# A BILL FOR AN ACT

RELATING TO EDUCATION FUNDING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that in the United
- 2 States, the federal government leaves to the individual states
- 3 the kuleana of providing funding for public education and
- 4 ensuring that the related educational financing systems are
- 5 founded on sound governance principles. Article X, section 1 of
- 6 the Hawaii State Constitution further provides for the
- 7 "establishment, support and control of a statewide system of
- 8 public schools..., including physical facilities therefor."
- 9 Education appropriations for the K-12 public school system
- 10 account for roughly twenty per cent of the entire state budget,
- 11 reflecting the uniquely important regard Hawaii's people have
- 12 for the State's educational system.
- 13 The legislature further finds that the department of
- 14 education is the only single statewide educational district in
- 15 the United States. Serving roughly one hundred eighty thousand
- 16 students, the department provides much more than classroom
- 17 instruction but also non-instructional services that benefit

- 1 communities throughout the State. These non-instructional
- 2 services include food services, homeless liaison services,
- 3 mental and behavioral health services, emergency shelter during
- 4 natural disasters, and access to broadband and internet
- 5 infrastructure. Together with the instructional services, the
- 6 department serves as a tremendous safety net for a significant
- 7 number of Hawaii families.
- 8 The legislature additionally finds that the year 2020 was
- 9 largely characterized by the onset of the coronavirus
- 10 disease 2019 (COVID-19) pandemic and its decimation of the
- 11 economies across the globe. Consistently, the State faces a
- 12 dire fiscal challenge with drastic cuts to the state budget and
- 13 virtually every government service it provides, including
- 14 education. The threat of decreased funding for K-12 public
- 15 education reduces both access to learning and the existence of
- 16 critical safety nets for a significant number of students,
- 17 particularly the department's most vulnerable learners and their
- 18 families.
- 19 The legislature recognizes that a vibrant K-12 public
- 20 education system enables the fulfillment of educational goals
- 21 and aspirations far beyond a student's successful completion of

- 1 secondary education requirements. Stability and predictability
- 2 in the department's funding are critical and requisite
- 3 components in maintaining its capacity to meet constantly
- 4 evolving learning needs and the ability to design appropriate
- 5 learning and support systems for haumana and their ohana.
- **6** The legislature further finds that it must build on the
- 7 foundation established by the weighted student formula of
- 8 ensuring equity in access to educational opportunities for all
- 9 students. It is also incumbent on the legislature to promote
- 10 predictability and stability of K-12 education revenues by
- 11 committing a base of annual funding in the face of changing
- 12 circumstances to ensure the continuous and uninterrupted
- 13 equitable distribution of educational resources for all public
- 14 school students.
- The purpose of this Act is to:
- 16 (1) Establish maintenance of effort provisions for free
- 17 education;
- 18 (2) Establish a public education stabilization trust fund;
- **19** and
- 20 (3) Appropriate funds for the maintenance of effort for
- 21 K-12 educational programs.

1 SECTION 2. Chapter 237, Hawaii Revised Statutes, is 2 amended by adding a new section to be appropriately designated 3 and to read as follows: 4 "<u>\$237-</u> Public education stabilization trust fund; 5 remittances. If appropriations to the department of education for the current fiscal year are less than the preceding fiscal 6 year, the sum from all general excise tax revenues realized by 7 8 the State that represents the difference between the preceding 9 fiscal year appropriation and the current fiscal year 10 appropriation shall be deposited to the credit of the public 11 education stabilization trust fund." 12 SECTION 3. Chapter 302A, Hawaii Revised Statutes, is 13 amended by adding a new subpart to part V to be appropriately 14 designated and to read as follows: 15 . MAINTENANCE OF EFFORT 16 \$302A-Definitions. As used in this subpart, unless 17 the context otherwise requires, "preceding fiscal year" means 18 the state fiscal year, or the twelve-month fiscal period most 19 commonly used for official reporting purposes, prior to the 20 beginning of the state fiscal year in which funds are available 21 for obligation by the department.

- 1 Appropriations. (a) Appropriations to the 2 department for the provision of free education for the current 3 fiscal year shall not be less than the appropriations to the 4 department for the preceding fiscal year. 5 (b) If appropriations to the department for the current 6 fiscal year are less than the preceding fiscal year, then the 7 aggregate proportion of the department's annual appropriations from the general fund over the preceding ten years shall be 8 9 maintained as the appropriation to the department. 10 (c) If appropriations to the department for the current fiscal year are less than the preceding fiscal year, the 11 12 difference between the preceding fiscal year appropriation and 13 the current fiscal year appropriation shall be deposited to the 14 credit of the public education stabilization trust fund. 15 \$302A-**Temporary suspension**. (a) Upon a declaration 16 by the governor concurred to by the legislature, the maintenance 17 of effort provisions pursuant to this subpart may be temporarily
- 19 (1) A precipitous decline in the general fund revenue of
  20 the State as declared in an emergency proclamation by
  21 the governor;

suspended for any of the following reasons:

18

1	(2)	exceptional of uncontrollable circumstances, such as a	
2		natural disaster; or	
3	(3)	The total enrollment of students attending department	
4		schools falls below ten per cent of the average	
5		official enrollment counts over the current and	
6		preceding three school years.	
7	(b)	The suspension shall last until the legislature, with	
8	the appro	val of the governor, determines that the maintenance of	
9	effort pr	ovisions shall be reinstated. The suspension shall	
10	automatic	ally terminate no later than the start of the new	
11	biennial	period following the temporary suspension."	
12	SECT	ION 4. Chapter 302A, Hawaii Revised Statutes, is	
13	amended by adding a new section to part V to be appropriately		
14	designate	d and to read as follows:	
15	" <u>§30</u>	Public education stabilization trust fund;	
16	establish	ed. (a) There is established within the state	
17	treasury	a trust fund to be known as the public education	
18	stabiliza	tion trust fund into which shall be deposited:	
19	(1)	All moneys transferred pursuant to section 237- for	
20		the provision of free public education;	

1	(2)	Any other appropriations by the legislature t	to the	
2		trust fund; and		
3	<u>(3)</u>	Income and capital gains earned by the trust	fund.	
4	(b)	The public education stabilization trust fund	d shall be	
5	administe	red by the department and used to fund any pro	ogram in	
6	the state	budget; provided that the board shall approve	e all	
7	expenditures of the fund made by the department prior such			
8	expenditure.			
9	<u>(c)</u>	The department shall submit to the director of	of finance	
10	a report that shall be prepared in the form described by the			
11	director of finance and shall identify the total amount of fund			
12	that will carry over to the next fiscal year. The department			
13	shall subm	mit the report to the director of finance with	nin ninety	
14	days of th	ne close of each fiscal year and a copy of the	<u> </u>	
15	informatio	on contained in the report to the director of	finance	
16	shall be i	included within the agency's report to the		
17	legislatuı	<u>re.</u> "		
18	SECT	ION 5. There is appropriated out of the gener	cal	
19	revenues o	of the State of Hawaii the sum of \$	or so	
20	much there	eof as may be necessary for fiscal year 2021-2	2022 to be	

- 1 deposited into the public education stabilization trust fund
- 2 established pursuant to section 4 of this Act.
- 3 SECTION 6. There is appropriated out of the public
- 4 education stabilization trust fund the sum of \$ or so
- 5 much thereof as may be necessary for fiscal year 2021-2022 and
- 6 the same sum or so much thereof as may be necessary for fiscal
- 7 year 2022-2023 for the maintenance of effort for K-12
- 8 educational programs as required by section 3 of this Act.
- 9 The sums appropriated shall be expended by the department
- 10 of education for the purposes of this Act.
- 11 SECTION 7. New statutory material is underscored.
- 12 SECTION 8. This Act shall take effect on July 1, 2050;
- 13 provided that sections 5 and 6 shall take effect on July 1,
- **14** 2021.

#### Report Title:

Department of Education; Maintenance of Effort; Trust Fund; Appropriation

#### Description:

Establishes maintenance of effort provisions for free education. Establishes a public education stabilization trust fund. Appropriates funds. Effective 7/1/2050. (HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.