## A BILL FOR AN ACT

RELATING TO CAMPAIGN FINANCE.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the State has a
- 2 compelling interest in securing its democratic self-governance
- 3 from foreign influence.
- 4 The legislature further finds that former President Barack
- 5 Obama warned of foreign corporate spending in state elections
- 6 and that Ellen Weintraub, commissioner of the Federal Election
- 7 Commission, and Ann Ravel, former commissioner of the Federal
- 8 Election Commission, specifically called on states to enact
- 9 legislation to limit the influence of foreign corporate spending
- 10 on American elections.
- 11 The legislature recognizes that Seattle, Washington, has
- 12 enacted legislation, and the United States Congress and several
- 13 states and municipalities, including Colorado, Maine,
- 14 Massachusetts, Minnesota, the State of New York, and the city of
- 15 New York are considering enacting legislation to limit foreign-
- 16 influenced corporate political spending and to protect the
- 17 integrity of their elections from foreign corporate influence.

1	Accordingly, the purpose of this Act is to protect the					
2	State's d	emocratic self-governance by:				
3	(1)	Prohibiting foreign entities and foreign-influenced				
4		corporations from making independent expenditures,				
5		electioneering communications, or contributions to				
6		candidates or committees;				
7	(2)	Requiring every corporation that contributes or				
8		expends funds in a state election to file a statement				
9		of certification regarding its status as a foreign-				
10		influenced corporation;				
11	(3)	Requiring every entity that expends funds in a state				
12		election and receives contributions or donations from				
13		a corporation to ensure that funds derived from				
14		foreign-influenced corporations are not used for				
15		political spending; and				
16	(4)	Requiring noncandidate committees making only				
17		independent expenditures to obtain a statement of				
18		certification from each top contributor required to be				

listed in an advertisement.

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1	SECT	ION 2. Section 11-302, Hawaii Revised Statutes, is			
2	amended by adding five new definitions to be appropriately				
3	inserted and to read as follows:				
4	"Chief executive officer" means the highest-ranking				
5	officer or individual having authority to make decisions				
6	regarding a corporation's affairs.				
7	"Foreign-influenced corporation" means a corporation that				
8	meets at least one of the following conditions:				
9	(1)	A single foreign owner holds, owns, controls, or			
10		otherwise has direct or indirect beneficial ownership			
11		of five per cent or more of the total equity,			
12		outstanding voting shares, membership units, or other			
13		applicable ownership interests of the corporation;			
14	(2)	A foreign owner participates directly or indirectly in			
15		the corporation's decision-making process with respect			
16		to the corporation's political activities in the			
17		United States;			
18	(3)	The corporation is incorporated or otherwise formed			
19		pursuant to the laws of a foreign country; or			
20	(4)	The principal place of business of the corporation is			
21		in a foreign country.			

1	"For	eign investor" means a person or entity that:					
2	(1)	(1) Holds, owns, controls, or otherwise has direct or					
3		indirect beneficial ownership of equity, outstanding					
4		voting shares, membership units, or other applicable					
5		ownership interests of a corporation; and					
6	(2)	<u>Is:</u>					
7		(A) A government of a foreign country; a foreign					
8		political party; or a partnership, association,					
9		corporation, organization; or other combination					
10		of persons organized under the laws of or having					
11		its principal place of business in a foreign					
12		country; or					
13		(B) A foreign national.					
14	"Foreign national" means an individual who is not a citizen						
15	of the United States or a national of the United States and who						
16	is not lawfully admitted for permanent residence.						
17	"Foreign owner" means:						
18	(1)	A foreign investor; or					
19	(2)	A corporation wherein a foreign investor holds, owns,					
20		controls, or otherwise has directly or indirectly					
21		acquired a beneficial ownership of equity or voting					

1	shares in an amount that is equal to or greater than				
2	fifty per cent of the total equity or outstanding				
3	voting shares."				
4	SECTION 3. Section 11-356, Hawaii Revised Statutes, is				
5	amended to read as follows:				
6	"[ $\{\}$ ] §11-356[ $\}$ ] Contributions and expenditures by a foreign				
7	national or [foreign] foreign-influenced corporation;				
8	prohibited. (a) [Except as provided in subsection (b), no] No				
9	contributions or expenditures shall be made to or on behalf of a				
10	candidate, candidate committee, or noncandidate committee, by a				
11	foreign national or [foreign] foreign-influenced corporation,				
12	including a domestic subsidiary of a [foreign] foreign-				
13	influenced corporation, a domestic corporation that is owned by				
14	a foreign national, or a local subsidiary where administrative				
15	control is retained by the [foreign] foreign-influenced				
16	corporation[, and in the same manner prohibited under 2 United				
17	States Code section 441e and 11 Code of Federal Regulations				
18	section 110.20, as amended.				
19	(b) A foreign-owned domestic corporation may make				
20	contributions if:				

1	<del>(1)</del>	Foreign national individuals do not participate in					
2		election-related-activities, including decisions					
3		concerning contributions or the administration of a					
4		candidate committee or noncandidate committee; or					
5	<del>(2)</del>	The contributions are domestically-derived].					
6	(b)	No independent expenditures or electioneering					
7	communications shall be made by a foreign national or foreign-						
8	influenced corporation.						
9	(c) Every corporation that contributes to or makes an						
10	expenditu	are of more than \$1,000 in an election cycle on behalf					
11	of a candidate, candidate committee, or noncandidate committee,						
12	including an independent expenditure or electioneering						
13	communica	tion, shall within seven business days after making the					
14	contribution or expenditure file with the campaign spending						
15	commission a statement of certification signed by the						
16	corporation's chief executive officer avowing under penalty of						
17	perjury that, after due inquiry, the corporation was not a						
18	foreign-influenced corporation on the date the expenditure,						
19	independent expenditure, contribution, or expenditure for an						
20	electioneering communication was made. For purposes of this						
21	certifica	tion, the corporation shall ascertain beneficial					

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unless:

2 corporation is listed on a national securities exchange, as set 3 forth in title 17 Code of Federal Regulation sections 240.13d-3 4 and 240.13d-5. The corporation shall provide a copy of the 5 statement of certification to any candidate or committee to 6 which it contributes, and upon request of the recipient, to any 7 other person to which it contributes. 8 (d) A person that receives a contribution or donation from 9 a corporation may not use that contribution or donation, 10 directly or indirectly, to make an expenditure, including an 11 independent expenditure or an expenditure for an electioneering 12 communication, on behalf of a candidate, candidate committee, or 13 noncandidate committee, or contribute, donate, transfer, or 14 convey funds from the contribution or donation to another person 15 to make an expenditure, including an independent expenditure or 16 an expenditure for an electioneering communication, on behalf of

ownership in a manner consistent with chapter 414, or, if the

19 (1) The person received from the corporation a copy of the
20 statement of certification described in subsection
21 (c);

a candidate, candidate committee, or noncandidate committee,

1	(2)	The person does not have actual knowledge that the					
2		statement of certification is false;					
3	(3)	The person separately designates, records, and					
4	accounts for those funds, and ensures that						
5	disbursements for expenditures, including independent						
6	expenditures or expenditures for electioneering						
7	communications, on behalf of a candidate, candidate						
8		committee, or noncandidate committee are only made					
9		from funds that comply with this section; and					
10	(4)	The person's use of the funds is otherwise lawful.					
11	(e)	For the purposes of this section:					
12	"Cor	poration" means a for-profit corporation, company,					
13	limited 1	iability company, limited partnership, business trust,					
14	business association, or other legal entity.						
15	"Electioneering communication" has the same meaning as						
16	defined by section 11-341."						
17	SECTION 4. Section 11-393, Hawaii Revised Statutes, is						
18	amended to	o read as follows:					
19	" [ <del>-{</del> ] :	§11-393[] Identification of certain top contributors					
20	to noncandidate committees making only independent expenditures						
21	(a) An ac	dvertisement shall contain an additional notice in a					

- 1 prominent location immediately after or below the notices
- 2 required by section 11-391, if the advertisement is broadcast,
- 3 televised, circulated, or published, including by electronic
- 4 means, and is paid for by a noncandidate committee that
- 5 certifies to the commission that it makes only independent
- 6 expenditures. This additional notice shall start with the
- 7 words, "The three top contributors for this advertisement are",
- 8 followed by the names of the three top contributors, as defined
- 9 in subsection  $[\frac{(e)}{f}]$  (f), who made the highest aggregate
- 10 contributions to the noncandidate committee for the purpose of
- 11 funding the advertisement; provided that:
- 12 (1) If a noncandidate committee is only able to identify
- two top contributors who made contributions for the
- 14 purpose of funding the advertisement, the additional
- notice shall start with the words, "The two top
- 16 contributors for this advertisement are", followed by
- the names of the two top contributors;
- 18 (2) If a noncandidate committee is able to identify only
- one top contributor who made contributions for the
- 20 purpose of funding the advertisement, the additional
- 21 notice shall start with the words, "The top

1	contributo	r for	this	advertisement	is",	followed	by
2	the name o	f the	top	contributor;			

- (3) If a noncandidate committee is unable to identify any top contributors who made contributions for the purpose of funding the advertisement, the additional notice shall start with the words, "The three top contributors for this noncandidate committee are", followed by the names of the three top contributors who made the highest aggregate contributions to the noncandidate committee; and
- (4) If there are no top contributors to the noncandidate committee, the noncandidate committee shall not be subject to this section.
- 14 In no case shall a noncandidate committee be required to
  15 identify more than three top contributors pursuant to this
  16 section.
- 17 (b) If a noncandidate committee has more than three top
  18 contributors who contributed in equal amounts, the noncandidate
  19 committee may select which of the top contributors to identify
  20 in the advertisement; provided that the top contributors not
  21 identified in the advertisement did not make a higher aggregate

- 1 contribution than those top contributors who are identified in
- 2 the advertisement. The additional notice required for
- 3 noncandidate committees described under this subsection shall
- 4 start with the words "Three of the top contributors for this
- 5 advertisement are" or "Three of the top contributors to this
- 6 noncandidate committee are", as appropriate, followed by the
- 7 names of the three top contributors.
- 8 (c) This section shall not apply to advertisements
- 9 broadcast by radio or television of such short duration that
- 10 including a list of top contributors in the advertisement would
- 11 constitute a hardship to the noncandidate committee paying for
- 12 the advertisement. A noncandidate committee shall be subject to
- 13 all other requirements under this part regardless of whether a
- 14 hardship exists pursuant to this subsection. The commission
- 15 shall adopt rules pursuant to chapter 91 to establish criteria
- 16 to determine when including a list of top contributors in an
- 17 advertisement of short duration constitutes a hardship to a
- 18 noncandidate committee under this subsection.
- 19 (d) A noncandidate committee shall obtain from each top
- 20 contributor required to be listed in an advertisement pursuant
- 21 to this section a statement of certification avowing under

- 1 penalty of perjury that, after due inquiry, none of the funds
- 2 contributed by the top contributor were derived from a foreign-
- 3 influenced corporation. If a noncandidate committee does not
- 4 receive a statement of certification from a top contributor,
- 5 then the noncandidate committee shall return the contribution to
- 6 the top contributor. A noncandidate committee shall be entitled
- 7 to rely on a statement of certification provided by a top
- 8 contributor unless the noncandidate committee has actual
- 9 knowledge that the statement of certification is false.
- 10 [\(\frac{(d)}{d}\)] (e) Any noncandidate committee that violates this
- 11 section shall be subject to a fine under section 11-410.
- 12 [<del>(e)</del>] (f) For purposes of this part, "top contributor"
- 13 means a contributor who has contributed an aggregate amount of
- 14 \$10,000 or more to a noncandidate committee within a twelve-
- 15 month period prior to the purchase of an advertisement."
- 16 SECTION 5. Nothing in this Act shall be construed to
- 17 diminish or infringe upon any right protected under the First
- 18 Amendment of the Constitution of the United States or conflict
- 19 with any federal statute or regulation.

- 1 SECTION 6. This Act does not affect rights and duties that
- 2 matured, penalties that were incurred, and proceedings that were
- 3 begun before its effective date.
- 4 SECTION 7. If any provision of this Act, or the
- 5 application thereof to any person or circumstance, is held
- 6 invalid, the invalidity does not affect other provisions or
- 7 applications of the Act that can be given effect without the
- 8 invalid provision or application, and to this end the provisions
- 9 of this Act are severable.
- 10 SECTION 8. Statutory material to be repealed is bracketed
- 11 and stricken. New statutory material is underscored.
- 12 SECTION 9. This Act shall take effect upon its approval.

## Report Title:

Campaign Finance; Foreign-Influenced Corporations; Foreign Nationals

## Description:

Prohibits foreign nationals and foreign-influenced corporations from making independent expenditures, electioneering communications, or contributions to candidates or committees. Requires every corporation that contributes or expends funds of more than \$1,000 in an election cycle in a state election to file a statement of certification regarding foreign influence. Requires recipients of corporate donations from expending funds for certain purposes unless the contributing corporation has certified that the corporation is not foreign-influenced. Requires noncandidate committees making only independent expenditures to obtain a statement of certification from each top contributor required to be listed in an advertisement. (SD1)

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