Honolulu, Hawaii FEB 18 2021

RE: S.B. No. 149

Honorable Ronald D. Kouchi President of the Senate Thirty-First State Legislature Regular Session of 2021 State of Hawaii

Sir:

Your Committee on Public Safety, Intergovernmental, and Military Affairs, to which was referred S.B. No. 149 entitled:

"A BILL FOR AN ACT RELATING TO PROPERTY FORFEITURE,"

begs leave to report as follows:

The purpose and intent of this measure is to:

- (1) Restrict asset forfeiture to cases involving the commission of a covered criminal misdemeanor or felony offense;
- (2) Require seized property to be forfeited only when the property owner has been convicted of an underlying covered criminal misdemeanor or felony offense;
- (3) Change the standard of proof that the State must meet in order for property to be forfeited from "preponderance of the evidence" to "beyond a reasonable doubt";
- (4) Require the State to prove that owners consented to or possessed knowledge of the crime that led to the seizure of their property;
- (5) Require that the agency seizing the property pay for safe and secure storage of the seized property until the completion of the forfeiture proceeding or final disposition of the property;

- (6) Direct any proceeds from a civil forfeiture to the general revenue fund for public education purposes; and
- (7) Repeal administrative forfeiture proceedings.

Your Committee received testimony in support of this measure from the Office of the Public Defender, American Civil Liberties Union of Hawai'i, Community Alliance on Prisons, Drug Policy Forum of Hawai'i, Common Cause Hawaii, Young Progressives Demanding Action, and ten individuals. Your Committee received testimony in opposition to this measure from the Honolulu Police Department and one individual. Your Committee received comments on this measure from the Department of Public Safety, Department of Education, and Office of Hawaiian Affairs.

Your Committee finds that civil asset forfeiture laws are controversial and have been evolving throughout the country over the twenty years since Hawaii passed the Omnibus Criminal Forfeiture Act, which provides for civil asset forfeiture. Hawaii's process allows law enforcement agencies to seize and keep property based on suspicion that the property is connected to criminal activity. Property, such as vehicles, houses, cash, and jewelry, can be taken without the property owner having been convicted of a crime or even being formally accused of one, leaving innocent citizens deprived of personal property. This measure will make the civil forfeiture process fairer to Hawaii citizens by eliminating financial incentives for law enforcement to seize and keep forfeited property and imposing stricter restrictions on the civil forfeiture process.

As affirmed by the record of votes of the members of your Committee on Public Safety, Intergovernmental, and Military Affairs that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 149 and recommends that it pass Second Reading and be referred to your Committee on Judiciary.

Respectfully submitted on behalf of the members of the Committee on Public Safety, Intergovernmental, and Military Affairs,

CLARENCE K. NISHIHARA, Chair

The Senate Thirty-First Legislature State of Hawai'i

Record of Votes Committee on Public Safety, Intergovernmental, and Military Affairs PSM

Bill / Resolution No.:*	Committee	Referral:	I .	Date:	
SB 149	P5M	JDC_		Leb. 16,	2021
The Committee is reconsidering its previous decision on this measure.					
If so, then the previous decision was to:					
The Recommendation is:					
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313					
Members		Aye	Aye (WR) Nay	Excused
NISHIHARA, Clarence K. (C)		/		· · · · · · · · ·	-
ENGLISH, J. Kalani (VC)					
BAKER, Rosalyn H.					
RIVIERE, Gil					
FEVELLA, Kurt					
					-
TOTAL		3			
Recommendation: Adopted Not Adopted					
Chair's or Designee's Signature: Clarena k Kushiher					
Distribution: Original Yellow Pink Goldenrod File with Committee Report Clerk's Office Drafting Agency Committee File Copy					

^{*}Only one measure per Record of Votes