A BILL FOR AN ACT

RELATING TO LAND USE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that achieving an
- 2 abundant and sustainable future for Hawaii will require
- 3 re-envisioning the State's institutional framework to better
- 4 integrate sustainability principles into the organizational
- 5 structure of state government, especially in planning, land use,
- 6 environmental, and economic development programs.
- 7 The purpose of this Act is to administratively attach the
- 8 land use commission to the office of planning to improve the
- 9 coordination of their related functions and to efficiently
- 10 achieve the State's long-term sustainability and climate change
- 11 goals to provide a better future for the people of Hawaii.
- 12 SECTION 2. Section 26-18, Hawaii Revised Statutes, is
- 13 amended by amending subsection (b) to read as follows:
- 14 "(b) The following are placed in the department of
- 15 business, economic development, and tourism for administrative
- 16 purposes as defined by section 26-35: Hawaii community
- 17 development authority, Hawaii housing finance and development

- 1 corporation, Hawaii technology development corporation, [land
- 2 use commission, natural energy laboratory of Hawaii authority,
- 3 and any other boards and commissions as shall be provided by
- 4 law."
- 5 SECTION 3. Section 201-2, Hawaii Revised Statutes, is
- 6 amended to read as follows:
- 7 "§201-2 General objective, functions, and duties of
- 8 department. [+] (a) [+] It shall be the objective of the
- 9 department of business, economic development, and tourism to
- 10 make broad policy determinations with respect to economic
- 11 development in the State and to stimulate through research and
- 12 demonstration projects those industrial and economic development
- 13 efforts that offer the most immediate promise of expanding the
- 14 economy of the State. The department shall endeavor to gain an
- 15 understanding of those functions and activities of other
- 16 governmental agencies and of private agencies that relate to the
- 17 field of economic development. It shall, at all times,
- 18 encourage initiative and creative thinking in harmony with the
- 19 objectives of the department.
- 20 [+] (b) [+] The department of business, economic
- 21 development, and tourism shall have [sole] jurisdiction over the

- 1 [land use commission under chapter 205,] state planning under
- 2 chapter 225M[7] and the Hawaii State Planning Act under chapter
- 3 226. Due to the inherently interdependent functions of
- 4 development, planning, and land use, these functions shall not
- 5 be transferred by executive order, directive, or memorandum, to
- 6 any other department, nor shall these functions be subject to
- 7 review or approval by any other department."
- 8 SECTION 4. Section 205-1, Hawaii Revised Statutes, is
- 9 amended to read as follows:
- 10 "\$205-1 Establishment of the commission. [+] (a) [+] There
- 11 shall be a state land use commission, hereinafter called the
- 12 commission. The commission shall consist of nine members who
- 13 shall hold no other public office and shall be appointed in the
- 14 manner and serve for the term set forth in section 26-34. One
- 15 member shall be appointed from each of the counties and the
- 16 remainder shall be appointed at large; provided that one member
- 17 shall have substantial experience or expertise in traditional
- 18 Hawaiian land usage and knowledge of cultural land practices.
- 19 The commission shall elect its chairperson from one of its
- 20 members. The members shall receive no compensation for their
- 21 services on the commission, but shall be reimbursed for actual

1 expenses incurred in the performance of their duties. Six 2 affirmative votes shall be necessary for any boundary amendment. 3 The commission shall be a part of the 4 [department of business, economic development, and tourism] 5 office of planning for [administration] administrative 6 purposes [, as provided for in section 26-35]. Notwithstanding 7 any law to the contrary, the commission shall be exempt from section 26-35, except for 26-35(a)(2), (3), (7), (8), and (b)." 8 9 [+](c)[+] The commission may engage employees necessary to 10 perform its duties, including administrative personnel and an 11 executive officer. The executive officer shall be appointed by 12 the commission and the executive officer's position shall be 13 exempt from civil service. Departments of the state government 14 shall make available to the commission such data, facilities, 15 and personnel as are necessary for it to perform its duties. 16 The commission may receive and utilize gifts and any funds from 17 the federal or other governmental agencies. It shall adopt 18 rules guiding its conduct, maintain a record of its activities 19 and accomplishments, and make recommendations to the governor 20 and to the legislature through the governor."

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SECTION 5. Section 225M-2, Hawaii Revised Statutes, is 1 2 amended to read as follows: "§225M-2 Office of planning, establishment; 3 responsibilities. (a) There is established within the 4 department of business, economic development, and tourism an 5 office of planning. The head of the office shall be known as 6 7 the director of the office of planning, referred to in this 8 chapter as director. The director shall have [+] training in the 9 field of urban or regional planning, public administration, or 10 other related fields; experience in programs or services related 11 to governmental planning; and experience in a supervisory, consultative, or administrative capacity. The director shall be 12 13 nominated by the governor and, by and with the advice and consent of the senate, appointed by the governor without regard 14 to chapter 76, and shall be compensated at a salary level set by 15 16 the governor. The director shall be included in any benefit

program generally applicable to the officers and employees of

necessary for the purposes of this chapter, in conformity with

the State. The director shall retain such staff as may be

chapter 76. The director shall report to the director of

business, economic development, and tourism and shall not be

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- 1 required to report directly to any other principal executive
 2 department.
- 3 (b) The office of planning shall gather, analyze, and
- 4 provide information to the governor to assist in the overall
- 5 analysis and formulation of state policies and strategies to
- 6 provide central direction and cohesion in the allocation of
- 7 resources and effectuation of state activities and programs and
- 8 effectively address current or emerging issues and
- 9 opportunities. More specifically, the office shall engage in
- 10 the following activities:
- 11 (1) State comprehensive planning and program coordination.
- 12 Formulating and articulating comprehensive statewide
- goals, objectives, policies, and priorities, and
- 14 coordinating their implementation through the
- statewide planning system established in part II of
- 16 chapter 226;
- 17 (2) Strategic planning. Identifying and analyzing
- significant issues, problems, and opportunities
- 19 confronting the State, and formulating strategies and
- 20 alternative courses of action in response to
- identified problems and opportunities by:

1		(A)	Providing in-depth policy research, analysis, and
2			recommendations on existing or potential areas of
3			critical state concern;
4		(B)	Examining and evaluating the effectiveness of
5			state programs in implementing state policies and
6			priorities;
7		(C)	Monitoring through surveys, environmental
8			scanning, and other techniquescurrent social,
9			economic, and physical conditions and trends; and
10		(D)	Developing, in collaboration with affected public
11			or private agencies and organizations,
12			implementation plans and schedules and, where
13			appropriate, assisting in the mobilization of
14			resources to meet identified needs;
15	(3)	Plan	ning coordination and cooperation. Facilitating
16		coor	dinated and cooperative planning and policy
17		deve	lopment and implementation activities among state
18		agen	cies and between the state, county, and federal
19		gove	rnments, by:
20 .		(A)	Reviewing, assessing, and coordinating, as
21			necessary, major plans, programs, projects, and

1			regulatory activities existing or proposed by
2			state and county agencies;
3		(B)	Formulating mechanisms to simplify, streamline,
4			or coordinate interagency development and
5			regulatory processes; and
6		(C)	Recognizing the presence of federal defense and
7			security forces and agencies in the State as
8			important state concerns;
9	(4)	Stat	ewide planning and geographic information system.
10		Coll	ecting, integrating, analyzing, maintaining, and
11		diss	eminating various forms of data and information,
12		incl	uding geospatial data and information, to further
13		effe	ctive state planning, policy analysis and
14		deve	lopment, and delivery of government services by:
15		(A)	Collecting, assembling, organizing, evaluating,
16			and classifying existing geospatial and non-
17			geospatial data and performing necessary basic
18			research, conversions, and integration to provide
19			a common database for governmental planning and
20			geospatial analyses by state agencies;

1	(B)	Planning, coordinating, and maintaining a
2		comprehensive, shared statewide planning and
3		geographic information system and associated
4		geospatial database. The office shall be the
5		lead agency responsible for coordinating the
6		maintenance of the multi-agency, statewide
7		planning and geographic information system and
8		coordinating, collecting, integrating, and
9		disseminating geospatial data sets that are used
10		to support a variety of state agency applications
11		and other spatial data analyses to enhance
12		decision-making. The office shall promote and
13		encourage free and open data sharing among and
14		between all government agencies. To ensure the
15		maintenance of a comprehensive, accurate, up-to-
16		date geospatial data resource that can be drawn
17		upon for decision-making related to essential
18		public policy issues such as land use planning,
19		resource management, homeland security, and the
20		overall health, safety, and well-being of
21		Hawaii's citizens, and to avoid redundant data

1		development efforts, state agencies shall provide
2		to the shared system either their respective
3		geospatial databases or, at a minimum, especially
4		in cases of secure or confidential data sets that
5		cannot be shared or must be restricted, metadata
6		describing existing geospatial data. In cases
7		where agencies provide restricted data, the
8		office of planning shall ensure the security of
9		that data; and
10		(C) Maintaining a centralized depository of state and
11		national planning references;
12	(5)	Land use planning. Developing and presenting the
13		position of the State in all boundary change petitions
14		and proceedings before the land use commission,
15		assisting state agencies in the development and
16		submittal of petitions for land use district boundary
17		amendments, and conducting periodic reviews of the
18		classification and districting of all lands in the
19		State, as specified in chapter 205;
20	(6)	Coastal and ocean policy management, and sea level
21		rise adaptation coordination. Carrying out the lead

1		agen	cy responsibilities for the Hawaii coastal zone		
2		mana	management program, as specified in chapter 205A.		
3		Also):		
4		(A)	Developing and maintaining an ocean and coastal		
5			resources information, planning, and management		
6			system;		
7		(B)	Further developing and coordinating		
8			implementation of the ocean resources management		
9			plan; and		
10		(C)	Formulating ocean policies with respect to the		
11			exclusive economic zone, coral reefs, and		
12			national marine sanctuaries;		
13	(7)	Regi	onal planning and studies. Conducting plans and		
14		stud	lies to determine:		
15		(A)	The capability of various regions within the		
16			State to support projected increases in both		
17			resident populations and visitors;		
18		(B)	The potential physical, social, economic, and		
19			environmental impact on these regions resulting		
20			from increases in both resident populations and		
21			visitors;		

1		(C) The maximum annual visitor carrying capacity for
2		the State by region, county, and island; and
3		(D) The appropriate guidance and management of
4		selected regions and areas of statewide critical
5		concern.
6		The studies in subparagraphs (A) to (C) shall be
7		conducted at appropriate intervals, but not less than
8		once every five years;
9	(8)	Regional, national, and international planning.
10		Participating in and ensuring that state plans,
11		policies, and objectives are consistent, to the extent
12		practicable, with regional, national, and
13		international planning efforts;
14	(9)	Climate adaptation and sustainability planning and
15		coordination. Conducting plans and studies and
16		preparing reports as follows:
17		(A) Develop, monitor, and evaluate strategic climate
18		adaptation plans and actionable policy
19		recommendations for the State and counties
20		addressing expected statewide climate change

1			impacts identified under chapter 225P and
2			sections 226-108 and 226-109; and
3		(B)	Provide planning and policy guidance and
4			assistance to state and county agencies regarding
5			climate change and sustainability; and
6	(10)	Smar	t growth and transit-oriented development. Acting
7		as t	the lead agency to coordinate and advance smart
8		grow	th and transit-oriented development planning
9		with	in the State as follows:
10		(A)	Identify transit-oriented development
11			opportunities shared between state and county
12			agencies, including relevant initiatives such as
13			the department of health's healthy Hawaii
14			initiative and the Hawaii clean energy
15			initiative;
16		(B)	Refine the definition of "transit-oriented
17			development" in the context of Hawaii, while
18			recognizing the potential for smart growth
19			development patterns in all locations;
20		(C)	Clarify state goals for transit-oriented
21			development and smart growth that support the

1		principles of the Hawaii State Planning Act by
2		preserving non-urbanized land, improving worker
3		access to jobs, and reducing fuel consumption;
4	(D)	Target transit-oriented development areas for
5		significant increase in affordable housing and
6		rental units;
7	(E)	Conduct outreach to state agencies to help
8		educate state employees about the ways they can
9		support and benefit from transit-oriented
10		development and the State's smart growth goals;
11	(F)	Publicize coordinated state efforts that support
12		smart growth, walkable neighborhoods, and
13		transit-oriented development;
14	(G)	Review state land use decision-making processes
15		to identify ways to make transit-oriented
16		development a higher priority and facilitate
17		better and more proactive leadership in creating
18		walkable communities and employment districts,
19		even if transit will only be provided at a later
20		date; and

1	(H) Approve all state agencies' development plans for
2	parcels along the rail transit corridor. For the
3	purposes of this subparagraph, "development
4	plans" means conceptual land use plans that
5	identify the location and planned uses within a
6	defined area.
7	(c) The land use commission, including the land use
8	commission executive officer, chief clerk, and employees as
9	provided in section 205-1(c), shall be administratively attached
10	to the office of planning.
11	(d) The land use commission shall maintain its
12	independence on matters coming before it to which the office of
13	planning is a party by establishing and adhering to procedures
14	and safeguards to avoid actual or perceived conflicts of
15	interest that may otherwise arise as a result of any proceedings
16	before the land use commission to which the office of planning
17	is a party."
18	SECTION 6. This Act does not affect rights and duties that
19	matured, penalties that were incurred, and proceedings that were
20	begun before its effective date.

- 1 SECTION 7. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 8. This Act shall take effect on January 1, 2050.

Report Title:

Land Use; Planning; Permitting; Land Use Commission; Office of Planning; Department of Business, Economic Development, and

Tourism; Reorganization

Description:

Administratively attaches the land use commission to the office of planning. Effective 1/1/2050. (SD1)

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