesty during public hearings,
20 regardless of their lack of power, status, wealth, or
21 other excuses for unequal treatment. This paragraph,



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1 among other things, shall be construed to prohibit
2 retaliation, including the elimination of a specific
3 position from the budget, for any good faith conduct
4 at a public hearing;

5 (3) The right to provide oral testimony at any public
6 hearing;

7 (4) The right to publicly inspect written testimony no
8 later than twenty-four hours after the written
9 testimony is submitted;

10 (5) The right to expect that all members have access to
11 and sufficient time to review all bill drafts and
12 proposed amendments before formally voting on a
13 measure in committee and on the floor;

14 (6) The right to expect that the original content of a
15 bill is not suddenly and substantially changed without
16 a public hearing on the new content;

17 (7) The right to expect that legislators have sufficient
18 opportunity for open and honest debate on the merits
19 of a bill and to vote on such merits, rather than
20 burdening the legislative process with multiple



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1 referrals on the bill that would effectively inhibit
2 the opportunity for such debate;

3 (8) The right to expect that subject matter committees
4 pass bills without deliberate defects and with
5 recommended appropriation amounts;

6 (9) The right to expect that standing committees with
7 primary jurisdiction over fiscal matters are not
8 referred bills solely concerning nonfiscal matters;

9 (10) The right to expect that no bill should die in a
10 conference committee due to the absence of a
11 conference chair; and

12 (11) The right to publicly inspect all official executive
13 communications, such as budgetary information,
14 submitted to the legislature. For purposes of
15 fulfilling this obligation, the respective legislative
16 chamber shall post all official executive
17 communications on the capitol website within a
18 reasonable period of time.

19 § -12 **Jurisdiction.** The public advocate has
20 jurisdiction to investigate violations of rights enumerated
21 under section -11.



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1 § **-13 Procedures; investigation of complaints.** (a) The
2 public advocate shall establish procedures for receiving and
3 processing complaints alleging a violation of a right enumerated
4 under section -11, conducting investigations, and reporting
5 the public advocate's findings. However, the public advocate
6 may not levy fees for the submission or investigation of
7 complaints.

8 (b) The public advocate shall investigate any complaint
9 alleging a violation of a right enumerated under section -11.
10 In an investigation, the public advocate may make inquiries and
11 obtain information as the public advocate deems appropriate,
12 consult with an appropriate agency with subject matter
13 expertise, and hold private hearings.

14 (c) The public advocate is required to maintain secrecy in
15 respect to all matters and the identities of the complainants or
16 witnesses coming before the public advocate, except so far as
17 disclosures may be necessary to enable the public advocate to
18 carry out the public advocate's duties and powers and to support
19 the public advocate's recommendations.

20 § **-14 Powers.** Subject to the privileges that witnesses
21 have in the courts of this State, the public advocate may:



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1 (1) Compel at a specified time and place, by subpoena, the
2 appearance and sworn testimony of any person who the
3 public advocate reasonably believes may be able to
4 give information relating to a matter under
5 investigation; and

6 (2) Compel any person to produce documents, papers, or
7 objects that the public advocate reasonably believes
8 may relate to a matter under investigation.

9 The public advocate may bring suit in an appropriate state
10 court to enforce these powers.

11 § **-15 Consultation.** Before giving any opinion or
12 recommendation that is critical of a person and except as
13 provided in section -16(c), the public advocate shall consult
14 with that person.

15 § **-16 Procedure after investigation.** (a) After an
16 investigation, the public advocate shall report the public
17 advocate's opinion and recommendations to the presiding officer
18 of the appropriate chamber of the legislature and the
19 complainant.

20 (b) After a reasonable time has elapsed, the public
21 advocate may present the public advocate's opinion and



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1 recommendations to the public. The public advocate shall
2 include with this opinion any reply.

3 (c) If the public advocate has a reasonable basis to
4 believe that there may be a breach of duty or misconduct by any
5 legislator or employee of the legislature, the public advocate
6 may refer the matter to the appropriate authorities without
7 notice to that person."

8 SECTION 3. There is appropriated out of the general
9 revenues of the State of Hawaii the sum of \$ or so
10 much thereof as may be necessary for fiscal year 2023-2024 and
11 the same sum or so much thereof as may be necessary for fiscal
12 year 2024-2025 for the purposes of this Act.

13 The sums appropriated shall be expended by the department
14 of the attorney general for the purposes of this Act.

15 SECTION 4. This Act shall take effect on July 1, 2023.

16

INTRODUCED BY: _____



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Report Title:

Commission to Improve Standards of Conduct; Legislature; Bill of Rights; Public Advocate

Description:

Establishes the office of the public advocate. Establishes rights for members of the public with respect to the conduct and operation of the legislature and its members. Specifies procedures for the investigation and reporting of alleged violations of the rights.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

