A BILL FOR AN ACT

RELATING TO LAW ENFORCEMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature, by Act 220, Session Laws of 2 Hawaii 2018, enacted chapter 139, Hawaii Revised Statutes, to create a law enforcement standards board for the certification 3 of law enforcement officers, including county police officers, state public safety officers, and employees with police powers 5 6 at the department of transportation, department of land and 7 natural resources, department of the attorney general, and 8 department of taxation. 9 The board is responsible for establishing minimum standards for employment as a law enforcement officer and certifying 10 11 persons qualified as law enforcement officers. It is also 12 responsible for establishing minimum criminal justice curriculum requirements for basic, specialized, and in-service courses and 13 programs for the training of law enforcement officers. 14 consult and cooperate with the counties, state agencies, other 15 governmental agencies, universities and colleges, and other 16 institutions, concerning the development of law enforcement 17

- 1 officer training schools and programs. The board is also
- 2 responsible for regulating and enforcing the certification
- 3 requirements of law enforcement officers.
- 4 These are important and substantial duties that require
- 5 evaluation to ensure that existing legal obligations are not
- 6 compromised. Before imposing new standards impacting the
- 7 employment of law enforcement officers, the board must consider
- 8 collective bargaining and other employment requirements. At a
- 9 minimum, the board must evaluate how probationary periods;
- 10 training requirements, including the types of training, the
- 11 number of hours of training, and the availability of training
- 12 facilities; and the issuance, suspension, and revocation of
- 13 certification will impact obligations already established by
- 14 law.
- 15 Such evaluation should include consideration of the study
- 16 conducted by the legislative reference bureau pursuant to Act
- 17 124, Session Laws of Hawaii 2018, and any additional study
- 18 necessary to determine the impact of uniform standards,
- 19 certification, and training for all law enforcement.
- 20 The board has determined that it will need significantly more
- 21 time and funds to accomplish its mission.

1	The	purpose of this Act is to:
2	(1)	Clarify membership requirements for the law
3		enforcement standards board to facilitate
4		participation and representation;
5	(2)	Require the board to consider studies relevant to its
6		objectives and conduct its own study to evaluate how
7		to satisfy its duties;
8	(3)	Establish new deadlines for the completion of the
9		board's significant responsibilities; and
10	(4)	Appropriate funds to enable the board to accomplish
11		its mission.
12	SECT	ION 2. Section 76-16, Hawaii Revised Statutes, is
13	amended by	y amending subsection (b) to read as follows:
14	"(b)	The civil service to which this chapter applies shall
15	comprise	all positions in the State now existing or hereafter
16	establish	ed and embrace all personal services performed for the
17	State, ex	cept the following:
18	(1)	Commissioned and enlisted personnel of the Hawaii
19		National Guard as such, and positions in the Hawaii
20		National Guard that are required by state or federal
21		laws or regulations or orders of the National Guard to

1		be filled from those commissioned or enlisted
2		personnel;
3	(2)	Positions filled by persons employed by contract where
4		the director of human resources development has
5		certified that the service is special or unique or is
6		essential to the public interest and that, because of
7		circumstances surrounding its fulfillment, personnel
8		to perform the service cannot be obtained through
9		normal civil service recruitment procedures. Any such
10		contract may be for any period not exceeding one year;
11	(3)	Positions that must be filled without delay to comply
12		with a court order or decree if the director
13		determines that recruitment through normal recruitment
14		civil service procedures would result in delay or
15		noncompliance, such as the Felix-Cayetano consent
16		decree;
17	(4)	Positions filled by the legislature or by either house
18		or any committee thereof;
19	(5)	Employees in the office of the governor and office of
20		the lieutenant governor, and household employees at
21		Washington Place;

	1	(6)	Positions	filled	by	popular	vote;
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- - (8) Judges, referees, receivers, masters, jurors, notaries public, land court examiners, court commissioners, and attorneys appointed by a state court for a special temporary service;
 - (9) One bailiff for the chief justice of the supreme court who shall have the powers and duties of a court officer and bailiff under section 606-14; one secretary or clerk for each justice of the supreme court, each judge of the intermediate appellate court, and each judge of the circuit court; one secretary for the judicial council; one deputy administrative director of the courts; three law clerks for the chief justice of the supreme court, two law clerks for each associate justice of the supreme court and each judge of the intermediate appellate court, one law clerk for each judge of the circuit court, two additional law

1		clerks for the civil administrative judge of the
2		circuit court of the first circuit, two additional law
3		clerks for the criminal administrative judge of the
4		circuit court of the first circuit, one additional law
5		clerk for the senior judge of the family court of the
6		first circuit, two additional law clerks for the civil
7		motions judge of the circuit court of the first
8		circuit, two additional law clerks for the criminal
9		motions judge of the circuit court of the first
10		circuit, and two law clerks for the administrative
11		judge of the district court of the first circuit; and
12		one private secretary for the administrative director
13		of the courts, the deputy administrative director of
14		the courts, each department head, each deputy or first
15		assistant, and each additional deputy, or assistant
16		deputy, or assistant defined in paragraph (16);
17	(10)	First deputy and deputy attorneys general, the
18		administrative services manager of the department of
19		the attorney general, one secretary for the
20		administrative services manager, an administrator and
21		any support staff for the criminal and juvenile

1	just	ice resources coordination functions, and law
2	cler	ks;
3 (1	1) (A)	Teachers, principals, vice-principals, complex
4		area superintendents, deputy and assistant
5		superintendents, other certificated personnel,
6		not more than twenty noncertificated
7		administrative, professional, and technical
8		personnel not engaged in instructional work;
9	(B)	Effective July 1, 2003, teaching assistants,
10		educational assistants, bilingual/bicultural
11		school-home assistants, school psychologists,
12		psychological examiners, speech pathologists,
13		athletic health care trainers, alternative school
14		work study assistants, alternative school
15		educational/supportive services specialists,
16		alternative school project coordinators, and
17		communications aides in the department of
18		education;
19	(C)	The special assistant to the state librarian and
20		one secretary for the special assistant to the
) 1		state librarian, and

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1		(D)	Members of the faculty of the University of
2			Hawaii, including research workers, extension
3			agents, personnel engaged in instructional work,
4			and administrative, professional, and technical
5			personnel of the university;
6	(12)	Empl	oyees engaged in special, research, or
7		demo	nstration projects approved by the governor;
8	(13)	(A)	Positions filled by inmates, patients of state
9			institutions, persons with severe physical or
10			mental disabilities participating in the work
11			experience training programs;
12		(B)	Positions filled with students in accordance with
13			guidelines for established state employment
14			programs; and
15		(C)	Positions that provide work experience training
16			or temporary public service employment that are
17			filled by persons entering the workforce or
18			persons transitioning into other careers under
19			programs such as the federal Workforce Investment
20			Act of 1998, as amended, or the Senior Community
21			Service Employment Program of the Employment and

1		Training Administration of the United States
2		Department of Labor, or under other similar state
3		programs;
4	(14)	A custodian or guide at Iolani Palace, the Royal
5		Mausoleum, and Hulihee Palace;
6	(15)	Positions filled by persons employed on a fee,
7		contract, or piecework basis, who may lawfully perform
8		their duties concurrently with their private business
9		or profession or other private employment and whose
10		duties require only a portion of their time, if it is
11		impracticable to ascertain or anticipate the portion
12		of time to be devoted to the service of the State;
13	(16)	Positions of first deputies or first assistants of
14		each department head appointed under or in the manner
15		provided in section 6, article V, of the Hawaii State
16		Constitution; three additional deputies or assistants
17		either in charge of the highways, harbors, and
18		airports divisions or other functions within the
19		department of transportation as may be assigned by the
20		director of transportation, with the approval of the
21		governor; four additional deputies in the department

1		of health, each in charge of one of the following:
2		behavioral health, environmental health, hospitals,
3		and health resources administration, including other
4		functions within the department as may be assigned by
5		the director of health, with the approval of the
6		governor; an administrative assistant to the state
7		librarian; and an administrative assistant to the
8		superintendent of education;
9	(17)	Positions specifically exempted from this part by any
10		other law; provided that:
11		(A) Any exemption created after July 1, 2014, shall
12		expire three years after its enactment unless
13		affirmatively extended by an act of the
14		legislature; and
15		(B) All of the positions defined by paragraph (9)
16		shall be included in the position classification
17		plan;
18	(18)	Positions in the state foster grandparent program and
19		positions for temporary employment of senior citizens
20		in occupations in which there is a severe personnel
21		shortage or in special projects;

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1	(19)	Household employees at the official residence of the
2		president of the University of Hawaii;
3	(20)	Employees in the department of education engaged in
4		the supervision of students during meal periods in the
5		distribution, collection, and counting of meal
6		tickets, and in the cleaning of classrooms after
7		school hours on a less than half-time basis;
8	(21)	Employees hired under the tenant hire program of the
9		Hawaii public housing authority; provided that not
10		more than twenty-six per cent of the authority's
11		workforce in any housing project maintained or
12		operated by the authority shall be hired under the
13		tenant hire program;
14	(22)	Positions of the federally funded expanded food and
15		nutrition program of the University of Hawaii that
16		require the hiring of nutrition program assistants who
17		live in the areas they serve;
18	(23)	Positions filled by persons with severe disabilities
19		who are certified by the state vocational
20		rehabilitation office that they are able to perform
21		safely the duties of the positions;

1	(24)	The sheriff;
2	(25)	A gender and other fairness coordinator hired by the
3		judiciary;
4	(26)	Positions in the Hawaii National Guard youth and adult
5		education programs;
6	(27)	In the state energy office in the department of
7		business, economic development, and tourism, all
8		energy program managers, energy program specialists,
9		energy program assistants, and energy analysts;
10	(28)	Administrative appeals hearing officers in the
11		department of human services;
12	(29)	In the Med-QUEST division of the department of human
13		services, the division administrator, finance officer,
14		health care services branch administrator, medical
15		director, and clinical standards administrator;
16	(30)	In the director's office of the department of human
17		services, the enterprise officer, information security
18		and privacy compliance officer, security and privacy
19		compliance engineer, and security and privacy
20		compliance analyst:

1	(31)	The Alzheimer's disease and related dementia services
2		coordinator in the executive office on aging;
3	(32)	In the Hawaii emergency management agency, the
4		executive officer, public information officer, civil
5		defense administrative officer, branch chiefs, and
6		emergency operations center state warning point
7		personnel; provided that, for state warning point
8		personnel, the director shall determine that
9		recruitment through normal civil service recruitment
10		procedures would result in delay or noncompliance;
11		[and
12	[] (33) [-] The executive director and seven full-time
13		administrative positions of the school facilities
14		authority[-]; and
15	(34)	The administrator for the law enforcement standards
16		board.
17	The	director shall determine the applicability of this
18	section t	o specific positions.
19	Noth	ing in this section shall be deemed to affect the civil
20	service s	tatus of any incumbent as it existed on July 1, 1955."

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1	SECTION 3.	Section 139-2, Hawaii Revised Statutes, is
2	amended by amend	ding subsections (a) and (b) to read as follows:
3	"(a) There	e is established the law enforcement standards
4	board within the	e department of the attorney general for
5	administrative p	ourposes only. The purpose of the board shall be
6	to provide prog	rams and standards for training and certification
7	of law enforceme	ent officers. The law enforcement standards
8	board shall cons	sist of the following voting members: nine ex
9	officio individu	uals[, two] <u>or their designees, five</u> law
10	enforcement off:	icers, and four members of the public.
1	(1) The n	ine ex officio members of the board shall consist
12	of the	⊇:
13	(A) A	Attorney general[+] or the attorney general's
14	<u> </u>	designee;
15	(B) I	Director of public safety[+] or the director's
16	<u> </u>	designee;
17	(C) I	Director of transportation or the director's
18	C	designee;
19	(D) (Chairperson of the board of land and natural
20]	resources or the chairperson's designee;

1		(E) Director of taxation or the director's designee;
2		and
3		(F) Chiefs of police of the four counties[+] or their
4		respective designees;
5	(2)	The [two] five law enforcement officers shall [each]
6		be persons other than the chiefs of police or
7		designees described in paragraph (1)(F) and shall
8		consist of:
9		(A) One county law enforcement officer from each of
10		the four counties; and
11		(B) One state law enforcement officer.
12		Each law enforcement officer described in this
13		paragraph shall have at least ten years of experience
14		as a law enforcement officer [and], shall be appointed
15		by the governor $[+]$, and, notwithstanding section
16		26-34, shall serve without the advice and consent of
17		the senate; and
18	(3)	The [four members of the] public members shall consist
19		of one member [of the public] from each of the four
20		counties [and], each of whom shall be appointed by the
21		governor[-], and, notwithstanding section 26-34, shall

1		ser	ve wit.	nout the advice and consent of the senate.
2		At 3	least	two of the four members of the public holding
3		a po	ositio:	n on the board at any given time shall:
4		(A)	Poss	ess a master's or doctorate degree related to
5			crim	inal justice;
6		(B)	Poss	ess a law degree and have experience:
7			(i)	Practicing in Hawaii as a deputy attorney
8				general, a deputy prosecutor, <u>a</u> deputy
9				public defender, or \underline{a} private criminal
10				defense attorney; or
11			(ii)	Litigating constitutional law issues in
12				Hawaii;
13		(C)	Be a	recognized expert in the field of criminal
14			just	ice, policing, or security; or
15		(D)	Have	work experience in a law enforcement
16			capa	city[; provided that experience in a county
17			poli	ce department shall not itself be sufficient
18			to q	ualify under this paragraph].
19	(b)	The	law e	nforcement officers and the members of the
20	nublia on	+ho	hoard	chall serve for a term of [three] four

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2 determined by the governor." 3 SECTION 4. Section 139-3, Hawaii Revised Statutes, is 4 amended to read as follows: 5 "§139-3 Powers and duties of the board. The board shall: 6 (1)Adopt rules in accordance with chapter 91 to implement this chapter; 8 (2) Establish minimum standards for employment as a law 9 enforcement officer and to certify persons to be 10 qualified as law enforcement officers; 11 (3) Establish criteria and standards in which a person who has been denied certification, whose certification has 12 13 been revoked by the board, or whose certification has

years, provided that the initial terms shall be staggered, as

15 (4) Establish minimum criminal justice curriculum

16 requirements for basic, specialized, and in-service

17 courses and programs for schools operated by or for

18 the State or a county for the specific purpose of

19 training law enforcement officers;

lapsed may reapply for certification;

(5) Consult and cooperate with the counties, agencies of
 the State, other governmental agencies, universities,

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1		colleges, and other institutions concerning the
2		development of law enforcement officer training
3		schools and programs of criminal justice instruction;
4	(6)	Employ[, subject to chapter 76,] an administrator <u>,</u>
5		without regard to chapter 76, and other persons
6		necessary to carry out its duties under this chapter;
7	(7)	Investigate when there is reason to believe that a law
8		enforcement officer does not meet the minimum
9		standards for employment, and in so doing, may:
10		(A) Subpoena persons, books, records, or documents;
11		(B) Require answers in writing under oath to
12		questions asked by the board; and
13		(C) Take or cause to be taken depositions as needed
14		in investigations, hearings, and other
15		proceedings,
16		related to the investigation;
17	(8)	Establish and require participation in continuing
18		education programs for law enforcement officers;
19	(9)	Have the authority to charge and collect fees for
20		applications for certification as a law enforcement
21		officer

1	(10)	Establish procedures and criteria for the revocation
2		of certification issued by the board;
3	(11)	Have the authority to revoke certifications; [and]
4	(12)	Review and recommend statewide policies and procedures
5		relating to law enforcement, including the use of
6		force [-] <u>;</u>
7	(13)	Consider studies relevant to the board's objectives,
8		including but not limited to the study that examines
9		consolidating the law enforcement activities and
10		responsibilities of various state divisions and
11		agencies under a single, centralized state enforcement
12		division or agency, conducted pursuant to Act 124,
13		Session Laws of Hawaii 2018; and
14	(14)	Conduct its own study to evaluate how to efficiently
15		and effectively satisfy its duties in accordance with
16		the law."
17	SECT	ION 5. Section 139-6, Hawaii Revised Statutes, is
18	amended by	y amending subsections (a) and (b) to read as follows:
19	"(a)	No person may be appointed as a law enforcement
20	officer a	fter June 30 2024 unless the person:

1	(1)	Has satisfactorily completed a basic program of law
2		enforcement training approved by the board; and
3	(2)	Possesses other qualifications as prescribed by the
4		board for the employment of law enforcement officers,
5		including minimum age, education, physical and mental
6		standards, citizenship, good conduct, moral character,
7		and experience.
8	(b)	[The] Beginning on July 1, 2024, the board shall issue
9	a certifi	cation to an applicant who meets the requirements of
10	subsection	n (a) or who has satisfactorily completed a program or
11	course of	instruction in another jurisdiction that the board
12	deems to	be equivalent in content and quality to the
13	requireme	nts of subsection (a)."
14	SECT	ION 6. Section 139-7, Hawaii Revised Statutes, is
15	amended to	o read as follows:
16	"[+]	§139-7[+] Employment of law enforcement officers. (a)
17	No person	shall be appointed or employed as a law enforcement
18	officer by	y any county police department, the department of
19	public sa	fety, the department of transportation, the department
20	of land a	nd natural resources, the department of taxation, or
21	the depar	tment of the attorney general, after June 30, 2024,

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1	unless th	e person possesses a valid certification issued by the
2	board pur	suant to section 139-6(b).
3	(d)	This section shall not apply to a person [employed]:
4	(1)	Employed on a probationary basis, except that
5		employment on a probationary basis may not exceed the
6		period authorized for probationary employment as
7		determined by the board [-] ; or
8	(2)	Who entered into employment with the applicable county
9		police department or state department before July 1,
10		2024, and termination of employment would violate any
11		valid collective bargaining agreement."
12	SECT	ION 7. Act 220, Session Laws of Hawaii 2018, as
13	amended b	y section 5 of Act 47, Session Laws of Hawaii 2020, is
14	amended b	y amending section 6 to read as follows:
15	"SEC	TION 6. This Act shall take effect on July 1, 2018[$ au$
16	provided	that the law enforcement standards board established
17	under thi	s Act shall finalize its standards and certification
18	process b	y December 31, 2021]."

SECTION 8. There is appropriated out of the general

20 revenues of the State of Hawaii the sum of \$483,000 or so much

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- 1 thereof as may be necessary for fiscal year 2022-2023 for
- 2 deposit into the law enforcement standards board special fund.
- 3 SECTION 9. There is appropriated out of the law
- 4 enforcement standards board special fund the sum of \$483,000 or
- 5 so much thereof as may be necessary for the fiscal year 2022-
- 6 2023 for:
- 7 (1) full-time equivalent (FTE) permanent
- 8 administrator position exempt from chapter 76, Hawaii
- 9 Revised Statutes, and full-time equivalent
- 10 (FTE) permanent clerical position subject to
- 11 chapter 76, Hawaii Revised Statutes; and
- 12 (2) Copying and supply costs of the law enforcement
- standards board.
- 14 The sum appropriated shall be expended by the department of
- 15 the attorney general, on behalf of the law enforcement standards
- 16 board.
- 17 SECTION 10. This Act does not affect rights and duties
- 18 that matured, penalties that were incurred, and proceedings that
- 19 were begun, before the effective date of this Act.
- 20 SECTION 11. Statutory material to be repealed is bracketed
- 21 and stricken. New statutory material is underscored.

1 SECTION 12. This Act shall take effect on July 1, 2050.

Report Title:

Law Enforcement Standards Board; Appropriation

Description:

Clarifies membership and certain powers and duties of the Law Enforcement Standards Board. Establishes new deadlines for the completion of Board responsibilities. Appropriates funds to enable the Board to accomplish its mission. Effective 7/1/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.