

DAVID Y. IGE
GOVERNOR OF HAWAII



**STATE OF HAWAII
DEPARTMENT OF LAND AND NATURAL RESOURCES**

POST OFFICE BOX 621
HONOLULU, HAWAII 96809

**Testimony of
SUZANNE CASE
Chairperson**

**Before the Senate Committee on
HUMAN SERVICES AND HOMELESSNESS**

**Friday, February 7, 2020
9:00 AM
State Capitol, Conference Room 329**

**HOUSE BILL 2526
RELATING TO THE DEPARTMENT OF HUMAN SERVICES**

House Bill 2526 appropriates funds for the operating budget of the Department of Human Services for fiscal year 2020-2021. **The Department of Land and Natural Resources (Department) supports this measure.**

In particular, the Department supports SECTION 5 of this measure which funds the state homeless database and maintenance, and SECTION 6 which funds stored property and debris removal services for state lands.

The state homeless database is important to the Department because it tells us the status of clients that we meet in the field when we do outreach prior to a clean-up. Often clients will say that they have not had any outreach services, when, in fact, they have had several contacts with outreach services. The information allows us to coordinate our response with the correct outreach and support agencies without wasting too much time. The Governor's Office on Homelessness provides database information for the department upon request.

The Department uses the services provided under Department of Human Services funding for stored property and debris removal on Department lands, including Diamond Head, Ala Wai Boat Harbor, Sand Island, Maui lands, and Nawiliwili Boat Harbor and Pua Loke Arboretum on Kauai. Having stored property and debris removal under one statewide contact increases efficiency across the State in addressing this particular aspect of homelessness. It means that our individual divisions do not have to use operating funds to contract for clean-ups or for storage. Further, the team that does storage and debris removal statewide has several years of experience and they are very efficient.

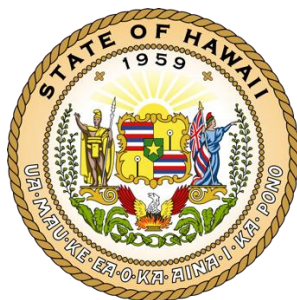
Thank you for this opportunity to comment on this measure.

SUZANNE D. CASE
CHAIRPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

ROBERT K. MASUDA
FIRST DEPUTY

M. KALEO MANUEL
DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS



Testimony on behalf of the
Hawai'i State Commission on the Status of Women
Khara Jabola-Carolus, Executive Director

Prepared for the House Committee on Human Services and Homelessness (HSH)

In Support of HB2526
Friday, February 7, 2019, at 9:00 a.m. in Room 329

Dear Chair San Buenaventura, Vice Chair Nakamura, and Honorable Members,

The Hawai'i State Commission on the Status of Women writes in **support** of HB2526, which would appropriate funds to the Department of Human Services.

The Commission is the oldest state commission devoted to advancing the status of women in the United States. For over fifty years, the Commission has worked toward equality for Hawai'i's women and girls serving as the main consultant to state and local policymakers and the central clearinghouse for women's resources. The Commission has also been instrumental in coordinating the three county commissions on women, producing statewide research, and supporting critical programs for women and girls. Since its inception in 1964, the Commission has experienced a history of both progress and existential threat by way of budget and staff reductions.

The Commission requests a total supplemental budget amount of \$50,473, of which DHS Fiscal Management Office Accounting Staff recommended \$7,125 be requested to cover the salaries of the Executive Director and Secretary II. By the end of FY2021, the program will be short \$7,125 in personal services. If this request is not met, CSW will not be able to fully administer funds for urgent projects for women and girls as instructed by section 367-3(7), HRS, and duties under section 367-3(2), HRS, to create public awareness, will be impacted.

The Commission also requests one full-time position for Program Specialist IV. The Program Specialist IV would assist the Executive Director in devising a legislative plan, drafting the plan into legislative form, gathering support for legislation, tracking and providing testimony on legislation that impacts women and girls. This position is needed because the Commission is currently unable to meet its mandate under 367-3(1), HRS, to successfully act as a central coordinating body for governmental and nongovernmental activities relating to the status of

women, and section 367-3(3), HRS, to recommend legislative and administrative action on equal treatment for women. The Executive Director is the only staff member able to draft, research, and provide legislative testimony on law and policy reform related to women. If the Commission is unable to obtain this position, our duties and important legislation to advance women's status will remain limited.

In 2019, the Legislature tasked the Commission with convening a Homebirth Taskforce to address the law around midwifery and collect data. The success of the taskforce required staff to devote at minimum two days per week to prepare drafts of the required report, evaluate input, organize logistics of meetings, and travel of members, to the detriment of existing work. CSW has struggled to meet the demands of convening this taskforce without additional staff or funding.

Accordingly, the Commission respectfully submits its budget request.

Sincerely,

Khara Jabola-Carolus



**Testimony to the House Committee on Human Services and Homelessness
Friday, February 7, 2020; 9:00 a.m.
State Capitol, Conference Room 329**

RE: HOUSE BILL NO. 2526, RELATING TO THE DEPARTMENT OF HUMAN SERVICES.

Chair San Buenaventura, Vice Chair Nakamura, and Members of the Committee:

The Hawaii Primary Care Association (HPCA) is a 501(c)(3) organization established to advocate for, expand access to, and sustain high quality care through the statewide network of Community Health Centers throughout the State of Hawaii. The HPCA offers the following **COMMENTS** on House Bill No. 2526, RELATING TO THE DEPARTMENT OF HUMAN SERVICES.

The bill, as received by your Committee, would appropriate funds for the operating budget of the Department of Human Services for fiscal year 2020-2021.

Our comments pertain to the Medicaid Program, as funded under Program ID No. HMS401. [**See**, Program ID No. HMS401, page 89, House Bill No. 2200, Regular Session of 2020].

Specifically, the Administration proposed no adjustments in the Supplemental Budget to HMS401 for the appropriations previously authorized for this Program Id pursuant to Act 5, Session Laws of Hawaii 2019, to wit:

Means of Financing	Fiscal Year 2019-2020	Fiscal Year 2020-2021
A (General Funds)	\$927,597,598	\$982,477,598
B (Special Funds)	\$1,376,660	\$1,376,660
N (Federal Funds)	\$1,803,909,546	\$1,803,909,546
P (Other Federal Funds)	\$13,216,034	\$13,216,034
U (Interdepartmental Transfers)	\$6,781,921	\$6,781,921

Because House Bill No. 2526 relates to the Department of Human Services' operating budget, and that HMS401 is the largest program under its purview, this measure would appear to be an appropriate vehicle for discussion.

By way of background, the HPCA represents Hawaii Federally-Qualified Health Centers (FQHCs). FQHCs provide desperately needed medical services at the frontlines in rural and underserved communities. Long considered champions for creating a more sustainable, integrated, and wellness-oriented system of health, FQHCs provide a more efficient, more effective and more comprehensive system of healthcare.

As a private, non-profit organization advocating on behalf of Hawaii's underprivileged, the HPCA does not have access to any financial documents or data other than what is available to the general public. Besides the Administration's Budget, and the Budget-in-Brief, another public source of data is the Variance Report. This document compares the amount appropriated with the amount expended in the most recent competed fiscal year.

Upon our review of this document, it has come to our attention that DHS reported a variance of 28% for fiscal year 2018-2019. Of the \$2,769,393,000 appropriated in all means of financing, DHS expended only \$1,992,986,000. In other words, DHS could have spent \$776,407,000 for Hawaii's Medicaid Program, but didn't.

	FISCAL YEAR 2017-18				THREE MONTHS ENDED 09-30-18				NINE MONTHS ENDING 06-30-19			
	BUDGETED	ACTUAL	± CHANGE	%	BUDGETED	ACTUAL	± CHANGE	%	BUDGETED	ESTIMATED	± CHANGE	%
PART I: EXPENDITURES & POSITIONS												
RESEARCH & DEVELOPMENT COSTS												
POSITIONS												
EXPENDITURES (\$1,000's)												
OPERATING COSTS												
POSITIONS												
EXPENDITURES (\$1000's)												
TOTAL COSTS												
POSITIONS												
EXPENDITURES (\$1000's)												
	0.00	0.00	+ 0.00	0	0.00	0.00	+ 0.00	0	0.00	0.00	+ 0.00	0
	2,633,657	2,068,897	- 564,760	21	236,027	193,091	- 42,936	18	2,533,366	2,576,302	+ 42,936	2
	0.00	0.00	+ 0.00	0	0.00	0.00	+ 0.00	0	0.00	0.00	+ 0.00	0
	2,633,657	2,068,897	- 564,760	21	236,027	193,091	- 42,936	18	2,533,366	2,576,302	+ 42,936	2
PART II: MEASURES OF EFFECTIVENESS												
FISCAL YEAR 2017-18												
	PLANNED	ACTUAL	± CHANGE	%	PLANNED	ESTIMATED	± CHANGE	%				
FISCAL YEAR 2018-19												
1.	90	90	+	0	90	90	+	0	90	90	+	0
2.	62	66	+	4	64	66	+	2	64	66	+	2
3.	99	99	+	0	99	99	+	0	99	99	+	0
4.	70	76	+	6	71	76	+	5	71	76	+	5
PART III: PROGRAM TARGET GROUP												
1.	50000	51114	+	1114	2	50000	51000	+	1000	2	50000	51000
2.	320000	353000	+	33000	10	325000	360000	+	35000	11	325000	360000
3.	4500	4487	-	13	0	4550	4500	-	50	1	4550	4500
PART IV: PROGRAM ACTIVITY												
1.	1500000	1572896	+	72896	5	1500000	1550000	+	50000	3	1500000	1550000
2.	7000	13400	+	6400	91	7000	13400	+	6400	91	7000	13400
3.	2500	4158	+	1658	66	2500	4200	+	1700	68	2500	4200
4.	81305	83278	+	1973	2	82900	83000	+	100	0	82900	83000

These two years appear to be anomalies. Looking back at the Variance Reports to 2011, the variances reported for HMS401 were as follows:

<u>Fiscal Year</u>	<u>Budgeted (in Thousands)</u>	<u>Actual (In Thousands)</u>	<u>Change (In Thousands)</u>	<u>Percentage of Budgeted Amount Unspent</u>
FY2018-2019	\$2,769,393	\$1,992,986	\$776,407	28%
FY2017-2018	\$2,633,657	\$2,068,897	\$564,760	21%
FY2016-2017	\$2,499,388	\$2,419,670	\$79,718	3%
FY2015-2016	\$2,250,936	\$2,149,974	\$100,962	4%
FY2014-2015	\$2,009,623	\$2,051,771	-\$42,148	-2%
FY2013-2014	\$1,888,241	\$1,913,755	-\$25,514	-1%
FY2012-2013	\$1,692,643	\$1,627,787	\$64,856	4%
FY2011-2012	\$1,645,461	\$1,588,011	\$57,450	3%
FY2010-2011	\$1,387,615	\$1,612,035	-\$224,420	-16%

Historically, since the last significant change in the Medicaid population in fiscal year 2010-2011 because of the implementation of the Affordable Care Act, the variance in HMS401 had ranged from (-2%) in fiscal year 2014-2015, to a (+3%) in fiscal years 2011-2012 and 2016-2017.

During the public hearing on House Concurrent Resolution No. 145, before the Joint House Committee on Human Services and Homelessness and Health on March 12, 2019, DHS testified that of the \$564,760,000 that was unspent, only approximately \$13 million was general funds. If this was true, then the unspent general funds would have made up only 2.3% of the total variance.

Because general funds make up approximately one-third of all appropriations in HMS401, the amount of general funds unspent should have been \$188,253,333 if general funds and federal funds were expended concurrently at equal rates.

Generally speaking, the federal government requires the State to pay up front the total costs and then seek reimbursement for the federal funds that were applicable. If general funds were used for this purpose to pay the total costs, when the State receives reimbursement for the general funds used to front the federal funds, how were these funds designated? Are they automatically redeposited into the general fund? Are they given back to DHS and re-designated as general funds?

More importantly, Is there an accounting of the federal funds reimbursed for these transactions? If you agree with DHS's explanation -- that nearly all of the almost \$1 billion in general funds appropriated for Medicaid was expended when there was "low utilization" -- what would have happened if utilization was normal for that year? Would DHS have come in for an emergency appropriation of general funds to cover a shortfall?

In 2018, a situation occurred that might shed some light on this. Citing a shortfall in the federal budget for the Medicaid Program (HMS401), the Governor submitted an emergency appropriation request of \$9,300,000 in general funds for fiscal year 2017-2018. [See, House Bill No. 2367, Regular Session of 2018.]. However, shortly after the bill introduction deadline, the Governor announced that the emergency appropriation request was rescinded because Congress reached a deal to extend federal funding for another six years. [See, Honolulu Star Advertiser, "State funding request pulled after Congress extends insurance program., January 28, 2018.]

What's interesting about this development was that no subsequent amendment was made for general funds by the Legislature for fiscal year 2017-2018 nor were any changes made to the Governor's funding request for HMS401 for the subsequent fiscal year.

So how did DHS cover the budget shortfall? We think DHS used reimbursements received from the federal government to supplant general funds but because we are a private, non-profit organization, we have no way of confirming whether this indeed occurred.

If this is true, given the large variances over the previous two completed fiscal years, we wonder how much funding is truly available to DHS for use in the Medicaid Program?

Over the past eight years, HPCA has advocated for the reinstatement of preventative and restorative dental benefits for adult Medicaid recipients. Since 2018, we clarified our position in light of these questions on the availability of funds for the Medicaid Program. Based on the above, it is our position that there are sufficient funds within HMS401 to reinstate this essential benefit immediately.

It should also be noted that because the Medicaid Program is established through an agreement between the federal and State governments, and that Hawaii's participation in the program is voluntary, funding for the Medicaid Program is non-discretionary. When the dental benefit for adult Medicaid recipients was taken away, no statutory amendment was needed under State law. The Legislature merely appropriated less funds than what was requested by DHS for HMS401. With the reduced funds, DHS administratively restricted payments to only those benefits that were required under the State Medicaid Plan (Plan). Because adult dental was an optional coverage under the Plan, DHS administratively ceased reimbursement for those services.

In light of this, it is questionable whether the Legislature is the appropriate forum to urge the reinstatement of this benefit. Ultimately, this is a decision to be made by the Executive Branch. The Executive Branch would decide from a policy standpoint whether this benefit should be reinstated. The Governor would then prepare a budget and submit it to the Legislature. It would then be up to the Legislature to decide whether or not to approve the request.

Should the Legislature chose to not fund the Executive's full request, then it would be up to the Executive to meet the requirements of the Plan with the funds that are available.

Considering that DHS reported variances of over \$500 million and \$700 million over the past two previously completed fiscal years, even if the Legislature chose not to increase the statutory authority to spend (i.e., House Bill No. 2249 or the amount of funding for HMS401 in the State Budget), it would appear that there would still be sufficient resources available to reinstate the benefit immediately.

Of course the Legislature could greatly reduce funding for HMS401 in amounts up to or surpassing the reported variance, but to do so would apparently risk whether the State could adequately meet the requirements of the Plan and be in compliance with federal law. And since participation in Medicaid is voluntary, the federal government could cease their participation if the State is in non-compliance and let the State fend for itself.

Because the HPCA is a private, non-profit organization, we do not have access to documents that could confirm or refute our observations. However, the Legislature, and more specifically, the Senate Committee on Ways and Means, and the House Committee on Finance have the statutory authority to compel any State agency to produce any and all documentation relating to their budget and expenditures. An accounting of the federal reimbursements for Medicaid payments received during these fiscal years and the disposition thereof would greatly clarify whether DHS indeed has sufficient resources to reinstate this benefit immediately.

Thank you for the opportunity to testify. Should you have any questions, please do not hesitate to contact Public Affairs and Policy Director Erik K. Abe at 536-8442, or eabe@hawaiiipca.net.

HB-2526

Submitted on: 1/28/2020 7:21:27 PM

Testimony for HSH on 2/7/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Carmie Spellman	Individual	Support	No

Comments:

HB-2526

Submitted on: 2/3/2020 6:47:36 PM

Testimony for HSH on 2/7/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
John Honda	Individual	Support	No

Comments:

HB-2526

Submitted on: 2/4/2020 7:56:46 PM

Testimony for HSH on 2/7/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Tabitha Berghian	Individual	Oppose	No

Comments:

We oppose HB2596. We do not approve of grants being given to fund more harmful cell towers and antennas. Wireless radiation is a known health hazard.

We need legislation that will protect people of all ages, and all living organisms, from the hazards of continuous exposure to pulsed, data-modulated, microwave radiation, which is a manmade toxin that causes biological damage at levels many thousands of times lower than current US radiation exposure guidelines.

The best plan is fiber to the premises. Fiber is safer, faster, more secure, protects property values and protects privacy.

Thank you, Tabitha Berghian

HB-2526

Submitted on: 2/5/2020 4:26:07 PM

Testimony for HSH on 2/7/2020 9:00:00 AM

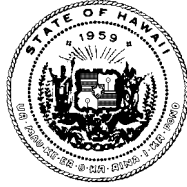
Submitted By	Organization	Testifier Position	Present at Hearing
Ailina	Individual	Support	No

Comments:

I am in support of HB2526's funding for the State's Stored Property and Trash/Debris Removal Program as well as for \$350k for a state homeless database and maintenance. The \$350k will allow the Homeless Coordinator's office to have a separate homeless data warehouse established to analyze data related to our state contracts for homeless services.

Respectfully Submitted,

Ms. Laborte



LATE

STATE OF HAWAII
DEPARTMENT OF HUMAN SERVICES
P. O. Box 339
Honolulu, Hawaii 96809-0339

February 6, 2020

TO: The Honorable Representative Joy A. San Buenaventura, Chair
House Committee on Human Services & Homelessness

FROM: Pankaj Bhanot, Director

SUBJECT: **HB 2526 – RELATING TO THE DEPARTMENT OF HUMAN SERVICES**

Hearing: February 7, 2020, 9:00 a.m.
Conference Room 329, State Capitol

DEPARTMENT'S POSITION: The Department of Human Services (DHS) supports this bill. We understand that items identified in this measure may not be included in the executive budget bill HB2200 HD1. DHS provides additional information regarding the items described in the bill to facilitate discussion, and we request an amendment related to the items addressed in Sections 3 and 4.

DHS also comments that the preference is to have the federal ceiling increases be included in the executive budget bill to support program continuity. We also provide information regarding other supplemental budget requests for FY 2020-2021 that may be addressed in HB2200 HD1.

PURPOSE: The purpose of this bill is to appropriate funds for the operating budget of the department of human services for fiscal year 2020-2021.

- **SECTION 1.** There is appropriated out of the moneys in the treasury received from federal funds the sum of \$70,552 or so much thereof as may be necessary for fiscal year 2020-2021 for homeless services (HMS224) for increased expenditures levels for federal funds.

This request is to raise the federal fund ceiling by \$70,552 to increase the ability to draw down available federal match funds.

- **SECTION 2. There is appropriated out of the general revenues of the State of Hawaii the sum of \$58,848 or so much thereof as may be necessary for fiscal year 2020-2021 for child protective services (HMS301) to establish two full-time equivalent (2.0 FTE) permanent positions to support the East Hawaii child welfare services section pilot project.**

This request will establish an Assistant Section Administrator and a Social Service Assistant V in East Hawaii to provide the Section Administrator and Supervisors with administrative support, including but not limited to tracking and monitoring section outcomes for Continuous Quality Improvement (CQI) and Program Improvement Plan (PIP); coaching to support transfer of learning after the completion of trainings; organizing and leading targeted roll-outs of new policies; and tracking changes in practice. This will allow supervisors to focus on clinical supervision with their workers to support case decision making and case direction. The added supervision will support staff morale and retention.

- **SECTION 3. There is appropriated out of the general revenues of the State of Hawaii the sum of \$570,000 or so much thereof as may be necessary for fiscal year 2020-2021 for general support for self-sufficiency services (HMS903) to increase the general funds and the federal ceiling for homeless shelter after-care services.**
- **SECTION 4. There is appropriated out of the moneys in the treasury received from federal funds the sum of \$1,330,000 or so much thereof as may be necessary for fiscal year 2020-2021 for general support for self-sufficiency services (HMS903) to increase the general funds and the federal ceiling for homeless shelter after-care services.**

Sections 3 and 4 reflect part of the department's request for appropriations to provide after-care services for families with children who have exited from a homeless shelter. Currently, shelter services are only provided when families are temporarily residing in the shelter. The continuum of care to include after-care extended shelter services will allow families to transition and settle into longer-term housing and provide the opportunity for the families to receive additional resources, referrals, and support such as social capital to ensure they do not return to being homeless.

The requested federal funds are currently available from the Federal TANF Block

Grant. State funded expenditures will be claimed to meet Hawaii's State TANF¹ Maintenance of Effort (MOE) requirement. We estimate about 70% of the families that may receive shelter services would be eligible for federally-funded services; therefore, 30% of the projected cost will need to be funded with general funds as these families may not be eligible for federal funds.

This request includes the general funds necessary to provide services for families that may not be eligible for federal TANF funds, those families include two-parent citizen households, non-citizen households, and mixed citizenship households. It is important to recognize that Hawaii's general funded program, Temporary Assistance of Other Need Families (TAONF) program, exactly mirrors the TANF program except that TAONF serves Hawaii families from two-parent citizen, single or two parent non-citizen, and single or two parent mixed citizenship households. The general funds used for TAONF serves as the bulk of the State's MOE required for the State to receive any TANF funds.

- **SECTION 5. There is appropriated out of the general revenues of the State of Hawai'i the sum of \$350,000 or so much thereof as may be necessary for fiscal year 2020-2021 for homeless services (HMS224) for the state homeless database and maintenance.**

This request is for a State Homeless database and for its maintenance. This State database is imperative to understand the size, characteristics, and needs of the homeless population at the local, state, and national levels. The information is also used to complete various required State and Federal reports. The State Homeless database is now necessary as the previous single statewide Homeless Management Information System (HMIS) owned by the State's two Continuum of Care (CoC) organizations was bifurcated into a system for homeless services provided on Oahu and a system for the homeless services on Kauai, Hawaii, and in Maui county. Consequently, DHS Homeless Programs Office is now required to have its own database to receive data from both systems to provide necessary contractual oversight and program analytics.

- **SECTION 6. There is appropriated out of the general revenues of the State of Hawaii the sum of \$5,000,000 or so much thereof as may be necessary for fiscal year 2020-2021 for homeless services (HMS224) for stored property and debris removal services for state lands.**

¹ Temporary Assistance for Needy Families (TANF) is federally funded, time limited, cash assistance program for families with minor children. TANF requires non-disabled parents to engage in work activities as a program requirement.

This request will maintain a stored property program statewide, to address unauthorized encampments on state lands. Through a Memorandum of Understanding, these funds will be transferred to the Department of Transportation and will be used to contract a vendor for stored property, purchase necessary supplies and equipment to support property storage and debris removal activities, and will support the installation of signage and fencing to prevent encampments from becoming established. The stored property program is critical to maintain lands under the State's jurisdiction and to prevent litigation for potential due process violations. In other jurisdictions, communities that did not have a process and program in place for stored property on public lands have been vulnerable to litigation. Maintaining temporary property storage is consistent with the evolving best practice to deal with homelessness in a compassionate and respectful manner.

Additional items requested in the supplemental budget are attached.

Thank you for the opportunity to testify on this bill.

DHS SUPPLEMENTAL FY 2021 BUDGET REQUEST

(These items were not specifically mentioned at the 2/5/20 decision making on HB2200.)

Office of Youth Services (OYS)

HMS 501 – OYS

PRIORITY		Program ID	Description	MOF	FTE (P)	FTE (T)	\$ Amount
6	OYS	501YA-01	Funds to continue Juvenile Justice System Improvement	A			450,000

501YA-01 - Funds to continue Juvenile Justice System Improvement

PRIORITY NO. 6

Act 201, SLH 2014, provided funding for juvenile justice reform to improve and enhance Hawaii's juvenile justice system, including strengthening community supervision and probation practices, sustaining effective practices, and reducing the reliance on secure confinement.

The 26% reduction in admissions to the Hawaii Youth Correctional Facility (HYCF) is one of the concrete results of Act 201, SLH 2014. Act 119, SLH 2015, transferred \$600,000 from HMS503 (HYCF) to HMS501 (OYS) to invest in up-front services to strengthen the juvenile justice system reform efforts. Act 126, SLH 2015, appropriated another \$1.2M (non-recurring funds) for FB16-17 to match the initial funding of Act 201, SLH 2014. However, for FB18-19, the Legislature did not include an appropriation of \$1.2 million, resulting in decreased funding for community-based services to address truancy, substance abuse, and probation compliance.

This request will allow for the continuation of efforts to sustain improvements at various points in the juvenile justice system, including continued funding for gender specific therapeutic services in partnership with the Judiciary's 5th Circuit Girl's Court; immediate in-home family intervention services to prevent out-of-home placements for youth involved with the juvenile justice system; ongoing quality assurance process for residential and detention facility; and professional development opportunities for restorative justice.

Trade-off / Transfer & Conversion of Unbudgeted Positions Requests

DHS PRIORITY		Program ID	Description	MOF	FY2021		
					FTE (P)	FTE (T)	\$ Amount
2	OYS-HYCF	503YB-01	Transfer residual YCO salaries to Other Current Expenses	A			(27,120) 27,120

This request is to re-describe two Youth Correctional Officer (YCO) positions to two Institution Farm Activity Leader positions. More farm activity leaders are needed in anticipation of creating a commercial entrepreneurship based on the HYCF Farm and Ranch. The farm unit personnel needs to increase to handle the growth of the current cattle herd and multiple farming, including hydroponic and aquaponic, projects. The transfer residual YCO salaries of \$27,120 from personal

services to other current expenses will be used to offset the increased utility costs due to expansion of farming activities.

HMS 903 – General Support for Self Sufficiency Services

DHS PRIORITY	Program ID	Description	MOF	FY2021		
				FTE (P)	FTE (T)	\$ Amount
5	BESSD	903FA-01	Add'l General Funds & Federal Ceiling Increase for Exit and Retention Bonus Payments	A		225,120
				N		900,480

903FA-01 - General Funds and Federal Ceiling Increase for Exit and Retention Bonus Payment PRIORITY NO. 5

Act 128, SLH 2018, re-established the Exit and Retention Bonuses program in BESSD. The 2018 Legislature appropriated funds to make required system changes to administer the program, however, it did not make an appropriation for the benefits; this request is to fund the program benefits.

Previously, the Exit and Retention Bonuses program was established under the "Reward Works" initiative in 2009. Employed TANF recipient families who successfully exit TANF due to earnings, were eligible to apply for the exit bonus. These families were also eligible to apply for additional bonuses if they maintained their employment status for 3 months, 6 months, 12 months, and 24 months. The retention bonuses increased as the retention period increased. Though highly successful, due to lack of funds, the Exit and Retention Bonuses ended in 2012.

The modifications to the HANA system are projected to complete in March 2020, and the adoption of the proposed rule amendments is projected for June 2020. The implementation of the Exit and Employment Retention Bonus Program may be implemented in early SFY 2021, provided funds for the bonus payments are appropriated.

We estimate about 80% of the 1,050 would be eligible for federally-funded bonuses; therefore, 20% of the projected bonus payments will need to be funded with General funds. First year SFY 2021, \$900,480 should be funded with federal TANF funds and \$225,120 with general funds.

Division of Vocational Rehabilitation (DVR)

HMS 238 – Disability Determination

DHS PRIORITY	Program ID	Description	MOF	FY2021		
				FTE (P)	FTE (T)	\$ Amount
20	DVR	238GB-01	N	(1.00)		(48,384)
25	DVR	238GB-02	N	(1.00)		(91,718)

HMS 802 – Vocational Rehabilitation

DHS PRIORITY		Program ID	Description	MOF	FY2021		
					FTE (P)	FTE (T)	\$ Amount
20	DVR	802GA-04	Establish and Fund 1.00 Permanent SSA III Position (#23609) on Maui. Companion 238GB-01.	A	0.33		10,375
				N	0.67		33,704
21	DVR	802GA-02	State Appropriation and Conversion of Four Temporary Positions to Permanent Positions	A	1.32	(1.32)	55,784
				N	2.68	(2.68)	
23	DVR	802GA-03	Correction for Position Number 15811 and Pseudo Number 92049K	A	(0.33)	0.33	
				N	(0.67)	0.67	
NA	DVR	802GA	Housekeeping – clean-up of HMS 802 FTEs	A	(0.45)		
				N	0.45		

238GB-01 & 802GA-04 - Transfer permanent Office Assistant III 23609 position from HMS 238 to HMS 802.

PRIORITY NO. 20

The permanent Office Assistant III position (#23609) has been vacant since 2003 because HMS 238 did not receive hiring authority from the Social Security Administration, the program’s funding source. In 2005, HMS 238 transitioned to electronic processing, thus, the OA III position is no longer needed to provide clerical support for the two sections.

This request is to re-describe an Office Assistant III position to a Social Service Aid III position and transfer the position from HMS 238 to HMS 802. This position is needed for DVR's Maui Branch to support individuals with disabilities in Maui County needing vocational rehabilitation services to obtain competitive integrated employment on par with individuals without disabilities. Currently, Maui County residents with disabilities have higher unemployment rates, and/or are not engaged in pursuing employment; it is a goal of DVR to build parity in Hawaii's workforce for individuals with disabilities. The SSA III position will improve DVR's efforts to provide timely and quality services to individuals with disabilities to prepare for, obtain, and maintain employment.

238GB-02 - Transfer and Adjust MOF-FTE for 1.00 Perm Information Technology Band B (51830) w/ companion request 904AA-08

PRIORITY NO. 25

Position number 51830 - Information Technology Band B, Systems Analyst was an IT position in the Division of Vocational Rehabilitation (DVR). The Social Security Administration (SSA) ceased 100% funding, MOF N, for this position effective February 28, 2019. This position is vital to DVR and needs supervision and direction from the DHS Office of Information & Technology (OIT). This request is to transfer this position from HMS802 to HMS904 with split funding, 65% MOF A and 35% MOF N.

802GA-02 - State Appropriation and Conversion of Four Temporary Positions to Permanent Positions

PRIORITY NO. 21

DVR is requesting the conversion of four (4.00) temporary positions to permanent status: 1) Position number 120668 - Office Assistant III; 2) Position number 120738 - Office Assistant III; 3) Position number 120754 - Vending Facilities Specialist III; and 4) Position number 120762 - Vocational Rehabilitation Specialist IV. The temporary positions are difficult to fill and retain because of the temporary nature and today's tight labor market. When an internal permanent position becomes available, the trend has been that individuals in the temporary position apply for and are offered a permanent position within DVR or another DHS division or State agency, leaving DVR's temporary position vacant, initiating another recruitment process to fill the temporary position. The approval for this request for conversion will assist DVR in providing sustained services, increase the types of services and number of consumers served through the mandated partnering with the Department of Education, Department of Labor, and Department of Health. The permanent staff will assist the Division in meeting these efforts and serving additional consumers.

These four positions were authorized as 100% federally-funded by Act 103, SLH 2012. Then, these positions were converted from 100% federally-funded to split-funded (.33A/.67N) by Act 134, SLH 2013. No additional general funds, however, were provided to go along with the temporary general fund FTEs. Hence, we are also requesting general funds for these four positions.

802GA-03 - Correction for Position 15811 and Pseudo Number 92049K
PRIORITY NO. 23

This is a correction. The 2019 Legislature's budget worksheet reduced temporary FTE for position number 15811, but should have reduced the permanent FTE since it is a permanent position. The pseudo number 92049K was created to balance the FTE summary worksheet. This budget request is being submitted to correct the error and adjust the FTE count by reducing 1.00 (-0.33A/-0.67N) to the permanent FTE of position number 15811 and increasing 1.00 (0.33A/0.67N) to the temporary FTE of position number 92049K.

802GA – Clean-up of HMS 802 position FTEs

This request is for housekeeping purposes. DVR intends to adjust the Means of Financing (MOF) split of the 45 positions, changing from 0.34A / 0.66N to 0.33A / 0.67N to align with how the positions are authorized in Act 134, SLH 2013.

Med-QUEST Division (MQD)

HMS 902 – General Support for Health Care Payments

DHS PRIORITY	Program ID	Description	MOF	FY2021		
				FTE (P)	FTE (T)	\$ Amount
19	MQD	902IA-02 Delete unestablished temporary Project Manager 94563K from HMS 902	A		(0.10)	(7,000)
			N		(0.90)	(100,800)
24	MQD	902IA-01 Delete unestablished temporary System Architect 94564K from HMS 902 because the position has been	A		(0.10)	(7,500)

			budgeted and is established as permanent Information Security & Privacy Compliance Officer 122451 under HMS 904.	N		(0.90)	(108,000)
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902IA-02 - Transfer Unestablished Temporary Project Manager 94563K from HMS 902 to HMS 904 as a Permanent Resource Manager, Position 122450.

PRIORITY NO. 19

This is a housekeeping request to delete unestablished temporary Project Manager 94563K from HMS 902.

902IA-01 - Delete Unestablished Temporary Position from HMS 902

PRIORITY NO. 24

This request is to delete HMS 902 pseudo number 94564K System Architect because the position has been budgeted and is established as permanent Information Security & Privacy Compliance Officer 122451 under HMS 904.

Social Services Division (SSD)

Trade-off / Transfer & Conversion of Unbudgeted Positions Requests

DHS PRIORITY	BUS UNIT	Program ID	Description	MOF	FY 2021		
					FTE (P)	FTE (T)	\$ Amount
1	SSD	301SA-01	Transfer Out 11.00 Vacant Permanent Positions and Funding to HMS 901. Companion to 601TA-01 and 901MA-01.	A	(6.30)		(383,125)
				N	(4.70)		(581,722)
1	SSD	601TA-01	Transfer Out 5.00 Vacant Permanent Positions and Funding to HMS 901. Companion to 301SA-01 and 901MA-01.	A	(5.00)		(408,224)
1	SSD	901MA-01	Transfer In 16.00 Vacant Permanent Positions and Funding from HMS 301 and HMS 601. Companion to 301SA-01 and 601TA-01.	A	11.30		791,349
				N	4.70		581,722

Trade-off / Transfer & Conversion of Unbudgeted Positions Requests

This request is to transfer positions from Adult Protective and Community Services Branch (APCSB) and Child Welfare Services Branch (CWSB) to Division Administration to provide program planning support by consolidating the program development functions currently housed in APCS and CWSB. This will combine three entities to manage and support both APCS and CWSB line staff in program development, offering clarification, rules design, and application to reconstitute the planning function.

HMS 601 – Adult and Community Care Services

DHS PRIORITY		Program ID	Description	MOF	FY2021		
					FTE (P)	FTE (T)	\$ Amount
12	SSD	601TA-02	Add 1.00 Permanent RN IV to provide nursing support for adult protective services investigations in APCSB West Hawaii Section	A	1.00		\$50,742

601TA-02 - Add 1.00 permanent RN IVs to provide nursing support for adult protective services' investigations in APCSB West Hawaii Section.

PRIORITY NO. 12

West Hawaii is currently the only APCS section without a nurse on staff. Characteristics of vulnerable adults reported to APS demonstrates the need for comprehensive nursing health assessments of the vulnerable adults' health problems, functional capacity, and urgency of care needed in relation to the reported abuse. This position will fulfill the unmet vulnerable adult client needs provided by a nurse in West Hawaii.

HMS 901 – General Support for Social Services

DHS PRIORITY		Program ID	Description	MOF	FY2021		
					FTE (P)	FTE (T)	\$ Amount
22	SSD	901MA-02	Change Means of Financing for 118589 Purchase of Service Specialist, 119000 SW V, and 46378 POS Specialist and re-describe 46378 POS Specialist (Dependent on 901MA-01.)	A	1.80		95,775
				N	(1.80)		(112,939)

901MA-02 - Change Means of Financing for 118589 Purchase of Service Specialist, 119000 SW V, and 46378 POS Specialist and re-describe 46378 POS Specialist (Dependent on 901MA-01.)

PRIORITY NO. 22

We request the means of financing for the three positions be changed to 60% A/40% N because the program cannot earn federal funds at the 100% federal fund rate to cover the salaries of the positions.

DHS is requesting a transfer of position 119000 from HMS 301 to HMS 901. (Refer to companion requests 301SA 01 and 901MA 01.)

Act 49, SLH 2017 authorized the transfer of positions 118589 and 46378 from Child Protective Services (HMS 301) to General Support for Social Services (HMS901). Prior to the 2017 Legislative session, positions 118589, 46378, and 119000 were budgeted in HMS 301 as 100% federally funded. HMS 901 cannot support 100% federally funded positions.

DHS Administration

HMS 904 – DHS General Administration

DHS PRIORITY	ADMIN	Program ID	Description	MOF	FY2021		
					FTE (P)	FTE (T)	\$ Amount
11	ADMIN	904AA-02	Add 1.00 Perm HR Specialist IV (92106K) for HRO Fingerprinting	A	1.00		31,296
14	ADMIN	904AA-06	Fund 1.00 Temp Exempt Limited English Proficiency Project Manager Coordinator (120833)	A		1.00	66,468
25	ADMIN	904AA-08	Transfer and Adjust MOF-FTE for 1.00 Perm Information Technology Band B (51830) w/ companion request 238GB-02	A	0.65		37,261
25	ADMIN	904AA-08	Transfer and Adjust MOF-FTE for 1.00 Perm Information Technology Band B (51830) w/ companion request 238GB-02	N	0.35		32,101

904AA-02 - Add 1.00 Permanent HR Specialist IV (92106K) for HR Fingerprinting

PRIORITY NO. 11

Position number 92106K – HR Specialist IV will be responsible for conducting comprehensive background checks, including Federal Bureau of Investigation (FBI) fingerprint background checks, as required by Internal Revenue Service (IRS) Publication 1075 and section 346-2.5, HRS, for all individuals selected to fill any of the department's approximate 650 positions required to access federal tax information, and approximately 150 individual background checks for recertification, required every ten years. This request includes funds for the fees and costs associated with the fingerprinting process and FBI document retrieval, estimated at \$23.70 per background check. DHS must have adequate, trained HR staff to conduct thorough background checks, thereby mitigating potential negligent hiring claims and ensuring that the interests of our clients and the public are protected.

904AA-06 - Fund 1.00 Temporary Exempt Limited English Proficiency Project Manager Coordinator, Position 120833

PRIORITY NO. 14

Position number 120833 – Limited English Proficiency Project Manager Coordinator. Title VI of the Civil Rights Act of 1964 and sections 321 C-1 to 7, HRS, prohibits discrimination based on a person's race, color, or national origin in programs and activities that receive federal financial assistance. The federal and state laws include requirements to provide meaningful access to DHS programs and services for LEP applicants, requiring translation of all vital documents for applicants. This position shall be responsible for determining language needs for DHS clients and applicants for benefits and services; establishing and maintaining policies and procedures addressing service delivery to LEP individuals; developing proficiency standards and implementing formal procedures for the assessment and certification of interpreter and/or translator proficiency levels; improving and expanding the network of translation and interpreter services; coordinating the identification and simplification of vital documents to be translated with the various DHS divisions; and exploring

the possibility of sharing LEP resources department-wide and where feasible, with other state departments.

904AA-08 - Transfer and Adjust MOF-FTE for 1.00 Perm Information Technology Band B (51830) w/ companion request 238GB-02

PRIORITY NO. 25

Position number 51830 - Information Technology Band B, Systems Analyst was an IT position in the Division of Vocational Rehabilitation (DVR). The Social Security Administration (SSA) ceased 100% funding, MOF N, for this position effective February 28, 2019. This position is vital to DVR and needs OIT supervision and direction. This request is to transfer this position from HMS802 to HMS904 with split funding, 65% MOF A and 35% MOF N. (Also discussed above.)

DHS Overall

Federal Fund Adjustment Requests

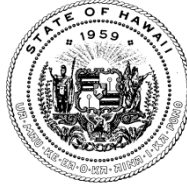
DHS PRIORITY	BUS UNIT	Program ID	Description	MOF	FY 2021		
					FTE (P)	FTE (T)	\$ Amount
1	BESSD	224HS-10	Form FF Reconciliation	N			70,552
1	BESSD	236LC-10	Form FF Reconciliation	N			43,818
1	DVR	802GA-10	Form FF Reconciliation	N			46,605
1	MQD	902IA-10	Form FF Reconciliation	N			26,295,869
1	MQD	902IA-10	Form FF Reconciliation	P			56,013
1	SSD	301SA-10	Form FF Reconciliation	P			293,775
1	SSD	303WP-10	Form FF Reconciliation	N			1,319,986
1	SSD	901MA-10	Form FF Reconciliation	N			67,559

Form FF Reconciliation

PRIORITY NO. 1

Additional federal fund ceiling is being requested based on a comparison of federal fund appropriations under Act 5, SLH 2019 for FY21 and currently anticipated federal funds for FY21.

Note: the highlighted amount is addressed in Section 1 of this measure.



TESTIMONY BY:

JADE T. BUTAY
DIRECTOR

Deputy Directors
LYNN A.S. ARAKI-REGAN
DEREK J. CHOW
ROSS M. HIGASHI
EDWIN H. SNIFFEN



STATE OF HAWAII
DEPARTMENT OF TRANSPORTATION
869 PUNCHBOWL STREET
HONOLULU, HAWAII 96813-5097

February 7, 2020
9:00 a.m.
State Capitol, Room 329

H.B. 2526
RELATING TO THE DEPARTMENT OF HUMAN SERVICES

House Committee on Human Services and Homelessness

The Department of Transportation (DOT) is in **support** of House Bill 2526 which appropriates funds for the operating budget of the Department of Human Services (DHS) for fiscal year 2020-2021.

The DOT supports HMS 224 cited in SECTION 5 and 6 of this measure which funds the state homeless management information system (HMIS) database and its maintenance along with stored property and debris removal services on State lands.

The HMIS database is important to the DOT because it helps connect homeless individuals to services that will successfully move individuals on a path towards housing and stability. DOT staff work directly with Governor Ige's Office on Homelessness to connect individuals experiencing homelessness to service providers and a path off the streets. The HMIS gives the status of clients that are encountered in the field when staff perform outreach prior to a scheduled clean-up operation. The information allows staff to coordinate with outreach and support agencies more efficiently and effectively.

The DOT utilizes funds provided through the DHS budget for stored property and debris removal on State lands. The DOT's contractor performs services on DOT Right-of-Ways including freeways, state highways, bridge areas, and other DOT properties. As a part of the contract, the services will also clear other State properties as well. In 2019, the stored property and debris removal services administered through the DOT successfully cleared over 5,081 tons of debris off of State highways, freeways, beaches, harbors, libraries, schools, state parks, arboretums, and other State properties on each island. Having stored property and debris removal under one statewide contact increases efficiency across the State. In addition, the team that performs the storage and debris removal services statewide has several years of experience.

Thank you for this opportunity to comment on this measure.

DAVID NAKAMA
COUNTY OF MAUI
HOMELESS PROGRAM COORDINATOR

LATE

Committee on Human Services & Homelessness
Honorable Chair Joy A. San Buenaventura
Honorable Vice-Chair Nadine K. Nakamura

Subject: **SB 2526: RELATING TO THE DEPARTMENT OF HUMAN SERVICES**

Date of Hearing: February 7, 2020

Time: 9:00 a.m.

Location: Conference Room 329, State Capitol

I am the Homeless Program Coordinator for the County of Maui for the past three years and want to express my support for SB 2526.

Part of said bill would appropriate funding for stored property and debris removal services on state lands. As my Division is tasked with coordinating the clean ups of illegal encampments in Maui County, this funding will greatly assist our efforts to keep our state lands, mainly environmentally sensitive beaches and streams, clear of hazards and pollutants associated with many of the encampments.

Another section of the bill would appropriate funding for the state homeless database and maintenance. As Maui County's Homeless Program Coordinator, I depend on real time, accurate data. For the state to have their own database is a must in my view. This would benefit all the counties and would add to providing important information for planning and collaborating homeless strategies at the statewide level.

Please support our community by passing this bill as it would undoubtedly "move the needle" in our fight to end homelessness and provide safer and cleaner areas for our constituents to enjoy.

Sincerely,


David Nakama
Homeless Program Coordinator
County of Maui