
A BILL FOR AN ACT

RELATING TO EYEWITNESS IDENTIFICATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Act 281, Session Laws of Hawaii 2019, is
2 amended by amending section 2 to read as follows:

3 "SECTION 2. The Hawaii Revised Statutes is amended by
4 adding a new chapter to be appropriately designated and to read
5 as follows:

6 **"CHAPTER**

7 **EYEWITNESS IDENTIFICATION PROCEDURES**

8 § -1 **Definitions.** As used in this chapter, unless the
9 context clearly requires otherwise:

10 "Administrator" means the person conducting the photo
11 lineup, live lineup, or showup for law enforcement.

12 "Blind" means the administrator does not know the identity
13 of the suspect in the identification procedure.

14 "Blinded" means the administrator may know who the suspect
15 is, but by virtue of the use of procedures or technology, does
16 not know which lineup member is being viewed by the eyewitness.



1 "Contamination" means the alteration, replacement, or
2 impairment of an eyewitness' memory of a person or event as a
3 result of exposure to extrinsic information related to that
4 person or event.

5 "Eyewitness" means a person who observes another person at
6 or near the scene of an offense.

7 "Filler" means either a person or a photograph of a person
8 who is not suspected of an offense and is included in an
9 identification procedure.

10 "Identification" means the identification by the eyewitness
11 of a specific person as the possible perpetrator.

12 "Identification procedure" means a live lineup, a photo
13 lineup, or a showup.

14 "Law enforcement" means any law enforcement entity
15 conducting an investigation.

16 "Live lineup" means an identification procedure in which a
17 group of persons, including the suspect and other persons acting
18 as fillers, is displayed to an eyewitness for the purpose of
19 determining whether the eyewitness identifies the suspect as the
20 possible perpetrator.



1 "Photo lineup" means an identification procedure in which
 2 an array of photographs, including a photograph of the suspect
 3 and additional photographs of other persons not suspected of the
 4 offense, is displayed to an eyewitness either in hard copy form
 5 or via computer or other electronic means for the purpose of
 6 determining whether the eyewitness identifies the suspect as the
 7 possible perpetrator.

8 "Showup" means an identification procedure in which an
 9 eyewitness is presented in-person with a single suspect for the
 10 purpose of determining whether the eyewitness identifies this
 11 individual as the possible perpetrator.

12 "Suspect" means the person believed by law enforcement to
 13 be the possible perpetrator of the crime.

14 **§ -2 Eyewitness identification procedures for live**
 15 **lineups and photo lineups.** (a) Any law enforcement entity
 16 conducting eyewitness identification procedures shall adopt
 17 specific procedures for conducting photo lineups and live
 18 lineups that comply with the following requirements:

19 ~~[(1) Prior to a photo lineup or live lineup, law~~
 20 ~~enforcement shall record in writing as complete a~~
 21 ~~description as possible of the possible perpetrator~~



~~provided by the eyewitness in the eyewitness' own words. This statement shall also include information regarding the conditions under which the eyewitness observed the possible perpetrator including location, time, distance, obstructions, lighting, weather conditions, and other impairments, including but not limited to alcohol, drugs, stress, and visual or auditory disabilities;~~

~~(2)~~ (1) The eyewitness shall [also] be asked if the eyewitness' vision needs correction by glasses or contact lenses and whether the eyewitness was wearing them at the time of the offense. The administrator shall note whether the eyewitness was wearing glasses or contact lenses at the time of the identification procedure;

~~(3)~~ (2) All live lineups and photo lineups shall be conducted blind unless to do so would place an undue burden on law enforcement or the investigation; and

~~(4)~~ (3) The eyewitness shall be instructed, without other eyewitnesses present, prior to any live lineup or photo lineup, that:



- 1 (A) The suspect may or may not be among the persons
- 2 in the identification procedure;
- 3 (B) The administrator does not know the identity of
- 4 the suspect, if applicable;
- 5 (C) The eyewitness should not feel compelled to make
- 6 an identification;
- 7 (D) The investigation will continue whether or not an
- 8 identification is made;
- 9 (E) The procedure requires the administrator to ask
- 10 the eyewitness to make a statement, in the
- 11 eyewitness' own words, if the eyewitness makes an
- 12 identification; and
- 13 (F) Speaking with other witnesses or the media may
- 14 hinder prosecution.
- 15 (b) The administrator shall comply with the following:
- 16 (1) In a photo lineup, any photograph of the suspect
- 17 [~~shall be contemporary and~~] shall resemble the
- 18 suspect's appearance at the time of the offense;
- 19 (2) In a photo lineup, to the extent practicable, there
- 20 shall be no characteristics of the photographs
- 21 themselves or the background context in which they are



1 placed that makes any of the photographs unduly stand
2 out;

3 (3) A photo lineup or live lineup shall be composed so
4 that the fillers generally resemble the eyewitness'
5 description of the possible perpetrator, while
6 ensuring that the suspect does not unduly stand out
7 from the fillers;

8 (4) In a photo lineup or live lineup, the administrator
9 shall comply with the following:

10 (A) All fillers selected shall resemble the
11 eyewitness' description of the possible
12 perpetrator in significant features including but
13 not limited to face, weight, build, and skin
14 tone;

15 (B) At least five fillers shall be included in a
16 photo lineup in addition to the suspect;

17 (C) At least four fillers shall be included in a live
18 lineup in addition to the suspect; and

19 (D) If the eyewitness has previously viewed a photo
20 lineup or live lineup in connection with the
21 identification of another person suspected of



1 involvement in the offense, the fillers in the
2 lineup in which the instant suspect participates
3 shall be different from the fillers used in any
4 prior lineups;

5 (5) In a live lineup, no identifying actions, such as
6 [~~speech~~₇] gestures[₇] or other movements, shall be
7 performed by lineup participants;

8 (6) In a live lineup, all lineup participants shall be out
9 of view of the eyewitness prior to the identification
10 procedure;

11 (7) In a photo lineup or live lineup, nothing shall be
12 said to the eyewitness regarding the suspect's
13 position in the lineup; and

14 (8) In a photo lineup or live lineup, nothing shall be
15 said to the eyewitness that might influence the
16 eyewitness' identification of any particular lineup
17 member.

18 (c) If there are multiple eyewitnesses, the administrator
19 shall comply with the following:

20 (1) Each eyewitness shall view photo lineups or live
21 lineups separately;



1 (2) The suspect shall be [~~randomly positioned~~] permitted
2 to select their position in the live lineup or photo
3 lineup for each eyewitness; and

4 (3) The eyewitnesses shall not be permitted to communicate
5 with each other until all identification procedures
6 have been completed.

7 (d) In any identification procedure, no writings or
8 information concerning [~~the current investigation or~~] any
9 previous arrest, indictment, or conviction of the suspect shall
10 be visible or made known to an eyewitness.

11 (e) When there are multiple suspects, each identification
12 procedure shall include only one suspect.

13 (f) In any identification procedure where an eyewitness
14 makes an identification, the administrator shall seek and
15 document a clear statement from the eyewitness at the time of
16 the identification in the eyewitness' own words.

17 (g) In any identification procedure where an eyewitness
18 makes an identification, the eyewitness shall not be provided
19 with any information concerning the person identified before the
20 administrator obtains the eyewitness' statement about the
21 identification.



1 (h) Law enforcement shall make a record of each
 2 identification procedure, including all identification and non-
 3 identification results obtained, undertaken during all
 4 investigations. Each identification procedure record shall be
 5 signed by the relevant eyewitness.

6 (i) When it is impracticable for a blind administrator to
 7 conduct a lineup, the investigator shall state in writing, in
 8 the identification procedure record, the reason therefor.

9 **§ -3 Eyewitness identification procedures for showups.**

10 (a) The administrator shall comply with the following in
 11 conducting a showup:

12 (1) [~~Where possible,~~] Except as provided herein, the
 13 administrator shall perform a live lineup or photo
 14 lineup instead of a showup;

15 (2) A showup shall only be performed using a live suspect
 16 and only in exigent circumstances [~~that require the~~
 17 ~~immediate display of a suspect to an eyewitness,~~].

18 For purposes of this section, "exigent circumstances"
 19 means circumstances that involve the temporary
 20 detention or arrest of a suspect at or near the scene
 21 of an offense, or during the suspect's flight



1 therefrom, pending procedures that attempt to verify
2 the identity of the suspect;

3 ~~[(3) All showups shall be conducted blind unless to do so~~
4 ~~would place an undue burden on law enforcement or the~~
5 ~~investigation;~~

6 ~~+(4)]~~ (3) An administrator shall not conduct a showup with
7 a photograph~~[-. If investigators wish to determine if~~
8 ~~an eyewitness can make an identification using a~~
9 ~~photograph, a photo lineup shall be used;]~~ unless the
10 suspect is someone already familiar to the eyewitness,
11 including a spouse, partner, child, relative, co-
12 worker, or neighbor;

13 ~~[(5) Prior to any showup, law enforcement shall record in~~
14 ~~writing as complete a description as possible of the~~
15 ~~possible perpetrator provided by the eyewitness in the~~
16 ~~eyewitness' own words. This record shall also include~~
17 ~~information regarding the conditions under which the~~
18 ~~eyewitness observed the possible perpetrator including~~
19 ~~location, time, distance, obstructions, lighting,~~
20 ~~weather conditions, and other impairments including~~



1 ~~but not limited to alcohol, drugs, stress, and visual~~
2 ~~or auditory disabilities;~~

3 ~~(6)]~~ (4) The eyewitness shall also be asked if the
4 eyewitness' vision needs correction by glasses or
5 contact lenses and whether the eyewitness was wearing
6 them at the time of witnessing the offense. The
7 administrator shall note whether the eyewitness was
8 wearing glasses or contact lenses at the time of the
9 identification procedure;

10 ~~[(7)]~~ (5) The eyewitness shall be ~~[transported to a~~
11 ~~neutral, non-law enforcement]~~ escorted to the location
12 where the suspect is being detained for the purposes
13 of a showup;

14 ~~[(8)]~~ (6) The eyewitness shall be instructed, without other
15 eyewitnesses present, prior to any showup that:

16 (A) The suspect may or may not be the person that is
17 presented to the eyewitness;

18 (B) The administrator does not know the identity of
19 the suspect, if applicable;

20 (C) The eyewitness should not feel compelled to make
21 an identification;



1 (D) The investigation will continue whether or not an
2 identification is made;

3 (E) The procedure requires the administrator to ask
4 the eyewitness to make a statement, in the
5 eyewitness' own words, if the eyewitness makes an
6 identification; and

7 (F) Speaking with other witnesses or the media may
8 hinder prosecution.

9 (b) At any showup, in order to reduce potentially damaging
10 or prejudicial inferences that may be drawn by the eyewitness,
11 the administrator shall:

12 (1) Refrain from suggesting, through statements or
13 nonverbal conduct, that the suspect is or may be the
14 perpetrator of the crime;

15 (2) Refrain from removing the suspect from a squad car in
16 front of the eyewitness; and

17 (3) When practicable, present the suspect to the
18 eyewitness without handcuffs.

19 (c) When there are multiple eyewitnesses, ~~[the following~~
20 ~~procedure shall apply:~~



1 ~~(1) Only~~ only one eyewitness at a time shall be present
2 at ~~[the location of]~~ the showup ~~[to participate in the~~
3 showup; and

4 ~~(2) If a positive identification is made and an arrest is~~
5 justified, ~~subsequent eyewitnesses shall be shown live~~
6 lineups or photo lineups].

7 (d) If there are multiple suspects, the suspects shall be
8 separated and participate in separate showups.

9 (e) If an eyewitness makes an identification, the
10 administrator shall seek and document a clear statement from the
11 eyewitness, at the time of the identification and in the
12 eyewitness' own words.

13 (f) The administrator shall photograph each suspect or
14 cause the suspect to be photographed at the time and place of
15 the showup to preserve a record of the appearance of the suspect
16 at the time of the showup.

17 ~~[(g) When it is impracticable for a blind administrator to~~
18 ~~conduct a showup, the investigator shall state in writing the~~
19 ~~reason therefor.]~~

20 § -4 ~~[Video record]~~ Record of identification
21 procedures ~~[, impracticability, alternative record]~~. ~~[(a)]~~



1 Unless impracticable, a [vide~~o~~] record of each identification
2 procedure shall be made that includes the following information:

- 3 (1) All identification and non-identification results
4 obtained during the identification procedure, signed
5 by each eyewitness;
- 6 (2) The names of all persons present at the identification
7 procedure, including the name of the administrator and
8 whether the administrator was blind, blinded, or non-
9 blind;
- 10 (3) If an administrator other than a blind administrator
11 was used, the reason therefor;
- 12 (4) The date and time of the identification procedure;
- 13 (5) In a photo lineup or live lineup, any eyewitness
14 identifications of fillers; and
- 15 (6) In a photo lineup or live lineup, the names of the
16 lineup members and other relevant identifying
17 information, and the sources of all photographs or
18 persons used in the lineup.

19 ~~[(b) If a video record of the identification procedure is~~
20 ~~impracticable, the administrator shall document the reason~~
21 ~~therefor, and an audio record of the identification procedure~~



1 ~~shall be made. The audio record shall be supplemented by the~~
2 ~~following:~~

3 ~~(1) All of the photographs used in a photo lineup; and~~

4 ~~(2) Photographs of all of the individuals used in a live~~
5 ~~lineup or showup.~~

6 ~~(c) If both a video and audio record of the identification~~
7 ~~procedure are impracticable, the administrator shall document in~~
8 ~~writing the reason therefor, and a written record of the~~
9 ~~identification procedure shall be made. The written record~~
10 ~~shall be supplemented by the following:~~

11 ~~(1) All of the photographs used in a photo lineup; and~~

12 ~~(2) Photographs of all of the individuals used in a live~~
13 ~~lineup or showup.]~~

14 **§ -5 Training by law enforcement entities. Law**

15 enforcement entities shall include in their training programs
16 for law enforcement officers and recruits information on the
17 methods, technical aspects, and scientific findings regarding
18 the basis of the eyewitness identification practices and
19 procedures referenced in this chapter.



1 § -6 Noncompliance. (a) Noncompliance with the
2 requirements imposed by this chapter does not require the
3 exclusion of eyewitness identification evidence.

4 (b) An impermissibly suggestive eyewitness identification
5 procedure alone does not require the exclusion of identification
6 evidence.

7 (c) No eyewitness identification shall be deemed
8 inadmissible in any trial, hearing, or other proceeding in any
9 court of this State unless a court determines that the
10 identification lacks sufficient reliability, under the totality
11 of the circumstances, to be admissible in evidence."

12 SECTION 2. Act 281, Session Laws of Hawaii 2019, is
13 amended by amending section 4 to read as follows:

14 "SECTION 4. This Act shall take effect on [~~June 1, 2020.~~]
15 September 1, 2020."

16 SECTION 3. Statutory material to be repealed is bracketed
17 and stricken. New statutory material is underscored.



H.B. NO. 1744

1 SECTION 4. This Act shall take effect upon its approval.

2

INTRODUCED BY: _____

RCM

By Request

JAN 15 2020



H.B. NO. 1744

Report Title:

Honolulu Prosecuting Attorney Package; Criminal Procedure;
Eyewitness Identification

Description:

Amends Act 281, Session Laws of Hawaii 2019, to provide clarification and flexibility in eyewitness identification procedures.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

