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January 7, 2020

The Honorable Ronald D. Kouchi,
  President, and
    Members of The Senate
Thirtieth State Legislature
Hawaii State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Scott K. Saiki,
  Speaker, and
    Members of The House of Representatives
Thirtieth State Legislature
Hawaii State Capitol, Room 431
Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation (IV&V) reports to the Legislature within ten days of receiving the report, please find attached the IV&V report the Office of Enterprise Technology Services received for the State of Hawaii Department of Labor& Industrial Relations Disability Compensation Division's Modernization Project – Electronic Case Management System.

In accordance with HRS section 93-16, this report may be viewed electronically at http://ets.hawaii.gov (see "Reports").

Sincerely,

Douglas Murdock (Jan 7, 2020)

DOUGLAS MURDOCK
Chief Information Officer
State of Hawaiʻi

Attachment (1)

STATE OF HAWAII
DEPARTMENT OF LABOR &
INDUSTRIAL RELATIONS (DLIR)

Disability Compensation Division's Modernization Project – Electronic Case Management System (eCMS)

MONTHLY ON-SITE IV&V REVIEW REPORT

November 22, 2019 | Version 1.0

REPORT FINALIZED

January 6, 2020

QUALITY.
INTEGRITY.
INSIGHT.

ACuity LLP

CERTIFIED
PUBLIC
ACCOUNTANTS

An independent member of
bakertilly
INTERNATIONAL

Table of Contents

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Document History

DATE	DESCRIPTION	AUTHOR	VERSION
12/06/19	Monthly On-site IV&V Review Report Draft created	Julia Okinaka	0.0
01/06/20	Monthly On-site IV&V Review Report updated to reflect no comments in Appendix F and for grammatical and formatting throughout the report.	Julia Okinaka	1.0

EXECUTIVE SUMMARY

BACKGROUND

The State of Hawaii (State), Department of Labor and Industrial Relations (DLIR) contracted DataHouse Consulting, Inc. (DataHouse) for the Disability Compensation Division's (DCD) Electronic Case Management System Project (eCMS Project). DLIR contracted Accuity LLP (Accuity) to provide Independent Verification and Validation (IV&V) services for the eCMS Project.

The Initial On-Site IV&V Review Report (IV&V Initial Report) was issued on August 30, 2019 and provided an initial assessment of project health as of June 30, 2019. Refer to the full Initial Report for additional background information on the eCMS Project and IV&V. The Monthly On-Site IV&V Review Reports (IV&V Monthly Reports) build upon the Initial Report to update and continually evaluate project progress and performance. Refer to Appendix E: Prior IV&V Reports for a listing of prior reports.

The project is currently in the Phase 1 Build stage for both Content Management and Case Management. The focus of our IV&V activities for this report included an evaluation of communications, organizational change management (OCM), and data conversion. A review of testing plans and processes was not performed as the test plans were not completed as expected.

The IV&V Dashboard on the following two pages provides a quick visual and narrative snapshot of both the project status and project assessment as of November 22, 2019. Additional explanation is included in the Findings and Recommendations by Assessment Area for new findings and in the Appendix D: Prior Findings Log for prior report findings. Refer to Appendix A: IV&V Criticality and Severity Ratings for an explanation of the ratings.

ORGANIZATIONAL CHANGE

"*Progress is impossible without* change*, and those who cannot change their* minds *cannot change* anything."

- George Bernard Shaw

PROJECT ASSESSMENT

SUMMARY RATINGS

OVERALL RATING

Y

Deficiencies were observed that merit attention and remediation in a timely manner.
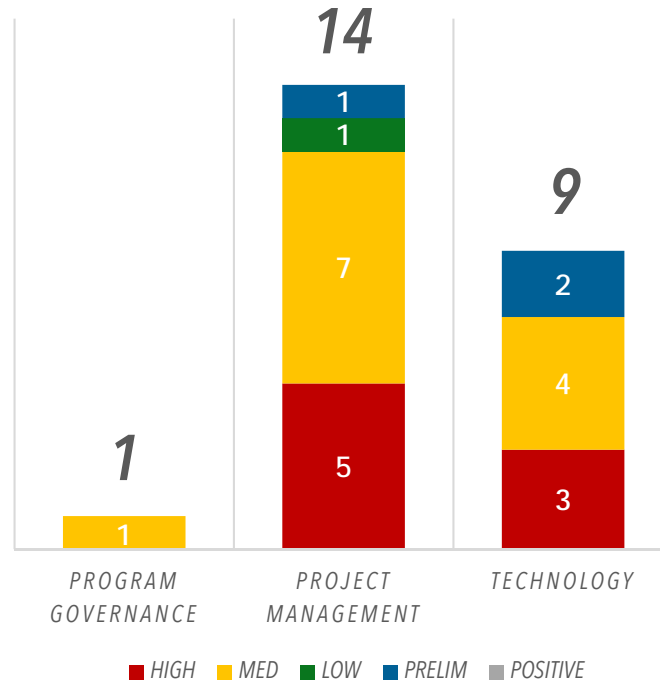
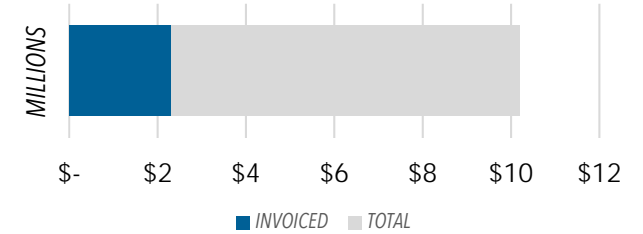**PROGRAM GOVERNANCE** — G

PROJECT MANAGEMENT — Y

TECHNOLOGY — Y ↓

CRITICALITY RATINGS

R — HIGH
Y — MEDIUM
G — LOW
NA — N/A

---

24 OPEN FINDINGS

SEVERITY RATINGS BY ASSESSMENT AREA

1 — PROGRAM GOVERNANCE
- 1 (MED)

14 — PROJECT MANAGEMENT
- 1 (PRELIM)
- 1 (LOW)
- 7 (MED)
- 5 (HIGH)

9 — TECHNOLOGY
- 2 (PRELIM)
- 4 (MED)
- 3 (HIGH)

Legend: ■ HIGH ■ MED ■ LOW ■ PRELIM ■ POSITIVE

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37 OPEN RECOMMENDATIONS

PROJECT BUDGET *

MILLIONS

Axis: $- $2 $4 $6 $8 $10 $12

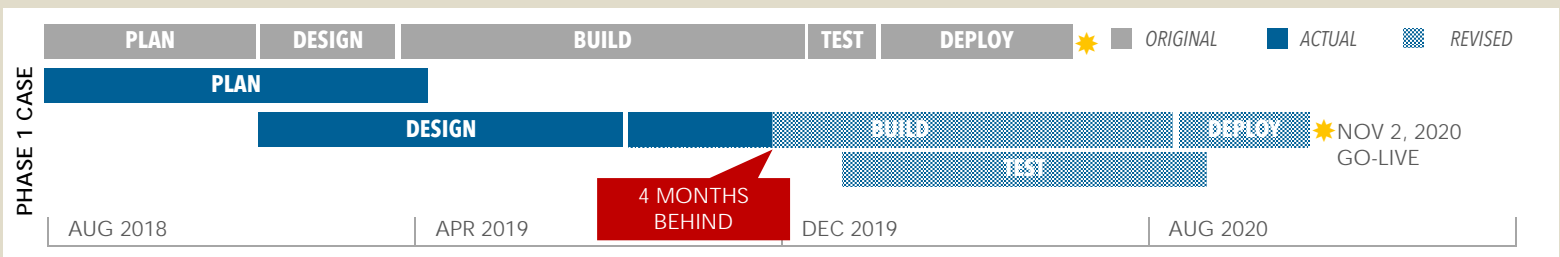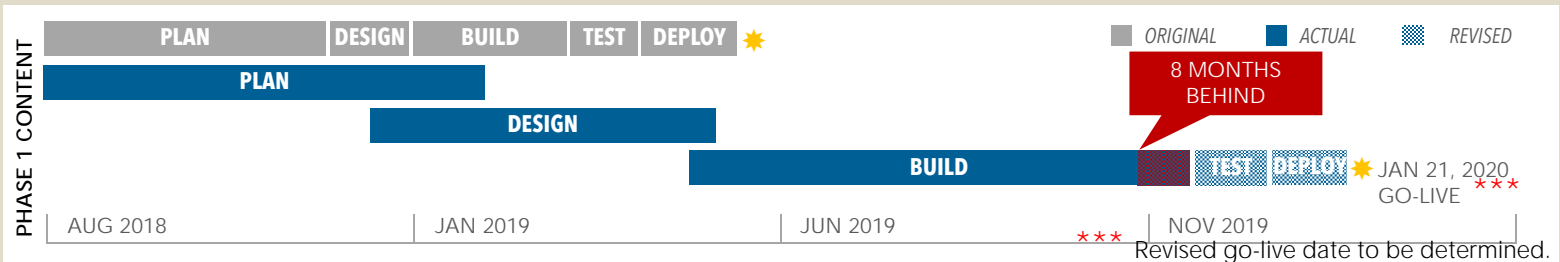Legend: ■ INVOICED ■ TOTAL

* Only includes contracts. IV&V unable to validate total budget.

PROJECT PROGRESS (PHASE 1) **

73%

Legend: ■ ACTUAL PROGRESS
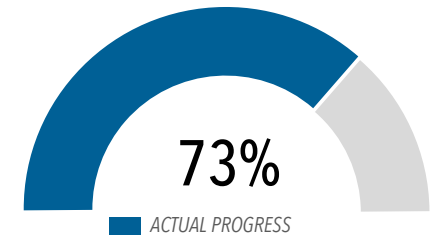
** As of 11/15/19. IV&V unable to verify %.

PHASE 1 CONTENT

ORIGINAL: PLAN | DESIGN | BUILD | TEST | DEPLOY ☀

ACTUAL:
- PLAN
- DESIGN
- BUILD — 8 MONTHS BEHIND
- TEST (REVISED)
- DEPLOY (REVISED) ☀ JAN 21, 2020 GO-LIVE ***

Legend: ■ ORIGINAL ■ ACTUAL ▦ REVISED

Timeline: AUG 2018 | JAN 2019 | JUN 2019 | NOV 2019

*** Revised go-live date to be determined.

PHASE 1 CASE

ORIGINAL: PLAN | DESIGN | BUILD | TEST | DEPLOY ☀

ACTUAL:
- PLAN
- DESIGN — 4 MONTHS BEHIND
- BUILD (REVISED)
- TEST (REVISED)
- DEPLOY (REVISED) ☀ NOV 2, 2020 GO-LIVE

Legend: ■ ORIGINAL ■ ACTUAL ▦ REVISED

Timeline: AUG 2018 | APR 2019 | DEC 2019 | AUG 2020

ASSESSMENT AREA & RATINGS SUMMARY

SEPT	OCT	NOV	IV&V ASSESSMENT AREA	IV&V OBSERVATIONS
⬆Y	Y	Y	*Overall*	Three IV&V Assessment Categories improved while six categories declined. DataHouse and DLIR are working hard to keep the eCMS Project moving forward, however, limited resources only allow the team to focus on accomplishing current tasks and not on proactively preparing for upcoming activities or correcting foundational project process deficiencies. This has kept the project in a perpetual cycle of reactive catchup. As the pace of the project activities is picking up in the Build and Test stages of Phase 1, it is critical that project processes adequately support and drive project progress. *Project Schedule:* DataHouse is in the process of revising the project schedule to push back the go-live date for Content Management. Accuity is unable to validate the project progress percentage or assess the impact of schedule variance due to the current schedule management practices (refer to finding 2019.07.PM13). *Project Costs:* Project contract costs invoiced to date approximated $2,310,000. Accuity is unable to validate the total project budget or assess cost variances due to the current cost management practices (refer to finding 2019.07.PM12). *Quality:* DLIR is in the process of finalizing success and quality metrics (refer to findings 2019.07.PG05 and 2019.07.IT05). Accuity will evaluate progress towards achieving project goals when the metrics are finalized.
⬆Y	G	G	*Program Governance*	The eCMS Project Executive Steering Committee (ESC), DLIR Modernization Steering Committee, and the Office of Enterprise Technology Services (ETS) continue to establish and understand their respective roles in the governance of the eCMS Project. ETS began providing some of the necessary guidance on State IT policies and strategy. The DLIR Modernization Steering Committee needs to set the DLIR IT policies and strategy. DLIR needs to complete the project success metrics.
⬆Y	⬆Y	Y	*Project Management*	DataHouse and DLIR have been steadily making incremental improvements to project management processes, however, the need for these improvements is beginning to surpass the speed at which improvements are made. Improvements to requirements management and schedule management processes as well as adequate resources are most critical for effective project management. These deficiencies continue to contribute to reoccurring project delays and limit the ability to improve performance going forward. Stakeholder and project team communications also need improvements and timely execution.
⬆Y	⬇Y	⬇Y	*Technology*	The Case Management development team completed Epic 1 which primarily focused on establishing the foundational data schema and commenced Epic 2 to begin implementing user stories (software features). The Content Management development team did a demonstration of the FileNet solution and are awaiting fixes from IBM for two technical issues as well as the completion of the AWS environments to complete development and proceed with data conversion, training, and testing activities. DLIR decided on two critical AWS connection and security decisions, however, complete cloud security controls have not been selected, implemented, or assessed in order for the AWS environments to be authorized by DLIR for use. DLIR is working to identify security requirements for the eCMS Project, however, the security policies and requirements and the DLIR security management plan need to be finalized immediately. The test plans were not completed as planned.

FINDINGS AND RECOMMENDATIONS BY ASSESSMENT AREA

Y OVERALL RATING

The overall rating is assigned based on the criticality ratings of the IV&V Assessment Categories and the severity ratings of the underlying findings (see Appendix A: IV&V Criticality and Severity Ratings). The tables below summarize the criticality ratings for each IV&V Assessment Category in each of the three major IV&V Assessment Areas. Three IV&V Assessment Categories improved from the prior report. Six categories declined from the prior period as the need for improvements begins to outpace the speed that improvements are made. Project resource constraints limit focus to completing current project tasks without adequate time to address identified deficiencies.

SEPT	OCT	NOV	PROGRAM GOVERNANCE
Y↑	G	G	Governance Effectiveness
Y↑	Y↑	Y↓	Benefits Realization

SEPT	OCT	NOV	TECHNOLOGY
Y↑	Y↑	Y↑	System Software, Hardware, and Integrations
Y↑	G	G	Design
Y	Y↓	Y↓	Data Conversion
Y	Y↓	R	Quality Management and Testing
Y↑	Y	Y↑	Configuration Management
Y↓	R	R↑	Security

SEPT	OCT	NOV	PROJECT MANAGEMENT
Y↑	Y↑	Y	Project Organization and Management
R↑	R	R↑	Scope and Requirements Management
R↑	R	R	Cost, Schedule, and Resource Management
Y↑	Y↑	Y	Risk Management
Y↑	Y↑	Y↓	Communications Management
Y	Y↑	Y	Organizational Change Management (OCM)
Y	Y↑	Y↑	Business Process Reengineering (BPR)
NA	NA	NA	Training and Knowledge Transfer

G PROGRAM GOVERNANCE

SEPT	OCT	NOV	IV&V ASSESSMENT CATEGORY	IV&V OBSERVATION	FINDINGS		
					NEW	OPEN	CLOSED
(Y)	G	G	Governance Effectiveness	The eCMS Project ESC, DLIR Modernization Steering Committee, and ETS continue to establish and understand their respective roles in the governance of the eCMS Project. ETS began providing some of the necessary guidance on State IT policies and strategy. The DLIR Modernization Steering Committee is beginning to work on setting the DLIR IT policies and strategy.	0	0	0
(Y)	(Y)	(Y down)	Benefits Realization	DLIR continued to make small refinements to project success metrics but did not finalize them. Targeted benefits and how achievement of these benefits will be measured need to be finalized and properly communicated and understood by the project team as well as the stakeholders.	0	1	0

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Project Organization
and Management

Scope and
Requirements
Management

Cost, Schedule, and
Resource
Management

Risk Management

Communications
Management

Organizational
Change Management

Business Process
Reengineering

Training and
Knowledge Transfer

(Y) PROJECT MANAGEMENT

SEPT	OCT	NOV	IV&V ASSESSMENT CATEGORY	IV&V OBSERVATION	FINDINGS		
					NEW	OPEN	CLOSED
Y↑	Y↑	Y	Project Organization and Management	DLIR has been working more collaboratively with the DataHouse Case Management development team. DLIR Product Owners participate regularly in Case Management development meetings providing DLIR with great insight into the development team's progress and encountered challenges. DLIR has less insight into other areas, such as system integrations, data conversion, and testing, which limit DLIR's ability to prepare and plan for DLIR's part in those processes. DataHouse clarified roles and responsibilities for Content Management data conversion, however, additional clarification of roles and responsibilities is needed for M&O and testing.	0	3	0
R↑	R	R↑	Scope and Requirements Management	The DataHouse Case Management development team made Case Management requirements more SMART (specific, measurable, actionable, realistic, and time bound) by refining user stories during each development sprint. Requirements documentation is still incomplete particularly in the areas of system integrations and security, and traceability of requirements from design to development to testing needs improvements.	0	2	0
R↑	R	R	Cost, Schedule, and Resource Management	The Content Management go-live date will be postponed due to delays caused by the AWS environments and connections. DataHouse is in the process of revising the project schedule dates. Unrealistic time estimates, missing tasks, and unidentified task dependency relationships in the project schedule are some of the most crucial deficiencies that need to be addressed. Resource constraints also continue to limit progress and improvements.	0	4	0

PROJECT MANAGEMENT

Project Organization and Management

Scope and Requirements Management

Cost, Schedule, and Resource Management

Risk Management

Communications Management

Organizational Change Management

Business Process Reengineering

Training and Knowledge Transfer

SEPT	OCT	NOV	IV&V ASSESSMENT CATEGORY	IV&V OBSERVATION	FINDINGS		
					NEW	OPEN	CLOSED
⬆Y	⬆Y	Y	Risk Management	Risks continue to be discussed at the weekly status meetings and monthly ESC meetings. The DLIR and DataHouse risk logs still need to be combined and risk owners assigned and mitigation or remediation plans developed for each risk or issue.	0	1	0
⬆Y	⬆Y	⬇	Communications Management	Planned stakeholder communications were not completed as planned. These communications need to be executed timely to ensure stakeholders are informed of upcoming changes and to allow them time to prepare for those changes. Communications between DLIR and DataHouse regarding ongoing activities, project processes and tools, upcoming due dates, and impacts of decisions or actions needs improvement.	0	2	0
Y	⬆Y	Y	Organizational Change Management (OCM)	OCM activities are not executed regularly and are crucial to overall project success. The DLIR Project Manager has done a great job of generating buy-in from internal stakeholders but stakeholders need to be continually and consistently engaged to keep building and sustaining support for change. There is a lot of opportunity to leverage existing communication channels to improve OCM.	0	1	0
Y	⬆Y	⬆Y	Business Process Reengineering (BPR)	BPR improvements are delivered through each Case Management development sprint but are not formally tracked. Tracking of BPR improvements and opportunities are important for proper communication and training.	0	1	0
NA	NA	NA	Training and Knowledge Transfer	Training and knowledge transfer activities are not occurring at this stage of the project. The Content Management training dates will be revised in the new project schedule.	0	0	0

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TECHNOLOGY

System Software,
Hardware, and
Integrations

Design

Data Conversion

Quality Management
and Testing

Configuration
Management

Security

TECHNOLOGY

SEPT	OCT	NOV	IV&V ASSESSMENT CATEGORY	IV&V OBSERVATION	FINDINGS		
					NEW	OPEN	CLOSED
(Y ↓)	(Y ↓)	(Y ↓)	System Software, Hardware, and Integrations	The Case Management development team completed Epic 1 which primarily focused on establishing the foundational data schema and commenced Epic 2 to begin tackling user stories. The Content Management development team did a demonstration of the FileNet solution and are working to address DLIR feedback as well as a couple of technical issues with lookup functionality. DLIR decided to use ETS' AWS direct connect and to setup a DLIR AWS control tower. DataHouse continues to update the integration specification schedule with additional details, however, IV&V does not have full visibility into integration development activities to provide a complete update on integration development progress.	0	2	0
(Y ↑)	(G)	(G)	Design	The Content Management and Case Management design continues to be refined during the Build stage. DataHouse is working to update the next version of the design documents. Although security design is still unclear, this is covered in the Security IV&V Assessment Category.	0	0	0
(Y)	(Y ↓)	(Y ↓)	Data Conversion	The Case Management data conversion plan was updated for the taxonomy mapping of legacy system data fields to the new system fields. The Content Management data conversion plan was updated to clarify roles and responsibilities between DataHouse and DLIR, however, the conversion activities are still awaiting the completion of the DLIR AWS environments. Additionally, further clarification of the data conversion tools, reports, and processes is still needed in order to adequately prepare for upcoming data conversion activities.	1	2	1

TECHNOLOGY

System Software, Hardware, and Integrations

Design

Data Conversion

Quality Management and Testing

Configuration Management

Security

SEPT	OCT	NOV	IV&V ASSESSMENT CATEGORY	IV&V OBSERVATION	FINDINGS		
					NEW	OPEN	CLOSED
Y	Y (down)	R	Quality Management and Testing	The DataHouse and DLIR test plans and the DLIR quality management approach were not completed as planned. The Content Management user acceptance testing (UAT) will be impacted by a delay in the AWS environments. DataHouse is performing some testing activities, however, IV&V does not have visibility into testing activities to provide an update or assessment of testing.	0	2	0
Y (up)	Y	Y (up)	Configuration Management	DataHouse continued to draft the configuration management approaches for the various development teams. A comprehensive configuration management plan still needs to be drafted.	0	1	0
Y (down)	R	R (up)	Security	DLIR moved forward to setup the DLIR AWS control tower for the eCMS Project with the understanding that it will be transferred to ETS in the future. Progress was made to connect applications to the State's Active Directory. Formalizing security policies and identifying a complete set of security requirements remains most critical as the timing of the implementation of the necessary security controls will impact when the AWS environments will be ready for use for pending data conversion, testing, and training activities.	0	2	0

ACuity LLP

System Software, Hardware, and Integrations

Design

Data Conversion

Quality Management and Testing

Configuration Management

Security

| FINDING #: **2019.11.IT01** | STATUS: **OPEN** | TYPE: **RISK** | SEVERITY: 2 |

TITLE: UNCLEAR DATA CONVERSION PLANS AND PROCESSES

Finding: Unclear data conversion plans and processes may reduce DLIR's ability to prepare for proper data conversion.

Industry Standards and Best Practices: DAMA-DMBOK2 outlines the guiding principles and best practices for data management and states that data migration projects are often under-estimated and under-designed.

Analysis: The Content Management Conversion and Migration (version 1.2 pending DLIR approval) and Case Management Conversion and Migration (version 1.1 pending DLIR approval) describe the data conversion process and roles and responsibilities between DataHouse and DLIR. DLIR is responsible for performing UAT on the data and ultimately signing off on the final reconciliation reports but has not yet formalized plans for these tasks. The data conversion plans do not provide sufficient details and DLIR does not have insight to the DataHouse data conversion teams' activities, tools, reports, risks and issues, and testing. As such, DLIR is unable to properly prepare for their part in the process and will not be able to adjust their data conversion test plans for maximum efficiency. Additionally, DLIR has not finalized plans for scanning current paper files to ensure necessary data quality to support system use at go-live.

The IV&V recommendations made at 2019.07.PM02.R3 and 2019.07.PM13.R2 regarding DataHouse including DLIR in project activities and adding detailed tasks to the project schedule will also address this finding. Below are additional recommendations to further improve data conversion plans and activities.

Recommendation: 2019.11.IT01.R1 – *Improve DLIR understanding of the data conversion process.*
- Explain how data conversion tools perform validation and reconciliation steps and share available reports and logs.
- Explain the process for how the data conversion plans will be updated for changes in system requirements.
- Provide details on timing, number of data extractions and tests to be performed, and necessary remapping of data.

2019.11.IT01.R2 – *Formalize DLIR data conversion test plans.*
- Focus DLIR tests to address identified data conversion risks and issues.
- Estimate data conversion test resource needs and ensure adequate resources are identified, trained, and scheduled (refer to findings 2019.09.PM02 and 2019.07.PM14).

2019.11.IT01.R3 – *Formalize DLIR Case Management data conversion scanning plans.*
- Evaluate the impact on operations and project success of different data conversion scanning approach options.
- Estimate scanning time requirements and begin to schedule or acquire necessary resources (refer to findings 2019.09.PM02 and 2019.07.PM14).

Appendix A: IV&V Criticality and Severity Ratings

IV&V CRITICALITY AND SEVERITY RATINGS

Criticality and severity ratings provide insight on where significant deficiencies are observed and immediate remediation or risk mitigation is required. Criticality ratings are assigned to the overall project as well as each IV&V Assessment Area and IV&V Assessment Category. Severity ratings are assigned to each risk or issue identified.

Criticality Rating

The criticality ratings are assessed based on consideration of the severity ratings of each related risk and issue within the respective IV&V Assessment Area and IV&V Assessment category, the overall impact of the related findings to the success of the project, and the urgency of and length of time to implement remediation or risk mitigation strategies. Arrows indicate trends in the project assessment from the prior report. Up arrows indicate improvements or progress made, down arrows indicate a decline or inadequate progress made in areas of increasing risk or approaching timeline, and no arrow indicates there was neither improving or declining progress from the prior report.

TERMS

RISK
An event that has not happened yet.

ISSUE
An event that is already occurring or has already happened.

A **RED**, high criticality rating is assigned when significant severe deficiencies were observed and immediate remediation or risk mitigation is required.

A **YELLOW**, medium criticality rating is assigned when deficiencies were observed that merit attention. Remediation or risk mitigation should be performed in a timely manner.

A **GREEN**, low criticality rating is assigned when the activity is on track and minimal deficiencies were observed. Some oversight may be needed to ensure the risk stays low and the activity remains on track.

A **GRAY** rating is assigned when the category being assessed has incomplete information available for a conclusive observation and recommendation or is not applicable at the time of the IV&V review.

Severity Rating

Once risks are identified and characterized, Accuity will examine project conditions to determine the probability of the risk being identified and the impact to the project, if the risk is realized. We know that a risk is in the future, so we must provide the probability and impact to determine if the risk has a Risk Severity, such as Severity 1 (High), Severity 2 (Moderate), or Severity 3 (Low).

While a risk is an event that has not happened yet, an issue is something that is already occurring or has already happened. Accuity will examine project conditions and business impact to determine if the issue has an Issue Severity, such as Severity 1 (High/Critical Impact/System Down), Severity 2 (Moderate/Significant Impact), or Severity 3 (Low/Normal/Minor Impact/Informational).

Findings that are positive or preliminary concerns are not assigned a severity rating.

1   **SEVERITY 1:** High/Critical level

2   **SEVERITY 2:** Moderate level

3   **SEVERITY 3:** Low level

Appendix B: Industry Standards and Best Practices

STANDARD	DESCRIPTION
ADA	Americans with Disabilities Act
ADKAR®	Prosci ADKAR®: Awareness, Desire, Knowledge, Ability & Reinforcement
BABOK® v3	Business Analyst Body of Knowledge
IEEE 828 -2012	Institute of Electrical and Electronics Engineers (IEEE) Standard for Configuration Management in Systems and Software Engineering
DAMA-DMBOK2	DAMA International's Guide to the Data Management Body of Knowledge
HIPAA	Health Insurance Portability and Accountability Act of 1996 (HIPAA)
MARS-E 2.0	CMS Minimum Acceptable Risk Standards for Exchanges – Exchange Reference Architecture Supplement (MARS-E)
MITA 3.0	Medicaid Information Technology Architecture
TOGAF 9.2	The TOGAF® Standard, Version 9.2
COBIT 2019 Framework	Framework for customizing and right-sizing enterprise governance of information and technology
IEEE 1062-2015	IEEE Recommended Practice for Software Acquisition
PMBOK® – Sixth Edition	Project Management Institute (PMI) Project Management Body of Knowledge (PMBOK®)
PROSCI	Leading organization providing research, methodology, and tools on change management practices
IEEE 1012-2016	IEEE Standard for System, Software, and Hardware Verification and Validation
IEEE 1061-1998	IEEE Standard for a Software Quality Metrics Methodology
IEEE 730-2014	IEEE Standard for Software Quality Assurance Processes
ISO 9001:2015	Quality Management Systems – Requirements
ISO/IEC 25010:2011	Systems and Software Engineering – Systems and Software Quality Requirements and Evaluation (SQuaRE) – System and Software Quality Models

STANDARD	DESCRIPTION
IEEE 29148-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Requirements Engineering
ISO 16085:2006	Systems and Software Engineering – Life Cycle Processes – Risk Management
ISO/IEC TR 20000-11:2015	Information Technology – Service Management – Part 11: Guidance on the relationship between ISO/IEC 20000-1:2011 and service management frameworks: ITIL®
SAML v2.0	Security Assertion Markup Language v2.0
SoaML 1.0.1	Service Oriented Architecture Modeling Language
CMMI-DEV Version 1.3	Capability Maturity Model Integration for Development
IEEE 1016-2009	IEEE Standard for Information Technology – Systems Design – Software Design Descriptions
IEEE 12207-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Software Life Cycle Processes
IEEE 14764-2006	ISO/IEC/IEEE International Standard for Software Engineering – Software Life Cycle Processes – Maintenance
IEEE 15289-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Content of Life-Cycle Information Items (Documentation)
IEEE 24748-3-2012	IEEE Guide: Adoption of ISO/IEC TR 24748-3:2011, Systems and Software Engineering – Life Cycle Management – Part 3: Guide to the Application of ISO/IEC 12207 (Software life cycle processes)
IEEE 24765-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Vocabulary
IEEE 26511-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Requirements for Managers of Information for Users of Systems, Software, and Services
IEEE 12207:2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Software Life Cycle Processes
IEEE 23026:2015	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Engineering and Management of Websites for Systems, Software, and Services Information
IEEE 24748-2:2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Management – Part 2: Guidelines for the Application of ISO/IEC/IEEE 15288 (System life cycle processes)
IEEE 42010:2011	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Architecture Description

STANDARD	DESCRIPTION
SWEBOK V3	Guide to the Software Engineering Body of Knowledge
ISO/IEC 27002:2013	Information Technology – Security Techniques -- Code of Practice for Information Security Controls
FIPS 199	Federal Information Processing Standard (FIPS) Publication 199, Standards for Security Categorization of Federal Information and Information Systems
FIPS 200	FIPS Publication 200 Minimum Security Requirements for Federal Information and Information Systems
NIST 800-53 V4	National Institute of Standards and Technology (NIST) Security and Privacy Controls for Federal Information Systems and Organizations
NIST Cyber Security Framework V1.1	NIST Framework for Improving Critical Infrastructure Cybersecurity
IEEE 1044-2009	IEEE Standard Classification for Software Anomalies
IEEE 16326:2009	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Project Management
IEEE 1484.13.1-2012	IEEE Standard for Learning Technology – Conceptual Model for Resource Aggregation for Learning, Education, and Training
IEEE 15288-2015	ISO/IEC/IEEE International Standard – Systems and Software Engineering – System Life Cycle Processes
IEEE 29148-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Requirements Engineering
IEEE 29119-1-2013	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 1 Concepts and Definitions
IEEE 29119-2-2013	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 2 Test Processes
IEEE 29119-3-2013	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 3 Test Documentation
IEEE 29119-4-2015	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 4 Test Techniques

Appendix C: Interviews, Meetings, and Documents

INTERVIEWS

DATE	INTERVIEWEE
11/20/19	Interview with LIRAB and Marla Takahama-Stark (DLIR Project Manager)
11/22/19	Status Update Meeting with Marla Takahama-Stark (DLIR Project Manager)
11/22/19	Status Update Meeting with Teri Watanabe (DataHouse Project Manager)
11/22/19	Interview with Kapi Diaz (DCD R&C Supervisor)
11/22/19	Interview with Marietta Corpuz (DCD WC Facilitator)
11/22/19	Interview with Royden Koito (DCD Business Manager)

MEETINGS

DATE	MEETING DESCRIPTION
10/28/19	Case Management Approval Process
10/29/19	Weekly PM Status Meeting
10/31/19	Case Management Epic 1 Sprint 1.3 Final Review Session
11/01/19	ETS Azure AD Meeting
11/05/19	Weekly PM Status Meeting
11/07/19	Case Management Epic 2 Sprint 2.1 Planning Meeting
11/08/19	Monthly eCMS Steering Committee Meeting
11/12/19	Weekly PM Status Meeting
11/13/19	AWS Workshop
11/14/19	Case Management Daily Scrum Meeting

MEETINGS (CONTINUED)

DATE	MEETING DESCRIPTION
11/15/19	Case Management Sprint 2.1 User Stories Deep Dive Meeting
11/18/19	AWS Access Using ETS Azure AD Meeting
11/18/19	Work Session to Set Up SSO for Salesforce
11/19/19	Weekly PM Status Meeting
11/19/19	Content Management Document Type Mapping from DocuShare Meeting
11/19/19	Case Management Sprint 2.1 User Stories Deep Dive Meeting Part 2
11/21/19	Case Management Daily Scrum Meeting
11/21/19	Content Management Demo
11/21/19	Weekly DCD Risk Meeting
11/21/19	OCM Meeting

DOCUMENTS

TYPE	DOCUMENT
Request for Proposal	State of Hawaii DLIR DCD RFP No. RFP-17-002-DCD (Release Date 04/12/18)
DataHouse Proposal	DataHouse ECMS Best and Final Offer (BAFO) Proposal (Dated 06/20/18)
Request for Proposal	State of Hawaii DLIR DCD IV&V RFP No. RFP-18-001-DCD (Release Date 12/28/18)
Contract	Contract between State of Hawaii and DataHouse Consulting Inc. (Effective 08/27/18)
Project Management	DataHouse Project Management Plan 1.3 (Updated 08/30/19)
Project Management	DataHouse Project Status Report (Status Date 10/14/19 for reporting period 10/01 – 10/15/19)
Project Management	Weekly PM Status Meeting Agenda and Minutes for 10/29/19

DOCUMENTS (CONTINUED)

TYPE	DOCUMENT
Project Management	Weekly PM Status Meeting Agenda and Minutes for 11/05/19
Project Management	Weekly PM Status Meeting Agenda and Minutes for 11/12/19
Project Management	Weekly PM Status Meeting Agenda and Minutes for 11/19/19
Project Management	Change Log (Updated 11/21/19)
Project Management	Change Request (CR003) to Set Up AWS Control Tower
Risk and Issues	RAID (Risk Action Issue Decision) Log (Updated 11/15/19 by DataHouse Project Manager)
Requirements	Requirements Traceability Matrix (Updated 11/21/19)
Development	Epic 2 Sprint 2.1 Release Notes and Details
Development	DataHouse Development Team Status Meeting Minutes for 10/30/19
Development	DataHouse Development Team Status Meeting Minutes for 11/06/19
Development	DataHouse Development Team Status Meeting Minutes for 11/13/19
Development	DataHouse Development Team Status Meeting Minutes for 11/20/19
Configuration	Salesforce Configuration Management (Updated 11/22/19)
Data Conversion	Case Management Conversion and Migration Version 1.1 (Updated 11/22/19)
Data Conversion	Content Management Conversion and Migration Version 1.2 (Updated 11/19/19)
Schedule	eCMS Microsoft Project Plan as of 11/15/19 (MPP file)
Costs	DCD eCMS Modernization Project – Services (Excel file) (Updated 11/12/19)
Governance	eCMS ESC Meeting Minutes (10/11/19)
Governance	eCMS ESC Meeting Agenda (11/08/19)
Governance	eCMS ESC Meeting Minutes (11/08/19)

DOCUMENTS (CONTINUED)

TYPE	DOCUMENT
Benefits	Success Goals and Metrics as of 11/22/19

Appendix D: Prior Findings Log

Appendix D: Prior Findings Log

ASSESSMENT CATEGORY	FINDING ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	FINDING	ANALYSIS	RECOMMENDATION ID	RECOMMENDATION	SUPPLEMENTAL RECOMMENDATION	FINDING STATUS	FINDING STATUS UPDATE	CLOSED DATE	CLOSURE REASON
Scope and Requirements Management	2019.10.PM01	Risk	High	High	The current RTM documentation and tool may hinder traceability, which may impact the ability to ensure the overall eCMS solution fulfills all requirements and provides context and expectations for design, development, and testing.	Added complexity to requirements traceability is due to the current requirements management process. Requirements documentation was developed separate from the DataHouse contract requirements and more detailed requirements were developed by the Content Management and Case Management development teams to use for development. As a result, there is duplication of requirements in the RTM which will likely impede traceability to requirements throughout the life of the project. DataHouse made incremental improvements to the RTM. The requirements documentation were traced to the use cases used by the Content Management development team or user stories used by the Case Management development team. DataHouse contract requirements were also added to the RTM but have not yet been traced to the requirements used for development. Requirements are not currently traced to project objectives and success metrics to ensure requirements add business value or to acceptance criteria to ensure stakeholder satisfaction. Additionally, the RTM is maintained in Microsoft Excel which limits version-control, efficient collaboration and review, and integration with testing.	2019.10.PM01.R1	Improve requirements traceability.	•Trace contract requirements to requirements subsets used by the development teams to ensure completeness. •Consider identifying high-level requirements that duplicate more detailed requirements to reduce redundancy in traceability to design and testing. •Trace requirements to the project objectives success metrics (refer to finding 2019.07.PG05) to ensure each approved requirement adds business value. •Add acceptance criteria to the RTM to ensure stakeholder satisfaction. •Consider use of a requirements management tool with greater functionality.	Open	11/22/19: The Case Management development team began adding acceptance criteria for user stories. No other significant improvements for traceability were made. Accuity will evaluate the RTM as improvements are made.		
Quality Management and Testing	2019.10.IT01	Risk	Moderate	High	Lack of approved test plans may impact the execution and quality of test activities and documentation.	According to the Project Management Plan (version 1.3), the DataHouse test plan was scheduled for completion on September 3, 2019. Due to the need to focus resources on the AWS setup and network connections, DataHouse is now targeting to complete the test plan in November 2019. DLIR planned to complete the DLIR test plan in October 2019. Due to resource constraints and the need to work on other DLIR IT initiatives, the DLIR test plan expected completion date was revised to November 2019 and the plan may be combined with the DataHouse test plan. As DataHouse test activities are scheduled to begin in November 2019, DLIR needs to understand DataHouse's test strategy and test needs. DLIR also needs to establish their own test strategy as well as identify, train, and schedule DLIR test resources.	2019.10.IT01.R1	Finalize the test plan.	•Identify applicable test standards and requirements. •Delineate roles and responsibilities between DataHouse and DLIR (refer to finding 2019.07.PM02). •Estimate test resource needs and ensure adequate resources are identified, trained, and scheduled (refer to findings 2019.09.PM02 and 2019.07.PM14).	Open	11/22/19: DataHouse and DLIR test plans were not finalized as planned. DataHouse is performing some testing activities, however, Accuity does not have insight into testing activities to provide an update or assessment of testing. Accuity will evaluate the test plans when they are finalized.		
Security	2019.10.IT02	Risk	High	High	Lack of formalized security policies and procedures may impact the security and privacy of the data and may lead to project delays.	DLIR currently does not have formal security policies to determine security requirements for the eCMS Project and does not have security procedures in place to adequately protect eCMS Project data. The lack of policies primarily impacts the completion of the AWS setup and the Content Management solution component. Security requirements for the cloud environment must be determined and controls implemented before the AWS environments can be used for planned data conversion and testing activities. The determination of security requirements is critical as data conversion activities are already delayed for the AWS setup and testing activities are to begin in November 2019. The development of formalized policies will also impact the application security management plan and design that DataHouse is responsible for (refer to finding 2019.07.IT07). Security policies and the resulting security requirements should be determined immediately to prevent further delay of the project.	2019.10.IT02.R1	Formalize security policies.	•Work with ETS to align DLIR policies with State policies and/or a standard security framework. •Consider prioritizing security policies that are most relevant for use of cloud services and data protection (e.g., security logging and monitoring, MFA, remote access, encryption of data-at-rest and data-in-transit)	Open	11/22/19: DLIR began working with EDPSO and ETS to identify security requirements. Accuity will evaluate the security policies and requirements as they are finalized.		
							2019.10.IT02.R2	Formalize and implement security procedures.	•Clarify roles and responsibilities for security controls between DLIR and ETS. •Identify specific resources to perform security procedures. •Consider prioritizing security procedures that are necessary for the operation of the AWS environments.				
Project Organization and Management	2019.09.PM01	Issue	Moderate	Moderate	The documented change management process was not followed as prescribed.	The Project Management Plan (version 1.3) documents the change management process that includes Change Requests, impact assessments, and a Change Log. The change to AWS (refer to finding 2019.07.IT01 in Appendix D) and the revision of the Content Management go-live date were approved by DLIR but not documented in Change Requests or a Change Log. Additionally, the change management process does not have built in mechanisms to ensure that impacted documents are updated for the change and changes are appropriately communicated to impacted stakeholders.	2019.09.PM01.R1	Document changes in Change Requests, with an impact assessment, and the Change Log in accordance with the Project Management Plan.		Open	10/25/19: DataHouse began to summarize changes in the Change Log. DataHouse is in the process of formalizing Change Requests for the project schedule and AWS. DLIR is also evaluating AWS Control Tower options which may result in a Change Request. DLIR also defined thresholds for changes that are reported to the eCMS Executive Steering Committee (refer to finding 2019.07.PG02) and DataHouse initiated discussions on the requirements prioritization and change process (refer to finding 2019.07.PM05). 11/22/19: Entries were added to the Change Log but the Change Requests for the project schedule and AWS were still not drafted. Accuity will review the Change Requests as they are finalized and evaluate improvements to the Change Log.		
							2019.09.PM01.R2	Refine the change management process for greater clarity and effectiveness.	•Consider setting thresholds or criteria for changes that go through different approval processes. •Define the different approval processes (e.g., project manager, product owners, change control board, steering committee). •Implement additional columns in the Change Log to ensure updates are made to all impacted project plans, documents, or deliverables and changes are communicated to all impacted stakeholders.				
Cost, Schedule and Resource Management	2019.09.PM02	Prelim	N/A	N/A	Undefined resource management processes.	The Project Management Plan (version 1.3) includes a human resource management section that outlines the high-level roles and responsibilities of various team members but does not define a process for how resources will be managed. This will become more critical for DLIR as the project gears up for more resource demanding activities including data conversion, testing, and sprint reviews. Developing processes to track and quantify upcoming resource needs, identify available resources, procure or obtain commitments of resources, manage resource schedules, communicate with assigned resources and their supervisors, and train resources for assigned tasks will help to minimize project delays. DLIR is in the process of determining the resource needs for data conversion and developing the testing plan. Accuity will continue to monitor this preliminary concern as plans for resources are finalized.	N/A	N/A for prelim findings.	N/A for prelim findings.	Open	10/25/19 and 11/22/19: Accuity will continue to monitor this preliminary concern as the testing, data conversion, and sprint reviews with stakeholders activities are underway.		

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System Software, Hardware and Integrations	2019.09.IT01	Positive	N/A	N/A	The DataHouse team's swift and adaptive response to issues and risks minimized impact and further delays to project development.	Many members of the DataHouse team have contributed to the following successes: •Secured a replacement Content Management hosting infrastructure solution. This included presenting the replacement solution, facilitating responses from and meetings with AWS, answering the Office of Enterprise Technology Services (ETS) security questions, and updating design documents. •Mitigated or remediated many of the high severity risks and issues from the IV&V Initial Report. The team's efforts to address many risks and issues are summarized in Appendix D. Additionally, DataHouse's willingness to open project team meetings to both DLIR and IV&V and time taken to address DLIR, IV&V, and ETS concerns have greatly contributed to the progress made since the Initial Report. •Demonstrated commitment to DLIR and project success. This includes the Content Management development team's flexibility in performing project work to accommodate the delays in the WC forms and the Case Management development team's openness to work towards a master RTM to facilitate traceability. Team members have demonstrated their commitment to doing what's best for the project and have even proposed ways to further improve the solution leveraging their extensive technical knowledge and experience. The DataHouse team's actions have helped to minimize impacts and further delays to the project schedule. They have also built positive momentum in moving the project forward.	N/A	N/A for positive findings.	N/A for positive findings.	Closed	N/A	10/25/2019	Closed as this is a positive finding.
System Software, Hardware and Integrations	2019.09.IT02	Prelim	N/A	N/A	Unclear M&O roles and responsibilities.	The M&O roles and responsibilities should be clarified and associated support processes should be established prior to go-live of the Content Management and Case Management solutions. Currently, the roles and responsibilities within DLIR Electronic Data Processing Systems Office (EDPSO) team and any shared responsibilities with ETS and DataHouse are unclear. This will become more critical for DLIR as the project approaches the go-live dates. M&O resource requirements need to be quantified and resources either identified within the existing DLIR EDPSO team or additional resources acquired. This should be done with sufficient time for training and knowledge transfer so that M&O resources are in place at go-live. The Project Management Plan (version 1.3) shows the DataHouse Operations Documentation deliverable with a target completion date of December 26, 2019 for Content Management and October 6, 2020 for Case Management. DLIR EDPSO is in the process of assessing eCMS support resources. Acuity will continue to monitor this preliminary concern as plans for M&O are finalized.	N/A	N/A for prelim findings.	N/A for prelim findings.	Open	10/25/19 and 11/22/19: Acuity will continue to monitor this preliminary concern as the plan for M&O is developed.		
Data Conversion	2019.09.IT03	Prelim	N/A	N/A	Unsupported IBM Lotus Notes Domino Case Management.	The current case management system, IBM Lotus Notes Domino, is no longer supported. The product was sold by IBM to HCL Technologies, an Indian IT company. DLIR's licenses for the product ended in June 2019 and DLIR is unable to renew the licenses as HCL Technologies is not a State Procurement Office (SPO) compliant vendor. This system will be replaced by the eCMS Case Management solution which is scheduled to go-live in November 2020. Any major issues with the current system may impact the data conversion process leading up to the go-live date and potentially the overall system development. DLIR has identified this as a risk but has not yet assigned a risk owner or finalized the risk mitigation plans. Acuity will continue to monitor this preliminary concern until the risk mitigation plan is finalized.	N/A	N/A for prelim findings.	N/A for prelim findings.	Open	10/25/19 and 11/22/19: DLIR is working with the State of Hawaii State Procurement Office (SPO) and the vendor to get the maintenance service required. Acuity will continue to monitor this preliminary concern as risk mitigation plans are executed.		
Governance Effectiveness	2019.07.PG01	Positive	N/A	N/A	The DCD Executive Sponsor is highly engaged and plays an active and visible role in guiding, monitoring, and championing the eCMS Project.	The DCD Executive Sponsor's close involvement in the project has provided strong leadership that has, to an extent, compensated for the lack of formal governance (refer to finding 2019.07.PG02) and other project deficiencies noted throughout this report. However, as important as good sponsorship is, this factor alone can not be relied upon to guarantee project success.	N/A	N/A for positive findings.	N/A for positive findings.	Closed	N/A	9/20/2019	Closed as this is a positive finding.
Governance Effectiveness	2019.07.PG02	Risk	Moderate	N/A	The lack of a formal executive steering committee and change control board may limit the effectiveness of project governance.	The DataHouse proposal and Project Management Plan (version 1.2) make references to a steering committee, however, a formal committee was not chartered. Currently, the DCD Executive Sponsor is assigned the authority in the Project Management Plan to approve all project changes.	2019.07.PG02.R1	Assemble and formalize an executive steering committee.	•The size and selection of committee members should balance the representation of key stakeholders with the need for efficient decision making. •Formalize the committee mission, responsibilities, and the types and the thresholds of decisions that need committee approval in a steering committee charter. •Consider the need or ease of creating a change control board with a subset of the committee for certain types of decisions.	Closed	09/20/19: Acuity decreased the severity rating from Level 2 (Moderate) to Level 3 (Low). The eCMS Executive Steering Committee (ESC) was assembled and held its first meeting on September 13, 2019. Members were informed of the committee's purpose, roles, and member tasks, however, the types and thresholds of decisions that need committee approval or attention was not formalized. The next meeting is scheduled for October 11, 2019. 10/25/19: The October 11, 2019 ESC meeting was effectively run by the DCD Project Sponsor to discuss key risks and issues and to align the eCMS Project direction with DLIR and ETS strategic objectives. The thresholds for decisions that require committee attention were also established.	10/25/2019	Closed as the eCMS ESC was formalized.

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Governance Effectiveness	2019.07.PG03	Risk	Moderate	N/A	The unclear DataHouse contract terms may limit objective evaluation of contractor performance and contract fulfillment.	The procurement of the System Integrator (SI) for the eCMS Project was performed by DLIR EDPSO and reviewed by ETS. The RFP and DataHouse contract does not clearly outline expected deliverables, evaluation criteria for accepting deliverables, and clear delineation of roles and responsibilities. There has already been confusion or misunderstandings due to unclear contract terms in the areas of form design, risk and issue tracking (refer to finding 2019.07.PM09), requirements tracking (refer to finding 2019.07.PM10), and communications (refer to finding 2019.07.PM07). Additionally, the lack of specific acceptance criteria has led to approval of deliverables that do not meet industry standards (refer to finding 2019.07.PM.03). DataHouse has already prepared certain management plans and project documents and has been amenable to providing certain additional deliverables even though they were not clearly required to by the RFP or contract. Clear contract terms set expectations for deliverables and will assist DLIR to ensure that contractors fulfill obligations to the standard of quality that is required.	2019.07.PG03.R1	Evaluate the need for a contract modification to clarify contract terms.	•Consider including key project documents as deliverables such as a requirements management plan and requirements traceability matrix (RTM) (refer to finding 2019.07.PM10), risk and issue log (refer to finding 2019.07.PM09), and testing documentation. •Consider including acceptance criteria based on industry standards. For example, the acceptance criteria could be compliance with Institute of Electrical and Electronics Engineers (IEEE) 29148-2018 for a requirements traceability matrix or compliance with IEEE 829 for test documentation. •Consider including measurable success metrics (refer to finding 2019.07.PG05). •Consider the need to outline roles and responsibilities between DLIR and DataHouse (refer to finding 2019.07.PM02).	Closed	09/20/19: DLIR has decided to address this finding through updates of project plans. DataHouse has shown an openness to develop and continuously improve project deliverables including project plans. Roles and responsibilities have been more openly discussed and plan to be incorporated within project plans. Furthermore, success and quality metrics are being drafted which will also be an additional method for evaluating contractor performance and fulfillment.	9/20/2019	Closed as DLIR will address through project plan updates. The need for clarification of roles and responsibilities as well as acceptance criteria and success metrics will continue to be monitored under the 2019.07.PG04 Success Metrics, 2019.07.PM02 Project Organization, 2019.07.PM03 Deliverable Review, and 2019.07.IT05 Quality Management findings.
Governance Effectiveness	2019.07.PG04	Risk	Low	N/A	The lack of guidelines, checklists, and shared project assets may reduce project performance and efficiency.	Large IT projects are not a regular occurrence for many State departments. Often times project resources are assigned from within the departments that have valuable organizational and operational knowledge but do not have the necessary project management experience. Having guidelines and checklists and access to project documents from past State projects would greatly benefit even experienced project teams. ETS, as the State of Hawaii's IT oversight office, is in the best position to gather project assets and put forth guidelines.	2019.07.PG04.R1	Initiate conversations with ETS to discuss DLIR IT and project support needs and responsibilities.	•Discuss what resources, guidance, and shared project assets would be most helpful to DLIR. •Discuss what project assets DLIR can provide to contribute to the development of a centralized project management library. •Consider involving the project steering committee to align and clarify ETS vs. steering committee governing roles.	Closed	09/20/19: ETS began sharing best practices and lessons learned with DLIR including taking the DLIR Project Manager to sprint meetings for another State project. ETS is a member of the newly formed eCMS Executive Steering Committee (ESC) and will use that vehicle to share lessons learned with DLIR. Additionally, DLIR is forming a DLIR IT Steering Committee to provide oversight to all DLIR IT projects. The DCD Executive Sponsor is a member of that DLIR committee and plans to share eCMS lessons learned and project templates with other DLIR IT projects.	9/20/2019	Closed as discussions occurred with ETS and the risk is adequately mitigated with the planned course of action.
Benefits Realization	2019.07.PG05	Risk	High	Moderate	Not defining, tracking, or using clear and measurable goals and success metrics to evaluate project and contractor performance may reduce benefits expected at project completion.	The eCMS Project does not have a project charter that would have helped to formalize the project goals, target benefits, and success metrics at the start of the project. Based on informal recommendations made by Team Acuity during the initial IV&V on-site review, DLIR is in the process of creating a project charter that includes clear goals and success metrics. The lack of clear and measurable goals and success metrics makes it difficult to determine if the project and technical solution will achieve the desired level of improvement or benefits that justify the project's financial investment. Goals and success metrics need to be defined before going any further in the project as they should be guiding all key decisions throughout the entire project.	2019.07.PG05.R1	Formalize measurable goals and success metrics in a project charter.	•Consider financial, nonfinancial, tangible, and intangible metrics such as operational Key Performance Indicators (KPIs), customer or employee satisfaction, user adoption, return on investment, or cycle or processing times. •Consider project management, organizational change management, and benefits realization management objectives as well as alignment to DLIR goals.	Open	09/20/19: Acuity decreased the severity rating from Level 1 (High) to Level 2 (Moderate). The DCD Business Manager has been assigned the task of developing and monitoring eCMS Project success metrics with the support and oversight of the DCD Executive Sponsor. The DCD Business Manager drafted some preliminary metrics for consideration that will continue to be refined and finalized.

10/25/19: DLIR continued to refine the success metrics and began to identify data sources for baseline metrics. Success metrics are expected to be finalized and communicated to stakeholders in November 2019.

11/22/19: DLIR is close to finalizing and plans to post to the new DLIR website. | | |
							2019.07.PG05.R2	Collect baseline and project performance data.	•Consider methods for collecting data such as surveys, queries, observation, open forums, or actual performance testing. •Consider sources of data such as legacy systems, operations, and internal and external stakeholders.				
							2019.07.PG05.R3	Use performance data to monitor or evaluate project or contractor performance.					
Benefits Realization	2019.07.PG06	Risk	Low	N/A	Failure to align statutes with the eCMS Project modernization objectives may reduce the operational improvements that are achieved.	The eCMS Project's primary modernization objective is to move to a paperless and automated business process. The new system is being designed to allow for electronic filing, routing, and tracking of forms. However, current disability compensation statutes have not been revised to require that these forms are filed electronically by law. As such, manual paper forms may continue to be submitted by external users such as claimants, employers, and insurance companies. As the development of a portal for public filing will not begin until Phase 3, this risk is not as imminent. However, as the evaluation of potential impacts, collection of feedback from stakeholders, and the legislative process to amend statutes is a long process, the initial planning should begin as early as possible so as not to postpone or reduce the realization of the benefits from the new system.	2019.07.PG06.R1	Develop a plan and timeline to amend the statutes to align to project and organizational objectives.		Closed	Closed	9/20/2019	Closed as DLIR has a plan to align statutes with eCMS Project objectives.
Project Organization and Management	2019.07.PM01	Positive	N/A	N/A	The DLIR Project Manager is a dedicated project lead who works collaboratively with internal stakeholders.	The DLIR Project Manager is hardworking and has continually demonstrated dedication to the project and an eagerness to learn. Additionally, the DLIR Project Manager has some of the necessary leadership qualities that make her a good project manager. Her positive nature and collaborative approach develops trust with and satisfies concerns of many internal stakeholders. This has mitigated some of the communication and OCM risks (refer to findings 2019.07.PM07 and 2019.07.PM08). However, the DLIR Project Manager is the only full-time DLIR employee assigned to the eCMS Project and there is not a sufficient amount of project resources (refer to finding 2019.07.PM14) to properly manage the project.	N/A	N/A for positive findings.	N/A for positive findings.	Closed	Closed	9/20/2019	Closed as this is a positive finding.

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Project Organization and Management	2019.07.PM02	Risk	High	High	The current project management organization may hinder project performance.	The eCMS Project has failed to achieve team synergy between DLIR and DataHouse project team members and appear to work as separate teams instead of one. DataHouse works almost exclusively off-site except for designated meetings, workshops, and design sessions and DLIR is not included in many project design or development activities. The unclear contract terms regarding roles and responsibilities between DLIR and DataHouse (refer to finding 2019.07.PG03), physical separation of the project team, and limited collaboration or DLIR involvement have all contributed to the siloed workstreams. This has also led to ineffective communications within the project team (refer to finding 2019.07.PM06).	2019.07.PM02.R1	Clarify roles and responsibilities between DLIR and DataHouse.	•Consider revising project management plans to identify the person responsible and list specific responsibilities for each project management area. •Consider the need to include an outline of DLIR and DataHouse roles and responsibilities in a contract modification (refer to finding 2019.07.PG03).	Open	09/20/19: Accuity decreased the severity rating from Level 1 (High) to Level 2 (Moderate). Although DataHouse does not plan to work onsite at DLIR, they began to include DLIR in sprint planning, review, and retrospective meetings. This has given DLIR more insight into project status and that the DataHouse Project Manager's communication is effective via phone, email, text, Go To Meetings, and in-person meetings. As noted above at finding 2019.07.PG03, DLIR plans to clarify roles and responsibilities in project plan updates. The Case Management Conversion and Migration Plan (version 1.0) did delineate some responsibilities between the DataHouse Conversion and Migration Team and DLIR. 10/25/19: Progress was made to clarify roles and responsibilities in the areas of security and network connections, however, further clarification is still necessary particularly in the areas of testing and M&O. 11/22/19: Roles and responsibilities for Content Management data conversion were clarified. DataHouse has included DLIR in Case Management development but DLIR is not sufficiently included in DataHouse's data conversion, integrations, and testing activities in order to be able to adequately prepare for DLIR's part in the process or be able to identify any risks or issues from a business/user perspective. Accuity will continue to evaluate the clarity of roles and responsibilities as project plans are refined and observe the effectiveness of project organization.		
							2019.07.PM02.R2	The DataHouse Project Manager should work onsite at DLIR through project completion to improve DLIR and DataHouse project team cohesion.					
							2019.07.PM02.R3	Include DLIR in project activities and communications to increase DLIR and DataHouse project team cohesion.					
Project Organization and Management	2019.07.PM03	Issue	Moderate	Moderate	The current deliverable review and acceptance process has contributed to project delays and resulted in the acceptance of deliverables that do not meet industry standards.	DataHouse prepares project deliverables and submits to DLIR for review. As DLIR has had limited involvement in project activities or the preparation of deliverables (refer to finding 2019.07.PM02), DLIR does not have an understanding of the purpose of the deliverables or the thought process and factors that were considered in developing the deliverables. This has led to protracted review periods and acceptance of deliverables that do not meet industry standards (refer to finding 2019.07.PM10). A lack of a clear deliverable listing or acceptance criteria (refer to finding 2019.07.PG03), a lack of a quality management process and resource to verify deliverables (refer to finding 2019.07.IT05), and over tasked project managers (refer to finding 2019.07.PM14) also contribute to an ineffective deliverable review and acceptance process. The delay in the approval of deliverables has been cited by the eCMS Project team as one of the reasons the Phase 1 go-live dates were extended. Based on informal IV&V recommendations, DataHouse and DLIR started to implement joint deliverable review meetings beginning June 2019.	2019.07.PM03.R1	Establish deliverable acceptance criteria.	Consider including acceptance criteria in the quality management plan (refer to finding 2019.07.IT05), in a contract amendment (refer to finding 2019.07.PG03), or in Deliverable Expectation Documents (DED).	Open	09/20/19: Accuity has kept the severity rating as Level 2 (Moderate). Although Accuity observed DataHouse and DLIR meetings to review draft deliverables and DLIR has expressed greater satisfaction in the deliverable review and acceptance process, the process to evaluate deliverables against established acceptance criteria has not yet been implemented. Additionally, the impact of deliverables on project schedule, roles and responsibilities, design, migration, etc. is not consistently clear. 10/25/19 and 11/22/19: No updates to report. Accuity will continue to evaluate the effectiveness of the deliverable review and acceptance process.		
							2019.07.PM03.R2	Hold joint DLIR and DataHouse deliverable review meetings to walk through deliverables.					
							2019.07.PM03.R3	Implement formal deliverable review and approval processes.	•Include both the scope validation process for acceptance and the quality control process for correctness (refer to finding 2019.07.IT05). •Include an evaluation of deliverables against acceptance criteria and requirements documentation. •DLIR should understand how each deliverable impacts the project schedule, roles and responsibilities, and ultimately the quality of the technical solution and success of the project.				
Project Organization and Management	2019.07.PM04	Issue	High	N/A	DataHouse proposed a solution on their BAFO without obtaining a written letter of intent between DataHouse and DHS. Furthermore, the eCMS Project advanced for 10 months without a formal MOU between DLIR and DHS and reliance on the DataHouse Project Sponsor to lead the discussions due to her experience with DHS.	The DataHouse BAFO proposed a technical solution that planned to leverage DHS's IBM FileNet environment, however, there was no written agreement between DataHouse and DHS that supported DHS intent to support shared services. Once the eCMS Project was underway, the MOU discussions with DHS were primarily led by the DataHouse Project Sponsor. The eCMS Project advanced for 10 months without finalizing the MOU between DHS and DLIR. As the proposed solution is no longer viable due to the recent DHS development, an alternative solution must be determined (refer to finding 2019.07.IT01) and previously accepted or drafted deliverables may need to be updated. Although the eCMS Project will not be able to utilize DHS's IBM FileNet environment, the project still plans to leverage DHS's enterprise licenses for FileNet and Datacap. Before moving forward in the project, DLIR should finalize all necessary agreements to ensure that the alternative solution is viable and prevent further delays.	2019.07.PM04.R1	Finalize the MOU to leverage DHS's enterprise licenses for FileNet and Datacap.		Closed	Closed	9/20/2019	Closed as the MOU with DHS is in process to be finalized and DLIR is leading contractor negotiations. The recommendation to identify all critical tasks will continue to be monitored under the 2019.07.PM13 Schedule Management finding.
							2019.07.PM04.R2	DLIR should lead all discussions and negotiations of vendor contracts or agency agreements.					
							2019.07.PM04.R3	Identify and complete all critical tasks prior to moving forward with an alternative solution.					

Assessment Category	Finding ID	Type	Original Severity	Current Severity	Finding	Analysis	Recommendation ID	Recommendation	Supplemental Recommendation	Finding Status	Finding Status Update	Closed Date	Closure Reason
Project Organization and Management	2019.07.PM05	Risk	Moderate	N/A	A lack of clarity on DataHouse's development methodology may not allow or adequately prepare stakeholders to participate readily.	DataHouse is using a modified Agile development methodology that is referred to as "Water-Scrum-Fall". This is a combination of the waterfall and Agile methods that defines the full set of requirements at the beginning but uses Agile user stories and sprints while building the software. Based on the current project plan, the eCMS Project was supposed to begin the Build stage of Phase 1 and transition to the Scrum methodology. Although the recent DHS development will likely delay the kickoff of this stage, there are a number of concerns regarding the transition to the Scrum methodology: •DataHouse has not yet fully determined the number, length, and details of the sprints. •The project schedule also does not yet reflect the agile sprints cycles or identify resources who are expected to participate. •There have not been communications with the DLIR project team and stakeholders regarding the Scrum methodology or the roles and responsibilities they have during this stage of the project. •Many of the DataHouse project team members work remotely and are unable to work on-site.	2019.07.PM05.R1	Formalize an approach for executing Scrum phases.	•Consider industry best practices for Agile methodologies such as retrospectives, daily standups, burndown charts, and frequent user demonstrations and feedback. •Establish the backlog preparation and refinement process. •Establish virtual conferencing tools and communication protocols for geographically distributed team members. •Set the number and length of the sprints. •Update the project schedule for sprint activities and assign resources (refer to finding 2019.07.PM14). •Include clear and detailed procedures and roles and responsibilities for Scrum tasks (refer to finding 2019.07.PM02). •DLIR should be included in project team activities (refer to finding 2019.07.PM02).	Closed	09/20/19: Acuity has kept the severity rating as Level 2 (Moderate). Although DataHouse has incorporated the Case Management sprint schedule into the overall project schedule and provided a high-level overview of the requirements/user stories to be covered by each sprint, roles and responsibilities still need to be clearly defined and communicated. The Case Management development team follows a classic Scrum model and plans to clarify roles and responsibilities of Product Owners and users, how new requirements will be approved and prioritized, and acceptance criteria during the next user review and Epic 2. The Content Management development team follows a semi-agile process and drafted an overview document of the team's change management practices. 10/25/19: The Case Management development team held a training for the DLIR Product Owners to provide an overview of the Scrum methodology and the Product Owner role and responsibilities.	10/25/2019	Closed as the Scrum methodology has been formalized and was communicated to the DLIR eCMS Product Owners. The recommendation to communicate the methodology to all impacted stakeholders will continue to be monitored under the 2019.07.PM07 Stakeholder Communications finding.
							2019.07.PM05.R2	Communicate the approach for executing Scrum phases to all team members and impacted stakeholders.					
Communication Management	2019.07.PM06	Issue	High	Moderate	DataHouse's ineffective and untimely communications with the DLIR Project Team contributed to DLIR's incomplete understanding of the technical solution, potential risks, and upcoming project activities.	Communication activities listed in the Project Management Plan (version 1.0) did not occur as planned as the weekly project status meetings did not begin until April 2019 and the first progress report was not completed until February 2019. Despite the commencement of regular project communications, misunderstandings and miscommunications between the DataHouse and DLIR project teams continued to occur. DLIR project team members had a piecemeal understanding of the technical solution (refer to finding 2019.07.IT02) and project risks and issues (refer to finding 2019.07.PM09). Additionally, information regarding upcoming project activities was not provided timely. For example, DataHouse did not timely communicate to DLIR what to expect for the design stage sessions (e.g., what would be covered each day, which end users needed to participate). There has also been a lack of communications regarding the upcoming build stage activities (refer to finding 2019.07.PM05). The IV&V recommendations made at 2019.07.PM02.R2 and 2019.07.PM02.R3 regarding DataHouse working on-site and including DLIR in project activities will also address this finding. Below are additional recommendations to further improve project team communications.	2019.07.PM06.R1	Implement daily touch point meetings between DataHouse and DLIR Project Managers.		Open	09/20/19: Acuity decreased the severity rating from Level 1 (High/Critical) to Level 2 (Moderate). The DataHouse and DLIR Project Managers have daily touch points through various methods (in-person meetings, Go To Meetings, email, phone, and text). Furthermore, as noted above at finding 2019.07.PM02, DLIR has been included in more DataHouse meetings including sprint planning, reviews, and retrospectives. 10/25/19: Some improvement of communications were made through DLIR's participation in more Case Management development team meetings and DataHouse's facilitation of DLIR conversations with ETS. Communications regarding upcoming project activities, milestones, and due dates need to be revamped to increase effectiveness (e.g., regular project schedule reports filtered for DLIR resources only and sorting by start dates). 11/22/19: No updates to report. Acuity will continue to evaluate the effectiveness of these project communication channels.		
Communication Management	2019.07.PM07	Risk	Moderate	Moderate	The lack of tailored project communications for all impacted stakeholders may reduce user adoption and stakeholder buy-in.	Communications management is a part of the Project Management Plan developed by DataHouse, however, the plan is not comprehensive and primarily reflects project meetings, status reporting, and issue reporting. The approved Project Management Plan (version 1.2) was updated to include a communication matrix that outlines additional communication activities. While this is an improvement over the previous version, the latest draft plan still does not provide adequate details regarding communication activities as all stakeholders are grouped together for three broad communication methods and activities. A formal communication requirements analysis was not conducted to determine the information needs of internal and external project stakeholders. There is not a process to ensure the timely distribution of project information and there is no dedicated role or adequate resources assigned to communications management (refer to finding 2019.07.PM14). As such, communication activities have occurred haphazardly. The limited communication activities is somewhat mitigated as the DLIR Project Manager involves internal stakeholders in project-related meetings and working sessions. However, this informal approach does not include all internal stakeholders or any external stakeholders.	2019.07.PM07.R1	Further refine communication management plans.	•Segment stakeholders into groups by communication needs such as by department unit (e.g., Hearings, Enforcement, or Records and Claims), by position (e.g., manager, supervisor), or internal and external (e.g., claimants, insurance agencies). •Consider the list of communication methods listed in DataHouse's BAFO. •Due to limited DLIR resources available for communication activities, the specific groups and communication activities should be prioritized to focus resources most efficiently. •Update the project schedule for communication activities and assigned resources (refer to finding 2019.07.PM14).	Open	09/20/19: Acuity decreased the severity rating from Level 2 (Moderate) to Level 3 (Low). DLIR plans to hold two sessions on October 1, 2019 to update the DLIR internal stakeholders (including neighbor island staff) on what has been happening for the last year on the eCMS Project including a brief demo by DataHouse of how the new system will work and look. DLIR also plans to update the DLIR website to include project information that is accessible by internal and external stakeholders. 10/25/19: DLIR held two sessions for internal stakeholders to provide an update on the project progress and timeline. DLIR worked on plans to update the website and draft the carrier newsletter to include project updates. As noted above at finding 2019.07.PM05, the Scrum methodology should be communicated to all stakeholders who will be participating in sprint activities. 11/22/19: Acuity increased the severity rating from Level 3 (Low) to Level 2 (Moderate) as plans to update the website and send out a letter to carriers regarding upcoming changes were not completed as expected. It is important for communications with impacted stakeholders to be executed timely. Acuity will continue to evaluate project communication plans and activities.		

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Organizational Change Management	2019.07.PM08	Risk	Moderate	Low	Missing key OCM steps or activities may not identify pockets of resistance or adequately enable individual change.	There is no formal OCM plan or approach. DataHouse's BAFO lists various OCM activities but these were not formalized in a plan or processes. There are no OCM specific tasks or resources assigned for OCM activities in the project schedule (refer to finding 2019.07.PM14). Although there is no formal or coordinated OCM approach, some elements of OCM occur through regular project management communication and training activities. The DLIR Project Manager's inclusive and collaborative approach with internal stakeholders (refer to finding 2019.07.PM01) and the DCD Executive Sponsor's active and visible support of the project (refer to finding 2019.07.PG01) also mitigates the lack of a formal approach. Although projects may progress without a formal OCM approach, industry best practices support that a structured OCM approach compliments project management approaches in increasing probability of project success. Performing activities with an OCM focus will help to better prepare, equip, and support individuals throughout the project and to ensure that the solution is ultimately adopted and embraced by employees.	2019.07.PM08.R1	Develop and implement a structured OCM approach.	•Collect baseline change awareness and readiness measurements through surveys or interviews. •Create and mobilize a change coalition group of managers, supervisors, and key influencers. •Incorporate and align OCM into communication, business process engineering (BPR), and training activities. •Develop OCM activities to address identified awareness gaps or pockets of resistance. •Implement reinforcement mechanisms to support change and increase adoption.	Open	09/20/19: Acuity decreased the severity rating from Level 2 (Moderate) to Level 3 (Low). A number of communication activities are planned to provide awareness of the upcoming project activities including the DLIR internal stakeholder meeting and DLIR website discussed above at finding 2019.07.PM07. 10/25/19: Communication activities were executed or are in progress which help to partially address OCM. ETS has assigned an OCM resource to assist with the eCMS Project. 11/22/19: OCM activities are not executed continually or consistently to keep stakeholders engaged. Accuity will continue to evaluate the OCM approach and monitor the change readiness of project stakeholders.		
Risk Management	2019.07.PM09	Issue	High	Moderate	Risks and issues have not been clearly identified, tracked, or reported resulting in the lack of understanding of potential impacts across project team members and there are no mitigation plans to adequately address them.	Only three risks and two issues have been identified by DataHouse on the project to date with no history of any risks being closed. DLIR project team was not tracking any of its own risks or issues related to the project. A risk regarding the delay in the completion of the MOU agreement with DHS (refer to finding 2019.07.PM04 and 20109.07.IT01) was never identified and the risk identified in the Content Management Conversion and Migration (version 0.0) document (refer to finding 2019.07.IT.04) was not included in the risks and issues log, indicating an ineffective risk and issue management process. Based on information IV&V recommendations made during the assessment period, both DLIR and DataHouse have communicated a plan to start identifying and logging risks jointly onto DataHouse's log and reviewing them together weekly. As identification and mitigation of risks and issues are critical to project success, a formal process should be implemented before moving forward in the project.	2019.07.PM09.R1	Formalize the Risk and Issue Management process.	•A formalized process should clearly define responsibilities and steps in identification, resolution and action items tracking, and escalation procedures. •The project team must encourage open, transparent discussion about risks and issues.	Open	09/20/19: Acuity decreased the severity rating from Level 1 (High/Critical) to Level 2 (Moderate). A DLIR Risk Manager was assigned in August 2019 and has begun to use mind mapping and a log to identify and document risks. Risks and issues have been included on the agenda for weekly project status and monthly Executive Steering Committee (ESC) meetings. The risk management process needs to be further refined to combine the DataHouse and DLIR logs into one source, assign risk owners, and develop mitigation or remediation plans for each risk or issue. 10/25/19: Risks were discussed at the weekly status meetings and monthly ESC meetings. The DLIR Project Manager and DLIR Risk Manager also meet weekly to review and discuss the risk log. The risk management process improvements noted as of 9/20/19 are still open. 11/22/19: No updates to report. Accuity will continue to monitor the risk management process.		
							2019.07.PM09.R2	Conduct regular meetings to discuss project risks and issues.	•Include DataHouse and DLIR and, on occasion, the executive steering committee (refer to finding 2019.07.PG02). •Perform a detailed review of new items, status of open items, risk/issue owners, and mitigation plans.				
Scope and Requirements Management	2019.07.PM10	Issue	High	Moderate	The Content Management and Case Management requirements documentation is incomplete.	The requirements for both Content Management and Case Management have already been approved, however, the requirements are incomplete (e.g. do not incorporate all contract requirements and all three project phases) and the descriptions in the Requirements Traceability Matrix (RTM) lack sufficient detail. The current RTM also does not link operational and project objectives to design artifacts. Furthermore, the RTM does not include non-functional requirements, including compliance with Hawaii Revised Statues, Hawaii Administrative Rules and security requirements. Requirements management is a part of the Project Management Plan developed by DataHouse, however, the plan is not comprehensive. The Project Management Plan (version 1.2) was updated to include additional details regarding requirements management. While this is an improvement over the previous version, the latest draft plan still does not provide adequate details regarding the requirements prioritization process, the traceability structure, and how requirements will be reported. As requirements are the foundation for proper system design, development, and testing, it is essential that requirements documentation are complete and meet industry standards and best practices. Requirements documentation should be revised and requirements management processes should be improved prior to moving forward in the project.	2019.07.PM10.R1	Revise Content Management and Case management requirements documentation and RTM.	•Ensure requirements follow SMART (specific, measurable, actionable, realistic and time bound) guidelines. •Ensure requirements documentation include all requirements listed in the DataHouse contract, all requirements identified during the stakeholder sessions, and for all three phases of the eCMS Project. •Ensure requirements include functional, performance, process, non-functional, security, and interface requirements.	Open	09/20/19: Acuity decreased the severity rating from Level 1 (High/Critical) to Level 2 (Moderate). The RTM has been updated to include more detailed and specific requirements and user stories from the Case Management and Content Management development teams. DataHouse is in the process of enhancing their RTM to crosswalk and merge all requirements into one master document including all contract requirements. With the staggered development of the Content Management and Case Management solutions and the iterative nature of Scrum methodology, additional requirements will continue to be identified throughout Case Management development which could have implications to Content Management. As noted above at finding 2019.07.PM05, the process for approving and prioritizing requirements still needs to be set. Formalizing the process for managing requirements remains key. 10/25/19: DataHouse provided training to the DLIR Product Owners that included how requirements are managed in the development sprints (refer to 2019.07.PM05) and clarified responsibility for security requirements (refer to 2019.07.IT07). Contract requirements were added to the RTM, however, those requirements were not traced to the requirements subsets used by the development teams for completeness. 11/22/19: Case Management requirements are refined through user stories during each sprint. No other significant updates regarding contract, integration, or security requirements to report. Accuity will continue to evaluate the requirements documentation and processes.		
							2019.07.PM10.R2	Improve requirements management processes.	•Ensure that there is a clear understanding between DataHouse and DLIR regarding who is responsible for identifying and tracking different types of requirements. •Develop a process for prioritizing and reporting requirements. •Develop a process for tracing requirements to specific system design elements.				

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Business Process Reengineering	2019.07.PM11	Risk	Moderate	Moderate	Not identifying and addressing BPR opportunities prior to system design and development may require additional effort to correct.	There is no formal plan for BPR activities. DataHouse's approach to BPR was to start with the current state process maps, walkthrough the process with stakeholders, and make updates to the processes maps. As a result of this process, DataHouse provided future state process maps. However, Team Accuity was unable to clearly understand how processes were prioritized for change, root causes were addressed, or processes were improved (e.g., elimination of rework loops). Business process improvement is a key deliverable identified in the RFP and in DataHouse's contract. The DataHouse contract states that the key deliverable will be manifested through: faster throughput of data into the system; faster response times to requests by users, less errors reported in the system; greater flexibility to make system changes; and online access and input by internal and external users. However, the RFP and contract do not clearly identify how this deliverable will be supported, evaluated, or accepted by DLIR (refer to finding 2019.07.PG03). There should be clear documentation on how the new solution plans on measuring and achieving key business process improvement performance goals. The IV&V recommendations made at 2019.07.PG05.R1, 2019.07.PG05.R2, and 2019.07.PG05.R3 regarding clear and measurable goals and success metrics will also address this finding. Below is an additional recommendation to further improve BPR activities.	2019.07.PM11.R1	Identify and track BPR opportunities in a log.	This log should be used to plan BPR and design activities and to develop content for communications and training.	Open	09/20/19: Accuity has kept the severity rating as Level 2 (Moderate) as a process or tool for tracking BPR changes for future communications and training has not been created. 10/25/19 and 11/22/19: BPR opportunities continue to be discussed during sprint sessions, however, identified opportunities are not formally tracked. Accuity will continue to evaluate BPR processes.		
Cost, Schedule and Resource Management	2019.07.PM12	Risk	High	High	Informal cost management practices may lead to unexpected costs or overpayments of contracts.	There is no formal cost management plan. A comprehensive total project budget is not created, tracked, or reported. Currently, payments are tracked for the two main eCMS Project contracts: DataHouse SI contract and the Team Accuity IV&V contract. Other costs for licenses and equipment are tracked informally as these are often paid from DCD's regular or excess funds. With the recent DHS development, costs of all required hardware and software for the alternative solution as well as long-term operational costs need to be properly evaluated and managed (refer to finding 2019.07.IT01). Additionally, total project costs and funding sources are not formally reported. The DataHouse contract states that payments are contingent upon receipt of services, deliverables, and reports in accordance to the milestones that meet the expectations of the RFP. DataHouse provided DLIR with a monthly payment schedule and as of June 30, 2019, DLIR has paid DataHouse's invoices through April 2019 (May and June 2019 invoice payments are still pending). Although the project schedule, deliverable timelines, and go-live dates have been pushed back, no adjustments were made to the monthly payment schedule which could result in overpayments. Due to the lack of clear and specific deliverable expectations (refer to finding 2019.07.PG03), incomplete understanding of all the schedule delays (refer to finding 2019.07.PM13), and undefined criteria for revising the payment schedule, Team Accuity is unable to determine if DataHouse payments are appropriately managed.	2019.07.PM12.R1	Prepare a comprehensive project budget and a schedule of long-term operational costs (e.g., licenses, subscriptions, maintenance, cloud services).		Open	09/20/19: Accuity has kept the severity rating as Level 1 (High) as a comprehensive project budget and long-term cost schedule have not been created yet. Additionally, regular cost variance reports are not prepared or presented. 10/25/19: Progress has been made to gather cost information and set up budget tracking templates. 11/22/19: No updates to report. Accuity will continue to monitor project costs including new AWS costs (from finding 2019.07.IT01) and cost management practices.		
							2019.07.PM12.R2	Prepare regular cost reports for management and the executive steering committee.					
							2019.07.PM12.R3	Clarify DataHouse payment terms and adjust payment schedules for schedule delays.					
Cost, Schedule and Resource Management	2019.07.PM13	Risk	High	High	Inadequate schedule management practices may lead to project delays, missed project activities, unrealistic schedule forecasts, or unidentified causes for delays.	The Phase 1 go-live dates were delayed a few times since the start of the project with the Content Management go-live delayed five months and the Case Management go-live delayed three months. Reasons for the delay provided by the eCMS Project team included additional time for requirements gathering, some Phase 2 work that was moved up to Phase 1, staff vacations during the holidays, time for the DLIR Project Manager to write the RFP for the IV&V contract, and delayed procurement of the scanners. Although there are reasonable explanations for some of the delays, detailed schedule variance analyses to understand causes and impacts of the delays have not been thoroughly performed, documented, or reported. Decisions or change requests to revise the project schedule are not properly documented or approved in accordance with the Project Management Plan. DataHouse has prepared a higher-level project schedule and a more detailed task listing. Although the project schedule will need to be updated due to the recent DHS development and selection of an alternative solution, the following deficiencies were noted in the current project schedule: * Does not include all project tasks such as Build stage sprints, communication, OCM, BPR, and quality assurance (refer to findings 2019.07.PM05, 2019.07.PM07, 2019.07.PM08, 2019.07.PM11, and 2019.07.IT05). * Does not include estimated durations. Durations are only included in the more detailed task listing. * Only includes tasks for Phase 1. The Phase 2 and 3 tasks are only included in the more detailed task listing. * Specific assigned resources are not identified as only a generic DataHouse or DCD designation is used.	2019.07.PM13.R1	Document and approve revisions to project schedule deliverables, milestones, and go-live dates in accordance with the Project Management Plan.		Open	09/20/19: Accuity has kept the severity rating as Level 1 (High). Although DataHouse updated the project schedule to include additional tasks for Phases 1, 2, and 3 and identify specific resources assigned for select tasks, there are still a number of deficiencies noted. The project schedule is not fully resource loaded, is not integrated with subcontractor's detailed schedules, does not include all DLIR project tasks, estimated hours, or adequately detailed tasks for Phases 2 and 3, and does not retain baseline dates for variance analysis. As a result, Accuity is unable to assess the over-allocation of resources, identify the critical paths, or determine if time estimates or project progress percentages are reasonable. Additionally, regular schedule variance reports are not prepared or presented. 10/25/19: The project schedule was updated with time percentages for some of the tasks, however, the Content Management go-live date is in jeopardy again. The schedule should be updated to include links for predecessor and successor dependencies related to a security management plan (refer to finding 2019.07.IT07). Any DLIR tasks that are necessary for DataHouse tasks should be included in the project schedule and regularly communicated to DLIR (refer to finding 2019.07.PM06). The other schedule management issues noted as of 9/20/19 continue to limit the project's ability to improve project performance and increase adherence to revised timelines. 11/22/19: No updates to report. Accuity will continue to monitor the project schedule and schedule management practices.		
							2019.07.PM13.R2	Refine the project schedule with details of tasks, durations, phases, and assigned resources.					
							2019.07.PM13.R3	Prepare regular schedule reports and schedule variance analyses for management and the executive steering committee.					

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Cost, Schedule and Resource Management	2019.07.PM14	Risk	Moderate	High	Inadequate assigned project resources may lead to project delays, reduced project performance, or turnover of project resources.	Team Accuity was unable to evaluate resource workloads based on the project schedule information (refer to finding 2019.07.PM13), however, based on observations of the eCMS Project team, the DataHouse and DLIR Project Managers appear to be over-tasked. The DLIR Project Manager is the only full-time DLIR employee assigned to the eCMS Project and understandably does not have time to perform all of the tasks to properly manage the project or represent DLIR during project activities. DLIR should increase participation in design and development activities (refer to finding 2019.07.PM02) but would not be able to with the current assigned resources. Resource management is included in the Project Management Plan and states that "resources will be provided based on project needs. This will be reviewed with DCD on a quarterly basis." The Project Status Reports prepared by DataHouse do not note any resource needs under the Staffing (Needs, Anticipated Changes) section. However, Team Accuity noted that the DataHouse Quality Assurance Lead has not been assigned (refer to finding 2019.07.IT05). DataHouse is also considering adding a project coordinator resource to assist with meeting minutes and getting deliverables out.	2019.07.PM14.R1 2019.07.PM14.R2	Reevaluate project resource needs and acquire additional resources. Prepare regular resource reports for management and the executive steering committee.	•Perform project schedule updates for the alternative solution (refer to finding 2019.07.IT01) and missing tasks (refer to finding 2019.07.PM13). •Ensure resource levels and skill sets align to assigned tasks. •Consider including resource needs for unassigned tasks or roles. •Consider including DLIR resources needed and estimated hours for upcoming project activities (e.g., design sessions, user demonstrations, or user testing).	Open	09/20/19: Accuity has kept the severity rating as Level 2 (Moderate). Although two of the eCMS DLIR project team members have been assigned additional responsibilities to lighten the load of the DLIR Project Manager, inadequate resources and the timing of upcoming and critical project activities continue to be a concern. 10/25/19: Resource constraints continue to be a challenge. Focus of DataHouse resources on AWS setup and network logistics delayed completion of the test plans and progress on the configuration management plan. DLIR resources were partially assigned to work on other DLIR IT initiatives which delayed completion of test plans and limited progress on addressing prior IV&V findings. 11/22/19: Accuity increased the severity rating from Level 2 (Moderate) to Level 1 (High) as resource constraints continue to limit improvements made and the pace of the project activities is picking up putting additional demands on the project team. Accuity will continue to assess the adequacy of project resources.		
System Software, Hardware and Integrations	2019.07.IT01	Issue	High	N/A	The original solution proposed by DataHouse in their BAFO to leverage the existing DHS FileNet hosting infrastructure is no longer a feasible solution.	There are a number of items in the DataHouse BAFO that are no longer feasible based on the inability to leverage the existing DHS FileNet environment. Under the original solution, DHS would monitor and maintain the enterprise IBM FileNet environment. As DHS will no longer be providing access to their IBM FileNet environment, DLIR will need to identify resources to take on the monitoring and maintenance of the IBM FileNet infrastructure. As DataHouse recommended in the BAFO the on-premise installation for the IBM ECM solution due to the capture volume and higher performance of document file transfers over the LAN and internal State network, DLIR should be provided with a technical analysis of various solution options that includes a comparison of the alternatives on performance. Although this issue relates to the proposed hosting infrastructure solution for Content Management, this is an opportunity for both DataHouse and DLIR to reassess the total solution considering all updated technological opportunities available today. DLIR should ensure that DataHouse performs sufficient analysis regarding possible alternative solution options. DLIR should also take the time to perform adequate due diligence before making any decisions. It is important that thorough analysis and adequate due diligence is performed before moving forward in the project in order to avoid further project delays and to ensure that the delivered system will meet operational and stakeholder requirements.	2019.07.IT01.R1 2019.07.IT01.R2	Evaluate other total solution alternatives for an alternative solution. Prepare a comprehensive technical analysis of the alternative solution.	•Consider solutions that could include other technical applications that could utilize a different choice of methodology using different tools, provide a cheaper solution for the longer-term, and faster implementation. •Consider the following website which lists 20 competitive alternatives to IBM FileNet for consideration: www.g2.com/products/ibm-filenet-content-manager/competitors/alternatives. Additional research could result in more extensive choices going forward. •Include the impact of the alternative solution to project cost, schedule, resources, security, maintenance and operations, system software, hardware integration requirements, performance requirements, and required infrastructure to ensure a complete and successful working solution. •Clearly define what needs to be completed, who is responsible, steps for completion, and timing. •Considerations for impact on project cost includes costs related to the following: * Processing, storage and connectivity * Operating system and database management licensing * Interfacing technologies * Maintenance and operations * Data center, collocation facilities and availability requirements * If it is decided that FileNet is the most cost effective and efficient solution, renewal and ongoing costs of FileNet enterprise licensing •Considerations for impact on project schedule, time estimates, and resources include: * Acquisition, installation, and configuration of software and infrastructure * Ongoing maintenance and operations (patching, updates) * Performance of security assessments * Change and configuration management	Closed	Closed	9/20/2019	Closed as a replacement solution was approved by DLIR. As a comprehensive analysis was not prepared and there is still a need for additional clarification regarding certain aspects of the replacement solution, Accuity will continue to monitor plans for AWS security under finding 2019.07.IT07, AWS M&O roles and responsibilities under the new preliminary concern 2019.10.IT02, and AWS costs under finding 2019.07.PM12.

ASSESSMENT CATEGORY	FINDING ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	FINDING	ANALYSIS	RECOMMENDATION ID	RECOMMENDATION	SUPPLEMENTAL RECOMMENDATION	FINDING STATUS	FINDING STATUS UPDATE	CLOSED DATE	CLOSURE REASON
System Software, Hardware and Integrations	2019.07.IT02	Risk	High	Moderate	An unclear interface solution may impact the design process and require additional effort to correct.	The Content Management Design (version 1.0) document was approved by DLIR on May 6, 2019. Case Management is currently in the design phase and design documents have not been provided. Although the Content Management design document was completed and Case Management design is in progress, the exact interface solution has not been defined. The interfaces between Content and Case Management are integral to the success of the project and should be fully defined in design documents in accordance with industry standards. Due to the recent DHS development, the interface options will need to also be researched and analyzed depending on the alternative solution selected. However, even prior to this development, DLIR did not have a clear understanding of the interface solution as well as the complete technical solution. DLIR still had questions about the interface solution regarding the technology, connectivity, batch vs. real-time, security, cost and maintenance of the proposed interface solution between Salesforce and FileNet. The interface solution should be clearly analyzed, documented, mapped to project requirements, and communicated to DLIR.	2019.07.IT02.R1	Document the interface solution and analysis.	Documentation should provide a clear understanding on the interface solution including the following: * How Salesforce will query the selected Content Management solution * How files are uploaded to selected Content Management solution from Salesforce * How metadata is uploaded into Salesforce * Who is responsible for setup, configuration, and maintenance and the steps required for implementation * What are the costs associated for development and long-term maintenance	Open	09/20/19: Accuity decreased the severity rating from Level 1 (High) to Level 2 (Moderate). DataHouse included a narrative about the interface components in the Case Management Design Document. Furthermore, DataHouse organized two demos of 1) the Salesforce application using an interface/API to get to a web service, and 2) another web service using an iFrame and IBM ICN to get to FileNet. 10/25/19: DataHouse refined the interface design details in the Case Management Design Document (version 1.1). 11/22/19: DataHouse refined details in the integrations specification schedule. Accuity does not have full insight into integration development activities and we are unable to provide a complete update on integration development progress. Accuity will continue to evaluate the interface solution as additional details are finalized and development progress using the actual solution components is made.		
							2019.07.IT02.R2	Update the project schedule to define resources assigned to each of the interface-related activities.					
							2019.07.IT02.R3	Verify the proposed interface solution will work.					
Design	2019.07.IT03	Issue	High	N/A	The Content Management design documents were based on incomplete, inaccurate, and outdated requirements.	Case Management is currently in the design phase and design documents have not been provided. The Content Management Design (version 1.0) approved by DLIR on May 6, 2019. The recent DHS development will require design documents to be updated after an alternative Content Management hosting infrastructure solution is selected. However, even prior to this development, the Content Management design documents were drafted based on requirements documentation that is incomplete (refer to finding 2019.07.PM10). The requirements document deficiencies should be remediated immediately and the design documents updated accordingly.	2019.07.IT03.R1	Update the Content Management design documents.	Consider updates for revised requirements documents (refer to finding 2019.07.PM10) and for the alternative Content Management hosting infrastructure solution (refer to finding 2019.07.IT01).	Closed	09/20/19: Accuity decreased the severity rating from Level 1 (High) to Level 2 (Moderate). DataHouse updated the Content Management Design Document to include additional, more detailed requirements. As noted above at finding 2019.07.PM10, DataHouse is in the process of updating the requirements documentation to include all requirements from the DataHouse contract. 10/20/19: The Content Management Design Document (version 1.2) was updated to refine or add requirements.	10/25/2019	Closed as the Content Management design documents are regularly updated as changes to requirements are made. The completeness of the design with respect to contract requirements will continue to be monitored under the 2017.07.PM10 requirements finding.
Data Conversion	2019.07.IT04	Risk	Moderate	N/A	A Content Management data conversion plan that is based on incomplete, inaccurate, and outdated requirements may impact the data migration design process and require additional effort to correct.	Case Management is currently in the design phase and data conversion documents have not been provided. The Content Management Conversion and Migration (version 0.0) document was drafted by DataHouse on June 13, 2019 but was not yet approved by DLIR. The document was drafted based on requirements documentation that is incomplete (refer to finding 2019.07.PM10). Furthermore, the Content Management Conversion and Migration (version 0.0) document included a risk that changes to the requirements after a certain point in the project may cause additional effort to re-factor the migration design process. As data conversion is the process of converting data from one source to suit the system requirements of another, it is important that the data conversion plan is based on accurate system requirements. The requirements document deficiencies (refer to finding 2019.07.PM10) should be remediated immediately and the data conversion plan updated accordingly.	2019.07.IT04.R1	Update the Content Management data conversion plan.	Consider updates for revised requirements documents (refer to finding 2019.07.PM10).	Closed	09/20/19: Accuity has kept the severity rating as Level 2 (Moderate). The Content Management Conversion and Migration Plan (version 1.1) was updated on 09/05/19 before the Content Management Design Document (version 1.1) was updated on 09/15/19 to include additional design requirements. Changes to requirements should be evaluated for the impacts on the conversion and migration plans and the detailed taxonomy mapping. 10/25/19: DataHouse evaluated the new requirements and determined that there is no impact to the high level Content Management conversion requirements included in the Conversion and Migration Plan. 11/22/19: Accuity reviewed the taxonomy mapping with the primary stakeholder and confirmed that changes in system requirements will not have a significant impact on the Content Management data conversion plan as the legacy system has limited data fields that are currently used.	11/22/2019	Closed as changes in system requirements do not appear to significantly impact the Content Management data conversion plan.
Quality Management and Testing	2019.07.IT05	Risk	Moderate	Moderate	Not having an approved quality management plan and assigned quality assurance resources may impact the quality of project deliverables.	The Quality Management Plan (version 0.1) was drafted by DataHouse on June 23, 2019 but was not yet approved by DLIR. The draft plan did not include quality metrics, quality standards, or quality objectives of the project and does not describe how quality control results will be documented or reported. Additionally, the Quality Assurance Lead identified in DataHouse's BAFO is not assigned to the project team at this time. As it is almost eleven months into the eCMS Project and several deliverables were already approved and many are pending approval, it is important for a quality management plan to be formalized and resources assigned to perform quality management activities.	2019.07.IT05.R1	Finalize the quality management plan.	•DataHouse and DLIR should collaborate and agree on the quality management processes and metrics that will best serve this project. •Include quality standards or reference to specific criteria (refer to finding 2019.07.PM03). •Update the project schedule to assign quality assurance resources (refer to finding 2019.07.PM14).	Open	09/20/19: Accuity has kept the severity rating as Level 2 (Moderate). The DataHouse Project Manager communicated that DataHouse's quality management responsibilities are specific to deliverables and testing. As such, Accuity will work with DLIR to understand what additional quality management activities and metrics need to supplement the DataHouse quality management plan. 10/25/19: DataHouse clarified that the DataHouse Quality Management Plan deliverable does not need DLIR approval as it is not a contract deliverable and is just to communicate the DataHouse approach to quality management to DLIR. The Case Management quality assurance testing was performed for Epic 1. DLIR is working on the DLIR quality management approach. 11/22/19: No updates to report. Accuity does not have access to the project team's testing resources and we are unable to provide an update on testing activities. Accuity will continue to evaluate the quality management plan and activities.		
							2019.07.IT05.R2	Perform quality management activities on previously approved or submitted deliverables.					

ASSESSMENT CATEGORY	FINDING ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	FINDING	ANALYSIS	RECOMMENDATION ID	RECOMMENDATION	SUPPLEMENTAL RECOMMENDATION	FINDING STATUS	FINDING STATUS UPDATE	CLOSED DATE	CLOSURE REASON
Configuration Management	2019.07.IT06	Risk	Moderate	Moderate	A lack of a configuration management plan may impact the performance and quality of the system if unauthorized or untested changes are promoted between environments.	A configuration management plan has not yet been drafted. DataHouse plans to prepare a configuration management plan by October 11, 2019. Based on the current project plan, the eCMS Project was supposed to begin the Build stage of Phase 1. Although the recent DHS development will likely delay the start of the Build stage, not having a configuration management plan in place increases the concern that changes may not be properly tested, accepted and approved which may impact system performance or quality.	2019.07.IT06.R1	Develop a formal configuration management plan.	•Ensure the plan is in accordance with IEEE 828-2012 – Standard for Configuration Management in Systems and Software Engineering and includes the configuration management planning process, configuration identification process, configuration change control process, configuration status accounting process, configuration auditing process, interface control process, and release management process. •DataHouse and DLIR should collaborate and agree on the configuration management plan purposes and processes that will best serve this project.	Open	09/20/19: Accuity has kept the severity rating as Level 2 (Moderate). Although Accuity obtained a better understanding of configuration management through interviews of the Content Management and Case Management development teams, DataHouse is still in the process of finalizing and documenting a configuration management approach. 10/25/19: No updates to report. 11/22/19: DataHouse provided a summary of the configuration management approach for the Case Management development team in addition to the previously provided summary of the Content Management development team's approach. The configuration management approach used by the other development teams (e.g. integrations, AWS/network) is still not clear. Additionally, a comprehensive DataHouse team configuration management plan was not completed. Accuity will continue to evaluate the configuration management plan and approach.		
Security	2019.07.IT07	Risk	Moderate	High	Not having an approved security management plan in place may impact the security and privacy of the data.	The Security Management Plan (version 0.0) was prepared by DataHouse on June 3, 2019 but was not yet approved by DLIR. Based on the current project plan, the eCMS Project was supposed to begin the Build stage of Phase 1. Although the recent DHS development will likely delay the start of the Build stage, not having a security management plan in place may result in improperly defined security requirements and may preclude the adequacy of the system to support the data needs of the system. Security controls should be defined in the security management plan and implemented as part of an organization-wide process that manages information security and privacy risk.	2019.07.IT07.R1 2019.07.IT07.R2	Ensure the security management plan meets specific standards. Finalize the security management plan.	•Consider the industry standards and best practices above. •DataHouse and DLIR should collaborate and agree upon the specific standards that will best serve this project.	Open	09/20/19: Accuity has kept the severity rating as Level 2 (Moderate). The security management plan has not yet been finalized and also needs to be updated to include AWS security plans (from finding 2019.07.IT01). DataHouse plans to complete the security management plan updates in October 2019. 10/25/19: Accuity increased the severity rating from Level 2 (Moderate) to Level 1 (High) due to the need for a plan or controls to be in place and the impact that a delay in implementing the plan or controls would have on project activities including data conversion, training, and testing. DataHouse clarified that the submitted Security Management Plan only covers the DataHouse project team. DataHouse also clarified that they are only responsible for application security which they intend to document in an Application Security Management Plan and that DLIR is responsible for network security, security requirements, and security controls. DLIR does not currently have formal security policies but plans to develop policies in early 2020. DLIR also plans to work with ETS to identify minimum security requirements to allow the eCMS Project to progress as the formal policies are developed. Necessary security controls should be decided on and implemented prior to data migration and task dependencies related to security should be identified in the project schedule (refer to finding 2019.07.PM13). DLIR should also consider security controls for system data held by DataHouse. 11/22/19: ETS provided some guidance regarding AWS control tower and cloud security framework considerations. DLIR is working with EDPSO and ETS to identify security requirements and evaluate security design options. Accuity will continue to evaluate the security management plans and policies as they are finalized.		

Appendix E: Prior IV&V Reports

AS OF DATE	DESCRIPTION
06/30/19	Initial On-Site IV&V Review Report
09/20/19	Monthly On-Site IV&V Review Report
10/25/19	Monthly On-Site IV&V Review Report

Appendix F: Comment Log on Draft Report

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DLIR DCD eCMS Project: IV&V Document Comment Log				
ID #	Page #	Comment	Commenter's Organization	Accuity Resolution
1		**No DLIR comments.**		
2				
3				
4				
5				
6				
7				
8				
9				
10				

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