A BILL FOR AN ACT

RELATING TO THE TAXATION BOARD OF REVIEW.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 232-6, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "§232-6 Taxation board of review; appointment, removal,
- 4 compensation. (a) There is created a taxation board of review
- 5 for the State.
- 6 (b) The board shall consist of [no more than ten] three
- 7 members who shall be residents of the State and shall be
- 8 appointed for terms of six years each and be removable by the
- 9 governor as provided in section 26-34[-]; provided that the
- 10 terms of the members first appointed shall end on June 30, 2025,
- 11 June 30, 2027, and June 30, 2029, respectively, as designated by
- 12 the governor at the time of their appointments. Notwithstanding
- 13 section 26-34, no member shall be appointed to the board for
- 14 more than three consecutive terms.
- 15 The governor shall designate a member of the board to act
- 16 as chairperson [thereof.], who shall be:

Ţ	<u>(1)</u> A	n accorney having ten years of accive experience,
2	w	ith an emphasis on taxation and litigation, who is
3	<u>1</u>	icensed to practice in all of the courts of this
4	<u>s</u>	tate; or
5	(2) <u>A</u>	certified public accountant having ten years of
6	<u>p</u>	ublic accounting experience in the State.
7	In addition, the governor shall designate a member of the	
8	board to act as vice chairperson who shall serve as the	
9	chairperson of the board during the temporary absence from the	
10	State, temporary inability to act due to recusal, illness, or	
11	disqualification of the chairperson. Any vacancy in the board	
12	shall be filled for the unexpired term. [Each member shall	
13	receive and be paid out of the treasury compensation for the	
14	member's services at the rate of \$10 per day for each day's	
15	actual attendance and the member's actual traveling expenses.	
16	No officer or employee of the State shall be eligible for	
17	appointment to the board.	
18	(c) Ai	ny vacancy in the board shall not impair the
19	authority of the remaining members to exercise all the powers of	
20	the board. The governor may appoint, without regard to section	
21	26-34, an acting member of the board during any regular member's	

- 1 temporary absence from the State, temporary inability to act due
- 2 to recusal, disqualification, or illness. An acting member,
- 3 during the acting member's term of service, shall have the same
- 4 powers and duties as the regular member; provided that an acting
- 5 member appointed due to a regular member's recusal or
- 6 disqualification shall be appointed for the case in which the
- 7 recusal or disqualification occurred, and the acting member's
- 8 appointment shall terminate when the final decision is filed or
- 9 the case is withdrawn.
- 10 (d) The members shall devote full time to their duties as
- 11 members of the board. The chairperson of the board shall be
- 12 paid a salary set at eighty-five per cent of the salary of the
- 13 director of taxation, and the salary of each other member shall
- 14 be ninety per cent of the chairperson's salary. No member,
- 15 during the member's term, shall hold any other public office or
- 16 be in the employment of the State or a county, or any department
- 17 or agency thereof, or any employee organization.
- 18 (e) The board shall be within the department of taxation
- 19 for budgetary and administrative purposes. All members of the
- 20 board shall be exempt from chapters 76 and 89.

1 (f) At the close of each fiscal year, the board shall 2 submit a written report to the governor and the director of 3 taxation on its activities, including the cases heard and their 4 dispositions, and the names, duties, and salaries of its 5 officers and employees; provided that the report shall not 6 contain any information that is not made public under section 7 232-7." 8 SECTION 2. Section 232-7, Hawaii Revised Statutes, is 9 amended by amending subsections (b) to (e) to read as follows: 10 "(b) At least [three] two board members shall be present 11 at any meeting or proceeding of the board to constitute a 12 quorum. Notwithstanding sections 91-11 and 92-15, the board 13 shall validate its actions by a concurrence of a majority of the 14 members who heard the appeal. The board shall [hold public 15 meetings at some central location in each taxation district at 16 least once annually and shall hear, as speedily as possible, 17 all appeals presented for each year. The hearings shall be 18 considered contested case hearings under section 91-9. Written 19 notice of the hearing shall meet the requirements of section 20 91-9.5; provided that if the notice is sent to the taxpayer's 21 last known address, a return receipt shall not be required. In

- 1 lieu of a return receipt, the department of taxation shall post
- 2 the notice on its website for a minimum of fifteen consecutive
- 3 days before the scheduled hearing date and provide confirmation
- 4 that the notice was mailed. Taxpayers and others appearing
- 5 before the board may also participate via teleconference or any
- 6 other cost-efficient means of the board's choosing.
- 7 (c) A taxpayer's identity and final documents submitted in
- 8 support or opposition of an appeal shall be public information;
- 9 provided that an individual taxpayer shall be authorized to
- 10 redact all but the last four digits of the taxpayer's social
- 11 security number from any accompanying tax return. The board may
- 12 decide all questions of fact and all questions of law, excepting
- 13 questions involving the Constitution or laws of the United
- 14 States, necessary to the determination of the objections raised
- 15 by the taxpayer in the notice of appeal; provided that the board
- 16 shall not have the power to determine or declare an assessment
- 17 illegal or void. Without prejudice to the generality of the
- 18 foregoing, the board shall have the power to allow or disallow
- 19 exemptions pursuant to law, whether [or not] previously allowed
- 20 or disallowed by the assessor, and to increase or lower any
- 21 assessment.

1 (d) The board shall base its decision solely on the law 2 and evidence [before] presented directly to it $[\tau]$ by the 3 parties, and, as provided in section 231-20, the assessment made 4 by the assessor shall be deemed prima facie correct. All decisions of the board shall be reduced to writing and shall 5 6 state separately the board's findings of fact and conclusions of 7 The board shall file with the assessor concerned its 8 decision in writing on each appeal decided by it, and a 9 certified copy of the decision shall be furnished by the 10 assessor to the taxpayer concerned by delivery or by mailing the 11 copy addressed to the taxpayer's last known place of residence. 12 The board and each member thereof, in addition to all 13 other powers, shall also have the power to subpoena witnesses, 14 administer oaths, examine books and records, and hear and take 15 evidence in relation to any subject [pending before the board.] 16 raised by the parties. The tax appeal court shall have the 17 power, upon request of the board, to enforce by proper 18 proceedings the attendance of witnesses, giving of testimony by 19 witnesses, and production of books, records, and papers at the 20 hearings of the board."

- 1 SECTION 3. The members of the taxation board of review
- 2 serving on the day before the effective date of section 1 of
- 3 this Act shall continue to serve until the governor has
- 4 appointed new members in a manner that meets the composition
- 5 requirements of section 232-6, Hawaii Revised Statutes, as
- 6 amended by section 1 of this Act.
- 7 SECTION 4. This Act does not affect rights and duties that
- 8 matured, penalties that were incurred, and proceedings that were
- 9 begun before its effective date.
- 10 SECTION 5. This Act shall not affect county real property
- 11 tax appeals and the respective county boards of review to which
- 12 they are appealed, nor shall it abrogate any county ordinance
- 13 relating to a county's real property tax appeal procedures.
- 14 SECTION 6. The department of taxation shall establish
- 15 three new full-time equivalent (3.0 FTE) taxation board of
- 16 review member positions. The department of taxation may
- 17 establish two new full-time equivalent (2.0 FTE) staff positions
- 18 to serve as administrative support or legal staff to the
- 19 taxation board of review.
- 20 SECTION 7. There is appropriated out of the general
- 21 revenues of the State of Hawaii the sum of \$518,452 or so much

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- 1 thereof as may be necessary for fiscal year 2022-2023 to carry
- 2 out the purposes of this Act, including the payment of salaries
- 3 of members, the hiring of staff, and other associated
- 4 administrative costs.
- 5 The sum appropriated shall be expended by the department of
- 6 taxation for the purposes of this Act.
- 7 SECTION 8. Statutory material to be repealed is bracketed
- 8 and stricken. New statutory material is underscored.
- 9 SECTION 9. This Act shall take effect upon its approval;
- 10 provided that:
- 11 (1) Section 7 shall take effect on July 1, 2022; and
- 12 (2) Section 1 shall take effect on January 1, 2023.

Report Title:

Taxation Board of Review; Membership; Composition; Appropriation

Description:

Amends the membership, composition, compensation, and duties of the taxation board of review. Amends quorum requirements. Authorizes members of the taxation board of review to validate the board's actions with a concurrence of the majority of members who heard the appeal. Specifies that board meetings are contested case hearings with certain notice requirements. Clarifies the legal and evidentiary framework for the board to use when making decisions. Appropriates funds to the department of taxation to establish staff positions. (SD1)

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