S.B. NO. ⁷⁹¹ S.D. 2 H.D. 1 C.D. 1

A BILL FOR AN ACT

RELATING TO VESSELS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that vessel ownership and 2 operation come with many responsibilities and that vessels likewise pose significant threats to natural resources and to 3 4 public health and safety if abandoned, neglected, or left in 5 disrepair. The legislature recognizes that unauthorized, 6 abandoned, grounded, and derelict vessels on state property and 7 in the waters of the State must be removed as soon as possible 8 to minimize the hazards posed to the public while balancing the 9 vessel owner's right to due process.

10 Since 2002, the division of boating and ocean recreation 11 within the department of land and natural resources has expended 12 in excess of \$2,340,000 from the boating special fund to address 13 unauthorized, abandoned, grounded, and derelict vessels on state 14 property or in the waters of the State. However, under existing 15 law, in many instances, by the time the department of land and 16 natural resources may begin removing an unauthorized, abandoned, grounded, or derelict vessel, the condition of the vessel has 17 deteriorated, further complicating removal efforts and 18 2021-2729 SB791 CD1 SMA.doc 1



1 increasing the potential to create threats to public health, 2 public safety, and natural resources. 3 The purpose of this Act is to amend provisions regarding the designation, impoundment, and disposal of unauthorized, 4 5 abandoned, grounded, and derelict vessels on state property or in the waters of the State to facilitate faster responses of 6 7 these proceedings. 8 SECTION 2. Section 200-16, Hawaii Revised Statutes, is 9 amended to read as follows: 10 "§200-16 [Mooring of unauthorized vessel in state small 11 boat harbors and offshore mooring areas;] Unauthorized vessels; 12 impoundment and disposal proceedings. (a) [No person shall 13 moor a veggel in a state small boat harbor or offshore mooring 14 area without obtaining a use permit; nor shall a person continue 15 to moor a vessel in any state small boat harbor or offshore 16 mooring area if the use permit authorizing the vessel to moor 17 has expired or otherwise been terminated.] A vessel moored 18 without a valid use permit or moored with a use permit that has 19 expired or been terminated [is] shall be deemed an unauthorized 20 vessel [and is subject to] in violation of this section [-,] and 21 shall be subject to impoundment and disposal.

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1	(b) The department shall [cause to be placed] <u>place</u> upon,
2	or as near to [the] <u>an</u> unauthorized vessel as possible, a notice
3	to remove the vessel, which shall, at a minimum, indicate that
4	the vessel is in violation of this section, the date and time
5	the notice was posted, and that the vessel [must] shall be
6	removed within seventy-two hours [from] <u>of</u> the time <u>that</u> the
7	notice was posted [-]; provided that if the vessel is in imminent
8	danger of breaking up on state submerged land, a shoreline, or a
9	coral reef, the notice shall indicate that the owner shall
10	commence effective salvage operations within twenty-four hours
11	of the time that the notice was posted.
12	(c) An unauthorized vessel may be impounded by the
13	department at the sole risk and expense of the owner of the
14	vessel[$_{ au}$] if the vessel is not removed after the
15	[seventy two hour] period [or] <u>specified in subsection (b).</u>
16	Calculation of the time period shall not restart if, during that
17	period <u>,</u> the vessel is [removed and remoored in the harbor or
18	mooring or anchorage-area or any other state harbor or mooring
19	or anchorage area without a use permit.] moved anywhere in the
20	waters of the State or to any public property and remains in
21	violation of this section. The owner of the vessel shall be

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1	solely responsible for all costs of the impoundment and the
2	disposal of the unauthorized vessel. All owners of unauthorized
3	vessels that are impounded by the department shall be
4	responsible for paying impound storage fees to the department
5	while the vessel remains impounded and until the time that the
6	vessel is returned to the custody of a person entitled to
7	possession. Impound storage fees shall be equal to the rate set
8	by the department for vessels moored without a valid permit.
9	Any proceeds [resulting from] <u>collected by the department in</u>
10	relation to the impoundment and the disposal of the unauthorized
11	vessel shall be used first to pay for the costs of impoundment
12	and disposal [and], then to pay <u>for</u> any <u>additional costs related</u>
13	to the impoundment and disposal, then to pay for any outstanding
14	mooring fees due $[-]$ to the department from the owner, and then
15	to the general fund. If the proceeds resulting from the
16	impoundment and the disposal are inadequate to pay for all costs
17	and mooring fees due, the owner of the <u>unauthorized</u> vessel shall
18	remain liable for [the] paying the department any and all
19	outstanding costs and mooring fees [-] <u>due.</u>
20	(d) Custody of an unauthorized vessel shall be returned to

21 the person entitled to possession only upon payment [to the

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1	departmen	\pm] in full of all fees and costs due [7] to the
2	departmen	t and any and all fines levied by the department or a
3	court [+]	of competent jurisdiction. In addition, the
4	departmen	t, within seventy-two hours of impoundment, shall send
5	by certif	ied mail, return receipt requested, a notice of
6	impoundme	nt to the registered or documented owner or any lien
7	holder or	operator of the impounded vessel on record with the
8	departmen	t or the United States Coast Guard. The owner, lien
9	holder, c	or operator of the impounded vessel shall have [ten]
10	five work	ing days after receipt of notice of impoundment of the
11	vessel to	request [in writing] an administrative hearing.
12	[This] <u>A</u>	request for an administrative hearing [is] under this
13	subsectio	on shall:
14	(1)	Be made in writing to the department;
15	(2)	Not be deemed delivered until the time that the
16		department receives the written request; and
17	(3)	Be solely for the purpose of allowing the owner, lien
18		holder, or operator of an impounded vessel to contest
19		the basis given by the department for the impoundment
20		of the vessel.

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The <u>administrative</u> hearing [must] <u>shall</u> be held within five
 working days of [the department's receipt] <u>delivery</u> of the
 written request. The department [shall] <u>may</u> adopt rules
 pursuant to chapter 91 to implement the requirement for this
 post-seizure administrative hearing process.

6 (e) Any unauthorized vessel impounded under this section $[\tau]$ 7 which] that remains unclaimed for more than [thirty] ten working 8 days by the registered or documented owner, a lien holder, or 9 operator of record [-7] may be sold by the department at public auction. If the department does not, or is unable to, sell the 10 11 vessel at public auction, [or if its appraised value is less than \$5,000 as determined by an independent appraiser with at 12 13 least one year of experience in the sale and purchase of vessels,] the department, after giving public notice of intended 14 disposition, if that notice was not previously included in a 15 16 public auction notice, may sell the vessel by negotiation, retain and use the vessel, donate [it] the vessel to any other 17 18 government agency, or dispose of [it] the vessel as junk." SECTION 3. Section 200-41, Hawaii Revised Statutes, is 19 20 amended to read as follows:

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1	"§20(41 [Disposition of certain abandoned] Abandonment of
2	vessels.	a) No person shall abandon any vessel in the waters
3	of the Sta	e or on any property, other than the property of the
4	vessel own	er, without the consent of the property owner.
5	[-(a) -	Any] (b) A vessel [may be deemed] shall be presumed
6	abandoned	f [the] <u>:</u>
7	(1)	The vessel has been moored, anchored, or otherwise
8		eft <u>unattended</u> in the waters of the State or on
9		oublic property [contrary to law or rules having the
10		orce and effect of law, or left] for more than
11		seventy-two hours without a valid use permit;
12	(2)	The vessel has been left unattended on private
13		property without authorization of the owner or
14		occupant of the property [if:
15	(1)	The vessel's registration certificate or marine
16		locument has expired and the registered owner no
17		onger resides at the address listed in the vessel
18		registration or-marine document records of the
19		department or the United States Coast Guard;] for more
20		than seventy-two hours;

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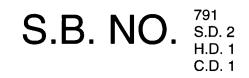
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1	[(2)]	(3) The last registered owner of record disclaims
2		ownership and the current owner's name or address
3		cannot be determined;
4	[(3)	The vessel identification numbers and other means of
5		identification have been removed so as to hinder or
6		nullify efforts to locate or identify the owner;
7	(4)	The vessel registration records of the department of
8		land and natural resources and the marine document
9		records of the United States Coast Guard contain no
10		record that the vessel has ever been registered or
11		documented and the owner's name or address cannot be
12		determined; or]
13	(4)	The vessel does not have a valid registration
14		certificate or United States Coast Guard documentation
15		and has been moored, anchored, or otherwise left
16		unattended in the waters of the State or on public
17		property for more than seventy-two hours; or
18	(5)	The requirements of section 200-52 are met.
19	[-(b)]] <u>(c)</u> The determination <u>of</u> whether a vessel is
20	abandoned	on public property may be made by:



1	(1)	The chairperson, or the chairperson's authorized
2		representative, with regard to public property under
3		the jurisdiction of the department [of land and
4		natural resources]; [or]
5	(2)	Any other state department or agency through its
6		director, with regard to public property within the
7		department or agency's respective jurisdiction; or
8	(3)	Any county through its mayor or the mayor's designee,
9		or chief of police, with regard to public property
10		within the respective county's jurisdiction; provided
11		that the department shall provide to the respective
12		county access to the department's vessel registration
13		and marine document records or those of the United
14		States Coast Guard for the purposes of this section.
15	Once a ve	ssel is deemed abandoned $[\tau]$ in the waters of the State
16	<u>or on pub</u>	lic property, the appropriate official under this
17	subsectio	n may direct and cause the vessel to be taken into
18	custody a	nd disposed of pursuant to <u>,</u> and in the manner provided
19	in <u>,</u> this	[chapter.] part. All owners of abandoned vessels that
20	are impou	nded by the department shall be responsible for paying
21	impound f	ees to the department while the vessel remains

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1	impounded and until the vessel is returned to the custody of a
2	person entitled to possession or disposed of by the department.
3	Impound storage fees shall be equal to the rate set by the
4	department for vessels moored without a valid permit.
5	[(c)] <u>(d)</u> All vessels abandoned on private property shall
6	be the responsibility of the private property owner.
7	(e) Any person who abandons a vessel in the waters of the
8	State or on public property shall be guilty of a petty
9	misdemeanor and shall be fined not more than \$1,000 or
10	imprisoned not more than thirty days, or both, for each offense.
11	Each day of each violation shall be deemed a separate offense.
12	All criminal fines collected pursuant to this subsection shall
13	be deposited into the general fund in accordance with
14	section 706-643. It shall be an affirmative defense to
15	prosecution that a vessel was abandoned during a national
16	emergency declared by the President or Congress of the United
17	States, or a state of emergency declared by the governor, or as
18	otherwise approved in writing by the chairperson, or the
19	chairperson's designee; provided that the defense shall be valid
20	only for the duration of the declared emergency or written

21 <u>approval.</u>"

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SECTION 4. Section 200-42, Hawaii Revised Statutes, is 1 2 amended to read as follows: 3 "§200-42 Notice to owner. (a) A state or county agency, upon taking custody of any vessel $[\tau]$ deemed abandoned pursuant 4 5 to section 200-41, shall immediately post a written notice on the vessel and send a duplicate original by registered or 6 7 certified mail, with a return receipt requested, to any owner 8 registered with the department or documented by the United 9 States Coast Guard or any lien holder or operator of the vessel 10 on record with the department or the United States Coast Guard 11 at their respective last known address on record with the 12 department or the United States Coast Guard. The notice shall 13 contain a brief description of the vessel, the location of 14 custody, and the intended disposition of the vessel if not 15 repossessed within [twenty] ten working days after the mailing 16 of the notice. [Such owner, lien holder, or operator, of the 17 vessel shall have ten days after receipt of the mailed notice to 18 request in writing an administrative hearing pursuant to 19 chapter 91 from the state or county agency that took custody of 20 the vessel. - This administrative hearing is solely for the 21 purpose of allowing the owner, lien holder, or operator of an

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1	impounded	-vessel to contest the basis given for the impoundment
2	of the ve	ssel. The hearing shall be held within five working
3	days of t	he state or county agency's receipt of the written
4	request.]	
5	(b)	The owner, lien holder, or operator of the vessel
6	shall hav	e five working days after receipt of notice of
7	impoundme	nt of the vessel to request an administrative hearing
8	from the	state or county agency that took custody of the vessel.
9	A request	for administrative hearing shall:
10	(1)	Be made in writing to the state or county agency that
11		took custody of the vessel;
12	(2)	Not be deemed delivered until the time that the agency
13		receives the written request; and
14	(3)	Be solely for the purpose of allowing the owner, lien
15		holder, or operator of an impounded vessel to contest
16		the basis given by the agency for the impoundment of
17		the vessel.
18	The admin	istrative hearing shall be held within five working
19	days of d	elivery of the written request."
20	SECT	ION 5. Section 200-43, Hawaii Revised Statutes, is

21 amended to read as follows:

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1	"§200-43 Public auction [-]; disposition of abandoned
2	vessels. [If the vessel is not repossessed within twenty days
3	after the mailing of the notice, the vessel shall be disposed of
4	by public auction, through oral tenders, or by sealed bids,
5	after public notice has been given at least once; provided that
6	the public auction shall not be held less than five days after
7	the notice is given. Where no bid is received, the vessel may
8	be sold by negotiation, disposed of as junk, or donated to any
9	governmental agency.] Any abandoned vessel impounded under this
10	part that remains unclaimed by the registered or documented
11	owner, lien holder, or operator of record for more than ten
12	working days after mailing of the notice required by
13	section 200-42 may be sold at public auction by the state or
14	county agency that took custody of the vessel. If the agency
15	does not, or is unable to, sell the vessel at public auction,
16	the agency, after giving public notice of intended disposition,
17	may sell the vessel by negotiation, retain and use the vessel,
18	donate the vessel to any other government agency, or dispose of
19	the vessel as junk."
20	SECTION 6. Section 200-47.5, Hawaii Revised Statutes, is
21	amended by amending subsections (b) to (g) to read as follows:

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1	"(b) Solely for the purposes of removal and with no
2	liability to the department, the department may immediately
3	assume control of any vessel that is grounded on state submerged
4	land, a shoreline, or a coral reef $[\frac{\partial r}{\partial r}]_{j}$ in imminent danger of
5	breaking up; and cannot be removed by the owner within twenty-
6	four hours from the time the vessel [is] was grounded; provided
7	that this subsection shall not apply [if]:
8	(1) During a national emergency declared by the President
9	or Congress of the United States;
10	(2) During a state of emergency declared by the governor;
11	(3) If the owner or owner's representative has received
12	notice from the department and has commenced effective
13	salvage operations[-]; or
14	(4) If otherwise approved in writing by the chairperson or
15	the chairperson's designee.
16	(c) [Vessels] <u>Except during a national emergency declared</u>
17	by the President or Congress of the United States, or a state of
18	emergency declared by the governor, or as otherwise approved in
19	writing by the chairperson or the chairperson's designee,
20	vessels grounded on a sand beach, sandbar, or mudflat [and not
21	in imminent danger of breaking up] shall be removed by the owner

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1 or operator within seventy-two hours [, unless otherwise agreed 2 to by the department]. 3 (d) Solely for the purposes of removal and with no 4 liability to the department, the department may immediately assume control of any vessel that is grounded on a sand beach, 5 6 sandbar, or mudflat [and]; not in imminent danger of breaking up 7 [that is]; and not removed by the owner in a manner that is 8 reasonably safe, as determined by the department, within 9 seventy-two hours of notification to the vessel owner or the 10 owner's representative; provided that this subsection shall not 11 apply [if]: 12 (1) During a national emergency declared by the President 13 or Congress of the United States; 14 During a state of emergency declared by the governor; (2) If the owner or owner's representative has received 15 (3) 16 notice from the department and has commenced effective 17 salvage operations[-]; or (4) 18 If otherwise approved in writing by the chairperson or 19 the chairperson's designee. Once the department assumes control [over the] of a 20 (e)

21 vessel [-7] pursuant to this section, the vessel shall be removed



1 by conventional salvage methods if possible, and if not 2 possible, then by any means necessary $[\tau]$ to minimize damage to 3 the natural resources and not become a hazard to navigation. 4 (f) All costs and expenses [of] related to removing the 5 vessel and damage to state or private property shall be the sole 6 responsibility of the vessel's owner or operator. The 7 department may take legal action to collect any costs or 8 expenses incurred by the department for any removal under this 9 section. All moneys collected shall be deposited [in] into the 10 boating special fund. 11 (g) Any person who renders assistance to the department 12 when it acts pursuant to subsection (b) or [-(c)] (d) and any 13 person who, in good faith and without remuneration or 14 expectation of remuneration, renders assistance at the scene of 15 a vessel: 16 Grounded on state submerged land, a shoreline, or a (1)

17 coral reef;

18 (2) In imminent danger of breaking up; or

19 (3) Grounded on a sand beach, sandbar, or mudflat [and not
 20 in imminent danger of breaking up],

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1 shall not be liable for any civil damages resulting from the 2 person's acts or omissions in providing or arranging towage or 3 other assistance, except for damages caused by the person's 4 gross negligence or wanton acts or omissions."

5 SECTION 7. Section 200-49, Hawaii Revised Statutes, is 6 amended by amending subsections (b) and (c) to read as follows: 7 The owner, lien holder, or operator of the vessel "(b) 8 shall have [ten] five working days after the date of the public 9 notice or receipt of the mailed notice, whichever occurs later, 10 to request [in writing] an administrative hearing. [This] A 11 request for an administrative hearing [is] shall be made in 12 writing to the department, shall not be deemed delivered until 13 the time that the department receives the written request, and 14 shall be solely for the purpose of allowing the owner, lien 15 holder, or operator of [an] the impounded vessel to contest the 16 basis given by the department for the impoundment of the vessel. 17 The administrative hearing [must] shall be held within five 18 working days of [the department's receipt] delivery of the 19 written request.

20 (c) If the vessel is not repossessed within [twenty] ten
21 working days after the date of the public notice or mailing of

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the notice, whichever occurs later, the vessel may be disposed 1 2 of by negotiated sale except that, when two or more purchasers 3 indicate an interest in purchasing the vessel, the vessel [will] 4 shall be sold at public auction to the highest bidder [, unless 5 the vessel is exempt from public auction under section 200-45]. 6 If no purchaser expresses a desire to purchase the vessel, the 7 vessel may be destroyed or donated to any governmental agency." 8 SECTION 8. Section 200-45, Hawaii Revised Statutes, is 9 repealed. 10 ["§200-45 When public auction not required. Public 11 auction shall not be required when the appraised value of any 12 vessel is less than \$5,000, as determined by an independent 13 appraiser who has at least one year of experience in the sale or 14 purchase of vessels. Upon that determination, after public 15 notice of intended disposition has been given at least once, the 16 state or county agency that took custody of the vessel may sell 17 the vessel by negotiation, dispose of it as junk, or donate the 18 vessel to any governmental agency."]

19 SECTION 9. Statutory material to be repealed is bracketed20 and stricken. New statutory material is underscored.

21 SECTION 10. This Act shall take effect upon its approval.

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Report Title:

DLNR; Unauthorized Vessels; Grounded Vessels; Abandoned Vessels; Derelict Vessels; Vessel Impoundment; Vessel Auctions; Vessel Disposal

Description:

Clarifies removal processes for unauthorized vessels. Clarifies the criteria for determining whether a vessel is abandoned. Reduces the allowable time frame to claim an unauthorized vessel that is impounded by the department of land and natural resources from thirty days to ten working days. Reduces the allowable time frame to claim an abandoned vessel that is impounded by a state or county agency from twenty days to ten working days. Makes abandonment of a vessel in the waters of the State or public property a petty misdemeanor. Clarifies auction requirements regarding abandoned vessels. Allows the department of land and natural resources to charge an impound storage fee. (CD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

