# A BILL FOR AN ACT

RELATING TO GAMING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The Hawaii Revised Statutes is amended by
2	adding a new chapter to be appropriately designated and to read
3	as follows:
4	"CHAPTER
5	LOTTERY AND GAMING
6	<b>§ -1 Definitions.</b> As used in this chapter, the term:
7	"Board" means the board of directors of the Hawaii lottery
8	and gaming corporation.
9	"Chief executive officer" means the chief executive officer
10	of the Hawaii lottery and gaming corporation.
11	"Community betterment purposes" means:
12	(1) Funding public education programs related to
13	technology;
14	(2) Assisting teachers, principals, vice-principals, and
15	other staff in the public school system with their
16	professional development; and

2021-0352 HB SMA.doc

1 (3) Addressing heat abatement issues in the public school 2 system. 3 "Corporation" means the Hawaii lottery and gaming 4 corporation. "Lottery", "lottery game", or "lottery games" means any 5 6 game of chance approved by the board and operated pursuant to 7 this chapter, including but not limited to interactive instant 8 win games and draw games. 9 "Major procurement contract" means any product or service 10 contract for an amount in excess of \$75,000. 11 "Member" or "members" means a director or directors of the 12 board of directors of the Hawaii lottery and gaming corporation. 13 "Net proceeds" means all revenue derived from the 14 operations of the corporation, less operating expenses. 15 "Operating expenses" means all costs the corporation incurs through its operations, including but not limited to prizes, 16 17 bonuses, advertising and marketing costs, costs related to the 18 gaming provider, personnel costs, capital costs, funds for 19 problem gambling education and treatment, and other operating 20 costs.

"Problem gambling" or "gambling addiction" includes all
 gambling behavior patterns that compromise, disrupt, or damage
 personal, family, or vocational pursuits.

Person" has the same meaning as set forth in section 1-19.
"Vendor" means a person who provides or proposes to provide
goods or services to the corporation pursuant to a major
procurement contract, but does not include an employee of the
corporation, or an agency or instrumentality of the State.

9 Ş. -2 Hawaii lottery and gaming corporation established. 10 There is established a body corporate and politic to be known as the Hawaii lottery and gaming corporation, which shall be deemed 11 12 to be an instrumentality of the State but shall not be deemed a 13 state agency. The corporation shall be a public corporation 14 registered with the director of commerce and consumer affairs 15 and shall be subject to the corporate laws of the State. For 16 purposes of venue, the corporation shall be deemed to reside in 17 the first judicial circuit.

18 § -3 Purpose and authority of corporation. (a) The
19 purpose of the Hawaii lottery and gaming corporation shall be to
20 conduct and regulate wagering and gaming for the benefit of the
21 State and for community betterment purposes, with the assistance

2021-0352 HB SMA.doc

1 of a private gaming provider, pursuant to this chapter and rules 2 adopted hereunder. 3 (b) The Hawaii lottery and gaming corporation may: 4 (1)Offer wagering on games of chance and games of skill, 5 including lottery, poker, and casino games, to 6 individuals over the age of eighteen years; provided 7 that the corporation shall not offer wagering on any 8 sporting event or sporting contest; 9 (2) Enter into agreements with other state gaming entities 10 for the offering of multistate games, consistent with 11 state and federal law; (3) 12 Utilize the broad reach of its gaming platform to 13 offer legally compliant free-play games and 14 sweepstakes with Hawaii-related prizes to individuals 15 outside of Hawaii, for the purpose of attracting 16 tourists and providing free exposure for Hawaii and 17 Hawaii businesses to domestic and overseas markets: Conduct no more than two gaming entertainment events 18 (4) 19 per year, related to the corporation's other game 20 offerings, for the purpose of attracting tourists to

Hawaii; provided that the corporation shall not conduct any other form of event-based gambling; and (5) Engage in other activities consistent with the purpose of this chapter and rules adopted hereunder, and with state, federal, and international laws.

6 § -4 Board of directors; membership; reimbursement for
7 expenses; conflict of interests; quorum. (a) The corporation
8 shall be governed by a board of directors composed of seven
9 members. Three initial members shall be appointed by the
10 governor, two shall be appointed by the president of the senate,
11 and two shall be appointed by the speaker of the house of
12 representatives.

(b) Members of the board shall be prominent persons in their business or profession and shall not have been convicted of any felony offense. The board shall include individuals with knowledge and expertise in lottery and gaming, marketing and entertainment, technology, accounting, law, and operation of a business enterprise.

19 (c) Notwithstanding section 26-34(a), with respect to the
20 length of terms, members of the board shall serve for terms of
21 five years; provided that of the initial members appointed,

2021-0352 HB SMA.doc

1 three shall be appointed for a term of two years, two shall be
2 appointed for a term of four years, and two shall be appointed
3 for a term of five years. Any vacancy occurring on the board
4 shall be filled by the governor by appointment for the unexpired
5 term.

6 (d) Members of the board shall not have any interest in an
7 undertaking that places their personal interest in conflict with
8 that of the corporation, including but not limited to an
9 interest in a major procurement contract or a participating
10 vendor.

(e) The board may delegate to any one or more of its members, to the chief executive officer, or to any agent or employee of the corporation, any powers and duties as it may deem proper.

(f) A majority of members of the board shall constitute a quorum for the transaction of any business and for the exercise of any power or function of the corporation.

18 (g) Action may be taken and motions and resolutions
19 adopted by the board at any meeting thereof by the affirmative
20 vote of a majority of present and voting members.

#### 2021-0352 HB SMA.doc

1	(h)	No v	acancy in the membership of the board shall impair
2	the right	of t	he members to exercise all the powers and perform
3	all the d	uties	of the board.
4	(i)	The	members of the board shall be compensated in the
5	amount of	\$	per year and shall be reimbursed for
6	expenses,	incl	uding travel expenses, necessary for the
7	performan	ce of	their duties.
8	Ş	-5 B	oard of directors; powers and duties. In addition
9	to any ot	her p	owers and duties authorized by law, the board
10	shall:		
11	(1)	Sele	ct a gaming provider, pursuant to the requirements
12		of t	his chapter;
13	(2)	Adop	t regulations, policies, and procedures relating
14		to t	he conduct of games and the gaming provider,
15		incl	uding but not limited to rules governing:
16		(A)	Type of games to be conducted;
17		(B)	Price points for games and percentage of rake;
18		(C)	Forms of payment accepted and prohibited;
19		(D)	Number and amount of prizes;
20		(E)	Method of selecting winners and validating
21			winnings;



1		(F)	Manner and time of payment of prizes;
2		(G)	Frequency of games and drawings or selection of
3			winning tickets or shares;
4		(H)	Means of conducting drawings for lottery games;
5		(I)	Responsible gaming;
6		(J)	The conduct of the gaming provider;
7		(K)	The gaming platform; and
8		(L)	Any and all other matters necessary, desirable,
9			or convenient toward ensuring the efficient and
10			effective operation of gaming;
11	(3)	Prov	ide the chief executive officer with private
12		sect	or perspective and direction;
13	(4)	Appr	ove, disapprove, amend, or modify the budget
14		reco	mmended by the chief executive officer for the
15		oper	ation of the corporation;
16	(5)	Appr	ove, disapprove, amend, or modify the terms of the
17		majo	r procurements recommended by the chief executive
18		offi	cer; and
19	(6)	Perf	orm other functions as necessary to carry out the
20		purp	oses of this chapter.

.

1 S -6 Chief executive officer; appointment; compensation. 2 The board of directors shall appoint and shall provide for the 3 compensation of a chief executive officer who shall be an 4 employee of the corporation and who shall serve at the pleasure 5 of the board. The chief executive officer shall direct the day-6 to-day operations and management of the corporation and shall be 7 vested with powers and duties as specified by the board and by 8 law.

9 § -7 Chief executive officer; powers and duties. The
10 chief executive officer of the corporation shall direct and
11 supervise all administrative and technical activities of the
12 corporation in accordance with this chapter and with
13 regulations, policies, and procedures adopted by the board. It
14 shall be the duty of the chief executive officer to:

15 (1) Supervise and exercise active oversight of the16 operations of the gaming provider;

17 (2) Hire and supervise a small staff of employees, as
18 deemed necessary; provided that all applicants for
19 employment shall be subject to a background check;
20 provided further that no person who has been convicted
21 of a felony or bookmaking or other forms of illegal

2021-0352 HB SMA.doc

1		gambling or of a crime involving moral turpitude shall
2		be employed by the corporation;
3	(3)	In consultation with the gaming provider, prepare an
4		annual budget, including a marketing budget, for the
5		approval of the board;
6	(4)	Report quarterly to the board a full and complete
7		statement of gaming revenues and expenses for the
8		preceding quarter; and
9	(5)	Perform any other duties customary of the position of
10		chief executive officer.
11	S	-8 General powers of the corporation. The corporation
11 12		-8 General powers of the corporation. The corporation d comprehensive and extensive powers as generally
	is grante	
12	is grante exercised	d comprehensive and extensive powers as generally
12 13	is grante exercised activitie	d comprehensive and extensive powers as generally by corporations engaged in for-profit business
12 13 14	is grante exercised activitie effectuat	d comprehensive and extensive powers as generally by corporations engaged in for-profit business s and all powers as are necessary or convenient to
12 13 14 15	is grante exercised activitie effectuat	d comprehensive and extensive powers as generally by corporations engaged in for-profit business s and all powers as are necessary or convenient to e those purposes and provisions of this chapter that n conflict with the state constitution or federal law,
12 13 14 15 16	is grante exercised activitie effectuat are not i	d comprehensive and extensive powers as generally by corporations engaged in for-profit business s and all powers as are necessary or convenient to e those purposes and provisions of this chapter that n conflict with the state constitution or federal law,
12 13 14 15 16 17	is grante exercised activitie effectuat are not i including	d comprehensive and extensive powers as generally by corporations engaged in for-profit business s and all powers as are necessary or convenient to e those purposes and provisions of this chapter that n conflict with the state constitution or federal law, to:

# 2021-0352 HB SMA.doc

# H.B. NO. 363

1	(3)	Adopt, amend, and repeal bylaws, regulation, and
2		policies and procedures for the regulation of its
3		affairs and the conduct of its business;
4	(4)	Elect and prescribe the duties of officers and
5		employees of the corporation and to perform such other
6		matters as the corporation may determine;
7	(5)	Procure or provide insurance;
8	(6)	Hold copyrights, trademarks, and service marks and
9		enforce its rights with respect thereto;
10	(7)	Initiate, supervise, and administer the operation of
11		games in accordance with this chapter and regulations,
12		policies, and procedures adopted pursuant thereto;
13	(8)	Enter into written agreements with one or more other
14		states or sovereigns for the operation, participation
15		in marketing, and promotion of joint games;
16	(9)	Conduct such market research as is necessary or
17		appropriate;
18	(10)	Acquire or lease real property and make improvements
19		thereon and acquire by lease or by purchase personal
20		property, including but not limited to computers;
21		mechanical, electronic, and on-line equipment and

2021-0352 HB SMA.doc

1 terminals; and intangible property, including but not limited to computer programs, systems, and software; 2 3 (11)Enter into contracts, incur debt in its own name, and 4 enter into financing agreements with the State, 5 agencies or instrumentalities of the State, or with 6 any commercial bank or credit provider; provided that 7 any such debt shall be approved by the director of 8 finance; 9 (12) Administer oaths, take depositions, issue subpoenas, 10 and compel the attendance of witnesses and the 11 production of books, papers, documents, and other 12 evidence relative to any investigation or proceeding 13 conducted by the corporation; 14 (13)Appoint and select officers, agents, and employees, 15 including professional and administrative staff and 16 personnel, as deemed necessary; 17 (14)Select and contract with vendors: 18 (15) Enter into contracts or agreements with state or local 19 law enforcement agencies for the performance of law 20 enforcement, background investigations, and security 21 checks:



Page 13

.

# H.B. NO. 363

1	(16)	Establish and maintain banking relationships,
2		including but not limited to establishment of checking
3		and savings accounts and lines of credit;
4	(17)	Purchase, lease, or lease-purchase goods or services
5		as necessary to effectuate the purposes of this
6		chapter;
7	(18)	Advertise and promote games; and
8	(19)	Adopt and amend regulations, policies, and procedures
9		as necessary to exercise its powers, fulfill its
10		duties, organize and operate the corporation, regulate
11		the conduct of games, and as otherwise necessary or
12		desirable for the efficient and effective operation of
13		the corporation and effectuation of the purposes of
14		this chapter; provided that the corporation shall be
15		exempt from chapter 91 regarding the adoption of
16		bylaws, regulations, policies, and procedures or in
17		the exercise of any regulatory power.
18	Ş	-9 Corporation authorized to borrow money; restriction
19	on use of	money in state general fund; lottery and gaming
20	special f	und. (a) The corporation, in accordance with this
21	chapter,	may borrow or accept and expend moneys received from

2021-0352 HB SMA.doc

any source, including income from the corporation's operations,
 for effectuating its corporate purposes, including the payment
 of the initial expenses of initiation, administration, and
 operation of the corporation.

5 (b) The corporation shall be self-sustaining and self-6 funded. Moneys in the state general fund shall not be used or 7 obligated to pay the expenses of the corporation or prizes of 8 the lottery, and no claim for the payment of an expense of the 9 lottery or prizes of the lottery may be made against any moneys 10 other than moneys credited to the lottery and gaming special 11 fund.

12 (c) There is created within the state treasury a special
13 fund to be known as the lottery and gaming special fund. Moneys
14 authorized under this chapter may be deposited into the special
15 fund.

16 § -10 Reports by the corporation. To ensure the
17 financial integrity of gaming operations, the corporation
18 through the board of directors shall:

19 (1) Submit quarterly and annual reports to the governor
20 and legislature, disclosing the total revenues, prize
21 disbursements, operating expenses, and administrative

2021-0352 HB SMA.doc

1 expenses of the corporation during the reporting 2 period; 3 (2) Adopt a system of internal audits and controls; 4 (3) Maintain regular records of transactions; and 5 (4) Contract with a certified public accountant or firm for an annual financial audit of the corporation; 6 7 provided that the certified public accountant or firm 8 shall have no financial interest in any vendor with 9 whom the corporation is under contract. 10 S -11 Bidding requirements and procedures for contracts 11 generally. (a) The corporation shall enter into contracts for 12 major procurements with a value of over \$75,000 only after 13 engaging in a competitive process. Procurements conducted by 14 the corporation shall not be subject to chapter 103D but shall 15 be designed to allow the selection of proposals that provide the 16 greatest long-term benefit to the State, the greatest integrity 17 for the corporation, and the best service and products for the 18 public. The requirement for a competitive process shall not 19 apply in the case of a single vendor having exclusive rights to 20 offer a particular service or product.

2021-0352 HB SMA.doc

(b) The corporation shall investigate the responsibility,
 security, and integrity of any vendor who is a finalist in
 submitting a bid, proposal, or offer as part of a major
 procurement. The corporation shall not select a vendor with
 questionable integrity for any major procurement.

6 (c) A solicitation, request for qualification, or
7 specification for a contract shall not require, stipulate,
8 suggest, or encourage a monetary or other financial contribution
9 or donation as an explicit or implied term or condition for
10 awarding or completing the contract.

11 (d) No vendor or applicant for a major procurement 12 contract shall pay, give, or make any economic opportunity, 13 gift, loan, gratuity, special discount, favor, hospitality, or 14 service, excluding food and beverages having an aggregate value 15 not exceeding \$100 in any calendar year, to the chief executive 16 officer, any board member, or any employee of the corporation or 17 to a member of the immediate family residing in the same 18 household of the chief executive officer, board member, or 19 employee.

20 § -12 Adoption of gaming rules. Within one hundred
21 eighty days of the appointment of all initial members of the

2021-0352 HB SMA.doc

board, the board shall adopt rules and policies governing its
 gaming operations, consistent with the requirements of this
 chapter. The board may retain a neutral advisor with expertise
 in gaming to assist the board in adopting its rules.

5 S -13 Responsible gaming measures. The corporation's 6 website shall provide information on problem gambling, including 7 a problem gambling hotline telephone number that a person may 8 call to seek information and assistance for a potential gambling 9 addiction. The corporation shall offer responsible gambling 10 services, such as self-exclusion, limits on losses, amounts 11 wagered, and playing time, and other services as the corporation 12 reasonably may determine are necessary and appropriate to reduce 13 and prevent problem gambling.

14 § -14 Selection of the gaming provider. (a) Within one 15 hundred eighty days of appointment of all initial members of the 16 board, the board shall commence a competitive process for the 17 selection of a qualified and suitable gaming provider. The 18 selection of the gaming provider shall be done through a request 19 for qualifications, which shall take into account the following 20 factors:

21

(1) The provider's knowledge and expertise with regard to:



1		(A) United States regulated gaming and lottery
2		operations;
3		(B) Interactive digital media and entertainment; and
4		(C) Internet technology; and
5	(2)	The suitability of the provider's executives and key
6		employees to operate a legally compliant gaming
7		enterprise with honesty, fairness, and integrity;
8		provided that a provider that has engaged in any of
9		the following activities shall be deemed unsuitable to
10		serve as the corporation's internet gaming provider:
11		(A) The provider has accepted or assisted in the
12		acceptance of any wagers of money or other
13		consideration related to gambling activity,
14		including internet poker, lottery, or casino
15		games, from an individual located in the United
16		States, prior to the issuance on September 20,
17		2011, of an opinion by the United States
18		Department of Justice pertaining to the
19		interpretation of the Wire Act, title 18 United
20		States Code Section 1084; provided that this
21		subparagraph shall not apply to providers that

2021-0352 HB SMA.doc

1		have accepted pari-mutuel wagers on races in
2		compliance with the Interstate Horseracing Act;
3	(B)	The provider has operated in violation of the
4		laws of any country or state in which it has
5		operated; or
6	(C)	The provider has been indicted or convicted of a
7		crime related to its gaming operations in any
8		state or foreign jurisdiction.
9	(b) The	request for qualification shall not require,
10	stipulate, sug	gest, or encourage a monetary or other financial
11	contribution o	r donation as an explicit or implied term or
12	condition for	awarding the contract.
13	(c) The	board shall select the gaming provider that offers
14	the greatest i	ntegrity for the corporation, the greatest long-
15	term benefit t	o the State, and the best service and products for
16	the public.	
17	§ -15	Responsibilities of the gaming provider. The
18	gaming provide	r shall be responsible for operating a legally
19	compliant, sec	sure, and responsible gaming operation on behalf of
20	the corporatic	n. The gaming provider's general responsibilities
21	shall include,	among other things:

2021-0352 HB SMA.doc

# H.B. NO. 363

1	(1)	Providing all the technology infrastructure, software,
2		and operational support necessary for the development,
3		operation, and maintenance of any websites associated
4		with the gaming operation, including:
5		(A) Game software and graphics;
6		(B) Computer hardware;
7		(C) Server hosting;
8		(D) Player account registration and management;
9		(E) Geo-location services;
10		(F) Age-verification services;
11		(G) Responsible gaming controls;
12		(H) Anti-collusion and security tools;
13		(I) Payment gateway software functionality;
14		(J) Deposit and decline tools and services;
15		(K) Charge back reporting software;
16		(L) Network reconciliation and controls;
17		(M) Financial reporting and player management; and
18		(N) Other related administrative back office
19		functionality and operational support;
20	(2)	Providing marketing services, including a
21		comprehensive, customized marketing plan for the



1 corporation, consisting of both online and off-line 2 marketing components aimed at maximizing revenues in a 3 responsible manner and attracting tourism for the 4 State through the corporation's gaming operations; and (3) Providing customer support and trained personnel to 5 6 respond to inquiries from players, investigate fraud 7 and collusion, and resolve any other issues that may 8 arise.

9 S -16 Compensation of the gaming provider. The 10 corporation shall compensate the gaming provider with a 11 percentage of the corporation's revenues, in addition to 12 reimbursement of ongoing costs associated with the operation of 13 the gaming operation, including costs related to geo-location, 14 age verification, payment processing and banking, web hosting, 15 and bandwidth, and any amounts necessary to the implementation 16 of the gaming operation.

17 § -17 Disposition of proceeds. (a) All proceeds of
18 gaming conducted under this chapter shall be the property of the
19 corporation. The corporation shall pay its operating expenses
20 from the proceeds.

# H.B. NO. 363

1	(b)	On or before the fifteenth day of each quarter, the		
2	corporation shall deposit into the lottery and gaming special			
3	fund all net proceeds derived from wagering and gaming			
4	activities	s during the preceding quarter.		
5	(c)	Funds in the lottery and gaming special fund shall be		
6	allocated	as follows, with a priority on community betterment		
7	purposes:			
8	(1)	Department of education shortage differentials:		
9		twenty-five per cent;		
10	(2)	Department of education capital improvements: twenty		
11		per cent;		
12	(3)	University of Hawaii system capital improvements:		
13		twenty per cent;		
14	(4)	Scholarships and educational loan repayments for		
15		medical students who commit to practice medicine in		
16		Hawaii for ten years after completion of their		
17		residency: ten per cent;		
18	(5)	University of Hawaii John A. Burns school of medicine		
19		family practice rural residency program: ten per		
20		cent;		
21	(6)	Watershed protection: five per cent;		

#### H.B. NO. 363

(7) Problem gambling reduction and prevention programs:
 five per cent; and

3

(8) Administration of the program and special fund: five per cent.

5 S -18 Tax treatment. The activities of the corporation 6 shall be deemed to constitute an essential government function, 7 and all operations of the corporation shall be exempt from any form of taxation under state law and, to the extent allowed, 8 9 under federal law. In addition, the corporation shall not be 10 required to pay any taxes or assessments upon or in respect to 11 sales of lottery tickets, games, or any property or moneys of 12 the corporation, levied by the State or any political 13 subdivision thereof, except as required by federal law. The 14 corporation and its assets, property, and revenues shall at all times be exempt from taxation of every kind by the State and any 15 16 political subdivision thereof, including any special districts 17 in the State with powers of taxation.

18 § -19 Unlawful gambling. It shall be unlawful for any
19 person to offer or play any gambling or wagering in the State
20 that is not authorized pursuant to this chapter. Any violation
21 of this section shall be punished as provided in part III of

2021-0352 HB SMA.doc

# H.B. NO. 363

1 chapter 712; provided that nothing herein shall preclude 2 enforcement of any other civil or criminal law for a violation 3 of this chapter."

4 SECTION 2. If any provision of this Act, or the 5 application thereof to any person or circumstance, is held 6 invalid, the invalidity does not affect other provisions or 7 applications of the Act that can be given effect without the 8 invalid provision or application, and to this end the provisions 9 of this Act are severable.

10 SECTION 3. This Act does not affect rights and duties that 11 matured, penalties that were incurred, and proceedings that were 12 begun before its effective date.

13 SECTION 4. This Act shall take effect on July 1, 2021.

INTRODUCED BY: BIR

JAN 2 2 2021



#### Report Title:

Gambling; Hawaii Lottery and Gambling Corporation

#### Description:

Establishes the Hawaii lottery and gaming corporation for the purpose of conducting gambling in Hawaii. Allocates proceeds to capital improvements at public schools and the University of Hawaii system, scholarships and educational loan repayments for medical students who practice in Hawaii for ten years, support for the family practice rural residency program, watershed protection, and reduction and prevention of problem gambling. Effective 7/1/2021.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

