A BILL FOR AN ACT

RELATING TO THE TRANSITION OF THE OAHU REGIONAL HEALTH CARE SYSTEM FROM THE HAWAII HEALTH SYSTEMS CORPORATION INTO THE DEPARTMENT OF HEALTH.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that the Hawaii health
3	systems corporation comprises five semi-autonomous health care
4	regions within the State, including east Hawaii, west Hawaii,
5	Kauai, Oahu, and Maui. The Maui region no longer operates any
6	health care facilities.
7	The legislature further finds that the Oahu region is
8	unique and distinguishable from the other regions due to the
9	logistical complexities of the Oahu regional health care system
10	facilities and the limited but crucial nature of the services
11	these facilities, Leahi hospital and Maluhia, currently provide.
12	Because the Oahu facilities almost exclusively serve long-term
13	care and medicaid patients, groups traditionally underserved by
14	private facilities because of the high cost of their care, the
15	Oahu region's long-term care operations are run more as a

- 1 safety-net social service and, compared to the other regions,
- 2 have less opportunity for additional revenue generation.
- 3 While the need for long-term care beds on Oahu has
- 4 decreased in recent years, a study completed by the department
- 5 of business, economic development, and tourism has projected
- 6 that the population aged sixty-five and older will grow by
- 7 one hundred forty-eight per cent over the next twenty-five
- 8 years. On Oahu, this translates to an estimated shortfall of
- 9 eleven hundred long-term care beds in the next five to ten years
- 10 alone. Thus, despite the costs of long-term care, it is vital
- 11 that state facilities continue to operate to ensure that beds
- 12 remain available for our aging population.
- 13 Similar to the Oahu region, the department of health
- 14 operates the Hawaii state hospital, a facility that does not
- 15 generate revenue but is nonetheless necessary to provide care
- 16 and treatment for mentally ill patients in Hawaii. In recent
- 17 years, the Hawaii state hospital has experienced a challenge in
- 18 providing sufficient bed space for admitted patients. As of
- 19 September 2019, two hundred twenty patients occupied beds at the
- 20 Hawaii state hospital -- well over the maximum capacity of
- 21 two hundred two. To meet its needs, the Hawaii state hospital

- 1 was also required to contract with Kahi Mohala, a privately-run
- 2 facility, to care for an additional forty-six patients.
- 3 Beyond its responsibility for the Hawaii state hospital,
- 4 the department of health has also been charged with addressing
- 5 the significant gap in the behavioral health care system between
- 6 acute psychiatric care facilities and low acuity residential
- 7 treatment. Data collected in the State estimates that more than
- 8 half of all individuals experiencing a mental health crisis, or
- 9 fifty-four per cent, have needs that align better with services
- 10 delivered within a subacute level of care facility rather than
- 11 an emergency room.
- 12 The legislature also finds that Act 90, Session Laws of
- 13 Hawaii 2019, established the involuntary hospitalization task
- 14 force and Act 263, Session Laws of Hawaii 2019, established a
- 15 working group to evaluate current behavioral health care and
- 16 related systems, including existing resources, systems gaps, and
- 17 identification of action steps that may be taken to improve the
- 18 overall system of care. The findings from these initiatives
- 19 highlight the need in Hawaii for a coordinated network of
- 20 stabilization beds that will allow triage, clinical assessment,
- 21 and recommendation for the next level of care for those

- 1 struggling with substance use, mental health conditions, and
- 2 homelessness.
- 3 The National Coalition for the Homeless has found that
- 4 sixty-four per cent of homeless individuals are dependent on
- 5 alcohol or other substances. In Hawaii, the Oahu homeless point
- 6 in time count reported that 36.4 per cent of homeless single
- 7 adults suffer from some type of mental illness. The
- 8 intersection of homelessness and behavioral health conditions
- 9 are a crisis in Hawaii, which contributes to Hawaii having the
- 10 second highest rate of homelessness in the nation.
- 11 Unfortunately, there is currently no coordinated system of
- 12 stabilization from the streets that assesses for and links to
- 13 the next level of clinical care.
- 14 The legislature additionally finds that the current options
- 15 for those needing stabilization from challenges related to
- 16 substance use, mental health, and homelessness are overburdened
- 17 and inadequate, and emergency facilities throughout the State
- 18 have experienced substantial increases in psychiatric emergency
- 19 admissions, resulting in overcrowding and unsafe environments
- 20 for patients and medical staff.

- 1 The legislature also finds that comprehensive crisis
- 2 response and stabilization services are crucial elements of the
- 3 continuum of care. Reducing unnecessary transportation to
- 4 emergency departments and appropriately placing individuals in
- 5 more suitable levels of care will improve outcomes for patients,
- 6 reduce inpatient hospital stays, and facilitate access to other
- 7 behavioral health services.
- 8 Subacute residential stabilization services have been a
- 9 missing component of a comprehensive behavioral health continuum
- 10 of care, which would bridge the gap between acute
- 11 hospitalization and lower-level residential and community
- 12 resources. Many individuals who are transported to an emergency
- 13 room or for emergency examination and hospitalization are not
- 14 acute enough in their illness to warrant psychiatric
- 15 hospitalization. On the other hand, their symptomology is too
- 16 acute for them to be admitted to a group home, shelter, or other
- 17 existing low acuity residential program or, if they are
- 18 admitted, they are often unsuccessful in those environments.
- 19 More often than not, these individuals fail because they have
- 20 not had time to stabilize in an environment where they can be
- 21 closely monitored. This lack of post-acute care contributes to

- 1 the poor outcomes of both acute behavioral health inpatient and
- 2 community-based services because many individuals are not
- 3 appropriate for either level, but fall somewhere in the middle.
- 4 The legislature further finds that state facilities exist
- 5 that have underutilized space that could accommodate these
- 6 services with minimal effort and adjustments and reduce certain
- 7 burdens and barriers. Therefore, assertive efforts should be
- 8 undertaken to ensure the availability of these resources and to
- 9 organize them in a way that is beneficial to the State.
- 10 Through discussions with the Oahu region, it has been
- 11 determined that some of the Oahu region's health care
- 12 facilities, particularly Leahi hospital, are currently
- 13 underutilized and have the potential to be re-purposed for other
- 14 important health care and social service needs.
- 15 The legislature further finds that, while statutorily tied
- 16 to the Hawaii health systems corporation, the Oahu region
- 17 operates mostly autonomously and its functions and target
- 18 population are unique from those of the other regional health
- 19 care systems. As such, there is little necessity for the Oahu
- 20 regional health care system to remain a part of the Hawaii
- 21 health systems corporation. With proper planning and

12

13

14

15

16

17

18

19

20

21

- 1 implementation, the Oahu regional health care system could be
- 2 strategically assimilated into the department of health, and its
- 3 facilities could be used, in addition to long-term care, to help
- 4 alleviate the need for subacute residential mental health
- 5 stabilization and other subacute care services.
- 6 The purpose of this Act is to:
- 7 (1) Commence the transfer of the Oahu regional health care
 8 system in its entirety from the Hawaii health systems
 9 corporation to the department of health, beginning
 10 with the transfer of the Oahu regional health care
 11 system's budget into the department of health;
 - (2) Enable the Oahu regional health care system, department of health, Hawaii health systems corporation, and other state agencies to implement the processes and transactions required to effectuate the completion of the transition;
 - (3) Require the department of health to consult with the
 University of Hawaii regarding services provided at
 Leahi hospital and Maluhia, and allow University of
 Hawaii students to rotate through those facilities for
 training purposes;

1	(4)	Authorize the department of health to pay rent to the
2		University of Hawaii for the use of the Leahi hospital
3		property at a rate and on terms to be negotiated
4		between the department of health and the University of
5		Hawaii;
6	(5)	Clarify the rights, powers, and exemptions held by the
7		Oahu regional health care system during the transition
8		period and the rights, powers, and exemptions held by
9		the inpatient services division of the department of
10		health following completion of the transfer of the
11		Oahu regional health care system;
12	(6)	Appropriate moneys from the mental health and
13		substance abuse special fund to expand and operate
14		programs at Leahi hospital and Maluhia that are
15		mutually advantageous to the department of health, the
16		Oahu region, and the State; and
17	(7)	Authorize the issuance of general obligation bonds and
18		appropriate the proceeds of the bonds for improvements
19		at Leahi hospital and Maluhia.

1	PART 11
2	SECTION 2. Section 323F-2, Hawaii Revised Statutes, is
3	amended by amending subsection (b) to read as follows:
4	"(b) The corporate organization shall be divided into
5	[five] four regional systems, as follows:
6	[(1) The Oahu regional health care system;
7	(2) (1) The Kauai regional health care system;
8	$[\frac{(3)}{(2)}]$ The Maui regional health care system;
9	$[\frac{(4)}{(3)}]$ The east Hawaii regional health care system,
10	comprising the Puna district, north Hilo district,
11	south Hilo district, Hamakua district, and Kau
12	district; and
13	$[\frac{(5)}{(4)}]$ The west Hawaii regional health care system,
14	comprising the north Kohala district, south Kohala
15	district, north Kona district, and south Kona
16	district;
17	and shall be identified as regional systems I, II, III, $\underline{\text{and}}$ IV
18	[and V,] respectively."
19	PART III
20	SECTION 3. Section 323F-3, Hawaii Revised Statutes, is
21	amended to read as follows:

	332	or-5 corporation board. (a) the corporation shall be
2	governed :	by [an eighteen-member] a fifteen-member board of
3	directors	that shall carry out the duties and responsibilities
4	of the co	rporation other than those duties and responsibilities
5	relating	to the establishment of any captive insurance company
6	pursuant	to section $323F-7(c)(20)$ and the operation thereof.
7	(b)	The members of the corporation board shall be
8	appointed	as follows:
9	(1)	The director of health as an ex officio, voting
10		member;
11	(2)	The [five] four regional chief executive officers as
12		ex officio, nonvoting members;
13	(3)	Three members who reside in the county of Maui, two of
14		whom shall be appointed by the Maui regional system
15		board and one of whom shall be appointed by the
16		governor, all of whom shall serve as voting members;
17	(4)	Two members who reside in the eastern section of the
18		county of Hawaii, one of whom shall be appointed by
19		the East Hawaii regional system board and one of whom
20		shall be appointed by the governor, both of whom shall
21		serve as voting members;

I	(5)	Two members who reside in the western section of the
2		county of Hawaii, one of whom shall be appointed by
3		the West Hawaii regional system board and one of whom
4		shall be appointed by the governor, both of whom shall
5		serve as voting members;
6	(6)	Two members who reside on the island of Kauai, one of
7		whom shall be appointed by the Kauai regional system
8		board and one of whom shall be appointed by the
9		governor, both of whom shall serve as voting members;
10	[(7)	Two members who reside on the island of Oahu, one of
11		whom shall be appointed by the Oahu regional system
12		board and one of whom shall be appointed by the
13		<pre>governor, both of whom shall serve as voting members;]</pre>
14		and
15	[(8)]	(7) One member who shall be appointed by the governor
16		and serve as an at-large voting member.
17	The	appointed board members who reside in the county of
18	Maui, eas	tern section of the county of Hawaii, western section
19	of the co	unty of Hawaii, <u>and</u> on the island of Kauai[, and on the
20	island of	-Oahu] shall each serve for a term of four years;
21	provided	that the terms of the initial appointments of the

- 1 members who are appointed by their respective regional system
- 2 boards shall be as follows: one of the initial members from the
- 3 county of Maui shall be appointed to serve a term of two years
- 4 and the other member shall be appointed to serve a term of
- 5 four years; the initial member from East Hawaii shall be
- 6 appointed to serve a term of two years; the initial member from
- 7 West Hawaii shall be appointed to serve a term of four years;
- 8 and the initial member from the island of Kauai shall be
- 9 appointed to serve a term of two years; [and the initial member
- 10 from the island of Oahu shall be appointed to serve a term of
- 11 four years;] and provided further that the terms of the initial
- 12 appointments of the members who are appointed by the governor
- 13 shall be four years. The at-large member appointed by the
- 14 governor shall serve a term of two years.
- Any vacancy shall be filled in the same manner provided for
- 16 the original appointments. The corporation board shall elect
- 17 its own chair from among its members. Appointments to the
- 18 corporation board shall be as representative as possible of the
- 19 system's stakeholders as outlined in this subsection. The board
- 20 member appointments shall strive to create a board that includes

- 1 expertise in the fields of medicine, finance, health care
- 2 administration, government affairs, human resources, and law.
- 3 (c) The selection, appointment, and confirmation of any
- 4 nominee shall be based on ensuring that board members have
- 5 diverse and beneficial perspectives and experiences and that
- 6 they include, to the extent possible, representatives of the
- 7 medical, business, management, law, finance, and health sectors,
- 8 and patients or consumers. Members of the board shall serve
- 9 without compensation but may be reimbursed for actual expenses,
- 10 including travel expenses, incurred in the performance of their
- 11 duties.
- 12 (d) Any member of the board may be removed for cause by
- 13 vote of a two-thirds majority of the board's members then in
- 14 office. For purposes of this section, cause shall include
- 15 without limitation:
- 16 (1) Malfeasance in office;
- 17 (2) Failure to attend regularly called meetings;
- 18 (3) Sentencing for conviction of a felony, to the extent
- allowed by section 831-2; or

S.B. NO. 528 S.D. 2

1 (4) Any other cause that may render a member incapable or 2 unfit to discharge the duties required under this 3 chapter. 4 Filing nomination papers for elective office or appointment to elective office, or conviction of a felony consistent with 5 6 section 831-3.1, shall automatically and immediately disqualify 7 a board member from office. 8 The director of health shall have sole decision-making 9 authority over all corporation board matters that concern the 10 Oahu regional health care system, commencing on June 30, 2021, 11 and continuing until the transition of the Oahu regional health 12 care system into the department of health is complete. Upon 13 completion of the transition, the corporation board shall have 14 no legal relationship with the Oahu regional health care system 15 or its facilities." 16 SECTION 4. Section 323F-7.6, Hawaii Revised Statutes, is 17 amended to read as follows: 18 "[+]\$323F-7.6[+] Transition of Hawaii health systems 19 regional system or health facility to a new entity. (a)

Notwithstanding any other law to the contrary, including but not

limited to section 27-1 and chapter 171, any of the regional

20

21

- ${f 1}$ systems or individual facilities of the Hawaii health systems
- 2 corporation is hereby authorized to transition into a new legal
- 3 entity in any form recognized under the laws of the State,
- 4 including but not limited to:
- 5 (1) A nonprofit corporation;
- 6 (2) A for-profit corporation;
- 7 (3) A municipal facility;
- **8** (4) A public benefit corporation; [or]
- 9 (5) A division or branch under a state executive
- department; or
- 11 $\left[\frac{(5)}{(5)}\right]$ (6) Any two or more of the entities in paragraphs (1)
- 12 through [(4), (5)].
- 13 A transition shall occur through the sale, lease, or transfer of
- 14 all or substantially all of the assets of the facility or
- 15 regional system, except for real property, which shall only be
- 16 transferred by lease [-]; provided that under a transfer that is
- 17 effectuated pursuant to paragraph (5), real property shall
- 18 transfer in its then-existing state, whether in lease, fee, or
- 19 otherwise, to the executive department. Any transition shall
- 20 comply with chapter 323D.

1	(b) A transition shall only occur upon approval of the
2	appropriate regional system board in the case of a regional
3	system or individual facility transition, or upon approval of
4	the regional system boards and the corporation in the case of
5	the transition of the entire corporation. Any transition shall
6	be subject to legal review by the attorney general, who shall
7	approve the transition if satisfied that the transition conforms
8	to all applicable laws, subject to the review of the director of
9	the department of budget and finance, who shall approve the
10	transition if it conforms to all applicable financing
11	procedures, and subject to the governor's approval. In
12	addition, the transition shall be subject to the following terms
13	and conditions:
14	(1) All proceeds from the sale, lease, or transfer of
15	assets shall be used for health care services in the
16	respective regional system or facility, except that
17	real property shall only be transferred by lease;
18	provided that under a transfer that is effectuated
19	pursuant to subsection (a)(5), real property shall
20	transfer in its then-existing state, whether in lease,
21	fee, or otherwise, to the executive department;

1	(2)	Any and all liabilities of a regional system or
2		facility transitioning into a new entity that were
3		transferred to the Hawaii health systems corporation
4		upon its creation by Act 262, Session Laws of
5		Hawaii 1996, and all liabilities of the regional
6		system or facility related to collective bargaining
7		contracts negotiated by the State, shall become the
8		responsibility of the State; and
9	(3)	During the period of transition:
10		(A) The State shall continue to fund the provision of
11		health care services provided for by the regional
12		system or individual facility; and
13		(B) All applicable provisions of this chapter shall
14		continue to apply.
15	Upon	the completion of the transition of all the facilities
16	in a regi	onal system to a new entity, the regional system board
17	for that	regional system shall terminate; provided that if not
18	all of a	regional system's facilities are transitioned to a new
19	entity, t	he existing regional system board shall not terminate
20	but shall	continue to retain jurisdiction over those facilities
21	remaining	in the regional system."

1		PART IV
2	SECT	ION 5. Chapter 321, Hawaii Revised Statutes, is
3	amended b	y adding a new part to be appropriately designated and
4	to read a	s follows:
5		"PART . LEAHI HOSPITAL AND MALUHIA
6	§321	- Authority of the department of health. The
7	departmen	t of health may:
8	(1)	Conduct long-term care and substance abuse treatment
9		at Leahi hospital and Maluhia;
10	(2)	Pay rent to the University of Hawaii for the use of
11		the Leahi hospital property, at a rate and on terms to
12		be negotiated between the department of health and the
13		University of Hawaii;
14	(3)	Use moneys from the mental health and substance abuse
15		special fund established pursuant to section 334-15 to
16		fund the department's operations at Leahi hospital and
17		Maluhia;
18	(4)	Develop and implement its own polices, procedures, and
19		rules necessary or appropriate to plan, operate,
20		manage, and control Leahi hospital and Maluhia without
21		regard to chapter 91;

1	(5)	Enter into and perform any contract, lease,
2		cooperative agreement, partnership, or other
3		transaction whatsoever that may be necessary or
4		appropriate in the performance of its purposes and
5		responsibilities, and on any terms the department may
6		deem appropriate with either:
7		(A) Any agency or instrumentality of the United
8		States, or with any state, territory, possession
9		or subdivision thereof; or
10		(B) Any person, firm, association, partnership, or
11		corporation, whether operated on a for-profit or
12		not-for-profit basis; provided that the
13		transaction furthers the public interest;
14	(6)	Conduct activities and enter into business
15		relationships the department deems necessary or
16		appropriate, including but not limited to:
17		(A) Creating nonprofit corporations, including but
18		not limited to charitable fundraising
19		foundations, to be controlled wholly by the
20		department or jointly with others; and

I		(B) Entering into partnerships and other joint
2		venture arrangements, or participating in
3		alliances, purchasing consortia, health insurance
4		pools, or other cooperative agreements with any
5		public or private entity; provided that any
6		corporation, venture, or relationship entered
7		into under this section shall further the public
8		interest;
9	(7)	Make and alter facility bylaws and rules for the
10		organization and management of Leahi hospital and
11		Maluhia without regard to chapter 91;
12	(8)	Contract for and accept any gifts, grants, and loans
13		of funds or property, or any other aid in any form
14		from the federal government, the State, any state
15		agency, or any other source, or any combination
16		thereof, in compliance with the terms and conditions
17		thereof;
18	(9)	Provide health and medical services to the public
19		directly or by agreement or lease with any person,
20		firm, or private or public corporation, partnership,

1		or association through or in healt hospital and
2		Maluhia or otherwise; and
3	(10)	Approve medical staff bylaws, rules, and medical staff
4		appointments and reappointments for Leahi hospital and
5		Maluhia, including but not limited to determining the
6		conditions under which a health professional may be
7		extended the privilege of practicing within Leahi
8		hospital or Maluhia, as determined by the department
9		or facility management, and adopting and implementing
10		reasonable rules, without regard to chapter 91, for
11		the credentialing and peer review of all persons and
12		health professionals within the facility; provided
13		that the department or facility management shall be
14		the governing body responsible for all medical staff
15		organization, peer review, and credentialing
16		activities to the extent allowed by law.
17	§321	- Consultation with the University of Hawaii
18	required.	The department of health shall regularly consult with
19	the Unive	rsity of Hawaii regarding services provided at Leahi
20	hospital	and Maluhia. The department may coordinate with the
21	Universit	y of Hawaii to allow university students to rotate

1	through the	he facilities for training purposes and may take any
2	action ne	cessary or proper to effectuate this purpose.
3	§321	- Reduction or elimination of direct patient care
4	services.	(a) No planned substantial reduction or elimination
5	of direct	patient care services at Leahi hospital or Maluhia
6	shall be	undertaken unless all of the following requirements are
7	met:	
8	(1)	An initial determination is made by the department as
9		to critical and emergency services, which shall not be
10		subject to reduction or elimination pursuant to this
11		section;
12	(2)	The plan of the facility to substantially reduce or
13		eliminate any direct patient care services at Leahi
14		hospital or Maluhia shall first be presented to the
15		director of health for approval;
16	(3)	Subsequent to the requisite director approval, the
17		department shall present the plan to the community in
18		which the facility is located at a community
19		informational meeting, in order to obtain community

input on the plan; and

20

1	(4)	After the community informational meeting, but at
2		least twenty days prior to the implementation of the
3		approved plan, the director shall give notice of the
4		implementation of the plan to the governor, president
5		of the senate, and speaker of the house of
6		representatives.
7	(b)	Upon meeting the requirements of subsection (a), the
8	approved	plan shall be implemented unless legislation has been
9	enacted t	hat:
10	(1)	Requires the reinstatement and continuation of direct
11		patient care services that are subject to reduction or
12		elimination under the plan; and
13	(2)	Includes an appropriation of additional moneys
14		sufficient to adequately fund the mandated
15		reinstatement and continuation of the direct patient
16		care services that are subject to reduction or
17		elimination under the plan."
18		PART V
19	SECT	'ION 6. (a) The transfer of the Oahu regional health

care system to the department of health shall commence with the

20

1	Cranster	OI CII	e budget count associated with the band region as
2	follows:		
3	(1)	On J	une 30, 2021, the budget of the Oahu regional
4		heal	th care system shall be transferred from the
5		Hawa	ii health systems corporation to the department of
6		heal	th; provided that:
7		(A)	The Oahu regional health care system's budget
8			codes and all related allocated funds of the Oahu
9			region shall be reflected in the state budget and
10			all other related tables and documents under the
11			program code HTH ; and
12		(B)	The program code HTH shall be known as the
13			inpatient services division within the department
14			of health's behavioral health administration.
15			The organizational structure of the Oahu regional
16			health care system shall remain unchanged, unless
17			modified and approved by the working group
18			identified in this Act, and as approved by the
19			conditions established in this part or as
20			required by law; and

1	(2)	On J	une 30, 2021, the working group established
2		purs	uant to this Act shall have the authority to begin
3		tran	sferring, at its discretion, the positions and
4		clas	s specifications of the Oahu region from the
5		Hawa	ii health systems corporation's personnel system
6		to t	he department of health; provided that:
7		(A)	All employees of the Oahu region who are employed
8			as of June 30, 2021, shall be transferred to the
9			department of health before the transition of the
10			Oahu regional health care system into the
11			department of health is complete;
12		(B)	All employees of the Oahu region who occupy civil
13			service positions shall be transferred to the
14			department of health by this Act and retain their
15			civil service status, whether permanent or
16			temporary, and shall maintain their respective
17			functions as reflected in their current position
18			descriptions during the transition period;
19			provided that any changes determined necessary by
20			the working group established pursuant to this

1		Act shall follow standard union consultation
2		process prior to implementation;
3	(C)	Employees shall be transferred without loss of
4		salary; seniority, except as prescribed by
5		applicable collective bargaining agreements;
6		retention points; prior service credit; any
7		vacation and sick leave credits previously
8		earned; and other rights, benefits, and
9		privileges, in accordance with state employment
10		laws;
11	(D)	The personnel structure of the Oahu regional
12		health care system shall remain unchanged, unless
13		modified and approved by the working group and as
14		approved by the conditions established pursuant
15		to this Act;
16	(E)	Any employee who, prior to this Act, is exempt
17		from civil service or collective bargaining and
18		is transferred as a consequence of this Act shall
19		be transferred without loss of salary and shall
20		not suffer any loss of prior service credit,
21		contractual rights, vacation or sick leave

1		credits previously earned, or other employee
2		benefits or privileges, and, except in the
3		instance of discipline, shall be entitled to
4		remain employed in the employee's current
5		position for a period of no less than one year
6		after the transition of the Oahu regional health
7		care system into the department of health is
8		complete;
9	(F)	The wages, hours, and other conditions of
10		employment shall be negotiated or consulted, as
11		applicable, with the respective exclusive
12		representative of the affected employees, in
13		accordance with chapter 89, Hawaii Revised
14		Statutes; and
15	(G)	The rights, benefits, and privileges currently
16		enjoyed by employees, including those rights,
17		benefits, and privileges under chapters 76, 78,
18		87A, 88, and 89, Hawaii Revised Statutes, shall
19		not be impaired or diminished as a result of
20		these employees being transitioned to the
21		department of health pursuant to this Act. The

I	transition to the department of health shall not
2	result in any break in service for the affected
3	employees. The rights, benefits, and privileges
4	currently enjoyed by employees shall be
5	maintained under their existing collective
6	bargaining or other agreements and any successor
7	agreement.
8	(b) Upon effectuation of subsection (a), the Oahu regional
9	board shall, through the Oahu regional board chair, facilitate
10	the transition of the Oahu region into the department of health
11	as part of the working group established pursuant to this Act
12	and effectuate the assignment of all contracts and agreements in
13	which the Oahu region is a party to the department of health.
14	(c) Notwithstanding any law to the contrary, the terms of
15	the following members of the board of directors of the Hawaii
16	health systems corporation shall expire on June 30, 2021:
17	(1) The regional chief executive officer of the Oahu
18	regional health care system; and

(2) The two board members residing on the island of Oahu

appointed pursuant to section 323F-3(b)(7), Hawaii

19

20

1		revr:	sed Statutes, as that section read prior to the
2		effe	ctive date of this Act.
3	SECT	ION 7	. (a) During the transition period commencing on
4	July 1, 2	021,	to and including the completion of the transition
5	of the Oal	hu re	gional health care system into the department of
6	health, the	he Oal	nu regional system board may:
7	(1)	Deve:	lop and implement its own policies, procedures,
8		and :	rules necessary or appropriate to plan, operate,
9		mana	ge, and control its facilities without regard to
10		chap	ter 91, Hawaii Revised Statutes;
11	(2)	Ente	r into and perform any contract, lease,
12		coop	erative agreement, partnership, or other
13		tran	saction whatsoever that may be necessary or
14		appr	opriate in the performance of its purposes and
15		resp	onsibilities, and on any terms the regional system
16		boar	d may deem appropriate with either:
17		(A)	Any agency or instrumentality of the United
18			States, or with any state, territory, possession,
19			or subdivision thereof; or
20		(B)	Any person, firm, association, partnership, or
21			corporation, whether operated on a for-profit or

1			not-for-profit basis; provided that the
2			transaction furthers the public interest;
3	(3)	Cond	uct activities and enter into business
4		rela	tionships the regional system board deems
5		nece	ssary or appropriate, including but not limited
6		to:	
7		(A)	Creating nonprofit corporations, including but
8			not limited to charitable fundraising
9			foundations, to be controlled wholly by the
10			regional system board or jointly with others;
11		(B)	Establishing, subscribing to, and owning stock in
12			business corporations individually or jointly
13			with others; and
14		(C)	Entering into partnerships and other joint
15			venture arrangements, or participating in
16			alliances, purchasing consortia, health insurance
17			pools, or other cooperative agreements, with any
18			public or private entity; provided that any
19			corporation, venture, or relationship entered
20			into under this subsection shall further the
21			<pre>public interest;</pre>

1	(4)	Execute, in accordance with all applicable bylaws,
2		rules, and laws, all instruments necessary or
3		appropriate in the exercise of any powers of the
4		regional system board;
5	(5)	Make and alter regional system board bylaws and rules
6		for its organization and management without regard to
7		chapter 91, Hawaii Revised Statutes;
8	(6)	Enter into any contract or agreement whatsoever, not
9		inconsistent with the laws of the State, execute all
10		instruments, and do all things necessary or
11		appropriate in the exercise of the powers granted
12		under chapter 323F, Hawaii Revised Statutes, including
13		securing the payment of bonds; provided that contracts
14		or agreements executed by the regional system board
15		shall only encumber the regional subaccounts of the
16		regional system board;
17	(7)	Own, purchase, lease, exchange, or otherwise acquire
18		property, whether real, personal, or mixed, tangible
19		or intangible, and any interest therein, in the name
20		of the regional system board; provided that the

regional system board shall be subject to the

21

1	requirements	of	section	323F-3.5,	Hawaii	Revised
2	Statutes;					

- (8) Contract for and accept any gifts, grants, and loans of funds or property, or any other aid in any form from the federal government, the State, any state agency, or any other source, or any combination thereof, in compliance, subject to chapter 323F, Hawaii Revised Statutes, with the terms and conditions thereof; provided that the regional system board shall be responsible for contracting for and accepting any gifts, grants, loans, property, or other aid if intended to exclusively benefit the Oahu region public health facilities and operations;
 - (9) Provide health and medical services to the public directly or by agreement or lease with any person, firm, or private or public corporation, partnership, or association through or in the health facilities of the regional system board or otherwise; provided that the regional system board shall be responsible for conducting the activities under this paragraph solely within the Oahu regional system;

1	(10)	Approve medical staff bylaws, rules, and medical staff
2		appointments and reappointments for all public health
3		facilities of the regional system board, including but
4		not limited to determining the conditions under which
5		a health professional may be extended the privilege of
6		practicing within a health facility, as determined by
7		the regional system board, and adopting and
8		implementing reasonable rules, without regard to
9		chapter 91, Hawaii Revised Statutes, for the
10		credentialing and peer review of all persons and
11		health professionals within the facility; provided
12		that the regional system board shall be the governing
13		body responsible for all medical staff organization,
14		peer review, and credentialing activities to the
15		extent allowed by law;
16	(11)	Enter into any agreement with the State, including but
17		not limited to contracts for the provision of goods,
18		services, and facilities for the support of the
19		regional system board's programs, and contracting for
20		the provision of services to or on behalf of the
21		State;

1	(12)	Develop internal policies and procedures for the
2		procurement of goods and services, consistent with the
3		goals of public accountability and public procurement
4		practices, and subject to management and financial
5		legislative audits; provided that the regional system
6		board shall enjoy the exemptions under
7		section 103-53(e) and chapter 103D, Hawaii Revised
8		Statutes;
9	(13)	Authorize, establish, and abolish positions; and
10	(14)	Employ or retain any attorney, by contract or
11		otherwise, for the purpose of representing the
12		regional system board in any litigation, rendering
13		legal counsel, or drafting legal documents for the
14		regional system board.
15	(b)	During the transition period commencing on July 1,
16	2021, to	and including the completion of the transition of the
17	Oahu regi	onal health care system into the department of health,
18	the Oahu	regional system board shall continue to enjoy the same
19	sovereign	immunity available to the State.
20	(c)	During the transition period commencing on July 1,
21	2021, to	and including the completion of the transition of the

- 1 Oahu regional health care system into the department of health,
- 2 the Oahu regional system board shall be exempt from chapters 36,
- 3 37, 38, 40, 41D, 103D, part I of chapter 92, and section 102-2,
- 4 Hawaii Revised Statutes.
- 5 SECTION 8. For a period of two years following the
- 6 completion of the transition of the Oahu regional health care
- 7 system from the Hawaii health systems corporation to the
- 8 department of health, the inpatient services division of the
- 9 department of health shall be authorized to develop internal
- 10 policies and procedures for the procurement of goods and
- 11 services, consistent with the goals of public accountability and
- 12 public procurement practices, subject to management and
- 13 financial legislative audits; provided that the division shall
- 14 enjoy the exemptions under chapter 103D and section 103-53(e),
- 15 Hawaii Revised Statutes.
- 16 SECTION 9. (a) There is established a working group of
- 17 the Oahu regional health care system and department of health to
- 18 develop, evaluate, and implement any additional steps necessary
- 19 to complete the transition of the Oahu regional health care
- 20 system into the department of health.

1	(a)	the working group shall consist of the following
2	members:	
3	(1)	The director of health or the director's designee, who
4		shall serve as co-chair and who, along with the chair
5		of the Oahu regional system board or the chair's
6		designee, shall have final authority over transfer
7		activities to be implemented by the working group;
8	(2)	The chair of the Oahu regional system board or the
9		chair's designee, who shall serve as co-chair and who,
10		along with the director of health or the director's
11		designee, shall have final authority over transfer
12		activities to be implemented by the working group;
13	(3)	The chief executive officer of the Oahu regional
14		health care system or the chief executive officer's
15		designee;
16	(4)	One or more department of health staff members as
17		deemed necessary by the director of health or the
18		director's designee; and
19	(5)	One or more Oahu regional health care system staff
20		members as deemed necessary by the chief executive

1		officer of the Oahu regional health care system or the
2		chief executive officer's designee.
3	(c)	In addition, the working group shall include the
4	following	members who shall serve in a consultative capacity:
5	(1)	One representative from the behavioral health
6		administration of the department of health;
7	(2)	One representative from the department of human
8		resources development;
9	(3)	One representative from the department of accounting
10		and general services;
11	(4)	One representative from the department of the attorney
12		general;
13	(5)	One representative from the department of budget and
14		finance;
15	(6)	The chair of the Hawaii health systems corporation
16		board or the chair's designee;
17	(7)	One representative from the Hawaii health systems
18		corporation human resources department;
19	(8)	One representative from the Hawaii health systems
20		corporation finance department;
21	(9)	One representative from the state procurement office;

1	(10)	One representative from the Hawaii Government
2		Employees Association, who shall be invited to
3		participate;
4	(11)	One representative from the United Public Workers, who
5		shall be invited to participate; and
6	(12)	Others as recommended and invited by the co-chairs.
7	(d)	In carrying out its purpose, the working group shall
8	develop a	transfer framework to govern and manage the additional
9	steps nec	essary to complete the transfer of the Oahu region into
10	the depar	tment of health. The transfer framework shall include
11	but not b	e limited to the following steps:
12	(1)	Identification and preparation of proposed legislation
13		to address any matters not covered by this Act that
14		may be necessary to complete the transfer of the Oahu
15		region into the department of health;
16	(2)	Identification of all real property, appropriations,
17		records, equipment, machines, files, supplies,
18		contracts, books, papers, documents, maps, and other
19		property made, used, acquired, or held by the Oahu
20		regional health care system to effectuate the transfer
21		of the same to the department of health;

S.B. NO. ⁶²⁸ S.D. 2 H.D. 2

ı	(3)	identification of all debts and other Habilities that
2		will remain with the Hawaii health systems corporation
3		and the remaining debts and liabilities to be
4		transferred to the department of health;
5	(4)	Identification of all contractual arrangements and
6		obligations of the Oahu region, including but not
7		limited to those related to personal service
8		contracts, vendor contracts, and capital improvement
9		projects;
10	(5)	Development and implementation of any and all policies
11		and procedures necessary to ensure that the facilities
12		within the Oahu regional health care system remain
13		compliant with all federal, state, and local laws and
14		regulations; and
15	(6)	Development and implementation of procedures to
16		extricate the Oahu region from system-wide services
17		secured or provided by the Hawaii health systems
18		corporation or enable the Oahu region to continue to
19		utilize those services on a temporary or permanent
20		basis through interagency agreement.

- 1 (e) Members of the working group shall serve without
- 2 compensation but shall be reimbursed for reasonable expenses
- 3 necessary for the performance of their duties, including travel
- 4 expenses. No member of the working group shall be subject to
- 5 chapter 84, Hawaii Revised Statutes, solely because of the
- 6 member's participation in the working group.
- 7 (f) The working group shall submit an interim report to
- 8 the legislature no later than twenty days prior to the convening
- 9 of the regular session of 2022 that outlines all components of
- 10 the transition that have been effectuated to date and any
- 11 legislative action needed to complete the transfer pursuant to
- 12 this Act.
- 13 (g) The working group shall be dissolved on June 30, 2023,
- 14 or upon completion of the transition of the Oahu regional health
- 15 care system into the department of health, whichever is later.
- 16 Prior to its dissolution, the working group shall submit a final
- 17 report to the legislature that documents the completion of the
- 18 transfer and dissolution of the Oahu regional health care
- 19 system.

5

6

7

8

9

10

1	SECTION 10.	All transition	actions, wi	ith the exception of	эf
2	those covered und	ler section 6(a)	of this Act	t, shall be subject	_
3	to the following	conditions:			

- 4 (1)The attorney general shall approve the legality and form of any material transition actions created by the working group prior to implementation, and the director of finance shall evaluate and approve any expenditure of public funds determined to be in accordance with the budget laws and controls in force; and
- 11 (2) Liabilities of the Oahu regional health care system 12 that were transferred to the Hawaii health systems 13 corporation upon its creation by Act 262, Session Laws 14 of Hawaii 1996, or to the Oahu regional health care 15 system upon its establishment by Act 290, Session Laws 16 of Hawaii 2007, and all other contractual liabilities 17 of the Oahu regional health care system, including 18 those related to collective bargaining contracts 19 negotiated by the State in existence at the time they 20 are transferred to the department of health, shall 21 become the responsibility of the State.

1	PART VI
2	SECTION 11. The director of finance is authorized to issue
3	general obligation bonds in the sum of \$ or so much
4	thereof as may be necessary and the same sum or so much thereof
5	as may be necessary is appropriated for fiscal year 2021-2022
6	for the purpose of making improvements to Leahi hospital and
7	Maluhia.
8	The sum appropriated shall be expended by the department of
9	health for the purposes of this part.
10	SECTION 12. The appropriation made for the capital
11	improvement project authorized by this part shall not lapse at
12	the end of the fiscal biennium for which the appropriation is
13	made; provided that all moneys from the appropriation
14	unencumbered as of June 30, 2024, shall lapse as of that date.
15	PART VII
16	SECTION 13. There is appropriated out of the mental health
17	and substance abuse special fund the sum of \$ or so
18	much thereof as may be necessary for fiscal year 2021-2022 and
19	the same sum or so much thereof as may be necessary for fiscal
20	year 2022-2023 for the operations of Leahi hospital and Maluhia.

- 1 The sums appropriated shall be expended by the department
- 2 of health for the purposes of this part.
- 3 PART VIII
- 4 SECTION 14. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 15. This Act shall take effect on July 1, 2060;
- 7 provided that part II of this Act shall take effect on July 1,
- $oldsymbol{8}$ 2023, and parts VI and VII of this Act shall take effect on
- 9 July 1, 2021.

Report Title:

Hawaii Health Systems Corporation; Oahu Region; Department of Health; Transition; Working Group; Appropriation

Description:

Commences the transfer of the Oahu regional health care system in its entirety from the Hawaii health systems corporation to the department of health, beginning with the transfer of the Oahu regional health care system's budget into the department of health. Enables the Oahu regional health care system, department of health, Hawaii health systems corporation, and other state agencies to manage and implement the processes required to effectuate the completion of the transition. Authorizes the department of health to conduct long-term care and substance abuse treatment at Leahi hospital and Maluhia and to pay rent for the use of the Leahi hospital property. Requires the department of health to consult with the university of Hawaii regarding programs at Leahi hospital and Maluhia. Clarifies the rights, powers, and exemptions of the Oahu regional system board during the transition period of the Oahu regional health care system into the department of health and the rights and powers of the department of health after the transition is completed. Appropriates moneys from the mental health and substance abuse special fund. Authorizes the issuance of general obligation bonds. Part II effective 7/1/2023. Effective 7/1/2060. (HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

2021-2823 SB628 HD2 HMSO