S.B. NO. 540 S.D. 1

A BILL FOR AN ACT

RELATING TO EMERGENCY RULES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the coronavirus disease 2019 (COVID-19) pandemic has created great challenges to 2 3 global health, the economy, and way of life. The governor and county mayors have had to exercise their emergency powers under 4 chapter 127A, Hawaii Revised Statutes, to impose rules aimed to 5 6 control the spread of COVID-19. The enforcement of these rules is critical to efforts to limit the spread of COVID-19, protect 7 8 the health and safety of the community, manage medical 9 resources, and restart the economy. To allow for more 10 meaningful and effective enforcement of emergency orders, the 11 governor and mayors need flexibility to adopt a range of lesser 12 penalties for emergency rules.

13 Accordingly, the purpose of this Act is to:

14 (1) Allow for lesser emergency period penalties to be15 adopted by the governor or a mayor;

2021-2889 SB540 HD2 HMSO

1	(2)	Amend the State's existing traffic infraction laws to
2		incorporate emergency period infractions so that they
3		are adjudicated in the same manner;
4	(3)	Allow electronic copies of notices of infractions,
5		infraction adjudication hearings, and notices of
6		infraction judgments to be sent via electronic mail;
7		and
8	(4)	Grant the district court concurrent jurisdiction over
9		emergency period rule infractions committed by minors.
10	SECT	ION 2. Section 127A-29, Hawaii Revised Statutes, is
11	amended t	o read as follows:
12	"[+]	<pre>§127A-29[] Misdemeanors.] Emergency period</pre>
12 13		<pre>§127A-29[] Misdemeanors.] Emergency period ns, violations, petty misdemeanors, and misdemeanors.</pre>
	infractio	
13	<u>infractio</u> (a) Any	ns, violations, petty misdemeanors, and misdemeanors.
13 14	<u>infractio</u> (a) Any prescribe	ns, violations, petty misdemeanors, and misdemeanors. person violating any rule of the governor or mayor
13 14 15	<u>infractio</u> (a) Any prescribe and havin	ns, violations, petty misdemeanors, and misdemeanors. person violating any rule of the governor or mayor d and [promulgated] adopted pursuant to this chapter
13 14 15 16	<u>infractio</u> (a) Any prescribe and havin so stated	ns, violations, petty misdemeanors, and misdemeanors. person violating any rule of the governor or mayor d and [promulgated] adopted pursuant to this chapter g the force and effect of law[7] shall, if it shall be
13 14 15 16 17	infractio (a) Any prescribe and havin so stated petty mis	ns, violations, petty misdemeanors, and misdemeanors. person violating any rule of the governor or mayor d and [promulgated] adopted pursuant to this chapter g the force and effect of $law[\tau]$ shall, if it shall be and designated in the rule, be guilty of a violation,
13 14 15 16 17 18	infractio (a) Any prescribe and havin so stated petty mis may state	ns, violations, petty misdemeanors, and misdemeanors. person violating any rule of the governor or mayor d and [promulgated] adopted pursuant to this chapter g the force and effect of $law[\tau]$ shall, if it shall be and designated in the rule, be guilty of a violation, demeanor, or misdemeanor. [Upon] The governor or mayor



1	the offense and penalty are not stated and designated in the
2	rule, the person shall be guilty of a misdemeanor and upon
3	conviction, the person shall be fined [not] <u>no</u> more than
4	[\$5,000, or] <u>\$2,000,</u> imprisoned [not] <u>no</u> more than one year, or
5	both.
6	In lieu of a violation, petty misdemeanor, or misdemeanor,
7	the governor or mayor may state and designate the noncompliance
8	of a rule as an emergency period infraction, as defined in
9	section 291D-2. Any emergency period infraction so stated and
10	designated in the rule shall be adjudicated pursuant to
11	chapter 291D. A person guilty of an emergency period infraction
12	shall be fined \$200 for each occurrence; provided that the
13	governor or mayor may state and designate in the rule a fine of
14	a different amount.
15	(b) [Any] Notwithstanding subsection (a), any person who
16	intentionally, knowingly, or recklessly destroys, damages, or
17	loses any shelter, protective device, or warning or signal
18	device, shall if the same was installed or constructed by the
19	United States, the State, or a county, or is the property of the
20	United States, the State, or a county, be fined the cost of
21	replacement, [or] imprisoned [not] <u>no</u> more than one year, or

2021-2889 SB540 HD2 HMS0

Page 3

•

1	both. The governor or mayor[$ au$] may, by rule, make further
2	provisions for the protection from misuse of shelters,
3	protective devices, or warning and signal devices."
4	SECTION 3. Chapter 291D, Hawaii Revised Statutes, is
5	amended by amending the title to read as follows:
6	"[+]CHAPTER 291D[+]
7	ADJUDICATION OF [TRAFFIC] INFRACTIONS"
8	SECTION 4. Section 291D-1, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"[-]]§291D-1 [-]] Purpose . <u>(a)</u> Act 222, Session Laws of
11	Hawaii 1978, began the process of decriminalizing certain
12	traffic offenses, not of a serious nature, to the status of
13	violations. In response to a request by the legislature, the
14	judiciary prepared a report in 1987 that recommended, among
15	other things, further decriminalization of traffic offenses,
16	elimination of most traffic arraignments, disposition of
17	uncontested violations by mail, and informal hearings where the
18	violation or the proposed penalty is questioned. The
19	legislature finds that further decriminalization of certain
20	traffic offenses and streamlining of the handling of those
21	traffic cases will achieve a more expeditious system for the

2021-2889 SB540 HD2 HMS0

1	judicial p	processing of traffic infractions. The system of
2	processing	g traffic infractions established by this chapter will:
3	(1)	Eliminate the long and tedious arraignment proceeding
4		for a majority of traffic matters;
5	(2)	Facilitate and encourage the resolution of many
6		traffic infractions through the payment of a monetary
7		assessment;
8	(3)	Speed the disposition of contested cases through a
9		hearing, similar to small claims proceedings, in which
10		the rules of evidence will not apply and the court
11		will consider as evidence the notice of traffic
12		infraction, applicable police reports, or other
13		written statements by the police officer who issued
14		the notice, any other relevant written material, and
15		any evidence or statements by the person contesting
16		the notice of traffic infraction;
17	(4)	Dispense in most cases with the need for witnesses,
18		including law enforcement officers, to be present and
19		for the participation of the prosecuting attorney;

2021-2889 SB540 HD2 HMS0

S.B. NO. ⁵⁴⁰ S.D. 1 H.D. 2

1	(5)	Allow judicial, prosecutorial, and law enforcement
2		resources to be used more efficiently and effectively;
3		and
4	(6)	Save the taxpayers money and reduce their frustration
5		with the judicial system by simplifying the traffic
6		court process.
7	The legis	lature further finds that this chapter will not require
8	expansion	of the current traffic division of the district
9	courts, b	ut will achieve greater efficiency through more
10	effective	use of existing resources of the district courts.
11	(b)	The legislature finds that the pandemic related to the
12	coronavir	us disease 2019 necessitated the imposition of
13	emergency	period rules in an attempt to control the spread of
14	the disea	se in the State. The thousands of violations of the
15	emergency	period rules caused an examination of the ability to
16	impose in	fractions for lesser offenses as an alternative to
17	using the	Penal Code and to allow for more efficient use of the
18	judicial	system. The system of processing traffic infractions
19	under thi	s chapter was enacted in 1993 and has provided a useful
20	mechanism	for handling offenses deemed as infractions and is
21	well-suit	ed to certain types of violations of emergency period

2021-2889 SB540 HD2 HMS0

7

1 rules that are designated infractions by the governor or mayor 2 under the state's emergency management laws." SECTION 5. Section 291D-2, Hawaii Revised Statutes, is 3 amended as follows: 4 5 1. By adding one new definition to be appropriately 6 inserted and to read: 7 ""Emergency period infraction" means all occurrences of 8 noncompliance with rules adopted by the governor or a mayor 9 pursuant to chapter 127A, which are stated and designated in the 10 rule as being an emergency period infraction." 11 2. By amending the definitions of "concurrent trial" and 12 "hearing" to read: 13 ""Concurrent trial" means a trial proceeding held in the 14 district or family court in which the defendant is tried 15 simultaneously in a civil case for any charged traffic 16 infraction or emergency period infraction and in a criminal case 17 for any related criminal offense, with trials to be held in one 18 court on the same date and at the same time. 19 "Hearing" means a proceeding conducted by the district 20 court pursuant to section 291D-8 at which the person to whom a 21 notice of traffic infraction or notice of emergency period

2021-2889 SB540 HD2 HMS0

1 infraction was issued either admits to the [traffie] infraction, 2 contests the notice of traffic infraction $[\tau]$ or notice of 3 emergency period infraction, or admits to the traffic infraction 4 or emergency period infraction but offers an explanation to 5 mitigate the monetary assessment imposed." 6 3. By amending the definition of "related criminal 7 offense" to read: 8 ""Related criminal offense" means any criminal violation or 9 crime, committed in the same course of conduct as a traffic 10 infraction $[\tau]$ or emergency period infraction, for which the 11 defendant is arrested or charged." SECTION 6. Section 291D-3, Hawaii Revised Statutes, is 12 13 amended by amending subsections (a) through (e) to read as 14 follows: 15 "(a) Notwithstanding any other provision of law to the 16 contrary, all traffic infractions $[\tau]$ and emergency period 17 infractions, including [traffie] infractions committed by 18 minors, shall be adjudicated pursuant to this chapter, except as 19 provided in subsection (b). This chapter shall be applied 20 uniformly throughout the State and in all counties. No penal 21 sanction that includes imprisonment shall apply to a violation

2021-2889 SB540 HD2 HMS0

of a state statute or rule, or county ordinance or rule, that
 would constitute a traffic infraction <u>or an emergency period</u>
 <u>infraction</u> under this chapter. No traffic infraction <u>or</u>
 <u>emergency period infraction</u> shall be classified as a criminal
 offense.

6 Where a defendant is charged with a traffic infraction (b) 7 or an emergency period infraction and the infraction is 8 committed in the same course of conduct as a criminal offense 9 for which the offender is arrested or charged, the traffic 10 infraction or emergency period infraction shall be adjudicated 11 pursuant to this chapter; provided that the court may schedule 12 any initial appearance, hearing, or trial on the traffic 13 infraction or emergency period infraction at the same date, 14 time, and place as the arraignment, hearing, or trial on the 15 related criminal offense.

16 Notwithstanding this subsection and subsection (c), the 17 court shall not schedule any initial appearance, hearing, or 18 trial on the traffic infraction <u>or emergency period infraction</u> 19 at the same date, time, and place as the arraignment, hearing, 20 or trial on the related criminal offense where the related

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

criminal offense is a felony or is a misdemeanor for which the
 defendant has demanded a jury trial.

3 (C)If the defendant requests a trial pursuant to section 291D-13, the trial shall be held in the district court 4 5 of the circuit in which the traffic infraction or emergency 6 period infraction was committed. If the court schedules a 7 concurrent trial pursuant to paragraph (1), the concurrent trial 8 shall be held in the appropriate district or family court of the 9 circuit in which the traffic infraction or emergency period 10 infraction was committed, whichever has jurisdiction over the related criminal offense charged pursuant to the applicable 11 statute or rule of court; provided that: 12

13 (1) The district or family court, for the purpose of 14 trial, may schedule a civil trial on the traffic 15 infraction or emergency period infraction on the same 16 date and at the same time as a criminal trial on the 17 related criminal offense charged. The court shall 18 enter a civil judgment as to the traffic infraction or 19 emergency period infraction and a judgment of 20 conviction or acquittal as to the related criminal 21 offense following such concurrent trial; and

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

1	(2)	If trial on the traffic infraction or emergency period
2		<u>infraction</u> is held separately from and [prior to]
3		before trial on any related criminal offense, the
4		following shall be inadmissible in the prosecution or
5		trial of the related criminal offense, except as
6		expressly provided by the Hawaii rules of evidence:
7		(A) Any written or oral statement made by the
8		defendant in proceedings conducted pursuant to
9		section 291D-7(b); and
10		(B) Any testimony given by the defendant in the trial
11		on the traffic infraction[$-$] or emergency period
12		infraction.
13		Such statements or testimony shall not be deemed a
14		waiver of the defendant's privilege against self-
15		incrimination in connection with any related criminal
16		offense.
17	(d)	In no event shall section 701-109 preclude prosecution
18	for a rel	ated criminal offense where a traffic infraction <u>or an</u>
19	emergency	period infraction committed in the same course of
20	conduct h	as been adjudicated pursuant to this chapter.

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1

(e) If the defendant fails to appear at any scheduled
 court date [prior to] before the date of trial or concurrent
 trial and:

4 (1)The defendant's civil liability for the traffic 5 infraction or emergency period infraction has not yet been adjudicated pursuant to section 291D-8, the court 6 7 shall enter a judgment by default in favor of the 8 State for the traffic infraction or emergency period 9 infraction unless the court determines that good cause 10 or excusable neglect exists for the defendant's 11 failure to appear; or

12 (2) The defendant's civil liability for the traffic
13 infraction or emergency period infraction has been
14 adjudicated previously pursuant to section 291D-8, the
15 judgment earlier entered in favor of the State shall
16 stand unless the court determines that good cause or
17 excusable neglect exists for the defendant's failure
18 to appear."

19 SECTION 7. Section 291D-4, Hawaii Revised Statutes, is20 amended to read as follows:

2021-2889 SB540 HD2 HMS0

S.B. NO. ⁵⁴⁰ S.D. 1 H.D. 2

1 "[**+**]**§291D-4**[**+**] Venue and jurisdiction. (a) All violations of state law, ordinances, or rules designated as 2 traffic infractions or emergency period infractions in this 3 4 chapter shall be adjudicated in the district and circuit where 5 the alleged infraction occurred, except as otherwise provided by 6 law. 7 (b) Except as otherwise provided by law, jurisdiction is 8 in the district court of the circuit where the alleged traffic 9 infraction or emergency period infraction occurred. Except as otherwise provided in this chapter, district court judges shall 10 11 adjudicate traffic infractions [-] and emergency period 12 infractions." 13 SECTION 8. Section 291D-5, Hawaii Revised Statutes, is amended by amending its title and subsections (a) through (d) to 14 15 read as follows: 16 "
§291D-5 Notice of [traffic] infraction; form; 17 determination final unless contested. (a) The notice of 18 traffic infraction for moving violations, and the notice of 19 emergency period infraction, shall include the summons for the 20 purposes of this chapter. Whenever a notice of traffic 21 infraction or notice of emergency period infraction is issued

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

1 [to the driver of a motor vehicle, the driver's], the person's 2 signature, driver's license number [7] or state identification 3 number, electronic mail address, and current address shall be noted on the notice. If the [driver] person refuses to sign the 4 5 notice of traffic infraction $[\tau]$ or notice of emergency period 6 infraction, the officer shall record this refusal on the notice 7 and issue the notice to the [driver. Individuals] person. 8 Anyone to whom a notice of traffic infraction or notice of 9 emergency period infraction is issued under this chapter need 10 not be arraigned before the court, unless required by rule of 11 the supreme court.

(b) The [form] forms for the notice of traffic infraction and notice of emergency period infraction shall be prescribed by rules of the district court, which shall be uniform throughout the State; provided that each judicial circuit may include differing statutory, rule, or ordinance provisions on its respective notice of traffic infraction[-] or notice of

18 emergency period infraction.

19 (c) A notice of traffic infraction <u>or notice of emergency</u>
20 <u>period infraction</u> that is generated by the use of electronic

2021-2889 SB540 HD2 HMS0

1	equipment	or that bears the electronically stored image of any
2	person's	signature, or both, shall be valid under this chapter.
3	(d)	The notice of traffic infraction <u>or notice of</u>
4	emergency	period infraction shall include the following:
5	(1)	A statement of the specific [traffic] infraction for
6		which the notice was issued;
7	(2)	Except in the case of parking-related traffic
8		infractions, a brief statement of the facts;
9	(3)	A statement of the total amount to be paid for each
10		[traffic] infraction, which amount shall include any
11		fee, surcharge, or cost required by statute,
12		ordinance, or rule, and any monetary assessment,
13		established for the particular [traffic] infraction
14		pursuant to section 291D-9, to be paid by the [driver
15		or registered owner of the vehicle,] person to whom
16		the notice was issued, which shall be uniform
17		throughout the State;
18	(4)	A statement of the options provided in
19		section 291D-6(b) for answering the notice and the
20		procedures necessary to exercise the options;

2021-2889 SB540 HD2 HMSO

S.B. NO. ⁵⁴⁰ S.D. 1 H.D. 2

1	(5)	A statement that the person to whom the notice is
2		issued [must] shall answer, choosing one of the
3		options specified in section 291D-6(b), within
4		twenty-one days of issuance of the notice;
5	(6)	A statement that failure to answer the notice [of
6		traffic-infraction] within twenty-one days of issuance
7		shall result in the entry of judgment by default for
8		the State and may result in the assessment of a late
9		penalty;
10	(7)	A statement that, at a hearing requested to contest
11		the notice [of traffic infraction conducted], pursuant
12		to section 291D-8, no officer shall be present unless
13		the [driver] person to whom the notice was issued
14		timely requests the court to have the officer present,
15		and that the standard of proof to be applied by the
16		court is whether a preponderance of the evidence
17		proves that the specified [traffie] infraction was
18		committed;
19	(8)	A statement that, at a hearing requested for the
20		purpose of explaining mitigating circumstances
21		surrounding the commission of the infraction or in

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

1		consideration of a written request for mitigation, the
2		person shall be considered to have committed the
3		[traffic] infraction;
4	(9)	A space in which the signature of the person to whom
5		the notice was issued may be affixed; and
6	(10)	The date, time, and place at which the person to whom
7		the notice was issued [must] shall appear in court, if
8		the person is required by the notice to appear in
9		person at the hearing."
10	SECT	ION 9. Section 291D-6, Hawaii Revised Statutes, is
11	amended t	o read as follows:
12	"§29	1D-6 Answer required. (a) A person who receives a
13	notice of	traffic infraction or notice of emergency period
13 14		traffic infraction <u>or notice of emergency period</u> <u>n</u> shall answer the notice within twenty-one days of the
	infractio	
14	<u>infractio</u> date of i	n shall answer the notice within twenty-one days of the
14 15	<u>infractio</u> date of i the notic	n shall answer the notice within twenty-one days of the ssuance of the notice. There shall be included with
14 15 16	<u>infractio</u> date of i the notic <u>infractio</u>	<u>n</u> shall answer the notice within twenty-one days of the ssuance of the notice. There shall be included with we of traffic infraction <u>or notice of emergency period</u>

20 (b) Provided that the notice of traffic infraction or
 21 <u>notice of emergency period infraction</u> does not require an

2021-2889 SB540 HD2 HMS0

1 appearance in person at [+]a[+] hearing as set forth in 2 section [+]291D-5(d)(10)[+], in answering a notice of traffic 3 infraction $[\tau]$ or notice of emergency period infraction, a person 4 shall have the following options: 5 (1)Admit the commission of the infraction in one of the 6 following ways: 7 (A) By mail or in person, by completing the 8 appropriate portion of the notice of traffic 9 infraction, notice of emergency period 10 infraction, or preaddressed envelope and 11 submitting it to the authority specified on the 12 notice together with payment of the total amount 13 stated on the notice of traffic infraction [-] or 14 notice of emergency period infraction. Payment 15 by mail shall be in the form of a check, money 16 order, or by an approved credit or debit card. 17 Payment in person shall be in the form of United 18 States currency, check, money order, or by an 19 approved credit or debit card; or 20 (B) Via the Internet or by telephone, by submitting 21 payment of the total amount stated on the notice

2021-2889 SB540 HD2 HMS0

1		of traffic infraction $[-,]$ or notice of emergency
2		period infraction. Payment via the Internet or
3		by telephone shall be by an approved credit or
4		debit card;
5	(2)	Deny the commission of the infraction and request a
6		hearing to contest the infraction by completing the
7		appropriate portion of the notice of traffic
8		infraction, notice of emergency period infraction, or
9		preaddressed envelope and submitting it, either by
10		mail or in person, to the authority specified on the
11		notice. In lieu of appearing in person at a hearing,
12		the person may submit a written statement of grounds
13		on which the person contests the notice of traffic
14		infraction[$_{ au}$] or notice of emergency period
15		infraction, which shall be considered by the court as
16		a statement given in court pursuant to
17		section 291D-8(a); or
18	(3)	Admit the commission of the infraction and request a
19		hearing to explain circumstances mitigating the
20		infraction by completing the appropriate portion of
21		the notice of traffic infraction, notice of emergency

2021-2889 SB540 HD2 HMS0

S.B. NO. ⁵⁴⁰ S.D. 1 H.D. 2

1 period infraction, or preaddressed envelope and 2 submitting it, either by mail or in person, to the 3 authority specified on the notice. In lieu of 4 appearing in person at a hearing, the person may 5 submit a written explanation of the mitigating circumstances, which shall be considered by the court 6 7 as a statement given in court pursuant to 8 section 291D-8(b).

9 (c) When answering the notice of traffic infraction[7] or
10 notice of emergency period infraction, the person shall affix
11 the person's signature to the answer and shall state the address
12 at which the person will accept future mailings from the court.
13 No other response shall constitute an answer for purposes of
14 this chapter."

15 SECTION 10. Section 291D-7, Hawaii Revised Statutes, is 16 amended to read as follows:

17 "\$291D-7 Court action after answer or failure to answer.
18 (a) When an admitting answer is received, the court shall enter
19 judgment in favor of the State in the total amount specified in
20 the notice of traffic infraction[-] or notice of emergency

21 period infraction.

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

1 (b) When a denying answer is received, the court shall 2 proceed as follows: 3 In the case of a traffic infraction or emergency (1)period infraction where the person requests a hearing 4 5 at which the person will appear in person to contest 6 the infraction, the court shall notify the person in 7 writing of the date, time, and place of hearing to 8 contest the notice of traffic infraction [-] or notice 9 of emergency period infraction. The notice of hearing 10 shall be mailed to the address stated in the denying 11 answer, or if none is given, to the address stated on 12 the notice of traffic infraction [-,] or notice of 13 emergency period infraction. An electronic copy of 14 the notice of hearing may be sent to the electronic 15 mail address stated on the notice of infraction. The 16 notification also shall advise the person that, if the 17 person fails to appear at the hearing, the court shall 18 enter judgment by default in favor of the State, as of 19 the date of the scheduled hearing, that the total 20 amount specified in the default judgment [must] shall

2021-2889 SB540 HD2 HMSO

S.B. NO. ⁵⁴⁰ S.D. 1 H.D. 2

1 be paid within thirty days of entry of default 2 judgment; and 3 (2) When a denying answer is accompanied by a written 4 statement of the grounds on which the person contests 5 the notice of traffic infraction $[\tau]$ or notice of 6 emergency period infraction, the court shall proceed 7 as provided in section 291D-8(a) and shall notify the 8 person of its decision, including the total amount 9 assessed, if any, by mailing the notice of entry of 10 judgment within forty-five days of the postmarked date 11 of the answer to the address provided by the person in 12 the denying answer, or if none is given, to the 13 address given when the notice of traffic infraction or 14 notice of emergency period infraction was issued or, 15 in the case of parking violations, to the address at 16 which the vehicle is registered. An electronic copy 17 of the notice of entry of judgment may be sent to the 18 electronic mail address stated on the notice of 19 infraction. The notice of entry of judgment also 20 shall advise the person, if it is determined that the 21 infraction was committed and judgment is entered in

2021-2889 SB540 HD2 HMS0

S.B. NO. ⁵⁴⁰ ^{S.D. 1} ^{H.D. 2}

1 favor of the State, that the person has the right, 2 within thirty days of entry of judgment, to request a 3 trial and shall specify the procedures for doing so. The notice of entry of judgment shall also notify the 4 5 person, if an amount is assessed by the court for monetary assessments, fees, surcharges, or costs, that 6 7 if the person does not request a trial within the time 8 specified in this paragraph, the total amount assessed 9 shall be paid within thirty days of entry of judgment. 10 (C) When an answer admitting commission of the infraction 11 but seeking to explain mitigating circumstances is received, the 12 court shall proceed as follows:

In the case of a traffic infraction or emergency 13 (1)14 period infraction where the person requests a hearing 15 at which the person will appear in person to explain 16 mitigating circumstances, the court shall notify the 17 person in writing of the date, time, and place of 18 hearing to explain mitigating circumstances. The 19 notice of hearing shall be mailed to the address 20 stated in the answer, or if none is given, to the 21 address stated on the notice of traffic infraction [-]

2021-2889 SB540 HD2 HMS0

1		or notice of emergency period infraction. An
2		electronic copy of the notice of hearing may be sent
3		to the electronic mail address stated on the notice of
4		infraction. The notification also shall advise the
5		person that, if the person fails to appear at the
6		hearing, the court shall enter judgment by default in
7		favor of the State, as of the date of the scheduled
8		hearing, and that the total amount stated in the
9		default judgment [must] shall be paid within thirty
10		days of entry of default judgment; and
11	(2)	If a written explanation is included with an answer
12		admitting commission of the infraction, the court
13		shall enter judgment for the State and, after
14		reviewing the explanation, determine the total amount
15		of the monetary assessments, fees, surcharges, or
16		costs to be assessed, if any. The court shall then
17		notify the person of the total amount to be paid for
18		the infraction, if any. There shall be no appeal from
19		the judgment. If the court assesses an amount for
20		monetary assessments, fees, surcharges, or costs, the
21		court shall also notify the person that the total

2021-2889 SB540 HD2 HMS0

1 amount shall be paid within thirty days of entry of 2 judgment.

3 (d) If the person fails to answer within twenty-one days
4 of issuance of the notice of traffic infraction[7] or notice of
5 emergency period infraction, the court shall take action as
6 provided in subsection (e).

7 Whenever judgment by default in favor of the State is (e) 8 entered, the court shall mail a notice of entry of default 9 judgment to the address provided by the person when the notice 10 of traffic infraction or notice of emergency period infraction 11 was issued or, in the case of parking infractions, to the 12 address stated in the answer, if any, or the address at which 13 the vehicle is registered. An electronic copy of the notice of 14 entry of default judgment may be sent to the electronic mail 15 address stated on the notice of infraction. The notice of entry 16 of default judgment shall advise the person that the total 17 amount specified in the default judgment shall be paid within 18 thirty days of entry of default judgment and shall explain the 19 procedure for setting aside a default judgment. Judgment by 20 default for the State entered pursuant to this chapter may be 21 set aside pending final disposition of the traffic infraction or

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1

1 emergency period infraction upon written application of the 2 person and posting of an appearance bond equal to the amount of 3 the total amount specified in the default judgment and any other assessment imposed pursuant to section 291D-9. The application 4 5 shall show good cause or excusable neglect for the person's 6 failure to take action necessary to prevent entry of judgment by 7 default. Thereafter, the court shall determine whether good 8 cause or excusable neglect exists for the person's failure to 9 take action necessary to prevent entry of judgment by default. 10 If so, the application to set aside default judgment shall be 11 granted, the default judgment shall be set aside, and the notice 12 of traffic infraction or notice of emergency period infraction 13 shall be disposed of pursuant to this chapter. If not, the 14 application to set aside default judgment shall be denied, the 15 appearance bond shall be forfeited and applied to satisfy 16 amounts due under the default judgment, and the notice of 17 traffic infraction or notice of emergency period infraction 18 shall be finally disposed. In either case, the court shall 19 determine the existence of good cause or excusable neglect and 20 notify the person of its decision on the application in 21 writing."

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

1 SECTION 11. Section 291D-8, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "§291D-8 Hearings. (a) In proceedings to contest a notice of traffic infraction or notice of emergency period 4 5 infraction where the person to whom the notice was issued has 6 timely requested a hearing and appears at such hearing: 7 In lieu of the personal appearance by the officer who (1)8 issued the notice of traffic infraction $[\tau]$ or notice 9 of emergency period infraction, the court shall 10 consider the notice of traffic infraction or notice of 11 emergency period infraction, and any other written 12 report made by the officer, if provided to the court by the officer, together with any oral or written 13 14 statement by the person to whom the notice of 15 infraction was issued, or in the case of traffic 16 infractions involving parking or equipment, the 17 operator or registered owner of the motor vehicle; (2)18 The court may compel by subpoena the attendance of the 19 officer who issued the notice of traffic infraction or 20 notice of emergency period infraction, and other 21 witnesses from whom it may wish to hear;

2021-2889 SB540 HD2 HMS0

S.B. NO. ⁵⁴⁰ S.D. 1 H.D. 2

1 (3) The standard of proof to be applied by the court shall 2 be whether, by a preponderance of the evidence, the 3 court finds that the traffic infraction or emergency period infraction was committed; and 4 5 (4) After due consideration of the evidence and arguments, if any, the court shall determine whether commission 6 7 of the traffic infraction or emergency period 8 infraction has been established. Where the commission 9 of the traffic infraction or emergency period 10 infraction has not been established, judgment in favor 11 of the defendant, dismissing the notice of traffic 12 infraction or notice of emergency period infraction or 13 any count therein with prejudice, shall be entered in 14 the record. Where it has been established that the 15 traffic infraction or emergency period infraction was 16 committed, the court shall enter judgment in favor of 17 the State and shall assess a monetary assessment 18 pursuant to section 291D-9, together with any fees, 19 surcharges, or costs. The court also shall inform the 20 person of the right to request a trial pursuant to 21 section 291D-13. If the person requests a trial at

2021-2889 SB540 HD2 HMS0

2 person with the trial date as soon as practicable. 3 In proceedings to explain mitigating circumstances (b) where the person to whom the notice of traffic infraction or 4 5 notice of emergency period infraction was issued has timely 6 requested a hearing and appears at such hearing: 7 The procedure shall be limited to the issue of (1)8 mitigating circumstances. A person who requests to 9 explain the circumstances shall not be permitted to 10 contest the notice of traffic infraction [+] or notice 11 of emergency period infraction; 12 (2) After the court has received the explanation, the 13 court shall enter judgment in favor of the State and 14 may assess a monetary assessment pursuant to 15 section 291D-9, together with any fees, surcharges, or 16 costs; 17 (3) The court, after receiving the explanation, may vacate 18 the admission and enter judgment in favor of the 19 defendant, dismissing the notice of traffic 20 infraction, notice of emergency period infraction, or 21 any count therein with prejudice, where the

the time of the hearing, the court shall provide the

2021-2889 SB540 HD2 HMSO

Page 29

S.B. NO. 540 S.D. 1 H.D. 2

1 explanation establishes that the infraction was not 2 committed; and 3 (4) There shall be no appeal from the judgment. 4 If a person for whom a hearing has been scheduled, to (C) 5 contest the notice of traffic infraction or notice of emergency 6 period infraction, or to explain mitigating circumstances, fails 7 to appear at the hearing, the court shall enter judgment by 8 default for the State and take action as provided in 9 section 291D-7(e)." SECTION 12. Section 291D-9, Hawaii Revised Statutes, is 10 11 amended by amending subsections (a) through (c) to read as 12 follows: "(a) A person found to have committed a traffic infraction 13 14 or emergency period infraction shall be assessed a monetary 15 assessment not to exceed the maximum fine specified in the 16 [statute] law or rule defining the traffic infraction[-,] or 17 emergency period infraction. 18 Notwithstanding section 291C-161 or any other law to (b) 19 the contrary, the district court of each circuit shall prescribe 20 a schedule of monetary assessments for all traffic 21 infractions $[\tau]$ and emergency period infractions, and any

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

1	additional assessments to be imposed pursuant to subsection (c).
2	The particular assessment to be entered on the notice of traffic
3	infraction or notice of emergency period infraction pursuant to
4	section 291D-5 shall correspond to the schedule prescribed by
5	the district court. Except after proceedings conducted pursuant
6	to section 291D-8 or a trial conducted pursuant to
7	section 291D-13, monetary assessments assessed pursuant to this
8	chapter shall not vary from the schedule prescribed by the
9	district court having jurisdiction over the traffic
10	infraction[-] or emergency period infraction.
11	(c) In addition to any monetary assessment imposed for a
12	traffic infraction[$_{ au}$] or an emergency period infraction, the
13	court may impose additional assessments for:
14	(1) Failure to pay a monetary assessment by the scheduled
15	date of payment; or
16	(2) The cost of service of a penal summons issued pursuant
17	to this chapter."
18	SECTION 13. Section 291D-12, Hawaii Revised Statutes, is
19	amended to read as follows:
20	"§291D-12 Powers of the district court judge sitting in
21	the traffic and emergency period division. (a) A district

2021-2889 SB540 HD2 HMS0

.

1 court judge sitting in the traffic and emergency period division and hearing cases pursuant to this chapter shall have all the 2 powers of a district court judge under chapter 604, including 3 4 the following powers: 5 To conduct traffic infraction and emergency period (1)6 infraction hearings and to impose monetary 7 assessments; 8 (2) To permit deferral of monetary assessment or impose 9 community service in lieu thereof; 10 (3) To dismiss a notice of traffic infraction $[\tau]$ or notice 11 of emergency period infraction, with or without 12 prejudice, or to set aside a judgment for the State; 13 (4) To order temporary driver's license suspension or 14 driver's license reinstatement; 15 (5) To approve the issuance or renewal of a driver's 16 license or instruction permit pursuant to 17 section 286-109(c); 18 (6) To issue penal summonses and bench warrants and 19 initiate contempt of court proceedings in proceedings 20 conducted pursuant to section 291D-13;

2021-2889 SB540 HD2 HMS0

S.B. NO. ⁵⁴⁰ S.D. 1 H.D. 2

1 (7) To issue penal summonses and bench warrants and 2 initiate failure to appear proceedings in proceedings 3 conducted pursuant to section 291D-5(d)(10); and 4 (8) To exercise other powers the court finds necessary and 5 appropriate to carry out the purposes of this chapter. 6 (b) A district court judge sitting in the traffic and emergency period division and hearing cases pursuant to this 7 8 chapter shall not order the director of finance to withhold 9 issuing or renewing the driver's license, or registering, 10 renewing the registration of, or issuing the title to a motor 11 vehicle, of any person who has not paid a monetary assessment, 12 has not performed community service in lieu thereof, or has not 13 otherwise satisfied a judgment for the State entered pursuant to 14 this chapter."

15 SECTION 14. Section 291D-13, Hawaii Revised Statutes, is 16 amended by amending subsections (a) through (c) to read as 17 follows:

18 "(a) There shall be no right to trial unless the defendant
19 contests the notice of traffic infraction <u>or notice of emergency</u>
20 <u>period infraction</u> pursuant to section 291D-8. If, after
21 proceedings to contest the notice of traffic infraction[7] or

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

1 emergency period infraction, a determination is made that the 2 defendant committed the traffic infraction $[\tau]$ or emergency 3 period infraction, judgment shall enter in favor of the State. 4 The defendant may request a trial pursuant to the Hawaii rules 5 of evidence and the rules of the district court; provided that 6 any request for trial shall be made within thirty days of entry 7 of judgment. If, after appearing in person at a hearing to 8 contest the notice of traffic infraction $[\tau]$ or notice of 9 emergency period infraction, the person requests a trial at the 10 conclusion of the hearing, the court shall provide the person 11 with the trial date as soon as practicable.

12 At the time of trial, the State shall be represented (b) 13 by a prosecuting attorney of the county in which the infraction 14 occurred. The prosecuting attorney shall orally recite the 15 charged civil traffic infraction or emergency period infraction 16 in court [prior to] before commencement of the trial. Proof of 17 the defendant's commission of the traffic infraction or 18 emergency period infraction shall be by a preponderance of the 19 evidence.

20 (c) If trial on the traffic infraction or emergency period
 21 <u>infraction</u> is held [prior to] <u>before</u> trial on any related

2021-2889 SB540 HD2 HMS0

S.B. NO. 540 S.D. 1 H.D. 2

1 criminal offense, the following shall be inadmissible in the 2 subsequent prosecution or trial of the related criminal offense: 3 (1)Any written or oral statement made by the defendant in 4 proceedings conducted pursuant to section 291D-7(b); 5 and 6 (2) Any testimony given by the defendant in the traffic 7 infraction or emergency period infraction trial. 8 The statement or testimony, or both, shall not be deemed a 9 waiver of the defendant's privilege against self-incrimination 10 in connection with any related criminal offense." 11 SECTION 15. Section 291D-14, Hawaii Revised Statutes, is 12 amended by amending subsections (c) and (d) to read as follows: 13 "(c) Notwithstanding section 604-17, while the court is 14 sitting in any matter pursuant to this chapter, the court shall 15 not be required to preserve the testimony or proceedings, except proceedings conducted pursuant to section 291D-13 and 16 17 proceedings in which the traffic infraction or emergency period 18 infraction is heard on the same date and time as any related 19 criminal offense.

20 (d) The prosecuting attorney shall not participate in
21 traffic infraction <u>or emergency period infraction</u> proceedings

2021-2889 SB540 HD2 HMSO

S.B. NO. 540 S.D. 1 H.D. 2

1 conducted pursuant to this chapter, except proceedings pursuant
2 to section 291D-13 and proceedings in which a related criminal
3 offense is scheduled for arraignment, hearing, or concurrent
4 trial."

5 SECTION 16. Section 571-41, Hawaii Revised Statutes, is
6 amended by amending subsection (f) to read as follows:

7 "(f) The judge, or the senior judge if there is more than one, may by order confer concurrent jurisdiction on a district 8 9 court created under chapter 604 to hear and dispose of cases of 10 violation of traffic laws [or], ordinances, or emergency period 11 rules by children, provision to the contrary in section 571-11 12 or elsewhere notwithstanding. The exercise of jurisdiction over 13 children by district courts shall, nevertheless, be considered 14 noncriminal in procedure and result in the same manner as though 15 the matter had been adjudicated and disposed of by a family court." 16

SECTION 17. Sections 286-109, 286-245, 287-3, 291C-225,
and 431:10C-117, Hawaii Revised Statutes, are amended by
substituting the phrase "traffic and emergency period violations
bureau", or similar phrase, wherever the phrase "traffic

2021-2889 SB540 HD2 HMSO



violations bureau", or similar phrase, appears, as the context
 requires.
 SECTION 18. Statutory material to be repealed is bracketed
 and stricken. New statutory material is underscored.
 SECTION 19. This Act shall take effect upon its approval.

2021-2889 SB540 HD2 HMS0



Report Title:

Emergency Period Infractions; Violations; Petty Misdemeanors; Misdemeanors

Description:

Allows for lesser emergency period penalties to be adopted by the governor or a mayor. Allows for the emergency period infractions to be processed under the traffic adjudication process. Allows electronic copies of notices of infractions, infraction adjudication hearings, and notices of infraction judgments to be sent via electronic mail. Grants the district court concurrent jurisdiction over emergency period rule infractions committed by minors. (HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

