S.B. NO. <u>3045</u>

JAN 2 6 2022

A BILL FOR AN ACT

RELATING TO EMPLOYEES OF THE DEPARTMENT OF THE ATTORNEY GENERAL.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAI'I:

1 SECTION 1. The legislature finds that the department of 2 the attorney general employs an administrator of the Hawaii 3 criminal justice data center to supervise the Hawaii criminal 4 justice data center division and a chief special investigator to 5 supervise the investigations division of the department. These 6 positions are the only supervisory positions for the legal 7 services and public services divisions within the department 8 that are not exempt from the civil service system. 9 supervisory positions have complex responsibilities, including 10 handling highly sensitive confidential information and require a 11 set of skills that are unique to the department. 12 Moreover, these positions, like other supervisory positions 13 within the department, are not just supervisory positions but 14 managerial positions in charge of divisions. In the department 15 of the attorney general, the supervisors are an extension of the 16 office of the attorney general and they are heavily relied upon 17 to implement the priorities of the office of the attorney 18 general. It is therefore important for the office of the

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- 1 attorney general to be able to supervise all supervisors in a
- 2 consistent, uniform manner and in accordance with the priorities
- 3 and business needs of the department.
- 4 The office of the attorney general also needs the ability
- 5 and flexibility to direct the duties and functions of all
- 6 supervisors, such that the department may act in a coordinated
- 7 manner to meet the needs of the State as determined by the
- 8 office of the attorney general, in consultation with the
- 9 governor. At times, execution of those duties and functions is
- 10 to address crisis situations and requires the full confidence of
- 11 the office of the attorney general to develop, coordinate, and
- 12 promptly implement the policies, activities, and programs as
- 13 specified by the office of the attorney general. Given the
- 14 highly specialized nature and expectations of the supervisory
- 15 positions in the department, these managerial positions are not
- 16 appropriate for the civil service system.
- 17 Exempting these positions from civil service will ensure
- 18 that the attorney general has the authority to appoint the best
- 19 candidates for the positions and will allow the attorney general
- 20 to supervise these positions consistently and equally with the
- 21 twenty-three other employees of the department of the attorney
- 22 general who hold supervisory positions. The change would also

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- 1 more accurately reflect the specialized needs of the
- 2 department's supervisory positions.
- 3 SECTION 2. Section 76-16, Hawaii Revised Statutes, is
- 4 amended by amending subsection (b) to read as follows:
- 5 "(b) The civil service to which this chapter applies shall
- 6 comprise all positions in the State now existing or hereafter
- 7 established and embrace all personal services performed for the
- 8 State, except the following:
- 9 (1) Commissioned and enlisted personnel of the Hawaii
- 10 National Guard as such, and positions in the Hawaii
- 11 National Guard that are required by state or federal
- laws or regulations or orders of the National Guard to
- be filled from those commissioned or enlisted
- 14 personnel;
- 15 (2) Positions filled by persons employed by contract where
- 16 the director of human resources development has
- 17 certified that the service is special or unique or is
- 18 essential to the public interest and that, because of
- 19 circumstances surrounding its fulfillment, personnel
- 20 to perform the service cannot be obtained through
- 21 normal civil service recruitment procedures. Any such
- contract may be for any period not exceeding one year;

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| 1 | (3) | Positions that must be filled without delay to comply |
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| 2 | | with a court order or decree if the director |
| 3 | | determines that recruitment through normal recruitment |
| 4 | | civil service procedures would result in delay or |
| 5 | | noncompliance, such as the Felix-Cayetano consent |
| 6 | | decree; |
| 7 | (4) | Positions filled by the legislature or by either house |
| 8 | | or any committee thereof; |
| 9 | (5) | Employees in the office of the governor and office of |
| 10 | | the lieutenant governor, and household employees at |
| 11 | | Washington Place; |
| 12 | (6) | Positions filled by popular vote; |
| 13 | (7) | Department heads, officers, and members of any board, |
| 14 | | commission, or other state agency whose appointments |
| 15 | | are made by the governor or are required by law to be |
| 16 | | confirmed by the senate; |
| 17 | (8) | Judges, referees, receivers, masters, jurors, notaries |
| 18 | | public, land court examiners, court commissioners, and |
| 19 | | attorneys appointed by a state court for a special |
| 20 | | temporary service; |
| 21 | (9) | One bailiff for the chief justice of the supreme court |
| 22 | | who shall have the powers and duties of a court |
| 23 | | officer and bailiff under section 606-14; one |

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| 1 | secretary or clerk for each justice of the supreme |
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| 2 | court, each judge of the intermediate appellate court, |
| 3 | and each judge of the circuit court; one secretary for |
| 4 | the judicial council; one deputy administrative |
| 5 | director of the courts; three law clerks for the chief |
| 6 | justice of the supreme court, two law clerks for each |
| 7 | associate justice of the supreme court and each judge |
| 8 | of the intermediate appellate court, one law clerk for |
| 9 | each judge of the circuit court, two additional law |
| 10 | clerks for the civil administrative judge of the |
| 11 | circuit court of the first circuit, two additional law |
| 12 | clerks for the criminal administrative judge of the |
| 13 | circuit court of the first circuit, one additional law |
| 14 | clerk for the senior judge of the family court of the |
| 15 | first circuit, two additional law clerks for the civil |
| 16 | motions judge of the circuit court of the first |
| 17 | circuit, two additional law clerks for the criminal |
| 18 | motions judge of the circuit court of the first |
| 19 | circuit, and two law clerks for the administrative |
| 20 | judge of the district court of the first circuit; and |
| 21 | one private secretary for the administrative director |
| 22 | of the courts, the deputy administrative director of |
| 23 | the courts, each department head, each deputy or first |

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| 1 | | assistant, and each additional deputy, or assistant |
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| 2 | | deputy, or assistant defined in paragraph (16); |
| 3 | (10) | First deputy and deputy attorneys general, the |
| 4 | | administrative services manager of the department of |
| 5 | | the attorney general, one secretary for the |
| 6 | | administrative services manager, an administrator and |
| 7 | | any support staff for the criminal and juvenile |
| 8 | | justice resources coordination functions, the |
| 9 | | administrator of the Hawaii criminal justice data |
| 10 | | center, the chief special investigator, and law |
| 11 | | clerks; |
| 12 | (11) | (A) Teachers, principals, vice-principals, complex |
| 13 | | area superintendents, deputy and assistant |
| 14 | | superintendents, other certificated personnel, |
| 15 | | not more than twenty noncertificated |
| 16 | | administrative, professional, and technical |
| 17 | | personnel not engaged in instructional work; |
| 18 | | (B) Effective July 1, 2003, teaching assistants, |
| 19 | | educational assistants, bilingual/bicultural |
| 20 | | school-home assistants, school psychologists, |
| 21 | | psychological examiners, speech pathologists, |
| 22 | | athletic health care trainers, alternative school |
| 23 | | work study assistants, alternative school |

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| 1 | | | educational/supportive services specialists, |
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| 2 | | | alternative school project coordinators, and |
| 3 | | | communications aides in the department of |
| 4 | | | education; |
| 5 | | (C) | The special assistant to the state librarian and |
| 6 | | | one secretary for the special assistant to the |
| 7 | | | state librarian; and |
| 8 | | (D) | Members of the faculty of the University of |
| 9 | | | Hawaii, including research workers, extension |
| 10 | | | agents, personnel engaged in instructional work, |
| 11 | | | and administrative, professional, and technical |
| 12 | | | personnel of the university; |
| 13 | (12) | Empl | oyees engaged in special, research, or |
| 14 | | demo | nstration projects approved by the governor; |
| 15 | (13) | (A) | Positions filled by inmates, patients of state |
| 16 | | | institutions, persons with severe physical or |
| 17 | | | mental disabilities participating in the work |
| 18 | | | experience training programs; |
| 19 | | (B) | Positions filled with students in accordance with |
| 20 | | | guidelines for established state employment |
| 21 | | | programs; and |
| 22 | | (C) | Positions that provide work experience training |
| 23 | | | or temporary public service employment that are |

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| 1 | | filled by persons entering the workforce or |
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| 2 | | persons transitioning into other careers under |
| 3 | | programs such as the federal Workforce Investment |
| 4 | | Act of 1998, as amended, or the Senior Community |
| 5 | | Service Employment Program of the Employment and |
| 6 | | Training Administration of the United States |
| 7 | | Department of Labor, or under other similar state |
| 8 | | programs; |
| 9 | (14) | A custodian or guide at Iolani Palace, the Royal |
| 10 | | Mausoleum, and Hulihee Palace; |
| 11 | (15) | Positions filled by persons employed on a fee, |
| 12 | | contract, or piecework basis, who may lawfully perform |
| 13 | | their duties concurrently with their private business |
| 14 | | or profession or other private employment and whose |
| 15 | | duties require only a portion of their time, if it is |
| 16 | | impracticable to ascertain or anticipate the portion |
| 17 | | of time to be devoted to the service of the State; |
| 18 | (16) | Positions of first deputies or first assistants of |
| 19 | | each department head appointed under or in the manner |
| 20 | | provided in section 6, article V, of the Hawaii State |
| 21 | | Constitution; three additional deputies or assistants |
| 22 | | either in charge of the highways, harbors, and |
| 23 | | airports divisions or other functions within the |

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| 1 | | department of transportation as may be assigned by the |
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| 2 | | director of transportation, with the approval of the |
| 3 | | governor; four additional deputies in the department |
| 4 | | of health, each in charge of one of the following: |
| 5 | | behavioral health, environmental health, hospitals, |
| 6 | | and health resources administration, including other |
| 7 | | functions within the department as may be assigned by |
| 8 | | the director of health, with the approval of the |
| 9 | | governor; an administrative assistant to the state |
| 10 | | librarian; and an administrative assistant to the |
| 11 | | superintendent of education; |
| 12 | (17) | Positions specifically exempted from this part by any |
| 13 | | other law; provided that: |
| 14 | | (A) Any exemption created after July 1, 2014, shall |
| 15 | | expire three years after its enactment unless |
| 16 | | affirmatively extended by an act of the |
| 17 | | legislature; and |
| 18 | | (B) All of the positions defined by paragraph (9) |
| 19 | | shall be included in the position classification |
| 20 | | plan; |
| 21 | (18) | Positions in the state foster grandparent program and |
| 22 | | positions for temporary employment of senior citizens |

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| 1 | | in occupations in which there is a severe personnel |
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| 2 | | shortage or in special projects; |
| 3 | (19) | Household employees at the official residence of the |
| 4 | | president of the University of Hawaii; |
| 5 | (20) | Employees in the department of education engaged in |
| 6 | | the supervision of students during meal periods in the |
| 7 | | distribution, collection, and counting of meal |
| 8 | | tickets, and in the cleaning of classrooms after |
| 9 | | school hours on a less than half-time basis; |
| 10 | (21) | Employees hired under the tenant hire program of the |
| 11 | | Hawaii public housing authority; provided that not |
| 12 | | more than twenty-six per cent of the authority's |
| 13 | | workforce in any housing project maintained or |
| 14 | | operated by the authority shall be hired under the |
| 15 | | tenant hire program; |
| 16 | (22) | Positions of the federally funded expanded food and |
| 17 | | nutrition program of the University of Hawaii that |
| 18 | | require the hiring of nutrition program assistants who |
| 19 | | live in the areas they serve; |
| 20 | (23) | Positions filled by persons with severe disabilities |
| 21 | | who are certified by the state vocational |
| 22 | | rehabilitation office that they are able to perform |
| 23 | | safely the duties of the positions; |

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| 1 | (24) | The sheriff; |
|----|------|--|
| 2 | (25) | A gender and other fairness coordinator hired by the |
| 3 | | judiciary; |
| 4 | (26) | Positions in the Hawaii National Guard youth and adult |
| 5 | | education programs; |
| 6 | (27) | In the state energy office in the department of |
| 7 | | business, economic development, and tourism, all |
| 8 | | energy program managers, energy program specialists, |
| 9 | | energy program assistants, and energy analysts; |
| 10 | (28) | Administrative appeals hearing officers in the |
| 11 | | department of human services; |
| 12 | (29) | In the Med-QUEST division of the department of human |
| 13 | | services, the division administrator, finance officer, |
| 14 | | health care services branch administrator, medical |
| 15 | | director, and clinical standards administrator; |
| 16 | (30) | In the director's office of the department of human |
| 17 | | services, the enterprise officer, information security |
| 18 | | and privacy compliance officer, security and privacy |
| 19 | | compliance engineer, and security and privacy |
| 20 | | compliance analyst; |
| 21 | (31) | The Alzheimer's disease and related dementia services |
| 22 | | coordinator in the executive office on aging; |

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| 1 | [+] (32) $[+]$ In the Hawaii emergency management agency, the |
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| 2 | executive officer, public information officer, civil |
| 3 | defense administrative officer, branch chiefs, and |
| 4 | emergency operations center state warning point |
| 5 | personnel; provided that, for state warning point |
| 6 | personnel, the director shall determine that |
| 7 | recruitment through normal civil service recruitment |
| 8 | procedures would result in delay or noncompliance; and |
| 9 | [+](33)[+] The executive director and seven full-time |
| 10 | administrative positions of the school facilities |
| 11 | authority. |
| 12 | The director shall determine the applicability of this |
| 13 | section to specific positions. |
| 14 | Nothing in this section shall be deemed to affect the civil |
| 15 | service status of any incumbent as it existed on July 1, 1955." |
| 16 | SECTION 3. Statutory material to be repealed is bracketed |
| 17 | and stricken. New statutory material is underscored. |
| 18 | SECTION 4. This Act shall take effect upon its approval. |
| 19 | |
| 20 | INTRODUCED BY: MMN.M |
| 21 | BY REQUEST |
| 22 | |

Report Title:

Employees of the Department of the Attorney General; Exempt

Description:

Converts the positions of the administrator of the Hawaii Criminal Justice Data Center and the chief special investigator of the Department of the Attorney General from civil service status to exempt status.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

JUSTIFICATION SHEET \$8. NO. 3045

DEPARTMENT:

Attorney General

TITLE:

A BILL FOR AN ACT RELATING TO EMPLOYEES OF THE DEPARTMENT OF THE ATTORNEY GENERAL.

PURPOSE:

To convert the positions of the administrator of the Hawaii Criminal Justice Data Center and the chief special investigator of the Department of the Attorney General from civil service status

to exempt status.

MEANS:

Amend section 76-16, Hawaii Revised Statutes.

JUSTIFICATION:

The Department of the Attorney General (Department) employs an administrator of the Hawaii Criminal Justice Data Center to supervise the Hawaii Criminal Justice Data Center and a chief special investigator to supervise the Investigations Division of the Department. These positions are the only supervisory positions for the legal services and public services divisions within the Department that are not exempt from the civil service system. The supervisory positions have complex responsibilities, including handling highly sensitive confidential information and require a set of skills that are unique to the Department.

Moreover, these positions, like other supervisory positions within the Department, are not just supervisory positions but managerial positions in charge of divisions. In the Department of the Attorney General, the supervisors are an extension of the Office of the Attorney General (OAG) and they are heavily relied upon to implement the priorities of OAG. It is therefore important for OAG to be able to supervise all supervisors in a consistent, uniform manner and in accordance with the priorities and business needs of the Department.

OAG also needs the ability and flexibility to direct the duties and functions of all supervisors, such that the Department may act in a coordinated manner to meet the needs of the State as determined by OAG, in consultation with the Governor. At times, execution of those duties and functions is to address crisis situations and requires the full confidence of OAG to develop, coordinate, and promptly implement the policies, activities, and programs as specified by OAG. Given the highly specialized nature and expectations of the supervisory positions in the Department, these managerial positions are not appropriate for the civil service system.

Exempting these positions from civil service will ensure that the Attorney General has the authority to appoint the best candidates for the positions and will allow the Attorney General to supervise these positions consistently and equally with the twenty-three other employees of the Department of the Attorney General who hold supervisory positions. The change would also more accurately reflect the specialized needs of the Department's supervisory positions.

Impact on the public: The public would benefit indirectly from the Attorney General's ability to employ the best candidates in these positions, all of which provide services to the public.

Impact on the department and other agencies:
The Department would benefit from the
consistency of having all of its supervisors
equally accountable to the Attorney General.

GENERAL FUND:

None.

OTHER FUNDS:

None.

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PPBS PROGRAM

DESIGNATION: None.

OTHER AFFECTED

AGENCIES: None.

EFFECTIVE DATE: Upon approval.