S.B. NO. 5.D. 2 H.D. 2 C.D. 1

A BILL FOR AN ACT

RELATING TO PUBLIC LANDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that Act 155, Session
3	Laws of Hawaii 2013 (Act 155), was approved by the governor on
4	June 21, 2013. The purpose of Act 155 was to optimize the use
5	of public school lands to generate opportunities to improve
6	public school facilities and infrastructure to meet the
7	challenges of the twenty-first century and to improve the
8	overall quality of education in Hawaii. In particular, Act 155
9	established a pilot program to generate revenue from uses of
10	public school lands for public purposes, such as workforce
11	housing, to build and retrofit twenty-first century schools and
12	create more school-centered communities. The pilot program laid
13	important groundwork for a statewide approach and plan to
14	optimize the use of public school lands and modernize public
15	school facilities.
16	Pursuant to subsequent discussions with government agencies
17	and private developers, the legislature finds that the existing
18	fifty-five-year lease term allowed in Act 155 would be
	2019-3129 SB1303 CD1 SMA-1.doc

- 1 problematic in financing redevelopment projects. Also, the
- 2 department of education has been working closely with the Hawaii
- 3 housing finance and development corporation for assistance in
- 4 the implementation of redevelopment projects on department of
- 5 education-controlled lands. The Hawaii housing finance and
- 6 development corporation is pursuing ninety-nine-year leasehold
- 7 condominiums for some of their housing projects on state-owned
- 8 lands. Extending the lease terms for redevelopment under Act
- 9 155 would allow prospective developers flexibility in securing
- 10 financing, as well as ensure a better long-term return to the
- 11 State for the use of its lands.
- 12 The purpose of this part is to allow the department of
- 13 education to lease public school lands for a term of not more
- 14 than ninety-nine years per lease to provide prospective
- 15 developers flexibility in securing financing.
- 16 SECTION 2. Section 302A-1151.1, Hawaii Revised Statutes,
- 17 is amended by amending subsection (b) to read as follows:
- 18 "(b) Notwithstanding sections 171-13 and 302A-1151, or any
- 19 other law to the contrary, the department may lease public
- 20 school land on terms it deems appropriate, including a leaseback

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S.B. NO. 5.D. 2 H.D. 2

1	of all or	a portion of the improvements constructed; provided
2	that:	
3	(1)	The board may identify and select up to five public
4		school land sites as candidates for participation in
5		the pilot program; provided that:
6		(A) During the identification and selection process,
7		the board shall be subject to chapter 92, shall
8		hold at least one public meeting in each affected
9		community, and shall foster school and community
10		participation; and
11		(B) If the site is on land owned by the county, the
12		department shall consult with the county;
13	(2)	The department may lease public school land for no
14		more than three public school land sites identified
15		and selected by the board pursuant to paragraph (1)
16		under leases for a term of not more than [fifty-five
17		years per lease, unless extended pursuant to section

171 36,] ninety-nine years per lease, to lessees who

facilities to benefit public educational purposes, in

shall be required to modify, construct, or utilize

1		acco	rdance with specific request for proposal or
2	•	requ	est for information guidelines;
3	(3)	Each	lease shall stipulate that the lessee may retain
4		any	revenue generated from the facilities; provided
5		that	:
6		(A)	The lessee shall be obligated to maintain and
7			operate the facilities to benefit public
8			educational purposes for the length of the lease;
9		(B)	The lessee shall be obligated to pay to the
10			county all applicable property tax on the value
11			of any improvements;
12		(C)	A leasehold premium may be charged to the lessee
13			for the right to use the public school land based
14			on a competitive process that complies with
15			applicable sections of chapter 103D;
16		(D)	Upon the expiration of the lease, the facilities
17			shall revert to the department; and
18		(E)	All revenues and proceeds derived by the State
19			under this section shall be deposited in the
20			school facilities subaccount pursuant to section
21			302A-1151.2; and

S.B. NO. 5.D. 2 H.D. 2 C.D. 1

1	(4)	Notwithstanding any law to the contrary, the
2		department may enter into leaseback agreements that
3		allow the department to lease or sublease the property
4		to a third party. The department may lease back the
5		property from the third-party lessee or sublessee for
6		a contractual period of time, after which the
7.		department shall own any improvements."
8		PART II
9	SECT	ION 3. The legislature finds that Act 206, Session
10	Laws of H	awaii 2017 (Act 206), became law on July 12, 2017. The
11	purpose o	f Act 206, in part, was to transfer public lands under
12	existing	department of education facilities from the city and
13	county of	Honolulu to the State, with the department of land and
14	natural r	esources designated as the agency to accept the
15	propertie	S.
16	The	legislature further finds that, rather than have the
17	lands tra	nsferred from the city and county of Honolulu to the
18	departmen	t of land and natural resources and then to the
19	departmen	t of education, Act 206 should be amended to allow the
20	city and	county of Honolulu to transfer the lands directly to

- 1 the department of education in a manner similar to that in Act
 2 210, Session Laws of Hawaii 2018.
 3 The purpose of this part is to amend Act 206, Session Laws
- 4 of Hawaii 2017, to allow the city and county of Honolulu to
- 5 transfer lands under existing department of education facilities
- 6 directly to the department of education, rather than to the
- 7 department of land and natural resources.
- 8 SECTION 4. Act 206, Session Laws of Hawaii 2017, section
- 9 2, is amended by amending subsections (a), (b), and (c) to read
- 10 as follows:
- "(a) Notwithstanding any other law to the contrary, the
- 12 fee simple interest to the following parcels of land with the
- 13 existing improvements thereon (hereinafter "the properties")
- 14 (but not including submerged land, accreted land, or any land
- 15 makai of the shoreline), shall be conveyed by the city and
- 16 county of Honolulu to the department of [land and natural
- 17 resources] education as grantee, as is, where is:
- 18 (1) TMK 1-4-5-34-14 (Castle High);
- 19 (2) TMKs 1-5-6-6-9, 1-5-6-6-10, and 1-5-6-6-25 (Kahuku
- 20 High and Elementary);
- 21 (3) TMK 1-4-4-34-24 (Kalaheo High);

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1
         (4)
              TMK 1-9-1-1-2 (portion) (Campbell High);
2
         (5)
              TMK 1-8-5-15-1 (Waianae High);
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         (6)
              TMK 1-9-4-8-20 (Waipahu High);
 4
         (7)
              TMK 1-9-8-31-17 (Aiea High);
5
         (8)
              TMK 1-7-4-18-1 (Leilehua High);
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              TMK 1-9-9-2-23 (Radford High);
         (9)
 7
        (10)
              TMK 1-6-7-2-10 (Waialua High and Intermediate);
8
        (11)
              TMKs 1-6-003-048, 1-6-021-005 (Farrington High);
9
        (12)
              TMK 2-7-024-001 (Kaimuki High);
10
        (13)
              TMK 3-9-005-027 (Kaiser High); and
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        (14)
              TMK 3-5-020-004 (Kalani High).
12
         (b)
              The city and county of Honolulu shall prepare,
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    execute, and record, in the land court or bureau of conveyances,
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    as appropriate, a quitclaim deed to convey each above-listed
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    parcel with all existing improvements, subject to the property
    boundaries determined pursuant to subsection (d), to the
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    department of [land and natural resources,] education, as
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    grantee. As these are conveyances in which the city and county
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    of Honolulu and the State and its agencies are the only parties,
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    the tax imposed by section 247-1, Hawaii Revised Statutes, shall
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    not apply to them. Effective on the date of transfer pursuant
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- 1 to subsection (e), every reference to the present titleholder or
- 2 the head of the department or agency in each instrument, if the
- 3 titleholder is a department or an agency, shall be construed as
- 4 a reference to the department of [land and natural resources.]
- 5 education.
- 6 (c) The department of [land and natural resources]
- 7 <u>education</u> shall accept the properties in their existing
- 8 condition. All claims and liabilities against the city and
- 9 county of Honolulu, if any, which the department of [land and
- 10 natural resources education has, may have had, or may have in
- 11 the future, regarding any injury, loss, cost, damage, or
- 12 liability, including reasonable attorney's fees, concerning the
- 13 physical, environmental, soil, economic, and legal conditions of
- 14 the conveyed properties, are released, waived, and
- 15 extinguished."
- 16 PART III
- 17 SECTION 5. Section 171-2, Hawaii Revised Statutes, is
- 18 amended to read as follows:
- 19 "§171-2 Definition of public lands. "Public lands" means
- 20 all lands or interest therein in the State classed as government
- 21 or crown lands previous to August 15, 1895, or acquired or

- 1 reserved by the government upon or subsequent to that date by
- 2 purchase, exchange, escheat, or the exercise of the right of
- 3 eminent domain, or in any other manner; including lands accreted
- 4 after May 20, 2003, and not otherwise awarded, submerged lands,
- 5 and lands beneath tidal waters that are suitable for
- 6 reclamation, together with reclaimed lands that have been given
- 7 the status of public lands under this chapter, except:
- 8 (1) Lands designated in section 203 of the Hawaiian Homes9 Commission Act, 1920, as amended;
- 10 (2) Lands set aside pursuant to law for the use of the11 United States;
- 12 (3) Lands being used for roads and streets;
- 13 (4) Lands to which the United States relinquished the 14 absolute fee and ownership under section 91 of the 15 Hawaiian Organic Act prior to the admission of Hawaii 16 as a state of the United States unless subsequently 17 placed under the control of the board of land and 18 natural resources and given the status of public lands 19 in accordance with the state constitution, the 20 Hawaiian Homes Commission Act, 1920, as amended, or

other laws;

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1	(5)	Lands to which the University of Hawaii holds title;
2	(6)	Lands to which the Hawaii housing finance and
3		development corporation in its corporate capacity
4		holds title;
5	(7)	Lands to which the Hawaii community development
6		authority in its corporate capacity holds title;
7	(8)	Lands set aside by the governor to the Hawaii public
8		housing authority or lands to which the Hawaii public
9		housing authority in its corporate capacity holds
10		title;
11	[(8)]	(9) Lands to which the department of agriculture
12		holds title by way of foreclosure, voluntary
13		surrender, or otherwise, to recover moneys loaned or
14		to recover debts otherwise owed the department under
15		chapter 167;
16	[(9)]	(10) Lands that are set aside by the governor to the
17		Aloha Tower development corporation; lands leased to
18		the Aloha Tower development corporation by any
19		department or agency of the State; or lands to which
20		the Aloha Tower development corporation holds title in
21		its corporate capacity;

1	[(10)]	(11) Lands that are set aside by the governor to the
2		agribusiness development corporation; lands leased to
3		the agribusiness development corporation by any
4		department or agency of the State; or lands to which
5		the agribusiness development corporation in its
6		corporate capacity holds title;
7	[(11)]	(12) Lands to which the Hawaii technology development
8		corporation in its corporate capacity holds title; and
9	[(12)]	(13) Lands to which the department of education holds
10		title;
11	provided	that, except as otherwise limited under federal law and
12	except for	r state land used as an airport as defined in section
13	262-1, pul	olic lands shall include the air rights over any
14	portion of	f state land upon which a county mass transit project
15	is develop	ped after July 11, 2005."
16	SECT	ION 6. Section 171-64.7, Hawaii Revised Statutes, is
17	amended by	y amending subsection (a) to read as follows:
18	"(a)	This section applies to all lands or interest therein
19	owned or	under the control of state departments and agencies
20	classed as	s government or crown lands previous to August 15,
21	1895, or a	acquired or reserved by the government upon or

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- 1 subsequent to that date by purchase, exchange, escheat, or the
- 2 exercise of the right of eminent domain, or any other manner,
- 3 including accreted lands not otherwise awarded, submerged lands,
- 4 and lands beneath tidal waters that are suitable for
- 5 reclamation, together with reclaimed lands that have been given
- 6 the status of public lands under this chapter, including:
- 7 (1) Land set aside pursuant to law for the use of the United States;
- 9 (2) Land to which the United States relinquished the
 10 absolute fee and ownership under section 91 of the
 11 Organic Act prior to the admission of Hawaii as a
 12 state of the United States;
 - (3) Land to which the University of Hawaii holds title;
- 14 (4) Land to which the Hawaii housing finance and
 15 development corporation in its corporate capacity
 16 holds title;
- 17 (5) Land to which the department of agriculture holds
 18 title by way of foreclosure, voluntary surrender, or
 19 otherwise, to recover moneys loaned or to recover
 20 debts otherwise owed the department under chapter 167;

1	(6)	Land that is set aside by the governor to the Aloha
2		Tower development corporation; or land to which the
3		Aloha Tower development corporation holds title in its
4		corporate capacity;
5	(7)	Land that is set aside by the governor to the
6		agribusiness development corporation; or land to which
7		the agribusiness development corporation in its
8		corporate capacity holds title;
9	(8)	Land to which the Hawaii technology development
10		corporation in its corporate capacity holds title;
11		[and]
12	(9)	Land to which the department of education holds
13		title[-]; and
14	(10)	Land to which the Hawaii public housing authority in
15		its corporate capacity holds title."
16		PART IV
17	SECT	ION 7. Statutory material to be repealed is bracketed
18	and stric	ken. New statutory material is underscored.
19	SECT	ION 8. This Act shall take effect on July 1, 2019.

S.B. NO. 5.D. 2 H.D. 2 C.D. 1

Report Title:

DOE; Public School Lands; Lease; Transfer; HPHA; Public Lands

Description:

Part I: Allows the Department of Education to lease public school lands for a term of not more than ninety-nine years per lease. Part II: Amends Act 206, Session Laws of Hawaii 2017, to allow the City and County of Honolulu to transfer lands under existing Department of Education facilities directly to the Department of Education, rather than through the Department of Land and Natural Resources. Part III: Excludes lands set aside by the Governor to the Hawaii Public Housing Authority and lands to which Hawaii Public Housing Authority holds title from the definition of public lands in section 171-2, Hawaii Revised Statutes. Requires prior legislative approval for the sale of lands to which the Hawaii Public Housing Authority holds title. (CD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.