S.B. NO.

## A BILL FOR AN ACT

RELATING TO EDUCATION FUNDING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that in the United 2 States, the federal government leaves to the individual states 3 the kuleana (responsibility) of providing funding for public 4 education and ensuring that the related educational financing 5 systems are founded on sound governance principles. Article X, 6 section 1 of the Hawaii State Constitution further provides for 7 the "establishment, support and control of a statewide system of 8 public schools..., including physical facilities therefor." 9 Education appropriations for the K-12 public school system 10 account for roughly twenty per cent of the entire state budget, 11 reflecting the uniquely important regard Hawaii's people have 12 for the State's educational system.

13 The legislature further finds that the department of 14 education is the only single statewide educational district in 15 the United States. Serving roughly one hundred eighty thousand 16 students, the department provides much more than classroom 17 instruction by also providing non-instructional services that

### 2021-2474 SB815 HD1 HMS0

S.B. NO. <sup>815</sup> S.D. 2

1 benefit communities throughout the State. These non2 instructional services include food services, homeless liaison
3 services, mental and behavioral health services, emergency
4 shelter during natural disasters, and access to broadband and
5 internet infrastructure. As such, the department serves as a
6 tremendous safety net for a significant number of Hawaii
7 families.

The legislature additionally finds that the year 2020 was 8 9 largely characterized by the onset of the coronavirus 10 disease 2019 (COVID-19) pandemic and its decimation of the economies across the globe. Consistently, the State faces a 11 12 dire fiscal challenge with drastic cuts to the state budget and 13 virtually every government service it provides, including 14 education. The threat of decreased funding for K-12 public 15 education reduces access to learning and the existence of 16 critical safety nets for a significant number of students, 17 particularly the department's most vulnerable learners and their 18 families.

19 The legislature recognizes that a vibrant K-12 public 20 education system enables the fulfillment of educational goals 21 and aspirations far beyond a student's successful completion of

### 2021-2474 SB815 HD1 HMS0

S.B. NO. <sup>815</sup> S.D. 2 H.D. 1

3

secondary education requirements. Stability and predictability
 in the department's funding are critical and requisite
 components in maintaining its capacity to meet constantly
 evolving learning needs and the ability to design appropriate
 learning and support systems for haumana and their ohana.

6 The legislature further finds that it must build on the 7 foundation established by the weighted student formula of 8 ensuring equity in access to educational opportunities for all 9 students. It is also incumbent on the legislature to promote 10 predictability and stability of K-12 education revenues by 11 committing a base of annual funding in the face of changing 12 circumstances to ensure the continuous and uninterrupted 13 equitable distribution of educational resources for all public 14 school students.

15 The purpose of this Act is to:

16 (1) Establish maintenance of effort provisions for free17 education;

18 (2) Establish a public education stabilization trust fund;19 and

20 (3) Appropriate funds for the maintenance of effort for
21 K-12 educational programs.

2021-2474 SB815 HD1 HMS0

Page 3

S.B. NO. <sup>815</sup> S.D. 2

1 SECTION 2. Chapter 237, Hawaii Revised Statutes, is 2 amended by adding a new section to be appropriately designated 3 and to read as follows: 4 "<u>§237-</u> Public education stabilization trust fund; 5 remittances. If appropriations to the department of education 6 for the current fiscal year are less than the preceding fiscal 7 year, the sum from all general excise tax revenues realized by 8 the State that represents the difference between the preceding 9 fiscal year appropriation and the current fiscal year 10 appropriation shall be deposited to the credit of the public 11 education stabilization trust fund." 12 SECTION 3. Chapter 302A, Hawaii Revised Statutes, is amended by adding a new subpart to part V to be appropriately 13 14 designated and to read as follows: 15 . MAINTENANCE OF EFFORT 16 \$302A-Definitions. As used in this subpart, unless 17 the context otherwise requires, "preceding fiscal year" means 18 the state fiscal year, or the twelve-month fiscal period most 19 commonly used for official reporting purposes, prior to the 20 beginning of the state fiscal year in which funds are available 21 for obligation by the department.

### 2021-2474 SB815 HD1 HMSO

S.B. NO. 815 S.D. 2 H.D. 1

5

§302A- Appropriations. (a) Appropriations to the
 department for the provision of free education for the current
 fiscal year shall not be less than the appropriations to the
 department for the preceding fiscal year.

5 (b) If appropriations to the department for the current 6 fiscal year are less than the preceding fiscal year, then the 7 aggregate proportion of the department's annual appropriations 8 from the general fund over the preceding ten years shall be 9 maintained as the appropriation to the department.

10 (c) If appropriations to the department for the current 11 fiscal year are less than the preceding fiscal year, the 12 difference between the preceding fiscal year appropriation and 13 the current fiscal year appropriation shall be deposited to the 14 credit of the public education stabilization trust fund.

15 §302A- Temporary suspension. (a) Upon a declaration
16 by the governor concurred to by the legislature, the maintenance
17 of effort provisions pursuant to this subpart may be temporarily
18 suspended for any of the following reasons:

19 (1) A precipitous decline in the general fund revenue of
20 the State as declared in an emergency proclamation by
21 the governor;

### 2021-2474 SB815 HD1 HMS0

Page 5

#### S.B. NO. <sup>815</sup> S.D. 2 H.D. 1

1 (2) Exceptional or uncontrollable circumstances, such as a 2 natural disaster; or 3 (3) The total enrollment of students attending department 4 schools falls below ten per cent of the average 5 official enrollment counts over the current and 6 preceding three school years. 7 (b) The suspension shall last until the legislature, with 8 the approval of the governor, determines that the maintenance of effort provisions shall be reinstated. The suspension shall 9 10 automatically terminate no later than the start of the new 11 biennial period following the temporary suspension." 12 SECTION 4. Chapter 302A, Hawaii Revised Statutes, is 13 amended by adding a new section to part V to be appropriately 14 designated and to read as follows: 15 "§302A- Public education stabilization trust fund; 16 established. (a) There is established within the state 17 treasury a trust fund to be known as the public education stabilization trust fund into which shall be deposited: 18 19 (1) All moneys transferred pursuant to section 237for 20 the provision of free public education;

### 2021-2474 SB815 HD1 HMSO

S.B. NO. 815 S.D. 2 H.D. 1

1	(2) Any other appropriations by the legislature to the
2	trust fund; and
3	(3) Income and capital gains earned by the trust fund.
4	(b) The public education stabilization trust fund shall be
5	administered by the department and used to fund any program in
6	the state budget; provided that the board shall approve all
7	expenditures of the fund made by the department prior such
8	expenditure.
9	(c) The department shall submit to the director of finance
10	a report that shall be prepared in the form described by the
11	director of finance and shall identify the total amount of funds
12	that will carry over to the next fiscal year. The department
13	shall submit the report to the director of finance within ninety
14	days of the close of each fiscal year and a copy of the
15	information contained in the report to the director of finance
16	shall be included within the agency's report to the
17	legislature."
18	SECTION 5. There is appropriated out of the general
19	revenues of the State of Hawaii the sum of \$ or so
20	much thereof as may be necessary for fiscal year 2021-2022 to be

# 2021-2474 SB815 HD1 HMSO

**S.B. NO.** <sup>815</sup> <sup>S.D. 2</sup> <sup>H.D. 1</sup>

1 deposited into the public education stabilization trust fund 2 established pursuant to section 4 of this Act. 3 SECTION 6. There is appropriated out of the public 4 education stabilization trust fund the sum of \$ or so 5 much thereof as may be necessary for fiscal year 2021-2022 and 6 the same sum or so much thereof as may be necessary for fiscal 7 year 2022-2023 for the maintenance of effort for K-12 8 educational programs as required by section 3 of this Act. 9 The sums appropriated shall be expended by the department 10 of education for the purposes of this Act. 11 SECTION 7. New statutory material is underscored. 12 SECTION 8. This Act shall take effect on July 1, 2051; 13 provided that sections 5 and 6 shall take effect on July 1, 14 2021.

2021-2474 SB815 HD1 HMSO

Page 8



#### Report Title:

Department of Education; Maintenance of Effort; Trust Fund; Appropriation

#### Description:

Establishes maintenance of effort provisions for free education. Establishes a public education stabilization trust fund. Appropriates funds. Effective 7/1/2051. (HD1)

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