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GOVERNOR



STATE OF HAWAII
DEPARTMENT OF PUBLIC SAFETY
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DEPT. COMM. NO. 301

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No. _____

December 28, 2020

The Honorable Ronald D. Kouchi,
President and Members of the Senate
Thirty-first State Legislature
State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Scott K. Saiki, Speaker
and Members of the House of the
House of Representatives
Thirty-first State Legislature
State Capitol, Room 431
Honolulu, HI 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

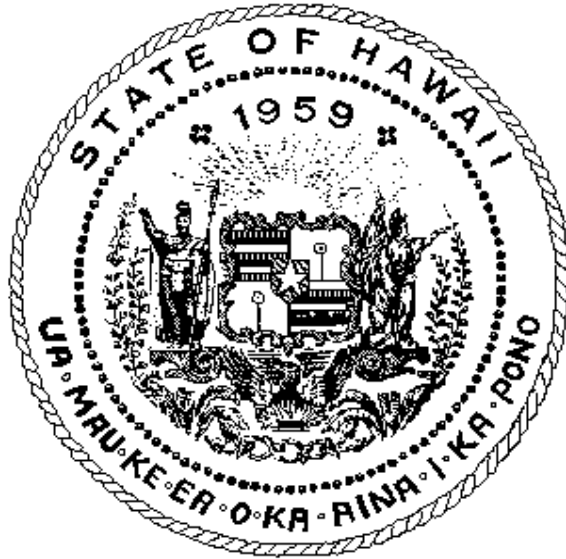
For your information and consideration, I am transmitting a copy of the **Report on Gender Responsive Community Based Programs for Women**, as required by Section 367D-8, Hawaii Revised Statutes. In accordance with Section 93-16, Hawaii Revised Statutes, I am also informing you that the report may be viewed electronically at: <https://dps.hawaii.gov/wp-content/uploads/2020/12/Report on Gender Responsive Community Based Programs for Women.pdf>.

Sincerely,

A handwritten signature in black ink, appearing to read "Max N. Otani".

Max N. Otani
Director

Enclosure



**DEPARTMENT OF PUBLIC SAFETY
REPORT TO THE 2021 LEGISLATURE**

**HRS 367D-8
GENDER RESPONSIVE COMMUNITY BASED
PROGRAMS FOR WOMEN**

**Department of Public Safety
Corrections Program Services Division
December 2020**

Report on Gender Responsive Community Based Programs for Women Section 367D-8, Hawaii Revised Statutes

The 2006 Hawaii State Legislature mandated through Hawaii Revised Statutes §367D-2 that the Department of Public Safety (PSD) foster a gender responsive environment by providing model gender-responsive programs for female offenders that are responsive to statewide needs and geographical areas and award contracts for programs subject to funding by the Legislature. The gender-responsive environment and programs were to:

- (1) Respond in a rehabilitative way to the type of offense female offenders generally commit and address pathways to crime;
- (2) Respond to the problems of female offenders with dependent children;
- (3) Respond to the importance of developing self-determination through independent living and marketable job skills;
- (4) Assist female offenders in overcoming their own extreme degree of dependency by developing and fostering strong and healthy relationships without losing self-esteem;
- (5) Respond appropriately to the specific health care needs of women, including but not limited to mental health and substance abuse services;
- (6) Offer transitional support for female offenders and their families to promote successful reentry into their families and communities; and
- (7) Offer technical assistance and training toward the implementation of other similar programs.

This report is being submitted in response to §367D-8, which requires PSD to report on the following areas: program descriptions, type and costs of contracts made, name of the private agency awarded each contract, and the success of each contract in meeting program specifications.

Contracted Programs for Incarcerated Women Program Descriptions

Women 's Community Correctional Center

Culinary Arts Program - The culinary training at the Women's Community Correctional Center (WCCC) provides a quality education in culinary arts. It is a credited program. Women who finish the program in the facility may enroll in the culinary program at the Kapiolani Community College (KCC). The credits earned at WCCC are transferrable to KCC.

There four module covered:

Module 1: Introduction to Culinary Industry (CULN111)	12 of 12 (100%) completion
Module 2: Food Safety and Sanitation (CULN 112)	9 of 9 (100%) completion
Module 3: Fundamentals of Cookery (CULN 120)	7 of 7 (100%) completion
Module 4: Intermediate Cookery (CULN 130).	8 of 8 (100%) completion

Women who completed Module 2 –Safety and Sanitation, received the Serv-Safe Certificate, a national certification. Eight women who completed and passed the four modules earned 14 college credits from Kapiolani Community College. They also earned a Certificate of Professional Development.

This program was provided through a Memorandum of Agreement with Kapiolani Community College. The total cost for the Culinary Arts Program was \$90,186.70 for delivery, materials and supplies for the 4 modules.

Explorations – is designed to prepare participants at WCCC to enter workforce with the tools and skills needed to make good work-related decisions and to build successful careers. It aims to provide practical, sound advice that will enable the participants to secure employment and succeed on the job. It is meant to empower inmates to take control of their long-term careers. The program cost \$7,062.00 per cohort. 25 women enrolled and 17 or 68% completed.

Lifestyles for Women – is a comprehensive transition skills training program planned to provide assessments, cognitive skills, job development, job placement, transition services, and intensive re-entry services. The program uses social education and skills training to assist inmates to recognize behavior patterns so the making of errors and unintended consequences are minimized. This training covers Cognitive Skills Training, Life Skills Training, Self-directed Job Search and Personal Transition Planning. 28 enrolled and 15 or 54% completed.

This program is the residual of the Intensive Reentry Program that was originally funded by the 2006 Hawaii Legislature. Last year, the City and County of Honolulu granted Worknet, Inc. a Grant in Aid in the amount of \$125.00. The program is delivered by Worknet, Inc. together with comparable programs for men at the Halawa Correctional Facility and Waiawa Correctional Facility. The programs at the three facilities are funded by the same grant.

Mother Read (Level II-Parenting) – is a family empowerment and literacy program sponsored by the Hawaii Council for the Humanities. All parents are welcome, including average and poor readers. Participants can improve their parenting skills and learn how to make reading with their children a family experience that is fun and educationally rewarding. Through a variety of books, parents strengthen reading skills, communication with their children, and family bonds. Parents find through participation in the Mother Read class, they can also help their children become better students.

This program was provided through a purchase of service with the Hawaii Council for the Humanities. The total cost of the program was \$2,600.00.

Hawaii Community Correctional Center also offers a Parenting class as well as a Cognitive Skills class. The classes are taught either by a volunteer or by a Corrections Education Specialist.

The Office Worker Business Applications Training - is comprised of modules designed to prepare students interested in entering careers in the business environment. The program provides instruction, hands-on training and exercises to reinforce and apply the student's computer skills. The program focuses on the following training modules:

- Introduction to the World of Computers: To gain an overview of the basics of Microsoft Windows 7 from opening, editing and saving applications to copying and pasting and learning shortcut features.
- Microsoft Word 2016 for the Business World Level 1: To learn to work with text using formatting tools, creating and using tables and more.
- Microsoft Word 2016 for the Business World Level 2: To format text with styles and set up Mail Merge documents and labels.
- Business Applications Using Microsoft Excel 2016 Level 1: To create charts in Excel, modifying column width and row heights and transmitting.
- Business Applications Using Microsoft Excel 2016 Level 2: To apply advanced formatting to worksheet contents.
- Business Presentations using Microsoft PowerPoint Level 1: To integrate charts to display numerical data and create a SmartArt diagram.

The program was provided through a Memorandum of Agreement with the Windward Community College - Community and Career Education. The cost was \$14,318.00 per cohort. WCCC offered two cohorts. The total cost of the program was \$28,636.00. 21 inmates of 23 inmates enrolled (91%) completed the training

General Education Development (GED) Diploma Program - GED program provided high school equivalency diploma. Courses were taught either by the CPS Corrections Education Specialist or by part time teachers (PTT) through the McKinley Community School for Adults-Moanalua Campus. Five women received their GED diploma.

Post-Secondary Program. Inmates at WCCC were offered college courses through the Windward Community College. Tuition and other fees are funded by the college's Pu'uhoua Grant, a federal grant for at risk women. 48 women attended college courses.

It must be noted: The COVID-19 pandemic has had a substantial negative effect on overall substance abuse programming within the Corrections Program Services division as on all areas of the State of Hawaii. Many programs including the Substance Abuse Services Branch experienced shutdowns and delays in services with civil service as well as contracted staff, the effects of which are ongoing eight months later. Since mid-March 2020, program functions have yet to return to 100% percent capacity at all facilities. Collaboration and cooperation among the individual facilities, administration, and contractors are all that is keeping the programs from closing down completely.

Outpatient Treatment Services (OTS-Level 2.0):

Through a Purchase of Service Contract with the Salvation Army, PSD provides a cognitive-behavioral treatment component lasting between 40 and 60 hours. Groups meet at least once per week and utilizes evidence-based cognitive-behavioral therapy curriculum. Eligibility for OTS services are for females that score at lower risk for criminal conduct and meet diagnostic criteria for substance use disorders. Women receiving services in this modality of treatment have had minimal

disruption in their psychosocial or vocational functioning attributed to substance use. FY 2020 data indicates 20 women enrolled into outpatient programming with 12 or 60% of the women completing programming. The remaining 8 women were carried over from the previous fiscal year.

Intensive Outpatient Treatment Services (IOP-Level 2.5):

PSD provides IOP substance abuse treatment services to the female offenders located at WCCC, procured via purchase of service contract with the Salvation Army. The IOP treatment modality consists of group sessions lasting approximately two to three hours, four days a week with accompanying individual counseling sessions. IOP services are for female inmates who are at moderate risk for criminal conduct and meet diagnostic criteria for substance use disorder. The female participants in IOP work through gender-specific, evidenced based Residential Drug Abuse Program interactive journals purchased through The Change Companies. These journals allow the participants to address gender-specific situations to develop and practice the skill sets necessary for a successful transition back into the community. The gender-specific curriculum is important as statistics indicate that female offenders are 50% more likely to recidivate as their male counterparts when considering risk factors such as family/marital, vocational, as well mental health matters. The duration of the program is approximately 9 months to completion. Each group is a closed ended group with a maximum of 15 women per group. Assessment and treatment planning, individual and family counseling, including continuing care services are provided for each participant. For FY 2020, 15 new participants were enrolled into programming, while 28 participants (some whom were carried over from the previous FY) completed the program.

Residential Treatment Services (RES- Level 3):

The Ke Alaula therapeutic community (TC), is a 50-bed capacity is operated by Hina Mauka through a purchase of service agreement with PSD. The program is an intensive long-term, 9 to 12-month therapeutic community for high risk women with moderate to high needs.

Cognitive-Behavioral Treatment and Social Learning Theory combine to address criminal thinking and behavior. As the TC residents live and work together, separated from the general population, they hold each other accountable to practice recovery skills and work as “agents of change” to address the community’s criminal thinking and behavior. Specialized services are also provided in conjunction with the Women’s Community Correctional Center (WCCC) in the areas of sexual and physical abuse, domestic violence, criminality and other types of gender responsive issues.

FY 2020 date indicates that 50 women participated in the Ke Alaula Program with 25 women completing the program successfully. A 50% completion rate with a handful of those completing carried over from last FY’s enrollment. Many of the participants remain in the program. The highly structured environment leaves very little room for participants to make mistakes.

Reentry/Transition Services (The Bridge Program):

The Bridge Program is a residential substance abuse reentry, work furlough program operated by PSD for inmates who are of moderate to high risk for recidivism and have completed IOP, or residential substance abuse treatment while incarcerated. The program provides opportunities to up to 15 women at a time to practice social learning, cognitive, and recovery skills in treatment while transitioning to the community.

Participants work through evidence based, interactive journals focused on transitional issues that may arise, and the development of skills to work through those issues effectively. Family Therapy services are offered via POS contract through Salvation Army Services as the inmate re-connects with family and community resources. Goodwill Industries also is contracted with the Department to provide educational and vocational services.

Fiscal year 2020 data indicates that 31 female offenders participated in the Bridge furlough program located at WCCC of which 28 or 90% of participants successfully completed. Of those that successfully completed, none were re-arrested and/or have warrants out for their arrest.

Women's Furlough Community Housing Program:

The Department has contracted with the Young Women's Christian Association (YWCA) Oahu at Fernhurst. The program is currently called Ka Hale Ho'Ala Hou No Na Wahine (Home of Re-awakening for Women) and provides up to 14 beds per month. The contract focus is to provide housing for female offenders on furlough as they transition and re-integrate back into the community. This program provides access to many support and referral services including but not limited to job development, money management, life skills, anger management, and domestic-violence, and relapse prevention within the community. The program has been a long-time partner of the Department often filling gaps in services for the female population.

Fiscal year 2020 data shows that a total of 34 female offenders participated in the female furlough housing program of which 24 or 70% successfully completed the program. Of those that successfully completed the program, 8 offenders or 33% of completers have been re-arrested or have warrants out for their arrest.

Volunteer Programs for Incarcerated Women Program Descriptions

Haku Mo'olelo (Author, Story Writer) Program

This pilot program is a creative-writing, read-aloud program for inmates at the Women's Community Correctional Center (WCCC). It is designed to help inmates write their own stories or tales. A teacher and a work line inmate assist with writing and preparing the stories for publication. The culminating event is sharing read aloud stories for children, parents and community members. It will enhance the inmates' self-esteem, sharpen their writing skills, and provide the necessary tools to share the joy of reading aloud to their children. Read to Me International, Hawaii Chapter, a non-profit organization, provides the services.

Women in Need – is dedicated to providing women at WCCC with the tools for healing and empowerment. It provides intensive case management, stabilizing courses in parenting, understanding and awareness of domestic violence, self-esteem, job readiness, basic life skills and mentorship. It is provided by Women in Need (WIN), a 501(c) 3 non-profit organization.

Hilo Community Correctional Centers

Victim Impact - is a program that helps participants to learn about the impacts of crime on victims. The program is delivered by volunteers through the Office of the Hawaii County Prosecuting Attorney. 34 enrolled and 18 or 53% completed.

Maui Community Correctional Center

Prep Chef Culinary Arts Training at MCCC provides a 58-hour training that enables participants to gain skills to work as service prep worker or pantry cook in the hospitality or food industry. Participants who completed and passed the training earned a Certificate of Professional Development; and those who passed the ServSafe Certification test earned a certificate that verifies basic food safety knowledge. It is for individuals in food handler employee-level positions. 17 women earned both certificates. The total cost of the program was \$28,000.00. All prisons and community correctional centers offer adult basic education and preparation classes for high school equivalency testing. The prisons offer GED testing, while the community centers offer High School Equivalency Test (HiSET) testing.

CONCLUSION

The 2006 Hawaii State Legislature appropriated \$225,000 to support the intent of §367-2, Gender Responsive Community Based Programs for Women. The appropriation assisted PSD in establishing an Intensive Reentry Program for high-risk women offenders in need of specialized services in transitioning into employment and pro-social lifestyles in the community. However, budget reductions in the ensuing years required the contracted services to lapse in July of 2009. By the end of FY 2010, PSD was required to reduce correctional programs strictly to constitutionally or legally mandated (core) programs. Most of PSD's contracted vocational and self-development programs were, therefore, discontinued as a result of budget reductions. In FY 2019, PSD continued to offer more vocational and self-development programs. With additional funding, PSD can offer more programs supportive of HRS Section 367-2.