THE SENATE THIRTY-FIRST LEGISLATURE, 2022 STATE OF HAWAII

S.B. NO. 2898

**JAN** 2 1 2022

#### A BILL FOR AN ACT

RELATING TO COMMUNITY DEVELOPMENT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Chapter 206E, Hawaii Revised Statutes, is 1 amended by adding a new part to be appropriately designated and 2 3 to read as follows: . TRANSIT-ORIENTED DEVELOPMENT INFRASTRUCTURE 4 "PART IMPROVEMENT DISTRICT 5 6 §206E-A Findings and purpose. The legislature finds that 7 construction, installation, and improvement of certain 8 infrastructure is necessary and desirable to facilitate renewal 9 and redevelopment of areas designated for transit-oriented 10 development by the State and the counties. Transit-oriented 11 development is a powerful tool that can ultimately deliver a 12 wide range of social, environmental, and economic benefits. 13 Transit-oriented development promotes development patterns that 14 support quality of life, preserves the natural environment, 15 provides a range of housing choices for residents, and 16 encourages walking, biking, and use of mass transit. The State 17 plays an important role in overcoming barriers to transit-



### S.B. NO. 2098

oriented development, including encouraging needed investments 1 in improving regional infrastructure such as roads, sewers, 2 3 water, power, communication, and storm water management systems. 4 This part is intended to move current transit-oriented 5 development planning efforts forward into infrastructure improvements that benefit the community. The legislature 6 further finds that, currently, no single state agency has the 7 8 authority to improve infrastructure along a transit corridor in the best interest of the State. This part will enable the 9 10 delivery of infrastructure needed to support development on 11 lands within designated transit-oriented development zones. Accordingly, the purpose of this part is to establish transit-12 oriented development infrastructure improvement districts to 13 foster community development by strategically investing in 14 15 infrastructure improvements.

16 §206E-B Definitions. As used in this part:
17 "Authority" means the Hawaii community development
18 authority established by section 206E-3.

19 "Board" means the transit-oriented development20 infrastructure improvement district board.

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1	"District" means transit-oriented development
2	infrastructure improvement district within each county-
3	designated transit-oriented development zone, or within a one-
4	half mile radius of a proposed or existing transit station if
5	the county has not designated transit-oriented development
6	zones, as determined by the board.
7	"Fund" means the transit-oriented development
8	infrastructure improvement special fund.
9	"Program" means the transit-oriented development
10	infrastructure improvement program developed by the board
11	pursuant to section 206E-F.
12	§206E-C District established; boundaries. (a) The
13	transit-oriented development infrastructure improvement district
14	is hereby established under the authority.
15	(b) The district shall be comprised of and include the
16	parcels of land within county-designated transit-oriented
17	development zones, or within a one-half mile radius of a
18	proposed or existing transit station if the county has not
19	designated transit-oriented development zones, as determined by
20	the board, which shall take into account proximity, walkability,
21	adopted county plans, and other relevant factors; provided that,



# S.B. NO. 2090

1	in a coun	ty with a population in excess of five hundred
2	thousand,	a transit-oriented development zone shall include a
3	rail stat	ion or a planned rail station.
4	§206	E-D Transit-oriented infrastructure development
5	district	board; established; members; terms; vacancies. (a)
6	There is	established the transit-oriented development
7	infrastru	cture improvement board which shall be placed under the
8	authority	within the department of business, economic
9	developme	nt, and tourism for administrative purposes. The board
10	shall car	ry out the duties and responsibilities as set forth in
11	this part	
12	(b)	The board shall consist of the following members:
13	(1)	The director of finance or the director's designee;
14	(2)	The director of transportation or the director's
15		designee;
16	(3)	The director of the office of planning or the
17		director's designee;
18	(4)	The director of planning and permitting of the county
19		in which each district is located or the director's
20		designee; and



Page 5

1	(5)	The	following members shall be appointed by the
2		gove	rnor pursuant to section 26-34:
3		(A)	A cultural specialist;
4		(B)	An at-large member, to be selected from a list of
5			three nominees submitted by the senate president;
6		(C)	An at-large member, to be selected from a list of
7			three nominees submitted by the speaker of the
8			house;
9		(D)	A resident of the county where the district is
10			located, to be selected from a list of three
11			nominees submitted by the senate president; and
12		(E)	A resident of the county where the district is
13			located, to be selected from a list of three
14			nominees submitted by the speaker of the house.
15	(c)	The	terms of the appointed members shall be for four
16	years, co	mmenc	ing on July 1 and expiring on June 30. The
17	governor	shall	provide for staggered terms of the initially
18	appointed	memb	ers so that the initial terms of one at-large
19	member and	d one	district member selected by lot shall be for two
20	years, the	e ini	tial terms of one at-large member and one district



member selected by lot shall be for four years, and the term of 1 2 the cultural specialist shall be for four years. In the event of a vacancy, a member shall be appointed 3 (d) to fill the vacancy in the same manner as the original 4 appointment within thirty days of the vacancy or within ten days 5 of the senate's rejection of a previous appointment, as 6 7 applicable. 8 The terms of the director of finance, director of (e) transportation, director of the office of planning, and the 9 10 county directors of planning and permitting, or their respective 11 designees, shall run concurrently with each official's term of 12 office. The governor may remove or suspend for cause any 13 (f) member after due notice and public hearing. 14 (g) Notwithstanding section 92-15, a majority of all 15 eligible voting members as specified in this section shall 16 17 constitute a quorum to do business, and the concurrence of a 18 majority of all eligible voting members present shall be 19 necessary to make any action of the board valid. All members 20 shall continue in office until their respective successors have 21 been appointed and received advice and consent of the senate.



Page 6

Page 7

Except as herein provided, no member appointed under this 1 2 section shall be an officer or employee of the State or its 3 political subdivisions. 4 §206E-E Transit-oriented development infrastructure improvement board; powers; generally. Except as otherwise 5 6 limited by this part, with respect to the development, construction, and improvement of infrastructure within the 7 8 districts, the board may:

9 (1) Establish and administer transit-oriented development 10 infrastructure improvement districts and programs; 11 (2) Make and execute contracts and all other instruments 12 necessary or convenient for the exercise of its powers 13 and functions under this part; 14 (3) Prepare or cause to be prepared an infrastructure 15 improvement plan for the district; 16 (4) Acquire, reacquire, or contract to acquire or 17 reacquire, by grant or purchase, real, personal, or 18 mixed property, or any interest therein, and own, 19 hold, clear, improve, rehabilitate, sell, assign, exchange, transfer, convey, lease, or otherwise 20 21 dispose of or encumber the same;



# S.B. NO. 2098

1	(5)	Acquire or reacquire by condemnation real, personal,
2		or mixed property, or any interest therein, for
3		infrastructure improvement;
4	(6)	By itself or in partnership with qualified persons,
5		acquire, reacquire, construct, reconstruct,
6		rehabilitate, improve, alter, or repair or provide for
7		the construction, reconstruction, improvement,
8		alteration, or repair of any infrastructure and own,
9		hold, sell, assign, transfer, convey, exchange, lease,
10		or otherwise dispose of or encumber any infrastructure
11		<pre>improvement;</pre>
12	(7)	Arrange or contract for the planning, replanning,
13		opening, grading, or closing of streets, roads,
14		roadways, alleys or other places, or the furnishing of
15		facilities, or for the acquisition of property or
16		property rights, or for the furnishing of property or
17		services in connection with an infrastructure
18		<pre>improvement project;</pre>
19	(8)	Prepare or cause to be prepared plans, specifications,
20		designs, and estimates of costs for the construction,
21		reconstruction, rehabilitation, improvement,



# S.B. NO. 2090

1		alteration, or repair of any infrastructure
2		improvement project, and, from to time, modify the
3		plans, specifications, designs, or estimates of any
4		infrastructure improvement project;
5	(9)	Provide advisory, consultative, training, and
6		educational services, technical assistance, and advice
7		to any person, partnership, or corporation, either
8		public or private, to carry out the purposes of this
9		part, and engage the services of consultants on a
10		contractual basis for rendering professional and
11		technical assistance and advice;
12	(10)	Procure insurance against any loss in connection with
13		its property and other assets and operations in
14		amounts and from insurers as it deems desirable;
15	(11)	Contract for and accept gifts or grants in any form
16		from any public agency or from any other source; and
17	(12)	Do any and all things necessary to carry out its
18		purposes and exercise the powers given and granted in
19		this part.
20	§206	E-F Transit-oriented development infrastructure

21 improvement program; assessment; rules. (a) The board shall



#### S.B. NO. 2090

develop a transit-oriented development infrastructure
 improvement program to identify necessary infrastructure
 improvements within the district.

4 Whenever the board determines to undertake, or causes (b) to be undertaken, any infrastructure improvement as part of the 5 6 program, the cost of providing the infrastructure improvement 7 may be assessed against the real property in districts specially benefiting from the infrastructure improvement. The board shall 8 9 determine the areas of the districts that will benefit from the 10 infrastructure improvement to be undertaken and, if less than 11 the entire district benefits, the board may establish assessment areas within the districts. The board may issue and sell bonds 12 13 in amounts as may be authorized by the legislature to provide 14 funds to finance the infrastructure improvements. The board may fix the assessments against real property specially benefited. 15 16 All assessments made pursuant to this section shall be a 17 statutory lien against each lot or parcel of land assessed from the date of the notice declaring the assessment until paid, and 18 19 the lien shall have priority over all other liens except the 20 lien of property taxes. As between liens of assessments, the earlier lien shall be superior to the later lien. 21



#### S.B. NO. 2090

1 Bonds issued to provide funds to finance transit-(C) oriented development infrastructure improvements shall be 2 3 secured solely by the real properties benefited or improved, the 4 assessments thereon, or the revenues derived from the program 5 for which the bonds are issued, including reserve accounts and 6 earnings thereon, insurance proceeds, and other revenues, or any 7 combination thereof. The bonds may be additionally secured by 8 the pledge or assignment of loans and other agreements or any 9 note or other undertaking, obligation, or property held by the 10 board. Bonds issued pursuant to this section and the income 11 therefrom shall be exempt from all state and county taxation, 12 except transfer and estate taxes. The bonds shall be issued 13 subject to rules adopted pursuant to this section.

14 (d) Notwithstanding any other law to the contrary, in 15 assessing real property for transit-oriented development 16 infrastructure improvement, the board shall assess the real 17 property within an assessment area according to the special benefits conferred upon the real property by the infrastructure 18 19 improvement. These methods may include assessment on a frontage 20 basis or according to the area of real property within an 21 assessment area or any other assessment method that assesses the



### S.B. NO. 2090

1 real property according to the special benefit conferred, or any 2 combination thereof. No assessment levied against real property 3 specially benefited as provided by this part shall constitute a 4 tax on real property within the meanings of any constitutional 5 or statutory provisions. No assessment shall be levied against 6 real property owned by the federal government, the State, or a 7 county, or an agency thereof, without the prior written consent 8 of the owner.

9 (e) The board shall adopt rules pursuant to chapter 91 to 10 provide for the method of undertaking and financing transit-11 oriented development infrastructure improvement in an assessment 12 area or an entire district. The rules adopted pursuant to this 13 section shall include but not be limited to:

14 (1) The methods by which the board shall establish15 assessment areas;

16 (2) The method of assessment of real properties specially17 benefited;

18 (3) The costs to be borne by the board, the county in
19 which districts are situated, and the property owners;
20 (4) The procedures before the board relating to the
21 creation of the assessment areas by the owners of real



# S.B. NO. 2098

1		property therein, including provisions for petitions,
2		bids, contracts, bonds, and notices;
3	(5)	Provisions relating to assessments;
4	(6)	Provisions relating to financing, including bonds,
5		revolving funds, advances from available funds,
6		special funds for payment of bonds, payment of
7		principal and interest, and sale and use of the bonds;
8	(7)	Provisions relating to funds and refunding of
9		outstanding debts;
10	(8)	Provisions relating to limitations on time to sue; and
11	(9)	Other related provisions.
12	(f)	Notwithstanding any other provisions to the contrary,
13	the board	may, in its discretion, enter into any agreement with
14	the county	y in which the districts are located, to implement all
15	or part o	f the purposes of this section.
16	(g)	All sums collected under this section shall be
17	deposited	into the transit-oriented development infrastructure
18	improveme	nt special fund and applied solely to:
19	(1)	The payment of the principal and interest on the bonds
20		and the cost of administering, operating, and
21		maintaining the program;

#### S.B. NO. 2090

1 The establishment of reserves; and (2)2 Other purposes as may be authorized in the proceedings (3) 3 providing for the issuance of the bonds. 4 If any surplus remains in any special fund after the 5 payment of the bonds chargeable against the fund, it shall be 6 credited to and become a part of the transit-oriented 7 development infrastructure improvement special fund. 8 (h) The transit-oriented development infrastructure 9 improvements to be financed through bonds issued by the board 10 may be dedicated to the county in which the infrastructure 11 improvements are to be located. The board shall ensure that the 12 infrastructure improvements are designed and constructed to meet county requirements and enter into agreement with the county for 13 14 dedication of the public facilities. 15 Notwithstanding any law to the contrary, whenever it (i) 16 becomes necessary to remove, relocate, replace, or reconstruct 17 public utility facilities that are part of a program, the board 18 shall establish by rule the allocation of cost between the 19 board, the affected public utilities, and the properties that 20 may specially benefit from the improvement, if any. In 21 determining the allocation of cost, the board shall consider the



### S.B. NO. 2090

cost allocation policies for districts established by the county
 in which the removal, relocation, replacement, or reconstruction
 is to take place.

§206E-G Transit-oriented development infrastructure
improvement special fund. (a) There is established in the
state treasury the transit-oriented development infrastructure
improvement special fund, into which shall be deposited:

8 (1) All revenues, income, and receipts for the district;
9 (2) Moneys directed, allocated, or disbursed to the
10 district from government agencies or private
11 individuals or organizations, including grants, gifts,
12 awards, donations, and assessments of landowners for
13 costs to administer and operate the district;

14 (3) Assessments collected under section 206E-F; and

15 (4) Moneys appropriated to the fund by the legislature.

16 (b) Moneys in the fund shall be used only for the purposes17 of this part.

18 (c) Investment earnings credited to the assets of the fund19 shall become part of the fund.

20 §206E-H Memorandum of agreement. The board may execute
 21 memoranda of agreement with appropriate governmental agencies.



1	§206E-I Annual comprehensive report. The board shall
2	submit an annual comprehensive report on the progress of
3	development within the district to the legislature no later than
4	twenty days prior to the convening of each regular session."
5	SECTION 2. In codifying the new sections added by section
6	l of this Act, the revisor of statutes shall substitute
7	appropriate section numbers for the letters used in designating
8	the new sections in this Act.
9	SECTION 3. This Act shall take effect upon its approval.
10	
	INTRODUCED BY:



#### Report Title:

Transit-Oriented Development Infrastructure Improvement District; Hawaii Community Development Authority; Department of Business, Economic Development, and Tourism; Boundaries; Board; Program; Assessment; Special Fund

#### Description:

Establishes the transit-oriented development infrastructure improvement district under the Hawaii community development authority. Establishes districts to comprise of and include the parcels of land within county-designated transit-oriented development zones, or within a one-half mile radius of a proposed or existing transit station if the county has not designated transit-oriented development zones, as determined by the transit-oriented development infrastructure improvement district board. Requires the transit-oriented development infrastructure improvement district board to develop a transitoriented development infrastructure improvement to identify necessary infrastructure improvements within the district. Establishes the transit-oriented development infrastructure improvement special fund.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

