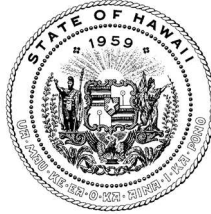


DAVID Y. IGE  
GOVERNOR OF  
HAWAII



**DEPT. COMM. NO. 26**

SUZANNE D. CASE  
CHAIRPERSON  
BOARD OF LAND AND NATURAL RESOURCES  
COMMISSION ON WATER RESOURCE MANAGEMENT

ROBERT K. MASUDA  
FIRST DEPUTY

M. KALEO MANUEL  
DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES  
BOATING AND OCEAN RECREATION  
BUREAU OF CONVEYANCES  
COMMISSION ON WATER RESOURCE MANAGEMENT  
CONSERVATION AND COASTAL LANDS  
CONSERVATION AND RESOURCES ENFORCEMENT  
ENGINEERING  
FORESTRY AND WILDLIFE  
HISTORIC PRESERVATION  
KAHOOLAWE ISLAND RESERVE COMMISSION  
LAND  
STATE PARKS

**STATE OF HAWAII  
DEPARTMENT OF LAND AND NATURAL RESOURCES**

POST OFFICE BOX 621  
HONOLULU, HAWAII 96809

October 19, 2021

The Honorable Ronald D. Kouchi,  
President  
and Members of the Senate  
Thirty-First State Legislature  
State Capitol, Room 409  
Honolulu, Hawaii 96813

The Honorable Scott K. Saiki, Speaker  
and Members of the House of  
Representatives  
Thirty-First State Legislature  
State Capitol, Room 431  
Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

For your information and consideration, I am transmitting a copy of the Hilo Community Economic District report, as required by Act 149, Session Laws of Hawaii 2018. In accordance with Section 93-16, Hawaii Revised Statutes, a copy of this report has been transmitted to the Legislative Reference Bureau and the report may be viewed electronically at <https://files.hawaii.gov/dlnr/reports-to-the-legislature/2022/LD22-Hilo-Community-Economic-District-Report-FY21.pdf>.

Sincerely,

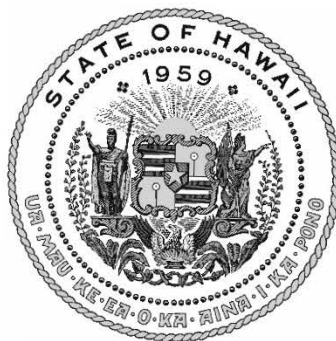
A handwritten signature in black ink that reads "Suzanne D. Case".

SUZANNE D. CASE  
Chairperson

Enclosure

REPORT TO THE THIRTY-FIRST LEGISLATURE  
STATE OF HAWAII  
2022 REGULAR SESSION

HILO COMMUNITY ECONOMIC DISTRICT



Prepared by

Department of Land and Natural Resources  
State of Hawaii

In response to Act 149, Session Laws of Hawaii 2018

October 2021

## HILO COMMUNITY ECONOMIC DISTRICT

### PURPOSE

Act 149, Session Laws of Hawaii (SLH) 2018, implemented a 10-year pilot project to allow the Board of Land and Natural Resources (Board) to extend leases in the area of Hilo shown on the attached map for up to 40 years in return for a lessee making substantial improvements to the leasehold premises. “Substantial improvements” is defined in the act to mean renovations or new construction, the cost of which equals or exceeds thirty percent of the market value of the existing improvements. Lessees are required to submit plans and specifications for their proposed development to the Board for approval.

The Board may consider a number of items in determining whether to approve a proposal, including whether the development is of sufficient worth and value to justify an extension, the estimated period of time to complete the improvements, and the minimum revised annual rent based on the fair market value of the land, including percentage rent where gross receipts exceed a specified amount. Any extension granted must relate to the economic life of the substantial improvements as determined by the Board or an independent appraiser. Additionally, an extension cannot exceed the original term of the lease by more than 40 years. The bill imposes on applicants the costs and expenses incurred by the Department of Land and Natural Resources (Department) in processing, analyzing and negotiating any lease extension request and the development agreement.

Act 149 includes a section that ties into existing law at Section 171-41.6, Hawaii Revised Statutes (HRS). This section is a codification of Act 215, SLH 2017, that allows lessees within the last 10 years of their leases to follow a detailed process to determine whether they can obtain an extension of their leases even beyond the 65-year maximum limit. Extensions can only be permitted if the lessee is the sole qualified responder to a request for interest/request for qualifications (RFI/RFQ) published by the Board regarding a new lease of the land. If there are multiple qualified responders to the RFI/RFQ, then a new lease of the land is auctioned in the final three years of the term of the current lease. Section 171-41.6, HRS, is limited to commercial and industrial leases, while Act 149 opens up this process to resort leases as well.

### PROGRESS ON ACT 149 LEASE EXTENSIONS

Act 149 took effect in July 2018 and was codified at Sections 171-191, -192 and -193, HRS. On September 26, 2018, the Chairperson, First Deputy, and Land Division staff of the Department met with lessees, legislators and other concerned persons in Hilo regarding the implementation of the act. Staff explained that any lessee interested in a lease extension would need to submit an application and provide the supporting information required under the law. Staff added that the procedures under the Act 149 would be very similar to lease extensions previously processed by the Department under Section 171-36(b), HRS, and Act 219, SLH 2011, which allowed for the extension of hotel and resort leases.

At its meetings of June 28, 2019, Item D-3 and July 12, 2019, Item D-3, the Board authorized Land Division to negotiate development agreements for two leases under Act 149. The leases were General Lease No. (GL) S-3742 to JH Moku Ola, LLC and GL S-3621 to Crescent City Properties, Inc., respectively. At its meeting of March 27, 2020, Item D-6, the Board approved the development agreement and lease extension for GL S-3742 to JH Moku Ola, LLC and the lease extension for that lease is complete. Crescent City Properties, Inc. is revising its proposal for improvements to the lease premises under GL S-3621.

Subsequent to the Board's actions of June and July 2019, other lessees approached the Department with a request to streamline the Act 149 process so that only one Board action would be required on their development agreements and lease extensions. The Department reviewed the request with the Department of the Attorney General and determined that if the lessees were willing to pay for appraisals to establish rent in the extension period prior to Board action on an Act 149 request, then the rent could be so determined and presented to the Board at the same time as lessee's development agreement. To date, six lessees have submitted applications for Act 149 extensions under this new process affecting nine separate leases.

At its meeting of June 12, 2020, Item D-3, the Board authorized the Land Division to negotiate a development agreement and approved a thirty-year extension of lease terms for three leases under the streamlined process – GL S-3592, GL S-3609 and GL S-3611 all to Hawaii Planing Mill, Ltd. The development agreement regarding these three leases has been executed and the lease extension documents prepared and sent to the lessee for signature.

At its meeting of July 23, 2021, Item D-1, the Board authorized the Land Division to negotiate a development agreement and approved a thirty-nine-year extension of lease term for GL S-3935 to Alan R. Nagakura and Lori E. Nagakura, Trustees under Irrevocable Trust of Roy S. Nagakura dated March 4, 1996. Documentation of the development agreement and lease extension is in progress.

In summary, as of October 5, 2021, Land Division has received a total of eleven lease extension applications. Six have received Board approval and five are still under review. Of the six extensions that have received Board approval, one is complete, three are pending execution of the lease extension documents, one is in the documentation process, and one will likely involve a change to the proposed improvements that will require further Board review.

## FINDINGS AND RECOMMENDATIONS FOR PROPOSED LEGISLATION

Based on applications received and continuing communication with its lessees, the Department finds there is significant interest among its Hilo lessees in securing lease extensions pursuant to Act 149.

In 2021, the Legislature passed House Bill 499, House Draft 2, Senate Draft 2, Conference Draft 1, which later became law as Act 236, SLH 2021. Similar to Act 149, Act 236 authorizes the Board to extend commercial, industrial, resort, as well as mixed-use and government leases, up to 40 years upon lessee committing to substantial improvements to existing buildings and infrastructure on the lease premises. Act 236 has statewide application.



Hilo Community Economic District under Act 149, Session Laws of Hawaii 2018

(Area within yellow border)