# A BILL FOR AN ACT

RELATING TO HOUSING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the State has a
- 2 critical need for the development and construction of affordable
- 3 housing units for residents of the State. Act 127, Session Laws
- 4 of Hawaii 2016, as amended by Act 96, Session Laws of Hawaii
- 5 2017, established a goal of developing at least 22,500
- 6 affordable rental housing units ready for occupancy between 2017
- 7 and 2026. The legislature further finds that the transit-
- 8 oriented development associated with the construction of a rail
- 9 transit system in Honolulu has the potential to fulfill this
- 10 housing goal. Because the State is the largest landowner of
- 11 properties along the rail transit line, the State has an
- 12 opportunity to utilize its resources to significantly increase
- 13 the inventory of affordable housing units.
- 14 The legislature additionally finds that Act 130, Session
- 15 Laws of Hawaii 2016, established the office of planning, now
- 16 known as the office of planning and sustainable development, as
- 17 the lead agency to coordinate and advance smart growth and



- 1 transit-oriented development planning within the State,
- 2 including targeting transit-oriented development areas for
- 3 significant increases in affordable housing and rental units and
- 4 approving all state agencies' development plans for parcels
- 5 along the rail transit corridor. The legislature also finds
- 6 that requiring an affordable housing component as part of
- 7 development and redevelopment of state properties along the rail
- 8 transit line will not only increase the affordable housing
- 9 stock, but also support rail ridership goals by locating denser,
- 10 mixed use developments along the rail transit line.
- 11 The purpose of this Act is to require affordable housing to
- 12 be included in state agencies' development or redevelopment
- 13 plans for state transit-oriented development along the rail
- 14 transit corridor that are subject to approval by the office of
- 15 planning and sustainable development as part of its function as
- 16 the lead agency to coordinate and advance smart growth and
- 17 transit-oriented development planning within the State.
- 18 SECTION 2. Section 225M-2, Hawaii Revised Statutes, is
- 19 amended by amending subsection (b) to read as follows:
- "(b) The office of planning and sustainable development
- 21 shall gather, analyze, and provide information to the governor,

| 1  | the legis | lature, and state and county agencies to assist in the  |
|----|-----------|---|
| 2  | overall a | nalysis and formulation of state policies and           |
| 3  | strategie | s to provide central direction and cohesion in the      |
| 4  | allocatio | n of resources and effectuation of state activities and |
| 5  | programs  | and effectively address current or emerging issues and  |
| 6  | opportuni | ties. More specifically, the office shall engage in     |
| 7  | the follo | wing activities:  |
| 8  | (1)       | State comprehensive planning and program coordination.  |
| 9  |           | Formulating and articulating comprehensive statewide    |
| 10 |           | goals, objectives, policies, and priorities, and        |
| 11 |           | coordinating their implementation through the           |
| 12 |           | statewide planning system established in part II of     |
| 13 |           | chapter 226;  |
| 14 | (2)       | Strategic planning. Identifying and analyzing           |
| 15 |           | significant issues, problems, and opportunities         |
| 16 |           | confronting the State, and formulating strategies and   |
| 17 |           | alternative courses of action in response to            |
| 18 |           | identified problems and opportunities by:               |
| 19 |           | (A) Providing in-depth policy research, analysis, and   |
| 20 |           | recommendations on existing or potential areas of       |

critical state concern;

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| 1  |     | (B)  | Examining and evaluating the effectiveness of     |
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| 2  |     |      | state programs in implementing state policies and |
| 3  |     |      | priorities;                                       |
| 4  |     | (C)  | Monitoring current social, economic, and physical |
| 5  |     |      | conditions and trends through surveys,            |
| 6  |     |      | environmental scanning, and other techniques; and |
| 7  |     | (D)  | Developing, in collaboration with affected public |
| 8  |     |      | or private agencies and organizations,            |
| 9  |     |      | implementation plans and schedules and, where     |
| 10 |     |      | appropriate, assisting in the mobilization of     |
| 11 |     |      | resources to meet identified needs;               |
| 12 | (3) | Plan | ning coordination and cooperation. Facilitating   |
| 13 |     | coor | dinated and cooperative planning and policy       |
| 14 |     | deve | lopment and implementation activities among state |
| 15 |     | agen | cies and between the state, county, and federal   |
| 16 |     | gove | rnments, by:                                      |
| 17 |     | (A)  | Reviewing, assessing, and coordinating, as        |
| 18 |     |      | necessary, major plans, programs, projects, and   |
| 19 |     |      | regulatory activities existing or proposed by     |
| 20 |     |      | state and county agencies;                        |

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| 2  |     |      | or coordinate interagency development and         |
|----|-----|------|---|
| 3  |     |      | regulatory processes; and                         |
| 4  |     | (C)  | Recognizing the presence of federal defense and   |
| 5  |     |      | security forces and agencies in the State as      |
| 6  |     |      | important state concerns;                         |
| 7  | (4) | Stat | ewide planning and geographic information system. |
| 8  |     | Coll | ecting, integrating, analyzing, maintaining, and  |
| 9  |     | diss | eminating various forms of data and information,  |
| 10 |     | incl | uding geospatial data and information, to further |
| 11 |     | effe | ctive state planning, policy analysis and         |
| 12 |     | deve | lopment, and delivery of government services by:  |
| 13 |     | (A)  | Collecting, assembling, organizing, evaluating,   |
| 14 |     |      | and classifying existing geospatial and non-      |
| 15 |     |      | geospatial data and performing necessary basic    |
| 16 |     |      | research, conversions, and integration to provide |
| 17 |     |      | a common database for governmental planning and   |
| 18 |     |      | geospatial analyses by state agencies;            |
| 19 |     | (B)  | Planning, coordinating, and maintaining a         |
| 20 |     |      | comprehensive, shared statewide planning and      |
| 21 |     |      | geographic information system and associated      |

(B) Formulating mechanisms to simplify, streamline,

| 1  | geospatial database. The office shall be the      |
|----|---|
| 2  | lead agency responsible for coordinating the      |
| 3  | maintenance of the multi-agency, statewide        |
| 4  | planning and geographic information system and    |
| 5  | coordinating, collecting, integrating, and        |
| 6  | disseminating geospatial data sets that are used  |
| 7  | to support a variety of state agency applications |
| 8  | and other spatial data analyses to enhance        |
| 9  | decision-making. The office shall promote and     |
| 10 | encourage free and open data sharing among and    |
| 11 | between all government agencies. To ensure the    |
| 12 | maintenance of a comprehensive, accurate, up-to-  |
| 13 | date geospatial data resource that can be drawn   |
| 14 | upon for decision-making related to essential     |
| 15 | public policy issues such as land use planning,   |
| 16 | resource management, homeland security, and the   |
| 17 | overall health, safety, and well-being of         |
| 18 | Hawaii's citizens, and to avoid redundant data    |
| 19 | development efforts, state agencies shall provide |
| 20 | to the shared system either their respective      |
| 21 | geospatial databases or, at a minimum, especially |

| 1  |     | in cases of secure or confidential data sets that      |
|----|-----|--|
| 2  |     | cannot be shared or must be restricted, metadata       |
| 3  |     | describing existing geospatial data. In cases          |
| 4  |     | where agencies provide restricted data, the            |
| 5  |     | office of planning and sustainable development         |
| 6  |     | shall ensure the security of that data; and            |
| 7  |     | (C) Maintaining a centralized depository of state and  |
| 8  |     | national planning references;                          |
| 9  | (5) | Land use planning. Developing and presenting the       |
| 10 |     | position of the State in all boundary change petitions |
| 11 |     | and proceedings before the land use commission, [and]  |
| 12 |     | assisting state agencies in the development and        |
| 13 |     | submittal of petitions for land use district boundary  |
| 14 |     | amendments, and conducting reviews of the              |
| 15 |     | classification and districting of all lands in the     |
| 16 |     | State, as specified in chapter 205;                    |
| 17 | (6) | Coastal and ocean policy management, and sea level     |
| 18 |     | rise adaptation coordination. Carrying out the lead    |
| 19 |     | agency responsibilities for the Hawaii coastal zone    |
| 20 |     | management program, as specified in chapter 205A.      |
| 21 |     | Also:  |

| 1  |     | (A)  | Developing and maintaining an ocean and coastal   |
|----|-----|------|---|
| 2  |     |      | resources information, planning, and management   |
| 3  |     |      | system;   |
| 4  |     | (B)  | Further developing and coordinating               |
| 5  |     |      | implementation of the ocean resources management  |
| 6  |     |      | plan;   |
| 7  |     | (C)  | Formulating ocean policies with respect to the    |
| 8  |     |      | exclusive economic zone, coral reefs, and         |
| 9  |     |      | national marine sanctuaries; and                  |
| 10 |     | (D)  | Coordinating sea level rise adaptation with state |
| 11 |     |      | agencies having operational responsibilities over |
| 12 |     |      | state facilities to identify existing and planned |
| 13 |     |      | facilities, including critical infrastructure,    |
| 14 |     |      | that are vulnerable to sea level rise, flooding   |
| 15 |     |      | impacts, and natural hazards;                     |
| 16 | (7) | Regi | onal planning and studies. Conducting plans and   |
| 17 |     | stud | lies to determine:                                |
| 18 |     | (A)  | The capability of various regions within the      |
| 19 |     |      | State to support projected increases in both      |
| 20 |     |      | resident nonulations and visitors.                |

| 1  |     | (B) The potential physical, social, economic, and      |
|----|-----|--|
| 2  |     | environmental impact on these regions resulting        |
| 3  |     | from increases in both resident populations and        |
| 4  |     | visitors;  |
| 5  |     | (C) The maximum annual visitor carrying capacity for   |
| 6  |     | the State by region, county, and island; and           |
| 7  |     | (D) The appropriate guidance and management of         |
| 8  |     | selected regions and areas of statewide critical       |
| 9  |     | concern.   |
| 10 |     | The studies in subparagraphs (A) to (C) shall be       |
| 11 |     | conducted at appropriate intervals, but not less than  |
| 12 |     | once every five years;                                 |
| 13 | (8) | Regional, national, and international planning.        |
| 14 |     | Participating in and ensuring that state plans,        |
| 15 |     | policies, and objectives are consistent, to the extent |
| 16 |     | practicable, with regional, national, and              |
| 17 |     | international planning efforts;                        |
| 18 | (9) | Climate adaptation and sustainability planning and     |
| 19 |     | coordination. Conducting plans and studies and         |
| 20 |     | preparing reports as follows:                          |

| 1  |      | (A)  | Develop, monitor, and evaluate strategic climate  |
|----|------|------|---|
| 2  |      |      | adaptation plans and actionable policy            |
| 3  |      |      | recommendations for the State and counties        |
| 4  |      |      | addressing expected statewide climate change      |
| 5  |      |      | impacts identified under chapter 225P and         |
| 6  |      |      | sections 226-108 and 226-109; and                 |
| 7  |      | (B)  | Provide planning and policy guidance and          |
| 8  |      |      | assistance to state and county agencies regarding |
| 9  |      |      | climate change and sustainability;                |
| 10 | (10) | Smar | t growth and transit-oriented development. Acting |
| 1  |      | as t | the lead agency to coordinate and advance smart   |
| 12 | ,    | grow | th and transit-oriented development planning      |
| 13 |      | with | in the State as follows:                          |
| 14 |      | (A)  | Identify transit-oriented development             |
| 15 |      |      | opportunities shared between state and county     |
| 16 |      |      | agencies, including relevant initiatives such as  |
| 17 |      |      | the department of health's healthy Hawaii         |
| 18 |      |      | initiative and the Hawaii clean energy            |
| 9  |      |      | initiative;                                       |
| 20 |      | (B)  | Refine the definition of "transit-oriented        |
| 21 |      |      | development" in the context of Hawaii, while      |

| 1  |     | recognizing the potential for smart growth       |
|----|-----|--|
| 2  |     | development patterns in all locations;           |
| 3  | (C) | Clarify state goals for transit-oriented         |
| 4  |     | development and smart growth that support the    |
| 5  |     | principles of the Hawaii State Planning Act by   |
| 6  |     | preserving non-urbanized land, improving worker  |
| 7  |     | access to jobs, and reducing fuel consumption;   |
| 8  | (D) | Target transit-oriented development areas for    |
| 9  |     | significant increase in affordable housing and   |
| 10 |     | rental units;                                    |
| 11 | (E) | Conduct outreach to state agencies to help       |
| 12 |     | educate state employees about the ways they can  |
| 13 |     | support and benefit from transit-oriented        |
| 14 |     | development and the State's smart growth goals;  |
| 15 | (F) | Publicize coordinated state efforts that support |
| 16 |     | smart growth, walkable neighborhoods, and        |
| 17 |     | transit-oriented development;                    |
| 18 | (G) | Review state land use decision-making processes  |
| 19 |     | to identify ways to make transit-oriented        |
| 20 |     | development a higher priority and facilitate     |
| 21 |     | better and more proactive leadership in creating |

| 1  |     | walkable communities and employment districts,    |
|----|-----|---|
| 2  |     | even if transit will only be provided at a later  |
| 3  |     | date; and   |
| 4  | (H) | Approve all state agencies' development plans for |
| 5  |     | parcels along the rail transit corridor $[-]$ ;   |
| 6  |     | provided that state agencies shall consult with   |
| 7  |     | the office of planning and sustainable            |
| 8  |     | development and the Hawaii housing finance and    |
| 9  |     | development corporation early in the formulation  |
| 10 |     | of agencies' development plans to determine       |
| 11 |     | whether housing is appropriate on the parcels,    |
| 12 |     | and if determined to be appropriate, how the      |
| 13 |     | provision of affordable housing units could be    |
| 14 |     | maximized on the parcel or parcels; provided      |
| 15 |     | further that state agencies shall incorporate in  |
| 16 |     | the formulation of development plans provisions   |
| 17 |     | to ensure at least fifty per cent of units are    |
| 18 |     | reserved for residents who:                       |
| 19 |     | (i) Are residents of the State;                   |
| 20 | -   | (ii) Are the occupants of the unit; and           |
| 21 | ( 1 | iii) Own no other property,                       |

| 1  |      | unless the office of planning and sustainable          |
|----|------|--|
| 2  |      | development determines that housing is not             |
| 3  |      | feasible or desirable on a particular property;        |
| 4  |      | provided further that this subparagraph shall not      |
| 5  |      | apply to the rail transit corridor located in          |
| 6  |      | Halawa.  |
| 7  |      | For the purposes of this subparagraph,                 |
| 8  |      | "development plans" means conceptual land use          |
| 9  |      | plans that identify the location and planned uses      |
| 10 |      | within a defined area; and                             |
| 11 | (11) | Environmental review. Performing duties set forth      |
| 12 |      | under chapter 343, serving the governor in an advisory |
| 13 |      | capacity on all matters relating to environmental      |
| 14 |      | review, and having such powers delegated by the        |
| 15 |      | governor as are necessary to coordinate and, when      |
| 16 |      | requested by the governor, direct all state            |
| 17 |      | governmental agencies in matters concerning            |
| 18 |      | environmental quality control, including:              |
| 19 |      | (A) Advising and assisting private industries,         |
| 20 |      | governmental department and agencies, and other        |
| 21 |      | persons on the requirements of chapter 343; and        |

| 1 | (B) Conducting public education programs on               |
|---|---|
| 2 | environmental quality control;                            |
| 3 | provided that the office shall adopt rules in             |
| 4 | accordance with chapter 91 to implement this              |
| 5 | paragraph."   |
| 6 | SECTION 3. Statutory material to be repealed is bracketed |
| 7 | and stricken. New statutory material is underscored.      |
| 8 | SECTION 4. This Act shall take effect on July 1, 2022.    |
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#### Report Title:

Office of Planning and Sustainable Development; Transit-Oriented Development; Development or Redevelopment Plans; Affordable Housing

#### Description:

Requires state agencies to consult with the Office of Planning and Sustainable Development and Hawaii Housing Finance and Development corporation on the formulation of development plans and requires that agencies formulate plans ensuring that fifty per cent of housing units in state agencies' development and redevelopment plans along the rail transit corridor be reserved for residents meeting certain requirements. Allows the Office of Planning and Sustainable Development to make exceptions to the affordable housing requirement. (SD1)

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