

DAVID Y. IGE  
GOVERNOR  
STATE OF HAWAII

JOSH GREEN  
LT. GOVERNOR  
STATE OF HAWAII



JOBIE M. K. MASAGATANI  
CHAIRMAN  
HAWAIIAN HOMES COMMISSION

WILLIAM J. AILA, JR.  
DEPUTY TO THE CHAIRMAN

**STATE OF HAWAII  
DEPARTMENT OF HAWAIIAN HOME LANDS**

P. O. BOX 1879  
HONOLULU, HAWAII 96805

TESTIMONY OF JOBIE M. K. MASAGATANI, CHAIRMAN  
HAWAIIAN HOMES COMMISSION  
BEFORE THE HOUSE COMMITTEE ON FINANCE  
HEARING ON FEBRUARY 22, 2019 AT 11:00AM IN CR 308

**HB 1402, HD1 RELATING TO THE COMMUNITY-BASED ECONOMIC  
DEVELOPMENT PROGRAM**

February 21, 2019

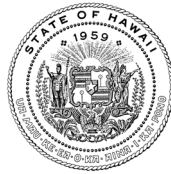
Aloha Chair Luke, Vice Chair Cullen, and members of the Committee:

The Department of Hawaiian Home Lands (DHHL) submits comments on this bill that establishes a subaccount within the Hawaii Community-Based Economic Development Revolving Fund for grants or loans to deliver the Micro Enterprise Assistance Program on Hawaiian Home Lands to qualified native Hawaiians, Hawaiian Homestead Associations consisting of qualified native Hawaiian members, or a Hawaiian Homestead Association's designated tax-exempt community development corporation.

The Department appreciates the overall motivation behind this measure, which seeks to provide grants or loans to deliver the Micro Enterprise Assistance Program on Hawaiian Home Lands. However, this bill as currently drafted is unclear in its reference to "revenues, income, and receipts derived from the Hawaiian home lands development program." No such program exists, but if the bill's intent is to utilize funds from the Hawaiian home-loan fund, the Hawaiian home-operating fund, and the Hawaiian home-development fund, any such requirement would be subject to Section 4 of the Admissions Act and Article XII, Section 3 of the State Constitution, which stipulates that none of these funds shall be reduced or impaired by any law whether made in the constitution or through state legislation except with the consent of the United States.

Thank you for your consideration of our testimony.

DAVID Y. IGE  
GOVERNOR



RODERICK K. BECKER  
DIRECTOR

ROBERT YU  
DEPUTY DIRECTOR

EMPLOYEES' RETIREMENT SYSTEM  
HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND  
OFFICE OF THE PUBLIC DEFENDER

**STATE OF HAWAII  
DEPARTMENT OF BUDGET AND FINANCE**

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ADMINISTRATIVE AND RESEARCH OFFICE  
BUDGET, PROGRAM PLANNING AND  
MANAGEMENT DIVISION  
FINANCIAL ADMINISTRATION DIVISION  
OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

**WRITTEN ONLY**

TESTIMONY BY RODERICK K. BECKER  
DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE  
TO THE HOUSE COMMITTEE ON FINANCE  
ON  
HOUSE BILL NO. 1402, H.D. 1

**February 22, 2019  
11:00 a.m.  
Room 308**

**RELATING TO THE COMMUNITY-BASED ECONOMIC DEVELOPMENT PROGRAM**

House Bill (H.B.) No. 1402, H.D. 1: establishes a sub-account within the Hawaii Community-Based Economic Development Revolving Fund for grants or loans to deliver the Micro Enterprise Assistance Program on Hawaiian Home Lands (MEAPHHL) to qualified native Hawaiians, Hawaiian Homestead Associations consisting of qualified native Hawaiian members, or a Hawaiian Homestead Association's designated tax-exempt community development corporation; appropriates an unspecified amount of general funds for both FY 20 and FY 21 to be deposited into the MEAPHHL sub-account; and appropriates an unspecified amount of revolving funds for both FY 20 and FY 21 from the MEAPHHL sub-account for loans or grants for the program.

The department does not support the creation of a sub-account within a revolving fund as the sub-account should also meet the requirements of Section 37-52.4, HRS. Revolving funds should: 1) serve a need as demonstrated by the purpose, scope of work and an explanation why the program cannot be implemented successfully under the general fund appropriation process; 2) reflect a clear nexus between the benefits

sought and charges made upon the users or beneficiaries or a clear link between the program and the sources of revenue; 3) provide an appropriate means of financing for the program or activity; and 4) demonstrate the capacity to be financially self-sustaining. In regards to H.B. No. 1402, H.D. 1, it is difficult to determine whether the proposed MEAPHHL revolving sub-account would be self-sustaining.

In addition, creating a sub-account complicates the management of the revolving fund.

Thank you for your consideration of our comments.



DAVID Y. IGE  
GOVERNOR

MIKE MCCARTNEY  
DIRECTOR

## DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT & TOURISM

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Statement of  
**MIKE MCCARTNEY**  
Director

Department of Business, Economic Development, and Tourism  
before the  
**HOUSE COMMITTEE ON FINANCE**

Friday, February 22, 2019  
11:00am  
State Capitol, Conference Room 308  
In consideration of

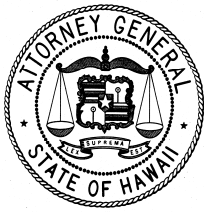
### **HB 1402, HD1** **RELATING TO THE COMMUNITY-BASED ECONOMIC DEVELOPMENT.**

Chair Luke, Vice Chair Cullen and Members of the Committee. The Department of Business, Economic Development and Tourism (DBEDT) **offers comments** on HB 1402, HD1, which establishes a subaccount within the Hawaii Community-Based Economic Development Revolving Fund for grants or loans to deliver the Micro Enterprise Assistance Program on Hawaiian Home Lands to qualified native Hawaiians, Hawaiian Homestead Associations consisting of qualified native Hawaiian members, or a Hawaiian Homestead Association's designated tax-exempt community development corporation.

It should be noted that:

1. There may be constitutional issues relating to CBED providing services exclusively for a special class of citizens. We defer to the Attorney General's office on this matter.
2. This bill may adversely impact priorities as indicated in our Executive Biennium Budget.

Thank you for the opportunity to testify.



**TESTIMONY OF  
THE DEPARTMENT OF THE ATTORNEY GENERAL  
THIRTIETH LEGISLATURE, 2019**

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**ON THE FOLLOWING MEASURE:**

H.B. NO. 1402, H.D. 1, RELATING TO THE COMMUNITY-BASED ECONOMIC DEVELOPMENT PROGRAM.

**BEFORE THE:**

HOUSE COMMITTEE ON FINANCE

**DATE:** Friday, February 22, 2019                      **TIME:** 11:00 a.m.

**LOCATION:** State Capitol, Room 308

**TESTIFIER(S):** Clare E. Connors, Attorney General, or  
Margaret S. Ahn, Deputy Attorney General

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Chair Luke and Members of the Committee:

The Department of the Attorney General provides the following comments on this bill.

This bill establishes, and appropriates funds to, a subaccount of the Hawaii Community-Based Economic Development Revolving Fund for the Department of Business, Economic Development, and Tourism's Community-Based Economic Development (CBED) grant and loan program. The subaccount moneys are to be used exclusively for grants or loans for qualified native Hawaiians as defined by the Hawaiian Homes Commission Act of 1920 and pursuant to article XII of the Hawai'i Constitution. Qualified recipients are restricted to native Hawaiian-controlled homestead associations, a Hawaiian homestead association's designated tax exempt community development corporation, and native Hawaiian community organizations that administer loans to qualified native Hawaiians.

The CBED grant and loan program cannot be administered on the basis of race. Under the Equal Protection clauses of article 1, section 5, of the Hawai'i Constitution and the Fourteenth Amendment to the United States Constitution, the CBED program may not be restricted to recipients of a particular race. In addition, section 210D-11(a)(3), Hawaii Revised Statutes, prohibits CBED grant applicants from discriminating against persons on the basis of race or other characteristic protected under federal or state law.

To remedy these constitutional and statutory concerns, we suggest making the Department of Hawaiian Home Lands (DHHL) the recipient of the appropriation and be responsible for carrying out the purposes of the bill, as DHHL may lawfully restrict the use of its funds to native Hawaiians. This would require finding another bill for this purpose, however, as this bill's title is "Relating to the Community-Based Economic Development Program."

In addition, we note that on page 3, lines 10-12, of the bill, it states that the moneys deposited into the subaccount shall consist of "revenues, income, and receipts derived from the Hawaiian home lands development program." First, we are not aware of a program specifically named the "Hawaiian home lands development program." Therefore, we suggest that this wording be amended to clarify the program intended by the Legislature. Second, if the Legislature intends an amount that is less than *all* of the revenues, income, and receipts derived from the program be deposited into this subaccount, we suggest that the wording be further amended to reflect a more specific amount or percentage.

Thank you for the opportunity to provide these comments.

**COUNTY COUNCIL**

Arryl Kaneshiro, Chair  
Ross Kagawa, Vice Chair  
Arthur Brun  
Mason K. Chock  
Felicia Cowden  
Luke A. Evslin  
KipuKai Kualii



**OFFICE OF THE COUNTY CLERK**

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**Council Services Division**  
4396 Rice Street, Suite 209  
Lihu'e, Kaua'i, Hawai'i 96766

February 21, 2019

TESTIMONY OF KIPUKAI KUALII  
COUNCILMEMBER, KAUA'I COUNTY COUNCIL  
ON  
HB 1402, HD1, RELATING TO THE COMMUNITY-BASED ECONOMIC  
DEVELOPMENT PROGRAM  
House Committee on Finance  
Friday, February 22, 2019  
11:00 a.m.  
Conference Room 308

Dear Chair Luke and Members of the Committee:

Thank you for this opportunity to provide testimony in support of HB 1402, HD1, Relating to the Community-Based Economic Development Program. My testimony is submitted in my individual capacity as Member of the Kaua'i County Council.

The purpose of HB 1402 is to establish a subaccount dedicated for grants or loans for small homes to add inventory on Hawaiian Homestead lands. This micro-enterprise project will help ensure that qualified native Hawaiian kupuna and young adults will have access to housing. I encourage the Finance Committee to reconsider the amendments proposed in HD1 and support the original language stated in HB 1402.

Thank you again for this opportunity to provide testimony in support of HB 1402. Should you have any questions, please feel free to contact me or Council Services Staff at (808) 241-4188.

Sincerely,

KIPUKAI KUALII  
Councilmember, Kaua'i County Council

AMK:mn



**Robin Puanani Danner, SCHHA Chairman**  
**Kammy Purdy, SCHHA Vice Chairman**  
590 Farrington Hwy, Suite 210 - PMB #151  
Kapolei, Hawaii 96707

February 20, 2019

Chair Luke  
Vice Chair Cullen  
Members of the House Committee on Finance

RE: Hearing on HB1402 HD1 – Relating to Community Based Economic Development Program  
Date: February 22, 2019 at 11:00 am  
Location: State Capitol, Room 308

### **Testimony in Support with Amendments**

Honorable Chair, Vice Chair & Members of the Committee:

#### **About the SCHHA**

Founded in 1987, the SCHHA is a national organization serving native Hawaiians, and Hawaiian Homestead Associations, as defined under the Hawaiian Homes Commission Act of 1920 (HHCA), as amended. SCHHA is the oldest and largest coalition of HHCA beneficiaries, leaders and associations exercising sovereignty and delivering direct services on Hawaiian Home Lands under the HHCA in 38 different homestead areas around the State.

In short, SCHHA and its leaders are experts on the HHCA, its intent and purposes and the services to HHCA beneficiaries defined under state and federal law, as not less than 50% native Hawaiian blood quantum. As a matter of law, the HHCA is not a race-based program, but rather establishes native Hawaiians as a political body of people.

#### **Background on HB1402**

The SCHHA supports Representative Luke's original HB1402, to establish the *Micro Enterprise Assistance Program on Hawaiian Home Lands* within the Department of Business, Economic Development & Tourism (DBEDT), to directly invest in economic development projects of Hawaiian Homestead Associations and their designated non-profit community development corporations (CDCs).

There are over 48 Hawaiian Homestead Associations and designated CDC's located in every county of the State of Hawaii, that are eligible under the original legislation introduced by Representative Luke. These associations and CDCs exist and are governed by HHCA beneficiaries to advance economic development projects that serve not only beneficiaries of the HHCA, but also the larger general public via Section 207 (c)(1)(A) of the HHCA – public purposes, including social, educational, economic and health purposes.

Said simply, the original HB1402 bill introduced by Representative Luke is brilliant, because it creates a *Micro Enterprise Assistance Program on Hawaiian Home Lands* for Hawaiian Homestead Associations to develop economic development projects essentially owned by HHCA beneficiaries through their homestead associations or CDCs, which are not limited to only serving native Hawaiians (50% blood quantum).

For example, the Waimea CDC on **Hawaii Island**, is pursuing an agricultural park project to be owned and operated by its homestead association CDC, that will serve HHCA beneficiaries, and as an economic development project, it will also serve members of the larger public to engage in farming activities.

*Founded in 1987, SCHHA is the oldest and largest coalition of Hawaiian Homestead Associations and Leaders exercising sovereignty on the trust lands enacted by Congress under the Hawaiian Homes Commission Act of 1920*



Another example, the Kapolei CDC on **Oahu**, owns and operates a community facility and certified kitchen. The facility is owned and operated by HHCA beneficiaries through the CDC, yet, it serves HHCA beneficiaries as well as members of the larger public, as it must to make economic sense.

Yet another example is Paupena CDC on **Maui**, the designated CDC for several homestead associations on Maui. This CDC is pursuing a number of economic development projects, that will serve HHCA beneficiaries, and yet again, the larger public that includes Native Hawaiians that do not meet the definition of the HHCA.

And finally, the Homestead CDC headquartered on **Kauai**, is the designated CDC for 3 Kauai homestead associations, that owns and operates a certified kitchen, an outdoor marketplace, a family campground, a youth center and an enterprise center. These projects are owned by HHCA beneficiaries but serve native Hawaiians and the larger public. Said simply, these projects are controlled by HHCA beneficiaries as the HHCA intended, but under Section 207 (c)(1)(A), they are able to serve those that may not meet the HHCA blood quantum and other members of the general public. This is vital to economic sustainability.

Makuu Farmers Market is yet another example, where the Makuu Farmers Market on Hawaii Island is owned and operated by HHCA beneficiaries on Hawaiian Home Lands through the Makuu homestead association, yet vendors that benefit from this economic development project, need not and are not restricted to HHCA beneficiaries.

### **HB1402 HD1 – Cuts Off the Economic Development Strategy Envisioned**

The amended HB1402 that is now in the form of HB1402 HD1, perhaps well intentioned, restricts the economic development potential HHCA beneficiaries are seeking – which is to develop projects that are owned and operated by HHCA beneficiary associations and CDCs, that enable customers and clients to benefit and engage regardless of HHCA beneficiary status. In its current form, HB1402 HD1 entirely restricts the intended economic investments to ONLY HHCA beneficiaries, instead of the original intent, to HHCA beneficiaries AND homestead associations that will build out economic projects.

The SCHHA offers the following comments:

- 1. Housed within DBEDT.** SCHHA supports Representative Luke’s intent to place this program within DBEDT, rather than DHHL, to maximize the expertise of DBEDT to advance community based economic development. DBEDT has decades of experience in this field, and it is time to bring that expertise to bear on Hawaiian Home Lands where HHCA beneficiaries and the general public can engage in homestead economies.

SCHHA specifically corrects any notion that the tenets of the HHCA that are enshrined in the Hawaii Constitution may only be delivered by ONE state agency, DHHL. Indeed, the Hawaii Admissions Act of 1959, is a compact with the federal government, that requires the State of Hawaii government, to administer the purposes of the HHCA, not a single state agency.

- 2. Eligible Organizations to Participate in this CBED Program.** In reading testimony submitted to the Water Land & Hawaiian Affairs committee, wherein at least 1 testifier indicated that only ONE organization would be eligible, SCHHA must correct the record. A plain reading of Representative Luke’s bill makes clear that it has the potential to serve at least 48 homestead associations that exist today, plus another dozen CDC’s.

This CBED program, is an incredible opportunity for long standing and numerous homestead focused organizations to build out economic development projects that will not only energize homestead economies but engage Hawaii citizens in our economies as homestead associations build them.

**3. Amend to Return to Original HB1402 Version.** SCHHA requests HB1402 HD1 to be amended to return to the original language starting on page 2, line 11 to read:

*(I) Be used exclusively for the purposes of providing grants and loans for the implementation of the micro enterprise assistance program serving:*

*(A) Qualified native Hawaiians as defined by the Hawaiian Homes Commission Act of 1920 and pursuant to title XII of the state constitution;*

*(B) Native Hawaiian-controlled homestead associations with members who are qualified native Hawaiians as defined by the Hawaiian Homes Commission Act of 1920 and pursuant to title XII of the state constitution;*

*(C) A Hawaiian homestead association's designated tax-exempt community development corporation; and.....*

Our recommended amendment by your committee, would strike HB1402 HD1 page 2, line 11 through 17, and page 3, line 5 through 9.

We recognize that HB1402 HD1 is the result of testimony provided by one of our partners and close community allies, the Council for Native Hawaiian Advancement (CNHA). However, CNHA has unintentionally restricted the purposes of this CBED program to ONLY HHCA beneficiaries, which misses the reality that economic development projects, like all of those listed above, must have access to non-HHCA beneficiaries to thrive.

This CBED program, is not a “homesteading program” that must be limited to HHCA beneficiaries only. It is an economic development program, under the tenets of HHCA Section 207 (c)(1)(A), which is best accomplished by directing resources to HHCA homestead associations that are able to build economic development projects that welcome all members of the public to thrive (ie, an agriculture park, or a marketplace, etc). Scale is an absolute must in sustainability of economic projects.

We further recognize that CNHA’s amendment that resulted in HB1402 HD1, was intended to give CNHA eligibility in this CBED program as a grantee. This too is unnecessary, since the original language identifies tax exempt CDC’s designated by homestead associations. CNHA and any other tax-exempt CDC is eligible when designated by an HHCA homestead association, as is appropriate.

Mahalo for the opportunity to submit testimony to your committee. While HB1402 HD1 is the result of perhaps well-intentioned amendments, as experts on Hawaiian Home Lands, SCHHA and members of our administration request that the above amendments be made to achieve the goals of creating homestead economies that all citizens of Hawaii can engage in. This is an important factor to any economic development program.

This CBED program is a powerful opportunity to build out economic projects owned and operated by HHCA beneficiary homestead associations that will result in job creation and business development for all, as is necessary in building any healthy economy. We stand in support with the amendments proposed, and look forward to homestead associations successfully implementing their projects all across the state!

Robin Puanani Danner  
SCHHA Chairman

Kammy Purdy  
SCHHA Vice Chairman

**HB-1402-HD-1**

Submitted on: 2/21/2019 6:24:13 AM

Testimony for FIN on 2/22/2019 11:00:00 AM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Randy Akau	Kanehili Community Assoc.	Oppose	No

Comments:

My name is Randy Akau, and I am the president of the Kanehili Community Association.

I stand opposed to HB1402 HD1, and request that it be amended to the original language used in HB1402.

Mahalo

**HB-1402-HD-1**

Submitted on: 2/20/2019 4:35:00 PM

Testimony for FIN on 2/22/2019 11:00:00 AM

<b>Submitted By</b>	<b>Organization</b>	<b>Testifier Position</b>	<b>Present at Hearing</b>
Harold Johnston	Individual	Support	Yes

## Comments:

Chair Luke and members of the Finance Committee. My name is Harold Johnston and I am a proud Papakolea homesteader and kupuna. I grew up in Papakolea but left in 1959 for college followed by military service and a management career on the mainland with one of the country's largest corporations, before returning to Hawaii and continuing to work in management in Hawaii industry. I also went back to live in Papakolea which is a special place but one with tremendous need for jobs and economic opportunities -- like most of our HHL communities. I served as an officer on the Papakolea Community Associatio

## WRITTEN TESTIMONY ON HB1402 HD1

Submitted by Harold C. Johnston, Jr (as individual)  
Papakolea Homesteader  
Telephone: 808-291-0750 / Email: [hcalljohnston@live.com](mailto:hcalljohnston@live.com)

HB1402: Finance Committee, Friday, February 22, 2019 -- 11:00 a.m., Rm. 308

Representative Sylvia Luke, Chair  
Representative Ty J.K. Cullen, Vice Chair  
Members of the Finance Committee

My name is Harold Johnston. I am a proud Papakolea Homesteader and kupuna. I fully support HB1402 as originally submitted by Representative Sylvia Luke. Enactment of this bill is a godsend and reflects a deep understanding of the critical need for economic opportunities for beneficiaries on HHL.

I grew up in Papakolea and left when I was 17 for college on the mainland. I returned 25 years later after military service and a management career in one of the largest U.S. corporations. I continued my management career in Hawaii industry – moving back to Papakolea, a very special place that I have always loved, but one in desperate need of economic opportunities – as is the case in all of our HHL communities.

I have served my community as an officer in the Papakolea Community Association and as president of Papakolea Community Development Corporation, a 501c3 focused on economic development. The capacity of HHL individuals, community associations and CDCs like Papakolea's to initiate and successfully manage complex projects has grown dramatically in the last 10 years. You see that in our commercial kitchens, solar farms, visitor programs, high profile farmers markets and now low-cost housing initiatives. This bill gets it. Directly fund the qualified individuals and organizations on the homelands, who have the incentive to run with the projects and make them successful. We are ready! It is unnecessary to modify the bill to designate a non-HHL intermediary CDC like CNHA as a direct recipient of the funding for redistribution to a community association, because the original bill allows for an HHL community association to designate a CDC like CNHA if it so chooses. The choice, however, is best left to those who live in and are focused totally on economic opportunities for those living on the homelands – whether we serve people on or off the homelands --- the objective is to grow our economic opportunities.

Thank you for allowing me to present my testimony.



Harold C. Johnston, Jr.