A BILL FOR AN ACT

RELATING TO COMMUNITY DEVELOPMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The purpose of this Act is to require the
- 2 Hawaii community development authority to develop a transit-
- 3 oriented development (TOD) zone improvement program to foster
- 4 community development by strategically investing in public
- 5 facilities.
- 6 The legislature finds that the construction and
- 7 installation of certain public facilities are necessary and
- 8 desirable to facilitate the renewal and redevelopment of areas
- 9 proximate to proposed fixed transit stations. TOD is a powerful
- 10 tool that can ultimately deliver a wide range of social,
- 11 environmental, and economic benefits. TOD promotes development
- 12 patterns that support quality of life; preserves the natural
- 13 environment; provides a range of housing choices for residents;
- 14 and encourages walking, biking, and mass transit.
- 15 The State plays an important role in overcoming barriers to
- 16 TOD, including encouraging needed investments in regional public
- 17 facilities such as roads, sewers, and storm water management

- 1 systems. This Act is intended to move current TOD planning
- 2 efforts forward into structures that benefit the community.
- 3 The legislature further finds that, currently, no single
- 4 entity has the authority to redevelop the State's assets along
- 5 the transit corridor in the best interest of the State. This
- 6 Act will consolidate long-term master planning and zoning
- 7 regarding state owned lands within each of the TODs under the
- 8 jurisdiction of the Hawaii community development authority to
- 9 resolve any ambiguities.
- 10 SECTION 2. Section 206E-2, Hawaii Revised Statutes, is
- 11 amended by adding a new definition to be appropriately inserted
- 12 and to read as follows:
- ""Transit-oriented development zone" means the parcels of
- 14 land within a one-half mile radius around a proposed or existing
- 15 fixed transit station as determined by the authority, taking
- 16 into account proximity, walkability, adopted county plans, and
- 17 other relevant factors."
- 18 SECTION 3. Section 206E-3, Hawaii Revised Statutes, is
- 19 amended by amending subsection (b) to read as follows:
- 20 "(b) The authority shall consist of the director of
- 21 finance or the director's designee; the director of

- 1 transportation or the director's designee; a cultural
- 2 specialist; an at-large member; an at-large member nominated by
- 3 the senate president; an at-large member nominated by the
- 4 speaker of the house; three representatives of the Heeia
- 5 community development district, comprising two residents of that
- 6 district or the Koolaupoko district, which consists of sections
- 7 1 through 9 of zone 4 of the first tax map key division, and one
- 8 owner of a small business or one officer or director of a
- 9 nonprofit organization in the Heeia community development
- 10 district or Koolaupoko district, nominated by the county council
- 11 of the county in which the Heeia community development district
- 12 is located; three representatives of the Kalaeloa community
- 13 development district, comprising two residents of the Ewa zone
- 14 (zone 9, sections 1 through 2) or the Waianae zone (zone 8,
- 15 sections 1 through 9) of the first tax map key division, and one
- 16 owner of a small business or one officer or director of a
- 17 nonprofit organization in the Ewa or Waianae zone, nominated by
- 18 the county council of the county in which the Kalaeloa community
- 19 development district is located; three representatives of the
- 20 Kakaako community development district, comprising two residents
- 21 of the district and one owner of a small business or one officer

- 1 or director of a nonprofit organization in the district,
- 2 nominated by the county council of the county in which the
- 3 Kakaako community development district is located; the director
- 4 of planning and permitting of each county in which a community
- 5 development district is located or the director's designee, who
- 6 shall serve in an ex officio, nonvoting capacity; and the
- 7 chairperson of the Hawaiian homes commission or the
- 8 chairperson's designee, who shall serve in an ex officio,
- 9 nonvoting capacity.
- 10 All members except the director of finance, director of
- 11 transportation, county directors of planning and permitting, and
- 12 chairperson of the Hawaiian homes commission or their designees
- 13 shall be appointed by the governor pursuant to section 26-34.
- 14 The two at-large members nominated by the senate president and
- 15 speaker of the house and the nine representatives of the
- 16 respective community development districts shall each be
- 17 appointed by the governor from a list of three nominees
- 18 submitted for each position by the nominating authority
- 19 specified in this subsection.
- The authority shall be organized and shall exercise
- 21 jurisdiction as follows:

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1	(1)	For matters affecting the Heeia community development
2		district, the following members shall be considered in
3		determining quorum and majority and shall be eligible
4		to vote:
5		(A) The director of finance or the director's
6		designee;
7		(B) The director of transportation or the director's
8		designee;
9		(C) The cultural specialist;
10		(D) The three at-large members; and
11		(E) The three representatives of the Heeia community
12		development district;
13		provided that the director of planning and permitting
14		of the relevant county or the director's designee
15		shall participate in these matters as an ex officio,
16		nonvoting member and shall not be considered in
17		determining quorum and majority;
18	(2)	For matters affecting the Kalaeloa community
19		development district, the following members shall be
20		considered in determining quorum and majority and
21		shall be eligible to vote:

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1		(A) The director of finance or the	director's
2		designee;	
3		(B) The director of transportation	or the director's
4		designee;	
5		(C) The cultural specialist;	
6		(D) The three at-large members; and	
7		(E) The three representatives of th	e Kalaeloa
8		community development district;	
9		provided that the director of planni	ng and permitting
10		of the relevant county and the chair	person of the
11		Hawaiian homes commission, or their	respective
12		designees, shall participate in these	e matters as ex
13		officio, nonvoting members and shall	not be considered
14		in determining quorum and majority;	
15	(3)	For matters affecting the Kakaako co	mmunity
16		development district, the following	members shall be
17		considered in determining quorum and	majority and
18		shall be eligible to vote:	
19		(A) The director of finance or the	director's
20		designee;	

1		(B) The director of transportation or the director's
2		designee;
3		(C) The cultural specialist;
4		(D) The three at-large members; and
5		(E) The three representatives of the Kakaako
6		community development district;
7		provided that the director of planning and permitting
8		of the relevant county or the director's designee
9		shall participate in these matters as an ex officio,
10		nonvoting member and shall not be considered in
11		determining quorum and majority[-]; and
12	(4)	For matters affecting transit-oriented development
13		zones, including the creation of transit-oriented
14		development zones, the following members and the
15		director of the office of planning or the director's
16		designee shall be considered in determining quorum and
17		majority and shall be eligible to vote:
18		(A) The director of finance or the director's
19		designee;
20		(B) The director of transportation or the director's
21		designee;

1	(C) The cultural specialist; and
2	(D) The three at-large members;
3	provided that the director of planning and permitting
4	of the relevant county or the director's designee
5	shall participate in these matters as an ex officio,
6	nonvoting member and shall not be considered in
7	determining quorum and majority.
8	In the event of a vacancy, a member shall be appointed to
9	fill the vacancy in the same manner as the original appointment
10	within thirty days of the vacancy or within ten days of the
11	senate's rejection of a previous appointment, as applicable.
12	The terms of the director of finance, director of
13	transportation, county directors of planning and permitting,
14	[and] chairperson of the Hawaiian homes commission, and director
15	of office of planning or their respective designees shall run
16	concurrently with each official's term of office. The terms of
17	the appointed voting members shall be for four years, commencing
18	on July 1 and expiring on June 30; provided that the initial
19	terms of all voting members initially appointed pursuant to Act
20	61, Session Laws of Hawaii 2014, shall commence on March 1,
21	2015. The governor shall provide for staggered terms of the

- 1 initially appointed voting members so that the initial terms of
- 2 four members selected by lot shall be for two years, the initial
- 3 terms of four members selected by lot shall be for three years,
- 4 and the initial terms of the remaining five members shall be for
- 5 four years.
- 6 The governor may remove or suspend for cause any member
- 7 after due notice and public hearing.
- 8 Notwithstanding section 92-15, a majority of all eligible
- 9 voting members as specified in this subsection shall constitute
- 10 a quorum to do business, and the concurrence of a majority of
- 11 all eligible voting members as specified in this subsection
- 12 shall be necessary to make any action of the authority valid.
- 13 All members shall continue in office until their respective
- 14 successors have been appointed and qualified. Except as herein
- 15 provided, no member appointed under this subsection shall be an
- 16 officer or employee of the State or its political subdivisions.
- 17 For purposes of this section, "small business" means a
- 18 business [which] that is independently owned and [which] is not
- 19 dominant in its field of operation."
- 20 SECTION 4. Section 206E-4, Hawaii Revised Statutes, is
- 21 amended to read as follows:

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1	" §20	6E-4 Powers; generally. Except as otherwise limited
2	by this c	hapter, the authority may:
3	(1)	Sue and be sued;
4	(2)	Have a seal and alter the same at pleasure;
5	(3)	Make and execute contracts and all other instruments
6		necessary or convenient for the exercise of its powers
7		and functions under this chapter;
8	(4)	Make and alter bylaws for its organization and
9		internal management;
10	(5)	Make rules with respect to its projects, operations,
11		properties, and facilities, which rules shall be in
12		conformance with chapter 91;
13	(6)	Through its executive director appoint officers,
14		agents, and employees, prescribe their duties and
15		qualifications, and fix their salaries, without regard
16		to chapter 76;
17	(7)	Prepare or cause to be prepared a community
18		development plan for all designated community
19		development districts;
20	(8)	Acquire, reacquire, or contract to acquire or
21		reacquire by grant or purchase real, personal, or



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1		mixed property or any interest therein; to own, hold,
2		clear, improve, and rehabilitate, and to sell, assign,
3		exchange, transfer, convey, lease, or otherwise
4		dispose of or encumber the same;
5	(9)	Acquire or reacquire by condemnation real, personal,
6		or mixed property or any interest therein for public
7		facilities, including but not limited to streets,
8		sidewalks, parks, schools, and other public
9		improvements;
10	(10)	By itself[$_{7}$] or in partnership with qualified persons,
11		acquire, reacquire, construct, reconstruct,
12		rehabilitate, improve, alter, or repair or provide for
13		the construction, reconstruction, improvement,
14		alteration, or repair of any project; own, hold, sell,
15		assign, transfer, convey, exchange, lease, or
16		otherwise dispose of or encumber any project[7]; and
17		in the case of the sale of any project, accept a
18		purchase money mortgage in connection therewith; and
19		repurchase or otherwise acquire any project that the
20		authority has theretofore sold or otherwise conveyed,
21		transferred, or disposed of;

1	(11)	Arrange or contract for the planning, replanning,
2		opening, grading, or closing of streets, roads,
3		roadways, alleys, or other places, or for the
4		furnishing of facilities or for the acquisition of
5		property or property rights or for the furnishing of
6		property or services in connection with a project;
7	(12)	Grant options to purchase any project or to renew any
8		lease entered into by it in connection with any of its
9		projects, on terms and conditions as it deems
10		advisable;
11	(13)	Prepare or cause to be prepared plans, specifications,
12		designs, and estimates of costs for the construction,
13		reconstruction, rehabilitation, improvement,
14		alteration, or repair of any project, and, from time
15		to time [to], modify the plans, specifications,
16		designs, or estimates of any project;
17	(14)	Provide advisory, consultative, training, and
18		educational services, technical assistance, and advice
19		to any person, partnership, or corporation, either
20		public or private, to carry out the purposes of this
21		chapter, and engage the services of consultants on a

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1		contractual basis for rendering professional and
2		technical assistance and advice;
3	(15)	Procure insurance against any loss in connection with
4		its property and other assets and operations in
5		amounts and from insurers as it deems desirable;
6	(16)	Contract for and accept gifts or grants in any form
7		from any public agency or from any other source;
8	(17)	Do any and all things necessary to carry out its
9		purposes and exercise the powers given and granted in
10		this chapter; [and]
11	(18)	Allow satisfaction of any affordable housing
12		requirements imposed by the authority upon any
13		proposed development project through the construction
14		of reserved housing, as defined in section 206E-101,
15		by a person on land located outside the geographic
16		boundaries of the authority's jurisdiction; provided
17		that the authority may permit cash payments in lieu of
18		providing reserved housing. The substituted housing
19		shall be located on the same island as the development
20		project and shall be substantially equal in value to
21		the required reserved housing units that were to be

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1		developed on site. The authority shall establish the
2		following priority in the development of reserved
3		housing:
4		(A) Within the community development district;
5		(B) Within areas immediately surrounding the
6		community development district;
7		(C) Areas within the central urban core;
8		(D) In outlying areas within the same island as the
9		development project.
10		The Hawaii community development authority shall
11		adopt rules relating to the approval of reserved
12		housing that are developed outside of a community
13		development district. The rules shall include, but
14		are not limited to, the establishment of guidelines to
15		ensure compliance with the above priorities $[-]$; and
16	(19)	Create transit-oriented development zones and transit-
17		oriented development zone improvement programs;
18		provided that transit-oriented development zones shall
19		not be established on lands administered by the Hawaii
20		public housing authority, lands administered by the

I	stadium authority, nor any community development
2	districts designated pursuant to section 206E-5."
3	SECTION 5. Section 206E-6, Hawaii Revised Statutes, is
4	amended as follows:
5	1. By amending the title and subsections (a) and (b) to
6	read:
7	"§206E-6 District-wide and transit-oriented development
8	zone improvement [program.] programs. (a) The authority shall
9	develop a district-wide improvement program and a transit-
10	oriented development zone improvement program to identify
11	necessary district-wide and transit-oriented development zone
12	public facilities within a community development district[-] or
13	transit-oriented development zone.
14	(b) Whenever the authority shall determine to undertake,
15	or cause to be undertaken, any public facility as part of the
16	district-wide or transit-oriented development zone improvement
17	program, the cost of providing the public facilities shall be
18	assessed against the real property in the community development
19.	district or transit-oriented development zone specially
20	benefiting from such public facilities. The authority shall
21	determine the areas of the community development district

- 1 [which] or transit-oriented development zone that will benefit
- 2 from the public facilities to be undertaken and, if less than
- 3 the entire community development district or transit-oriented
- 4 development zone benefits, the authority may establish
- 5 assessment areas within the community development district[-] or
- 6 transit-oriented development zone. The authority may issue and
- 7 sell bonds in such amounts as may be authorized by the
- 8 legislature to provide funds to finance such public facilities.
- 9 The authority shall fix the assessments against real property
- 10 specially benefited. All assessments made pursuant to this
- 11 section shall be a statutory lien against each lot or parcel of
- 12 land assessed from the date of the notice declaring the
- 13 assessment until paid and such lien shall have priority over all
- 14 other liens except the lien of property taxes. As between liens
- 15 of assessments, the earlier lien shall be superior to the later
- 16 lien."
- 17 2. By amending subsection (i) to read:
- "(i) Notwithstanding any law to the contrary, whenever as
- 19 part of a district-wide or transit-oriented development zone
- 20 improvement program, it becomes necessary to remove, relocate,
- 21 replace, or reconstruct public utility facilities, the authority

- 1 shall establish by rule the allocation of cost between the
- 2 authority, the affected public utilities, and the properties
- 3 that may specially benefit from such improvement, if any. In
- 4 determining the allocation of cost, the authority shall consider
- 5 the cost allocation policies for improvement districts
- 6 established by the county in which the removal, relocation,
- 7 replacement, or reconstruction is to take place."
- 8 SECTION 6. There is appropriated out of the general
- 9 revenues of the State of Hawaii the sum of \$60,000 or so much
- 10 thereof as may be necessary for fiscal year 2021-2022 and the
- 11 same sum or so much thereof as may be necessary for fiscal year
- 12 2022-2023 for one full-time equivalent (1.00 FTE) temporary
- 13 position in the Hawaii community development authority to
- 14 maintain the staff necessary to develop and manage the transit-
- 15 oriented development zone improvement program.
- 16 The sums appropriated shall be expended by the Hawaii
- 17 community development authority for the purposes of this Act.
- 18 SECTION 7. Statutory material to be repealed is bracketed
- 19 and stricken. New statutory material is underscored.
- 20 SECTION 8. This Act shall take effect on July 1, 2021.

Report Title:

Transit-oriented Development; Hawaii Community Development Authority; Appropriation

Description:

Requires the Hawaii community development authority (HCDA) to develop a transit-oriented development (TOD) zone improvement program to foster community development by strategically investing in public facilities. Appropriates funds to HCDA for staff necessary to develop and manage the TOD zone improvement program. (SD1)

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