### A BILL FOR AN ACT

RELATING TO AGRICULTURAL ENTERPRISES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The Hawaii Revised Statutes is amended by 2 adding a new chapter to be appropriately designated and to read 3 as follows: 4 "CHAPTER 5 AGRICULTURAL ENTERPRISES 6 S -1 Purpose. Article XI, section 3, of the Hawaii 7 State Constitution establishes in part that the "State shall 8 conserve and protect agricultural lands, promote diversified 9 agriculture, increase agricultural self-sufficiency and assure 10 the availability of agriculturally suitable lands." 11 Smaller scale farming operations, particularly those associated with diversified agriculture, often do not have ready 12 13 access to, or the resources to pay for, their own modern 14 processing, packing, storage, and distribution enterprises to 15 allow them to expand or maximize the productivity of their agricultural operations. Due to global competition and the 16 17 recent implementation of national food safety standards, the



1 department of agriculture has found it necessary to support the 2 growth of diversified agriculture by encouraging agricultural 3 enterprises on the department of agriculture's lands. The 4 department of agriculture encourages activities including the planning, design, construction, operation, and management of 5 6 agricultural enterprises to ensure the economic viability of 7 agricultural operations, and allows lessees to do the same. 8 Therefore, it is in the State's best interests to establish an 9 agricultural enterprise program within the department of 10 agriculture, which will also help meet state constitutional 11 requirements to promote and support diversified agriculture and 12 increase agricultural self-sufficiency.

Accordingly, the purpose of this chapter is to authorize 13 14 the department of agriculture or its lessees to plan, design, 15 construct, operate, manage, maintain, repair, demolish, and 16 remove infrastructure or improvements on any lands over which the department has jurisdiction where the activity is necessary 17 18 to support and promote agriculture; accept from the department 19 of land and natural resources the transfer of any lands that 20 will serve an agricultural purpose; and efficiently operate or 21 manage those resources.



Page 2

# H.B. NO. <sup>871</sup> H.D. 1

1	<b>§ -2 Definitions</b> . As used in this chapter, unless the
2	context otherwise requires:
3	"Agricultural activities" include:
4	(1) The care and production of livestock, livestock
5	products, poultry, and poultry products;
6	(2) The care and production of apiary, horticultural, and
7	floricultural products;
8	(3) The planting, cultivating, and harvesting of crops or
9	trees; and
10	(4) Any other activity that is directly associated with
11	agriculture.
12	"Agricultural enterprise" means an activity directly and
13	primarily supporting the production and sale of agricultural
14	products in the State.
15	"Agricultural enterprise lands" means agricultural lands
16	that are not designated as agricultural parks or non-
17	agricultural park lands pursuant to chapters 166 or 166E.
18	"Aquacultural activities" means the farming or ranching of
19	any plant or animal species in a controlled salt, brackish, or
20	freshwater environment; provided that the farm or ranch is on or
21	directly adjacent to land.



1 "Board" means the board of agriculture. 2 "Department" means the department of agriculture. 3 "Lessee" means a lessee under a lease issued by or 4 transferred to the department or any tenant, licensee, grantee, 5 permittee, assignee, or other person authorized to conduct an 6 agricultural enterprise by the board or department. 7 S -3 Department's powers in general; agricultural 8 enterprises. In addition to any other powers authorized in this 9 chapter, to support and promote agriculture, the department may: 10 (1) Plan, design, construct, operate, manage, maintain, 11 repair, demolish, and remove infrastructure or 12 improvements on any lands under the jurisdiction of the department; and 13 14 (2) Permit a lessee to plan, design, construct, operate, manage, maintain, repair, demolish, and remove 15 16 infrastructure or improvements on any lands under the 17 jurisdiction of the department. 18 S -4 Transfer and management of agricultural enterprise 19 lands and agricultural enterprises; agricultural enterprise 20 program. (a) Upon mutual agreement and approval by the board 21 and the board of land and natural resources:



(1) The department may accept from the department of land
 and natural resources the transfer and management of
 certain qualifying agricultural enterprise lands and
 agricultural enterprises; and

5 (2) Certain assets, including position counts, related to
6 the management of existing encumbered and unencumbered
7 agricultural enterprise lands and agricultural
8 enterprises, and related facilities, shall be
9 transferred to the department.

10 (b) The department shall administer an agricultural 11 enterprise program to manage the transferred agricultural 12 enterprise lands and agricultural enterprises under rules 13 adopted by the board pursuant to chapter 91. The program and 14 its rules shall be separate and distinct from the respective 15 programs and rules for agricultural parks and non-agricultural 16 parks. Agricultural enterprise lands and agricultural 17 enterprises shall not be the same as, and shall not be selected 18 or managed as, lands under agricultural park or non-agricultural 19 park leases. Notwithstanding any other law to the contrary, the 20 agricultural enterprise program shall include the following 21 conditions pertaining to the transfer of encumbered or

2021-1736 HB871 HD1 HMSO

1 unencumbered agricultural enterprise lands and agricultural 2 enterprises: 3 (1) At the time of transfer: 4 (A) The lessee or permittee shall be in full compliance with the existing lease or permit; 5 6 (B) The lessee or permittee shall not be in arrears 7 in the payment of taxes, rents, or other obligations owed to the State or any county; and 8 9 (C) The lessee or permittee shall have an 10 economically viable agricultural operation as 11 determined by the board; (2) 12 No encumbered or unencumbered agricultural enterprise 13 lands and agricultural enterprises with soils 14 classified by the land study bureau's detailed land 15 classification as overall (master) productivity rating 16 class A or B shall be transferred for the use or 17 development of golf courses, golf driving ranges, or country clubs; and 18 (3) 19 The board shall determine the manner of transfer of 20 agricultural enterprise lands and agricultural 21 enterprises.



#### H.B. NO. <sup>871</sup> H.D. 1

(c) For any encumbered or unencumbered agricultural
 enterprise lands and agricultural enterprises transferred to the
 department that are not being utilized or required for the
 public purpose stated in an executive order issued by the
 governor to the department pursuant to section 171-11, the order
 setting aside the lands shall be withdrawn and the lands shall
 be returned to the department of land and natural resources.

§ -5 Conversion of qualified and encumbered agricultural enterprise lands and agricultural enterprises. The department shall establish criteria by rules adopted pursuant to chapter 91 and, subject to approval by the board, may convert qualified and encumbered agricultural enterprise lands and agricultural enterprises to department leases or other forms of encumbrance.

S -6 Extension of qualified and encumbered agricultural 14 15 enterprise lands and agricultural enterprises. Notwithstanding chapter 171, the board shall establish criteria and rules to 16 allow the cancellation, renegotiation, and extension of 17 18 transferred encumbrances by the department. Notwithstanding any 19 law to the contrary, qualified and encumbered agricultural enterprise lands and agricultural enterprises transferred to the 20 department shall not have the respective length of term of the 21

2021-1736 HB871 HD1 HMSO 

1 lease or rents reduced over the remaining fixed term of the 2 applicable encumbrances. 3 S -7 Rules. The board shall adopt rules pursuant to chapter 91, including eligibility requirements for each 4 disposition and applicant qualification, to effectuate the 5 6 purposes of this chapter. 7 S -8 Agricultural enterprise special fund; established. There is established in the state treasury the agricultural 8 (a) 9 enterprise special fund to be administered by the department, into which shall be deposited: 10 11 (1)Legislative appropriations to the special fund; and All lease rent, fees, penalties, and any other revenue 12 (2) or funds collected from agricultural enterprise lands 13 and agricultural enterprises, together with the 14 revenue or funds collected from agricultural 15 16 enterprise lands and agricultural enterprises that are 17 transferred, or in the process of being transferred, to the department under this chapter. 18 Moneys in the special fund shall be used for planning, 19 (b) 20 designing, constructing, operating, maintaining, managing, repairing, demolishing, and removing infrastructure or 21



improvements on agricultural enterprise lands and for 1 2 agricultural enterprises under this chapter. -9 Disposition. (a) Notwithstanding any provision of S 3 this chapter and chapter 171 to the contrary, the department may 4 dispose of the following by negotiation, drawing of lots, 5 6 conversion, or public auction: (1) Public lands and related enterprises set aside and 7 designated for use pursuant to this chapter; and 8 (2) Other lands and enterprises subject to the authority 9 of the department pursuant to section -10. 10 Except as provided by subsection (d), the department shall 11 dispose of public lands by lease. 12 In all dispositions, the department shall be subject 13 (b) to the requirements set forth in rules adopted by the board 14 pursuant to section -7 and subject to the following: 15 All land and enterprises shall be disposed of in a (1)16 manner that supports or promotes agricultural 17 activities or aquacultural activities; 18 (2) Each lessee shall derive a major portion of the 19 lessee's total annual income earned from the lessee's 20

2021-1736 HB871 HD1 HMS0

# H.B. NO. <sup>871</sup> H.D. 1

1		activ	ities on the premises; provided that this
2		restr	iction shall not apply if:
3		(A)	Failure to meet the restriction results from
4			mental or physical disability of the lessee or
5			the loss of the lessee's spouse; or
6		(B)	The premises are fully used to support or promote
7			the agricultural activities or aquacultural
8			activities for which the disposition was granted;
9	(3)	The l	essee shall comply with all federal and state
10		laws	regarding environmental quality control;
11	(4)	The b	ooard shall:
12		(A)	Determine the specific uses for which the
13			disposition is intended;
14		(B)	Parcel the land into minimum size economic units
15			sufficient for the intended uses;
16		(C)	Make, or require the lessee to make, improvements
17			that are necessary to achieve the intended uses;
18		(D)	Set the upset price or lease rent based upon an
19			appraised evaluation of the property value,
20			adjustable to the specified use of the lot;

2021-1736 HB871 HD1 HMS0

# H.B. NO. <sup>871</sup> H.D. 1

1		E) Set the term of the lease, which shall be no le	SS	
2		than fifteen years nor more than sixty-five		
3		years, including any extension granted for		
4		mortgage lending or guarantee purposes; and		
5		F) Establish other terms and conditions that the		
6		board deems necessary, including restrictions		
7		against alienation and provisions for withdrawa	ιl	
8		by the board; and		
9	(5)	Any transferee, assignee, or sublessee of an		
10		agricultural enterprise lease shall first qualify as		
11		an applicant under this chapter. For the purpose of		
12		this paragraph, any transfer, assignment, sale, or		
13		other disposition of any interest, excluding a		
14		security interest, by any legal entity that holds ar	1	
15		agricultural enterprise lease shall be treated as a		
16		cransfer of the agricultural enterprise lease and		
17		shall be subject to the approval of the board,		
18		reasonable terms and conditions consistent with this	3	
19		chapter, and rules adopted pursuant to this chapter	•	
20		No transfer shall be approved by the board if the		
21		disposition of the stock or assets or other interest	Ł	



#### H.B. NO. <sup>871</sup> H.D. 1

of the applicant would result in the failure of the
 person to qualify for an agricultural enterprise
 lease.

4 (c) A violation of any provision in this section shall be
5 cause for the board to cancel the lease and take possession of
6 the land, or take other action as the board, in its sole
7 discretion, deems appropriate; provided that the board shall
8 provide notice to the lessee of the violation in accordance with
9 rules adopted pursuant to section -7.

10 (d) The board may issue easements, licenses, permits, and 11 rights-of-entry for uses that are consistent with the purposes 12 for which the lands were set aside or are otherwise subject to 13 the authority of the department pursuant to section -10.

14 § -10 Authority to plan, design, develop, and manage 15 agricultural enterprise lands and agricultural enterprises. The 16 department, or its lessees subject to the department's approval, 17 may plan, design, develop, and manage agricultural enterprise 18 lands and agricultural enterprises on:

19 (1) Public lands set aside by executive order pursuant to
20 section 171-11 for use as agricultural enterprise
21 lands and agricultural enterprises;



### H.B. NO. <sup>871</sup> H.D. 1

1	(2) Other lands with the approval of the board that may be
2	subject to a joint venture partnership agreement
3	pursuant to section $-11;$ and
4	(3) Lands acquired by the department by way of
5	foreclosure, voluntary surrender, or otherwise
6	pursuant to section 155-4(11).
7	§ -11 Agricultural enterprise lands and agricultural
8	enterprise development. On behalf of the State or in
9	partnership with a federal agency, county, or private party, the
10	department may develop agricultural enterprise lands and
11	agricultural enterprises.
12	<b>§ -12 Lease negotiation.</b> (a) The department may
13	negotiate and enter into leases with any person who:
14	(1) Holds a revocable permit for agricultural purposes;
15	(2) Has formerly held an agricultural lease or a holdover
16	lease of public land that expired within the last ten
17	years and has continued to occupy the land; or
18	(3) Is determined by the department to have a beneficial
19	<pre>impact on agriculture;</pre>
20	provided that the department shall notify in writing those
21	eligible for lease negotiations under this section and shall



#### H.B. NO. <sup>871</sup> H.D. 1

inform the applicants of the terms, conditions, and restrictions
 provided by this section.

Any eligible person may apply for a lease by submitting a written application to the department within thirty days from the date of receipt of notification; provided that the department may require documentary proof from any applicant to determine that the applicant meets eligibility and qualification requirements for a lease.

9 (b) Lands eligible for lease negotiations under this10 section are limited to lands that are:

11 (1) Determined to be sufficiently capable of serving12 agricultural purposes;

13 (2) Set aside for agricultural or agricultural-related
14 uses by the governor through an executive order to the
15 department; and

16 (3) Not needed by any state or county agency for any other17 public purpose.

18 (c) In negotiating and executing a lease pursuant to this19 section, the board shall:

20 (1) Require the appraisal of the parcel using the Uniform
21 Standards of Professional Appraisal Practice to



determine the rental amount, including percentage of 1 2 rent; Require the payment of a premium, computed as twenty-3 (2) five per cent of the annual lease rent; provided that 4 the premium to be added to the annual lease rent for 5 each year of the lease shall be equal to the number of 6 vears the lessee has occupied the land; provided 7 further that the premium period shall not exceed seven 8 9 years; and (3) Recover from the lessee the costs of expenditures 10 required by the department to convert the parcel into 11 a leasehold. 12 -13 Public lands exemption. Notwithstanding 13 S chapter 171, disposition of lands set aside for use pursuant to 14 this chapter shall not be subject to the prior approval of the 15 board of land and natural resources. 16 -14 Rights of holders of security interests. (a) 17 S Prior board action shall be required when an institutional 18 lender acquires the lessee's interest through a judicial or 19 nonjudicial foreclosure sale, by way of assignment in lieu of 20 foreclosure, or when the institutional lender sells or causes 21



#### H.B. NO. <sup>871</sup> <sup>H.D. 1</sup>

1 the sale of the lessee's interest in a lease by way of a 2 judicial or nonjudicial foreclosure sale. The institutional 3 lender shall convey to the board a copy of the sale or 4 assignment as recorded in the bureau of conveyances. (b) 5 Notwithstanding any other provision of this chapter, 6 for any lease that is subject to a security interest held by an 7 institutional lender who has given to the board a copy of the 8 encumbrance as recorded in the bureau of conveyances: 9 (1) If the lease is canceled for violation of any non-10 monetary lease term or condition, or if the lease is 11 deemed terminated or rejected under bankruptcy laws, 12 the institutional lender shall be entitled to issuance 13 of a new lease in its name for a term equal to the 14 term of the lease remaining immediately before the 15 cancellation, termination, or rejection, with all 16 terms and conditions being the same as in the 17 canceled, terminated, or rejected lease, except only 18 for the liens, claims, and encumbrances, if any, that 19 were superior to the institutional lender before the 20 cancellation, termination, or rejection; provided that 21 a lease that is rejected or deemed rejected under

2021-1736 HB871 HD1 HMS0 

#### H.B. NO. <sup>871</sup> H.D. 1

1 bankruptcy law shall be deemed canceled and terminated 2 for all purposes under state law; If the lessee's interest under a lease is transferred 3 (2) 4 to an institutional lender, including by reason of 5 paragraph (1), acquisition of the lessee's interest 6 pursuant to a judicial or nonjudicial foreclosure 7 sale, or an assignment in lieu of foreclosure: 8 The institutional lender shall be liable for the (A) 9 obligations of the lessee under the lease for the 10 period of time during which the institutional 11 lender is the holder of the lessee's interest; 12 provided that the institutional lender shall not 13 be liable for any obligations of the lessee 14 arising after the institutional lender has assigned the lease; and 15 16 Section -9(b)(1) and (2) shall not apply to (B) 17 the lease or the demised land during the time the 18 institutional lender holds the lease; provided 19 that: 20 (i) For non-monetary lease violations, the 21 institutional lender shall first remedy the

1				lease terms that caused the cancellation,
2				termination, or rejection to the
3				satisfaction of the board; and
4			(ii)	The new lease issued to the institutional
5				lender shall terminate one hundred twenty
6				days from the effective date of issuance, at
7				which time the institutional lender shall
8				either sell or assign the lease and
9				section $-9(b)(1)$ and (2) shall apply to
10				the new lease;
11	(3)	If t	here :	is a delinquent loan balance secured by a
12		secu	rity :	interest:
13		(A)	The I	lease shall not be canceled or terminated,
14			exce	pt for cancellation by reason of default of
15			the .	lessee;
16		(B)	No i	ncrease over and above the fair market rent,
17			base	d upon the actual use of the land demised and
18			subj	ect to the use restrictions imposed by the
19			leas	e and applicable laws, shall be imposed or
20			beco	me payable; and

1 (C) No lands shall be withdrawn from the lease, 2 except either by eminent domain proceedings 3 beyond the control of the board or with prior 4 written consent of the institutional lender, 5 which shall not be unreasonably withheld; and 6 If the lease contains any provision requiring the (4) 7 payment of a premium to the lessor on assignment of 8 the lease, any premium shall be assessed only after 9 all amounts owing by any debt secured by a security 10 interest held by an institutional lender have been 11 paid in full.

(c) Ownership of both the lease and the security interest by an institutional lender shall not effect or cause a merger thereof, and both interests shall remain distinct and in full force and effect unless the institutional lender elects in writing to merge the lease and security interest with the consent of the board.

18 (d) The board may include in any consent form or document 19 provisions consistent with the intent of this section as may be 20 required to make a lease mortgageable or more acceptable for 21 mortgageability by an institutional lender.



#### H.B. NO. <sup>871</sup> H.D. 1

1 The rights of a purchaser, assignee, or transferee of (e) an institutional lender's security interest, including a junior 2 3 lien holder, shall be exercisable by the purchaser, assignee, or 4 transferee as successor in interest to the institutional lender; 5 provided that: 6 (1)The purchase, assignment, or transfer shall conform 7 with subsection (b)(4); and 8 (2) The purchase, assignment, or transfer of the rights 9 shall be reserved for and exercisable only by an

10 institutional lender.

11 Other purchasers shall not be precluded from acquiring the 12 institutional lender's security interest but shall not have 13 exercisable rights as successor in interest to the original 14 institutional lender.

15 (f) For the purposes of this section:

If "Institutional lender" means a federal, state, or private lending institution, licensed to do business in the State, that makes loans to qualified applicants on the basis of a lease awarded for security, in whole or in part, together with any other entity that acquires all or substantially all of an institutional lender's loan portfolio.



1	"Security interest" means any interest created or perfected			
2	by a mortgage, assignment by way of mortgage, or by a financing			
3	statement and encumbering a lease, land demised by the lease, or			
4	personal property located at, affixed or to be affixed to, or			
5	growing or to be grown upon the demised land."			
6	SECTION 2. Section 141-1, Hawaii Revised Statutes, is			
7	amended to read as follows:			
8	"§141-1 Duties in general. The department of agriculture			
9	shall:			
10	(1) Gather, compile, and tabulate, from time to time,			
11	information and statistics concerning:			
12	(A) Entomology and plant pathology: Insects, scales,			
13	blights, and diseases injurious or liable to			
14	become injurious to trees, plants, or other			
15	vegetation, and the ways and means of			
16	exterminating pests and diseases already in the			
17	State and preventing the introduction of pests			
18	and diseases not yet [ <del>here;</del> ] in the State; and			
19	(B) General agriculture: Fruits, fibres, and useful			
20	or ornamental plants and their introduction,			
21	development, care, and manufacture or			



1		exportation, with a view to introducing,
2		establishing, and fostering new and valuable
3		plants and industries;
4	(2)	Encourage and cooperate with the agricultural
5		extension service and agricultural experiment station
6		of the University of Hawaii and all private persons
7		and organizations doing work of an experimental or
8		educational character coming within the scope of the
9		subject matter of chapters 141, 142, and 144 to 150A,
10		and avoid, as far as practicable, duplicating the work
11		of those persons and organizations;
12	(3)	Enter into contracts, cooperative agreements, or other
13		transactions with any person, agency, or organization,
14		public or private, as may be necessary in the conduct
15		of the department's business and on [ <del>such</del> ] <u>any</u> terms
16		as the department may deem appropriate; provided that
17		the department shall not obligate any funds of the
18		State, except the funds that have been appropriated to
19		the department. Pursuant to cooperative agreement
20		with any authorized federal agency, employees of the
21		cooperative agency may be designated to carry out, on



1 behalf of the State the same as department personnel, 2 specific duties and responsibilities under 3 chapters 141, 142, and 150A, and rules adopted 4 pursuant to those chapters, for the effective 5 prosecution of pest control and animal disease control and the regulation of import into the State and 6 7 intrastate movement of regulated articles; 8 (4) Secure copies of the laws of other states, 9 territories, and countries, and other publications 10 germane to the subject matters of chapters 141, 142, 11 and 144 to 150A, and make laws and publications 12 available for public information and consultation; 13 (5) Provide buildings, grounds, apparatus, and 14 appurtenances necessary for the examination, 15 quarantine, inspection, and fumigation provided for by 16 chapters 141, 142, and 144 to 150A; for the obtaining, 17 propagation, study, and distribution of beneficial 18 insects, growths, and antidotes for the eradication of 19 insects, blights, scales, or diseases injurious to 20 vegetation of value and for the destruction of

2021-1736 HB871 HD1 HMS0

1		injurious vegetation; and for carrying out any other
2		purposes of chapters 141, 142, and 144 to 150A;
3	(6)	Formulate and recommend to the governor and
4		legislature additional legislation necessary or
5		desirable for carrying out the purposes of
6		chapters 141, 142, and 144 to 150A;
7	(7)	Publish at the end of each year a report of the
8		expenditures and proceedings of the department and of
9		the results achieved by the department, together with
10		other matters germane to chapters 141, 142, and 144 to
11		150A and that the department may deem proper;
12	(8)	Administer a program of agricultural planning and
13		development, including the formulation and
14		implementation of general and special plans, including
15		but not limited to the functional plan for
16		agriculture; administer the planning, development, and
17		management of the agricultural park program; plan,
18		construct, operate, and maintain the state irrigation
19		water systems; plan, design, construct, operate,
20		manage, maintain, repair, demolish, and remove
21		infrastructure or improvements on any lands under the



jurisdiction of the department; review, interpret, and 1 2 make recommendations with respect to public policies 3 and actions relating to agricultural land and water 4 use; assist in research, evaluation, development, enhancement, and expansion of local agricultural 5 industries; and serve as liaison with other public 6 7 agencies and private organizations for the above 8 purposes. In the foregoing, the department shall act 9 to conserve and protect agricultural lands and irrigation water systems, promote diversified 10 11 agriculture, increase agricultural self-sufficiency, 12 and ensure the availability of agriculturally suitable 13 lands; and 14 (9) Manage, administer, and exercise control over any public lands, as defined under section 171-2, that are 15 16 designated important agricultural lands pursuant to section 205-44.5, including but not limited to 17 18 establishing priorities for the leasing of these 19 public lands within the department's jurisdiction." 20 SECTION 3. Statutory material to be repealed is bracketed 21 and stricken. New statutory material is underscored.



1

### H.B. NO. <sup>871</sup> H.D. 1

SECTION 4. This Act shall take effect on January 1, 2050.



#### Report Title:

Department of Agriculture; Agricultural Enterprises; Agricultural Enterprise Special Fund

#### Description:

Authorizes the department of agriculture to plan, design, construct, operate, manage, maintain, repair, demolish, and remove infrastructure on any lands under the jurisdiction of the department, to support and promote agriculture. Establishes the agricultural enterprise program. Establishes the agricultural enterprise special fund. Requires the board of agriculture to annually report an accounting of non-agricultural park lessees to the legislature. Effective 1/1/2050. (HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

