# HB546 HD2

Measure Title: RELATING TO INTOXICATING LIQUOR.

Report Title: Liquor Licenses; Brewpubs; Small Craft Producer Pubs

Permits a small craft producer pub licensee to

manufacture not more than 125,000 barrels of malt beverages on the licensee's premises per year. Allows

brewpub licensees and small craft producer pub

Description: licensees to conduct certain activities at satellite

locations. Clarifies the definition of "growler". Allows brewpub licensees and small craft producer pub licensees to obtain a direct shipper permit. (HB546

HD2)

Companion: <u>SB773</u>

Package: None

Current

Referral:

YAMASHITA, DECOITE, HASHIMOTO, ICHIYAMA, C.

Introducer(s): LEE, MCKELVEY, TAKUMI, WILDBERGER, WOODSON,

San Buenaventura

## LIQUOR COMMISSION CITY AND COUNTY OF HONOLULU

711 KAPIOLANI BOULEVARD, SUITE 600, HONOLULU, HAWAII 96813-5249
PHONE (808) 768-7300 or (808) 768-7333 • FAX (808) 768-7311
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KIRK CALDWELL MAYOR



March 8, 2019

JOSEPH V. O'DONNELL CHAIRMAN

NARSI A. GANABAN CO-VICE CHAIR

MALAMA MINN CO-VICE CHAIR

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FRANKLIN DON PACARRO, JR.

ANNA C. HIRAI ASSISTANT ADMINISTRATOR

The Honorable Rosalyn H. Baker, Chair The Honorable Stanley Chang, Vice Chair and Members of the Committee on Commerce, Consumer Protection and Health

State Senate State Capitol, Room 229 415 South Beretania Street Honolulu, Hawaii 96813

Dear Chair Baker, Vice Chair Chang, and Members of the Committee:

SUBJECT: House Bill No. 546 HD2 Relating to Intoxicating Liquor

The Liquor Commission, City and County of Honolulu (Commission), appreciates the opportunity to submit testimony providing **comments** on the above-referenced measure. As a matter of principle, the Commission fully supports legislation that enables licensees to expand their businesses but also gives reasonable oversight to regulators in addressing the changing nature of the liquor industry.

With last year's predecessor version of House Bill 546, the Commission requested clarification about how the "satellite location(s)" described in Sections 1 (pages 4-5) and 2 (pages 9-10) would be regulated by a county liquor commission that was not the licensing authority for the manufacturing facility. The Commission appreciates that the clarification was made in House Bill 546, so that it is unambiguous that a satellite location will be fully subject to the host county's jurisdiction, to include the license application process, license fees and additional license fees based on gross liquor sales, and business operation oversight. In this way, the interests of the host county's population and existing licensee base will be given equal regard as the satellite location applicant or licensee.

Further, the Commission is not opposed to proposed clarifications to the definition of "growler," both in terms of container description and volume.

With respect to the proposed expansion of direct-to-consumer shipping to instate brewpubs and small craft (beer) producer pubs (Beer Pubs), the Commission

anticipates no appreciable difference in its current operations as it will use its existing direct-to-consumer wine shipping permit process to accommodate the expanded capability. We believe, however, that the proposed HD2 as currently drafted may be perceived as unfair as it limits local participation to the aforementioned Class 14 and Class 18 Beer Pubs, while permitting any out-of-state beer manufacturer (paragraph (c), page 13) to obtain direct-to-consumer shipping capability. Arguably, this disparity could result in negative impacts to our licensees of all classes by competition from increased customer access to out-of-state sourced products that bypass the wholesaler and retailer tiers. This disparity should receive further consideration should this measure receive your favorable action.

Thank you for the opportunity to testify.

Sincerely,

ranklin Don Pacarro, Jr.

Administrator

FDPjr:ACH



Cindy Goldstein, PhD Executive Director Hawaiian Craft Brewers Guild 98-814 C Kaonohi Street Aiea, HI 96701

> HB 546 H.D.2 Relating to Intoxicating Liquor Growlers, Satellite Locations and Direct Shipping Senate Committee on Commerce, Consumer Protection and Health Wednesday March 13, 2019 at 9:00 a.m. Conference Room 229

Position: Support

Chair Senator Rosalyn Baker, Vice Chair Representative Stanley Chang, and members of the Senate Committee on Commerce, Consumer Protection and Health,

The Hawaiian Craft Brewers Guild is a non-profit Hawaii trade organization that seeks to promote production of independent craft beer in Hawaii. The number of independent craft breweries in Hawaii continues to grow, and several breweries have recently, or are in the process of expanding. The Hawaiian Craft Brewers Guild is united in our pursuit to promote economic activity for Hawaii's beer manufacturers and enhance opportunities in our communities. Our members represent the majority of craft beer producers in Hawaii, with members producing 100% of their beer in Hawaii.

The Hawaiian Craft Brewers Guild and our member breweries embrace the responsible consumption of alcohol.

HB546 H.D. 2 includes three subject areas under HRS Section 281 addressing inconsistencies and increasing uniformity in laws regarding liquor manufacturing and sales. The Hawaiian Craft Brewers Guild has discussed provisions of HB546 H.D.2 with county liquor commissions across the state to share common craft beer manufacturing terminology and increase understanding of legislation related to craft beer and liquor.

#### **Growler containers**

The Hawaiian Craft Brewers Guild supports the language in HB546 H.D.2 for the term growler, simplifying and standardizing the term to mean a container of up to one gallon. Expanding the term growler to include a recyclable or reusable container recognizes the environmentally friendly practices of small craft brewery customers and businesses. As the popularity and use of growlers has expanded, a broader range of types of container materials are found including glass and metal, and other recyclable or reusable materials.

#### Satellite location other than primary manufacturing premises

The Hawaiian Craft Brewers Guild supports HB546 H.D.2 because it provides more consistency and uniformity for craft beer producers across the State. Small craft breweries start with an investment in a manufacturing location to begin production of their craft beer. Expansion to a satellite location often follows. HB546 H.D.2 recognizes the expansion of Hawaii's craft breweries, including expanding to a satellite location in another county.

A satellite location establishment should not need a license to manufacture if there is no production at the second location. The class of license should reflect the activities of the operation. If no manufacturing occurs at the satellite location, this should, by default, not require the same class of license (14, 18) as the primary location. This would apply when a brewery establishes a second location in the same or in another county.

A satellite location should be expected to hold a class license that reflects the business activities at the location, for example a restaurant. The brewpub or small craft producer license holder often has no intention of manufacturing at the second location but will have the desire to carry out retail sales of their products at their satellite location. A requirement for the same license as the primary location would be costly and time consuming, given that no manufacturing is part of the second satellite location.

The "second location" clause is meant to address inconsistencies where the second location is in another county.

#### **Direct shipment of beer by producers**

HB546 H.D.2 proposes to expand HRS 281-33.6 direct shipping rules to allow reciprocity for not just wine, but to also include beer. Direct shipment of wine into and out of Hawaii is already allowed. Expanding the statute to allow defined amounts of beer to be exported achieves parity with wine. A process already exists for direct shipment of wine, including an application form for direct wine shipment. The process and form could easily be modified for direct shipment of beer.

Breweries that are just starting out and smaller sized breweries don't usually have access to distributors that will export their beer in or out of State. HB546 H.D.2 is proactive in providing an opportunity for Hawaii's craft beer businesses to offer products through direct sales to new markets and a wider customer base. Direct shipment has the greatest benefit for small craft breweries that seek access to markets for more of their styles of craft beer, but have difficulty finding a wholesaler partner interested in the smaller craft beer brands and their variety of offerings.

Direct shipping increases the viability of small craft breweries by allowing export of our products manufactured in Hawaii to current brewery fans and potential new customers. We support HB546 H.D.2 because reciprocity with other states for direct shipping fosters expanded marketplace options for Hawaii's craft beer manufacturers. Promoting branding of products manufactured in Hawaii benefits businesses statewide.

The Hawaiian Craft Brewers Guild appreciates consideration of HB546 H.D.2 by the Senate Committee on Commerce, Consumer Protection and Health. We urge you to pass this bill. Thank you for the opportunity to provide testimony in support.



1050 Bishop St. PMB 235 | Honolulu, HI 96813 P: 808-533-1292 | e: info@hawaiifood.com

#### **Executive Officers**

Toby Taniguchi, KTA Superstores, Chair
Joe Carter, Coca-Cola Bottling of Hawaii, Vice Chair
Charlie Gustafson, Tamura Super Market, Secretary/Treas.
Lauren Zirbel, HFIA, Executive Director
Beau Oshiro, C&S Wholesale Grocers, Past Chair
Stan Brown, Acosta Sales & Marketing, Advisor
Paul Kosasa, ABC Stores, Advisor
Barry Taniguchi, KTA Superstores, Advisor
Derek Kurisu, KTA Superstores, Advisor

TO:

Committee on Commerce Consumer Protection and Health Senator Rosalyn H. Baker, Chair Senator Stanley Chang, Vice Chair

FROM: HAWAII FOOD INDUSTRY ASSOCIATION

Lauren Zirbel, Executive Director

DATE: March 13, 2019

TIME: 9am

PLACE: Conference Room 229

RE: HB546 HD2 Relating to Intoxicating Liquor

Position: Comments

The Hawaii Food Industry Association is comprised of two hundred member companies representing retailers, suppliers, producers, and distributors of food and beverage related products in the State of Hawaii.

We ask that the measure be revised to remove Section 3, which would allow direct shipment of certain beer. Current statute requires a license for direct shipment of wine, but has no real way to monitor or track compliance. There are also problems with identifying unlicensed direct shipments. The expansion of direct shipping to certain beer will only exacerbate the issues currently limited to wine. Until we better understand and can better manage the direct shipment of wine, it is unwise to open direct shipment to other forms of alcohol.

Thank you for the opportunity to testify.

#### Kauai Beer Company

James Guerber 4265 Rice Street Lihue, HI 96766 98080 639 7821 jim@kauaibeer.com



HB 546 H.D.2 Relating to Intoxicating Liquor; Growlers, Locations and Shipping Senate Committee on Commerce, Consumer Protection and Health Wednesday March 13, 2019 at 9:00 a.m. Conference Room 229

Position: **Support** 

Chair Senator Rosalyn Baker, Vice Chair Senator Stanley Chang, and members of the Committee on Commerce, Consumer Protection and Health,

The Hawaiian Craft Brewers Guild is a craft brewing trade organization that seeks to promote production of craft beer in Hawaii as independent craft breweries. We are united in our pursuit to promote economic activity for Hawaii's beer manufacturers and enhance opportunities in our communities. Our members represent the majority of craft beer producers in Hawaii, with members producing 100% of their beer in Hawaii.

We support HB546 because HB546 addresses inconsistencies and increases uniformity in laws regarding liquor manufacturing and sales.

My name is Jim Guerber and I am the President of the Kauai Beer Company, located in downtown Lihue, Kauai on Rice Street. We have been in business here since 2006 and began formally serving beer in September 2013. We have been instrumental in the effort to revitalize our downtown and are widely recognized for our contribution in that regard. We are in the process of renovating an adjacent space, which will dramatically enhance our ability to serve a larger customer base, increase production and increase our personnel, which is presently ~60 full and part-time personnel.

The Kauai Beer Company supports HB546 because it addresses inconsistencies and increases uniformity in laws regarding liquor manufacturing and sales, relating to the second location clause and the growler law. Additionally, passage of this bill will expand the current direct shipping laws to include Hawaii's breweries and distillers.

The following offers more details on the aforementioned three items:

#### **Consistency in the Growler law**

Growlers, crowlers, and other types of reusable and recyclable containers are very popular with our customers. Sales of our craft beer products in these containers continue to increase. We support the use of environmentally friendly container materials and expansion of the term growler to recyclable or reusable container.

The definition of growler is currently inconsistent for our business and our customers. We support using growler to mean "a recyclable and/or reusable container up to one gallon in size"

#### **Direct Shipping**

Breweries that are just starting out and smaller sized craft breweries don't usually have access to distributors that will export their beer out of state. This bill is proactive in providing an opportunity for direct shipping of beer to new markets and a wider customer base.

Direct shipping increases the viability of small craft breweries by allowing export of our products to our current brewery fans and potential new customers.

Direct shipment of wine is already allowed. Expanding the statute to allow defined amounts of beer to be shipped expands marketplace options for Hawaii's craft beer manufacturers.

#### **Satellite locations**

HB546 H.D.2 provides more consistency and uniformity for craft beer producers across the state. We have seen small craft breweries in Hawaii start up in a first manufacturing location to begin producing their craft beer and then expand to a second location. If no manufacturing is intended for the second location, proper licensing would be expected for the type of establishment, but a manufacturing license should not be needed for the new establishment if no craft beer production occurs there.

This bill simplifies expansion to a satellite location when the primary manufacturing and second location carrying out retail sales under the same trade name are not in the same county. Craft beer producers often want to sell their canned and bottled retail products at the second outlet where no manufacturing takes place.

## HB546 H.D.1 allows more opportunities for Hawaii's craft beer manufacturers to get their products into the marketplace.

Mahalo for your consideration. We urge you to pass this bill. Thank you for the opportunity to provide testimony in support of HB546 H.D.2

Sincerely,

Jim Guerber

President Kauai Beer Company



March 11, 2019

Senate Committee on Commerce, Consumer Protection and Health HB546 HD2 Relating to Intoxicating Liquor; Growlers, Locations and Shipping Wednesday, March 13<sup>th</sup>, 2019 at 9am, Conference Room 229

#### Re: IN SUPPORT OF HB546 HD2

Aloha Chair Senator Rosalyn Baker, Vice Chair Senator Stanley Chang, and members of the Committee on Commerce, Consumer Protection and Health,

My name is Garrett W. Marrero, I live in Kula, HI. We have locations on Maui in Lahaina and Kihei, and on Oahu in Waikiki and Kailua. We distribute across the Hawaii, 23 States, and 13 countries. We began in 2005 with 26 team members and have added more than 500 to our team. My wife and I were selected as the National Small Business Persons of the year in 2017 for our work at Maui Brewing Co. I'm writing on behalf of myself and our local family-operated business in support of **HB546 HD2** which clarifies various items in current liquor laws; namely the second location clause, and the growler law. Additionally, passage of this bill will expand the current direct shipping laws to include Hawaii's breweries and distilleries.

I very briefly cover the Growler and Satellite Taproom Location Clause issues below as it seems those are widely supported. I focus more intently on the second location clause as it seems there are some inaccurate conclusions from testimony I have read.

#### **Growler Clarification**

This section of the bill is universally supported by brewers, and liquor departments with no opposition to this section as it merely simplifies and clarifies rules.

#### **Satellite Taproom Location Clause**

This section of the bill is also universally supported by brewers, and liquor departments with no opposition to this section as it merely clarifies the intent of Class 14 and 18 licenses with regards to sales of retail wares at places other than primary manufacturing facility.

Currently as you see HRS 281 allows for Class 14 and 18 licensees to operate another location within the State so long as its properly licensed. This is to encourage and allow a producer to manufacture at one central plant and sell their products through other owned establishments. It does not make sense to have multiple manufacturing sites due to the extreme cost and complicated licensing at the Federal, State and Local levels. This clause was added in order to promote local manufacturing. Investing in one larger production facility yet allowing the retail rights to be conferred to additional locations in the State for retail but not manufacturing purposes. A clarification is necessary to ensure that a business manufacturing on one island, can sell its products on another island under the proper license.

#### **Direct Shipping**

Oddly this issue seems to have taken a turn. It was formerly universally supported by testimony submitted last year and in earlier versions of the bill. I would add that we fully support the three-tier system so long as it is indeed fair, however this has not proven to be the case universally. The wholesaler association and the food industry association have come out in opposition.

Hawaii has specific Direct Shipping laws allowing the direct shipping of wine by wineries. The system exists to allow reciprocity; eg allow wine in, allow wine out. Taxes must be paid, licenses issued, proper shipping rules ensuring proper age of recipient and etc. We are seeking the change in these rules to allow the same rights afforded to Wineries be conferred to Hawaii's breweries and distilleries as we manufacture locally and wish to export our products directly. The majority of smaller breweries do not have access to distribution as they are often too small to attract a wholesaler partner. We feel that it is imperative to their survival that access be given to retail to consumers around the world. This serves to increase the viability of a small craft brewery and to increase Hawaiian exports bringing attention to the growing brewing scene in Hawai'i. In order to accomplish this, we feel that HRS 281-33.6 can expand upon its direct shipping rules to allow reciprocity for not just wine but beer and spirits as well. This would also achieve fairness and parity across the three categories of beverage alcohol. The local wineries and distilleries support this amendment.

It is particularly interesting to hear that various Liquor departments feel that "certain of our licensees will be negatively impacted by competition from the increased access to out-of-state sourced products that bypass the wholesaler and retailer tiers". This couldn't be further from the truth. The wholesalers and retailers in today's world of beer simply do not want to handle the sheer volume of new products being offered by various craft producers. As large as we've become it is a struggle to get wholesalers to bring in the whole suite of beverages we make, the same goes for retailers. Offerings are being made at a rate that far outpaces the growth of shelf space. This however does not mean that craft beverage drinkers do not want the other products; so please enlighten me how the HLWA can state that denying access to market and denying craft beverage fans their choice in any way "protects consumers"? We simply are seeking a way for Hawaii's small craft producers to grow when they are turned away by those opposing this bill.

With regards to the comment from HFIA that "Current statute requires license for direct shipment of wine, but no real way to monitor or track compliance"; there is in fact a full system outlined in HRS and county rules for Wine to ship, it would be beyond simple to add the other beverages to this system. I would encourage Hawaii State to promote this system as it directly promotes real Hawaiian products and grants access to the world markets while also creating an increased revenue stream for Hawaii.

We support a meaningful conversation with HFIA and HLWA to discuss this issue.

We have worked extensively with various LC departments and are confident in the language of the first two issues working for us all.

Thank you for the opportunity to offer these comments in support of the passage of **HB546 HD2**, a common-sense bill that supports the burgeoning craft beverage industry in Hawaii.

Sincerely,

Garrett W. Marrero CEO/Founder



HB 546 H.D.2 Relating to Intoxicating Liquor; Growlers, Locations and Shipping Senate Committee on Commerce, Consumer Protection and Health Wednesday March 13, 2019 at 9:00 a.m. Conference Room 229

### Position: **Support**

Chair Senator Rosalyn Baker, Vice Chair Senator Stanley Chang, and members of the Committee on Commerce, Consumer Protection and Health,

The Hawaiian Craft Brewers Guild is a craft brewing trade organization that seeks to promote production of craft beer in Hawaii as independent craft breweries. We are united in our pursuit to promote economic activity for Hawaii's beer manufacturers and enhance opportunities in our communities. Our members represent the majority of craft beer producers in Hawaii, with members producing 100% of their beer in Hawaii.

<u>We Beer Lab HI</u> support HB546 H.D.2 because HB546 H.D.2 addresses inconsistencies and increases uniformity in laws regarding liquor manufacturing and sales.

We have multiple locations and this bill would allow us to create satellite locations and operate under the same regulations as our previous locations and be able to fill growlers and sell out packaged goods.

Mahalo for your consideration. We urge you to pass this bill. Thank you for the opportunity to provide testimony in support of HB546 H.D.2.

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Below are a few issues that we as the craft brewers guide see as larger issues.

#### **Consistency in the Growler law**

Growlers, crowlers, and other types of reusable or recyclable containers are very popular with our customers. Most growlers were made from glass when customers first began to use them. Sales of our craft beer products in these containers continue to increase. We support environmentally friendly practices at our brewery and would like to have the term growler expanded to include recyclable or reusable container.

The definition of growler is currently inconsistent for our business and can be confusing for our craft beer customers. We support using growler to mean a container not to exceed one gallon.



#### **Satellite locations**

HB546 H.D.1 provides more consistency and uniformity for craft beer producers across the state. We have seen small craft breweries in Hawaii start up in a first manufacturing location to begin producing their craft beer and then expand to a second location. If no manufacturing is intended for the second location, proper licensing would be expected for the type of establishment, but a manufacturing license should not be needed for the new establishment if no craft beer production occurs there.

This bill simplifies expansion to a satellite location when the primary manufacturing and second location carrying out retail sales under the same trade name are not in the same county. Craft beer producers often want to sell their canned and bottled retail products at the second outlet where no manufacturing takes place.

HB546 H.D.1 allows more opportunities for Hawaii's craft beer manufacturers to get their products into the marketplace.

Lanikai Brewing Company 175 Hamakua Drive, Unit C Kailua, Hawaii 96734 www.lanikaibrewing.com



3/11/2019

HB 546 HD 2 Relating to Intoxicating Liquor; Growlers, Locations and Direct Shipping

Aloha Chair, Vice Chair as well as all members on committee,

Lanikai Brewing Company is a locally owned and operated Craft Brewery here on Oahu and we are <u>in support of HB546 HD2.</u>

Consistency in language: The definition of Growlers in the HRS is currently confusing and inconsistent for business as well as consumers, therefore subjecting us to potential infractions and violations of laws that we cannot get clarity on. Looking for consistency in the language for a growler to be a container up to 1 gallon.

Direct Shipping: This is critical to small local Hawaii based breweries to be able to test external markets outside of Hawaii so we can grow our Hawaii based businesses. Direct shipment of wine is permissible, and no reason there should be a difference in beer creating parity with the other "liquors"

Satellite locations: This bill creates consistency and uniformity for beer producers in the state opening satellite locations while maintain a single production facility.

Thank you for the opportunity to send testimony. This bill will absolutely create new jobs here in Hawaii, strengthen our Made in Hawaii brand value for locals and visitors, as well as allow the industry to flourish and expand. Further, due to the costs of manufacturing here locally, this would allow us small business owners to be more competitive on the national scale furthering growth of jobs here in Hawaii.

Lanikai Brewing Company is an award winning, Island Inspired® authentic Hawaiian craft beer company making 100% of our brews in beautiful Kailua, Hawaii. We take our cues from premium, local, rare, and exotic ingredients grown by local farmers and foraged across the Pacific to bring you bold and flavorful beers that you will find nowhere else utilizing Hawaiian terroir. \*\*Please note that variances in growing season conditions can impact batch-to-batch flavor and aroma profiles.

'Ōkole Maluna,

Steven R Haumschild

Steve Haumschild, MBA CEO & Brewmaster Certified Cicerone® Lanikai Brewing Company, Island Inspired™ Craft Beer



64-1066 Mamalahoa Highway Kamuela, Hawaii, 96743

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BigIslandBrewHaus.Com

March 12, 2019

## COMMITTEE ON COMMERCE, CONSUMER PROTECTION, AND HEALTH Senator Rosalyn H. Baker, Chair Senator Stanley Chang, Vice Chair

#### NOTICE OF HEARING

DATE: Wednesday, March 13, 2019

TIME: 9:00AM

PLACE: Conference Room 229

State Capitol

415 South Beretania Street

#### Position: **Support**

I am Thomas Kerns, and I am the founder of Big Island Brewhaus and a board member for the Hawaiian Craft Brewers Guild. The Hawaiian Craft Brewers Guild is a craft brewing trade organization that seeks to promote production of craft beer in Hawaii as independent craft breweries. We are united in our pursuit to promote economic activity for Hawaii's beer manufacturers and enhance opportunities in our communities. Our members represent the majority of craft beer producers in Hawaii, with members producing 100% of their beer in Hawaii. Big Island Brewhaus supports SB773 because SB773 addresses inconsistencies and increases uniformity in laws regarding liquor manufacturing and sales.

#### **Growlers**

Growlers, crowlers, and other types of reusable or recyclable containers are very popular with our customers. Most growlers were made from glass when customers first began to use them. Sales of our craft beer products in these containers continue to increase. We support environmentally friendly practices at our brewery and would like to have the term growler expanded to include recyclable or reusable container.

The definition of growler is currently inconsistent for our business and can be confusing for our craft beer customers. We support using growler to mean a container not to exceed one gallon.

#### **Direct Shipping**

Breweries that are just starting out and smaller sized craft breweries don't usually have access to distributors that will export their beer out of state. This bill is proactive in providing an opportunity for direct shipping to new markets and a wider customer base.

Direct shipping would allow reciprocity for Hawaii's producers with other states. Taxes are still paid, licenses issued, and proper shipping rules would be followed. SB773 increases the viability of small craft breweries by allowing export of our products to our current brewery fans and potential new customers.

Direct shipment of wine is already allowed. Expanding the statute to allow defined amounts of beer, spirts and wine under the term liquor achieves parity across all three categories of beverage alcohol, expanding marketplace options for Hawaii's beverage alcohol manufacturers.

#### **Satellite locations**

SB773 provides more consistency and uniformity for craft beer producers across the state. We have seen small craft breweries in Hawaii start up in a first manufacturing location to begin producing their craft beer and then expand to a second location. If no manufacturing is intended for the second location, proper licensing would be expected for the type of establishment based on the type of business activities. A manufacturing license should not be needed for the new establishment if no craft beer production occurs there.

This bill simplifies expansion to a satellite location when the primary manufacturing and second location carrying out retail sales under the same trade name are not in the same county. Craft beer producers often want to sell their canned and bottled retail products at the second outlet where no manufacturing takes place.

SB773 allows more opportunities for Hawaii's craft beer manufacturers to get their products into the marketplace.

Mahalo for your consideration. We urge you to pass this bill. Thank you for the opportunity to provide testimony in support of SB773.

Sincerely,

Thomas D. Kerns
Thomas Kerns
Founder & Brewer
Big Island Brewhaus
64-1066 Mamalahoa Highway
Kamuela, HI, 96743
BigIslandBrewhaus@yahoo.com
Cell# 808-276-3301



March 10 ,2019

HB 546 H.D.2 Relating to Intoxicating Liquor; Growlers, Locations and Shipping Senate Committee on Commerce, Consumer Protection and Health Wednesday March 13, 2019 at 9:00 a.m. Conference Room 229

Position: **Support** 

Chair Senator Rosalyn Baker, Vice Chair Senator Stanley Chang, and members of the Committee on Commerce, Consumer Protection and Health,

My name is Geoffrey Seideman, I live in Hawaii Kai, Oahu, and I am the Owner and Brewer of Honolulu BeerWorks brewery in Kaka'ako. Mahalo for the opportunity to submit testimony, I apologize that I could not be there in person as my growing business needs me present. I am writing on behalf of our local family-operated business, Honolulu Beerworks, in support **HB 546 H.D.2** which addresses inconsistencies and increases uniformity in laws regarding liquor manufacturing and sales.

#### **Satellite location clause**

HB 546 H.D.2 Provides more consistency and uniformity for craft beer establishments across the state. Breweries start up with a manufacturing location and when they expand to a second location, will want to sell their retail products at the new establishment, including the ability to sell at a second location under the same trade name in another county.

This bill promotes local manufacturing. Hawaii's craft breweries have more opportunities to get their products in the marketplace with this bill because it enables the retail sale of craft brewing products at a second properly licensed location, including when the primary manufacturing and second location are not in the same county.

#### **Consistency in the Growler law**

Growlers, crowlers, and other types of reusable and recyclable containers are very popular with our customers. Sales of our craft beer products in these containers continue to increase. We support the use of environmentally friendly container materials and expansion of the term growler to recyclable or reusable container.

The definition of growler is currently inconsistent for our business and our customers. We support using growler to mean a container not to exceed one gallon.

Honolulu Beerworks 328 Cooke St, Honolulu HI. 938 13 808-589-2337

#### **Direct Shipping**

Breweries that are just starting out and smaller sized craft breweries don't usually have access to distributors that will export their beer out of state. This bill is proactive in providing an opportunity for direct shipping of beer to new markets and a wider customer base.

Direct shipping increases the viability of small craft breweries by allowing export of our products to our current brewery fans and potential new customers.

Direct shipment of wine is already allowed. Expanding the statute to allow defined amounts of beer to be shipped expands marketplace options for Hawaii's craft beer manufacturers.

The Hawaiian Craft Brewers Guild is a craft brewing trade organization that seeks to promote production of craft beer in Hawaii as independent craft breweries. We are united in our pursuit to promote economic activity for Hawaii's beer manufacturers and enhance opportunities in our communities. Our members represent the majority of craft beer producers in Hawaii, with members producing 100% of their beer in Hawaii.

Honolulu Beerworks is a small, independent craft brewery located in the heart of Kaka'ako. We opened in 2014 with 18 employees and have undergone 3 expansions since then. We now currently employ 36 and have our eyes on expanding again in the near future.

Mahalo for your consideration. We urge you to pass this bill.

Thank you for the opportunity to provide testimony in support of HB 546 H.D.2 Sincerely,

Geoffrey Seideman Owner/Brewer



March 11, 2019

HB 546 H.D.2 Relating to Intoxicating Liquor; Growlers, Locations and Shipping Senate Committee on Commerce, Consumer Protection and Health Wednesday March 13, 2019 at 9:00 a.m. Conference Room 229

Position: Support

Chair Senator Rosalyn Baker, Vice Chair Senator Stanley Chang, and members of the Committee on Commerce, Consumer Protection and Health,

The Hawaiian Craft Brewers Guild is a craft brewing trade organization that seeks to promote production of craft beer in Hawaii as independent craft breweries. We are united in our pursuit to promote economic activity for Hawaii's beer manufacturers and enhance opportunities in our communities. Our members represent the majority of craft beer producers in Hawaii, with members producing 100% of their beer in Hawaii.

HB546 H.D.2 addresses inconsistencies and increases uniformity in laws regarding liquor manufacturing and sales.

#### Consistency in the Growler law

Growlers, Crowlers, and other types of reusable or recyclable containers are very popular with our customers. Most growlers were made from glass when customers first began to use them. Sales of our craft beer products in these containers continue to increase. We support environmentally friendly practices at our brewery and would like to have the term growler expanded to include recyclable or reusable container.

The definition of growler is currently inconsistent for our business and can be confusing for our craft beer customers. We support using growler to mean a container not to exceed one gallon.

#### **Direct Shipping**

Breweries that are just starting out and smaller sized craft breweries don't usually have access to distributors that will export their beer out of state. This bill is proactive in providing an opportunity for direct shipping of beer to new markets and a wider customer base.

Direct shipping would allow reciprocity for Hawaii's producers with other states. Taxes are still paid, licenses issued, and proper shipping rules would be followed. HB546 H.D.2 increases the viability of small craft breweries by allowing export of our products to our current brewery fans and potential new customers.

Direct shipment of wine is already allowed. Expanding the statute to allow defined amounts of beer to be shipped expands marketplace options for Hawaii's craft beer manufacturers. The process already in place for direct shipment of wine could easily be extended to beer. The application form that already exists for a direct wine shipper permit could simply be changed with wording for shipment of beer.

#### **Satellite Locations**

HB546 H.D.2 provides more consistency and uniformity for craft beer producers across the state. We have seen small craft breweries in Hawaii start up in a first manufacturing location to begin producing their craft beer and then expand to a second location. If no manufacturing is intended for the second location, proper licensing would be expected for the type of establishment, but a manufacturing license should not be needed for the new establishment if no craft beer production occurs there.

This bill simplifies expansion to a satellite location when the primary manufacturing and second location carrying out retail sales under the same trade name are not in the same county. Craft beer producers often want to sell their canned and bottled retail products at the second outlet where no manufacturing takes place.

HB546 H.D.2 allows more opportunities for Hawaii's craft beer manufacturers to get their products into the marketplace.

Mahalo for the opportunity to provide testimony in support of HB546 H.D.2.

Sincerely,

Bret Larson

Owner, President, Kauai Island Brewing Company, LLC.

808-755-5926

bret@kauaiislandbrewing.com



#### HB546 HD2 Relating to Intoxicating Liquor; Liquor Licenses; Brewpubs; Small Craft Producer Pubs

#### Senate Committee on Commerce, Consumer Protection, and Health

March 11, 2019

Richard Collins Chair Hawai'i Alcohol Policy Alliance Kula, HI (808)728-4656

**Position: OPPOSE** 

#### Chair Rosalyn Baker, Vice Chair Stanley Chang, and members of the Committee

My name is Richard Collins, I live in Kula, HI and I am **opposed to HB546 HD2**. My opposition is specifically related to the provision of the bill allowing direct shipment of alcohol by producers. The United States is experiencing a trend toward increased alcohol affordability, accessibility and marketing. There is growing pressure toward deregulation to facilitate alcohol being marketed like any other consumer product, with few restrictions. Alcohol is no ordinary commodity. It's use has significate risks, especially among our youth and young adults. The push toward deregulation of alcohol is a national trend by segments of the alcohol industry to increase their profits at the expense of our public health.

#### **Direct Shipping Provision**

HB546 HD2 is a direct attack on the three-tier regulatory system on alcohol and creates public health risks.

#### **Benefits of the Three-Tier System**

The three-tier system offers many benefits to society with the most prominent falling into four categories: public health, regulatory, economic and commercial.

#### **Public Health Benefits**



Because of the checks and balances created by the three-tier system, several public health and safety benefits are present. As each party must be licensed and accountable for alcoholic products, this prevents tainted alcohol from entering the marketplace.

Additionally, the system prevents the marketplace from being dominated by major companies who can use tactics to increase alcohol sales.

The United Kingdom has experienced many negative consequences because of inexpensive and readily available alcohol, and at times tainted alcohol. The system has played an important role in preventing such problems in the United States. And while HB546 HD2 may focus on the direct shipment of beer, it allows the direct shipment into or out of Hawaii of *any* alcohol. This creates a public health risk. *Shipping beer is an issue because kids favor beer and then liquor...not wine. The notion of leveling the direct shipping playing field with wine is nonsense.* 

#### **Regulatory Benefits**

Within the three-tier system, each tier becomes responsible for ensuring that the laws and regulations set forward by the government are executed. All parties must comply with those laws and each is responsible to the other. These laws and regulations provide safeguards that there are lawful trade practices and safe handling of alcoholic beverages before it gets to consumers. This transparent regulatory scheme elevates consumer confidence because the three-tier system ensures that only licensed distributors and retailers will be able to provide and sell alcoholic beverages.

#### **Economic Benefits**

The economic benefits of the three-tier system positively impacts society in several ways. Tens of billions of tax dollars are provided to federal, state, and local governments by manufacturers, wholesalers, and retailers in the alcohol industry. Because of the checks and balances created within the three-tier system, there is less risk of untaxed, potentially tainted "black market" alcohol passing to the consumer. The tax money provided by the system goes to education, infrastructure improvements, and other areas that benefit all citizens.

#### **Commercial Benefits**

Commercial benefits of the three-tier system clearly are numerous. For manufacturers, they are given equal access to the marketplace that they would not receive under other systems. This allows for large corporations as well as craft distillers and brewers to reach consumers. Rather than be dwarfed by larger competitors, smaller manufacturers receive greater opportunities to increase sales through distributors with retailers nationwide. As a result, consumers have more choices to a variety of alcoholic products.

Direct shipping is risky. The Kentucky Liquor industry rammed through a direct shipping of liquor bill and they are now trying to sell it in other states. Grain alcohol and 151 Rum and Fireball are not the same as a pinot grigio. The Center for Disease Control says over 2000



people die a year from acute alcohol poisoning caused by acute consumption of liquor. Beer is not the same as wine and not the same as liquor. From a public health perspective, they are all alcohol but within alcohol they are all different strengths. A bud light and grain alcohol are not the same.

There are few instances where the public health field and the beer wholesalers can find common ground, but the erosion of the three-tier system is one area in which we concur.

#### Allowable Limits of Small Craft Producer Pub License

These limits are too high. 125,000 barrels is a huge number. This is larger than any brewery in the state of Hawaii. There is a risk the liquor producers hiding behind larger producers on the brewpub side to get their shipping in the back door. The chart below reflects total barrels in Hawaii.



125,000 barrels is 3,875,000 gallons of beer. At 2.25 gallons in a case that is over 1.72 million cases of beer. At \$30 per case of beer (assuming craft) that is over \$50 million in revenue. That is not a small fledgling company.

This totals 41,250,000 bottles. At 9 inches per bottle that is 371,250,000 inches, 63360 inches in a mile is 5860 miles. Stacking these bottles of beer end to end can stretch from Honolulu past Washington DC, past Hong Kong, past Sydney Australia. Why is this limit so high? It is a LOT of beer. Let's not pretend that this is a bill to assist small craft brewers.



#### **Growler Containers Clarification**

I have no direct comment on the growler provision of the bill.

#### Satellite Location Other than Primary Manufacturing Premises

I am not opposed to satellite locations of craft brewers as long as the only alcohol sold is that produced by the parent brewery. This would appear to be in the best interest of the producer, but any effort to expand the product selection to those from other producers would be opposed by me.

Sincerely,	
Richard Collins	
Chair	
Hawai'i Alcohol Policy Alliance	

<sup>&</sup>lt;sup>1</sup> The National Alcohol Beverage Control Association, The Three-Tier System a Modern View: https://www.nabca.org/three-tier-system-modern-view-0

<u>HB-546-HD-2</u> Submitted on: 3/11/2019 5:12:03 PM

Testimony for CPH on 3/13/2019 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Janice Larson	Individual	Support	No

Comments:

HB-546-HD-2

Submitted on: 3/12/2019 8:20:37 AM

Testimony for CPH on 3/13/2019 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Michael Sparks	Individual	Oppose	No

Comments:

**HB546 HD2 Relating to Intoxicating Liquor**;

Liquor Licenses; Brewpubs; Small Craft Producer Pubs

Senate Committee on Commerce, Consumer Protection, and Health

03-13-19 at 9:00am Conference Room 229

March 11, 2019

**Position: OPPOSE** 

Chair Rosalyn Baker, Vice Chair Stanley Chang, and members of the Committee

My name is Michael Sparks, I live in Kihei and I am **opposed to HB546 HD2**. My opposition is specifically related to the provision of the bill allowing direct shipment of alcohol by producers. The United States is experiencing a trend toward increased alcohol affordability, accessibility and marketing. There is growing pressure toward deregulation to facilitate alcohol being marketed like any other consumer product, with few restrictions. Alcohol is no ordinary commodity. It's use has significate risks, especially among our youth and young adults. The push toward deregulation of alcohol is a national trend by segments of the alcohol industry to increase their profits at the expense of our public health.

#### **Direct Shipping Provision**

HB546 HD2 is a direct attack on the three-tier regulatory system on alcohol and creates public health risks.

#### **Benefits of the Three-Tier System**

The three-tier system offers many benefits to society with the most prominent falling into four categories: public health, regulatory, economic and commercial.

#### **Public Health Benefits**

Because of the checks and balances created by the three-tier system, several public health and safety benefits are present. As each party must be licensed and accountable for alcoholic products, this prevents tainted alcohol from entering the marketplace.

Additionally, the system prevents the marketplace from being dominated by major companies who can use tactics to increase alcohol sales.

The United Kingdom has experienced many negative consequences because of inexpensive and readily available alcohol, and at times tainted alcohol. The system has played an important role in preventing such problems in the United States. And while HB546 HD2 may focus on the direct shipment of beer, it allows the direct shipment into or out of Hawaii of any alcohol. This creates a public health risk. Shipping beer is an issue because kids favor beer and then liquor...not wine. The notion of leveling the direct shipping playing field with wine is nonsense.

#### **Regulatory Benefits**

Within the three-tier system, each tier becomes responsible for ensuring that the laws and regulations set forward by the government are executed. All parties must comply with those laws and each is responsible to the other. These laws and regulations provide safeguards that there are lawful trade practices and safe handling of alcoholic beverages before it gets to consumers. This transparent regulatory scheme elevates consumer confidence because the three-tier system ensures that only licensed distributors and retailers will be able to provide and sell alcoholic beverages.

#### **Economic Benefits**

The economic benefits of the three-tier system positively impacts society in several ways. Tens of billions of tax dollars are provided to federal, state, and local governments by manufacturers, wholesalers, and retailers in the alcohol industry. Because of the checks and balances created within the three-tier system, there is less risk of untaxed, potentially tainted "black market" alcohol passing to the consumer. The tax money provided by the system goes to education, infrastructure improvements, and other areas that benefit all citizens.

#### **Commercial Benefits**

Commercial benefits of the three-tier system clearly are numerous. For manufacturers, they are given equal access to the marketplace that they would not receive under other systems. This allows for large corporations as well as craft distillers and brewers to reach consumers. Rather than be dwarfed by larger competitors, smaller manufacturers receive greater opportunities to increase sales through distributors with retailers nationwide. As a result, consumers have more choices to a variety of alcoholic products.[i]

Direct shipping is risky. The Kentucky Liquor industry rammed through a direct shipping of liquor bill and they are now trying to sell it in other states. Grain alcohol and 151 Rum and Fireball are not the same as a pinot grigio. The Center for Disease Control says over 2000 people die a year from acute alcohol poisoning caused by acute consumption of liquor. Beer is not the same as wine and not the same as liquor. From a public health perspective, they are all alcohol but within alcohol they are all different strengths. A bud light and grain alcohol are not the same.

There are few instances where the public health field and the beer wholesalers can find common ground, but the erosion of the three-tier system is one area in which we concur.

#### Allowable Limits of Small Craft Producer Pub License

1. limits are too high. 125,000 barrels is a huge number. This is larger than any brewery in the state of Hawaii. There is a risk the liquor producers hiding behind larger producers on the brewpub side to get their shipping in the back door. The chart below reflects total barrels in Hawaii.

125,000 barrels is 3,875,000 gallons of beer. At 2.25 gallons in a case that is over 1.72 million cases of beer. At \$30 per case of beer (assuming craft) that is over \$50 million in revenue. That is not a small fledgling company.

 totals 41,250,000 bottles. At 9 inches per bottle that is 371,250,000 inches, 63360 inches in a mile is 5860 miles. Stacking these bottles of beer end to end can stretch from Honolulu past Washington DC, past Hong Kong, past Sydney Australia. Why is this limit so high? It is a LOT of beer. Let's not pretend that this is a bill to assist small craft brewers.

#### **Growler Containers Clarification**

I have no direct comment on the growler provision of the bill.

#### Satellite Location Other than Primary Manufacturing Premises

I am not opposed to satellite locations of craft brewers as long as the only alcohol sold is that produced by the parent brewery. This would appear to be in the best interest of the producer, but any effort to expand the product selection to those from other producers would be opposed by me.

Sincerely,			
Michael Sparks			

[ii] The National Alcohol Beverage Control Association, The Three-Tier System a Modern View: https://www.nabca.org/three-tier-system-modern-view-0

#### HB546 HD2 Relating to Intoxicating Liquor; Liquor Licenses; Brewpubs; Small Craft Producer Pubs

## Senate Committee on Commerce, Consumer Protection, and Health 03-13-19 at 9:00am Conference Room 229

March 11, 2019

**Position: OPPOSE** 



#### Chair Rosalyn Baker, Vice Chair Stanley Chang, and members of the Committee

My name is Jared Espina, I live in Kapaʻa, Kauaʻi and I am **opposed to HB546 HD2**. My opposition is specifically related to the provision of the bill allowing direct shipment of alcohol by producers. The United States is experiencing a trend toward increased alcohol affordability, accessibility and marketing. There is growing pressure toward deregulation to facilitate alcohol being marketed like any other consumer product, with few restrictions. Alcohol is no ordinary commodity. It's use has significate risks, especially among our youth and young adults. The push toward deregulation of alcohol is a national trend by segments of the alcohol industry to increase their profits at the expense of our public health.

#### **Direct Shipping Provision**

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#### Benefits of the Three-Tier System

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#### **Public Health Benefits**

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The United Kingdom has experienced many negative consequences because of inexpensive and readily available alcohol, and at times tainted alcohol. The system has played an important role in preventing such problems in the United States. And while HB546 HD2 may focus on the direct shipment of beer, it allows the direct shipment into or out of Hawaii of *any* alcohol. This

creates a public health risk. Shipping beer is an issue because kids favor beer and then liquor...not wine. The notion of leveling the direct shipping playing field with wine is nonsense.

#### **Regulatory Benefits**

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Direct shipping is risky. The Kentucky Liquor industry rammed through a direct shipping of liquor bill and they are now trying to sell it in other states. Grain alcohol and 151 Rum and Fireball are not the same as a pinot grigio. The Center for Disease Control says over 2000 people die a year from acute alcohol poisoning caused by acute consumption of liquor. Beer is not the same as wine and not the same as liquor. From a public health perspective, they are all alcohol but within alcohol they are all different strengths. A bud light and grain alcohol are not the same.

There are few instances where the public health field and the beer wholesalers can find common ground, but the erosion of the three-tier system is one area in which we concur.

#### Allowable Limits of Small Craft Producer Pub License

<sup>&</sup>lt;sup>1</sup> The National Alcohol Beverage Control Association, The Three-Tier System a Modern View: https://www.nabca.org/three-tier-system-modern-view-0

These limits are too high. 125,000 barrels is a huge number. This is larger than any brewery in the state of Hawaii. There is a risk the liquor producers hiding behind larger producers on the brewpub side to get their shipping in the back door. The chart below reflects total barrels in Hawaii.

State 1 <sup>T</sup>	Brewery - Self Reported Volumes to Brewers Assocation	2013	2014	2015	2016	2017
⊞HI	Maui Brewery	19,216	20,600	32,400	39,550	54,894
HI	Waikiki Brewery			-	1,539	3,663
HI	Hawaii Nui Brewery	2,100	3,000	4,000	1,700	2,080
HI	Honolulu BeerWorks		540	1,000	1,200	1,850
HI	Big Island Brewhaus	761	761	500	1,605	1,732
HI	Kohola Brewery				675	1,617
HI	Kauai Beer		400	486	500	650
HI	Lanikai Brewery			-	265	600
HI	Aloha Beer	2,000	1,000			575
HI	Kauai Island Brewery & Grill		318	350	420	420
HI	Stewbum & Stonewall Brewery			48	141	169
HI	Taps and Apps				48	50
HI	Inu Island Ales					40
HI	Ola Brew					30
HI	Home of the Brave Beverage	200	200	3	72	12
HI	Hawaiian Islands Brewery	150				
HI	Pacific Breach Brewery	50	1			
HI	Beer Lab HI					-
HI	Hoku Brewery		120	100		
HI Total		24,477	26,940	38,887	47,715	68,382

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#### **Growler Containers Clarification**

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Sincerely,

Jared Espina

#### HB546 HD2 Relating to Intoxicating Liquor; Liquor Licenses; Brewpubs; Small Craft Producer Pubs

### Senate Committee on Commerce, Consumer Protection, and Health 03-13-19 at 9:00am Conference Room 229

March 11, 2019

**Position: OPPOSE** 



#### Chair Rosalyn Baker, Vice Chair Stanley Chang, and members of the Committee

My name is Kawena Bagano, I live in LThu'e, Kaua'i and I am **opposed to HB546 HD2**. My opposition is specifically related to the provision of the bill allowing direct shipment of alcohol by producers. The United States is experiencing a trend toward increased alcohol affordability, accessibility and marketing. There is growing pressure toward deregulation to facilitate alcohol being marketed like any other consumer product, with few restrictions. Alcohol is no ordinary commodity. It's use has significate risks, especially among our youth and young adults. The push toward deregulation of alcohol is a national trend by segments of the alcohol industry to increase their profits at the expense of our public health.

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Sincerely,

Kawena Bagano