A BILL FOR AN ACT

RELATING TO PROCUREMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1		PART I
2	SECT	ION 1. Section 103D-201, Hawaii Revised Statutes, is
3	amended by	y amending subsection (b) to read as follows:
4	"(b)	The policy board shall consist of [seven] six
5	members.	Notwithstanding the limitations of section 78-4, the
6	members of	f the board shall include:
7	(1)	The comptroller;
8	(2)	A county employee with significant high-level
9		procurement experience; and
10	(3)	[Five] Four persons who shall not otherwise be full-
11		time employees of the State or any county; provided
12		that at least one member shall be a certified
13		professional in the field of procurement, at least one
14		member shall have significant high-level, federal
15		procurement experience, and at least [two members] one
16		member shall have significant experience in the field
17		of health and human services.

- 1 Each appointed member shall have demonstrated sufficient
- 2 business or professional experience to discharge the functions
- 3 of the policy board. The initial and subsequent members of the
- 4 policy board, other than the comptroller, shall be appointed by
- 5 the governor from a list of [three] two individuals for each
- 6 vacant position, submitted by a nominating committee composed of
- 7 four individuals chosen as follows: two persons appointed by
- 8 the governor; one person appointed by the president of the
- 9 senate; and one person appointed by the speaker of the house.
- 10 Except as provided in this section, the selection and terms of
- 11 the policy board members shall be subject to the requirements of
- 12 section 26-34. No member of the policy board shall act
- 13 concurrently as a chief procurement officer. The members of the
- 14 policy board shall devote such time to their duties as may be
- 15 necessary for the proper discharge thereof."
- 16 SECTION 2. Section 103D-312, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "§103D-312 Fair and reasonable pricing policy; cost or
- 19 pricing data. (a) A procurement officer shall purchase goods,
- 20 services, and construction from responsible sources at fair and
- 21 reasonable prices. A procurement officer shall make a written

1 determination whether a price is fair and reasonable for each 2 contracting action, including change orders and contract 3 modifications that adjust prices. 4 In [establishing] determining whether [a price] the 5 amount of the contracting action is fair and reasonable, the 6 procurement [officer] agency shall obtain[+ 7 (1) Certified cost or pricing data for every contract to 8 which subsection (c) applies; and 9 (2) Other] the data [as] necessary to perform a cost or 10 price analysis [of the data and] to determine that the 11 amount of the contracting action is a fair and 12 reasonable price[, regardless of whether subsection 13 (c) applies to the contract]. 14 (b) The policy board may adopt rules, pursuant to chapter 15 91, to establish an order of preference in the type of data 16 required under subsection (a) (2). 17 (c) A contractor, except as provided in subsection (e), 18 shall submit cost or pricing data and shall certify that, to the 19 best of the contractor's knowledge and belief, the cost or 20 pricing data submitted is accurate, complete, and current as of 21 a mutually determined specified date before the date of:

1	(1)	The pricing of any contract awarded by competitive
2		sealed proposals or pursuant to the sole source
3		procurement authority, where the total contract amount
4		is expected to exceed an amount established by rules
5		adopted by the policy board; or
6	(2)	The pricing of any change order or contract
7		modification that is expected to exceed an amount
8		established by rules adopted by the policy board. The
9		requirement of this paragraph shall apply regardless
10		of whether the original contract award did not require
11		certified cost and pricing data.
12	(d)	Any contract, change order, or contract modification
13	under whi	ch a certificate is required shall contain a provision
14	that the	price to the State, including profit or fee, shall be
15	adjusted	to exclude any significant sums by which the State
16	finds tha	t the price was increased because the contractor
17	furnished	cost or pricing data that was inaccurate, incomplete,
18	or not cu	rrent as of the date agreed upon between the parties.
19	(e)	The requirements of this section, except for the
20	requireme	nts of [subsection] (c)(2), shall not apply to original
21	contract	a wards:

1	(1)	Where the original contract price is based on adequate
2		<pre>price competition;</pre>
3	(2)	Where the original contract price is based on
4		established catalog prices or market prices;
5	(3)	Where the original contract prices are set by law or
6		rule; or
7	-(4)	Where it is determined in writing in accordance with
8		rules adopted by the policy board that the
9		requirements of this section may be waived, and the
10		reasons for the waiver are stated in writing; provided
11		that the requirements for price and costing data
12		required under subsection (a)(2) shall not be waived
13		without the approval of the chief procurement officer;
14		provided further that the chief procurement officer
15		shall not delegate this authority.] "
16	SECT	ION 3. Section 103F-404, Hawaii Revised Statutes, is
17	amended t	o read as follows:
18	"[+]	§103F-404[]] Treatment purchase of services. (a)
19	Treatment	services may be purchased in accordance with this
20	section i	f [either or both of] the following circumstances are
21	applicabl	e:

1	[(1)	Such services may become necessary from time to time,
2		but cannot be anticipated accurately on an annual or
3		biennial basis; and
4	(2)	When deferring treatment until solicitation, provider
5		selection, and contract formation can be completed,
6		the problem needing treatment would be rendered worse
7		than at the time of diagnosis or assessment.
8	Contracts	for treatment services shall be awarded on the basis
9	of demons	trated competence and qualification for the type of
10	service r	equired, and at fair and reasonable prices.]
11	(1)	The need for treatment services is unanticipated and
12		arises from time to time;
13	(2)	The required services are for a one-time purchase for
14		not more than \$100,000 and no longer than one year;
15	(3)	The services are industry standard services generally
16		accepted by the industry or profession; and
17	(4)	The award of a contract is based on demonstrated
18		competence and qualification for the type of service
19		required and at fair and reasonable prices.
20	(b)	[At a minimum, before the beginning of each fiscal
21	year, the	administrator shall publish a notice describing the

1 types of treatment services that may be needed throughout the 2 year on a periodic basis and inviting providers engaged in 3 providing these treatment services to submit current statements 4 of qualification and expressions of interest to the office. The 5 chief procurement officer may specify a uniform format for 6 statements of qualifications.] The head of the purchasing 7 agency, or a designee shall publish a notice describing the 8 types of treatment services that may be needed throughout the 9 fiscal year on an as-needed basis and inviting providers engaged 10 in providing these treatment services to submit current 11 statements of qualification and expressions of interest to the 12 purchasing agency. Providers may amend these statements by 13 filing an amended or new statement prior to the date designated for submission. 14 15 The [administrator] head of the purchasing agency 16 shall form an initial review committee for each profession, 17 consisting of a minimum of three employees from a state agency 18 or agencies with sufficient education, training, and licenses or 19 credentials to evaluate the statements of qualifications which 20 the [administrator] head of the purchasing agency receives in 21 response to the notice published pursuant to subsection (b).

- 1 The committee shall review and evaluate the submissions and
- 2 other pertinent information, including references and reports,
- 3 and prepare a list of qualified providers to provide treatment
- 4 services during the fiscal year. Providers included on the list
- 5 of qualified treatment providers may amend their statements of
- 6 qualifications as necessary or appropriate. Providers shall
- 7 immediately inform the [administrator] head of the purchasing
- 8 agency of any changes in information furnished [which] that
- 9 would disqualify the provider from being considered for a
- 10 contract award.
- 11 (d) When the need to purchase treatment arises, the head
- 12 of a purchasing agency shall select the provider most qualified
- 13 to provide the needed treatment from the list of qualified
- 14 providers.
- (e) The head of the purchasing agency, or a designee,
- 16 shall negotiate a contract, including a rate of compensation
- 17 [which] that is fair and reasonable, established in writing, and
- 18 based upon the estimated value, scope, nature, and complexity of
- 19 the treatment services to be rendered, or use the rate
- 20 established by the [administrator] head of the purchasing
- 21 agency, if any. If negotiations fail, upon written notice of an

- 1 impasse to the provider selected under subsection (d), the head
- 2 of the purchasing agency shall choose another provider from the
- 3 list of qualified providers, and conduct further negotiations.
- 4 Negotiations shall be conducted confidentially.
- 5 (f) Contracts for treatment services in excess of \$100,000
- 6 or that last for more than one year shall [be procured using
- 7 section 103F-402, competitive purchase of services, unless a
- 8 waiver of this subsection is approved by the chief procurement
- 9 officer.] utilize an applicable method of procurement."
- 10 SECTION 4. Section 103F-405, Hawaii Revised Statutes, is
- 11 amended to read as follows:
- 12 "[+] \$103F-405[+] Small purchases. Purchases of health and
- 13 human services of less than [\$25,000] \$100,000 are small
- 14 purchases, and shall be made in accordance with [section 103D-
- 15 305 and rules adopted by the policy board to implement [that]
- 16 this section."
- 17 SECTION 5. Section 103F-202, Hawaii Revised Statutes, is
- 18 repealed.
- 19 ["[\$103F-202] Community council. (a) There is
- 20 established a community council on purchase of health and human
- 21 services. The community council shall be comprised of no more

1 than nine voting members, and one non voting, ex officio member 2 of the interagency committee on purchase of health or human 3 services designated by the majority of the members of the 4 committee. There shall be a member from each county, except the 5 county of Kalawao, and up to five members interested in health, 6 human services, employment, or the provision of services to 7 children and vouth. 8 (b) Voting members shall be appointed by the governor and 9 serve for four years. Each voting member shall serve until the 10 member's successor is appointed. Section 26-34 shall apply 11 insofar as it relates to the number of terms and consecutive 12 number of years a member may serve on the council. 13 (c) Members shall serve without compensation, but shall be 14 reimbursed for actual expenses, including travel expenses, 15 necessary for the performance of their duties. 16 (d) The community council shall advise the administrator 17 about or assist the administrator in: 18 (1) Market or business conditions facing providers; 19 (2) Securing input from providers to facilitate agency 20 decision making to assess needs, plan, budget, and 21 purchase health and human services;

1	(3)	Facilitating provider participation in the process
2		used by state agencies to plan for and purchase health
3		and human services;
4	(4)	Establishing schedules for planning and purchasing
5		health and human services in relation to the annual
6		and biennial budget cycles;
7	(5)	Developing criteria to evaluate proposals to provide
8		health and human services, and for restrictive
9		purchases under section 103F 403; and
10	(6)	The needs of purchasing agencies and providers for
11		education and training to improve planning for or
12		purchasing of health and human-services."]
13		PART II
14	SECT	ION 6. The legislature finds that long-standing and
15	growing c	ommunity problems, such as homelessness, can be
16	addressed	more effectively through greater integration, lower
17	fragmenta	tion of payment models, and standard performance
18	metrics.	The siloed approach in which state-funded services
19	currently	are financed and purchased leads to:
20	(1)	Increased administrative burden on service providers
21		and any relevant state funding agencies;

1	(2) Disparate and inequitable reimbursement rates paid for
2	similar services;
3	(3) Dissimilar contract terms regarding payment,
4	evaluation processes, and quality assurance metrics;
5	and
6	(4) Duplication and waste of resources.
7	The inconsistencies in procuring social services,
8	especially those for behavioral health care payers and
9	homelessness services, often result in patients receiving
10	uncoordinated care across a variety of services from public
11	providers, contracted providers, and other private providers.
12	This irregularity also perpetuates the disparity in monitoring
13	outcomes and results of services purchased by the State.
14	The legislature further finds that the consumers and
15	patients of state behavioral health services should have an
16	improved quality of behavioral health care. Act 90, Session
17	Laws of Hawaii 2019, established the involuntary hospitalization
18	task force to evaluate current behavioral health care and
19	related systems, including existing resources, systems gaps, and
20	identification of action steps. Act 263, Session Laws of Hawaii
21	2019, established a working group within the department of

- 1 health to evaluate current behavioral health care and related
- 2 systems and identify steps that may be taken to promote
- 3 effective integration to more effectively respond to and
- 4 coordinate care for persons experiencing substance abuse,
- 5 behavioral health conditions, and homelessness.
- 6 Both the involuntary hospitalization task force and working
- 7 group submitted reports to the legislature prior to the
- 8 convening of the regular session of 2020. Since then, the
- 9 behavioral health services administration within the department
- 10 of health has made strides in implementing the recommendations
- 11 and closing service gaps, as proved by the expansion of the
- 12 Hawaii coordinated access resource entry system (CARES) and the
- 13 recent implementation of stabilization beds for sub-acute care.
- 14 However, there is still much work to be done for the State to
- 15 realize the goal of a comprehensive, coordinated care system for
- 16 behavioral health and homelessness services.
- 17 The legislature recognizes that it can promote greater
- 18 coordination and enhance recent advancements by enacting
- 19 legislation that formalizes the multi-sectoral coordination of
- 20 purchasing services for behavioral health and homelessness
- 21 services at optimal value and impact. Given the current

1	economic	situation facing the State, it is in the State's best
2	interest	to do so. Accordingly, the purpose of this part is to:
3	(1)	Establish a state payor committee to establish and
4		adopt a unified baseline framework for performance
5		metrics, evaluation standards, and coordinated
6		reimbursement rates relating to behavioral health,
7		substance abuse, and homelessness services; and
8	(2)	Require nongovernmental entities that contract for
9		services relating to behavioral health, substance
10		abuse, and homelessness services to disclose, at the
11		request of any state funding agency, the source of
12		other federal, state, or county level funding received
13		for the purposes of performing any behavioral health,
14		substance abuse, or homelessness services.
15	SECT	TION 7. (a) There is established a state payor
16	committee	e within the behavioral health services administration
17	of the de	epartment of health, that shall consist of the following
18	members o	or their designees:

(1) The director of the department of health;

(2) The director of the department of human services;

21 (3) The state procurement officer; and

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1	(4) Representatives from all executive programs that award
2	procurement contracts for services relating to
3	behavioral health, substance abuse, or homelessness
4	services; provided that these representatives be
5	designated by the heads of their respective programs.
6	(b) The committee shall establish and adopt a uniform
7	baseline framework for performance metrics, evaluation
8	standards, and coordinated reimbursement rates for all state
9	procurement contracts for services relating to behavioral
10	health, substance abuse, and homelessness services.
11	SECTION 8. All community or private entities that contract
12	for services relating to behavioral health, substance abuse, or
13	homelessness services shall disclose, at the request of any
14	state funding agency, the source of other federal, state, or
15	county level funding received for the purposes of performing any
16	of these services.

- 17 PART III
- 18 SECTION 9. Statutory material to be repealed is bracketed 19 and stricken. New statutory material is underscored.
- 20 SECTION 10. This Act shall take effect on July 1, 2050.

Report Title:

Procurement; Community Council; Behavioral Health Services; State Payor Committee; State Procurement Code

Description:

Repeals the establishment of the community council on purchase of health and human services. Amends various sections of the state procurement code. Establishes the state payor committee within the department of health to implement a unified framework for tracking, coordinating, and guiding the purchase of behavioral health and homelessness services. Requires nongovernmental entities that contract for services relating to behavioral health, substance abuse, or homelessness services to disclose any sources of funding to perform such services. Effective 7/1/2050. (SD2)

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